## CALIFORNIA COASTAL COMMISSION

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Filed: July 23, 2007 49<sup>th</sup> Day: September 10, 2007 (Waived) Staff: YinLan Zhang – SF Staff Report: September 21, 2007 Hearing Date: October 12, 2007

## STAFF REPORT – APPEAL SUBSTANTIAL ISSUE

APPEAL NO.:	A-2-HMB-07-030
APPLICANTS:	Thomas and Eugene Pastorino
LOCAL GOVERNMENT:	City of Half Moon Bay
ACTION:	Approval with Conditions.
PROJECT LOCATION:	921 Miramontes, Half Moon Bay (San Mateo County)
PROJECT DESCRIPTION:	Construction of an approximately 7,000 square-foot single family residence and 2,400 square-foot barn and associated improvements, including installation of water, sewer, and utilities, road widening, and construction of a driveway located on a 20-acre parcel zoned OS-R(Open Space Reserve)
APPELLANT:	Kevin Lansing

## **EXECUTIVE SUMMARY**

The City of Half Moon Bay approved with conditions a 5,339 square-foot residence, 2,400 square-foot barn, and associated improvements including installation of utilities, widening of a portion of the existing access road, and construction of a driveway on a 20-acre parcel zoned OS-R (Open Space Reserve) at 921 Miramontes Street. Only a portion of the approved development located within 100 feet of a USGS stream, consisting of installation of utilities, road widening, and construction of approximately 20 feet of the driveway is relevant to the Commission's substantial issue determination.

The appellant contends that the approved development is inconsistent with several of the biological resource protection policies of the certified LCP. The appellant also contends that the approved development is inconsistent with the minimum density requirements for the zoning district, and that it conflicts with the agricultural and sensitive habitat protection policies of the certified LCP. The appellant further contends that the City inappropriately granted the applicant a variance from the minimum residential density requirements.

Commission staff analysis indicates that the appeal raises significant questions regarding whether the development approved by the City is consistent with one of the biological resource protection policies of the City's certified LCP. The portion of the approved development located within 100 feet of a stream and therefore relevant to the Commission's substantial issue determination (widening of the existing access road, the trenching and installation of utilities, and the construction of a portion of the driveway) is located in close proximity to Arroyo Leon and its associated riparian corridor, which are sensitive habitats under the LCP that support California red-legged frogs and San Francisco garter snake. Such approved development has not incorporated adequate and comprehensive protective measures to avoid significant impacts to the California red-legged frog and the San Francisco garter snake and will not be compatible with the maintenance of the biological productivity of the adjacent sensitive habitat. Commission staff therefore recommends that the Commission find that the project, as approved by the City, raises a substantial issue of conformity with the biological resource protection policies of the City's LCP.

The motion to adopt the staff recommendation of <u>Substantial Issue</u> is found on page no. 3.

## STAFF NOTES

- A portion of the approved development (i.e., widening of the existing access road, trenching and installation of utilities, and construction of a portion of the driveway to the house) is located within 100 feet of Arroyo Leon, a mapped USGS stream (Exhibit 4, Page 1). Thus, this portion of the approved development meets the Commission's appeal criteria set forth in Section 30603 of the Coastal Act and is the subject of the Commission's substantial issue determination. Pursuant to Section 30603 of the Coastal Act, an appeal for this type of development is limited to the allegation that the portion of the development that is located within 100 feet of Arroyo Leon, a mapped USGS stream, does not conform to the standards set forth in the certified LCP.
- 2. Section 30625(b) of the Coastal Act requires the Commission to hear an appeal unless the Commission determines that no substantial

issue is raised by the appeal. Since the staff is recommending substantial issue, unless there is a motion from the Commission to find no substantial issue, the substantial issue question will be considered moot, and the Commission will open and continue the hearing on the de novo portion of the appeal hearing. Accordingly, the Commission's de novo review of the proposed permit application, in its entirety, will occur at a subsequent meeting, after the applicant has provided the Commission with the information necessary for the Commission to conduct its de novo review.

If the Commission decides to hear arguments and vote on the substantial issue question, proponents and opponents will have three minutes per side to address whether the appeal raises a substantial issue. It takes a majority of Commissioners present to find that no substantial issue is raised. The only persons qualified to testify before the Commission on the substantial issue question are the applicant, persons who made their views known before the local government (or their representatives), and the local government. Testimony from other persons regarding substantial issue must be submitted in writing.

## Exhibits

- 1. Notice of Final Local Action
- 2. Appeal Filed by Kevin Lansing
- 3. Aerial Photo of Site
- 4. Site Plan
- 5. Site Photos
- 6. Biological Report
- 7. July 3, 2007 Email from Lucy Triffleman, USFWS
- 8. July 23, 2007 Email from Lucy Triffleman, USFWS

## 1.0 STAFF RECOMMENDATION

Pursuant to Section 30603(b) of the Coastal Act and as discussed in the findings below, the staff recommends that the Commission determine that a <u>substantial issue</u> exists with respect to the grounds on which the appeals have been filed. The proper motion is:

## MOTION

I move that the Commission determine that Appeal No. A-2-HMB-07-030 raises <u>NO</u> substantial issue as to conformity with the certified Local Coastal Program with respect to the grounds on which an appeal has been filed pursuant to Section 30603 of the Coastal Act.

## STAFF RECOMMENDATION

Staff recommends a **NO** vote. Failure of this motion will result in a de novo hearing on the application, and adoption of the following resolution and findings. Passage of this motion will result in a finding of No Substantial Issue and the local action will become final and effective. The motion passes only by an affirmative vote of the majority of the appointed Commissioners present.

## **RESOLUTION TO FIND SUBSTANTIAL ISSUE**

The Commission hereby finds that Appeal No. A-2-HMB-07-030 presents a substantial issue with respect to the grounds on which the appeal has been filed under § 30603 of the Coastal Act regarding consistency of the approved development with the Certified Local Coastal Plan and/or the public access and recreation policies of the Coastal Act.

## 2.0 PROJECT LOCATION AND DESCRIPTION

The approved development is located in the central eastern region of Half Moon Bay, on a 20-acre parcel that is currently used for grazing, hay production, and growing of ornamental plants. The western half of the parcel is relatively flat and is developed with an office and barn for the applicant's business, Pastorino Hay, and also used for grazing and hay production. The eastern portion of the parcel is located on a hill and is used for cultivating ornamental plants. The subject property is bounded by farmland to the north and east, single-family homes to the south, and an existing paved access road and Arroyo Leon to the west. Arroyo Leon is an intermittent stream with a well-developed riparian corridor that supports the California red-legged frog (federally threatened, California species of special concern) and the San Francisco garter snake (federally and state endangered species, California fully protected species).

The approved coastal development permit authorizes the development of a 5,339 squarefoot single-family home, 2,400 square-foot barn, driveway, widening of the existing private access road from 16 to 20 feet for emergency vehicle access, and trenching within the existing road for installation of utilities including sewer, water, gas, and electricity. The conditions of approval include requirements to control erosion and sedimentation during construction, to reduce post-construction polluted stormwater runoff and to minimize impacts to the California red-legged frog and San Francisco garter snake during construction.

Along with the coastal development permit, the City also approved a variance to the minimum 50-acre per single-family residence density requirement for the OS-R zoning

district to allow the development of a residence on a OS-R zoned parcel that is only 20 acres.

## 3.0 APPEAL PROCESS

## 3.1 Filing of Appeal

The Half Moon Bay Planning Commission approved the CDP on May 24, 2007. The CDP was appealed to the City Council, which on July 3, 2007, denied the appeal and upheld the Planning Commission's approval.

On July 9, 2007, the Commission received the City's Notice of Final Local Action on CDP PDP-070-06 (Exhibit 1). The ten working-day Commission appeal period ran from the next business day, July 10, 2007, to July 23, 2007. On July 23, 2007, the Commission received an appeal of the City's action on the approved CDP from Kevin Lansing (Exhibit 2).

Pursuant to Section 30621 of the Coastal Act, an appeal hearing must be set within 49 days from the date that an appeal of a locally issued CDP is filed. The appeal of Half Moon Bay CDP PDP-070-06 was filed on July 23, 2007. The 49<sup>th</sup> day after the day that the appeal was filed is September 10, 2007. The applicants have waived their right to a hearing within 49 days of filing of the appeal.

## 3.2 Appeals under the Coastal Act

After certification of Local Coastal Programs, the Coastal Act provides for limited appeals to the Coastal Commission of certain local government actions on coastal development permits (Coastal Act Section 30603).

Coastal Act Section 30603 provides, in applicable part, that an action taken by a local government on a coastal development permit application may be appealed to the Coastal Commission for certain kinds of developments, including the approval of developments located within certain geographic appeal areas, such as those located between the sea and the first public road paralleling the sea, or within 300 feet of the mean high tide line or inland extent of any beach or top of the seaward face of a coastal bluff; or in a sensitive coastal resource area or located within 100 feet of any wetland, estuary, or stream. Developments approved by counties may be appealed if they are not designated as the "principal permitted use" under the certified LCP. Developments that constitute a major public works or a major energy facility may be appealed, whether they are approved or denied by the local government.

A portion of the approved development (i.e., widening of the existing access road, trenching and installation of utilities, and construction of a portion of the driveway to the house) is located within 100 feet of Arroyo Leon, a mapped USGS stream (Exhibit 4, Page 1). Thus, this portion of the approved development meets the Commission's appeal criteria set forth in Section 30603 of the Coastal Act and is the subject of the

Commission's substantial issue determination. Pursuant to Section 30603 of the Coastal Act, an appeal for this type of development is limited to the allegation that the portion of the development that is located within 100 feet of Arroyo Leon, a mapped USGS stream, does not conform to the standards set forth in the certified LCP.

## 3.3 Standard of Review

Public Resources Code Section 30625(b) states that the Commission shall hear an appeal unless it determines:

With respect to appeals to the Commission after certification of a local coastal program, that no substantial issue exists with respect to the grounds on which an appeal has been filed pursuant to Section 30603.

The term *substantial issue* is not defined in the Coastal Act or its implementing regulations. The Commission's regulations simply indicate that the Commission will hear an appeal unless it "finds that the appeal raises no significant question" (Commission Regulations, Section 13115(b)). In previous decisions on appeals, the Commission has been guided by the following factors:

- 1. The degree of factual and legal support for the local government's decision that the development is consistent or inconsistent with the certified LCP and with the public access policies of the Coastal Act;
- 2. The extent and scope of the development as approved or denied by the local government;
- 3. The significance of the coastal resources affected by the decision;
- 4. The precedential value of the local government's decision for future interpretation of its LCP; and
- 5. Whether the appeal raises only local issues, or those of regional or statewide significance.

If the Commission chooses not to hear an appeal, the appellant nevertheless may obtain judicial review of the local government's action on the coastal development permit by filing a petition for a writ of mandate pursuant to Code of Civil Procedure, Section 1094.5.

## 4.0 SUBSTANTIAL ISSUE ANALYSIS

## **Appellant's Contentions**

The appeal includes the following contentions (see Exhibit 2):

- The approved development is inconsistent with the minimum density requirements in the Zoning Code for the OS-R district (Open Space Reserve) which requires a minimum parcel size of 50 acres for each residence because the subject parcel is only 20 acres in size.
- The approved variance for the minimum 50-acre per residence density requirements is not consistent with the variance ordinance because the required findings that the property is subject to exceptional circumstances and that the variance would not be materially detrimental to property cannot be made.
- The approved development conflicts with the agricultural resource protection policies of the LCP that require maximum amount of prime agricultural land be maintained in agricultural production because the approved development is not sited and clustered in an area closer to existing public infrastructure services near the parcel, but instead is located in the center of the parcel.
- The approved development is inconsistent with the biological resource protection policies of the LCP because portions of the approved development, including trenching for utilities installation and widening of the access road, would be within the 50-foot required buffer zone.
- The approved development is inconsistent with the biological resource protection policies of the LCP because portions of the approved development, including trenching for utilities installation and widening of the access road, would create disturbance to the habitat of the San Francisco garter snake and the California red-legged frog.
- The approved development has not obtained approval from the U.S Fish and Wildlife Service, which is required by the LCP for development within sensitive habitat.

## 4.1 Appellant's Contentions that Raise Substantial Issue

## Disturbance to California Red-legged Frog and San Francisco Garter Snake

The appellant contends that the portion of the approved development located within 100 feet of Arroyo Leon (consisting of trenching within the existing road and installation of utilities, widening of approximately 20 feet of the existing road from 16 feet to 20 feet, and the construction of approximately 20 feet a 16-foot wide new driveway), is inconsistent with the biological resource protection policies of the certified LCP because

it would create disturbance to the California red-legged frog and the San Francisco garter snake.

Applicable LCP Policies include:

- 3-1 Definition of Sensitive Habitats
- (a) Define sensitive habitats as any area in which plant or animal life or their habitats are either rare or especially valuable and as those areas which meet one of the following criteria: (1) habitats containing or supporting "rare and endangered" species ..., (2) all perennial and intermittent streams and their tributaries, ... (6) lakes and ponds and adjacent shore habitat ... [Emphasis added.]
- 3-3 Protection of Sensitive Habitats
- (a) <u>Prohibit any land use and/or development which would have significant</u> <u>adverse impacts on Sensitive Habitat areas.</u>
- (b) Development in areas adjacent to sensitive habitats shall be sited and designed to prevent impacts that could significantly degrade the Sensitive Habitats. All uses shall be compatible with the maintenance of biologic productivity of such areas. [Emphasis added.]
- 3-21 Designation of Habitats of Rare and Endangered Species

In the event the habitat of a rare and endangered species is found to exist with in the City, revised the Habitat Areas and Water Resources Overlay to show the location of such habitat. Any habitat so designated shall be subject to Policies 3-22 through 3-31.

## 3-23 Permit Conditions

Require, prior to permit issuance, that a qualified biologist prepare a report which define requirement of rare and endangered organisms.... (4) any development must not impact the functional capacity of the habitat, and (5) recommend mitigation if development is permitted within or adjacent to identified habitats.

LUP Policy 3-3 requires development adjacent to sensitive habitat to be sited and designed to prevent significant adverse impacts that would degrade the habitat or be incompatible with the maintenance of the biologic productivity of the habitat. LUP Policy 3-23 requires development to avoid impacts to the functional capacity of habitat of rare and endangered species.

The portion of the approved development within 100 feet of a stream and therefore relevant to the Commission's substantial issue determination is located in close proximity

to Arroyo Leon and its associated riparian corridor, which meet the definition of both sensitive habitat and habitats for rare and endangered species under the LCP (Policies 3-1 and Section 18.38.085 of the Zoning Code) because Arroyo Leon is an intermittent stream, the adjacent area is a riparian corridor, and both serve as habitat for the special-status species San Francisco garter snake and California red-legged frog.

Based on the biological assessment and correspondence from U.S Fish and Wildlife Service (USFWS) biologist, California red-legged frogs and San Francisco garter snakes have a high potential to occur within Arroyo Leon and its associated riparian, which according to USFWS biologist "has been recognized by several experts as containing quality habitat characteristics for the above mentioned listed species"(Exhibit 8). As noted in the Project Description section, California red-legged frog is a federally threatened species protected under the federal Endangered Species Act, and the San Francisco garter snake is a federal and state-listed endangered species, and also a Fully Protected species under California law. A Fully Protected species means that the species may not be taken or possessed at any time. Therefore, the harm of a single San Francisco garter snake is prohibited under state law.

The portion of the approved development relevant to the Commission's substantial issue determination does not immediately abut Arroyo Leon, but the bulk of such approved development occurs within the road located approximately 70 feet from the stream. Due to the proximity of such development from Arroyo Leon, and the high potential for the California red-legged frog and the San Francisco garter snake to occur within the stream and riparian corridor, the sensitive species have a high potential to wander onto the portion of site relevant to the Commission's substantial issue determination during construction and suffer death or injury from activities such as trenching, road widening, and construction of a new driveway. Impacts to any California red-legged frog or San Francisco garter snake from construction activities would reduce the population of the species within the adjacent stream and riparian corridor and reduce the biological productivity and functioning capacity of the adjacent habitat. Development resulting in such impacts would therefore be inconsistent with LUP Policies 3-3 and 3-21.

Prior to the City's approval of the coastal development permit and before the USFWS required an incidental take permit for the entire approved development, the USFWS recommended to the City the following measures that should be included in the project to avoid significant impact to the California red-legged frog and San Francisco garter snake from construction activities (Exhibit 7):

 ...please be sure that the applicant understands that the worker education program needs to be implemented prior to the start of any ground breaking activity and should be conducted by a Service-approved biologist (this individual should send their qualifications via a 1-2 pg resume to the Service for email approval prior to conducting the education session. Be sure to highlight this individuals experience working with amphibians and reptiles in a field setting) [Emphasis added.]

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- 2) Exclusion fencing should be established surrounding the entire project area (i.e. anywhere where the ground will be disturbed). A gate should be installed to allow entrance/exit of construction vehicles and staff as needed but it is important that it remains closed the majority of the time, especially overnight. Fencing should be a minimum of 36 inches above ground level and buried 4-6 inches into the ground. Fencing should have one-way escape funnels and should remain intact for the entire duration of development activities (Note: I am attaching designs to the end of this document). Fencing may be made of plywood or erosion mesh but MAY NOT be made of orange construction fencing or anything with larger holes as this may trap listed species. Fencing should be established two weeks prior to the start of construction and should be inspected for any rips or other malfunctions once per week by biological monitors during all phases of construction activity. Upon completion of the proposed project all traces of fencing should be removed and properly disposed of off-site. [Emphasis added.]
- 3) After the establishment of fencing but prior to the start of construction, grass and vegetation within this area should be removed via belt driven weedwacker to a two- to four-inch height.
- 4) Immediately after grass clipping, Service-approved monitors should perform preconstruction surveys of the area. If any listed species are found, monitors will remove these animals from the fenced area and bring them to Arroyo Leon creek for release. Under no circumstance will these individuals be allowed to be placed at any other location. Preconstruction surveys should be performed again the day of the onset of construction activities to ensure the area is clear. If any listed species are found during the course of construction, construction will cease until biological monitors have been contacted and arrive on the site. Biological monitors will then be allowed to remove listed species from the site and translocate them to Arroyo Leon. <u>Under no circumstances will anyone else be allowed to handle these species.</u> At the end of the construction period, biological monitors will issue a report to the Service describing the species encountered during construction activities and what actions where taken. [Emphasis added.]
- 5) <u>Please be sure to incorporate measures that all trenches and holes will be filled or covered at the end of each work day within the project area.</u> [Emphasis added.]
- 6) Please be sure that no staff or equipment enter the riparian areas during the construction period.

In addition, since these recommendations have been made, the USFWS has required the applicant to obtain an incidental take permit through a Habitat Conservation Plan (HCP), and as such, there may be additional protection measures that the USFWS would require through the HCP that are currently unidentified.

In comparison to the mitigation measures recommended by USFWS, the City required the following measures in the conditions of approval for the coastal development permit

to address potential impacts to the California red-legged frog and San Francisco garter snake (Exhibit 1, Page 11):

- a. Within two weeks prior to the start of construction, a worker education program shall be presented at the project site by a biologist familiar with the species. Associated written material will be distributed. It shall be the onsite foreman's responsibility to ensure that all construction personnel and subcontractors receive a copy of the education program. The education program shall include a description of California red-legged frog and San Francisco garter snake and their habitat, the general provisions of the Endangered Species Act, the necessity of adhering to the Act to avoid penalty, measure implemented to avoid affecting California red-legged frog and San Francisco garter snake specific to the project and work boundaries of the project.
- b. If California red-legged frogs or San Francisco garter snakes are observed by works or anyone else prior or during construction, work shall cease and the USFWS and CDFG contacted for guidance. The regulatory agencies may require daily biological monitoring and/or other mitigation measures.
- c. Exposed trenches resulting from project construction shall be backfilled as soon as practicable. Open trenches should have an escape ramp composed of earthen material installed at the end of each work day so that any entrapped wildlife may exit.

Protective measures for the San Francisco garter snake and the California red-legged frog included in the approved development are limited only to the measures above. The condition of approval required by the City relating to contractor education does not require the biologist providing the training to be approved by the USFWS as specified by USFWS in Measure 1 above. Also, the condition concerning backfilling of exposed trenches does not require that the trenches be filled at the end of each work day as specified by USFWS in Measure 5 above. In addition, the City's conditions of approval do not require either preconstruction surveys or exclusion fencing as specified by USFWS in Measures 2 and 4 above.

Due to the proximity of the appealable development from Arroyo Leon, and the high potential for the California red-legged frog and the San Francisco garter snake to occur within the stream and riparian corridor, the sensitive species have a high potential to wander onto the portion of construction site relevant to the Commission's substantial issue determination during construction and suffer death or injury from activities such as trenching, road widening, and construction of a new driveway. Without: (1) a qualified biologist to conduct the contractor training; (2) the installation of an exclusion fence; (3) preconstruction surveys, and (4) backfilling of exposed trenches at the end of each work day, the appealable development is not sited and designed to prevent impacts that would degrade the habitat because the local approval has not minimized the risk that frogs or snakes would enter the portion of the construction site relevant to the Commission's substantial issue determination and be harmed. The measures required by the USFWS including fencing, surveys, biologist-conduced contractor training approved by USFWS, and backfilling of exposed trenches at the end of each work day are considered by

USFWS to be the minimum necessary to reduce potential significant impacts to the California red-legged frog and San Francisco garter snake. Additionally, since the USFWS has required an HCP, there may be additional measures that would be required in the HCP which the USFWS has not yet identified to ensure that the portion of development relevant to the Commission's substantial issue determination will be sited and designed to prevent impacts that would degrade the sensitive habitat. Without all of the above-identified mitigation measures specified by USFWS, the appealable development, as approved, could result in significant adverse impacts to the sensitive species including injury or death. Impacts to any California red-legged frog or San Francisco garter snake from construction activities would reduce the population of the species within the adjacent stream and riparian corridor and reduce the biological productivity and functioning capacity of the adjacent habitat. Therefore, the approved development is not designed to prevent significant adverse impacts on sensitive habitat and is not compatible with the maintenance of the sensitive habitat. Therefore, the appeal raises a substantial issue of conformance of the approved development with the biological resource protection policies of the LCP.

## 4.2 Conclusion—Substantial Issue

Applying the factors listed in section 3.3 above further clarifies that the appeal raises substantial issue with respect to the conformity of the approved development with the policies of the Half Moon Bay LCP.

Regarding the <u>significance of the coastal resources affected</u> by the decision, the portion of the approved development relevant to the Commission's substantial issue determination is located in close proximity to Arroyo Leon and its associated riparian area, which meet the definition of both sensitive habitat and habitats for rare and endangered species under the LCP (Policies 3-1 and Section 18.38.085 of the Zoning Code) because Arroyo Leon is an intermittent stream, the adjacent area is a riparian corridor, and it serves as habitat for the special-status species San Francisco garter snake and the California red-legged frog. As such, biological resources in Arroyo Leon and its surrounding areas, adjacent to the approved development, are significant.

Regarding the <u>degree of factual and legal support for the local government's decision</u> that the approved development is consistent with the certified LCP, the City's findings for approval of the local CDP state that the approved project conforms to the policies of the LCP. However, as discussed above, the portion of the approved development relevant to the Commission's substantial issue determination is located close to Arroyo Leon which provides quality habitat for the San Francisco garter snake and the California red-legged frog, and requires extensive mitigation measures, as recommended by USFWS biologists, to ensure that construction activities would not disturb the sensitive species or its habitat. However, the appealable development approved by the City does not incorporate at least four mitigation measures recommended by USFWS to prevent significant adverse impacts that would degrade the sensitive species or its habitat and to ensure that the approved development is compatible with the maintenance of the biologic productivity and functioning capacity of the habitat. As such, there is a lack of factual and legal support for the City's finding that the approved development is consistent with LUP Policy 3-3 and 3-21.

Therefore, in conclusion, the Commission finds that the appeal does raise a substantial issue concerning the consistency of the approved development with the policies of the Half Moon Bay LCP regarding the protection of sensitive habitats.

## 4.3 Appellant's Contentions that Raise No Substantial Issue

The appellant contends that the approved development within the Commission's appeal jurisdiction, within 100 feet of Arroyo Leon, consisting of trenching and installation of utilities within the existing access road, the widening of approximately 20 feet of the existing access road, and construction of approximately 20 feet of the driveway, is inconsistent with the biological resource protection policies of the LCP regarding minimum buffer requirements and necessary USFWS approvals. The appellant states:

The riparian corridor of Leon Creek meets the definition of sensitive habitat stated in Section 18.38.020 of the City's Zoning Code. LCP Policy 3-4 specifically calls out the need to abide by the regulations of the U.S. Fish and Wildlife Service (USFWS) and the California Department of Fish and Game (CDFG) in sensitive habitat areas. Section 18.38.085 requires a buffer zone of 50 feet around habitat of rare or endangered species. The project will require widening of the access road to the project site for the purpose of emergency vehicle access. Trenching underneath the access road is also required for the installation of water and sewer utilities. Based on the general site plan and an aerial map (enclosed) both of these operations may encroach within the 50 foot buffer, and would certainly create a disturbance to the habitat of San Francisco garter snakes and California red-legged frogs. In an email to the City planner dated July 16, 2007, USFWS biologist Lucy Triffleman indicated that the applicant would be required to obtain a take permit pursuant to the preparation of a Habitat Conservation Plan (HCP). Findings for compliance with LCP Policy 3-4 cannot be made until this process has been completed.

The appellant specifically contends that the approved widening of the existing access road and trenching under the road for utilities is inconsistent with the biological resource protection policies of the certified LCP because (1) these development activities are located within the 50-foot minimum required buffer zone for habitats for rare and endangered species, including the California red-legged frog and San Francisco garter snake; and (2) the approved development has not obtained approval from the USFWS as required by LCP Policy 3-4.

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## Buffer for Habitat of Rare and Endangered Species

Arroyo Leon and its associated riparian habitat meet the definition of habitat for rare and endangered species because the biological assessment provided by the applicant states that California red-legged frogs are considered to have a high potential to inhabit Arroyo Leon and that Arroyo Leon also provides suitable habitat for the San Francisco garter snake. USFWS biologist has indicated that Arroyo Leon "has been recognized by several experts as containing quality habitat characteristics for the above mentioned listed species [California red-legged frog and San Francisco garter snake]." Section 18.38.085 of the Zoning Code requires a 50-foot buffer around habitat of rare and endangered species. As such, development adjacent to Arroyo Leon should be set back at least 50 feet from the edge of the riparian habitat.

Of the approved development within 100 feet of Arroyo Leon, only the installation of underground utilities will occur within 50 feet of the edge of the Arroyo Leon riparian vegetation. The widening of the existing road will occur on the stretch of the road between the southern property line and the new driveway, for approximately 20 feet. The road widening will occur approximately 70 feet away from the edge of the riparian habitat, and therefore, is not located within the 50 feet buffer area.

While the trenching and installation of pipes and utility lines would occur within 50 feet of the stream and riparian habitat, it would not encroach into any natural buffer since the development activities would take place within the existing access road, and a natural buffer between the riparian corridor and the approved development does not exist due to existing residential development located between the stream and the road.

The LCP's buffer policy is designed to protect habitat of rare and endangered species by providing a natural, undeveloped area between development and habitat that would serve as a transition zone between one type of habitat and another, an area of refuge for plants and animals between their normal or preferred habitat and human activities, and to filter polluted runoff and other chemicals. However, where the buffer zone is already significantly developed, it would not be able to function as an area that would buffer the habitat from the impacts of development. Therefore, even though the approved installation of utilities would occur within 50 feet of the stream and riparian habitat, because it is located within an existing paved road with intervening residential development between the stream and the road, the approved development will not encroach into nor disrupt any actual habitat buffers as such buffers do not currently exist on site. Therefore, the appeal does not raise a substantial issue of conformity of the approved development with the habitat buffer policies of the LCP.

## CDFG and USFWS Approval as Required by LUP Policy 3-4

The appellant contends that the approved development is inconsistent with LUP Policy 3-4 that require California Department of Fish and Game and Fish and US Fish and Wildlife Service approval for development in a sensitive habitat. LUP Policy 3-4 states:

- 3-4 Permitted Uses
- (a) Permit only resource-dependent or other uses which will not have a significant adverse impact in sensitive habitats.
- (b) In all sensitive habitats, require that all permitted uses comply with U.S. Fish and Wildlife Service and State Department of Fish and Game regulations.

The USFWS has required the applicant to apply for an incidental take permit through the Habitat Conservation Planning process. The applicant has only recently begun discussions with USFWS and does not have approval from the agency for the entire development approved by the City, including the house and barn. However, because the majority of the approved development within 100 feet of Arroyo Leon will occur within the existing paved access road, and the remaining portion will occur on the far side of the existing road from the stream, none of the approved development relevant to the Commission's substantial issue determination is located in sensitive habitat. Therefore, since none of the approved development relevant to the Commission's substantial issue determination and the contention that the approved development is inconsistent with that policy does not raise a substantial issue of conformity of the approved development with the certified LCP.

## 4.4 Appellant's Contentions that are not Valid Grounds for Appeal

Pursuant to Section 30603 of the Coastal Act, an appeal for a development where only a portion of the development is within the Commission's geographic appeal zone is limited to the allegation that the portion of the development that is located in the Commission appeal jurisdiction does not conform to the standards set forth in the certified LCP or the public access policies set forth in the Coastal Act.

As stated above, the approved development is appealable to the Commission because a portion of the approved development is within 100 feet of a stream, Arroyo Leon. Approved development within 100 feet of the stream includes the widening of approximately 20 feet of the existing access road from 16 to 20 feet, trenching and installation of utilities within the existing access road, and the construction of approximately 20 feet of the driveway to the approved residence and barn. The appellant's allegations regarding approved development located more than 100 feet from the stream, i.e. the residence and barn, are not valid grounds for appeal.

The following contentions are not valid grounds for appeal because they apply only to the approved single-family residential development located outside of the area relevant to the Commission's substantial issue determination:

- The approved development is inconsistent with the minimum density requirements in the Zoning Code for the OS-R district (Open Space Reserve) which requires a minimum parcel size of 50 acres for each residence because the subject parcel is only 20 acres in size.
- The approved variance for the minimum 50-acre per residence density requirements is not consistent with the variance ordinance because the required findings that the property is subject to exceptional circumstances and that the variance would not be materially detrimental to property cannot be made.
- The approved development conflicts with the agricultural resource protection policies of the LCP that requires the maximum amount of prime agricultural land be maintained in agricultural production because the approved development is not sited and clustered in an area closer to existing public infrastructure services near the parcel, but instead is located in the center of the parcel.

Regarding the density requirements of the open space reserve district and the variance allowing deviation from those density requirements, pursuant to Section 18.11.020 of the Zoning Code, the 50-acre per residence density requirement applies only to the development of a single-family home on OS-R zoned lands. Other development, including on-site retail sales of agricultural products and the installation of minor utilities, is not subject to the 50-acre minimum parcel size requirement. In addition, the variance that the City approved was to allow a residence on the subject parcel, which does not meet the minimum size requirements to permit a residence in the OS-R zoning district. Therefore, the contentions regarding inconsistencies of the approved development with the minimum density requirements in the Zoning Code, as well as the inconsistencies of the approved variance with the variance ordinance, are contentions applicable to the approved residence, which is located outside of the area relevant to the Commission's substantial issue determination. These contentions regarding approved development located more than 100 feet from the stream are therefore not valid grounds for appeal.

With respect to the contention of the approved development's inconsistencies with the agricultural resource protection policies, the appellant states:

Approximately 50 percent of the 20-acre parcel is designated as prime farmland by San Mateo County. To maximize the agricultural productivity of the parcel, the proposed project should be re-sited and clustered in an area that is closer to existing public infrastructure services near the edge of the parcel, rather than located at the center of the parcel.

This allegation of the approved development's inconsistency with the agricultural resource protection policies of the LCP applies to the siting and design of the approved residence and barn, which are located more than 100 feet from the stream and therefore

outside of the area relevant to the Commission's substantial issue determination. Therefore the contention regarding inconsistency of the approved residence and barn with the agricultural protection policies of the LCP is also an invalid ground for appeal.

## 4.5 Information Needed for De Novo Review

Section 30625(b) of the Coastal Act requires the Commission to hear an appeal unless the Commission determines that no substantial issue exists with respect to the grounds on which an appeal has been filed. Section 30621 of the Coastal Act instructs the Commission to provide for a de novo portion of the appeal hearing on all appeals where it has determined that a substantial issue exists with respect to the grounds on which an appeal has been filed. If the Commission finds substantial issue as recommended above, staff also recommends that the Commission continue the de novo hearing to a subsequent date. The de novo portion of the appeal must be continued because the Commission does not have sufficient information to determine what, if any, development can be approved, consistent with the certified LCP.

Since the project the Commission will be considering de novo has come to the Commission after an appeal of a local government action, the Commission has not previously been in the position to request information from the applicant needed to determine if the proposed project can be found to be consistent with the certified LCP. In addition, since the Commission has determined the appeal raises a substantial issue, the Commission will need to evaluate, de novo, the consistency of the coastal development permit application in its entirety with the applicable policies of the LCP. Therefore, the applicant will need to submit information necessary for the review of all of the development proposed in the permit application including the residence and barn. The information needed to perform the de novo review includes, but is not limited to, the items described in the following list.

## Impacts of Approved Development on Sensitive Habitat Areas

In order for the Commission to approve a coastal development permit through any de novo review of the project, an analysis of the impacts of all of the proposed development on environmentally sensitive habitat areas is required. The biological assessment contained in the City's record only evaluated impacts to sensitive habitats from development occurring within 100 feet of Arroyo Leon. However, since the Commission found the appeal raised substantial issue and will review the entire permit application de novo, a more comprehensive assessment addressing impacts from the entire development, including the residence and the barn is required. Without the above information, the Commission cannot reach a final determination concerning the proposed development's consistency with the sensitive habitat policies of the LCP.

### Soils Map

The information in the City record indicates that approximately half of the subject parcel is located on prime farmland land and contains a rough map indicating the general location of the prime farmland on the property. However, in order to analyze the consistency of all of the proposed development with the agricultural protection policies of the LCP, a more detailed soils map is required.

Based on Commission staff's review of the information submitted by the applicant, additional information may also be required.

			FINAL ACTION al Permit			EIVED
	501 M	Half Moon Ba	y Planning Departn If Moon Bay CA 940 Fax (650) 726-9389	)19	JUL () COASTAL CO	9 2007 Drnia MMISSION
Date:	July 5, 2007		File:	PDP-070-06	5	
Applicant:	Kerry Burke 34 Amesport L Half Moon Bay	•				
			Planner:	Kathy Marx		
notice. The The public h	following project learing on the Co	is located withi bastal Developr	al Commission and t n the appealable are nent permit and was uled meeting of May	ea of the Coas conducted by	tal Zone.	
Project Des	cription:	minimum lo Space – Re Declaration family reside	velopment Permit, U t size from 50 acres serve Zoning Distric for the construction ence and barn on a Street (APN 056-26	to 20 acres in t and Mitigated of a two-story 20 acre site at	the Open I Negative single-	
Project Loca	ation:	921 Miramo	ntes Street			
Assessors F	Parcel Number:	APN 056-28	30-010			
attached Re		and Condition	JPON Findings for A s of Approval contain g the meeting.			
Commission heard by the	ended on June	8, 2007. An ap July 3, 2007. T	of this action to the I peal was filed prior t he appeal was deni	o that date and	d was	
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#### P-20-07

#### RESOLUTION FOR APPROVAL - PDP-070-06 Coastal Development Permit, Use Permit, Variance for minimum lot size from 50 acres to 20 acres in the Open Space – Reserve Zoning District, and Mitigated Negative Declaration for a Two-Story Single-Family Residence and Barn on a 20 acre site at 921 Miramontes Street (APN 056-280-010)

WHEREAS, an application was submitted requesting approval a Coastal Development Permit, Use Permit, Variance, and Mitigated Negative Declaration for a new two-story singlefamily residence and barn located at 921 Miramontes Street (APN 056-280-010), on a 20 acre parcel zoned OS-R, Open Space - Reserve; and

WHEREAS, the procedures for processing the application have been followed as required by law; and

WHEREAS, the Architectural Review Committee conducted a duly noticed public hearing on January 17, 2007, at which time all those desiring to be heard on the matter were given an opportunity to be heard; and

WHEREAS, the Planning Commission conducted a duly noticed public hearing on May 24, 2007, at which time all those desiring to be heard on the matter were given an opportunity to be heard; and

WHEREAS, the Planning Commission considered all written and oral testimony presented for their consideration; and

WHEREAS, a Mitigated Negative Declaration (MND) was prepared. The MND was circulated for public review between April 23, 2007, and May 23, 2007, and all those desiring to comment were given the opportunity. The MND finds that there will not be an significant impact to the environment; and

WHEREAS, the Planning Commission has made the required findings for approval of the MND, Variance, Use Permit and Coastal Development Permit and the project, set forth in Exhibit A to this resolution;

**NOW, THEREFORE, BE IT RESOLVED** that, based upon the Findings in Exhibit A and subject to the Conditions of Approval contained in Exhibit B, the Planning Commission adopts the MND for the project and approves the application (PDP-070-06).

**PASSED AND ADOPTED** by the City of Half Moon Bay Planning Commission at a duly noticed public hearing held on May 24, 2007, by the following vote:

AYES, Commissioners Roman, Jonsson, Poncini, Snow, and Chair Allis NOES, Commissioners Lansing and McCarthy ABSENT, ABSENT,

ATTEST:

Steve Flint Planhing Director

Planning Commission Resolution P-20-07 May 24, 2007 – Pastorino PDP-070-06

APPROVED:

1.

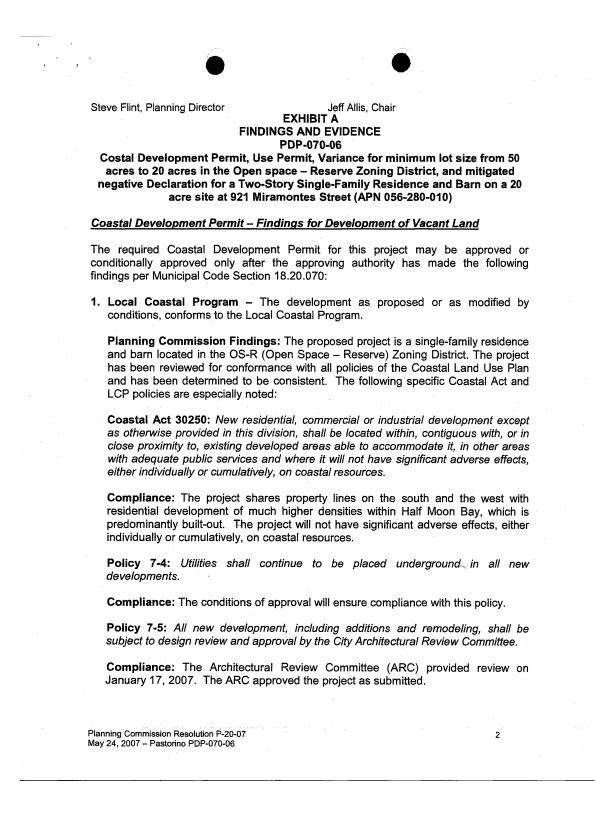


Exhibit 1 (Page 3 of 17) A-2-HMB-07-030 (Pastorino) Notice of Final Local Action

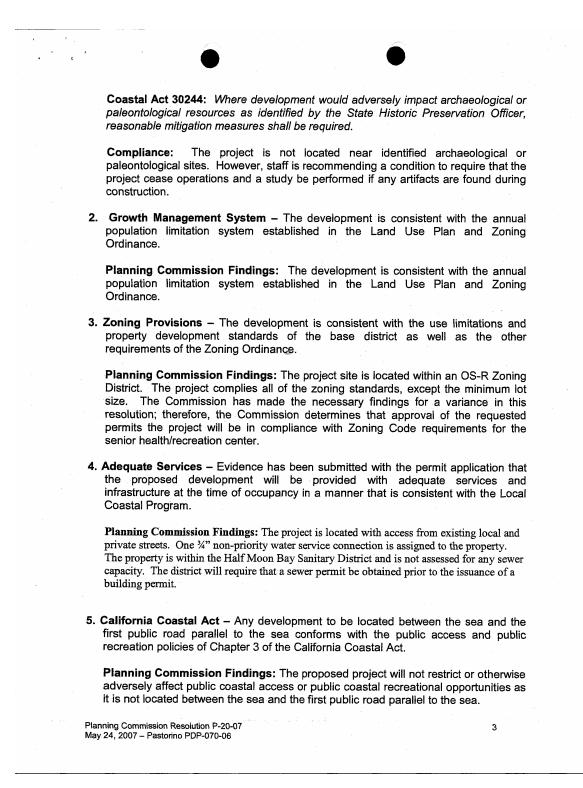


Exhibit 1 (Page 4 of 17) A-2-HMB-07-030 (Pastorino) Notice of Final Local Action

#### Site and Design Review – Findings

6. Architectural Review - The project will not hinder the orderly and harmonious development of the City, nor will it impair the desirability or opportunity to attain the optimum use and value of the land and the improvements, nor will it impair the desirability of living and working conditions in the same or adjacent areas, nor will it otherwise adversely affect the general prosperity and welfare.

**Planning Commission Findings:** The project was reviewed and approved by the Architectural Review Committee (ARC) at the meeting of January 17, 2007, and the ARC made the necessary findings.

#### <u>Use Permit – Findings for a Single-Family Residence in an Open Space-Reserve</u> Zone

Section 18.22.190 of the Zoning Ordinance requires compliance with the following finding:

7. Use Permit Authorization – The establishment, maintenance and/or conducting of the use will not, under the circumstances of the particular case, be detrimental to the public welfare or injurious to property or improvements in said neighborhood.

**Planning Commission Findings:** The proposed residence was designed to meet the current development standards for the OS-R Zoning District. The establishment of one dwelling unit on a 20 acre parcel will not be detrimental to the surrounding area which has a much higher residential density to the south and west. This project has been reviewed and approved by the ARC for consistency with community design standards and the project exceeds al setback requirements to provide ample separation from other residential buildings in the area.

#### <u>Variance – Reduction of the minimum lot size from 50 acres to 20 acres in the</u> <u>Open Space-Reserve Zone</u>

Section 18.23.040 of the Zoning Ordinance requires compliance with the following findings:

 Exceptional Circumstances – That there are exceptional or extraordinary circumstances or conditions applying to the land, building, or use referred to in the application which circumstances or conditions do not apply generally to the land, building and/or uses in the same district.

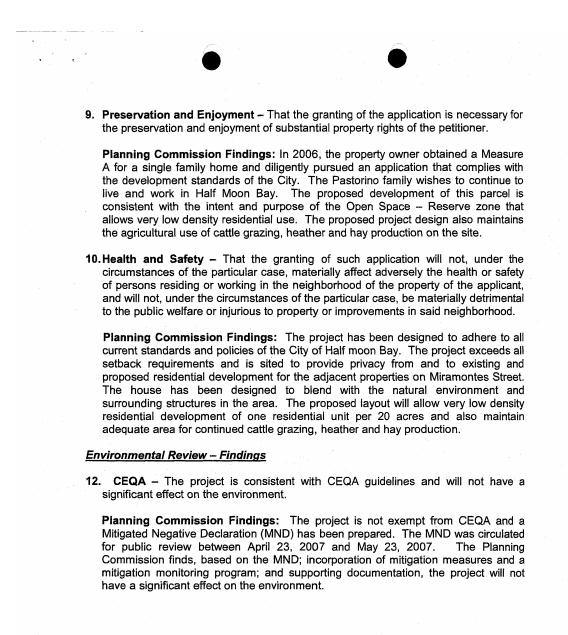
**Planning Commission Findings:** The existing 20 acre lot was legally created in the early 1900's, many decades prior to the incorporation of the City of Half Moon Bay. The subject lot is considered a legal non-conforming lot due to the zoning change to Open Space Reserve in 1985.

Planning Commission Resolution P-20-07 May 24, 2007 – Pastorino PDP-070-06

> Exhibit 1 (Page 5 of 17) A-2-HMB-07-030 (Pastorino) Notice of Final Local Action

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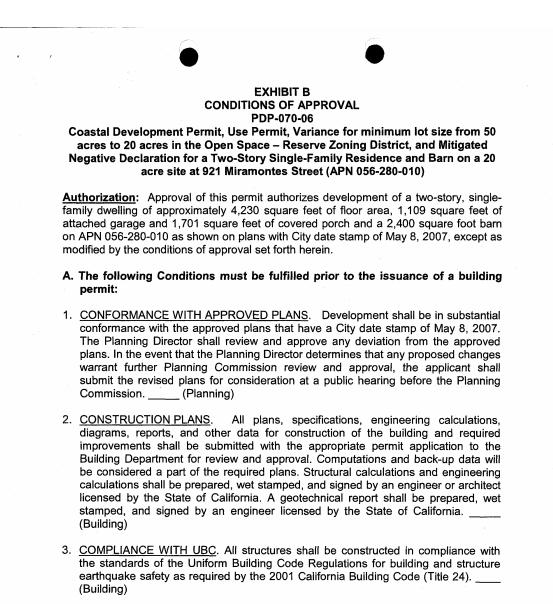
#### A-2-HMB-07-030 (Pastorino) SI Staff Report



Planning Commission Resolution P-20-07 May 24, 2007 -- Pastorino PDP-070-06

> Exhibit 1 (Page 6 of 17) A-2-HMB-07-030 (Pastorino) Notice of Final Local Action

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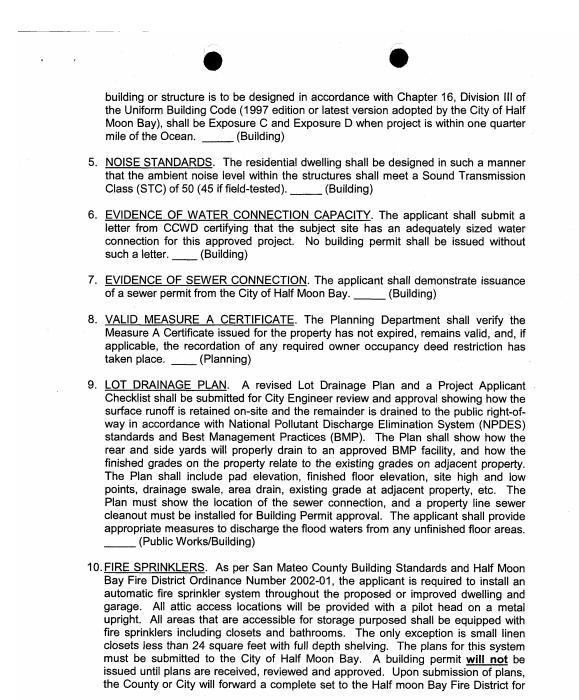


4. <u>BUILDING STANDARDS</u>. All buildings, structures, and improvements shall be designed and constructed in accordance with Chapter 14.04 of the Municipal Code (Building Code, Administrative Code, Mechanical Code, Building Code Standards, Plumbing Code, Electrical Code, Energy Code) and with Half Moon Bay Standard Details. The minimum basic wind speed for determining design wind pressure shall be 90 miles per hour. The exposure assigned for the subject site, for which a

Planning Commission Resolution P-20-07 May 24, 2007 – Pastorino PDP-070-06

> Exhibit 1 (Page 7 of 17) A-2-HMB-07-030 (Pastorino) Notice of Final Local Action

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Planning Commission Resolution P-20-07 May 24, 2007 – Pastorino PDP-070-06

> Exhibit 1 (Page 8 of 17) A-2-HMB-07-030 (Pastorino) Notice of Final Local Action

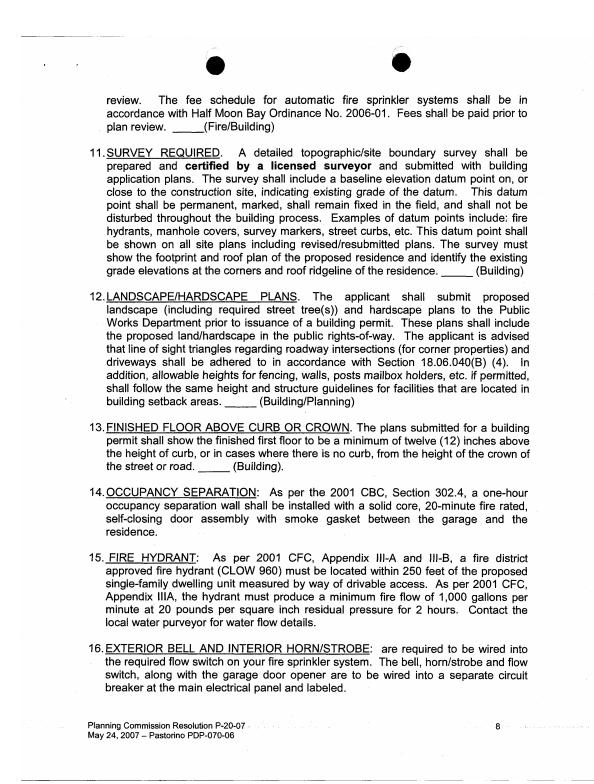


Exhibit 1 (Page 9 of 17) A-2-HMB-07-030 (Pastorino) Notice of Final Local Action

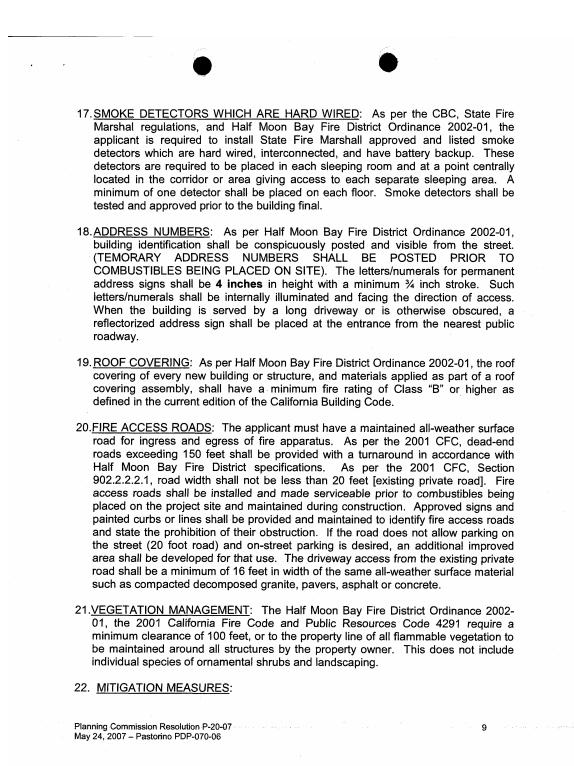


Exhibit 1 (Page 10 of 17) A-2-HMB-07-030 (Pastorino) Notice of Final Local Action

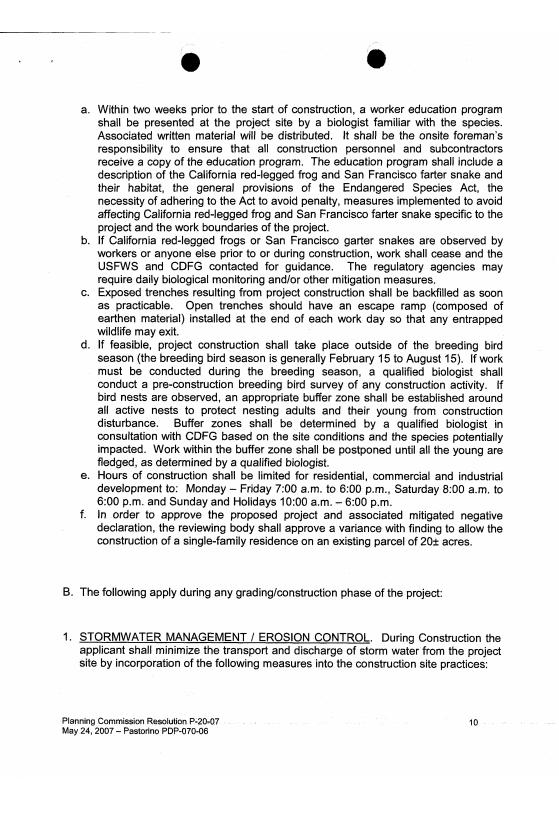


Exhibit 1 (Page 11 of 17) A-2-HMB-07-030 (Pastorino) Notice of Final Local Action

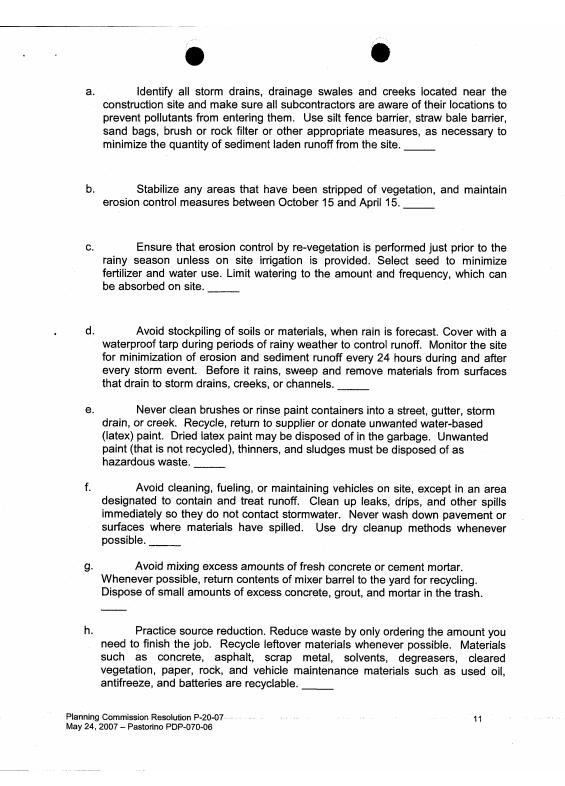


Exhibit 1 (Page 12 of 17) A-2-HMB-07-030 (Pastorino) Notice of Final Local Action

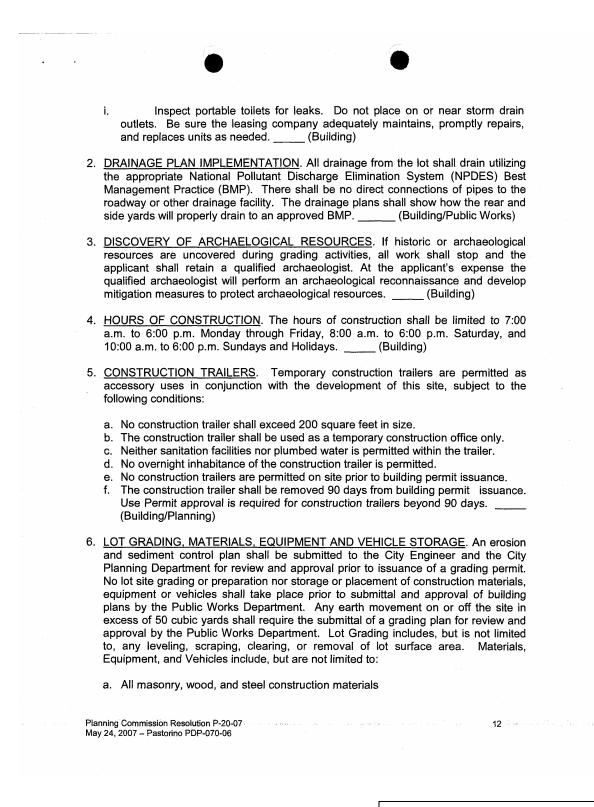
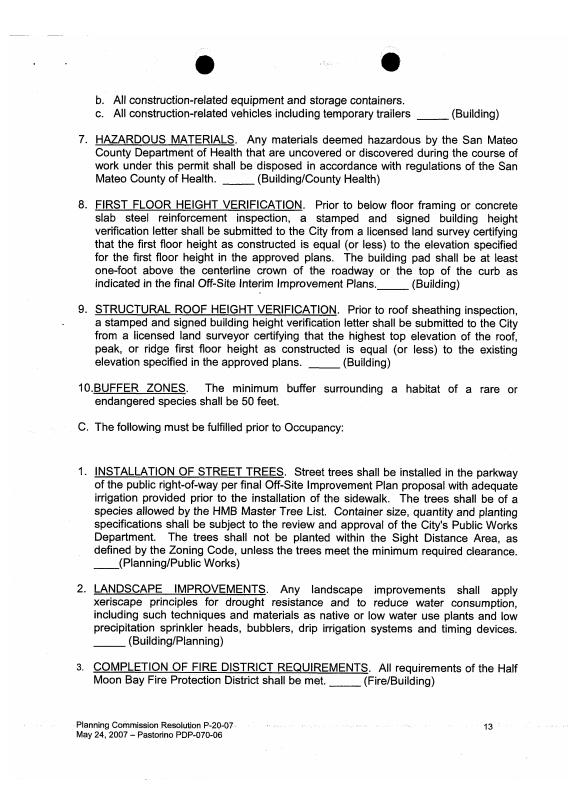


Exhibit 1 (Page 13 of 17) A-2-HMB-07-030 (Pastorino) Notice of Final Local Action



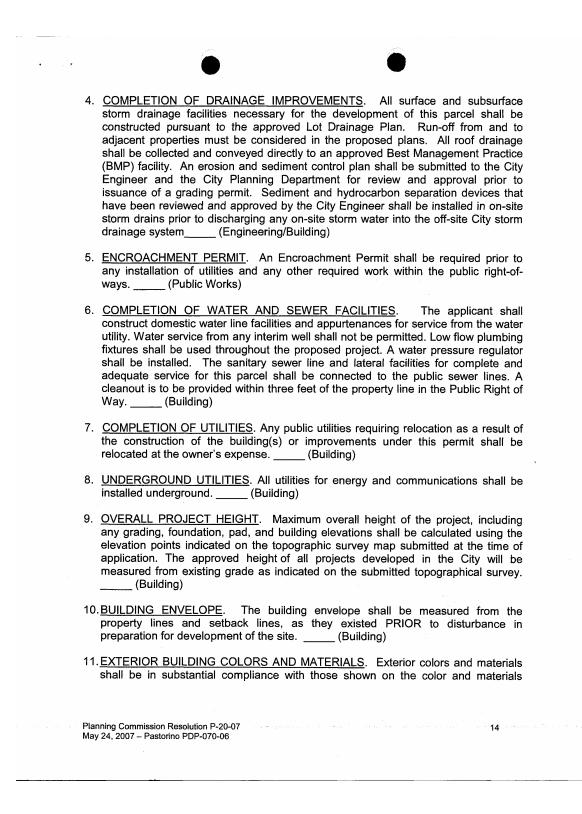


Exhibit 1 (Page 15 of 17) A-2-HMB-07-030 (Pastorino) Notice of Final Local Action

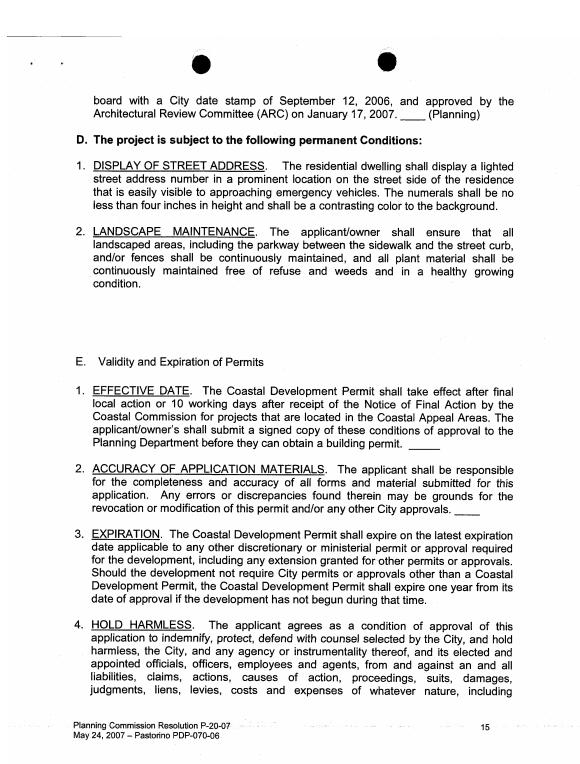


Exhibit 1 (Page 16 of 17) A-2-HMB-07-030 (Pastorino) Notice of Final Local Action

	duty to de asserted t	fend the C he Claims	ed officials, ity shall no , although t nless the Cit	t apply in t the applicat	hose inst	ances whe	n the ap	plicant has	
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#### A-2-HMB-07-030 (Pastorino) SI Staff Report

TE OF CALIFORNIA - THE RESOURCES AGENCY		ARNOLD SCHWARZENEG	GGER, Gov
ALIFORNIA COASTAL COMMISSION RTH CENTRAL COAST DISTRICT OFFICE FREMONT STREET, SUITE 2000 N FRANCISCO, CA 94105-2219 ICE (415) 904-5260 FAX (415) 904-5400			
APPEAL FROM COASTAL	PERMIT DECISION OF	LOCAL GOVERNMENT	
Please Review Attached Appeal In	nformation Sheet Prior To		
Please Review Attached Appeal In SECTION I. <u>Appellant(s)</u>	nformation Sheet Prior To	JUL 2 3 2007	
	nformation Sheet Prior To		
SECTION I. <u>Appellant(s)</u>	nformation Sheet Prior To	JUL 2 3 2007	

1. Name of local/port government:

City of Half Moon Bay

2. Brief description of development being appealed:

Coastal Development Permit, Use Permit and Proposed Variance to the Half Moon Bay Land Use Plan for the construction of a two-story 5339 sq. ft. house (including garage), plus a 2,400 sq. ft. barn, utility service extensions, and access road widening, on a 20-acre parcel zoned Open Space Reserve (OSR), designated in part as Prime Farmland.

3. Development's location (street address, assessor's parcel no., cross street, etc.):

921 Miramontes St., Half Moon Bay 94019 APN 056-280-010

- 4. Description of decision being appealed (check one.):
- Approval; no special conditions
- Approval with special conditions:
- Denial
  - **Note:** For jurisdictions with a total LCP, denial decisions by a local government cannot be appealed unless the development is a major energy or public works project. Denial decisions by port governments are not appealable.

	TO BE CO	MPLETED	BY COM	MISSION:	
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DISTRICT	NOTH	lentra	1 Oa	Sr	

Exhibit 2 (Page 1 of 18) A-2-HMB-07-030 (Pastorino) Appeal Filed by Kevin Lansing

5 Destation fortune of 1.1 (1	CISION OF LOCAL GOVERNMENT (Page 2)
5. Decision being appealed was made by (cl	ieck one):
Planning Director/Zoning Administrate	)r
City Council/Board of Supervisors	
Planning Commission	
□ Other	
6. Date of local government's decision:	5-24-07 (CDP) 7-3-07 (local appeal)
7. Local government's file number (if any):	PDP-070-06
SECTION III. Identification of Other Inter	ested Persons
Give the names and addresses of the following	parties. (Use additional paper as necessary.)
a. Name and mailing address of permit appl	icant:
Thomas and Eugene Pastorino	
921 Miramontes St. Half Moon Bay, CA 94019	
•	
Anne Gustin, 3414 Scenic Dr, Napa, CA 94558 Stan Pastorino, 12491 San Mateo Rd., Half Moon Eda Muller, 923 Miramontes St., Half Moon Bay,	
(2) Al Andreveno, 925 Miramontes St., Half Moon Bay Eric Kiebler and Janice Solimeno, 975 Miramontes Guido Ciare, 995 Miramontes St., Half Moon Bay, O Andrew Decfmen 1000 Miramontes St., Half Moon	CA 94019
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<ul> <li>Eric Kiebler and Janice Solimeno, 975 Miramontes Guido Ciare, 995 Miramontes St., Half Moon Bay, C Andrew Dorfman 1009 Miramontes St., Half Moon Bay John Meador, 1121 Miramontes St., Half Moon Bay</li> <li>(3) Don Tainter, 712 Monte Vista Drive, Half Moon Bay, C/ Chad Hooker 423 San Benito St., Half Moon Bay, C/</li> </ul>	CA 94019 Bay, CA 94019 ,, CA 94019 y, CA 94019 A 94019 A 94019
<ul> <li>Eric Kiebler and Janice Solimeno, 975 Miramontes Guido Ciare, 995 Miramontes St., Half Moon Bay, C Andrew Dorfman 1009 Miramontes St., Half Moon John Meador, 1121 Miramontes St., Half Moon Bay</li> <li>(3) Don Tainter, 712 Monte Vista Drive, Half Moon Bay, CA</li> </ul>	CA 94019 Bay, CA 94019 ,, CA 94019 y, CA 94019 A 94019 A 94019

Exhibit 2 (Page 2 of 18) A-2-HMB-07-030 (Pastorino) Appeal Filed by Kevin Lansing

## A-2-HMB-07-030 (Pastorino) SI Staff Report

# APPEAL FROM COASTAL PERMIT DECISION OF LOCAL GOVERNMENT (Page 3)

### SECTION IV. Reasons Supporting This Appeal

### PLEASE NOTE:

- Appeals of local government coastal permit decisions are limited by a variety of factors and requirements of the Coastal Act. Please review the appeal information sheet for assistance in completing this section.
- State briefly your reasons for this appeal. Include a summary description of Local Coastal Program, Land Use Plan, or Port Master Plan policies and requirements in which you believe the project is inconsistent and the reasons the decision warrants a new hearing. (Use additional paper as necessary.)
- This need not be a complete or exhaustive statement of your reasons of appeal; however, there must be sufficient discussion for staff to determine that the appeal is allowed by law. The appellant, subsequent to filing the appeal, may submit additional information to the staff and/or Commission to support the appeal request.

See attachment.

### APPEAL FROM COASTAL PERMIT DECISION OF LOCAL GOVERNMENT (Page 4)

### SECTION V. Certification

The information and facts stated above are correct to the best of my/our knowledge.

Zr Signature of Appellant(s) or Authorized Agent

Date July 23, 2007

Note: If signed by agent, appellant(s) must also sign below.

### Section VI. <u>Agent Authorization</u>

I/We hereby authorize

to act as my/our representative and to bind me/us in all matters concerning this appeal.

:

Signature of Appellant(s)

Date :

> Exhibit 2 (Page 4 of 18) A-2-HMB-07-030 (Pastorino) Appeal Filed by Kevin Lansing



### 1. Conflicts With Land Use Plan.

Section 18.11.020 of the HMB zoning code requires a minimum parcel size of 50 acres for each residence in the Open Space Reserve (OSR) district. The locally-approved permit included a variance to this minimum density requirement. The required findings for a variance cannot be made for this project for the following reasons:

a. According to section 18.23.010, variances may only be granted "when such variance will not be contrary to the intent of this Title." The intent of the City's Land Use Plan is to hold OSR parcels in reserve until other alternative infill zones have been developed. Clear evidence of this intent can be found in LCP Policy 8-5 which states:

"Lands designated Open Space Reserve on the Land Use Plan Map shall not be eligible for development approval and shall not receive a permit for development, other than for uses permitted under the designation Open Space Reserve, unless and until there are no alternative areas appropriate for infilling within the City for the proposed use and no division of such lands shall be permitted until development approval is obtained pursuant to this policy."

In addition, pages 112-113 of the City's Land Use Plan state the following with regard to "Agricultural Phasing"

"The land use designations and agricultural policies in this Plan establish a logical scheme for the conversion to urban use of lands currently in some form of agricultural use...Those lands designated Open Space Reserve because continued agricultural use may remain viable for the short term will be developed only after all of the remaining lands in the City suitable for development have been developed or committed to other uses."

It is clear from Policy 8-5 that only conforming uses in the OSR zone (including extremely low density residential of one house per 50 acres) are intended to be approvable during the time frame when the parcel is held in "reserve." Policy 8-5 and the discussion on "agricultural phasing" clearly do not envision the granting of variances that would serve to accelerate the development of OSR parcels ahead of other eligible infill zones. The granting of a variance that allows immediate development of an OSR parcel at higher-than-allowable density is contrary to the intent of the City's Land Use Plan.

b. According to 18.23.010, variances may only be granted when there are exceptional circumstances that "do not apply generally to the land, buildings, and/or uses in the same [zoning] district." The proposed variance does not meet this standard because 5 out of the 7 remaining undeveloped OSR parcels within City limits also do not meet the 50-acre minimum lot size for the construction of a single family residence (see table below). The undersize lot condition that affects this project is a circumstance that applies generally to other undeveloped parcels in the same zoning district. The correct course of action would be for the City to undertake a revision to the Land Use Plan, not to grant a variance that will set a precedent for future proposed development on the 5 other similarly-zoned parcels that do not meet

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Exhibit 2 (Page 5 of 18) A-2-HMB-07-030 (Pastorino) Appeal Filed by Kevin Lansing



the minimum lot size requirement. Indeed, the City is currently processing an application for development on another undersize OSR parcel located at 985 Miramontes. Sequential granting of variances on undersize OSR parcels would constitute a defacto LCP amendment, effectively eliminating the lot size minimum for OSR parcels without legislation by the City Council and without certification by the California Coastal Commission. Such actions would harm the public welfare by compromising the integrity of the City's Land Use Plan and the explicitly stated "logical scheme for the conversion to urban use of lands currently in some form of agricultural use." On July 3, 2007, the City Council directed City planning staff to place a new item on the strategic plan to accomplish a re-zoning of these OSR parcels. This action shows that the City Council recognizes the inappropriate use of a variance to address the undersize lot condition on the remaining undeveloped OSR parcels. The proposed project could also set a precedent for the use of variances to allow increased density in other zoning districts throughout the City.

	Undeveloped OSR Parcels
APN	Size (acres)
056-280-090	0.31*
056-280-010	20.1*
056-260-030	5.3*
056-260-030	18.4*
047-340-160	299.3
047-340-110	37.0*
047-340-180	328.9

\* =does not meet 50-acre minimum density requirement.

c. According to 18.23.010, variances may only be granted when "such application...will not...materially affect adversely...the persons residing or working in the neighborhood...and will not...be materially detrimental...to property or improvements in said neighborhood." Testimony was presented to the local government that adverse property value effects to at least one neighbor would occur if the variance were granted. The neighbor filed an appeal of the permit to the City Council, which was denied on July 3, 2007. Section 4 of the City staff report for the July 3 appeal hearing acknowledged that another pending project before the City on a separate OSR parcel at 985 Miramontes would also impose adverse effects on the neighborhood, providing further evidence that variances are not a viable planning tool to address the development constraints on the remaining OSR parcels.

2. <u>Conflicts with Agricultural Resource Protection Policies</u>. The minimum density requirement of the OSR zoning implements the intent of the Land Use Plan to preserve the viability of agriculture for as long as possible while other remaining infill areas are developed. In addition, the Land Use Plan incorporates the agricultural protection requirements of the Coastal Act, specifically, section 30241 which requires that "The maximum amount of prime agricultural land shall be maintained in agricultural production..." Approximately 50 percent of the 20-acre parcel is designated as prime farmland by San Mateo County. To maximize the agricultural productivity of the parcel, the proposed project should be re-sited and clustered in an area that is closer to existing public infrastructure services near the edge of the parcel, rather than located at the center of the parcel. Coastal Act section 30250 requires new residential

2

Exhibit 2 (Page 6 of 18) A-2-HMB-07-030 (Pastorino) Appeal Filed by Kevin Lansing



development to be located "in close proximity to" existing developed areas with adequate public services.

### 3. Conflicts with Biological Resource Protection Policies

The riparian corridor of Leon Creek meets the definition of sensitive habitat stated in section 18.38.020 of the City's zoning code. LCP Policy 3-4 specifically calls out the need to abide by the regulations of the U.S. Fish and Wildlife Service (USFWS) and the California Department of Fish and Game (CDFG) in sensitive habitat areas. Section 18.38.085 requires a buffer zone of 50 feet around habitat of rare or endangered species. The project will require widening of the access road to the project site for the purpose of emergency vehicle access. Trenching underneath the access road is also required for the installation of water and sewer utilities. Based on the general site plan and an aerial map (enclosed) both of these operations may encroach within the 50 foot buffer, and would certainly create a disturbance to the habitat of San Francisco Garter Snakes and California Red-legged Frogs. In an email to the City planner dated July 16, 2007 (enclosed), USFWS biolgist Lucy Triffleman indicated that the applicant would be required to obtain a Take Permit pursuant to the preparation of a Habitat Conservation Plan (HCP). Finding for compliance with LCP Policy 3-4 cannot be made until this process has been completed.

### Summary

The project should not have been approved by the local government due to substantial conflicts with Half Moon Bay's certified Local Coastal Program. The local government was made aware of these conflicts during the local review process (see the enclosed comment letters dated May 22, May 23, and July 3, 2007). An approvable project may exist if: (1) the City were to undertake a revision to the Land Use Plan to address the development constraints on the remaining undeveloped OSR parcels, (2) the site plan is redesigned to cluster developments as to maximize the agricultural productivity of the prime farmland, and (3) the project applicant obtains a Take Permit from USFWS, and (4) the Coastal Development Permit is conditioned to properly mitigate the incidental take of endangered species habitat in accordance with USFWS and CDFG regulations.

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Exhibit 2 (Page 7 of 18) A-2-HMB-07-030 (Pastorino) Appeal Filed by Kevin Lansing

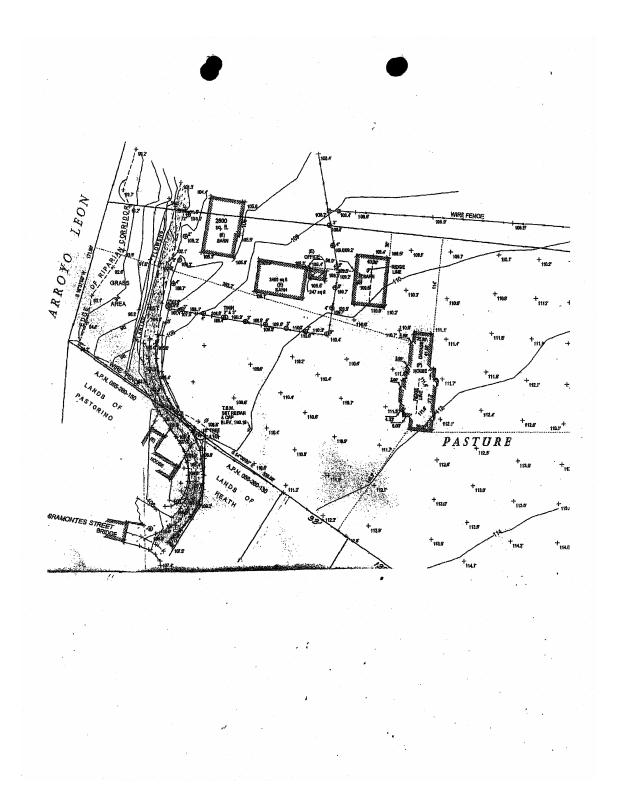


Exhibit 2 (Page 8 of 18) A-2-HMB-07-030 (Pastorino) Appeal Filed by Kevin Lansing

# A-2-HMB-07-030 (Pastorino) SI Staff Report

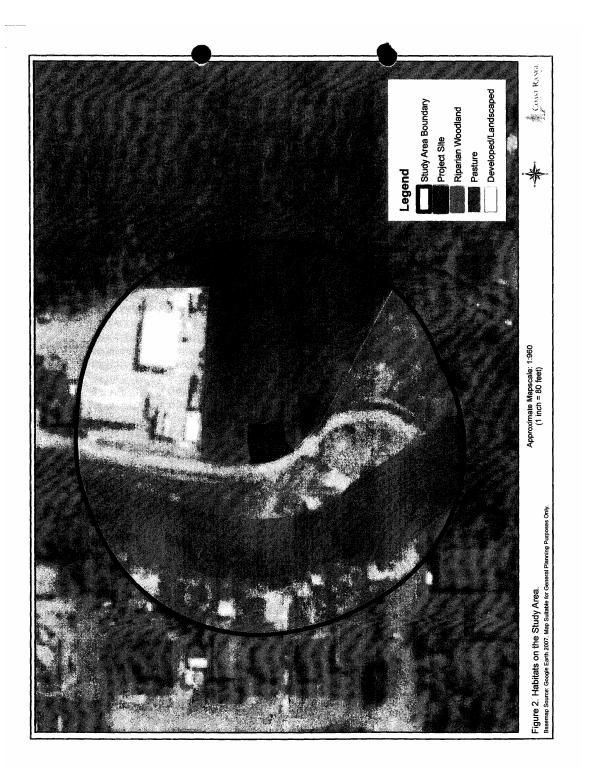


Exhibit 2 (Page 9 of 18) A-2-HMB-07-030 (Pastorino) Appeal Filed by Kevin Lansing





----Original Message-----From: Lucy\_Triffleman@fws.gov [mailto:Lucy\_Triffleman@fws.gov] Sent: Monday, July 16, 2007 6:25 PM To: Kathy Marx Cc: Ryan\_Olah@fws.gov; SGLUSHKOFF@dfg.ca.gov; YinLan Zhang

Subject: RE: Comment Letter for Appeal of PDP-070-06

### Kathy-

Sorry to respond to your email so late- I have been trying to get some BOs out the door before I go on annual leave. I am concerned about the road being widened to an area closer to the creek as it seems you indicate in the below email. I would strongly advise the applicant to consider alternatives such as widening the road only away from Arroyo Leon and relining the road, or placing the access road elsewhere. The primary point is to avoid placing development any closer to the creek than it currently is. Without implementing these avoidance measures the Service would consider the widening of the road a result of the construction of the house, and therefore a cumulative effect needing incidental take. This means doing a biological opinion either through section 7 or doing a low effect HCP or doing an HCP. I also want to alert you that there may need to be additional discussion with my supervisor that will require incidental take of this species regardless of avoidance. I am waiting for him to return to the office to discuss further. I will keep you posted. I will be out of the office until Friday- you can contact me at that point if yo have questions. Thanks-Lucy Triffeman

US Fish and Wildlife Service Coast-Bay Delta branch 2800 Cottage Way room W-2605 Sacramento, CA. 95825 Ph. (916) 414-6628 Fax (916) 414-6712

"Kathy Marx" <kmarx@ci.half-moon-bay.ca.us>

07/10/2007 11:54 AM

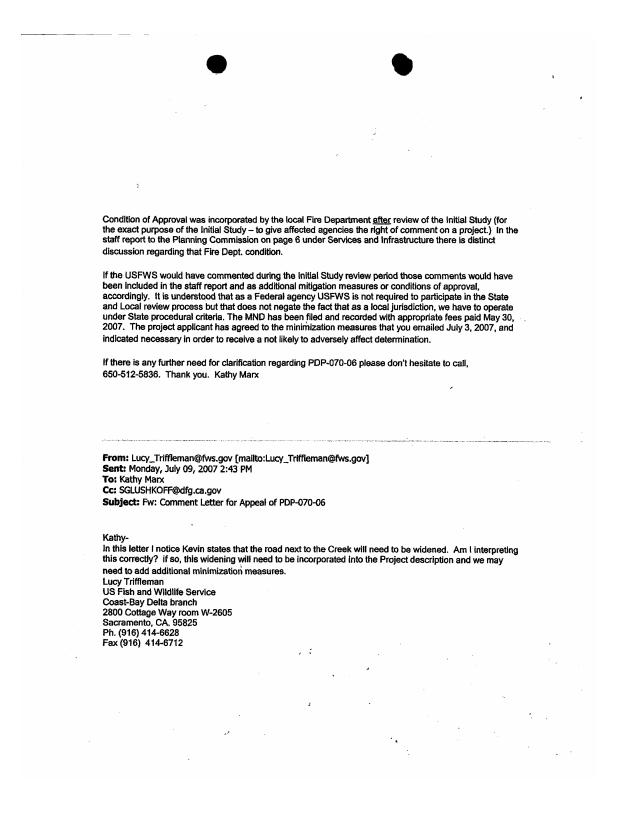
To <Lucy\_Triffleman@fws.gov>

Subject RE: Comment Letter for Appeal of PDP-070-06

Lucy, Please note that the proposed driveway to the residence is located 20 feet from the southern property line accessed by an existing 14 foot wide paved road. Please review site plan page 5 of the Initial Study. Within that twenty feet of existing roadway, on the east side (not the creek side, because the roadway is at the edge of an elevated terrace) is proposed landscaping. Development has been proposed for that section from the inception of the project proposal. The Fire Department requested that twenty foot portion of the existing road be widened to twenty feet. The additional road surface is not required to be asphalt but may be such material as decomposed granite or grass-crete. Please see Condition of Approval # A. 20. This was discussed at the Planning Commission public hearing. Lastly, the Initial Study does not include the increase in the 20 foot span of private roadway from 14 feet to 20 feet because that

Exhibit 2 (Page 10 of 18) A-2-HMB-07-030 (Pastorino) Appeal Filed by Kevin Lansing

### A-2-HMB-07-030 (Pastorino) SI Staff Report





by email

Kathy Marx City of Half Moon Bay 501 Main Street Half Moon Bay, CA 94019

Re: PDP-070-06: Coastal Development Permit, Use Permit, Variance from minimum lot size requirement of 50 acres in the Open Space – Reserve Zoning District and approval of a two-story Single Family Residence and barn on a 20 acre site at 921 Miramontes Street.

Dear Ms. Marx,

May 23, 2007

I have reviewed the Staff Report and proposed Negative Declaration for the above-referenced project. I have the following comments on behalf of Committee for Green Foothills:

**Re: Proposed Variance:** I do not believe that the Findings for a Variance can be made. The City's Zoning Code provides that variances can only be granted in instances where the particular characteristics of the property or its location or surroundings create a situation where a literal enforcement of the zoning regulations would result in a hardship, among other requirements. In this case, the size, shape, topography, etc. of the property, its location and surroundings do not create such a situation.

**Re:** Proposed conversion of prime agricultural land to non-agricultural use: I do not believe that, as designed and located, the large residential structure, extensive driveway, accompanying landscaping, and other improvements can be permitted. Under the Coastal Act, and the City's LCP, the maximum amount of prime agricultural land shall be preserved, and conversions to non-agricultural uses are strictly limited. If the City were able to make the Findings for a Variance (which we do not believe it can), the project would need to be re-designed to conform with Section 30241 of the Coastal Act.

Thank you for the opportunity to comment. Please keep us informed as to the determinations the City makes on this proposed project.

Sincerely,

(signed)

Lennie Roberts, Legislative Advocate Committee for Green Foothills 339 La Cuesta, Portola Valley 94028

COMMITTEE FOR GREEN FOOTHILLS

3921 E. Bayshore Road Palo Alto, CA 94303 650.968.7243 PHONE 650.968.8431 FAX

info@GreenFoothills.org www.GreenFoothills.org

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May 23, 2007

Planning Department City of Half Moon Bay City 501 Main Street Half Moon Bay, CA 94019 Attn: Kathy Marx, Project Planner

Subject: PDP-070-06 (Pastorino), Comment on proposed Initial Study and Mitigated Negative Declaration (IS/MND) and application for a Coastal Development Permit, Use Permit and Proposed Variance to the Half Moon Bay Land Use Plan for the construction of two-story 5339 sq. ft. house (including garage), plus a 2,400 sq. ft. barn on 20-acre parcel zoned Open Space Reserve (OSR) designated in part as Prime Farmland.

### Dear Kathy:

I would like to provide the following comments on the above-named project. Please include these comments as part of the official public record for PDP-070-06. I also request that these comments be provided to the other members of the Planning Commission.

### 1. Land Use and Planning.

The draft IS/MND claims that conflicts with the City's Land Use Plan can be reduced to "less than significant" by approving a variance to zoning code section 18.11.020 which requires a minimum parcel size of 50 acres in the OSR zone. However, the approval of such a variance would represent a separate unanalyzed conflict with the City's Land use plan that would have a significant unmitigated impact for the following reasons:

a. Per zoning code section 18.23.010, variances may be granted only "when such variance will not be contrary to the intent of this Title." The intent of the City's Land Use Plan (as implemented by Section 18) is to hold OSR parcels in reserve until other alternative infill zones have been developed. Clear evidence of this intent can be found in LCP Policy 8-5 which states:

"Lands designated Open Space Reserve on the Land Use Plan Map shall not be eligible for development approval and shall not receive a permit for development, other than for uses permitted under the designation Open Space Reserve, unless and until there are no alternative areas appropriate for infilling within the City for the proposed use and no division of such lands shall be permitted until development approval is obtained pursuant to this policy."

In addition, pages 112-113 of the City's Land Use Plan state the following with regard to "Agricultural Phasing"

"The land use designations and agricultural policies in this Plan establish a logical scheme for the conversion to urban use of lands currently in some form of agricultural use...Those lands designated Open Space Reserve because continued agricultural use may remain viable for the short term will be developed only after

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all of the remaining lands in the City suitable for development have been developed or committed to other uses."

It is clear from Policy 8-5 that only conforming uses in the OSR zone (including extremely low density residential of one house per 50 acres) are intended to be approvable during the time frame when the parcel is held in "reserve." Policy 8-5 and the discussion on "agricultural phasing" clearly do not envision the granting of variances that would serve to accelerate the development of OSR parcels ahead of other eligible infill zones. The proposed granting of a variance that would allow immediate development of this 20-acre OSR parcel is contrary to the intent of the City's Land Use Plan.

b. Section 18.23.010 also limits variances to cases where there is no adverse impact to public welfare. Granting a variance to this project will set a precedent for future proposed development on other similarly-zoned parcels that do not meet the minimum lot size requirement. Indeed, the City is currently processing an application for development on a much smaller OSR parcel located at 985 Miramontes. Sequential granting of such variances would constitute a defacto LCP amendment: effectively eliminating the lot size minimum for OSR parcels without legislation by the City Council and without certification by the California Coastal Commission. Such actions would harm the public welfare by compromising the integrity of the City's Land Use Plan and the explicitly stated "logical scheme for the conversion to urban use of lands currently in some form of agricultural use."

c. The proposed findings for granting the variance state that it would not be "injurious to property or improvements in said neighborhood." This finding cannot be made as evidenced by the letter dated May 16, 2007 from the owners of an existing residence at 975 Miramontes. The letter states that the proposed Pastorino project will have an adverse material affect on nearby property values and will reduce privacy and quality of life.

d. Per section 18.02.040, the lot in question qualifies as a "Substandard Lot," which is defined as "Any lot...that is less than the requirements in the zoning district in which the lot is located." The design guidelines for substandard lots in section 18.06.050.G.1 state that "To the maximum extent possible, garages must be located in the rear yard." The proposed project fails to meet this standard.

### 2. Agricultural Resources.

a. The draft IS/MND claims that conversion of the parcel from agricultural use to urban use is consistent with the discussion on page 99 of the Half Moon Bay Land Use Plan, which states that Coastal Act section 30241(c) applies " to virtually all of the lands located within the limits of the City of Half Moon Bay." However, in this case, the proposed conversion from agricultural use to urban use would be accomplished by means of a variance that directly conflicts with the logical scheme for agricultural phasing in the City's Land Use Plan. Legal conversion of this parcel to urban use at this time can only take place by means of a certified amendment to the City's Land Use Plan.

b. The draft IS/MND claims that "the conversion of less than 2% of the site's prime farmland is acceptable per LCP requirements." The Half Moon Bay LCP incorporates Coastal Act section 30241 which requires that "The <u>maximum</u> amount of prime agricultural land shall be maintained in agricultural production..." [underline added]. As a mitigation measure, the draft IS/MND must investigate and discuss alternative site and design features that would

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Exhibit 2 (Page 14 of 18) A-2-HMB-07-030 (Pastorino) Appeal Filed by Kevin Lansing serve to concentrate the development in a smaller area, say closer to the access road, so as to minimize the impact on the potential agricultural productivity of the parcel.

### 3. Biological Resources

The draft IS/MND states that "The proposed project is located at a minimum of seventy (70) feet from the drip line of the riparian woodland canopy associated with Leon Creek." It is my understanding that trenching starting from Miramontes Steet is needed to extend water service to the project. If so, then "development" as defined by the LCP would appear to encroach within the 50 foot buffer mandated by section 18.38.085.D. Moreover, the proposed biological mitigation measures for the project have not been designed in consultation with the U.S. Fish and Wildlife Service (USFWS) and the California Department of Fish and Game (CDFG). LCP Policy 3-4 specifically calls out the need to abide by USFWS and DFG regulations in sensitive habitat areas. The riparian corridor of Leon Creek meets the definition of sensitive habitat stated in section 18.38.020 of the City's zoning code.

### 4. Population and Housing

The draft IS/MND claims that there would be "No Impact" of the project in inducing substantial population growth either directly or indirectly. There are two potential growth-inducing impacts that have not been analyzed or mitigated. The first is the proposed use of a variance that could effectively nullify minimum lot size requirements for other future projects. As noted above, the City is currently processing a development application for another undersized OSR parcel in the same vicinity. No mitigation measures have been proposed that would prevent the use of similar variances in the future to allow further increases in density on large OSR parcels. The second potential growth-inducing impact stems from the extension of water and road service to a large OSR parcel that could increase pressure for conversion to a planned unit development (PUD)—effectively accelerating the time frame for conversion to urban use versus that currently envisioned by the City's Land Use Plan.

### 5. Findings of Significance

The draft IS/MND claims that the current project would have no impacts which are "Cumulatively considerable." However, it is reasonably foreseeable that the approval of a variance for this project would have implications for the enforcement of minimum lot size requirements on many probable future projects, including at least one project that is currently in the City's application pipeline. No analysis has been done or mitigation measures proposed that would address the cumulative impacts on land use of allowing variances similar the one proposed for this project.

Kevin J. Lansing Planning Commissioner

Copy to: City Manager Planning Director California Coastal Commission, North Central Coast Office

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Exhibit 2 (Page 15 of 18) A-2-HMB-07-030 (Pastorino) Appeal Filed by Kevin Lansing July 3, 2007

Mayor Naomi Patridge and Members of the City Council City of Half Moon Bay 501 Main Street Half Moon Bay, CA 94019

#### Subject: Comment on Appeal of PDP-070-06 (Pastorino).

Dear Council Members:

For the record, I am a member of the City's Planning Commission, but the comments below represent my views as an individual citizen. I urge the City Council to uphold the abovenamed appeal and deny the granting of a Coastal Development Permit to the project for the reasons outlined below. Please include these comments as part of the official public record for PDP-070-06.

### 1. Legal findings for a variance cannot be made.

a. Per 18.23.010, variances may only be granted "when such variance will not be contrary to the intent of this Title." The intent of the City's Land Use Plan is to hold OSR parcels in reserve until other alternative infill zones have been developed, as stated in LCP Policy 8-5. The City's Land Use Plan incorporates Coastal Act section 30241 which requires that "The maximum amount of prime agricultural land shall be maintained in agricultural production..." The proposed variance violates the intent of the Land Use Plan as it relates to phasing of OSR development and the protection of prime agricultural land. If the applicant wishes to develop the parcel at this time, consistency with the Land Use Plan requires that (1) the project description should be amended to include a rezoning of the parcel to allow a higher density, and (2) the project should be re-sited and clustered to minimize negative impacts to agricultural productivity.

b. Per 18.23.010, variances may only be granted when "such application...will not...materially affect adversely...the persons residing or working in the neighborhood...and will not...be materially detrimental...to property or improvements in said neighborhood." Credible testimony has been presented that material adverse affects to at least one neighbor will occur and that negative property valuation impacts will occur if the variance were to be approved. The variance application therefore does not meet the legal standard for approval. Paragraph 2 of the City staff's response to the appeal claims that the appellant Mr. Kiebler has failed to provide evidence of material adverse effects. Please note that 18.24.040 places the burden of proof on the applicant to show that legal findings for a variance can be made. Therefore, the City's zoning code requires City staff to present evidence that Mr. Kiebler's claims of adverse effects are not material. City staff has not done this. Moreover, paragraph 4 of the City staff's response puts forth an argument against a pending project at 985 Miramontes—an issue that is not before the City Council at this time.

c. Per 18.23.010, variances may only be granted when there are exceptional circumstances that "do not apply generally to the land, buildings, and/or uses in the same [zoning] district." The proposed variance does not meet this legal standard because there are a total of five (5)

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Exhibit 2 (Page 16 of 18) A-2-HMB-07-030 (Pastorino) Appeal Filed by Kevin Lansing





serve to concentrate the development in a smaller area, say closer to the access road, so as to minimize the impact on the potential agricultural productivity of the parcel.

### 3. Biological Resources

The draft IS/MND states that "The proposed project is located at a minimum of seventy (70) feet from the drip line of the riparian woodland canopy associated with Leon Creek." It is my understanding that trenching starting from Miramontes Steet is needed to extend water service to the project. If so, then "development" as defined by the LCP would appear to encroach within the 50 foot buffer mandated by section 18.38.085.D. Moreover, the proposed biological mitigation measures for the project have not been designed in consultation with the U.S. Fish and Wildlife Service (USFWS) and the California Department of Fish and Game (CDFG). LCP Policy 3-4 specifically calls out the need to abide by USFWS and DFG regulations in sensitive habitat areas. The riparian corridor of Leon Creek meets the definition of sensitive habitat stated in section 18.38.020 of the City's zoning code.

### 4. Population and Housing

The draft IS/MND claims that there would be "No Impact" of the project in inducing substantial population growth either directly or indirectly. There are two potential growth-inducing impacts that have not been analyzed or mitigated. The first is the proposed use of a variance that could effectively nullify minimum lot size requirements for other future projects. As noted above, the City is currently processing a development application for another undersized OSR parcel in the same vicinity. No mitigation measures have been proposed that would prevent the use of similar variances in the future to allow further increases in density on large OSR parcels. The second potential growth-inducing impact stems from the extension of water and road service to a large OSR parcel that could increase pressure for conversion to a planned unit development (PUD)—effectively accelerating the time frame for conversion to urban use versus that currently envisioned by the City's Land Use Plan.

### 5. Findings of Significance

The draft IS/MND claims that the current project would have no impacts which are "Cumulatively considerable." However, it is reasonably foreseeable that the approval of a variance for this project would have implications for the enforcement of minimum lot size requirements on many probable future projects, including at least one project that is currently in the City's application pipeline. No analysis has been done or mitigation measures proposed that would address the cumulative impacts on land use of allowing variances similar the one proposed for this project.

Kevin J. Lansing Planning Commissioner

Copy to: City Manager Planning Director California Coastal Commission, North Central Coast Office

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Exhibit 2 (Page 17 of 18) A-2-HMB-07-030 (Pastorino) Appeal Filed by Kevin Lansing undeveloped OSR parcels within City limits that fail to meet the 50-acre minimum lot size for the construction of a single family residence (see attached list). The undersize lot size condition that affects this project is, in fact, a circumstance that applies generally to other undeveloped parcels in the same zoning district. The correct course of action would be for the City to undertake a revision to the Land Use Plan, not to grant a variance that is clearly not legal in this case.

### 2. Biological mitigation measures are not adequate

The biological mitigation measures that are legally imposed as conditions of approval in the CDP have not been designed in consultation with the U.S. Fish and Wildlife Service (USFWS) and the California Department of Fish and Game (CDFG). LCP Policy 3-4 specifically calls out the need to abide by USFWS and DFG regulations in sensitive habitat areas. The riparian corridor of Leon Creek meets the definition of sensitive habitat stated in section 18.38.020 of the City's zoning code. Please note that any recent discussions with these agencies cannot be considered as part of the appeal hearing, as only evidence that was originally presented to the Planning Commission can legally be considered during the appeal. Any new proposed biological mitigation measures would require an amendment to the project CDP. The project will require widening of the access road to the project site. This road widening constitutes "development" per 18.20.020.C and would appear to encroach within the 50 foot buffer mandated by section 18.38.085.D.

#### 3. Public notice was not adequate

None of the public notices for the project included any mention of the proposed utility line extensions and proposed road widening that are in close proximity to biological resources. Section 18.20.060.4 requires the public notice to include a "description of the proposed development..." Given that the utility line extensions and the road widening constitute "development," these items should have been included in the project description contained in the public notice.

Kevin J. Lansing 359 Filbert Street Half Moon Bay

Copy to: City Clerk California Coastal Commission, North Central Coast Office USFWS CDFG

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Exhibit 2 (Page 18 of 18) A-2-HMB-07-030 (Pastorino) Appeal Filed by Kevin Lansing

# 2001 Aerial Photo of Site of Entire Approved Development



Exhibit 3 A-2-HMB-07-030 (Pastorino) Aerial Photo of Site

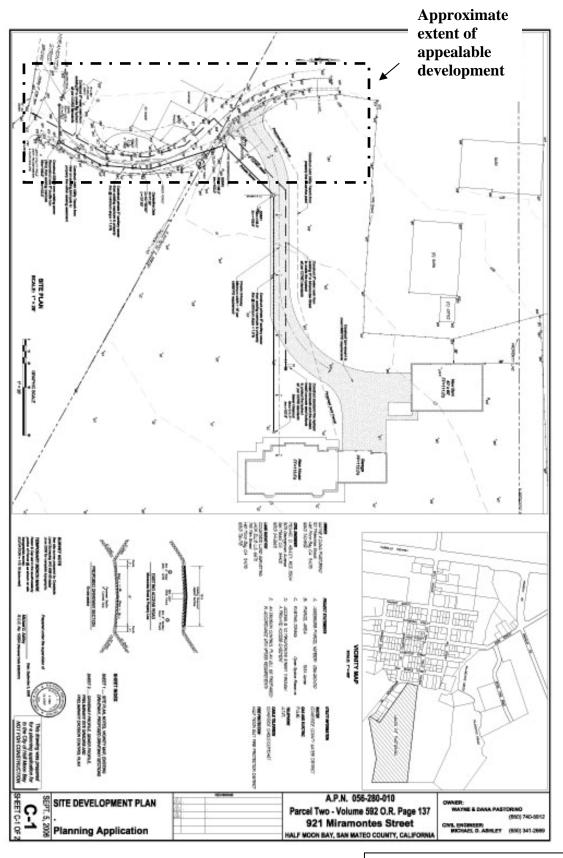
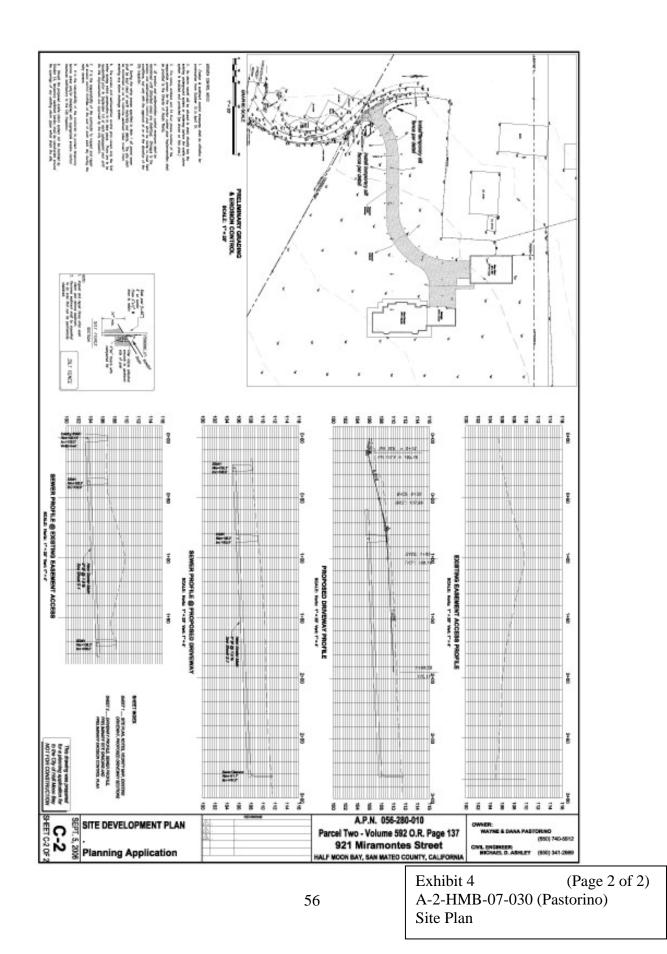


Exhibit 4 (Page 1 of 2) A-2-HMB-07-030 (Pastorino) Site Plan



# A-2-HMB-07-030 (Pastorino) SI Staff Report



# Existing access road leading from bridge across Arroyo Leon

Existing access road to subject property



Exhibit 5 (Page 1 of 3) A-2-HMB-07-030 (Pastorino) Site Photos

# A-2-HMB-07-030 (Pastorino) SI Staff Report Approximate location of approved driveway and road widening



Area between Arroyo Leon and existing access road



Exhibit 5 (Page 2 of 3) A-2-HMB-07-030 (Pastorino) Site Photos

# A-2-HMB-07-030 (Pastorino) SI Staff Report

Site of approved residence, not located in appeal jurisdiction



# **BIOTIC ASSESSMENT**

921 MIRAMONTES STREET (APN 056-280-010), HALF MOON BAY, CALIFORNIA

JANUARY, 2007

Prepared for:

Kathy Marx, Planning Consultant Planning Department, City of Half Moon Bay 501 Main Street Half Moon Bay, CA 94019

Prepared by:

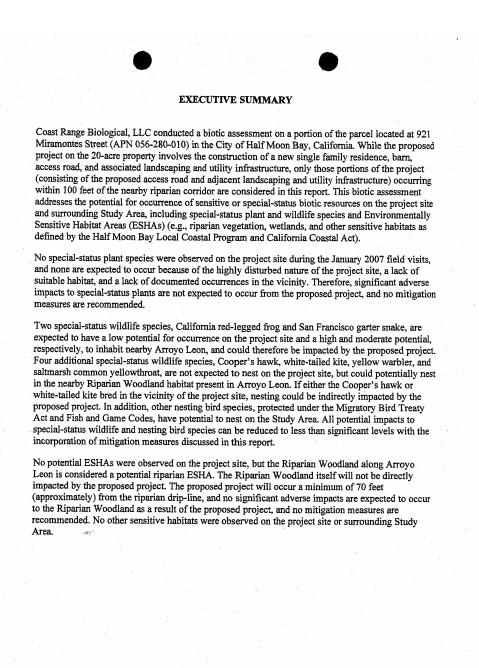
Tom Mahony, Principal/Plant Ecologist Coast Range Biological, LLC PO Box 1238 Santa Cruz, CA 95061 (831) 426-6226 coastrange@sbcglobal.net

Mark Allaback, Wildlife Biologist Biosearch Associates, Santa Cruz, CA PO Box 1220 Santa Cruz, CA 95061



# **ATTACHMENT 4**

Exhibit 6 (Page 1 of 27) A-2-HMB-07-030 (Pastorino) Biological Report

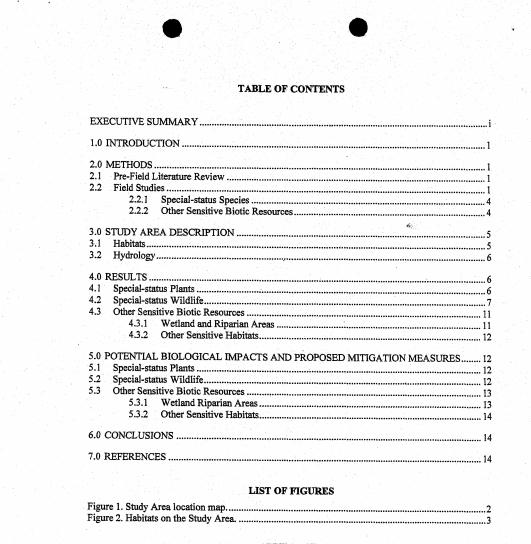


Biotic Assessment, 921 Miramontes Street City of Half Moon Bay

Coast Range Biological, LLC January 2007

Exhibit 6 (Page 2 of 27) A-2-HMB-07-030 (Pastorino) Biological Report

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APPENDICES

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Appendix A. Special-status species documented to occur in the Study Area region. Appendix B. Project site photographs.

Biotic Assessment, 921	Miramontes	Stree
City of Half Moon Bay		

Coast Range Biological, LLC January 2007

Exhibit 6 (Page 3 of 27) A-2-HMB-07-030 (Pastorino) Biological Report

### **1.0 INTRODUCTION**

Coast Range Biological, LLC conducted a biotic assessment on a portion of the parcel located at 921 Miramontes Street (APN 056-280-010) in the City of Half Moon Bay, California (Figure 1). While the proposed project on the 20-acre property involves the construction of a new single family residence, barn, access road, and associated landscaping and utility infrastructure, only those portions of the project (consisting of the proposed access road and adjacent landscaping and utility infrastructure) occurring within 100 feet of the nearby riparian corridor are addressed in this report. The area evaluated for this biotic assessment includes: (1) a "project site" encompassing the project's disturbance envelope occurring within 100 feet of the riparian corridor, where biological resource impact determinations are made; and (2) a "Study Area", which includes both the project site and adjacent areas extending out to 200-feet around the project site, where habitats are mapped and evaluated for the potential presence of special-status biological resources (Figure 2).

This biotic assessment addresses the potential for occurrence of sensitive or special-status biotic resources on the Study Area, including special-status plant and wildlife species and Environmentally Sensitive Habitat Areas (ESHAs) (e.g., riparian vegetation, wetlands, and other sensitive habitats as defined by the Half Moon Bay Local Coastal Program (LCP) and California Coastal Act (CCA). Potential significant impacts that may occur to these resources as a result of the proposed project are identified and mitigation measures are suggested to reduce impacts to less than significant levels.

### 2.0 METHODS

### 2.1 Pre-Field Literature Review

Prior to conducting field studies, a background literature search was conducted to determine which special-status species have the potential to inhabit the Study Area region based on documented occurrences and range distribution (Appendix A). Special-status species are defined here to include: (1) all plants and animals that are listed under the Federal or State Endangered Species Acts as rare, threatened or endangered; (2) all federal and state candidates for listing; (3) California Department of Fish and Game (CDFG) Species of Special Concern; (4) U.S. Fish and Wildlife Service (USFWS) Species of Concern; (5) all plants included in Lists 1 through 4 of the California Native Plant Society (CNPS) Online Inventory (CNPS 2007); (6) plants that qualify under the definition of "rare" in the California Environmental Quality Act (CEQA), section 15380; and (7) plants and animals considered "rare and endangered" in the Half Moon Bay LCP.

The primary sources for this search included the California Natural Diversity Data Base (CNDDB) (CDFG 2006), the CNPS Online Inventory (CNPS 2007), and the USFWS (2007) records for the Half Moon Bay, Montara Mountain, San Mateo, Woodside, La Honda, and San Gregorio 7.5' USGS quadrangles. In addition, other lists and publications were consulted, including the CDFG Special Animals list (dated February 2006), *California's Wildlife* Volumes 1, 2 and 3 (Zeiner et al. 1988; 1990a; 1990b), and the Half Moon Bay LCP.

### 2.2 Field Studies

Reconnaissance-level field studies were conducted on January 10 and 16, 2007. Plant Ecologist Tom Mahony and Wildlife Biologist Mark Allaback traversed the project site on foot to document habitat conditions in order to determine the potential for occurrence of special-status plant and wildlife species and other sensitive biotic resources.

Biotic Assessment, 921 Miramontes Street City of Half Moon Bay 1

> Exhibit 6 (Page 4 of 27) A-2-HMB-07-030 (Pastorino) Biological Report

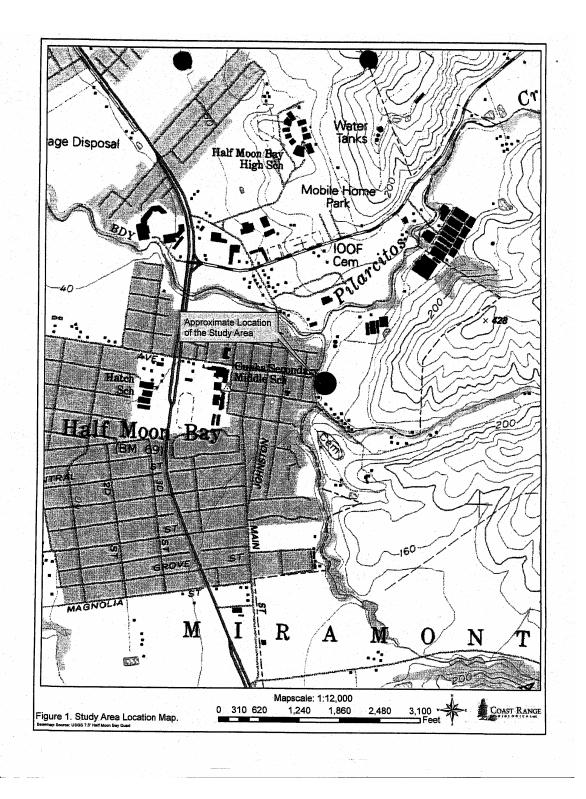


Exhibit 6 (Page 5 of 27) A-2-HMB-07-030 (Pastorino) Biological Report

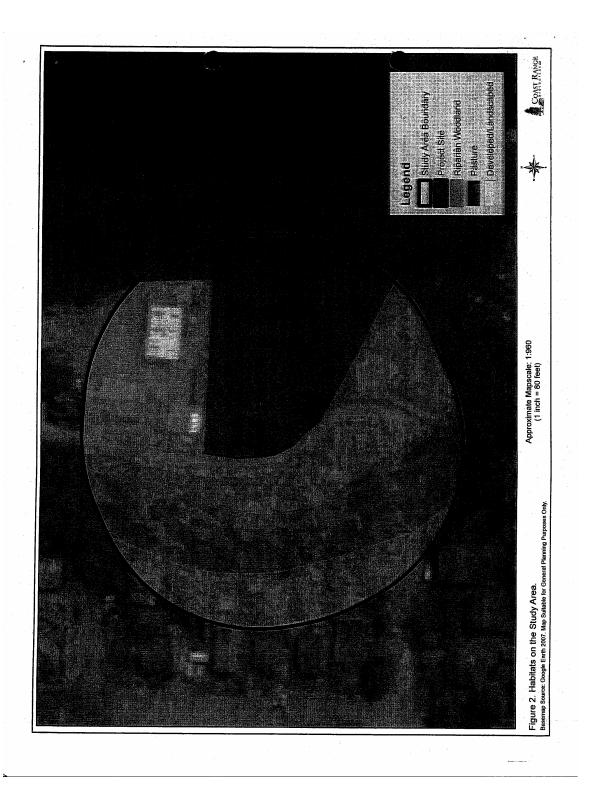


Exhibit 6 (Page 6 of 27) A-2-HMB-07-030 (Pastorino) Biological Report





The remainder of the Study Area, outside of the project site, was surveyed on foot where accessible, and with binoculars and aerial photographs where inaccessible due to private property constraints. The potential for occurrence of special-status plant and wildlife species was assessed based on the presence of necessary habitat characteristics, confirmed records from the region, and the biologist's knowledge of the target species. No focused field surveys were performed.

Riparian areas were mapped in the field with a Trimble GPS unit (sub-meter accuracy). Since recent ortho-rectified aerial imagery was not provided for the project site, an aerial photograph, obtained from Google Earth, was used as a basemap. GPS data were manually interpolated onto the basemap using ArcGIS software<sup>1</sup>.

### 2.2.1 Special-status Species

Potential for occurrence of special-status species was classified as follows:

(1) None. Habitat on and adjacent to the Study Area is either not present or clearly unsuitable for the species requirements (e.g., foraging, nesting, cover, soil type). The species is considered absent or has an extremely low probability of being found on the Study Area.

(2) Low Potential. Some habitat components meeting the species requirements are present, however, the majority of habitat on and adjacent to the Study Area is degraded or unsuitable. The species has a low probability of being found on the Study Area.

(3) Moderate Potential. Habitat components meeting the species requirements are present, however, some of the habitat on or adjacent to the Study Area is unsuitable. The species has a moderate probability of being found on the Study Area.

(4) **High Potential.** Habitat components meeting the species requirements are present and most of the habitat on or adjacent to the Study Area is highly suitable. The species has a high probability of being found on the Study Area.

(5) **Present.** The species was observed on the Study Area during the field visit or was documented to occur on the Study Area during the background literature search.

For species with a potential for occurrence of "None" or "Low", no further recommendations are made since the species is unlikely to occur on the project site, and therefore significant impacts resulting from the proposed project are not expected. For species that are "Present" on the project site, or for species with a "Moderate" or "High" potential for occurrence, mitigation measures are recommended to reduce any potential significant impacts to less than significant levels (CEQA Guidelines, Appendix G).

### 2.2.2 Other Sensitive Biotic Resources

"Environmentally Sensitive Habitat Areas" (ESHAs) are defined in the LCP as "any area in which plant or animal life or their habitats are either rare or especially valuable because of their special nature or role in an ecosystem and which could be easily disturbed or degraded by human activities and developments." In addition to special-status species, discussed above, the following are also generally considered ESHAs under the LCP (Section 30107.5).

<sup>1</sup> Due to potential basemap inaccuracies and estimations used during manual interpolation, the map in Figure 2 represents a good estimation of spatial relationships but should be used for general planning purposes only. Exact distances, if required, should be obtained by a licensed surveyor.

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#### Wetland and Riparian Areas

Wetlands are defined in the LCP (Section 30121) as "lands within the Coastal Zone which may be covered periodically or permanently with shallow water and include saltwater marshes, freshwater marshes, open or closed brackish water marshes, swamps, mudflats, and fens." A jurisdictional wetland delineation was not conducted during this biotic assessment, but a reconnaissance-level wetland survey was conducted to search for any areas that could potentially meet the LCP definition of wetlands (e.g., the "one parameter" wetland definition used by the City of Half Moon Bay and the California Coastal Commission).

Riparian areas are defined in the LCP as the "limit of riparian vegetation (i.e. a line determined by the association of plant and animal species normally found near streams, lakes, and other bodies of fresh water: red alder, jaumea, pickleweed, big leaf maple, narrowleaf cattail, arroyo willow, broadleaf cattail, horsetail, creek dogwood, black cottonwood, and box elder). Such an area must contain at least a 50% cover of some combination of the plants listed." Riparian areas were identified and mapped during the site visit.

#### Other Sensitive Habitats

Other sensitive habitats that could qualify as potential ESHAs include those considered sensitive in the region by CDFG, such as northern maritime chaparral, northern coastal salt marsh, serpentine bunchgrass, and valley needlegrass grassland, as well as those listed in the LCP, including sand dunes, wild strawberry habitat, and sea cliffs. The presence or absence of sensitive habitats was noted during the field visit.

### 3.0 STUDY AREA DESCRIPTION

The Study Area is located at 921 Miramontes Street, east of downtown Half Moon Bay, and includes the project site for the proposed access road and adjacent landscaping and utility infrastructure occurring within 100 feet of the riparian drip-line, and a 200-foot buffer around this area (Figures 1 and 2). The project site is generally level, occurs at approximately 40 feet elevation (USGS 1991), and consists of irritated pasture actively managed for cattle grazing. Surrounding land uses to the east, south, and north include pasture, residential development, and commercial development, respectively. Immediately west of the project site is a private access road. West of the access road is a terraced slope that drops approximately 10 vertical feet to a recently planted grassy area (that previously contained ornamental eucalyptus) which extends to the edge of the Riparian Woodland growing along Arroyo Leon.

### 3.1 Habitats

Three general habitat types were observed on the Study Area: Pasture, Riparian Woodland<sup>2</sup>, and Developed/Landscaped (Figure 2). Pasture habitat covers the project site (where direct project impacts will occur), and consists of non-native grasses and forbs, including Italian ryegrass (*Lolium multiflorum*<sup>3</sup>), bur clover (*Medicago polymorpha*), red clover (*Trifolium pratense*), geranium (*Geranium molle*), common vetch (*Vicia sativa*), field mustard (*Brassica rapa*), and Bermuda buttercup (*Oxalis pes-caprae*). The pasture is irrigated during the dry season and periodically seeded with forage species (Wayne Pastorino, landowner, pers. comm. 2007).

<sup>2</sup> Riparian Woodland as described here is equivalent to "Riparian Corridor," "Riparian Area," "Riparian Vegetation" and similar terms used by the City of Half Moon Bay in describing riparian areas.
<sup>3</sup> Botanical nomenclature follows Hickman (1993).

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Riparian Woodland, consisting primarily of the Mixed willow series<sup>4</sup>, occurs along Arroyo Leon, west of the project site. Native trees, including shining willow (*Salix lucida* ssp. *lasiandra*), red willow (*Salix laevigata*), arroyo willow (*Salix lasiolepis*), and red alder (*Alnus rubra*) dominate the canopy, with the non-native blue gum eucalyptus (*Eucalyptus globulus*) forming the dominant canopy cover near the southern Study Area boundary. The diverse understory consists of native and non-native shrubs and herbs, including California blackberry (*Rubus ursinus*), Himalayan blackberry (*Rubus discolor*), stinging nettle (*Urtica dioica*), poison hemlock (*Conium maculatum*), California bee plant (*Scrophularia california*), cape ivy (*Senecio mikanioides*), and garden nasturtium (*Tropaeolum majus*). Developed/Landscaped areas occur throughout the Study Area and consist of residential and commercial development and associated infrastructure and landscaping.

### 3.2 Hydrology

The project site appears well-drained, and no drainage channels or other evidence of ponding or concentrated water movement were observed. West of the private drive, off the project site but within the Study Area, Arroyo Leon, a USGS "blue line stream" (USGS 1991), flows generally northbound, eventually draining into Pilarcitos Creek. Arroyo Leon had flowing water during the field visit, but dries up in the summer, and is intermittent (Wayne Pastorino, landowner, pers. comm. 2007).

### 4.0 RESULTS

### 4.1 Special-status Plants

Forty-one special-status plant species are documented to occur in the Study Area region based on the background literature search discussed in Section 2.1. A list of these species, their status, and their typical habitats, is presented in Appendix A. A search of the October 3, 2006 CNDDB GIS database found no documented occurrences' of special-status plant species on or adjacent to the Study Area. One special-status plant species has documented CNDDB occurrences within three miles of the Study Area. Choris's popcom-flower (*Plagiobothrys chorisianus* var. *chorisianus*) located on a coastal terrace approximately 1.1 miles southwest of the Study Area. No special-status plant species were observed on the Study Area, but the field visit occurred after the blooming period of most plant species had ended, and focused surveys were not conducted.

The 41 special-status plants identified for the region during the background literature search are considered unlikely to inhabit the project site (a potential for occurrence of "None" or "Low" as defined in Section 2.2) because the project site: (1) is composed of irrigated cattle pasture, seeded with non-native forage species, which forms a dense monoculture lacking any native habitats or species; (2) lacks macro or micro habitat components (e.g., suitable plant communities, sandy or serpentine substrates) required by most special-status species known from the region; (3) was previously managed for row crop agriculture, and therefore has a long history of discing, deep ripping, and other soil disturbance, eliminating any remnant native soil seed bank) provide a potential source of special-status plant propagules for the project site. Therefore, the 41 special-status plant species identified for the region during the background literature search are considered absent<sup>6</sup> or to have a low potential to inhabit the project site.

<sup>5</sup> The lack of documented occurrences does not necessarily mean that a species does not occur in an area, only that no occurrences have been reported.

<sup>6</sup> Since biological phenomena are complex and often poorly understood, this should be considered an "extremely low"

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<sup>&</sup>lt;sup>4</sup> Vegetation series nomenclature follows Sawyer and Keeler-Wolf (1995).

#### 4.2 Special-status Wildlife

A search of the October 3, 2006 CNDDB GIS database found no documented occurrences of specialstatus wildlife species on or adjacent to the Study Area. Fourteen special-status wildlife species were analyzed for their potential occurrence on the project site and surrounding Study Area because they: (1) occur in habitats present in the general vicinity of the Study Area, and (2) have ranges which include Half Moon Bay (Appendix A). None of the 14 special-status wildlife species analyzed are expected to have a moderate or high potential to occur on the project site itself. However, two species, California red-legged frog (*Rana aurora draytonii*) and San Francisco garter snake (*Thamnophis sirtalis tetrataenia*) have a high and moderate, respectively, potential to occur on the Study Area along Arroyo Leon, and due to the mobility of each species, could occur incidentally on the project site.

Four special-status bird species, Cooper's hawk (Accipiter cooperii), white-tailed kite (Elanus leucurus), yellow warbler (Dendroica petechia brewsteri), and saltmarsh common yellowthroat (Geothlypis trichas sinuosa) are not expected to nest on the project site, but could nest in nearby Riparian Woodland on the Study Area and be indirectly impacted by the proposed project. One special-status mammal, San Francisco dusky-footed woodrat (Neotoma fuscipes annectens) may also occur off of the project site in nearby Riparian Woodland, but even if the species was present, it is not expected to be impacted by the proposed project. No other special-status mammals, including bats, are likely to be affected by the project. Potential significant impacts that may occur to special-status wildlife, and corresponding mitigation measures, are addressed in Section 5.2.

The remaining seven special-status wildlife species analyzed are considered absent or to have a low potential for occurrence on the project site and surrounding Study Area, and it is therefore unlikely they would be adversely impacted by the proposed project (Appendix A). These species are not discussed further. In addition, several special-status wildlife species documented from the region were not analyzed as part of this biotic assessment because suitable habitat is clearly absent from the Study Area. These include all marine organisms (e.g., marine mammals, reptiles, birds, and invertebrates), as well as species found in tidal marsh or other habitats clearly lacking from the Study Area, including: western snowy plover (Charadrius alexandrinusnivosus), California black rail (Rallus jamaicensis coturniculus), double-crested cormorant (Phalacrocorax auritus), California brown pelican (Pelecanus occidentalis), California least tern (Sterna antillarum browni), California clapper rail (Rallus longirostris obsoletus), salt-marsh harvest mouse (Reithrodontomys raviventris), tidewater goby (Eucyclogobius newberryi), and globose dune beetle (Coelus globosus). In addition, the following species are documented in the region but their range does not include Half Moon Bay: Bay checkerspot butterfly (Euphydryas editha bayensis), Mission blue butterfly (Plebejus icarioides missionensis), San Bruno elfin butterfly (Callophrys mossii bayensis), and Myrtle's silverspot (Speveria zerene mvrtleae).

California Red-legged Frog (Rana aurora draytonii), Federal Status: Threatened; State Status: Species of Special Concern

The California red-legged frog is a large (85-138 mm), nocturnal species that historically occupied much of central and southern California. The species requires still or slow-moving water during the breeding season, where it deposits large egg masses, usually attached to submergent or emergent vegetation. Breeding typically occurs between December and April, depending on annual

potential for occurrence and not an absolute claim of absence. Even if species are not anticipated to occur, if any specialstatus plant or wildlife species were encountered during project construction, the project would be required to comply with the CCA, CEQA, and the state and federal Endangered Species Acts.

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environmental conditions and locality. Eggs require 6 to 12 days before hatching and metamorphosis occurs 3.5 to 7 months after hatching (Stebbins 2003). Following metamorphosis between July and September, juveniles generally do not travel far from aquatic habitats. Movements of individuals generally begin with the first rains of the weather-year or in response to receding water. Radio-telemetry data indicates that individuals engage in straight-line movements irrespective of riparian corridors and can move up to two miles (Bulger et al. 2003). California red-legged frogs utilize ephemeral water sources during certain times of the year. They may take refuge in small mammal burrows, leaf litter or other moist areas during periods of inactivity or whenever it is necessary to avoid desiccation (Rathbun et al. 1993; Jennings and Hayes 1994). Occurrence of this frog has shown to be negatively correlated with presence of introduced bullfrogs (Moyle 1973; Hayes and Jennings 1986, 1988). Recent genetic studies indicate that the nominal subspecies *draytonii* and *aurora* represent separate lineages and are therefore distinct species that require taxonomic revision (Shaffer et al. 2004).

California red-legged frogs are not documented to occur on the Study Area, but the CNDDB documents three occurrences within three miles of the project site: 0.7 miles southwest, 1.4 miles northwest, and 2.4 miles northwest. In addition, a ranid frog was observed by Mark Allaback in a tributary to Arroyo Leon, approximately 250-feet south of the project site, during an unrelated field visit to the area in September 2006. The project site does not currently support upland or breeding habitat for red-legged frogs due to the presence of irrigated pasture. However, nearby Arroyo Leon does not provide breeding habitat, but provides foraging and sheltering habitat for the species. Based on the nearby ranid frog observation, documented occurrences in the general area, and the presence of suitable habitat in nearby Arroyo Leon. The likelihood that California red-legged frogs would inhabit the project site is considered low since it lacks appropriate upland habitat, but due to the proximity of suitable riparian habitat in Arroyo Leon in relation to the project site and mobility of the species, California red-legged frogs could occur incidentally on the project site during construction. Mitigation measures are recommended (in Section 5.0) to reduce or eliminate any significant impacts to the species.

# San Francisco Garter Snake (*Thamnophis sirtalis tetrataenia*), Federal Status: Endangered; State Status: Endangered, Fully Protected

The San Francisco garter snake is found only on the San Francisco peninsula in San Mateo County and the northern portion of Santa Cruz County (Berry 1978; Brode 1990). It is an extremely colorful snake with a bright orange-red head, blue belly, greenish-yellow dorsal stripe and red and black stripes along either side. It grows to a length of three to four feet (Stebbins 2003). It occupies freshwater marshes, ponds, sloughs, and associated riparian corridors, especially where dense shoreline vegetation is present. It also uses a variety of upland habitats including grassland, woodland and coastal scrub in proximity to these aquatic habitats. During the fall and winter, it stays relatively inactive underground in rodent burrows, up to at least 150 meters from aquatic habitat (McGinnis, et al. 1987). During the spring and summer, it occupies dense vegetation near ponds or marshes and adjacent scrub and open upland habitat for temperature regulation and cover. Females produce between 12 and 24 live young in July or August. Adults feed primarily on larger frogs including redlegged frogs, but may also take fish, salamanders, newts and earthworms. Pacific treefrogs appear to be an important part of the diet of young snakes (Larsen 1994). It is rarely seen but can sometimes be observed near the water's edge, basking on warm days, or when it retreats to water. Much of the range of the San Francisco garter snake lies within a heavily urbanized area, and alteration and isolation of habitats has been identified as the primary threat to the subspecies (Brode 1990). Agricultural development, overgrazing and illegal collecting have also been implicated in its decline.

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Coast Range Biological, LLC January 2007 San Francisco garter snake has two documented occurrences along Pilarcitos Creek, north of the project site. Though the habitat quality is marginal, Arroyo Leon provides some suitable habitat for San Francisco garter snake. The likelihood that San Francisco garter snake would occur on the project site is considered low, but due to the proximity of suitable habitat in Arroyo Leon in relation to the project site and mobility of the species, San Francisco garter snake could occur incidentally on the project site during construction. Mitigation measures are recommended (in Section 5.0) to reduce or eliminate any significant impacts to the species.

# Cooper's Hawk (Accipiter cooperi), Federal Status: None, State Status: Species of Special Concern.

The Cooper's hawk is a medium-size accipiter that breeds in oak woodlands, coniferous forests and deciduous riparian areas. It nests throughout much of the United States and southern Canada and winters in Mexico and Central America (Rosenfeld and Bielefeldt 1993). During the breeding season, it prefers deciduous, mixed-evergreen forests and deciduous riparian woodlands, favoring mature forests with dense canopy cover around nests (Rosenfield and Bielefeldt 1993). Nesting sites are often within wooded stands of at least four to eight hectares. In California, nests are usually built in oaks. Cooper's hawks typically build new nests in the same area of previous successful nest sites and only occasionally reuse nests in successive or intermittent years (Rosenfield and Bielefeldt 1993). Eggs are normally laid in April and hatch after 30 to 36 days. Young fledge after 30 to 35 days. The species forages in a variety of woodland and edge habitats. It feeds primarily on birds, but will also prey on mammals and reptiles (Rosenfield and Bielefeldt 1993). During the winter, Cooper's hawks utilize a wider variety of habitat types for foraging. The species is relatively tolerant of human activities and is known to nest in urban settings. Habitat loss and pesticide contamination are considered threats to this species (Remsen 1978).

No suitable nesting habitat for Cooper's hawk occurs on the project site, but the species could potentially nest on the Study Area in the Riparian Woodland along Arroyo Leon or its tributary, since Cooper's hawks can tolerate human disturbances in some locations and trees in the area provide suitable structure for nesting. In addition, there is a low potential for Cooper's hawk to nest in the existing Douglas-fir (*Pseudotsuga menziesii*) tree adjacent to the proposed access road. The proximity of nesting habitat to the project site could potentially result in adverse impacts to Cooper's hawk during project construction (due to prolonged noise and other disturbance), should the species nest in the vicinity. Mitigation measures are recommended (in Section 5.0) to reduce or eliminate any significant impacts to the species.

### White-tailed Kite (Elanus leucurus), Federal Status: None, State Status: Fully Protected.

The white-tailed kite is a medium-sized raptor that occupies low-elevation grassland, agricultural, wetland, oak woodland and oak savanna habitats (Dunk 1995). The species is distributed throughout the coastal foothills and valleys along the entire length of the state, throughout the Central Valley, and into the foothills of the Sierra Nevada (Dunk 1995). It nests in a wide variety of trees and shrubs, either isolated or part of larger stands. Typically, four eggs are laid in February and March and chicks hatch after 30-32 days. Juveniles often share their parent's home range for at least one season. During the non-breeding season, the species roosts communally. Nearby open areas are required for foraging, and the species will use certain types of agricultural fields. Food habit studies have demonstrated that voles make up a large proportion of its diet, although other small mammals, birds and insects are also eaten (Dunk 1995). The species hunts during the day primarily by hovering and searching for prey. White-tailed kites in California are generally resident, although they may occupy different areas during the on-breeding and breeding seasons. The species underwent a dramatic reduction in numbers due to habitat loss and hunting, and was extirpated throughout much of its range

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in the early 1900s. Between the 1940s and early 1980s, the population recovered and its range expanded. More recently, population declines have again been noted, possibly as a result of the conversion of agricultural lands to urban uses (Dunk 1995).

No suitable nesting habitat for white-tailed kite occurs on the project site, but the species could potentially nest on the Study Area in the Riparian Woodland along Arroyo Leon or its tributary, though, generally, white-tailed kites are not considered tolerant to human disturbances. In addition, there is a low potential for white-tailed kites to nest in the existing Douglas-fir tree adjacent to the proposed access road. Appropriate foraging habitat is present in the pasture and other undeveloped areas. The proximity of nesting habitat to the project site could potentially result in adverse impacts to white-tailed kite during project construction (due to prolonged noise and other disturbance), should the species be nesting in the vicinity. Mitgation measures are recommended (in Section 5.0) to reduce or eliminate any significant impacts to the species.

# Yellow Warbler (Dendroica petechia), Federal Status: None, State Status: Species of Special Concern.

The yellow warbler is widely distributed across North America during the spring. The subspecies *D. p. brewsteri*, which is listed as a Species of Special Concern by CDFG, nests in California, Oregon and Washington. Yellow warblers historically nested throughout California with the exception of the high Sierra and the desert regions. Steady and significant declines in California have been recorded, particularly in coastal southern California, the San Joaquin valley and the Sacramento Valley (Remsen 1978). The alteration of native riparian habitats through channelization, grazing, and invasion of exotic species has been implicated in this decline (Dunn and Garrett 1997). Parasitism by the brown-headed cowbird (*Molothrus ater*) has also been suggested as a factor in the decline of yellow warblers (Remsen 1978). Yellow warblers occupy dense riparian woodlands, typically dominated by willows, but also cottonwoods, maples and sycamores (Dunn and Garrett 1997).

No suitable nesting habitat for yellow warbler occurs on the project site, but the species could potentially nest on the Study Area in the Riparian Woodland along Arroyo Leon. Mitigation measures are recommended (in Section 5.0) to reduce or eliminate any significant impacts to the species.

Saltmarsh Common Yellowthroat (Geothlypis trichas sinuosa), Federal Status: None; State Status: Species of Special Concern.

Saltmarsh common yellowthroat occurs in fresh and saltwater marshes in the San Francisco Bay Area. It typically requires thick, continuous cover down to the water surface for foraging. Tall grasses, tule patches, and/or willows are often used for nesting. Saltmarsh common yellowthroat is documented to occur in the vicinity of the Study Area, along Frenchman's Creek, 1.5 miles to the northwest, and at the mouth of Pilarcitos Creek 1.2 miles to the northwest.

No suitable nesting habitat for saltmarsh common yellowthroat occurs on the project site, but the species could potentially nest on the Study Area in the Riparian Woodland along Arroyo Leon. Mitigation measures are recommended (in Section 5.0) to reduce or eliminate any significant impacts to the species.

### Other Nesting Native Bird Species

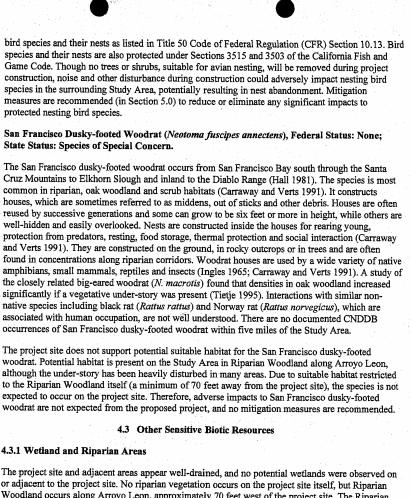
No suitable avian nesting habitat is present on the project site, but trees and shrubs on the surrounding Study Area support potential nesting habitat for other bird species protected under the Migratory Bird Treaty Act (MBTA). The MBTA regulates or prohibits taking, killing, and possession of migratory

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The project site and adjacent areas appear well-drained, and no potential wetlands were observed on or adjacent to the project site. No riparian vegetation occurs on the project site itself, but Riparian Woodland occurs along Arroyo Leon, approximately 70 feet west of the project site. The Riparian Woodland canopy is multilayered, structurally mature, and dominated by native riparian species, such as shining willow, red willow, arroyo willow, and red alder, with an understory of native and nonnative species typically found in riparian habitats in the area, such as stinging nettle, California blackberry, and Himalayan blackberry. The Riparian Woodland is considered a potential ESHA under the CCA/LCP, and was delineated to the drip-line<sup>7</sup> of the riparian canopy (Figure 2).

<sup>7</sup> Vegetation boundaries shown in Figure 2 are intended for general planning purposes only.

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### 4.3.2 Other Sensitive Habitats

No other sensitive habitats (other than Riparian Woodland, which is treated separately above), identified in the CNDDB or LCP, were observed on the project site or surrounding Study Area. The entire Study Area is heavily impacted by past and current human disturbance, and therefore no sensitive habitats are present.

# 5.0 POTENTIAL BIOLOGICAL IMPACTS AND PROPOSED MITIGATION MEASURES

The area of the proposed project evaluated for potential biological impacts was restricted to the project site, which consists of those areas within 100 feet of the drip-line of the nearby Riparian Woodland, and therefore only includes the proposed access road and adjacent landscaping and utility infrastructure (as shown on the September 5, 2006 Site Plan prepared by Anne Gustin Design, Inc.).

#### 5.1 Special-status Plants

Due to factors discussed in Section 4.1, special-status plant species are not expected to occur on the project site. Therefore, no significant adverse impacts are anticipated to occur to special-status plant species as the result of the proposed project, and no mitigation measures are recommended.

### 5.2 Special-status Wildlife

Six special-status wildlife species could potentially be adversely impacted by the proposed project: California red-legged frog, San Francisco garter snake, Cooper's hawk, white-tailed kite, yellow warbler, and saltmarsh common yellowthroat. In addition, suitable habitat for other nesting bird species, protected under the MBTA and Fish and Game Codes, occurs on trees and shrubs on the Study Area. All potential impacts to special-status wildlife species and nesting birds can be reduced to less than significant levels with the incorporation of mitigation measures, discussed below.

Potential Significant Impact 1: Currently, the project site does not support upland or breeding habitat for California red-legged frog, or suitable habitat for San Francisco garter snake. However, foraging and sheltering habitat for California red-legged frog and San Francisco garter snake occurs in nearby along Arroyo Leon. While Arroyo Leon and the adjacent Riparian Woodland will not be directly impacted by the proposed project, the proximity of suitable habitat to the project site may result in California red-legged frog and San Francisco garter snake incidentally occurring on the project site. In particular, any open trenches associated with the project may trap California red-legged frog and San Francisco garter snake, should they occur in the area, potentially resulting in direct mortality during construction. Impacts to California red-legged frog and San Francisco garter snake are considered potentially significant.

Mitigation Measure 1a: Within two weeks prior to the start of construction, a worker education program shall be presented at the project site by a biologist familiar with the species. Associated written material will be distributed. It shall be the onsite foreman's responsibility to ensure that all construction personnel and subcontractors receive a copy of the education program. The education program shall include a description of the California red-legged frog and San Francisco garter snake and their habitat, the general provisions of the Endangered Species Act, the necessity of adhering to the Act to avoid penalty, measures implemented to avoid affecting California red-legged frog and San Francisco garter snake specific to the project and the work boundaries of the project.

Mitigation Measure 1b: If California red-legged frogs or San Francisco garter snakes are observed by

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workers or anyone else prior to or during construction, work shall cease and the USFWS and CDFG contacted for guidance. The regulatory agencies may require daily biological monitoring and/or other mitigation measures.

*Mitigation Measure 1c:* Exposed trenches resulting from project construction shall be backfilled as soon as practicable. Open trenches should have an escape ramp (composed of earthen material) installed at the end of each work day so that any entrapped wildlife may exit.

### Residual Significance: Less than Significant

**Potential Significant Impact 2:** Suitable nesting habitat for Cooper's hawk, white-tailed kite, yellow warbler, saltmarsh common yellowthroat, and other species protected under the MBTA and Fish and Game codes occurs off the project site in the Riparian Woodland and other portions of the Study Area that support trees and shrubs. If bird species are nesting in the vicinity during project construction, construction activity for a prolonged period could affect nesting adults and result in nest abandonment or failure. Impacts to protected nesting bird species are considered potentially significant.

Mitigation Measure 2: If feasible, project construction shall take place outside of the breeding bird season (the breeding bird season is generally February 15 to August 15). If work must be conducted during the breeding season, a qualified biologist shall conduct a pre-construction breeding bird survey throughout areas of suitable habitat within 300 feet of the project site within 30 days prior to the onset of any construction activity. If bird nests are observed, an appropriate buffer zone shall be established around all active nests to protect nesting adults and their young from construction disturbance. Buffer zones shall be determined by a qualified biologist in consultation with CDFG based on the site conditions and the species potentially impacted. Work within the buffer zone shall be postponed until all the young are fledged, as determined by a qualified biologist.

#### **Residual Significance: Less than Significant**

#### 5.3 Other Sensitive Biotic Resources

### 5.3.1 Riparian Areas

As discussed in Section 4.3, no potential wetlands or riparian areas were observed on the project site itself, and therefore, no direct impacts would occur to these resources as a result of the proposed project. However, Riparian Woodland occurs near the project site along Arroyo Leon. The Riparian Woodland potentially qualifies as an ESHA under the CCA/LCP.

According to Section 3-11(a) of the LCP, "On both sides of riparian corridors, from the 'limit of riparian vegetation', extend buffer zones 50 feet outward for perennial streams and 30 feet outward for intermittent streams." This requirement is also contained in Section 18.38.075 (D)(1) of the City of Half Moon Bay Zoning Code, where the "Riparian Buffer Zone" is defined as: "land on both sides of the riparian corridors which extends from the "limit of riparian vegetation" 50 feet outward for perennial streams and 30 feet outward for intermittent streams."

Since Arroyo Leon is intermittent, a 30 foot buffer would apply. The project site occurs a minimum of 70 feet (approximately) from the "limit of riparian vegetation" (e.g., drip-line of the Riparian Woodland canopy). Therefore, the proposed project occurs outside of the riparian buffer zone as defined by the City. Further, due to the disturbed nature of the buffer zone, no significant direct or

Biotic Assessment, 921 M City of Half Moon Bay	iramontes Street				Coast	Range	Biologic Janua	al, LLC ry 2007
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					$(1,1) \mapsto (1,1) \mapsto (1,1)$	ala fa sea		



indirect biological impacts to Riparian Woodland are anticipated to result from the proposed project, and no mitigation measures are considered necessary to protect the functions and values of the Riparian Woodland on the Study Area (mitigation measures for special-status wildlife, which may use the Riparian Woodland, are discussed separately above).

## 5.3.2 Other Sensitive Habitats

No other sensitive habitats were observed on the Study Area (Riparian Woodland is considered a sensitive habitat, but are addressed separately above). Therefore, significant adverse impacts to these resources are not anticipated from the proposed project, and no mitigation measures are recommended.

## 6.0 CONCLUSIONS

No special-status plant species were observed on the project site during the January 2007 field visits, and none are expected to occur because of the highly disturbed nature of the project site, a lack of suitable habitat, and a lack of documented occurrences in the vicinity. Therefore, significant adverse impacts to special-status plants are not expected to occur from the proposed project, and no mitigation measures are recommended.

Two special-status wildlife species, California red-legged frog and San Francisco garter snake, are expected to have a low potential for occurrence on the project site and a high and moderate potential, respectively, to inhabit nearby Arroyo Leon, and could therefore potentially be impacted by the proposed project. Four additional special-status wildlife species, Cooper's hawk, white-tailed kite, yellow warbler, and saltmarsh common yellowthroat, are not expected to nest on the project site, but could potentially nest in the Riparian Woodland habitat along Arroyo Leon or in the vicinity of the project site, and therefore be indirectly impacted by the proposed project. In addition, other nesting bird species protected under the Migratory Bird Treaty Act and Fish and Game Codes have potential to nest on the Study Area. All potential impacts to special-status wildlife and nesting bird species can be reduced to less than significant levels with the incorporation of mitigation measures discussed in this report.

No potential ESHAs were observed on the project site, but the Riparian Woodland along Arroyo Leon is considered a potential riparian ESHA. The Riparian Woodland itself will not be directly impacted by the proposed project. The proposed project is situated a minimum of 70 feet (approximately) from the riparian drip-line, and no significant adverse impacts are expected to occur to the Riparian Woodland as a result of the proposed project, and no mitigation measures are recommended. No other sensitive habitats were observed on the project site or surrounding Study Area.

The conclusions of this biotic assessment reflect conditions observed at the time of the field visits and the biologist's interpretation of those conditions. Government regulatory agencies make the final determination regarding biological resource issues on the project site.

### 7.0 REFERENCES

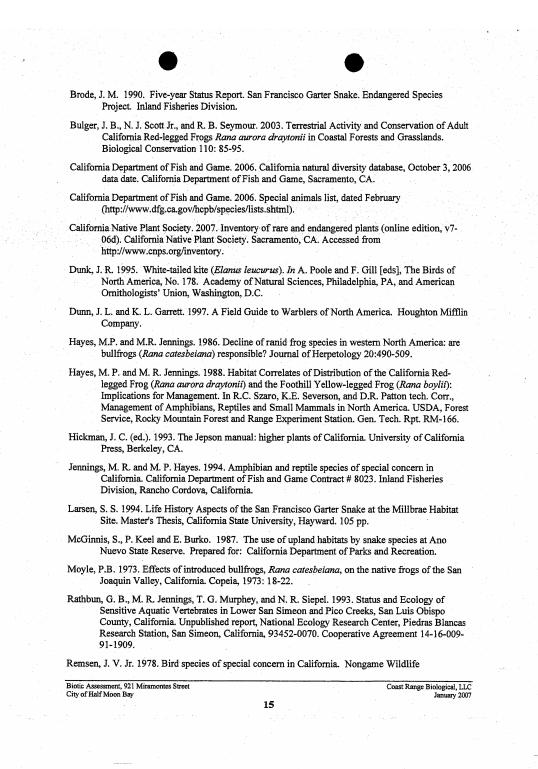
Berry, S. J. 1978. Status of the San Francisco Garter Snake. Inland Fisheries Endangered Species Program Special Publication 78-2. 21 pp.

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Coast Range Biological, LLC January 2007

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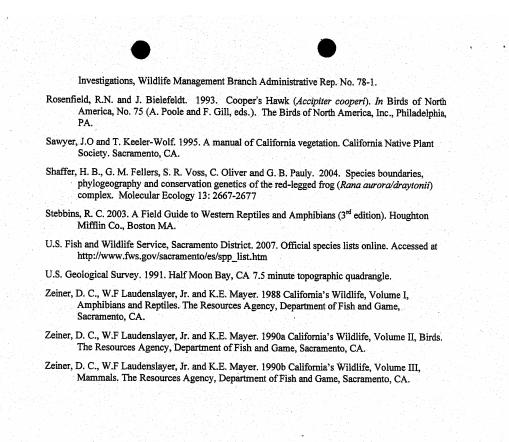


Exhibit 6 (Page 19 of 27) A-2-HMB-07-030 (Pastorino) Biological Report

Coast Range Biological, LLC

January 2007

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ment, 921 Miramontes Street

Biotic Asses

City of Half Moon Bay

records for the Half Moon Moon Bay LCP, CDFG regulatory agencies. Philipiteti Ininjateti tat present on None.	tat present on None.	itat present on None. al range.	marginal macro None. tat quality is poot, ig, and no vicinity.	esent on project site. None.	ble habitat present None.	ble habitat present None.	ble habitat present None.	esent on project None.	itat present on None.	Coast Range Biological, LLC January 2007
FB, SE,       Chaparral, valley and footbilling         Protections       Control occurration occurration occurration         Mateo, Woodside, La Honda, and San Gregorio 7.5' USGS quadrangles, the City of Half Moon Bay LCP         Mateo, Woodside, La Honda, and San Gregorio 7.5' USGS quadrangles, the City of Half Moon Bay LCP         Ind other publications       (Zeiner et al. 1988, 1990a). This list has not been reviewed by the regulatory agence         Statutus       Typpitali Haltitat         Platential for Occurrence on the reviewed by the regulatory agence         Statutus       Typpitali Haltitat         Platential for Occurrence on the reviewed by the regulatory agence         Statutus       Typpitali Haltitat         Platential for Occurrence on the reviewed by the regulatory agence         Italications (Zeiner et al. 1988, 1990a). This list has not been reviewed by the regulatory agence         Statutus       Tabletial Haltitat         Platential for Occurrence on the regulatory agence         FB, SE,       Chaparral, valley and foothill grassland         List IB       (septentinite), 50-300 m. Blooms April-June.	Low. No suitable micro habitat present on project site.	Low. No suitable micro habitat present on project site. Out of elevational range.	Low. Pasture provides some marginal macro habitat components, but habitat quality is poor, native soil seedbank is lacking and no documented occurrences in vicinity.	None. No suitable habitat present on project site.	None. No manzanita or suitable habitat present on project site.	None. No manzanita or suitable habitat present on project site.	None. No manzanita or suitable habitat present on project site.	None. No suitable habitat present on project site.	Low. No suitable micro habitat present on project site.	
List compiled from searches of the CNDDB (CDFG 2006), CNPS Online Inventory (CNPS 2007), and USFWS (2007) records for the Half Moon Bay, LOP, CDFG Bay, Montara Mountain, San Mateo, Woodside, La Honda, and San Gregorio 7.5' USGS quadrangles, the City of Half Moon Bay, LCP, CDFG Special Animals List (2006), and other publications (Zeiner et al. 1988, 1990a). This list has not been reviewed by the regulatory agencies.	Coastal bluff scrub, coastal dunes, coastal prairie. Sandy or gravelly soil close to rocks w/ sparse vegetation, 5-150 m. Blooms May-July.	Cismontane woodland, valley and foothill grassland (clay, often on serpentine), dry hillsides, 100-300 m. Blooms May-June.	Coastal bluff scrub, cismontane woodland, valley and foothill grassland, 3-500 m. Blooms March- June.	Broadleafed upland forest, coastal bluff scrub, coastal prairie, coastal scrub, 3-1,100 m. Blooms February-May.	Broadleafed upland forest, chaparral, North Coast coniferous forest (openings, edges), 60-730 m. Blooms November-April.	Chaparral, coastal scrub, 150 to 500 m. Blooms January-March.	Broadleafed upland forest, chaparral, North Coast coniferous forest, 305-730 m Blooms January- April.	Coastal dunes (mesic), coastal scrub, marshes and swamps (coastal salt, streamsides), 0-30 m. Blooms April-October.	Coastal prairie, meadows and swamps (coastal salt), valley and foothill grassland (vernally mesic/often alkaline), 2-420 m. Blooms May- November.	Appendix A
Status Status FE, SE, List IB	List 1B	List 1B	List 1B	LCP, List 4	List 1B	List 1B	List 1B	List 1B	List 1B	
PLANTS Acamhomintha duttonii San Mateo thom-mint	Agrostis blasdalei Blasdale's bent grass	Allium peninsulare var. franciscanum Franciscan onion	Amsinckia lunaris bent-flowered fiddleneck	Arabis blepharophylla coast rock cress	Arctostaphylos andersonii Santa Cruz manzanita	Arctostaphylos montaraensis Montara manzanita	Arctostaphylos regismontana Kings Mountain manzanita	Astragalus pycnostachyus var. pycnostachyus coastal marsh milk-vetch	Centromadia parryi ssp. parryi pappose tarplant	Biotic Assessment, 921 Miramontes Street City of Half Moon Bay

Exhibit 6 (Page 20 of 27) A-2-HMB-07-030 (Pastorino) **Biological Report** 

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Potential Project Impacia	None.	None.	None.	None.	None.	Noue.	None.	None.	None.	None.	None.	logical, LLC January 2007
Potential for Ocent Fenceran Project Site	None. No suitable habitat present on project site.	None. No suitable habitat present on project site.	Low. No suitable micro habitat present on project site.	None. No suitable habitat present on project site.	None. No suitable habitat present on project site.	None. No suitable habitat present on project site (and was not observed on project site and nearby Riparian Woodland, which will not be impacted by the proposed project).	None. No suitable habitat present on project site.	Low. Pasture provides some marginal macro habitat components, but habitat quality is poor, native soil seedbank is lacking, and no documented occurrences in vicinity.	Low. No suitable micro habitat present on project site.	Low. No suitable micro habitat present on project site.	Low. No suitable micro habitat present on project site.	Coast Range Biological, LLC January 2007
	Coastal bluff scrub, coastal dunes, coastal prairie, coastal scrub (sandy), 3-215 m. Blooms April- August.	Broadleated upland forest, coastal bluff scrub, coastal prairie (sometimes serpentinite), 0-150 m. Blooms March-July.	Chaparral (openings), valley and foothill grassland (serpentinite seeps), 90-175°m. Blooms June- October.	Closed-come coniferous forest, coastal scrub (sometimes serpentinite), 30-250 m. Blooms March-Mav.	Marshes and swamps (coastal salt), 0-10 m. Blooms June-October.	Broadleafed upland forest, chaparral, closed-cone coniferous forest, cismontane woodland, North Coast boniferous forest, riparian forest and woodland. Usually on brushy shopes, mesic sifes in mixed evergreen and foothill woodland communities, 30-550 m. Deciduous shrub, blooms Jauuary-April.	Cismontane woodland (serpentinite, often on roadcuts), 45-150 m. Blooms May-June.	ll arch-May.	Chaparral, coastal dunes, coastal scrub, valley and foothill grassland (serpentinite, granite, coastal dunes), 0-520 m. Blooms March-June.	Cismoniane woodiand, valley and foothill grassland (serpentinite), 150-500 m. Blooms March-April.	woodland, coastal prairie, coastal and foothill grassland (often 3-410 m. Blooms February-April.	Appendix A
Slatus	List 1B	List 1B	FE, SE, List 1B	List IB	List IB	List 1B	FE, SE, List IB	List 2	LCP, List 4	List 1B	List 1B	
Species	Chorizanthe cuspidata var. cuspidata San Francisco Bay spineflower	Cirsium andrewsii Franciscan thistle	Cirsium fontinale var. fontinale fountain thistle	Collinsia multicolor San Francisco collinsia	Cordylanthus maritimus ssp. palustris Point Reyes bird's-beak	Dirca occidentalis western leatherwood	Eriophyllum latilobum San Mateo wooly sunflower	Erodium macrophyllum round-leaved filarce	<i>Erysimum franciscanum</i> San Francisco wallflower	Frittillaria biflora var. ineziana Hillsborough chocolate lily	Fritillaria liliacea fragrant fritillary	Biotic Assessment, 921 Miramontes Street City of Half Moon Bay

Exhibit 6 (Page 21 of 27) A-2-HMB-07-030 (Pastorino) **Biological Report** 

<ul> <li>IIIA TAPE INTERCENTING IN THANING INTERCENTING I</li></ul>	Shelids     Statuts       Grindelia Inrautula vat.     List IB     Coastal bluff serub, coa maritima       San Francisco gumplaut     List IB     Coastal bluff serub, coa foothill grassland (aand)       San Francisco gumplaut     List IB     Coastal bluff serub, coa foothill grassland (aand)       San Francisco gumplaut     List IB     Coastal bluff serub, coa foothill grassland (sand)       Matrin western flax     List IB     Coastal bluff serub, coa foothill grassland (serub, coa coast yellow linanthus       Leptosphon croceus     List IB     Coastal bluff serub, coa foothill grassland (serub foothill grassland (serub foothill grassland (serub coast yellow linanthus       Leptosphon croceus     List IB     Coastal bluff serub, coa foothill grassland (serub foothill

Exhibit 6 (Page 22 of 27) A-2-HMB-07-030 (Pastorino) Biological Report

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indukti Lümparu	Low. No suitable habitat present on project site. None. Likely extirpated from San Mateo County.	None. No suitable habitat present on project site. None.	None. No suitable habitat present on project site. None.	Low. No suitable micro habitat present on None. project site.	Low. No suitable micro habitat present on None. project site.	Low. No suitable micro habitat present on None. project site.		Low. No suitable winter roost habitat present on None. the project site. Nearby Riparian Woodland on the Study Area may provide some marginal roosting habitat, but stand acks wind protection and there are no documented occurrences in the vicinity. Regardless, will not be impacted by the proposed project.		None. No fish habitat present on the project site. None. Nearby creek on the Study Area is intermittent and will not be impacted by proposed project.		Low in project site; High in Study Area. Yes:
blooms March-May.	Broadleafed upland forest, chaparral, coastal Low. No prairie, valley and foothill grassland, vernal pools, Likely e. 0-365 m. Blooms June-October.	Chaparral, coastal prairie, coastal scrub (mesic), None. N 15-100 m. Blooms March-June.	Coastal bluff scrub, closed-cone coniferous forest, None. N meadows and seeps (vernally mesic), marshes and swamps (freshwater), 10-135 m. Blooms April- August.	Coastal bluff scrub, chaparral, coastal prairie, Low. No su coastal scrub, valley and foothill grassland project site. (sandy), 30-645 m. Occurs primarily on mudstone, shale, or serpetitine. Blooms March-August.	oms	Coastal prairie, coastal scrub, valley and foothill <b>Low</b> . No su grassland (usually serpentinite), 10-160 m. Blooms project site. April-June.		Winter roost sites extend along the coast from Low. No suitable northern Mendocino to Baja. Roosts in wind-protected tree groves (eucalyptus, Monterey pine, the Study Area m roosting thabitat, 1 and there are no cyclinity. Regardle proposed project.		From Russian River south to Soquel Creek and to, None. N but not including, the Pajaro River. Also includes Nearby c San Francisco and San Pablo Bay Basins.		Breeds in semi-permanent and perennial water   Low in p
	LCP, I List 4 p	List IB (	FE, SE, C List 1B 1	List 1B	List IB A			Winter V roosts n sensitive p (CDFG) c		FT F b S		FT,   B
	Perideridia gairdneri ssp. gairdneri Gairdner's yampah	Plagiobothrys chorisianus var. chorisianus Choris's popcorn-flower	<i>Potentilla hickmanii</i> Hickman's cinquefoil	Silene verecunda ssp. verecunda San Francisco campion	Trifolium depauperatum var. hydrophilum saline clover	<i>Triphysaria floribunda</i> San Francisco owl's-clover	WILDLIFE invertebrates	Danaus plexippus monarch butterfly	Fishes	<i>Oncorhynchus mykiss irideus</i> steelhead – central California coast ESU	Amphibians	Rana aurora draytonii

Exhibit 6 (Page 23 of 27) A-2-HMB-07-030 (Pastorino) Biological Report

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Site Putential Project	l or Mitigation s Measures ed Ia, 1b, 1c bool in 1a, 1b, 1c	None.	oject None.	Area. Yes: ite. Mitigation n Measures 1a, 1b, 1c	ite Vee:		e or None. Study	site Yes: Mitigation earby Measure 2	on the None.	tt on Yes: rroyo Mitigation Measure 2	Coast Range Biological, LLC January 2007
Potential for Occurrence on Protect Si	Project site doesn't support suitable uplagd or breeding habitat, but Arroyo Leon provides foraging and sheltering habitat. Unidentified ranid frog observed by Mark Allaback in pool in tributary to Arroyo Leon in September 2006 during urrelated site visit ~250 feet south.	Low. No suitable habitat present on the project site or surrounding Study Area.	Low. No suitable habitat present on the project site. Low potential to inhabit Arroyo Leon within the Study Area.	Low in project site; Moderate in Study Area. No suitable habitat present on the project site. Degraded habitat present in Arroyo Leon in proximity to the project site.	Moderate. No nestino habitat on moject site	but protectical nexting habitat in Riparian Woodland along Arroyo Leon or in scattered nearby trees.	Low. No nesting habitat within project site or adjacent Study Area that includes irrigated pasture. May forage on pasture within the Study Area	Moderate. No nesting habitat on project site but potential nesting habitat in Riparian Woodland along Arroyo Leon, although nearby human disturbances reduces habitat quality	Low. No suitable nesting habitat present on the project site or surrounding Study Area.	Moderate. Suitable nesting habitat present on Study Area in Riparian Woodland along Arroyo Leon.	r Coest Ran
TVPpicALTLABINAL	sources often with dense, shrubby or emergent riparian vegetation including stock ponds and marshes; uses a variety of wetland habitats including streams during the summer months.	Partly shaded, streams and rivers with a rocky substrate in a variety of habitats. Need at least some cobble-sized substrate for egg-laying.	Inhabits permanent or nearly permanent bodies of water in many habitat types below 6000 ft. elevation. Typically nesis in grassy, open habitat.	Vicinity of freshwater marshes, ponds, and slow moving streams in San Mateo and extreme northern Santa Cruz Counties. Prefers dense wetland cover that supports ramid frog prey and adjacent uplands with open scrub areas	Nest sites mainly in deriduous rinarian trees in	canyon bottoms and river flood plains, and live cases.	Nests on ground in grassy vegetation, usually at marsh edge.	Open grassland, meadows, or marshes, for foraging, close to isolated, dense-topped trees for nesting and perching.	Nest on ground in wet meadows, marshes; forage in open habitats	Nests, in riparian areas that typically support willows with one or more larger species such as cottonwoods, aspens, sycamores, and alders.	Appendix A
Status	CSC	csc	CSC	FE, SE, FP	CSC CSC		csc	đ	csc	csc	
Species	California red-legged frog	Rana boylii foothill yellow-legged frog	keptules Emys (=Clemnys) marmorata western pond turtle	Thampophis sirtalis tetrataenia San Francisco garter snake	Blirds Acciniter connerii (nestino)	Cooper's hawk	Circus cyaneus (nesting) northern harrier	<i>Elanus leucurus</i> (nesting) white-tailed kite	Asio flammeus (nesting) Short-eared owl	Dendroica petechia brewsteri(nesting) yellow warbler	Biotic Assessment, 921 Miramontes Street City of Half Moon Bay

ter PatienHall	A TIMPACA	n None.	lin None.									¢#,	Coast Range Biological, LLC January 2007
abitantin'ny Octobrantson'ny desirat	Moderate. Suitable nesting habitat present on Study Area in Riparian Woodland along Arroyo Leon.	Low. No potential suitable habitat on the project site. Species could potentially occur in Kiparian Woodland along the Arroyo Leon, but, if present, the species would be largely restricted to the narrow riparian corridor due to existing residences. Woodrat houses would not be disturbed by the proposed project.	Low. Some marginal habitat components within the Study Area, but extensive human disturbances reduces the likelihood that the species persists near the project site.							ion elsewhere			Coast Range Bi
	Fresh and saftwater muscles. Requires thick, Fresh and saftwater marshes. Requires thick, continuous cover down to water surface for foraging; nests in tall grasses, tule patches, and willows.	Forest habitats of moderate canopy and moderate to dense understory. Also in chaparral habitats. Constructs houses of shredded grass, leaves, and other material.	Most abundant in drier open stages of most shrub, forest, and herbaccous habitats, with friable soils. Needs sufficient food, friable soils, and open, uncultivated ground. Prey's on burrowing rodents. Digs burrows.	Federal Bird of Conservation Concern				California Department of Fish and Game Species of Special Concern	CALIFORM DEPENDENT OF LIAI AND VALUE FULLY FLORENCE SPECIES CNPS list of plants rare threatened or endangered in California and elsewhere	CNPS list of plants rare, threatened, or endangered in California but more common elsewhere	CNPS list of plants for which more information is needed; a review list	CNPS list of plants of limited distribution; a watch list 1 isted in the 1003 City of Half Moon Bay I CP	Appendix A
Shun	BCC, CSC	CSC	CSC	of Conserva	Igered	tened	led	partment of	dants rare.	lants rare,	lants for w	993 City o	
Sinteria Sinteria Sinteria	Geothlypis trichas sinuosa saltmarsh conmon yellowthroat Mannarata	wonten San Francisco dusky-footed woodrat	Taridea taxus American badger	<b>Key to Status:</b> BCC   Federal Bird o		FT Federal Threatened SE State Endangered		CSC California Der	18			List 4 CNPS list of p	Biotic Assessment, 921 Miramontes Street City of Half Moon Bay

Exhibit 6 (Page 25 of 27) A-2-HMB-07-030 (Pastorino) Biological Report

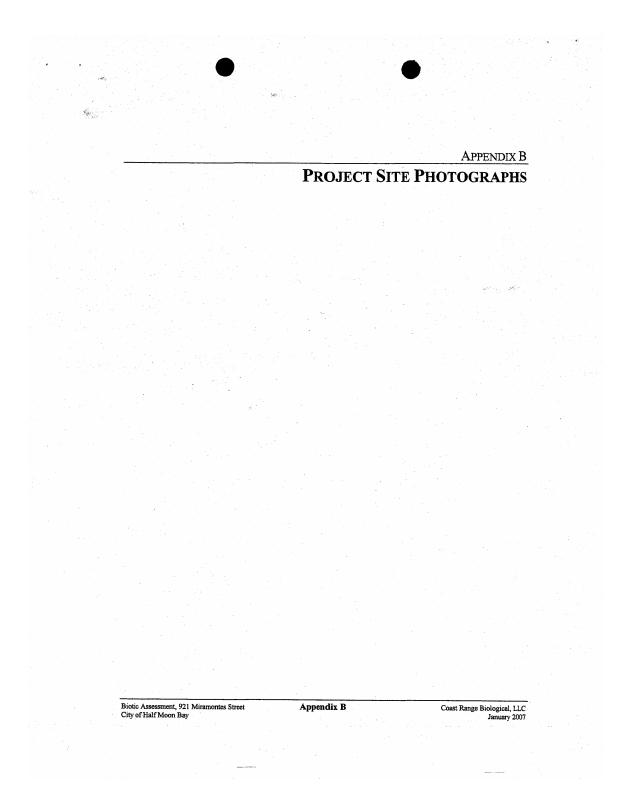
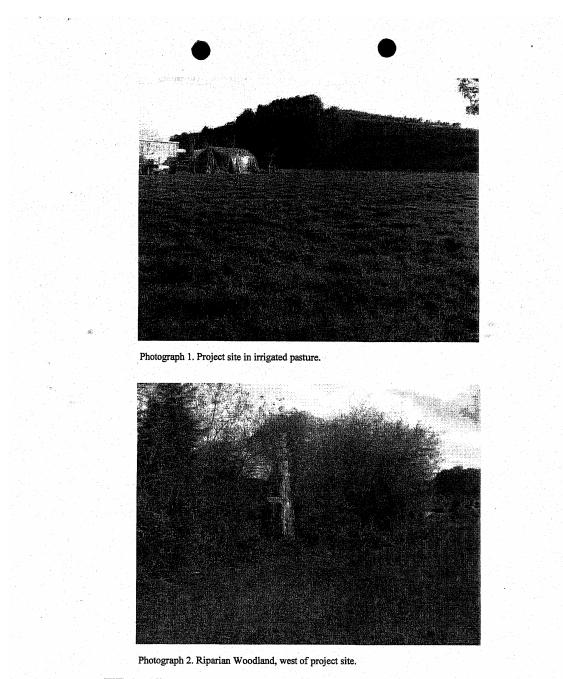


Exhibit 6 (Page 26 of 27) A-2-HMB-07-030 (Pastorino) Biological Report



Biotic Assessment, 921 Miramontes Street Appendix B Coast Range Biological, LLC City of Half Moon Bay January 2007

Page 1 of 2

#### YinLan Zhang

 From:
 Lucy\_Triffleman@fws.gov

 Sent:
 Tuesday, July 03, 2007 12:43 PM

 To:
 kathym@hmbcity.com

 Cc:
 SGLUSHKOFF@dfg.ca.gov; YinLan Zhang; sflint@ci.half-moon-bay.ca.us

Subject: 921 Miramontes

#### Kathy-

It was good to talk with you today. I appreciate getting your feedback and getting further clarification of the project and the area. I hope I was able to speak to at least some of your concerns. As we discussed on the phone, the Service recommends the following additional minimization measures be incorporated into this project in order to receive a not likely to adversely affect determination for listed species:

1) Mitigation Measure 1a- please be sure that the applicant understands that the worker education program needs to be implemented prior to the start of any ground breaking activity and should be conducted by a Serviceapproved biologist (this individual should send their qualifications via a 1-2 pg resume to the Service for email approval prior to conducting the education session. Be sure to highlight this individuals experience working with amphibians and reptiles in a field setting)

2) Exclusion fencing should be established surrounding the entire project area (i.e. anywhere where the ground will be disturbed). A gate should be installed to allow entrance/exit of construction vehicles and staff as needed but it is important that it remains closed the majority of the time, especially overnight. Fencing should be a minimum of 36 inches above ground level and buried 4-6 inches into the ground. Fencing should have one-way escape funnels and should remain intact for the entire duration of development activities (Note: I am attaching designs to the end of this document). Fencing may be made of plywood or erosion mesh but MAY NOT be made of orange construction fencing or anything with larger holes as this may trap listed species. Fencing should be established two weeks prior to the start of construction and should be established by Service-approved monitor(s) (see above). Fencing should be inspected for any rips or other malfunctions once per week by biological monitors during all phases of construction activity. Upon completion of the proposed project all traces of fencing should be removed and properly disposed of off-site.

3) After the establishment of fencing but prior to the start of construction, grass and vegetation within this area should be removed via belt driven weedwacker to a two- to four-inch height.

4) Immediately after grass clipping, Service-approved monitors should perform preconstruction surveys of the area. If any listed species are found, monitors will remove these animals from the fenced area and bring them to Arroyo leon creek for release. Under no circumstance will these individuals be allowed to be placed at any other location. Preconstruction surveys should be performed again the day of the onset of construction activities to ensure the area is clear. If any listed species are found during the course of construction, construction will cease until biological monitors have been contacted and arrive on the site. Biological monitors will then be allowed to remove listed species from the site and translocate them to Arroyo Leon. Under no circumstances will anyone else be allowed to handle these species. At the end of the construction period, biological monitors will result to the species are found during construction activities and what actions where taken.

5) Please be sure to incorporate measures that all trenches and holes will be filled or covered at the end of each work day within the project area.

6) Please be sure that no staff or equipment enter the riparian areas during the construction period.

Finally, please clarify where piping will connect to on a map to ensure that there will be limited access to the riparian areas.

9/19/2007

Exhibit 7 (Page 1 of 4) A-2-HMB-07-030 (Pastorino) July 3, 2007 Email from Lucy Triffleman, USFWS

Page 2 of 2

Let me know your and your applicant's decision on the above measures and/or if you have more suggestions comments. Note that this email represents the comments of the Service alone and may deviate from the questions and concerns of the State agencies.

On a separate note- I also spoke with someone in my office after hanging up with you that mentioned that a conservation strategy is being developed in Alameda county. This document would be created with the Service in which planners and Service staff would identify those locations where development is preferred and where mitigation/preservation should be oriented. Additionally, the document sets up basic minimization measures that should be adhered to at certain areas. This is similar to the process used in HCPs except it would require continued discussion with the Service for projects but would streamline our review and reduce the costs associated with putting together biological assessments by the applicant. It also would not take nearly as long or require as much review as an HCP as BOs would still have to be written (i.e. effects analyzed on an individual basis) thus allowing for more oversight by the Service but not as much discussion as is currently required. If you are interested in perusing this, let me know and I will find out more info for you. In the meantime, here is a link to the santa Rosa conservation strategy for your review and internal discussion. Note that this does not have to be the same style as one put together for HMB, only a suggestion. Thanks-

http://ci.santa-rosa.ca.us/default.aspx?PageId=1111

Lucy Triffleman US Fish and Wildlife Service Coast-Bay Delta branch 2800 Cottage Way room W-2605 Sacramento, CA. 95825 Ph. (916) 414-6628 Fax (916) 414-6712

9/19/2007

Exhibit 7 (Page 2 of 4) A-2-HMB-07-030 (Pastorino) July 3, 2007 Email from Lucy Triffleman, USFWS

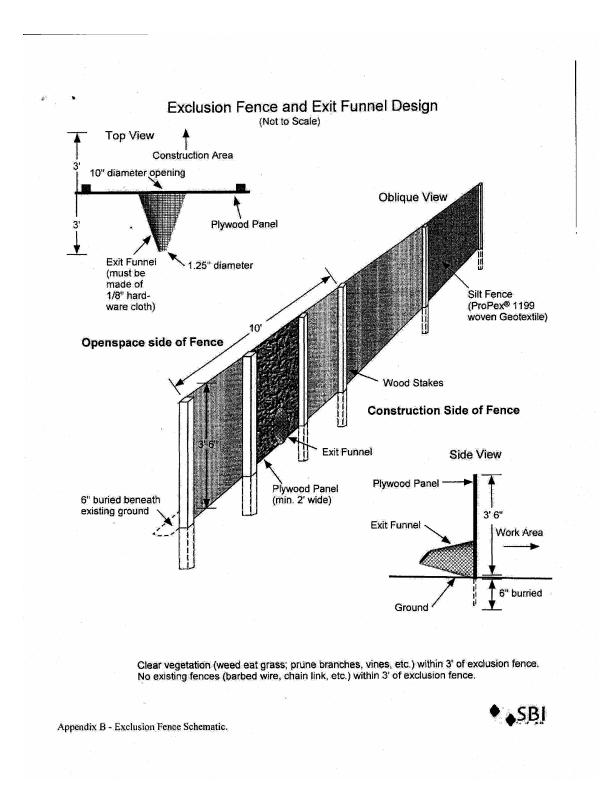


Exhibit 7 (Page 3 of 4) A-2-HMB-07-030 (Pastorino) July 3, 2007 Email from Lucy Triffleman, USFWS 1. Spec for height of exit funnel from ground.

The exit funnels will be placed such that the large opening is flush with the ground surface.

2, 3. Detail for area of removable panels for access and operation of panel.

Design will depend on the width of the access opening. It is likely the design will consist of two panels hinged at the ends of the exclusion fence and flush with the ground. A small flap of rubber will be attached to the bottom of the panels to prevent gaps under them. On-site construction personnel will be available at all times to open and close the gate to allow access for vehicles. The gate will remain closed except to allow access.

4. How long will the fence be in place? Propex hasn't received general approval for long term use.

Propex has been used at two long term (one 3 years, one for one year so far) construction sites in the East Bay for Alameda whipsnake exclusion fences. The advantage over 8 foot lengths of Plywood are that a longer length can be installed such that connections occur only where exit funnels are placed (every 50 feet) rather than every 8 feet with plywood panels. The durability of propex seen at these two sites is sufficient for SFGS sites.

The material was designed for use under asphalt and is highly resistant to puncture, tearing an uv.

5. Narrative for schedule of fence maintenance/repair.

The fence would be inspected daily by construction personnel and any repairs made immediately. An inspection by a qualified biologist would be made weekly along with a through full site inspection.

Exhibit 7 (Page 4 of 4) A-2-HMB-07-030 (Pastorino) July 3, 2007 Email from Lucy Triffleman, USFWS

Page 1 of 1

### YinLan Zhang

From: Lucy\_Triffleman@fws.gov

Sent: Monday, July 23, 2007 4:03 PM

To: Kevin.J.Lansing@sf.frb.org

Cc: YinLan Zhang; SGLUSHKOFF@dfg.ca.gov; kmarx@ci.half-moon-bay.ca.us; stevef@hmbcity.com

Subject: 921 Miramontes

#### Kevin -

After discussion internally regarding the construction of the proposed single family residence at 921 Miramontes Way, the Service has determined that the proposed lot constitutes potential San Francisco garter snake and California red-legged frog habitat. The Service reached this determination based on:

1) The proximity of the project to Arroyo Leon which has been recognized by several experts as containing quality habitat characteristics for the above mentioned listed species;

2) The proximity of the area to the Johnson Ranch property currently owned by POST where experts have observed California red-legged frogs utilizing the perennial aquatic habitat;

3) The connectivity of these areas to the proposed location as well as other properties known to contain listed species with an absence of significant barriers to impede movement of either species. Note that San Francisco garter snakes have been reported traveling 1.2 km over a single season and California red-legged frogs have been observed traveling in excess of 4 km regardless of terrain or climate conditions.

Therefore, the Service has determined that incidental take must be obtained from the Service to be in compliance with the Endangered Species Act of 1973, as amended. Take incidental to an otherwise lawful activity may be authorized by one of two procedures. If a Federal agency is involved with the permitting, funding, or carrying out of the project, then initiation of formal consultation between that agency and the Service pursuant to section 7 of the act is required if it is determined that the proposed project will adversely affect a listed species. Such a consultation would result in a biological opinion that addresses the anticipated effects of the project to the listed species and may authorize a limited level of incidental take. If a federal agency is not involved with the project, and a listed species may be taken as a result of the project, then an incidental take permit pursuant to section 10 (a)(1)(B) of the Act should be obtained. The Service may issue a permit upon completion of a satisfactory habitat conservation plan (HCP) for the listed species that would be subject to take as a result of the project. Given the containing interest in development along the western San Mateo coastline the Service strongly urges the applicant and the City to pursue this second option as this will allow for take for projects with or without a federal nexus and drastically reduce the time frames needed for permits necessary for construction and development. If this is not an option currently available, the Service recommends locating a federal nexus or contacting the Service to develop an interim agreement until a final HCP can be developed. should you have any questions, please do not hesitate to contact me at the number below. Thanks-

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9/19/2007

Exhibit 8 A-2-HMB-07-030 (Pastorino) July 23, 2007 Email from Lucy Triffleman, USFWS