CALIFORNIA COASTAL COMMISSION CENTRAL COAST DISTRICT OFFICE 725 FRONT STREET, SUITE 300 SANTA CRUZ, CA 95060 (831) 427-4863





Appeal filed:	10/27/2010
49th day:	Waived
Staff report prepared:	12/22/2010
Staff report prepared by:	J.Bishop
Staff report approved by:	D. Carl
Hearing date:	1/14/2010

APPEAL STAFF REPORT

SUBSTANTIAL ISSUE DETERMINATION & DE NOVO HEARING

Appeal number	A-3-SLO-10-053, Baywood Elementary School Solar Arrays
Applicant	San Luis Coastal Unified School District
Appellants	Julie Tacker and the Sierra Club's Santa Lucia Chapter
Local government	San Luis Obispo County
Local decision	Approved with conditions on August 3, 2010 (County Coastal Development Permit (CDP) File Number DRC2009-00043).
Project location	1330 9 th Street (Baywood Elementary School) in Los Osos, San Luis Obispo County.
Project description	Construct four solar array structures totaling 9,060 square feet (two solar arrays on carport structures in the parking lot, and two freestanding solar arrays in a drainage basin area) and remove two native trees and trimming 5 ornamental landscape trees for solar access.
File documents	San Luis Obispo County certified Local Coastal Program (LCP); <i>Biological Survey</i> (V.L. Holland, 2010); <i>Artist Renderings</i> (firma, 2010); <i>Archaeological Evaluation of Baywood Elementary</i> (Gibson, 1997).
Staff recommendation .	Substantial Issue Exists; Approve with Conditions

A.Staff Recommendation

1. Summary of Staff Recommendation

On August 3, 2010, San Luis Obispo County approved a CDP authorizing construction of four solar array structures totaling 9,060 square feet, the removal of two cypress trees and the trimming of five ornamental landscape trees for solar access, at 1330 9th Street (Baywood Elementary School) in the community of Los Osos, San Luis Obispo County. Two of the four solar arrays would be located in an existing paved school parking lot. The other two solar arrays would be placed within a seasonal drainage basin located in the southwest corner of the school site. The Appellants contend that the County's approval is inconsistent with San Luis Obispo County LCP policies and ordinances related to environmentally sensitive habitat areas (ESHAs), visual and scenic resources, archaeology, and grading.



In terms of the two solar array carport structures proposed for the paved parking lot areas, these areas would be constructed in an area that is not ESHA, and where they would have insignificant impacts on coastal resources otherwise, and the County's approval of this part of a project does not raise a substantial LCP conformance issue.

In contrast, however, the two solar array structures proposed to be located within the drainage basin raise conformance issues with LCP ESHA policies and ordinances. Under the LCP, ESHA must be protected and only resource dependent uses are allowed within these areas (including LCP ESHA Policies 1, 2 and LCP Coastal Zone Land Use Ordinance (CZLUO) Sections 23.07.170-176). In this case, solar arrays #2 and #3 are proposed to be located in a drainage basin where willow, a wetland indicator, has been observed growing. Another wetland indicator, hydrology, is also likely present, including due to the nature of the basin as a collector of seasonal stormwater runoff. A wetland delineation was not performed at this site prior to County approval. The drainage basin may also qualify as Terrestrial Habitat (TH) ESHA due to patches of small trees and scrub type vegetation that occurs along the side slopes of the basin, which may be habitat for the endangered Morro Shoulderband Snail (MSS). MSS surveys have commenced per USFWS requirements, but the surveys were not completed at the time of the County's CDP approval. Beyond the LCP's clear provisions prohibiting non resource dependent development in an ESHA, grading and fill for the structural footings, vegetation removal, and shading of native plants in the basin have the potential to adversely impact the resource. Thus, a substantial issue is raised with respect to ESHA protection. Similar to the carport solar areas in the parking lot, other appeal contentions related specifically to archaeology, visual and scenic resources, and grading do not raise substantial issues.

For these reasons, Staff recommends that the Commission find that a substantial issue exists with respect to the grounds on which the appeal has been filed related to ESHA protection and that the Commission take jurisdiction over the CDP application.

With respect to the coastal development permit, Staff is recommending approval of a CDP for a modified project that will completely avoid ESHA impacts. The key element of an approvable solar array project at this location includes removing solar array structures #2 and #3 from the drainage basin, thus leaving the drainage basin undisturbed (and avoiding the need for removal of the cypress trees in this area). This can be accomplished by eliminating the drainage basin solar arrays from the project. The other carport solar arrays in the parking lot area would not result in significant coastal resource concerns. A project modified in this way allows for a solar development at this site that protects ESHA consistent with the LCP.

Staff notes that as of the date of this staff report, Staff and the Applicant are in agreement on the staff recommendation. As conditioned, the project will be in conformance with the certified LCP, and staff recommends that the Commission approve a CDP for the project. Motions and resolutions to find substantial issue and to approve the project subject to the staff recommendation are found directly below.



2. Staff Recommendation on Substantial Issue

Staff recommends that the Commission determine that a **substantial issue** exists with respect to the grounds on which the appeals were filed. A finding of substantial issue would bring the project under the jurisdiction of the Commission for hearing and action.

Motion. I move that the Commission determine that Appeal Number A-3-SLO-10-053 raises no substantial issue with respect to the grounds on which the appeal has been filed under Section 30603 of the Coastal Act.

Staff Recommendation of Substantial Issue. Staff recommends a **NO** vote. Failure of this motion will result in a de novo hearing on the application, and adoption of the following resolution and findings. Passage of this motion will result in a finding of No Substantial Issue and the local action will become final and effective. The motion passes only by an affirmative vote of the majority of the appointed Commissioners present.

Resolution to Find Substantial Issue. The Commission hereby finds that Appeal Number A-3-SLO-10-053 presents a substantial issue with respect to the grounds on which the appeal has been filed under Section 30603 of the Coastal Act regarding consistency with the Certified Local Coastal Plan.

3. Staff Recommendation on CDP Application

Staff recommends that the Commission, after public hearing, approve a coastal development permit for the proposed development subject to the standard and special conditions below.

Motion. I move that the Commission approve Coastal Development Permit Number A-3-SLO-10-053 pursuant to the staff recommendation.

Staff Recommendation of Approval. Staff recommends a **YES** vote. Passage of this motion will result in approval of the coastal development permit as conditioned and adoption of the following resolution and findings. The motion passes only by affirmative vote of a majority of the Commissioners present.

Resolution to Approve a CDP. The Commission hereby approves the coastal development permit on the grounds that the development as conditioned, will be in conformity with the policies of the San Luis Obispo County Local Coastal Program. Approval of the permit complies with the California Environmental Quality Act because either 1) feasible mitigation measures and/or alternatives have been incorporated to substantially lessen any significant adverse effects of the development on the environment, or 2) there are no further feasible mitigation measures or alternatives that would substantially lessen any significant adverse impacts of the development on the environment.



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B.Findings and Declarations

The Commission finds and declares as follows:

1. Project Setting and Description

Baywood Elementary School is a 7.9-acre site located at 1330 9th Street in Los Osos, San Luis Obispo County. The solar array project includes the construction of four solar array structures totaling 9,060 square feet: two where the solar arrays would be installed on the roofs of carport structures, and two where the solar arrays would be freestanding. The structures have a maximum height of approximately 12 feet. The two carport solar array structures would be located in existing paved school parking lots, and the two freestanding structures would be placed within (and over) a stormwater drainage basin located at the southwest corner of the school site. Two Monterey cypress trees are proposed to be removed for solar access for the freestanding arrays, and five ornamental landscape trees around the northern parking lot are proposed to be trimmed to improve solar access for the carport structures (see Exhibit D).

2. San Luis Obispo County CDP Approval



On August 3, 2010, the San Luis Obispo County Board of Supervisors approved a CDP for the project. Notice of the County's action on the CDP for the project was received in the Coastal Commission's Central Coast District Office on October 13, 2010. The Commission's ten-working day appeal period began on October 14, 2010 and concluded at 5pm on October 27, 2010. Two valid appeals were received during the appeal period (see below).

3. Appeal Procedures

Coastal Act Section 30603 provides for the appeal to the Coastal Commission of certain CDP decisions in jurisdictions with certified LCPs. The following categories of local CDP decisions are appealable: (a) approval of CDPs for development that is located (1) between the sea and the first public road paralleling the sea or within 300 feet of the inland extent of any beach or of the mean high tide line of the sea where there is no beach, whichever is the greater distance, (2) on tidelands, submerged lands, public trust lands, within 100 feet of any wetland, estuary, or stream, or within 300 feet of the top of the seaward face of any coastal bluff, and (3) in a sensitive coastal resource area; or (b) for counties, approval of CDPs for development that is not designated as the principal permitted use under the LCP. In addition, any local action (approval or denial) on a CDP for a major public works project (including a publicly financed recreational facility and/or a special district development) or an energy facility is appealable to the Commission. This project is appealable because it is a major public works project, and because it may constitute an energy facility.¹

The grounds for appeal under Section 30603 are limited to allegations that the development does not conform to the certified LCP or to the public access policies of the Coastal Act. Section 30625(b) of the Coastal Act requires the Commission to conduct a de novo CDP hearing on an appealed project unless a majority of the Commission finds that "no substantial issue" is raised by such allegations. Under Section 30604(b), if the Commission conducts a de novo hearing and ultimately approves a CDP for a project, the Commission must find that the proposed development is in conformity with the certified LCP. If a CDP is approved for a project that is located between the nearest public road and the sea or the shoreline of any body of water located within the coastal zone, Section 30604(c) also requires an additional specific finding that the development is in conformity with the public access and recreation policies of Chapter 3 of the Coastal Act. This project is not located between the nearest public road and the sea, and thus this additional finding does not need to be made if the Commission approves the project following a de novo hearing.

The only persons qualified to testify before the Commission on the substantial issue question are the applicant, persons who made their views known before the local government (or their representatives), and the local government. Testimony from other persons regarding substantial issue must be submitted in writing. Any person may testify during the de novo CDP determination stage of an appeal.

¹ The Commission need not conclude on this point because the project is already appealable by virtue of its status as a major public works project.



4. Summary of Appeal Contentions

The County's approval was appealed by Julie Tacker and the Sierra Club's Santa Lucia Chapter. The Appellants generally contend that the County-approved project is inconsistent with the LCP's ESHA, visual and scenic, archaeology, and grading policies and ordinances. In sum, the Appellants contend that the County's approval is for a solar project that is not sited and designed to avoid impacts to ESHA (wetlands and terrestrial habitats); and that the solar arrays will negatively impacts scenic views, as well as sensitive archeological resources. See the Appellants' complete appeal documents in Exhibit C.

5. Substantial Issue Determination

As discussed below, the Commission finds that the County approved project raises a substantial issue of conformity with the San Luis Obispo County LCP related to ESHA protection. Substantial issues are not raised with respect to visual and scenic resources, archaeology, and grading.

A. Applicable Policies²

The Appellants cite a variety of LCP policies and ordinances in their appeal contentions. Issues raised by the appeals and the corresponding LCP development standards cited can be generally grouped into the following four categories: 1) ESHA; 2) Visual and Scenic Resources; 3) Archaeology; and, 4) Grading.

B. Substantial Issue Analysis

Environmentally Sensitive Habitat Area (ESHA)

The Appellants contend that the project approved by San Luis Obispo County is inconsistent with the LCP's ESHA standards with respect to protection of wetlands and sensitive terrestrial habitats.

LCP ESHA Policy 1 requires that "new development within or adjacent to locations of environmentally sensitive habitats (within 100 feet unless sites further removed would significantly disrupt the habitat) shall not significantly disrupt the resource. Within an existing resource, only those uses dependent on such resources shall be allowed within the area." LCP Policy 7 and LCP CZLUO Section 23.07.172 specifically define "coastal wetlands" as "environmentally sensitive habitat areas." Policy 29 and CZLUO Section 23.07.176 define "designated plant and animal wildlife habitats" as ESHA, placing an emphasis on the entire ecological community.

In this case, the two carport structures and the attached solar arrays in the paved parking lot area are to be constructed entirely within an existing paved parking lot area that does not qualify as an ESHA under the LCP. A Biological Survey was conducted, and no rare or especially valuable plant or animal species were identified in the parking lot area (Holland, 2010) and the proposed array structures in the center of the parking lot meet LCP setback requirements. Rather, this area is flat, paved, and occupied by parking spaces and parking space "islands" with ornamental landscaping trees. As such, this portion of the County's approval does not raise substantial LCP ESHA conformance issues.

² See Exhibit F for the complete text of referenced LCP policies and ordinances.



However, as approved by the County, freestanding solar arrays #2 and #3 are proposed to be located in a stormwater drainage basin where willow, a wetland indicator, has been observed growing. Another wetland indicator, hydrology, also appears to be present due to the nature of the basin as a collector of seasonal stormwater runoff. A wetland delineation was not performed at this site prior to County approval. The drainage basin may also qualify as Terrestrial Habitat (TH) ESHA per the LCP due to patches of small trees and scrub type vegetation that occurs along the side slopes of the basin, which may be habitat for the endangered Morro Shoulderband Snail (MSS) (Helminthoglypta walkeriana). MSS surveys have commenced per USFWS requirements, but the surveys were not completed at the time of the County's CDP approval. Based on the data available, and to err on the conservative side absent compelling information to the contrary, the Commission must presume that the drainage basin in question qualifies as wetland (and possibly TH) ESHA. As such, and because the LCP clearly prohibits non resource dependent development in ESHA, this portion of the County-approved project cannot be found consistent with the LCP. In addition, grading and fill for the structural footings, vegetation removal, and shading of native plants in the basin have the potential to adversely impact the resource. Alternative project designs that avoid ESHA as directed by the LCP are available, and the site is large enough outside of the drainage basin to provide for development that respects sensitive resources. Thus, a substantial issue is raised with respect to the County-approved project's conformance with the LCP's ESHA protection policies and ordinances.

Visual and Scenic Resources

Appellant Julie Tacker also contends that the approved project is inconsistent with the LCP's visual and scenic resource protection ordinance (CZLUO Section 23.04.210). Specifically, the Appellant contends that visual resource impacts would likely be avoided if the arrays were placed on the existing school rooftop rather than on the proposed carport structures.

Based on a review of detailed artist renderings and visual simulations prepared for the project (see Exhibit E), the County approved project is consistent with provisions of the LCP concerning the protection of visual and scenic resources. Baywood Elementary School is located in an already developed urban area, and the proposed carport structures with attached solar arrays are only marginally visible to the passerby. The proposed carport structures are generally low profile (roughly 12-15 feet at their tallest point) and are consistent with the look and character of the parking lot and the existing school buildings around them. Placement of the carport structure and the solar arrays do not block any views to or along the shoreline, nor do they silhouette into the skyline within the public viewshed. Landforms are not substantially altered and grading for the project footings is minor.³

Two cypress trees would be removed near the drainage basin for solar access, and five ornamental landscape trees would be trimmed around the northern parking lot for improved solar access for the carport structures. While the LCP's tree removal ordinance was not specifically cited in the contentions of appeal, the LCP allows for trees to be removed under certain conditions if they are inhibiting sunlight needed for solar access (CZLUO Section 23.05.064). In this case, the County conditioned the project to

³ In a visual resource context, such grading/alteration is not an issue. It is, however, an issue with respect to ESHA issues separately (see previous finding).



implement tree protection measures during construction, identify areas with native topsoils for replanting, prohibit construction during raptor nesting season (March to July), and required tree replacement at a 2:1 ratio using only native species (see County Conditions 8, 9, and 11 in Exhibit B). While the tree removal at the edge of the drainage basin raises ESHA concerns separately (see previous finding), none of the tree work approved by the County raises visual concerns (see also above).⁴

The County approved project is consistent with the LCP's Visual and Scenic resource provisions and Appellant contentions with respect to visual and scenic resources do not raise a substantial issue.

Archaeology

Appellant Julie Tacker asserts the project is inconsistent with CZLUO Section 23.07.104 regarding archaeologically sensitive areas. The County found that the project was consistent with CZLUO Section 23.07.104, basing their determination on the results of a Phase I surface survey (Gibson, 1990), which found no archaeological resources at the project site. There is nothing in the file to indicate that the County's action and the information on which it was based in terms of archaeological resources was incorrect, and, as such, the County approved project is consistent with the LCP's archaeology protection provisions and Appellant contentions with respect to archaeology do not raise a substantial issue.

Grading

Appellant Julie Tacker contends that the project is inconsistent with the LCP's grading ordinance (CZLUO Section 23.05.034). No specific reasons were cited in the appeal but general grading provisions of the LCP appear to be adequately addressed in the County approval (other than with respect to grading in ESHA – see ESHA finding).⁵ The project will not involve significant grading, as grading is limited to digging the small footings for the carport/solar array structures. In short, ground disturbance, vegetation removal, and other landform alteration is minimized consistent with LCP grading requirements.

The County approved project is consistent with the LCP's grading provisions and Appellant contentions with respect to grading do not raise a substantial issue.

Other Issues Raised

The Appellants raise a number of other issues related to the way the County processed the project under the California Environmental Quality Act (CEQA). These other issues are not valid appeal issues, as they do not relate to LCP conformance so much as CEQA conformance, and thus do not raise a substantial issue. Even if they were validly before the Commission, the underlying substantive resource issues raised by the Appellants (and to which these additional contentions ultimately accrue) are addressed in the above analysis, one of which results in a substantial LCP conformance issue and the others of which do not, as described above.

⁵ Id (ESHA issue in drainage basin separately).



⁴ Id (ESHA issue in drainage basin separately).

C. Substantial Issue Determination Conclusion

The County-approved project raises a substantial issue concerning compliance with the LCP ESHA requirements. As approved, non resource dependent development would be allowed within an ESHA and adverse impacts to the resource as a result of the approved development run contrary to the provisions of the LCP. Although the carport portion of the project is consistent with the LCP at this location, the County-approved project as a whole does not adequately protect ESHA because of the portion that is sited in the drainage basin ESHA. Therefore, the Commission finds that **a substantial issue** exists with respect to the County-approved project's conformance with the certified San Luis Obispo County LCP and takes jurisdiction over the CDP application for the proposed project.

6. Coastal Development Permit Determination

The standard of review for this CDP determination is the San Luis Obispo County certified LCP. All Substantial Issue Determination findings above are incorporated herein by reference.

A. Modifications Necessary for an Approvable Project

As discussed, the drainage basin portion of the proposed project does not comply with LCP policies and ordinances protecting ESHA, and special conditions are needed to bring the project into conformance with the LCP in this respect. Specifically, the solar array structures in the drainage basin (and associated development) cannot be found consistent with the LCP's ESHA provision and must be eliminated from the project.

In order to approve the project consistent with the LCP, the Commission must apply a special condition designed to protect and preserve the ESHA as required by the LCP. Special Condition 1 requires that the Applicant submit a revised set of Final Project Site Plans eliminating all development associated with solar array structures #2 and #3 from the drainage basin (including the arrays themselves and tree removal in this area). In other words, the condition allows for the non-sensitive paved parking lot portion of the site to be developed with the two carport solar arrays, but requires that the freestanding arrays proposed for the drainage basin (and all associated development) be eliminated so that ESHA is completely avoided. See Special Condition 1.

In addition, to minimize the project's impact on the visual character of the area, Special Condition 1(b) is a carry over from the County approval and requires the applicant to provide details on any proposed exterior lighting, if applicable. The details of the plan shall include the height, location, and intensity of all exterior lighting. All lighting fixtures have to be shielded and covered appropriately. Special Condition 1(c) prohibits the removal of the two Monterey cypress trees at the edge of the drainage basin, as this removal is no longer needed for improved solar access with arrays #2 and #3 removed. It should also be noted that by eliminating tree removal from the CDP approval, County tree replanting requirements (see County conditions 8, 9, and 11 in Exhibit B) are no longer required as mitigation and are not carried over into this CDP approval. As conditioned, the project is consistent with the LCP as cited in this finding.



7. Coastal Development Permit Conditions of Approval

A. Standard Conditions

- 1. Notice of Receipt and Acknowledgment. The permit is not valid and development shall not commence until a copy of the permit, signed by the Permittee or authorized agent, acknowledging receipt of the permit and acceptance of the terms and conditions, is returned to the Commission office.
- 2. Expiration. If development has not commenced, the permit will expire two years from the date on which the Commission voted on the application. Development shall be pursued in a diligent manner and completed in a reasonable period of time. Application for extension of the permit must be made prior to the expiration date.
- **3. Interpretation.** Any questions of intent or interpretation of any condition will be resolved by the Executive Director or the Commission.
- **4. Assignment.** The permit may be assigned to any qualified person, provided assignee files with the Commission an affidavit accepting all terms and conditions of the permit.
- **5.** Terms and Conditions Run with the Land. These terms and conditions shall be perpetual, and it is the intention of the Commission and the Permittee to bind all future owners and possessors of the subject property to the terms and conditions.

B. Special Conditions

- 1. Final Project Site Plan. PRIOR TO ISSUANCE OF THE COASTAL DEVELOPMENT PERMIT, the Permittee shall submit two copies of Final Project Plans to the Executive Director for review and approval. The Final Project Plans shall be substantially in conformance with the plans submitted to the Coastal Commission (titled *Coastal Development Permit Site Plan Sheet DPI*, by MW Architects, Inc, and received November 4, 2009 in the Commission's Central Coast District Office) except that they shall be revised and supplemented to comply with the following requirements:
 - (a) Array Structures #2 and #3. Solar array structures #2 and #3 shall be eliminated from the drainage basin located at the southwest corner of the project site. An amendment to this CDP is required if the Permittee chooses to pursue alternative on-site locations for these array structures.
 - (b) Exterior Lighting. The Permittee shall provide details on any proposed exterior lighting. The details shall include the height, location, and intensity of all exterior lighting. All lighting fixtures shall be shielded so that neither the lamp nor the related reflector interior surface is visible from adjacent properties. Light hoods shall be dark colored.
 - (c) Tree Removal. Removal of the two Monterey cypress trees near the drainage basin is prohibited.

The Permittee shall undertake development in accordance with the approved Final Project Site Plans and



Architectural Elevations.

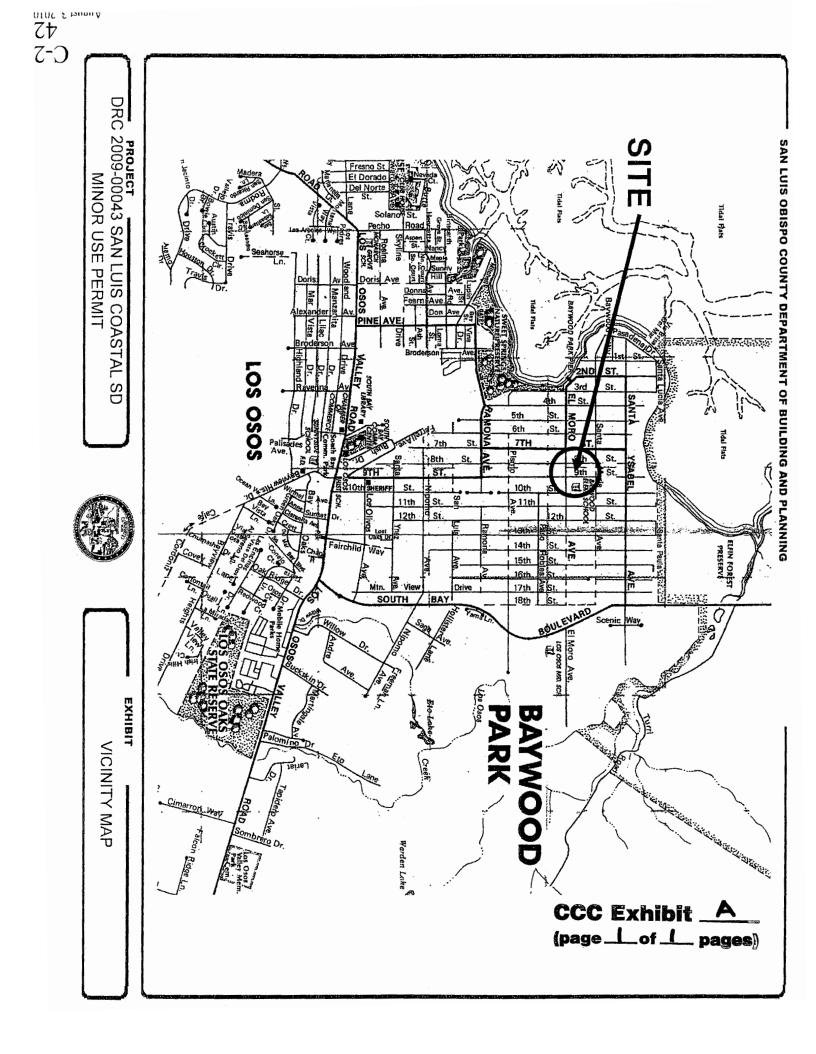
8. California Environmental Quality Act (CEQA)

Section 13096 of the California Code of Regulations requires that a specific finding be made in conjunction with coastal development permit applications showing the application to be consistent with any applicable requirements of CEQA. Section 21080.5(d)(2)(A) of CEQA prohibits a proposed development from being approved if there are feasible alternatives or feasible mitigation measures available which would substantially lessen any significant adverse effect which the activity may have on the environment.

The Coastal Commission's review and analysis of land use proposals has been certified by the Secretary of Resources as being the functional equivalent of environmental review under CEQA. This staff report has discussed the relevant coastal resource issues with the proposal, including the significant adverse environmental effects expected due to the project, and has recommended appropriate suggested modifications to avoid and/or lessen any potential for adverse impacts to said resources. All public comments received to date have been addressed in the findings above. All above Coastal Act findings are incorporated herein in their entirety by reference.

As such, there are no additional feasible alternatives nor feasible mitigation measures available which would substantially lessen any significant adverse environmental effects which approval of the proposed project, as modified, would have on the environment within the meaning of CEQA. Thus, if so modified, the proposed project will not result in any significant environmental effects for which feasible mitigation measures have not been employed consistent with CEQA Section 21080.5(d)(2)(A).

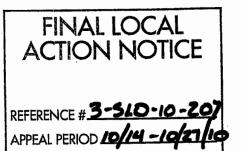






SAN LUIS OBISPO COUNTY DEPARTMENT OF PLANNING AND BUILDING

October 7, 2010



Mr. Brad Parker San Luis Coastal Unified School District 937 Southwood Avenue San Luis Obispo, CA 93401

RECEIVED

OCT 1 3 2010

CALIFORNIA COASTAL COMMISSION CORRECTED NOTICE OF FINAL COUNTY ACTION CENTRAL COAST AREA

HEARING DATE: August 3, 2010

SUBJECT:

County File No. – DRC2009-00043 Minor Use Permit/Coastal Development Permit

LOCATED WITHIN COASTAL ZONE: YES

The above-referenced application was approved by the Board of Supervisors, based on the approved Findings and Conditions, which are attached for your records. This Notice of Final Action is being mailed to you pursuant to Section 23.02.033(d) of the Land Use Ordinance.

This action is appealable to the California Coastal Commission pursuant to regulations contained in Coastal Act Section 30603 and the County Coastal Zone Land Use Ordinance 23.01.043. These regulations contain specific time limits to appeal, criteria, and procedures that must be followed to appeal this action. The regulations provide the California Coastal Commission ten (10) working days following the expiration of the County appeal period to appeal the decision. This means that no construction permits can be issued until both the County appeal period and the additional Coastal Commission appeal period have expired without an appeal being filed.

Exhaustion of appeals at the county level is required prior to appealing the matter to the California Coastal Commission. This second appeal must be made directly to the California Coastal Commission Office. Contact the Commission's Santa Cruz Office at (831) 427-4863 for further information on their appeal procedures.



976 Osos Street, Room 300

SAN LUIS OBISPO

CALIFORNIA 93408

• (805) 781-5600

If the use authorized by this Permit approval has not been established, or if substantial work on the property towards the establishment of the use is not in progress after a period of twenty-four (24) months from the date of this approval or such other time period as may be designated through conditions of approval of this Permit, this approval shall expire and become void unless an extension of time has been granted pursuant to the provisions of Section 23.02.050 of the Land Use Ordinance.

If the use authorized by this Permit approval, once established, is or has been unused, abandoned, discontinued, or has ceased for a period of six (6) months, or conditions have not been complied with, such Permit approval shall become void.

If you have questions regarding your project, please contact me at (805) 781-5713.

Sincerely,

KERRY BROWN Coastal Planning and Permitting

cc: California Coastal Commission, 725 Front Street, Suite 300, Santa Cruz, California 95060 Julie Tacker, P.O. Box 6070, Los Osos, CA 93412

(Planning Department Use Only – for California Coastal Commission)

Date NOFA copy mailed to Coastal Commission: October 7, 2010

Enclosed:

Staff Report – sent with original NOFA
Resolution with Findings – sent with original NOFA

CCC Exhibit _B (page 2 of 14 pages)

IN THE BOARD OF SUPERVISORS

COUNTY OF SAN LUIS OBISPO, STATE OF CALIFORNIA

Tuesday, August 3, 2010

PRESENT:

Supervisors: Bruce S. Gibson, Adam Hill, K.H. 'Katcho' Achadjian, James R. Patterson, and Chairperson Frank Mecham

ABSENT: None

RESOLUTION NO. 2010-232

RESOLUTION AFFIRMING THE DECISION OF THE HEARING OFFICER AND CONDITIONALLY APPROVING THE APPLICATION OF SAN LUIS COASTAL UNIFIED SCHOOL DISTRICT FOR MINOR USE PERMIT /COASTAL DEVELOPMENT PERMIT DRC2009-00043

The following resolution is hereby offered and read:

WHEREAS, on May 21, 2010, the Zoning Administrator of the County of San Luis Obispo (hereinafter referred to as the "Hearing Officer") duly considered and conditionally approved the application of the San Luis Coastal Unified School District for Minor Use Permit / Coastal Development Permit DRC2009-00043; and

WHEREAS, Julie Tacker has appealed the Hearing Officer's decision to the Board of Supervisors of the County of San Luis Obispo (hereinafter referred to as the "Board of Supervisors") pursuant to the applicable provisions of Title 23 of the San Luis Obispo County Code; and

WHEREAS, a public hearing was duly noticed and conducted by the Board of Supervisors on August 3, 2010, and determination and decision was made on August 3, 2010; and

WHEREAS, at said hearing, the Board of Supervisors heard and received all oral and written protests, objections, and evidence, which were made, presented, or filed, and all persons present were given the opportunity to hear and be heard in respect to any matter relating to said appeal; and

WHEREAS, the Board of Supervisors has duly considered the appeal and determined that the appeal should be denied and the decision of the Hearing Officer should be affirmed subject to the findings and conditions set forth below.

NOW, THEREFORE, BE IT RESOLVED AND ORDERED by the Board of Supervisors of the County of San Luis Obispo, State of California, as follows:

1. That the recitals set forth herein above are true, correct and valid.

(page <u>3 of 14</u> pages)

2. That the Board of Supervisors makes all of the findings of fact and determinations set forth in Exhibit A attached hereto and incorporated by reference herein as though set forth in full.

3. That this project is found to be categorically exempt from the provisions of the California Environmental Quality Act under the provisions of California Code of Regulations, title 14, section 15302, 15303, and 15314 (class 2, 3 and 14).

4. That the appeal filed by Julie Tacker is hereby denied and the decision of the Hearing Officer is affirmed and that the application of the San Luis Coastal Unified School District for Minor Use Permit / Coastal Development Permit DRC2009-00043 is hereby approved subject to the conditions of approval set forth in Exhibit B attached hereto and incorporated by reference herein as though set forth in full.

Upon motion of Supervisor Gibson, seconded by Supervisor Patterson, and on the following roll call vote, to wit:

AYES: Supervisors Gibson, Patterson, Hill, Achadjian, Chairperson Mecham

NOES: None

ABSENT: None

ABSTAINING: None

the foregoing resolution is hereby adopted.

Frank Mecham Chairperson of the Board of Supervisors

ATTEST:

JULIE L. RODEWALD Clerk of the Board of Supervisors

(SEAL)

By: <u>Annette Ramirez</u> Deputy Clerk



APPROVED AS TO FORM AND LEGAL EFFECT:

WARREN R. JENSEN County Counsel

By: <u>/s/ James B. Orton</u> Deputy County Counsel

Dated: July 15, 2010

STATE OF CALIFORNIA) ss COUNTY OF SAN LUIS OBISPO)

I, JULIE L. RODEWALD, County Cierk of the above entitled County, and Ex-Officio Clerk of the Board of Supervisors thereof, do hereby certify the foregoing to be a full, true and correct copy of an order entered in the minutes of said Board of Supervisors, and now remaining of record in my office.

Witness, my hand and seal of said Board of Supervisors this August 6, 2010.

JULIE L. RODEWALD County Clerk and Ex-Officio Clerk of the Board of Supervisors

Anneth Kamen By: **Deputy Clerk**

(page S of 14 pages)

DRC2009-00043 EXHIBIT A - FINDINGS

CEQA Exemption

A. The project qualifies for a Categorical Exemption (Classes 2, 3 and 14) pursuant to CEQA Guidelines Section 15302, 15303, and 15314 because the project involves replacement of utilities (from the network grid to a solar produced system), and involves small structures (carports), and consists of a minor addition to a school (that will not substantially increase student capacity).

Minor Use Permit

- B. The proposed project or use is consistent with the San Luis Obispo County General Plan because the use is an allowed use and as conditioned is consistent with all of the General Plan policies.
- C. As conditioned, the proposed project or use satisfies all applicable provisions of Title 23 of the County Code.
- D. The establishment and subsequent operation or conduct of the use will not, because of the circumstances and conditions applied in the particular case, be detrimental to the health, safety or welfare of the general public or persons residing or working in the neighborhood of the use, or be detrimental or injurious to property or improvements in the vicinity of the use because the project does not generate activity that presents a potential threat to the surrounding property and buildings. This project is subject to Ordinance and Building Code requirements designed to address health, safety and welfare concerns.
- E. The proposed project or use will not be inconsistent with the character of the immediate neighborhood or contrary to its orderly development because the project is similar to, and will not conflict with, the surrounding lands and uses. The carport structures are considered accessory structures and they do not change the character of the neighborhood. All trees will be replaced with native trees.
- F. The proposed project or use will not generate a volume of traffic beyond the safe capacity of all roads providing access to the project, either existing or to be improved with the project because the project is located on El Moro Street, Ninth Street, Eleventh Street, and Santa Maria Street. El Moro Street and Ninth Street are collectors are constructed to a level able to handle any additional traffic associated with the project. Eleventh Street and Santa Maria are local roads that are constructed to a level able to handle any additional traffic associated to a level able to handle and the project.

Coastal Access

G. The project site is not located between the first public road and the ocean. The project site is within an urban reserve line (Los Osos) and an existing coastal access point exists ½ mile from the site; therefore, the proposed use is in conformity with the public access and recreation policies of Chapter 3 of the California Coastal Act.



DRC2009-00043 EXHIBIT B - CONDITIONS OF APPROVAL

Approved Development

1. This approval authorizes the construction of four carport structures totaling 9,060 square feet (with solar arrays on the roofs of the carport structures) and the removal of two trees (for solar access).

<u>Conditions required to be completed prior to any ground disturbance and commencement of construction</u>

Site Development

- 2. Plans submitted shall show all development consistent with the approved site plan and architectural elevations.
- 3. The applicant shall provide details on any proposed exterior lighting, if applicable. The details shall include the height, location, and intensity of all exterior lighting. All lighting fixtures shall be shielded so that neither the lamp or the related reflector interior surface is visible from adjacent properties. Light hoods shall be dark colored.
- 4. The applicant shall prepare and implement a landscape plan (approved by the Department of Planning and Building) to reduce the visual impact of the carport structures and the drainage basin.

Fire Safety

5. All plans submitted to the Department of Planning and Building shall meet the fire and life safety requirements of the California Fire Code.

Public Works

6. The applicant shall meet of all the requirements of the Department of Public Works.

Morro shoulderband snail

7. The applicant shall demonstrate that the project complies with the Endangered Species Act, and will not result in take of the Morro shoulderband snail.

Tree Removal

- 8. The applicant shall limit tree removal to no more than 2 trees having an eight inch diameter or larger at four feet from the ground. Prior to construction, construction plans shall clearly delineate all trees within 50 feet of the proposed project, and shall show which trees are to be removed or impacted, and which trees are to remain unharmed. Prior to any ground disturbing activities, adequate protection measures (e.g., sturdy fencing) per the approved construction plans, shall be installed to protect those trees identified to remain unharmed as well as to minimize impacts for those trees identified as being impacted.
- 9. **Prior to commencement of tree removal**, to avoid conflicts with nesting raptors, construction activities shall not be allowed during to the nesting season (March to July), unless a county-approved, qualified biologist has surveyed the impact zone and determined that no nesting activities will be adversely impacted. At such time, if any evidence of nesting activities is found, the biologist will determine if any construction activities can occur during the nesting period and to what extent.



Conditions to be completed prior to establishment of the use

Fire Safety

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10. The applicant shall obtain final inspection and approval from CalFire of all required fire/life safety measures.

Tree Replacement

11. **Prior to final inspection,** the applicant shall replace, in kind at a 2:1 ratio, all trees removed as a result of the development of the project (4 native trees that provide shading). Replanting shall be completed as soon as it is feasible (e.g. irrigation water is available, grading done in replant area). Replant areas shall be either in native topsoil or areas where native topsoil has been reapplied. If the latter, topsoil shall be carefully removed and stockpiled for spreading over graded areas to be replanted (set aside enough for 6-12" layer). Replacement trees shall be planted on-site or at an off-site location within the community of Los Osos.

Development Review Inspection

12. The applicant shall contact the Department of Planning and Building to have the site inspected for compliance with the conditions of this approval.

On-going conditions of approval (valid for the life of the project)

- 13. This land use permit is valid for a period of 24 months from its effective date unless time extensions are granted pursuant to Land Use Ordinance Section 23.02.050 or the land use permit is considered vested. This land use permit is considered to be vested once a construction permit has been issued and substantial site work has been completed. Substantial site work is defined by Land Use Ordinance Section 23.02.042 as site work progressed beyond grading and completion of structural foundations; and construction is occurring above grade.
- 14. All conditions of this approval shall be strictly adhered to, within the time frames specified, and in an on-going manner for the life of the project. Failure to comply with these conditions of approval may result in an immediate enforcement action by the Department of Planning and Building. If it is determined that violation(s) of these conditions of approval have occurred, or are occurring, this approval may be revoked pursuant to Section 23.10.160 of the Land Use Ordinance.
- 15. The applicant shall as a condition of approval of this minor use permit defend, at his sole expense, any action brought against the County of San Luis Obispo, its present or former officers, agents, or employees, by a third party challenging either its decision to approve this minor use permit or the manner in which the County is interpreting or enforcing the conditions of this minor use permit, or any other action by a third party relating to approval or implementation of this minor use permit. The applicant shall reimburse the County for any court costs and attorney's fees which the County may be required by a court to pay as a result of such action, but such participation shall not relieve the applicant of his obligation under this condition.

(page <u>B of 14 pages</u>)

COUNTY OF SAN LUIS OBISPO BOARD OF SUPERVISORS AGENDA ITEM TRANSMITTAL

') DEPARTMENT الار, and Building	(2) MEETING DATE August 3, 2010	(3) CONTACT/PHONE Kerry Brown, Planner I 781-5713	H
(4) SUBJECT Hearing to consider an appea Minor Use Permit DRC2009- and allow tree removal at Ba	00043 to allow carport stru	ctures with solar arrays o	on the roofs of the carports
request by San Luis Coasta carport structures totaling 9, removal of two trees (for sola feet. The proposed project	l Unified School District for 060 square feet (with solar ar access). The project will t is within the Public Facil	a Minor Use Permit to arrays on the roofs of the result in the disturbance ities land use category,	roval of DRC2009-00043: a allow the construction of four ne carport structures) and the of approximately 500 square , and is located at Baywood hity of Los Osos, in the Estero
			of the Planning Department findings in Exhibit A and the
(7) FUNDING SOURCE(S) Planning Department general fund.	(8) CURRENT YEAR COST N/A	(9) ANNUAL COST N/A	(10) BUDGETED?
11) OTHER AGENCY/ADVISORY GR _os Osos Community Adviso		nd County Counsel.	
(12) WILL REQUEST REQUIRE ADDI		res, How Many? Temporary Help	
(13) SUPERVISOR DISTRICT(S)	th, ⊡All	(14) LOCATION MAP	(15) Maddy Act Appointments Signed-off by Clerk of the Board N/A
Presentation Boa	aring (Time Est 60 min) ard Business (Time Est)	Ordinances (Orig)	S ontracts (Orig + 3 Copies) I/A nance to CR_Board_Clerk (in Word)
(18) NEED EXTRA EXECUTED COPIL		(19) BUDGET ADJUSTMENT F	REQUIRED? Vote Required N/A
(20) OUTLINE AGREEMENT REQUIS	ITION NUMBER (OAR)	(21) W-9	(22) Agenda Item History
(23) ADMINISTRATIVE OFFICE REVI	ew Vinnt M.	an	د ال ^{رو} من المراجع من ا المراجع من المراجع من ال المراجع من المراجع من ال

CCC Exhibit B (page 9_of 14 pages)

C-2

1 August 3, 2010





DEPARTMENT OF PLANNING AND BUILDINC

DATE: AUGUST 3, 2010

TO: BOARD OF SUPERVISORS

- FROM: KERRY BROWN, PLANNER III
- VIA: WARREN HOAG, AICP, DIVISION MANAGER, CURRENT PLANNING
- SUBJECT: HEARING TO CONSIDER AN APPEAL BY JULIE TACKER OF THE PLANNING DEPARTMENT HEARING OFFICER'S APPROVAL OF MINOR USE PERMIT DRC2009-00043 TO ALLOW CARPORT STRUCTURES WITH SOLAR ARRAYS ON THE ROOFS OF THE CARPORTS AND ALLOW TREE REMOVAL AT BAYWOOD ELEMENTARY SCHOOL IN LOS OSOS. SUPERVISORIAL DISTRICT 2.

RECOMMENDATION

Adopt and instruct the chairman to sign the resolution affirming the decision of the Planning Department Hearing Officer and approving Minor Use Permit DRC2009-00043 based on the findings in Exhibit A and the conditions in Exhibit B.

DISCUSSION

The proposed project is a request by San Luis Coastal Unified School District (SLCUSD) for a Minor Use Permit (DRC2009-00043) to establish onsite solar energy for Baywood Elementary School. SLCUSD is proposing four solar arrays over carport structures. Two of these structures are proposed over the existing drainage basin and two are proposed in existing parking lots. Because of the need for solar exposure the project includes the removal of two trees. The project will result in the disturbance of approximately 500 square feet. The proposed project is within the Public Facilities land use category, and is located at Baywood Elementary School at 1330 9th Street. The project site is located in the community of Los Osos, in the Estero planning area.

The Minor Use Permit was approved on May 21, 2010 by the Planning Department Hearing Officer, that action was appealed on June 4, 2010 by Julie Tacker. The appeal is based on alleged inconsistency with the certified Local Coastal Plan and inadequate CEQA review.

APPEAL ISSUES

Issue 1 – Inadequate CEQA review.

Staff Response – SLCUSD, as lead agency pursuant to Section 1505 CE Exhibit B Government Code prepared a categorical exemption for the proposed project 10 of 14 pages

Issue 2 – County should be lead agency per Section 15051(1):

Staff Response – Government Code Section 15051 states:

15051. CRITERIA FOR IDENTIFYING THE LEAD AGENCY

Where two or more public agencies will be involved with a project, the determination of which agency will be the Lead Agency shall be governed by the following criteria:

(a) If the project will be carried out by a public agency, that agency shall be the Lead Agency even if the project would be located within the jurisdiction of another public agency.

(b) If the project is to be carried out by a nongovernmental person or entity, the Lead Agency shall be the public agency with the greatest responsibility for supervising or approving the project as a whole.

 (1) The Lead Agency will normally be the agency with general governmental powers; such as a city or county, rather than an agency with a single or limited purpose such as an air pollution control district or a district which will provide a public service or public utility to the project.
 (2) Where a city prezones an area, the city will be the appropriate Lead Agency for any subsequent annexation of the area and should prepare the appropriate environmental document at the time of the prezoning. The Local Agency Formation Commission shall act as a Responsible Agency.

(c) Where more than one public agency equally meet the criteria in subdivision (b), the agency which will act first on the project in question shall be the Lead Agency.

(d) Where the provisions of subdivision (a), (b), and (c) leave two or more public agencies with a substantial claim to be the Lead Agency, the public agencies may by agreement designate an agency as the Lead Agency. An agreement may also provide for cooperative efforts by two or more agencies by contract, joint exercise of powers, or similar devices.

San Luis Coastal Unified School District is a public agency and therefore criteria (a) is met; SLCUSD is the lead agency under CEQA.

Issue 3 – County should be lead agency per Section 15052(1):

Staff Response – Government Code Section 15052 states:

15052. SHIFT IN LEAD AGENCY DESIGNATION

(a) Where a Responsible Agency is called on to grant an approval for a project subject to CEQA for which another public agency was the appropriate Lead Agency, the Responsible Agency shall assume the role of the Lead Agency when any of the following conditions occur:

(1) The Lead Agency did not prepare any environmental documents for the project, and the statute of limitations has expired for a challenge to the action of the appropriate Lead Agency.

(2) The Lead Agency prepared environmental documents for the project, but the following conditions occur:

(A) A subsequent EIR is required pursuant to Section 15162,

(B) The Lead Agency has granted a final approval for the project, and

(C) The statute of limitations for challenging the Lead Agency's action under CEQA has expired.

CCC Exhibit _B (page_11_of_14 pages))

C-2 3 August 3, 2010 (3) The Lead Agency prepared inadequate environmental documents without consulting with the Responsible Agency as required by Sections 15072 or 15082, and the statute of limitations has expired for a challenge to the action of the appropriate Lead Agency.

(b) When a Responsible Agency assumes the duties of a Lead Agency under this section, the time limits applicable to a Lead Agency shall apply to the actions of the agency assuming the Lead Agency duties.

Pursuant to Government Code Section 15052, the County did not find the specific criteria outlined in the section to be present; and therefore will not assert lead agency status under CEQA.

Issue 4 - The project did not include an alternatives analysis.

Staff Response – The Local Coastal Plan does not require an alternatives analysis for this type of project; therefore the County Planning Department did not require an alternatives analysis.

Issue 5 – The project is inconsistent with Section 23.04.210 Visual Resources.

Staff Response – The project site is not located within a Critical Viewshed, Scenic Corridor, or Sensitive Resource Area; as such these standards do not apply to the project. Visual simulations were prepared and do not indicate any significant visual impacts from the proposed project.

Issue 6 – The project is inconsistent with Section 23.05.034 Grading Standards

Staff Response – The project will not involve significant grading, as grading will be limited to digging the footings for the carport structures and removal of trees. The project is consistent with Section 23.05.034.

Issue 7 - The project is inconsistent with Section 23.07.104 Archaeological Sensitive Areas.

Staff Response – The project is consistent with Section 23.07.104 as a Phase I surface survey was conducted (Gibson, 1997) and no resources were found.

Issue 8 - The project is inconsistent with Section 23.07.170 Environmentally Sensitive Habitats

Staff Response – The project is consistent with Section 23.07.170 as a Biological Survey (Holland, 2010) was conducted for the site. No sensitive species or Morro shoulderband snails were observed at the project site. Additionally the project is conditioned to show compliance with the Endangered Species Act (with verification from the US Fish and Wildlife Service).

Issue 9 - The project is inconsistent with Section 23.07.174 Streams and Riparian Vegetation

Staff Response – The project is consistent with Section 23.07.174 as a Biological Survey (Holland, 2010) was conducted for the site. The biological report found one willow tree, however the presence of one willow tree does not constitute a wetland. No



sensitive species or Morro shoulderband snails were observed at the project site.

Issue 10 - The project is inconsistent with Section 23.07.176 Terrestrial Habitat Protection.

Staff Response – The project is consistent with Section 23.07.176; as a Biological Survey (Holland, 2010) was conducted for the site and no sensitive species or Morro shoulderband snails were observed at the project site. Additionally the project is conditioned to show compliance with the Endangered Species Act (verification from the US Fish and Wildlife Service).

Issue 11 – The conditions of approval are inadequate.

Staff Response - The conditions of approval are sufficient for the proposed project.

Additional Appeal Issues Received from the Appellant on July 14, 2010

Issue 12 – The project is inconsistent with Section 23.04.168f Parking lot landscape.

Staff Response – Section 23.04.168f Parking lot landscape states: all parking lots of three or more spaces are to provide sufficient trees so that within 10 years, 60 percent of the surface are of the lot is shaded by deciduous or evergreen trees. The carport structures will increase the overall shading of the parking lots.

Issue 13 - A willow tree was removed from the drainage basin.

Staff Response – SLCUSD's maintenance staff removed the small willow tree that was establishing in the drainage basin. According to SLCUSD, the removal of the Willow was done as part of the on-going maintenance and not done to circumvent this process.

Issue 14 - The trees proposed for removal at Baywood Elementary School may not be on the SLCUSD's property.

Staff Response – The appellant states that the trees proposed for removal may not be on SLCUSD's property, based on Google Earth photos. The trees may be partially within the Ninth Street right of way, however SLCUSD has been maintaining these trees, not the County; and the proposed removal is consistent with the County's tree removal standards (for solar exposure).

Issue 15 - The trees along the southeast property line may be trees may be historic.

Staff Response – The two trees proposed for removal are along the western property line. The appellant states the trees along the southeastern property line may be historic, but she has not submitted any evidence that these trees are historic.

OTHER AGENCY INVOLVEMENT

Project referrals were sent to the Los Osos Community Advisory Council and Public Works (see attached staff report). County Counsel reviewed the proposed resolutions and findings.

CCC Exhibit ____ (page 13 of 14 pages))

August 3, 2010

FINANCIAL CONSIDERATIONS

The cost of reviewing this appeal comes from the Department's general fund.

RESULTS

Denial of the appeal for Minor Use Permit/Coastal Development Permit (DRC2009-00043) would mean the application for application would be conditionally approved. Upholding the appeal would mean the project is denied and cannot be constructed.

ATTACHMENTS

- 1. Board Resolution affirming the Planning Department Hearing Officer's decision
- 2. Appeal letter and emails
- 3. May 21, 2010 Planning Department Hearing staff report
- 4. Hearing requests
- 5. May 21, 2010 Notice of Final Action
- 6. May 21, 2010 Planning Department Hearing minutes
- 7. Correspondence received

G:\Virtual Project Files\Land Use Permits\Fiscal 2009-2010\Minor Use Permits\DRC2009-00043 SAN LUIS COASTAL\Reconsideration_Appeal\BOS appeal report.doc

CCC Exhibit B (page 14 of 14 pages)

STATE OF CALIFORNIA - THE RESOURCES AGENCY

CALIFORNIA COASTAL COMMISSION

CENTRAL COAST DISTRICT OFFICE 725 FRONT STREET, SUITE 300 SANTA CRUZ, CA 95060-4508 VOICE (831) 427-4863 FAX (831) 427-4877



ARNOLD SCHWARZENEGGER, Governor



APPEAL FROM COASTAL PERMIT DECISION OF LOCAL GOVERNMENT

Please Review Attached Appeal Information Sheet Prior To Completing This Form.

SECTION I. <u>Appellant(s)</u>

Name: Julie Tacker Mailing Address: PO Box 6070 City: Los Osos

Zip Code: 93412

Phone: 805.528.3569

SECTION II. Decision Being Appealed

1. Name of local/port government:

San Luis Obispo County Board of Supervisors

2. Brief description of development being appealed:

Carport solar array



OCT **2 7** 2010

CALIFORNIA COASTAL COMMISSION CENTRAL COAST AREA

(page _____ of ____ pages)

3. Development's location (street address, assessor's parcel no., cross street, etc.):

1330 9th Street, Los Osos, CA

- 4. Description of decision being appealed (check one.):
- Approval; no special conditions
- \boxtimes Approval with special conditions:
- Denial
 - **Note:** For jurisdictions with a total LCP, denial decisions by a local government cannot be appealed unless the development is a major energy or public works project. Denial decisions by port governments are not appealable.

<u>3-510-10-053</u> 27 10	APPEAL NO:	A-2-CIO	10-06	2	
27 10	APPEAL NO:	Carles Alexander		<u>, s</u>	
	DATE FILED:	10 27 10			
ntral wast	DATE FILED: DISTRICT:				

APPEAL FROM COASTAL PERMIT DECISION OF LOCAL GOVERNMENT (Page 2)

- 5. Decision being appealed was made by (check one):
- Planning Director/Zoning Administrator
- City Council/Board of Supervisors
- Planning Commission
- ⊠ Other

6. Date of local government's decision: 8/3/2010

7. Local government's file number (if any): 2009-00043

SECTION III. Identification of Other Interested Persons

Give the names and addresses of the following parties. (Use additional paper as necessary.)

a. Name and mailing address of permit applicant:

San Luis Coastal Unified School District, Brad Parker 937 Southwood Ave. San Luis Obispo, CA 93401

b. Names and mailing addresses as available of those who testified (either verbally or in writing) at the city/county/port hearing(s). Include other parties which you know to be interested and should receive notice of this appeal.

(1) Mimi Whitney 1145 El Moro Ave. Los Osos, CA 93402

(2) Linde Owen 1935 10th Street, Unit B Los Osos, CA 93402

(3) Andrew Christie, Sierra Club, Santa Lucia Chapter Director PO Box 15755 San Luis Obispo, CA 93406

(4) Fred Delegatta, LOCAC Vice Chair 343 Lilac Drive Los Osos, CA 93402

(page 2 of 9 pages)

APPEAL FROM COASTAL PERMIT DECISION OF LOCAL GOVERNMENT (Page 3)

SECTION IV. Reasons Supporting This Appeal

PLEASE NOTE:

- Appeals of local government coastal permit decisions are limited by a variety of factors and requirements of the Coastal Act. Please review the appeal information sheet for assistance in completing this section.
- State briefly your reasons for this appeal. Include a summary description of Local Coastal Program, Land Use Plan, or Port Master Plan policies and requirements in which you believe the project is inconsistent and the reasons the decision warrants a new hearing. (Use additional paper as necessary.)
- This need not be a complete or exhaustive statement of your reasons of appeal; however, there must be sufficient discussion for staff to determine that the appeal is allowed by law. The appellant, subsequent to filing the appeal, may submit additional information to the staff and/or Commission to support the appeal request.

The standard for review for this appeal is the San Luis Oibispo County Certified LCP. The project is inconsitant with the SLO Co. Local Coastal Program/Land Use Plan and California Coastal Act. Ininsistancies include but are not limited to:

CZLUO Section 23.07.104 Archeologically Sensative Areas.

CZLUO Section 23.07.170 Environmentally Sensitive Habitats.

CZLUO Section 23.07.174 Streams and Riparian Vegetation. (See attached photo of Willow tree removal.) No wetland delineation was performed.

CZLUO Section 23.07.176 Terestrial Habitat Protection (Project was the only SLCUSD project conditioned to have USFWS approval's in place prior to construction).

CZLUO Section 23.05.034 Grading Standards.

CZLUO Section 23.04.210 Visual Resources. (Impacts would likely be avoided if arrays were placed on exisiting rooftops.)

The project has recieved inadequate CEQA Review, no Initial Study or Alternatives Analysis. Public Resources Code 15051 states: "Where two or more public agencies will be involved with a project, the determination of which agency will be the Lead Agency shall be governed by the following criteria: (1) The Lead Agency will normally be the agency with general governmental power, such as a city or county, rather than an agency with a single or limited purpose such as an air pollution control district or a district which shall provide a public service or public utility to the project."

San Luis Coastal Unified School District is a single purpose quasi-public agency. On the other hand the County of San Luis Obispo is responsible for land use, parks and recreation, libraries, fire protection, etc. Clearly, the City has broader governmental powers and is better qualified to carry out the necessary analysis for projects such as this.

Please see the attached October 20, 2009 San Luis Coastal Unified School District staff report (attached); note the environmental consultant recommeds the District perform a MND, which was never done. A CE was performed using out-of-date environmental analysis going back to the 1990's.

The mitigation plan to replant trees at 2:1 ration in ESHA has no environmental analysis

(page <u>3 of 9 pages</u>)

APPEAL FROM COASTAL PERMIT DECISION OF LOCAL GOVERNMENT (Page 4)

SECTION V. <u>Certification</u>

The information and facts stated above are correct to the best of my/our knowledge.

of Appellant(s) or Authorized Agent Signature J.M. BOWARDS October 24, 2010 Date:

Note: If signed by agent, appellant(s) must also sign below.

Section VI. <u>Agent Authorization</u>

I/We hereby authorize Jeff Edwards

to act as my/our representative and to bind me/us in all matters concerning this appeal.

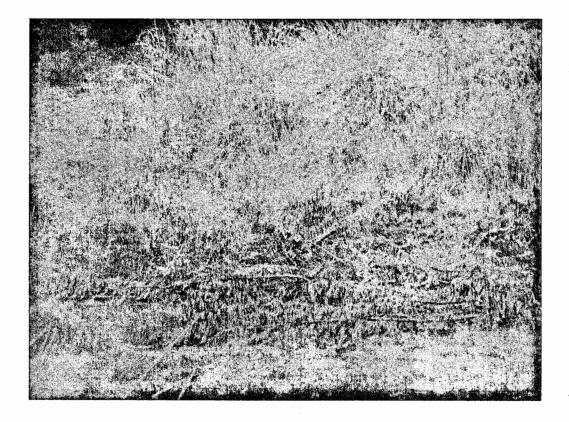
les. Signature of Appellant(s)

Date:

October 24, 2010

CCC Exhibit _C (page 4 of 9 pages)

Attachment Willow Tree cut down during local appeal process.



CCC Exhibit <u>C</u> (page <u>5 of 9 pages</u>)

TATE OF UTILIFORNIA - THE RESOURCES AGENCY

SALIFORNIA COASTAL COMMISSION

ENTRAL COAST DISTRICT OFFICE 25 FRONT STREET, BUITE 300 ANTA GRUZ, GA 85060-4506 DIGE (831) 427-4858 FAX (831) 427-4877

City:



APPEAL FROM COASTAL PERMIT DECISION OF LOCAL GOVERNMENT

Please Review Attached Appeal Information Sheet Prior To Completing This Form.

SECTION L. <u>Appellant(s)</u>

San Luis Obispo

Name: Sierra Club-Santa Lucia Chapter Mailing Address: P.O. Box 15755

Zip Code: 93406

Phone: 805-543-8717

SECTION II. Decision Being Appealed

1. Name of local/port government:

County of San Luis Obispo

2. Brief description of development being appealed:

Pemits for removal of mature trees for solar access, installation of solar arrays.

3. Development's location (street address, assessor's parcel no., cross street, etc.):

Monarch Grove Elementary School, 348 Los Osos Valley Rd., Los Osos, CA 93402

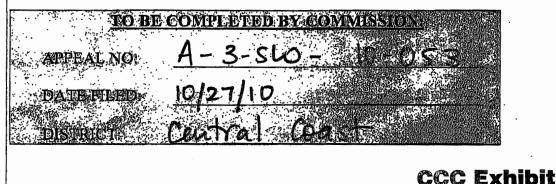
Baywood Elementary School, 1330 Ninth St., Los Osos, CA 93402

4. Description of decision being appealed (check one.):

- Approval; no special conditions
- Approval with special conditions:



Note: For jurisdictions with a total LCP, denial decisions by a local government cannot be appealed unless the development is a major energy or public works project. Denial decisions by port governments are not appealable.





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CALIFORNIA COASTAL COMMISSION CENTRAL COAST AREA

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APPEAL FROM COASTAL PERMIT DECISION OF LOCAL GOVERNMENT (Page 2)

5. Decision being appealed was made by (check one):

Planning Director/Zoning Administrator

City Council/Board of Supervisors

Planning Commission

□ Other

6. Date of local government's decision:

10/13/2010

7. Local government's file number (if any):

DRC2009-00043, DRC2000-00067, DRC 2009-00068

SECTION III. Identification of Other Interested Persons

Give the names and addresses of the following parties, (Use additional paper as necessary.)

a. Name and mailing address of permit applicant:

Brad Parker, SLOCUSD 937 Southwood Ave. San Luis Obispo CA 93401

b. Names and mailing addresses as available of those who testified (either verbally or in writing) at the city/county/port hearing(s). Include other parties which you know to be interested and should receive notice of this appeal.

(1) Vicki Milledge Los Osos Community Advisory Council PO Box 7170 Los Osos CA 93412

(2)

(3)

(4)

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APPEAL FROM COASTAL PERMIT DECISION OF LOCAL GOVERNMENT (Page 3)

SECTION IV. Reasons Supporting This Appeal

PLEASE NOTE:

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- This need not be a complete or exhaustive statement of your reasons of appeal; however, there must be sufficient discussion for staff to determine that the appeal is allowed by law. The appellant, subsequent to filing the appeal, may submit additional information to the staff and/or Commission to support the appeal request.

The project does not appear to conform with San Luis Obispo County's certified LCP at CZLUO 23.07.176 - Terrestrial Habitat Protection, and the provisions of this section intended to preserve and protect rare and endangered species of terrestrial plants and animals by preserving their habitats, with emphasis for protection is on the entire ecological community rather than only the identified plant or animal. Monarch Grove Elementary School exists adjacent to a scenic corridor, in proxmity to known habitat for Monarch butterfiles, but no survey was done to determine the presence of the insect on site prior to approval of the project. Deforestation of the monarch's overwintering grounds have led to a drastic reduction in the population.

The project does not appear to conform with the County's LCP at Sections 23.07.172 and 23.07.173 (setbacks for sites adjacent to streams or wetlands). The trees slated for removal at Baywood Elementary border a retention basin in which a small willow tree, removed prior to the County hearing and issuance of permit, was observed to be growing. Despite the presence of this wetlands indicator, the County maintained that the area is not a wetlands.

The project's consideration of alternatives appears to have been largely confined to an examination of alternative siting and configurations for polycrystalline pholovoltaic solar panels, without analysis of alternative solar technologies that would avoid impacts such as tree removal. The applicant's project should have fully considered an alternative solar technology in order to avoid impacts to coastal resources.

The project cannot be found to be consistent with the requirements of CEQA, as the project as proposed is likely to result in significant environmental effects for which feasible mitigation measures have not been employed in accordance with CEQA Section 21080.5(d)(2)(A), which prohibits approval of a proposed development if there are feasible alternatives and feasible mitigation measures which would avoid or substantially lessen any significant adverse effects which the project would have on the environment. Not having engaged in an analysis of feasible alternatives that would avoid or mitigate impacts as identified above, the proposed project is not consistent with the requirements of CEQA.

RECEIVED OCT 2 7 2010 CCC Exhibit C (page 8 of 9 pages) COASTAL COMMISSION TRAL COAST AREA

APPEAL FROM COASTAL PERMIT DECISION OF LOCAL GOVERNMENT (Page 4)

SECTION V. Certification

The information and facts stated above are correct to the best of my/our knowledge,

Chistie

Signature of Appellant(s) or Authorized Agent

Date:

10/25/10

Note: If signed by agent, appellant(s) must also sign below.

Section VL **Agent Authorization**

I/We hereby authorize

to act as my/our representative and to bind me/us in all matters concerning this appeal.

Signature of Appellant(s)

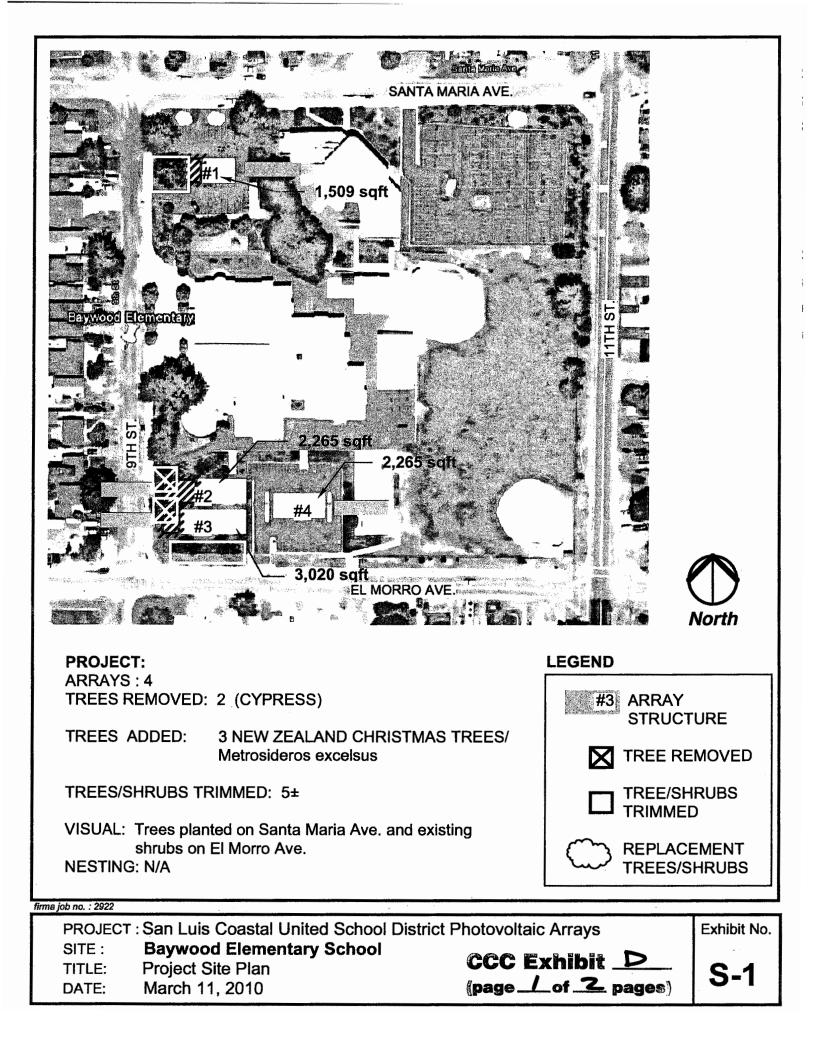
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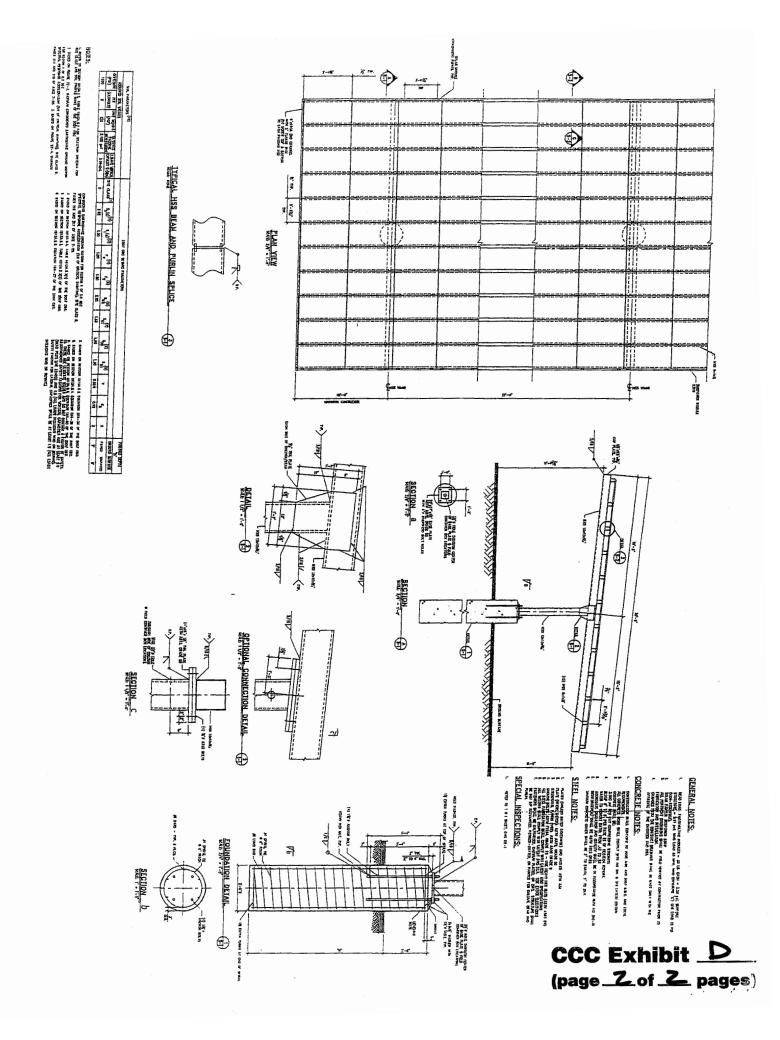


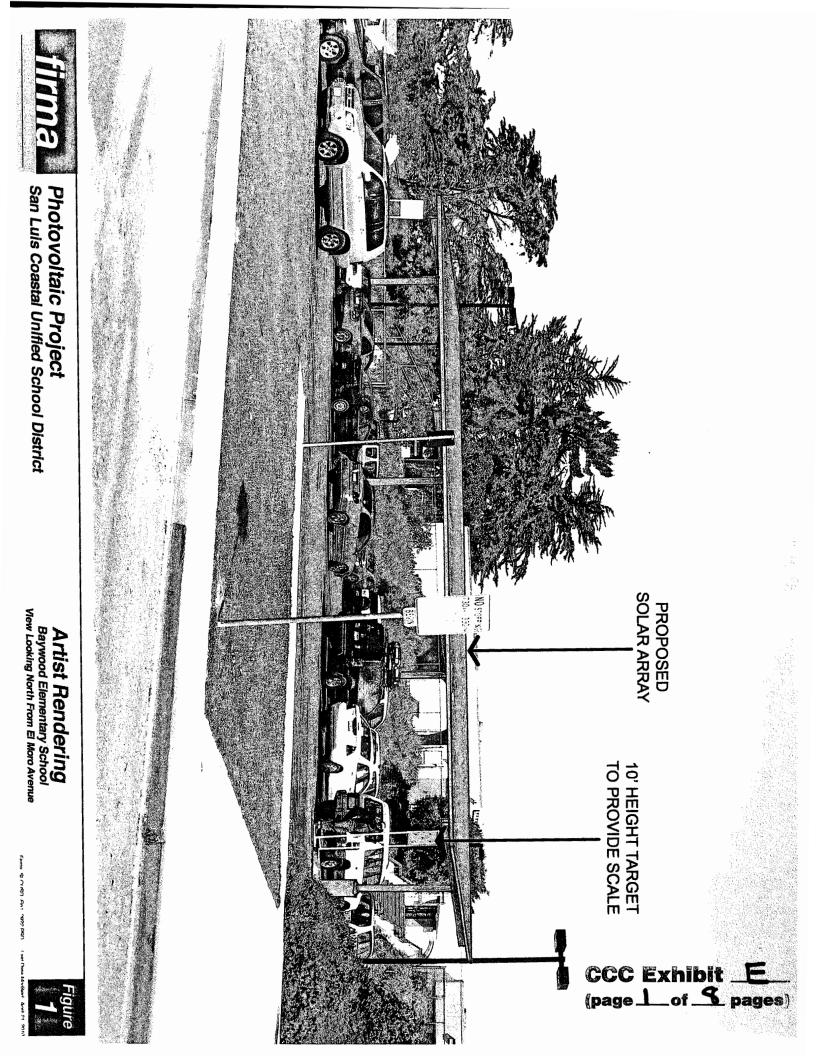
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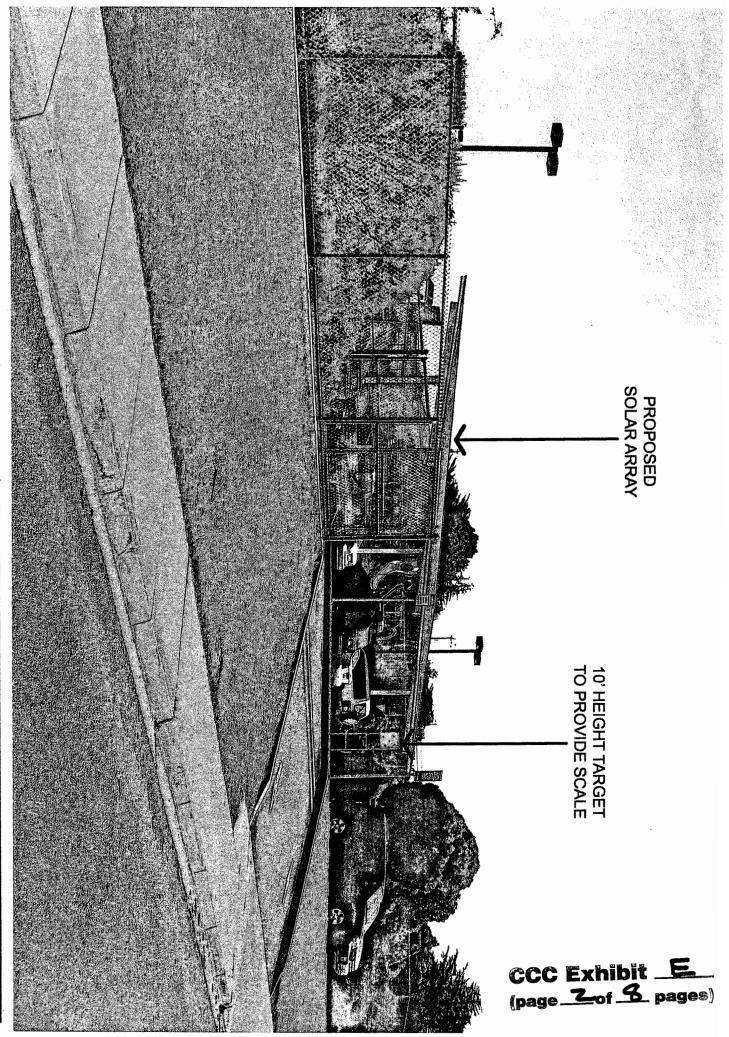


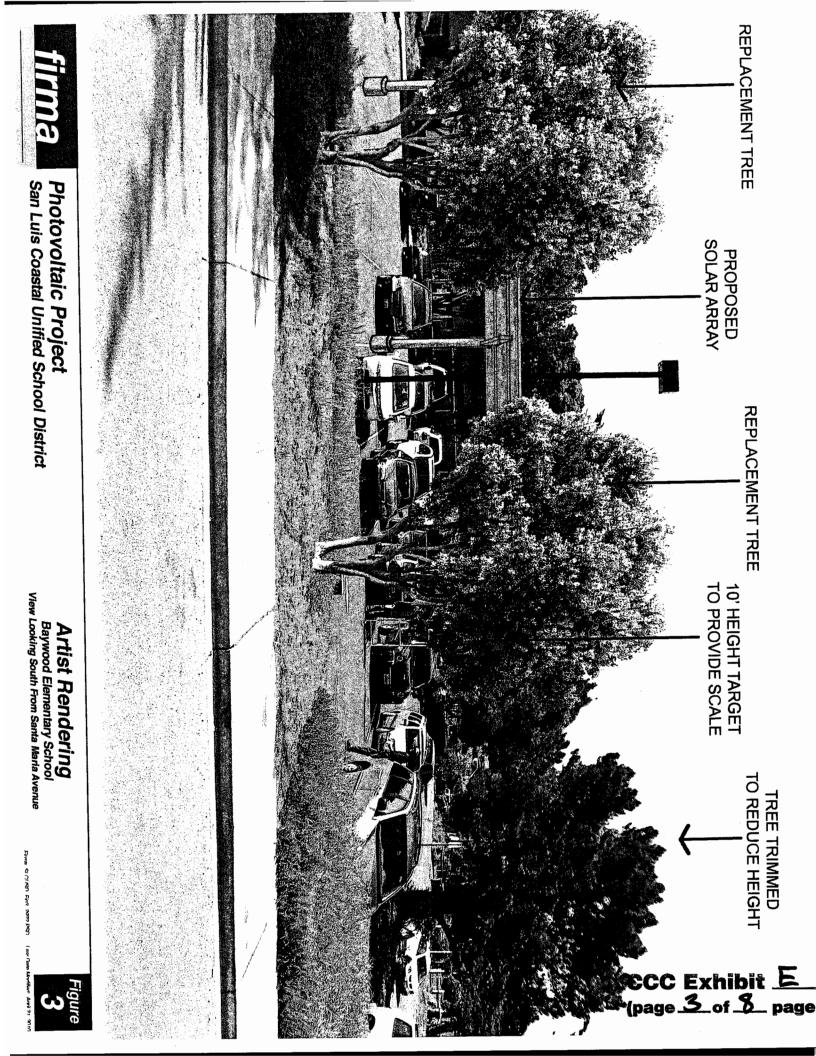
Figure

Artist Rendering Baywood Elementary School View Looking Northeast From El Moro Avenue

Photovoltaic Project San Luis Coastal Unified School District





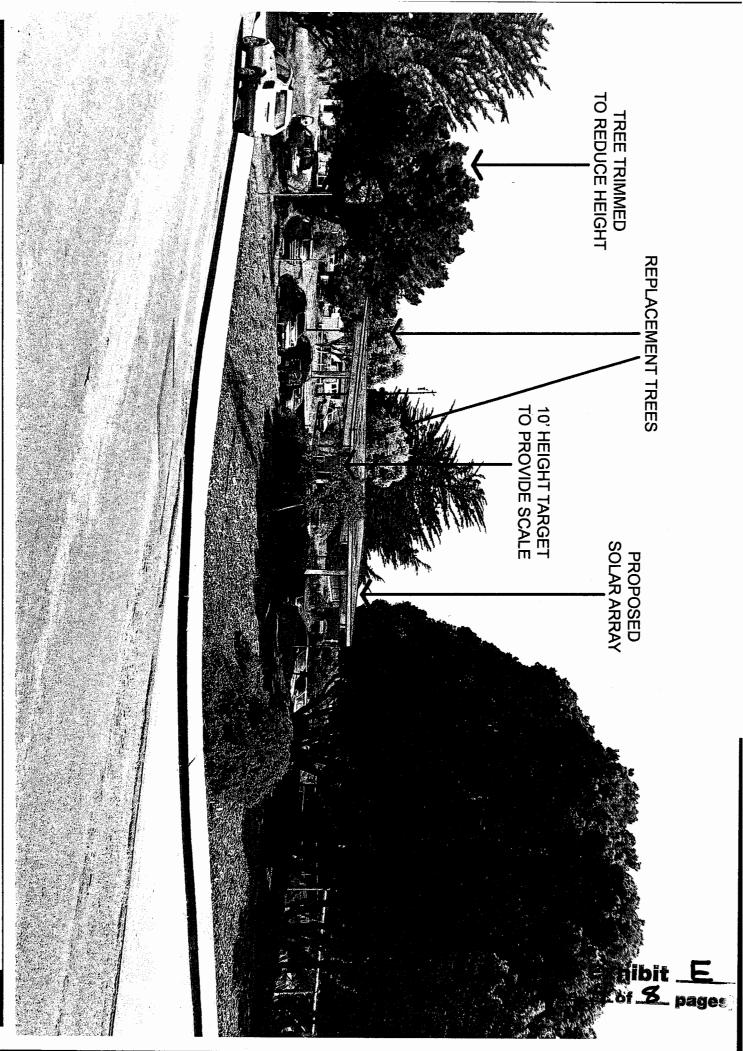


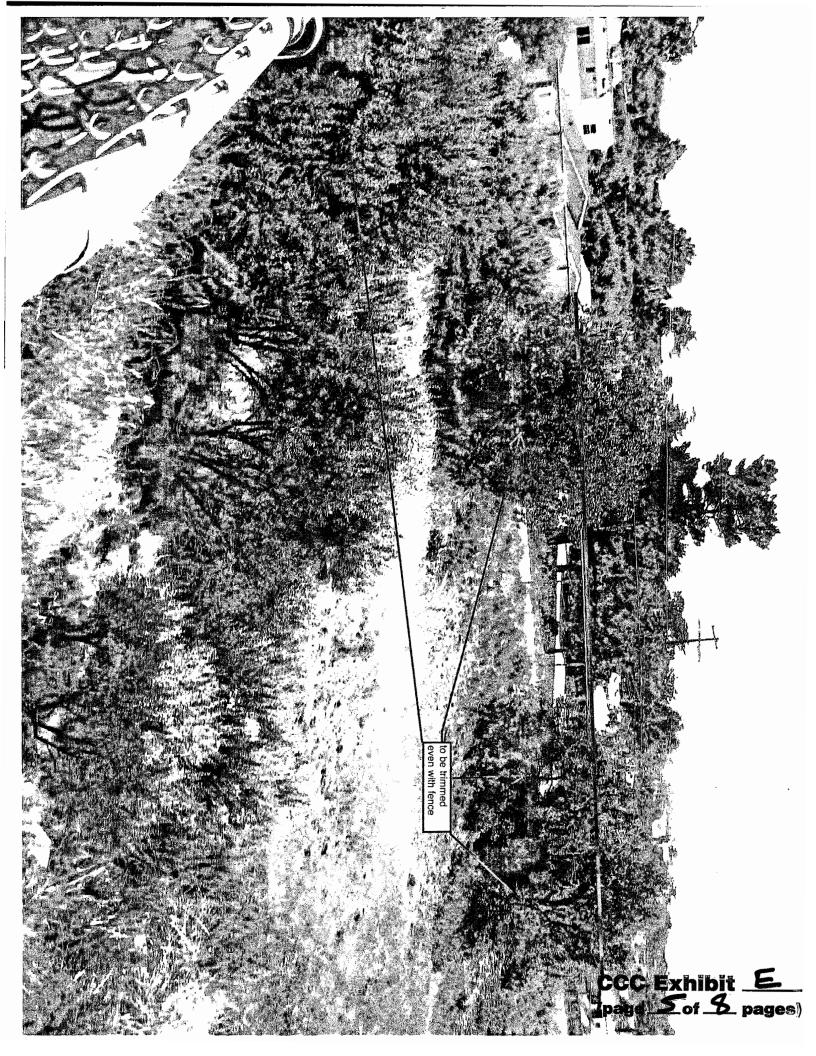


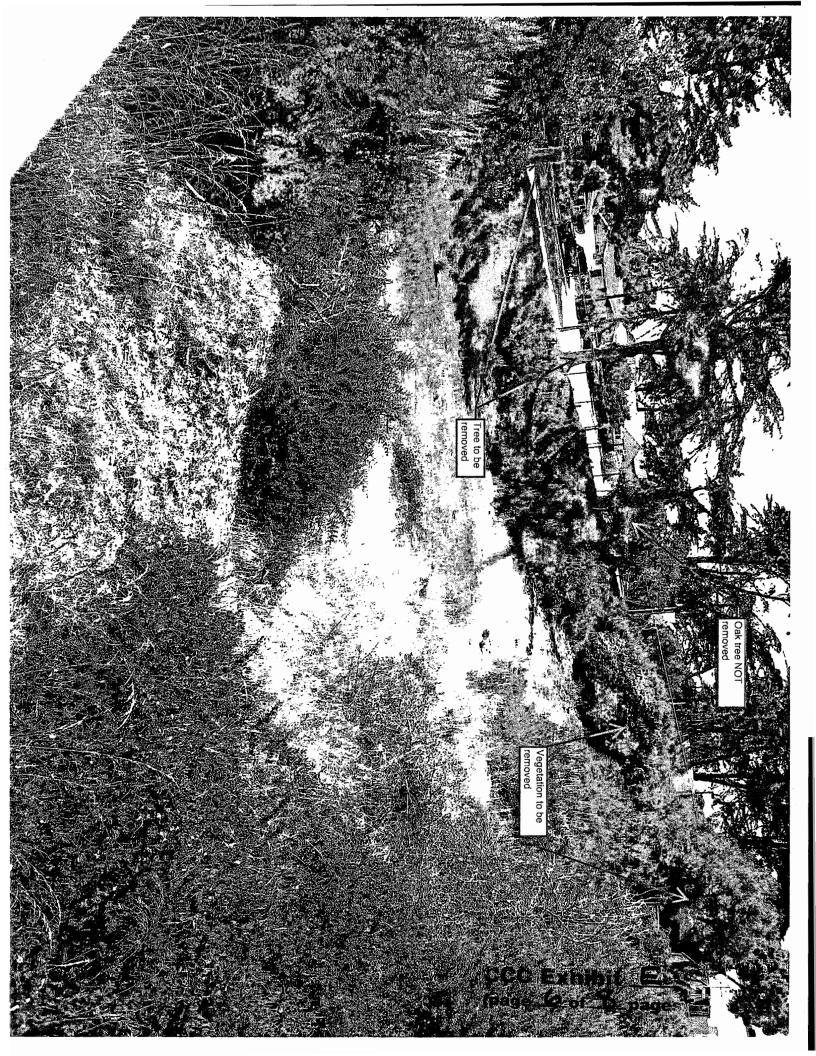
Artist Rendering Baywood Elementary School View Looking Northeast From 9th Street

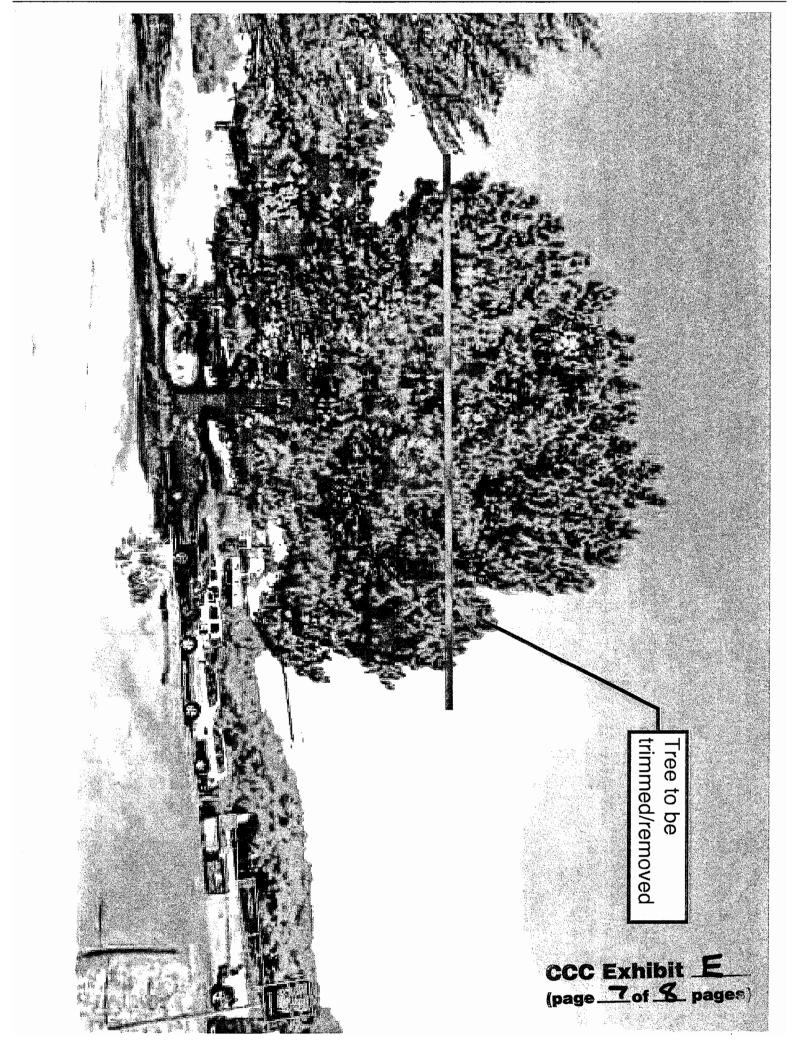
Photovoltaic Project San Luis Coastal Unified School District

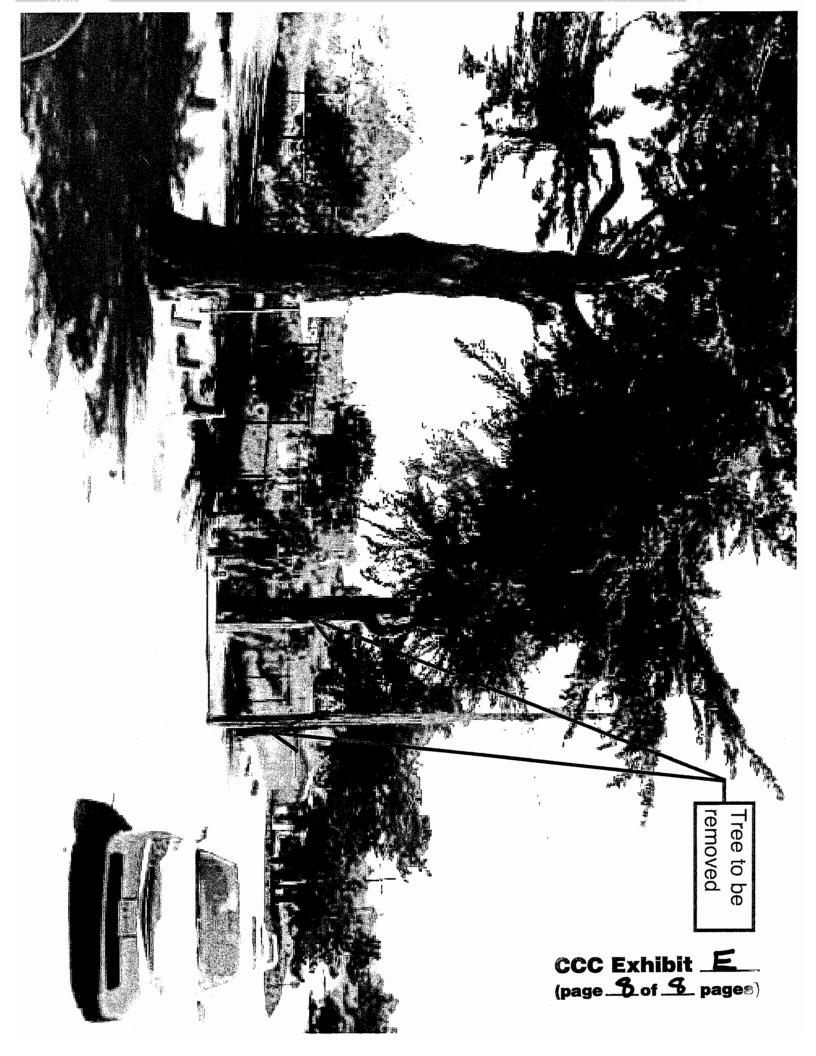












Applicable LCP Policies and Ordinances Cited

Environmentally Sensitive Habitat Areas (ESHA)

Policy 1: Land Uses Within or Adjacent to Environmentally Sensitive Habitats. New development within or adjacent to locations of environmentally sensitive habitats (within 100 feet unless sites further removed would significantly disrupt the habitat) shall not significantly disrupt the resource. Within an existing resource, only those uses dependent on such resources shall be allowed within the area. [THIS POLICY SHALL BE IMPLEMENTED PURSUANT TO SECTIONS 23.07.170-178 OF THE COASTAL ZONE LAND USE ORDINANCE (CZLUO).]

Policy 2: Permit Requirement. As a condition of permit approval, the applicant is required to demonstrate that there will be no significant impact on sensitive habitats and that proposed development or activities will be consistent with the biological continuance of the habitat. This shall include an evaluation of the site prepared by a qualified professional which provides: a) the maximum feasible mitigation measures (where appropriate), and b) a program for monitoring and evaluating the effectiveness of mitigation measures where appropriate. [THIS POLICY SHALL BE IMPLEMENTED PURSUANT TO SECTIONS 23.07.170-178 OF THE CZLUO.]

Policy 7: Protection of Environmentally Sensitive Habitats. Coastal wetlands are recognized as environmentally sensitive habitat areas. The natural ecological functioning and productivity of wetlands and estuaries shall be protected, preserved, and where feasible, restored. [THIS POLICY SHALL BE IMPLEMENTED PURSUANT TO SECTION 23.07.170-178 OF THE CZLUO.]

Policy 29: Protection of Terrestrial Habitats. Designated plant and wildlife habitats are environmentally sensitive habitat areas and emphasis for protection should be placed on the entire ecological community. Only uses dependent on the resource shall be permitted within the identified sensitive habitat portion of the site.

Development adjacent to environmentally sensitive habitat areas and holdings of the State Department of Parks and Recreation shall be sited and designed to prevent impacts that would significantly degrade such areas and shall be compatible with the continuance of such habitat areas. [THIS POLICY SHALL BE IMPLEMENTED PURSUANT TO SECTION 23.07.176 OF THE CZLUO.]

CZLUO Section 23.05.065 – **Tree Removal Standards:** Applications for tree removal in accordance with Section 23.05.062 are to be approved only when the following conditions are satisfied:

a. Tagging required. Trees proposed for removal shall be identified for field inspection by means of flagging, staking, paint spotting or other means readily visible but not detrimental to a healthy tree.

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b. Removal criteria. A tree may be removed only when the tree is any of the following:

(1) Dead, diseased beyond reclamation, or hazardous;

(2) Crowded, with good horticultural practices dictating thinning;

(3) Interfering with existing utilities, structures or right-of-way improvements;

(4) Obstructing existing or proposed improvements that cannot be reasonably designed to avoid the need for tree removal;

(5) Inhibiting sunlight needed for either active or passive solar heating or cooling, and the building or solar collectors cannot be oriented to collect sufficient sunlight without total removal of the tree;

(6) In conflict with an approved fire safety plan where required by Section 23.05.080;

(7) To be replaced by a tree that will provide equal or better shade, screening, solar efficiency or visual amenity within a 10-year period, as verified in writing by a registered landscape architect, licensed landscaping contractor or certified nurseryman.

c. Replacement. Any tree removed to accommodate new development or because it is a safety hazard shall be replaced, in a location on the site and with a species common to the community, as approved by the Planning Director.

d. Tree removal within public view corridors. Tree removal within public view corridors (areas visible from collector or arterial roads) shall be minimized in accordance with Visual and Scenic Resources Policy 5.

e. Preservation of trees and natural vegetation. New development shall incorporate design techniques and methods that minimize the need for tree removal.

CZLUO Section 23.07.170 - Environmentally Sensitive Habitats:

The provisions of this section apply to development proposed within or adjacent to (within 100 feet of the boundary of) an Environmentally Sensitive Habitat as defined by Chapter 23.11 of this title.

a. Application content. A land use permit application for a project on a site located within or adjacent to an Environmentally Sensitive Habitat shall also include a report by a biologist approved by the Environmental Coordinator that:

(1) Evaluates the impact the development may have on the habitat, and whether the development will be consistent with the biological continuance of the habitat. For those environmentally sensitive habitat areas which are only seasonally occupied, or where the presence of the species can best be determined during a certain season (e.g., an anadromous fish species or annual wildflower species), the field investigation(s) must be conducted during the appropriate time to maximize detection of the



(2) Is complete, current, and meets established standards for report content and assessment methodology. Report standards shall be consistent with CEQA guidelines, and incorporate the recommendations of the California Coastal Commission, California Department of Fish and Game, U.S. Fish and Wildlife Service, Marine Mammals Commission, and National Marine Fisheries Service, as appropriate.

(3) Evaluates development proposed adjacent to environmentally sensitive habitats to identify significant negative impacts from noise, sediment and other potential disturbances that may become evident during project review.

(4) Identifies the biological constraints that need to be addressed in designing development that would fist avoid, then minimize impacts to ESHA. These identified constrains will be used by the County to evaluate, and require implementation of project design alternatives that result in impacts to ESHA being avoided and unavoidable impacts minimized. This shall also include assessment of impacts that may result from the application of fire safety requirements.

(5) Verifies that applicable setbacks from the habitat area required by Sections 23.07.170 to 23.07.178 are adequate to protect the habitat or recommends greater, more appropriate setbacks.

(6) Critically evaluate "after-the-fact" permit applications where un-permitted development has illegally encroached into setback areas before off-site mitigation is considered. Evaluate all options of restoring and enhancing the pre-existing on-site habitat values. Off-site mitigation consisting of replacing the area of disturbance with like habitat at a minimum of 3:1 ratio shall be an additional requirement to offset the temporary impacts of the violation and address the potential for restoration efforts to fail.

b. Required findings: Approval of a land use permit for a project within or adjacent to an Environmentally Sensitive Habitat shall not occur unless the applicable review body first finds that:

(1) There will be no significant negative impact on the identified sensitive habitat and the proposed use will be consistent with the biological continuance of the habitat.

(2) The proposed use will not significantly disrupt the habitat.

c. Land divisions: No division of a parcel containing an Environmentally Sensitive Habitat shall be permitted unless all proposed building sites are located entirely outside of the applicable minimum setback required by Sections 23.07.172 through 23.07.178. Such building sites shall be designated on the recorded subdivision map.

d. Alternatives analysis required. Construction of new, improved, or expanded roads, bridges and other crossings will only be allowed within required setbacks after an alternatives analysis has been completed. The alternatives analysis shall examine at least two other feasible locations with the goal of locating the least environmentally damaging alternative. When the alternatives analysis concludes that a feasible and less environmentally damaging alternative does not exist, the bridge or road may be allowed in the proposed location when accompanied by all feasible mitigation measures to avoid and/or minimize adverse environmental effects. If however, the alternatives analysis concludes that a feasible and less environmentally damaging alternative does exist, that alternatives



shall be used and any existing bridge or road within the setback shall be removed and the total area of disturbance restored to natural topography and vegetation.

e. Development standards for environmentally sensitive habitats. All development and land divisions within or adjacent to an Environmentally Sensitive Habitat Area shall be designed and located in a manner which avoids any significant disruption or degradation of habitat values. This standard requires that any project which has the potential to cause significant adverse impacts to an ESHA be redesigned or relocated so as to avoid the impact, or reduce the impact to a less than significant level where complete avoidance is not possible.

(1) Development within an ESHA. In those cases where development within the ESHA cannot be avoided, the development shall be modified as necessary so that it is the least environmentally damaging feasible alternative. Development shall be consistent with the biological continuance of the habitat. Circumstances in which a development project would be allowable within an ESHA include:

i. Resource dependent uses. New development within the habitat shall be limited to those uses that are dependent upon the resource.

(2) Development in ESHA to avoid a takings. If development in an ESHA must be allowed to avoid an unconstitutional taking, then all of the following standards shall apply with respect to such development:

i. Avoidance of takings. The amount and type of development allowed shall be the least necessary to avoid a takings.

ii. Impacts avoided/minimized. All development in and impacts to ESHA shall be avoided to the maximum extent feasible. Any unavoidable impacts shall be limited to the maximum extent feasible.

(5) Grading adjacent to Environmentally Sensitive Habitats shall conform to the provisions of Section 23.05.034c (Grading Standards).

(6) The use of invasive plant species is prohibited.

CZLUO Section 23.07.172 - Wetlands.

Development proposed within or adjacent to (within 100 feet of the upland extent of) a wetland area shown on the Environmentally Sensitive Habitat Maps shall satisfy the requirements of this section to enable issuance of a land use or construction permit. These provisions are intended to maintain the natural ecological functioning and productivity of wetlands and estuaries and where feasible, to support restoration of degraded wetlands.

a. Location of development: Development shall be located as far away from the wetland as feasible, provided that other habitat values on the site are not thereby more adversely affected.

b. Principle Permitted Uses in wetlands: Hunting, fishing, wildlife management, education and research projects.

c. Department of Fish and Game review. The State Department of Fish and Game shall

CCC Exhibit <u>F</u> (page <u>4 of /Spages</u>) review all applications for development in or adjacent to coastal wetlands and recommend appropriate mitigation measures where needed which should be incorporated in the project design.

d. Wetland setbacks: New development shall be located a minimum of 100 feet from the upland extent of all wetlands, except as provided by subsection d(2). If the biological report required by Section 23.07.170 (Application Content) determines that such setback will provide an insufficient buffer from the wetland area, and the applicable approval body cannot make the finding required by Section 23.07.170b, then a greater setback may be required.

(1) Permitted uses within wetland setbacks: Within the required setback buffer, permitted uses are limited to passive recreation, educational, existing non-structural agricultural development in accordance with best management practices, utility lines, pipelines, drainage and flood control of facilities, bridges and road approaches to bridges to cross a stream and roads when it can be demonstrated that:

(i) Alternative routes are infeasible or more environmentally damaging.

(ii) Adverse environmental effects are mitigated to the maximum extent feasible.

(2) Wetland setback adjustment: The minimum wetland setback may be adjusted through Minor Use Permit approval (but in no case shall be less than 25 feet), provided that the following findings can be made:

(i) The site would be physically unusable for the principal permitted use unless the setback is reduced.

(ii) The reduction is the minimum that would enable a principal permitted use to be established on the site after all practical design modifications have been considered.

(iii) That the adjustment would not allow the proposed development to locate closer to the wetland than allowed by using the stringline setback method pursuant to Section 23.04.118a of this title.

(3) Requirements for wetland setback adjustment: Setbacks established that are less than 100 feet consistent with this section shall include mitigation measures to ensure wetland protection. Where applicable, they shall include landscaping, screening with native vegetation and drainage controls.

The adjustment shall not be approved until the approval body considers the following:

(i) Site soil types and their susceptibility to erosion.

(ii) A review of the topographic features of the site to determine if the project design and site location has taken full advantage of natural terrain features to minimize impacts on the wetland.

(iii) The biologists report required by Section 23.07.170 shall evaluate the setback reduction request and identify the types and amount of vegetation on the site and its value as wildlife habitat in maintaining the functional capacity of the wetland.

(iv) Type and intensity of proposed development.

(v) Lot size and configuration and location of existing development.

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e. Site development standards:

(1) Diking, dredging, or filling of wetlands: Diking, dredging, or filling activities in wetland areas under county jurisdiction shall be allowed only to the extent that they are consistent with Environmentally Sensitive Habitats Policy 13 of the San Luis Obispo County Coastal Plan Policies, and shall not be conducted without the property owner first securing approval of all permits required by this title. Mineral extraction is not an allowed use in a wetland.

(2) Vehicle traffic: Vehicle traffic from public roads shall be prevented from entering wetlands by vehicular barriers, except where a coastal accessway is constructed and designated parking and travel lanes are provided consistent with this title. The type of barrier and its proposed location shall be identified in the materials accompanying an application for a land use permit and must be approved by the Planning Director before permit issuance to insure that it will not restrict local and state agencies or the property owner from completing the actions necessary to accomplish a permitted use within the wetland.

(3) Open space easement required: A land use or construction permit for a structure larger than 1000 square feet in floor area shall not be approved on a parcel of one acre or larger that contains a wetland, unless the property owner first grants the county or an approved land trust an open space easement or fee title dedication of all portions of the site not proposed for development, as well as the entire wetland.

CZLUO Section 23.07.174 - Streams and Riparian Vegetation:

Coastal streams and adjacent riparian areas are environmentally sensitive habitats. The provisions of this section are intended to preserve and protect the natural hydrological system and ecological functions of coastal streams.

a. Development adjacent to a coastal stream. Development adjacent to a coastal stream shall be sited and designed to protect the habitat and shall be compatible with the continuance of such habitat.

b. Limitation on streambed alteration: Channelization, dams or other substantial alteration of stream channels are limited to:

(1) Necessary water supply projects, provided that quantity and quality of water from streams shall be maintained at levels necessary to sustain functional capacity of streams, wetlands, estuaries and lakes. (A 'necessary' water project is a project that is essential to protecting and/or maintaining public drinking water supplies, or to accommodate a principally permitted use as shown on Coastal

Table 'O" where there are no feasible alternatives.

(2) Flood control projects, including maintenance of existing flood control channels, where such protection is necessary for public safety or to protect existing commercial or residential structures, when no feasible alternative to streambed alteration is available;



(3) Construction of improvements to fish and wildlife habitat;

Streambed alterations shall not be conducted unless all applicable provisions of this title are met and if applicable, permit approval from the California Department of Fish and Game, the U.S. Army Corps of Engineers, the U.S. Fish and Wildlife Service, and California State Water Resources Control Board. In addition, every streambed alteration conducted pursuant to this title shall employ the best mitigation measures where feasible, including but not limited to:

a. Avoiding the construction of hard bottoms;

b. Using box culverts with natural beds rather than closed culverts to provide for better wildlife movement; and

c. Pursuing directional drilling for pipes, cables, and conduits to avoid surface streambed disturbance.

d. Riparian setbacks: New development shall be setback from the upland edge of riparian vegetation the maximum amount feasible. In the urban areas (inside the URL) this setback shall be a minimum of 50 feet.

In the rural areas (outside the URL) this setback shall be a minimum of 100 feet. A larger setback will be preferable in both the urban and rural areas depending on parcel configuration, slope, vegetation types, habitat quality, water quality, and any other environmental consideration. These setback requirements do not apply to non-structural agricultural developments that incorporate adopted nest management practices in accordance with LUP Policy 26 for Environmentally Sensitive Habitats.

(1) Permitted uses within the setback: Permitted uses are limited to those specified in Section 23.07.172d(1) (for wetland setbacks), provided that the findings required by that section can be made. Additional permitted uses that are not required to satisfy those findings include pedestrian and equestrian trails, and non-structural agricultural uses. All permitted development in or adjacent to streams, wetlands, and other aquatic habitats shall be designed and/or conditioned to prevent loss or disruption of the habitat, protect water quality, and maintain or enhance (when feasible) biological productivity. Design measures to be provided include, but are not limited to:

(i) Flood control and other necessary instream work should be implemented in a manner than minimizes disturbance of natural drainage courses and vegetation.

(ii) Drainage control methods should be incorporated into projects in a manner that prevents erosion, sedimentation, and the discharge of harmful substances into aquatic habitats during and after construction.

(2) Riparian habitat setback adjustment: The minimum riparian setback may be adjusted through Minor Use Permit approval, but in no case shall structures be allowed closer than 10 feet from a stream bank, and provided the following findings can first be made:

(i) Alternative locations and routes are infeasible or more environmentally damaging; and

(ii) Adverse environmental effects are mitigated to the maximum extent feasible; and



(iii) The adjustment is necessary to allow a principal permitted use of the property and redesign of the proposed development would not allow the use with the standard setbacks; and

(iv) The adjustment is the minimum that would allow for the establishment of a principal permitted use.

e. Alteration of riparian vegetation: Cutting or alteration of natural riparian vegetation that functions as a portion of, or protects, a riparian habitat shall not be permitted except:

(1) For streambed alterations allowed by subsections a and b above;

(2) Where an issue of public safety exists;

(3) Where expanding vegetation is encroaching on established agricultural uses;

(4) Minor public works projects, including but not limited to utility lines, pipelines, driveways and roads, where the Planning Director determines no feasible alternative exists;

(5) To increase agricultural acreage provided that such vegetation clearance will:

(i) Not impair the functional capacity of the habitat;

(ii) Not cause significant streambank erosion;

(iii) Not have a detrimental effect on water quality or quantity;

(iv) Be in accordance with applicable permits required by the Department of Fish and Game.

(6) To locate a principally permitted use on an existing lot of record where no feasible alternative exists and the findings of Section 23.07.174d(2) can be made.

CZLUO Section 23.07.176 - Terrestrial Habitat Protection:

The provisions of this section are intended to preserve and protect rare and endangered species of terrestrial plants and animals by preserving their habitats. Emphasis for protection is on the entire ecological community rather than only the identified plant or animal.

a. Protection of vegetation. Vegetation that is rare or endangered, or that serves as habitat for rare or endangered species shall be protected. Development shall be sited to minimize disruption of habitat.

b. Terrestrial habitat development standards:

(1) Revegetation. Native plants shall be used where vegetation is removed.

(2) Area of disturbance. The area to be disturbed by development shall be shown on a site plan.

The area in which grading is to occur shall be defined on site by readilyidentifiable barriers that will protect the surrounding native habitat areas.

(3) Trails. Any pedestrian or equestrian trails through the habitat shall be shown on the site plan and marked on the site. The biologist's evaluation required by

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Section 23.07.170a shall also include a review of impacts on the habitat that may be associated with trails.

Visual and Scenic Resources

Policy 1: Protection of Visual and Scenic Resources. Unique and attractive features of the landscape, including but not limited to unusual landforms, scenic vistas and sensitive habitats are to be preserved protected, and in visually degraded areas restored where feasible. [THIS POLICY SHALL BE IMPLEMENTED AS A STANDARD.]

Policy 2: Site Selection for New Development. Permitted development shall be sited so as to protect views to and along the ocean and scenic coastal areas. Wherever possible, site selection for new development is to emphasize locations not visible from major public view corridors. In particular, new development should utilize slope created "pockets" to shield development and minimize visual intrusion. [THIS POLICY SHALL BE IMPLEMENTED AS A STANDARD.]

CZLUO Section 23.04.210 - Visual Resources

The following standards apply within Critical Viewsheds, Scenic Corridors and Sensitive Resource Area (SRA)

Combining Designations that are intended to protect visual resources, as identified in this title, the Official Maps, Part III of the Land Use Element, or the area plans of the Local Coastal Plan.

a. Applicability of standards. The following standards apply to new development required by the Coastal Zone Land Use Ordinance to have a land use permit, except that the following are exempt from some or all of the standards (a)-(d):

(1) Agricultural accessory structures that are 600 square feet or less in area, or other minor agriculturally-related development (e.g., fencing, wells).

(2) Project not visible. An exemption from the standards in the following subsections c(1), (2), (4), and (5) may be granted if documentation is provided demonstrating that the development will not be visible from the shoreline, public beaches, the Morro Bay estuary, any of the roads specified in the applicable area plan planning area standards for Critical Viewsheds, Scenic Corridors or SRA's that are intended to protect visual resources. Such documentation shall be prepared by a qualified professional acceptable to the Planning Director and at a minimum shall provide scaled topographic and building elevations with preliminary grading, drainage, and building plans. An exemption from the standard in subsection c(6) may be granted if the preceding documentation is provided, and if it is determined by the Planning Director that open space preservation within the Critical Viewshed or SRA is not otherwise needed to protect the scenic and visual resource, sensitive habitat or watershed, as identified in the area plans.

b. Permit requirement. Minor Use Permit approval, unless Development Plan approval is otherwise required by this title or planning area standards of the area plans. The land use permit or land division application shall include the following:



(1) A landscaping plan, grading and drainage plan, lighting plan fencing plan, and visual analysis, including the use of story-poles as required, that is prepared by a licensed architect, a licensed landscape architect or other qualified professional acceptable to the Director of Planning and Building. The plans and visual analysis shall be used to determine compliance with the following standards.

c. Standards for Critical Viewsheds and SRAs for protection of visual resources. The following standards apply within areas identified as Critical Viewsheds or SRAs in the area plans for protection of visual resources.

(1) Location of development. Locate development, including, but not limited to primary and secondary structures, accessory structures, fences, utilities, water tanks, and access roads, in the least visible portion of the site, consistent with protection of other resources. Emphasis shall be given to locations not visible from major public view corridors. Visible or partially visible development locations shall only be considered if no feasible non-visible development locations are identified, or if such locations would be more environmentally damaging. New development shall be designed (e.g., height, bulk, style, materials, color) to be subordinate to, and blend with, the character of the area. Use naturally occurring topographic features and slope-created "pockets" first and native vegetation and berming second, to screen development from public view and minimize visual intrusion.

(2) Structure visibility. Minimize structural height and mass by using low-profile design where feasible, including sinking structures below grade. Minimize the visibility of structures by using design techniques to harmonize with the surrounding environment.

(3) Ridgetop development. Locate structures so that they are not silhouetted against the skyline or ridgeline as viewed from the shoreline, public beaches, the Morro Bay estuary, and applicable roads or highways described in the applicable planning area standards in the area plans, unless compliance with this standard is infeasible or results in more environmental damage than an alternative.

(4) Landscaping for hillside andridgetop development.. Provide screening of development at plant maturity using native vegetation of local stock, non-invasive, or drought-tolerant vegetation without obstructing major public views (e.g., screening should occur at the building site rather than along a public road). The use of vegetation appropriate to the site shall be similar to existing native vegetation. Alternatives to such screening may be approved if visual impacts are avoided through use of natural topographic features and the design of structures. Provisions shall be made to maintain visual screening for the life of the development.

(5) Land divisions and lot-line adjustments - cluster requirement. New land divisions and lotline adjustments where the only building site would be on a highly visible slope or ridgetop shall be prohibited. Land divisions and their building sites that are found consistent with this provision shall be clustered in accordance with Chapter 23.04 or otherwise concentrated in order to protect the visual resources.

(6) Open space preservation. Pursuant to the purpose of the Critical Viewshed or SRA to protect significant visual resources, sensitive habitat or watershed, open space preservation is a compatible measure. Approval of an application for new development in these scenic coastal areas is contingent upon the applicant executing an agreement with the county to maintain in open space use appropriate portions of the site within the Critical Viewshed or SRA (for visual protection).



Guarantee of open space preservation may be in the form of public purchase, agreements, easement controls or other appropriate instrument approved by the Planning Director, provided that such guarantee agreements are not to provide for public access unless acceptable to the property owner or unless required to provide public access in accordance with the LCP..

d. Standards for scenic corridors. The following standards apply within areas identified as Scenic Corridors in the area plans for protection of visual resources.

(1) Setback. Where possible, new development shall be set back a minimum of 100 feet from the edge of the right-of-way of the road along which the Scenic Corridor is established in the area plans, or a distance as otherwise specified in the area plan planning area standards. If there is no feasible development area outside of this setback, the project shall be located on the rear half of the property as long as the location is not more environmentally damaging. New development allowed in visible areas shall provide a landscaping screen consistent with the requirements of c(4) above. A landscaping plan in accordance with these requirements and the requirements of Chapter 23.04 shall be provided at the time of building permit application submittal.

(2) Signs. Signs that are required to have a land use permit, especially freestanding signs, shall be located so as to not interfere with unique and attractive features of the landscape, including but not limited to unusual landforms, sensitive habitats, and scenic vistas from the road along which the Scenic Corridor is established.

e. General Visual Standards for Coastal Development. Notwithstanding subsections (a)-(d) above, all development requiring a coastal development permit must be consistent with the requirements of Coastal Plan Visual and Scenic Resource Policies 1-11 as applicable.

Archaeology

Policy 1: Protection of Archaeological Resources. The county shall provide for the protection of both known and potential archaeological resources. All available measures, including purchase, tax relief, purchase of development rights, etc., shall be explored at the time of a development proposal to avoid development on important archaeological sites. Where these measures are not feasible and development will adversely affect identified archaeological or paleontological resources, adequate mitigation shall be required. [THIS POLICY SHALL BE IMPLEMENTED AS A STANDARD.]

Policy 4: Preliminary Site Survey for Development within Archaeologically Sensitive Areas. Development shall require a preliminary site survey by a qualified archaeologist knowledgeable in Chumash culture prior to a determination of the potential environmental impacts of the project. [THIS POLICY SHALL BE IMPLEMENTED PURSUANT TO SECTION 23.07.106 OF THE CZLUO.]

Policy 5: Mitigation Techniques for Preliminary Site Survey before Construction. Where substantial archaeological resources are found as a result

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of a preliminary site survey before construction, the county shall require a mitigation plan to protect the site. Some examples of specific mitigation techniques include:

a. Project redesign could reduce adverse impacts of the project through relocation of open space, landscaping or parking facilities.

b. Preservation of an archaeological site can sometimes be accomplished by covering the site with a layer of fill sufficiently thick to insulate it from impact. This surface can then be used for building that does not require extensive foundations or removal of all topsoil.

c. When a project impact cannot be avoided, it may be necessary to conduct a salvage operation. This is usually a last resort alternative because excavation, even under the best conditions, is limited by time, costs and technology. Where the chosen mitigation measure necessitates removal of archaeological resources, the county shall require the evaluation and proper deposition of the findings based on consultation with a qualified archaeologist knowledgeable in the Chumash culture.

d. A qualified archaeologist knowledgeable in the Chumash culture may need to be on-site during initial grading and utility trenching for projects within sensitive areas.

[THIS POLICY SHALL BE IMPLEMENTED PURSUANT TO SECTION 23.07.106 OF THE CZLUO.]

Policy 6: Archaeological Resources Discovered during Construction or through Other Activities. Where substantial archaeological resources are discovered during construction of new development, or through non-permit related activities (such as repair and maintenance of public works projects) all activities shall cease until a qualified archaeologist knowledgeable in the Chumash culture can determine the significance of the resource and submit alternative mitigation measures. [THIS POLICY SHALL BE IMPLEMENTED PURSUANT TO SECTIONS 23.05.140 AND 23.07.106 OF THE CZLUO.]

CZLUO Section 23.07.104 - Archaeologically Sensitive Areas:

To protect and preserve archaeological resources, the following procedures and requirements apply to development within areas of the coastal zone identified as archaeologically sensitive.

a. Archaeologically sensitive areas. The following areas are defined as archaeologically sensitive:

(1) Any parcel within a rural area which is identified on the rural parcel number list prepared by the California Archaeological Site Survey Office on file with the county Planning Department.

(2) Any parcel within an urban or village area which is located within an archaeologically sensitive area as delineated by the official maps (Part III) of the Land Use Element.



(3) Any other parcel containing a known archaeological site recorded by the California Archaeological Site Survey Office.

b. Preliminary site survey required. Before issuance of a land use or construction permit for development within an archaeologically sensitive area, a preliminary site survey shall be required. The survey shall be conducted by a qualified archaeologist knowledgeable in local Native American culture and approved by the Environmental Coordinator. The County will provide pertinent project information to the Native American tribe(s).

c. When a mitigation plan is required. If the preliminary site survey determines that proposed development may have significant effects on existing, known or suspected archaeological resources, a plan for mitigation shall be prepared by a qualified archaeologist. The County will provide pertinent project information to the Native American tribe(s) as appropriate. The purpose of the plan is to protect the resource. The plan may recommend the need for further study, subsurface testing, monitoring during construction activities, project redesign, or other actions to mitigate the impacts on the resource. Highest priority shall be given to avoiding disturbance of sensitive resources. Lower priority mitigation measures may include use of fill to cap the sensitive resources. As a last resort, the review authority may permit excavation and recovery of those resources. The mitigation plan shall be submitted to and approved by the Environmental Coordinator, and considered in the evaluation of the development request by the Review Authority.

d. Archeological resources discovery. In the event archeological resources are unearthed or discovered during any construction activities, the standards of Section 23.05.140 of this title shall apply. Construction activities shall not commence until a mitigation plan, prepared by a qualified professional archaeologist reviewed and approved by the Environmental Coordinator, is completed and implemented. The County will provide pertinent project information to the affected Native American tribe(s) and consider comments prior to approval of the mitigation plan. The mitigation plan shall include measures to avoid the resources to the maximum degree feasible and shall provide mitigation for unavoidable impacts. A report verifying that the approved mitigation plan has been completed shall be submitted to the Environmental Coordinator prior to occupancy or final inspection, whichever occurs first.

Grading

CZLUO Section 23.05.034 - Grading Standards:

All excavations and fills, whether or not subject to the permit requirements of this title, shall be conducted in accordance with the provisions of Sections 7009 through 7013 of the Uniform Building Code, and the following standards:

a. Area of cuts and fills: Cuts and fills shall be limited to the minimum amount necessary to provide stable embankments for required parking areas or street rights-of-way, structural foundations, and adequate residential yard area or outdoor storage or sales area incidental to a nonresidential use.

b. Grading for siting of new development. Grading for the purpose of creating a site for a structure or other development shall be limited to slopes less than 20% except:



(1) Existing lots in the Residential Single-Family category, if a residence cannot feasibly be sited on a slope less than 20%; and

(2) When grading of an access road or driveway is necessary to provide access to building site with less than 20% slope, and where there is no less environmentally damaging alternative; and

(3) Grading adjustment. Grading on slopes between 20% and 30% may occur by Minor Use Permit or Development Plan approval subject to the following:

(i) The applicable review body has considered the specific characteristics of the site and surrounding area including: the proximity of nearby streams or wetlands, erosion potential, slope stability, amount of grading necessary, neighborhood drainage characteristics, and measures proposed by the applicant to reduce potential erosion and sedimentation.

(ii) Grading and erosion control plans have been prepared by a registered civil engineer and accompany the request to allow the grading adjustment.

(iii) It has been demonstrated that the proposed grading is sensitive to the natural landform of the site and surrounding area.

(iv) It has been found that there is no other feasible method of establishing an allowable use on the site without grading on slopes between 20% and 30%.

c. Grading adjacent to Environmentally Sensitive Habitats. Grading shall not occur within 100 feet of any Environmentally Sensitive Habitat except:

(1) Where a setback adjustment has been granted as set forth in Sections 23.07.172d(2) (Wetlands) or 23.07.174d(2) (Streams and Riparian Vegetation) of this title; or (2) Within an urban service line when grading is necessary to locate a principally permitted use and where the approval body can find that the application of the 100-foot setback would render the site physically unsuitable for a principally permitted use. In such cases, the 100-foot setback shall only be reduced to a point where the principally-permitted use, as modified as much as practical from a design standpoint, can be located on the site. In no case shall grading occur closer than 50 feet from the Environmentally Sensitive Habitat or as allowed by planning area standard, whichever is greater.

d. Landform alterations within public view corridors. Grading, vegetation removal and other landform alterations shall be minimized on sites located within areas determined by the Planning Director to be a public view corridors from collector or arterial roads. Where feasible, contours of finished grading are to blend with adjacent natural terrain to achieve a consistent grade and appearance.

e. Final contours: Contours, elevations and shapes of finished surfaces are to be blended with adjacent natural terrain to achieve a consistent grade and natural appearance. Border of cut slopes and fills are to be rounded off to a minimum radius of five feet to blend with the natural terrain.

f. Grading near watercourses: Grading, dredging or diking (consistent with Section 23.07.174) shall not alter any intermittent or perennial stream, or natural body of water shown on any USGS 7-1/2 minute map, except as permitted through approval of a county drainage plan and a streambed alteration permit from the California Department of Fish and Game issued under Sections 1601 or 1602 of the Fish and Game Code. (Additional standards are contained in

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Sections 23.07.172 through 174 of this title.) Watercourses shall be protected as follows:

(1) Watercourses shall not be obstructed unless an alternate drainage facility is approved.

(2) Fills placed within watercourses shall have suitable protection against erosion during flooding.

(3) Grading equipment shall not cross or disturb channels containing live streams without siltation control measures approved by the County Engineer in place.

(4) Excavated materials shall not be deposited or stored in or alongside a watercourse where the materials can be washed away by high water or storm runoff.

g. Revegetation: Where natural vegetation has been removed through grading in areas not affected by the landscape requirements (Section 23.04.180 et seq. - Landscape, Screening and Fencing), and that are not to be occupied by structures, such areas are to be replanted as set forth in this subsection to prevent erosion after construction activities are completed. [Amended 1993, Ord. 2649]

(1) Preparation for revegetation: Topsoil removed from the surface in preparation for grading and construction is to be stored on or near the site and protected from erosion while grading operations are underway, provided that such storage may not be located where it would cause suffocation of root systems of trees intended to be preserved. After completion of such grading, topsoil is to be restored to exposed cut and fill embankments or building pads to provide a suitable base for seeding and planting.

2) Methods of revegetation: Acceptable methods of revegetation include hydro-mulching, or the planting of rye grass, barley or other seed with equivalent germination rates. Where lawn or turf grass is to be established, lawn grass seed or other appropriate landscape cover is to be sown at not less than four pounds to each 1,000 square feet of land area. Other revegetation methods offering equivalent protection may be approved by the Building Official. Plant materials shall be watered at intervals sufficient to assure survival and growth. Native plant materials are encouraged to reduce irrigation demands. Where riparian vegetation has been removed, riparian plant species shall be used for revegetation.

(3) Timing of revegetation measures: Permanent revegetation or landscaping should begin on the construction site as soon as practical and shall begin no later than six months after achieving final grades and utility emplacements.

