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### CALIFORNIA COASTAL COMMISSION South Coast Area Office 200 Oceangate, Suite 1000 Long Beach, CA 90802-4302 (562) 590-5071



Click here to go to original staff report

### ADDENDUM

April 8, 2016

TO: Coastal Commissioners and Interested Parties

FROM: South Coast District Staff

SUBJECT: APPEAL NO. A-5-VEN-16-0021 (Jerome Hunter) FOR THE COMMISSION MEETING OF THURSDAY, APRIL 14, 2016.

### **PUBLIC CORRESPONDENCE**

Commission staff received one (1) letter of concern for the proposed project from Lydia Ponce. The letter indicates support for finding a substantial issue with regard to the grounds on which the appeal was filed and includes an attached article from a local publication.

### Vaughn, Shannon@Coastal

From:Lydia Ponce <venicelydia@gmail.com>Sent:Friday, April 08, 2016 6:21 AMTo:Vaughn, Shannon@CoastalSubject:748 Washington Blvd (A-5-VEN-16-0021)Attachments:Beachhead\_Article\_Jon\_Wolff\_April3,2016.pdf

California Coastal Commission

**Coastal Staff & Coastal Commissioners** 

200 Oceangate, 10th Floor

Long Beach, CA 90802

### **Re. SUPPORT OF Coastal Exemption Appeal**

748 Washington Blvd (A-5-VEN-16-0021)

Hearing date: Thursday April 14, 2016

Agenda Item 17.c.

Coastal Staff and Honorable Commissioners,

Please consider the attached very poignant article by one of our talented Free Venice Beachhead reporters, as pertains to your decision on this very important Appeal. Your support is essential and invaluable to the Venice Community's efforts to keep Venice Venice.

For the love of Venice.....

Sincerely yours,

Lydia Ponce



### by Jon Wolff.

If you've never attended a meeting of the Venice Neighborhood Council, you should come sometime to see how it all works. The Council discusses and votes on a variety of topics specific to Venice. The Boardwalk, homelessness, business, and culture are just some of the subjects covered at a typical meeting of the VNC.

One issue that comes up at every meeting concerns building owners' proposals to demolish older buildings and build newer and talker buildings in their place. These proposals are often labeled as "remodeling" and they are usually presented as innocuous minor changes with no noticeable impact on the neighborhood. The owners present themselves as humble Venice residents who just want to improve their home to accommodate their kids. Or, if the owners are operating a business, they assure the Council that the enlargement of their building won't significantly affect parking in Venice because they'll include a bike rack to encourage more environmentally sound means of transportation. They sometimes bring the architects along to the meeting to show slides or models representing the changes to the building.

The Council discusses the facts and votes their recommendation on the proposal. But, before they do, there's usually a counter argument from neighbors and concerned Venice activists about the facts not revealed by the owners. We learn that the proposed remodeling will actually be much taller or wider than the owners claimed. Or that the existing laws specifically disallow changes of this kind because they would cause phenomenal damage to the character of the neighborhood. Or, it turns out, the owners are only doing this so they can rent out the new structure as a short-term rental with "Air-BM-b".

Now, here's where the important part comes in. And it's the reason you need to attend the meetings in person. Because you need to see the thing that a lot of people miss. It happens when the person making the argument against the proposal is speaking from the podium. Don't watch the speaker, watch the building owners. When the speaker is making the counter argument and exposing the real story, check out the owners. Watch their faces. Look at their eyes and you will see their reaction to the continued on page 3

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### It Matters - continued from page 1

speaker's words. You'll see the contempt. You'll see the contempt for the speaker, the neighbors, the tenants, the activists, and the very History of Venice. You'll see their plans for a Venice of their own design which doesn't include any of the men and women who have lived in and struggled for Venice for twenty, thirty, fifty years. You'll know that their plans are to tear down and pave over all traces of the Venice that drew them here in the first place.

To the owners and companies that are demolishing every building in Venice and replacing them with big ugly boxes, the people of Venice don't matter. The neighbors who don't want to live in the shadow of some new concrete monstrosity don't matter. All the "little people" don't matter. To a development corporation, the people who speak out at the Venice Neighborhood Council meetings are just minor obstacles in the road. The corporation expects to get its way whether by the VNC's approval or by some political operator in L.A. City Hall. And the law be damned. You don't matter.

This happens elsewhere. The people in Flint, Michigan didn't matter when their environmental regulators were sending them lead-flavored tap water. That pharmaceutical CEO Bozo Shkreli laughed when Congress was on him for charging people \$750 for a pill. To him, the people who needed the pills didn't matter. And the people out in Porter Ranch who got gassed by So Cal Gas didn't matter when So Cal Gas knew that gas was leaking from a busted gas valve on their gassy gas pit.

To the developers/destroyers of Venice, you don't matter because you're just one lone person with no power. While you work, sit in traffic, and sleep, they're looking at maps, making contracts, transferring finds, lobbying politicians, and gnawing away at the foundation of Venice. No wonder no one matters to them; there's no one left to matter. Or is there?

Right now, in the Land of Venice, there are groups of Venice people meeting, talking, planning, and acting. Just as a corporation is a body of individuals acting together to take from other people, a Union of people can act together to take back. The combined talents of many individuals working toward a common goal can match the power of any corporation. And the goal is obtainable for one good reason: there's more of us than there are of them. We can and will win.

If you heard that people who are working to save Venice were speaking at the next VNC meeting, would you come to listen? If you knew that people were gathering in Venice to stand for the Venice you love, would you be there? If you learned that a group of people like the Westside Tenants Union were getting together in Venice to establish once and for all the truth that <u>Housing is</u> a <u>Human Right</u>, would you help? If you believed that Venice would be free again, would your help matter? Yes it will.

### **CALIFORNIA COASTAL COMMISSION**

South Coast Area Office 200 Oceangate, 10<sup>th</sup> Floor Long Beach, CA 90802-4302 (562) 590-5071



Filed:	3/01/2016
49th Day:	4/19/2016
Staff:	S. Vaughn – LB
Staff Report:	4/01/2016
Hearing Date:	4/14/2016

### STAFF REPORT: APPEAL – SUBSTANTIAL ISSUE AND DE NOVO

Local Government:	City of Los Angeles
Local Decision:	Claim of Exemption to Coastal Development Permit Requirement
Appeal Number:	A-5-VEN-16-0021
Applicant/Agent:	Jerome Hunter
Appellants:	Todd Darling, Robin Rudisill, Lydia Ponce, Sue Kaplan, Judy Esposito
Project Location:	748 Washington Blvd., Venice, City of Los Angeles
Project Description:	Appeal of Local Coastal Exemption Nos. DIR 2015-3773-CEX & DIR 2015-3775-CEX approved for the remodel and second and third story addition to an existing one-story duplex with an attached four-car garage on a 2,500 sq. ft. lot.
Staff Recommendation:	Find Substantial Issue with City of Los Angeles' Claim of Exemption and deny Coastal Exemption

Important Hearing Procedure Note: The Commission will not take testimony on this "substantial issue" recommendation unless at least three commissioners request it. The Commission may ask questions of the applicant, any aggrieved person, the Attorney General or the executive director prior to determining whether or not to take testimony regarding whether the appeal raises a substantial issue. If the Commission takes testimony regarding whether the appeal raises a substantial issue, testimony is generally and at the discretion of the Chair limited to 3 minutes total per side. Only the applicant, persons who opposed the application before the local government (or their representatives), and the local government shall be qualified to testify during this phase of the hearing. Others may submit comments in writing.

### SUMMARY OF STAFF RECOMMENDATION

The staff recommends that the Commission determine that a substantial issue exists with respect to the grounds on which Appeal A-5-VEN-16-0021 has been filed because the locally approved development does not qualify for an exemption and requires a local coastal development permit from the City of Los Angeles. The City-approved development constitutes a demolition a rebuild, not an improvement to an existing development, because more than 50% of the existing structure will be demolished including the roof, most of the interior walls, and exterior walls. Therefore, the proposed project is non-exempt "development" as defined A-5-VEN-16-0021 (Jerome Hunter) Appeal – Substantial Issue and De Novo

in the Coastal Act. Demolition, reconstruction, or substantial redevelopment of a project in the Venice coastal zone are not exempt under any section or provision of the Coastal Act or the Commission's Regulations and require a coastal development permit. A coastal development permit must be obtained for the development. Commission Staff recommends that the Commission **deny the claim of exemption** and find that the proposed project requires a local coastal development permit, and return this matter to the City for processing. The **motions** to carry out the staff recommendation are on **pages 4 and 12**.

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### Appendix A – Substantive File Documents

### LIST OF EXHIBITS

- Exhibit 1 Project Location/Vicinity Map
- Exhibit 2 Local Director of Planning Sign Off DIR 2015-2980-VSO
- Exhibit 3 Appeal
- Exhibit 4 Project Plans
- Exhibit 5 Photos of 748 Washington Blvd, Venice Beach, City of Los Angeles, Los Angeles County

### I. MOTION AND RESOLUTION FOR SUBSTANTIAL ISSUE

**MOTION:** I move that the Commission determine that Appeal No. A-5-VEN-16-0021 raises NO Substantial Issue with respect to the grounds on which the appeal has been filed under § 30602 of the Coastal Act.

Staff recommends a **NO** vote. Failure of this motion will result in a de novo hearing on the application, and adoption of the following resolution and findings. Passage of this motion will result in a finding of No Substantial Issue and the local action will become final and effective. The motion passes only by an affirmative vote of the majority of the appointed Commissioners present.

### **RESOLUTION:**

The Commission hereby finds that Appeal No. A-5-VEN-16-0021 presents a SUBSTANTIAL ISSUE with respect to the grounds on which the appeal has been filed under § 30602 of the Coastal Act regarding consistency with the Chapter 3 policies of the Coastal Act.

### **II.** APPELLANTS' CONTENTIONS

On March 1, 2016, the Commission received an appeal of Local Coastal Exemption Nos. DIR 2015-3773-CEX & DIR 2015-3775-CEX (Exhibit 3) from Todd Darling, Robin Rudisill, Lydia Ponce, Sue Kaplan, and Judy Esposito. The exemptions approved a "remodel of and addition to an existing duplex." The appeal contends that more than 50% of the structure will be demolished, the mass and scale of the locally-approved project is inconsistent with the community character of the area and therefore is inconsistent with the Venice certified Land Use Plan (LUP) and the Chapter 3 policies of the Coastal Act, and because the project will result in new development, the City is required to review the project for conformance with the Mello Act. For the reasons stated above, the appellants contend that the City-approved project does not qualify for an exemption and requires the review afforded through the coastal development permit process.

### **III. LOCAL GOVERNMENT ACTION**

On August 12, 2015, the City of Los Angeles, Department of City Planning issued a Director of Planning Sign-Off (DIR 2015-2980-VSO) (Exhibit 3) for a "remodel and second/third story addition to an existing one-story duplex with attached four-car garage [and a roof deck]. [The] project [will] remove or alter 23% of the existing exterior walls." On October 19, 2015, the City of Los Angeles Department of City Planning issued a Coastal Exemption Nos. (DIR 2015-3773-CEX) & (DIR 2015-3775-CEX) for "remodel of second/third story addition to an existing one-story with attached four-car garage." The applicant's name listed on the City's Director of Planning Sign-off is Jerome Hunter.

The Coastal Commission South Coast Office has not yet received a notice of Coastal Exemption for the City-approved development. On March 1, 2016, an appeal was filed by the appellants (Exhibit 3). The appeal of the City's action was determined to be valid because it was received prior to the expiration of the twenty working-day appeal period in which any action by the City of Los Angeles can be appealed to the Commission.

### **IV. APPEAL PROCEDURES**

Section 30600(b) of the Coastal Act provides that prior to certification of its Local Coastal Program (LCP), a local jurisdiction may, with respect to development within its area of jurisdiction in the coastal zone and consistent with the provisions of Sections 30604, 30620 and 30620.5, establish procedures for the filing, processing, review, modification, approval or denial of a coastal development permit. Pursuant to this provision, the City of Los Angeles developed a permit program in 1978 to exercise its option to issue local coastal development permits. Sections 13301-13325 of Title 14 of the California Code of Regulations provide procedures for issuance and appeals of locally issued coastal development permits. Section 30602 of the Coastal Act allows *any* action by a local government on a coastal development permit application evaluated under Section 30600(b) to be appealed to the Commission. The standard of review for such an appeal is the Chapter 3 policies of the Coastal Act. [Cal. Pub. Res. Code §30625.]

After a final local action on a local CDP application (or permit exemption), the local government is required to notify the Coastal Commission within five days of the decision. After receipt of such a notice, which contains all the required information, a twenty working-day appeal period begins during which any person, including the applicant, the Executive Director, or any two members of the Commission, may appeal the local decision to the Coastal Commission. [Cal. Pub. Res. Code § 30602.] As provided under section 13318 of Title 14 of the California Code of Regulations, the appellant must conform to the procedures for filing an appeal as required under section 13111 of Title 14 of the California Code of Regulations, including providing the specific grounds for appeal and a summary of the significant question raised by the appeal.

The action currently before the Commission is to find whether there is a "substantial issue" or "no substantial issue" raised by the appeal of the local government's decision. Sections 30621 and 30625(b)(1) of the Coastal Act require a de novo hearing of the appealed project unless the Commission determines that no substantial issue exists with respect to the grounds for appeal.

In this case, Commission staff recommends a finding of **substantial issue**. If the Commission decides that the appellants' contentions raise no substantial issue as to conformity with Chapter 3 of the Coastal Act, the action of the local government becomes final. Alternatively, if the Commission finds that a substantial issue exists with respect to the conformity of the action of the local government with the Chapter 3 policies of the Coastal Act, the local government's action (exemption) is voided and the Commission holds a public hearing in order to review the application as a de novo matter. [Cal. Pub. Res. Code §§ 30621 and 30625.] Section 13321 of the Coastal Commission regulations specifies that de novo actions will be heard according to the procedures outlined in Sections 13114 and 13057- 13096 of the Commission's regulations.

If there is no motion from the Commission to find no substantial issue, it will be presumed that the appeal raises a substantial issue and the Commission will move to the de novo phase of the public hearing on the merits of the application. A de novo public hearing on the merits of a coastal development permit application uses the Chapter 3 policies of the Coastal Act. The certified Venice Land Use Plan (LUP) is used as guidance. Sections 13110-13120 of Title 14 of the California Code of Regulations further explain the appeal hearing process.

A-5-VEN-16-0021 (Jerome Hunter) Appeal – Substantial Issue and De Novo

If the Commission decides to hear arguments and vote on the substantial issue question, those who are qualified to testify at the hearing, as provided by Section 13117 of Title 14 of the California Code of Regulation, will have three minutes per side to address whether the appeal raises a substantial issue. The only persons qualified to testify before the Commission at the substantial issue portion of the appeal process are the applicant, persons who opposed the application before the local government (or their representatives), and the local government. Testimony from other persons must be submitted in writing. The Commission will then vote on the substantial issue matter. It takes a majority of Commissioners present to find that the grounds for the appeal raise no substantial issue.

### V. SINGLE/DUAL PERMIT JURISDICTION AREA

Section 30601 of the Coastal Act provides details regarding the geographic areas where applicants must also obtain a coastal development permit from the Commission in addition to obtaining a local coastal development permit from the City. These areas are considered Dual Permit Jurisdiction areas. Coastal zone areas outside of the Dual Permit Jurisdiction areas are considered Single Permit Jurisdiction areas. Pursuant to Section 30600(b) of the Coastal Act, the City of Los Angeles has been granted the authority to approve or deny coastal development permits in both jurisdictions, but all of the City's actions are appealable to the Commission. The proposed project site is located within the Single Permit Jurisdiction Area.

### VI. FINDINGS AND DECLARATIONS - SUBSTANTIAL ISSUE

### A. PROJECT LOCATION AND DESCRIPTION

The project site is located in the Oxford Triangle area of Venice at 748 Washington Blvd. within the City's Single Permit Jurisdiction, about one-half mile inland of the beach (Exhibit 1). The lot area is 2,500 sq. ft. and zoned C2-1 (General Commercial). The Venice Land Use Plan designates the site as a General Commercial land use. The City allows residential uses on C2-1 lots. The City's approval states that the site is currently developed with a 1,140 sq. ft. single-story duplex, constructed in 1953. However, photos of signage show that the structure appears to be operating as a business (Exhibit 5). The description of the City's approval on September 21, 2015 is a *"remodel and second/third story addition to an existing one-story duplex with an attached four-car garage. Project to remove or alter 23% of the existing exterior walls"* with a roof deck (DIR 2015-2980-VSO). According to the appellants, on October 19, 2015, the City approved a Coastal Exemption Nos. DIR 2015-3773-CEX & DIR 2015-3775-CEX for a *"remodel of second/third story addition to an existing one-story garage. Project to remove 23% of the existing exterior wall."* 

Commission staff did not receive any plans or copies of the CEX with the requested City record. According to plans submitted by the applicant, the proposed project consists of a demolition of the roof, most if the interior walls, and portions of the exterior walls, remodel of the first floor, and the addition of a new second and third floor and new roof deck. The resulting project will consist of a three-story, approximately 35-foot high, 3,594 sq. ft. duplex with an attached four-car garage on a 2,500 sq. ft. lot (Exhibit 4).

### **B.** FACTORS TO BE CONSIDERED IN SUBSTANTIAL ISSUE ANALYSIS

Section 30625(b)(1) of the Coastal Act states that the Commission shall hear an appeal of a local government action carried out pursuant to section 30600(b) unless it finds that no substantial issue exists as to conformity Chapter 3 of the Coastal Act. The term "substantial issue" is not defined in the Coastal Act or its implementing regulations. Section 13115(b) of the Commission's regulations simply indicates that the Commission will hear an appeal unless it "finds that the appeal raises no significant question." In previous decisions on appeals, the Commission has been guided by the following factors:

- 1. The degree of factual and legal support for the local government's decision that the development is consistent or inconsistent with the relevant provisions of the Coastal Act;
- 2. The extent and scope of the development as approved or denied by the local government;
- 3. The significance of the coastal resources affected by the decision;
- 4. The precedential value of the local government's decision for future interpretations of its LCP; and,
- 5. Whether the appeal raises local issues, or those of regional or statewide significance. Even when the Commission chooses not to hear an appeal, appellants nevertheless may obtain judicial review of the local government's coastal permit decision by filing petition for a writ of mandate pursuant to Code of Civil Procedure, section 1094.5.

Even when the Commission chooses not to hear an appeal, appellants nevertheless may obtain judicial review of the local government's coastal permit decision by filing petition for a writ of mandate pursuant to Code of Civil Procedure, Section 1094.5. Staff is recommending that the Commission find that **a substantial issue exists** with respect to whether the local government action conforms to the provisions of Chapter 3 of the Coastal Act for the reasons set forth below.

### C. SUBSTANTIAL ISSUE ANALYSIS

As stated in section IV of this report, the Commission shall hear an appeal unless it determines that no substantial issue exists as to conformity with Chapter 3 policies of the Coastal Act.

The grounds for this appeal are that the project is not an improvement to an existing structure and is therefore non-exempt "development" as defined in the Coastal Act and so a coastal development permit should have been required.

### Section 30610 Developments authorized without permit

Notwithstanding any other provision of this division, no coastal development permit shall be required pursuant to this chapter for the following types of development and in the following areas:

(a) **Improvements to existing single-family residences**; provided, however, that the commission shall specify, by regulation, those classes of development which involve a risk of adverse environmental effect and shall require that a coastal development permit be

obtained pursuant to this chapter.

(b) Improvements to any structure other than a single-family residence or a public works facility; provided, however, that the commission shall specify, by regulation, those types of improvements which (1) involve a risk of adverse environmental effect, (2) adversely affect public access, or (3) involve a change in use contrary to any policy of this division. Any improvement so specified by the commission shall require a coastal development permit.

Section 13250 Improvements to Existing Single-Family Residences, states:

(a) For purposes of Public Resources Code Section 30610(a) where there is an existing single-family residential building, the following shall be considered a part of that structure:
(1) All fixtures and other structures directly attached to a residence;
(2) Structures on the property normally associated with a single-family residence, such as garages, swimming pools, fences, and storage sheds; but not including guest houses or self-contained residential units; and
(3) Landscaping on the lot.

Additionally, the Commission typically requires fifty percent of the structure to be maintained in order to qualify as *an existing structure*.

Section13252 Repair and Maintenance Activities That Require a Permit, states:

(b) Unless destroyed by natural disaster, the replacement of **50 percent or more** of a single family residence, seawall, revetment, bluff retaining wall, breakwater, groin or any other structure is not repair and maintenance under Section 30610(d) but instead constitutes a replacement structure requiring a coastal development permit.

Section 13253 Improvements to Structures Other than Single-Family Residences and Public Works Facilities That Require Permits, states:

(a) For purposes of to <u>Public Resources Code section 30610(b)</u> where there is an existing structure, other than a single-family residence or public works facility, the following shall be considered a part of that structure:

(1) All fixtures and other structures directly attached to the structure.

(2) Landscaping on the lot.

(b) Pursuant to <u>Public Resources Code section 30610(b)</u>, the following classes of development require a coastal development permit because they involve a risk of adverse environmental effect, adversely affect public access, or involve a change in use contrary to the policy of Division 20 of the Public Resources Code:

(1) Improvement to any structure if the structure or the improvement is located: on a beach; in a wetland, stream, or lake; seaward of the mean high tide line; in an area designated as highly scenic in a certified land use plan; or within 50 feet of the edge of a coastal bluff;

(2) Any significant alteration of land forms including removal or placement of vegetation, on a beach or sand dune; in a wetland or stream; within 100 feet of the edge of a coastal bluff, in a highly scenic area, or in an environmentally sensitive habitat area;

(3) The expansion or construction of water wells or septic systems;

(4) On property not included in subsection (b)(1) above that is located between the sea and the first public road paralleling the sea or within 300 feet of the inland extent of any beach or of the mean high tide of the sea where there is no beach, whichever is the greater distance, or in significant scenic resource areas as designated by the commission or regional commission an improvement that would result in an increase of 10 percent or more of internal floor area of the existing structure, or constitute an additional improvement of 10 percent or less where an improvement to the structure has previously been undertaken pursuant to <u>Public Resources Code section 30610(b)</u>, and/or increase in height by more than 10 percent of an existing structure;

(5) In areas which the commission or regional commission has previously declared by resolution after public hearing to have a critically short water supply that must be maintained for protection of coastal recreation or public recreational use, the construction of any specified major water using development including but not limited to swimming pools or the construction or extension of any landscaping irrigation system;

(6) Any improvement to a structure where the coastal development permit issued for the original structure by the commission, regional commission, or local government indicated that any future improvements would require a development permit;

(7) Any improvement to a structure which changes the intensity of use of the structure;

(8) Any improvement made pursuant to a conversion of an existing structure from a multiple unit rental use or visitor-serving commercial use to a use involving a fee ownership or long-term leasehold including but not limited to a condominium conversion, stock cooperative conversion or motel/hotel timesharing conversion.

(c) In any particular case, even though the proposed improvement falls into one of the classes set forth in subsection (b) above, the executive director of the commission may, where he or she finds the impact of the development on coastal resources or coastal access to be insignificant, waive the requirement of a permit; provided, however, that any such waiver shall not be effective until it is reported to the commission at its next regularly scheduled meeting. If any three (3) commissioners object to the waiver, the proposed improvement shall not be undertaken without a permit

The project description listed on the City's exemption determination lacks adequate specificity to ensure that the development is actually and improvement to an existing structure rather than a new structure that must obtain a coastal development permit. Moreover, in several recent similar exemption determinations, projects that have received City exemptions have demolished more than the 50 percent of the existing structure and resulted in new buildings (buildings with new foundations, floors, plumbing, walls and roofs). The City of Los Angeles Certified Land Use Plan

### A-5-VEN-16-0021 (Jerome Hunter) Appeal – Substantial Issue and De Novo

(LUP) for Venice defines "remodel" as: an improvement to an existing structure in which no more than fifty percent (50%) of the exterior walls are removed or replaced. However, when a "remaining wall" is used as a measure to determine whether a development is a remodel or a new structure, the wall must remain intact as part of the structure, and for purposes of calculating the 50 percent guideline should retain its siding, drywall/plaster, windows, and doorways. Demolition, reconstruction, or substantial redevelopment of a project in the Venice coastal zone are not exempt under any section or provision of the Coastal Act, or the Commission's Regulations and require a coastal development permit. In this case, the amount of structure proposed to be removed will likely involve more than 50 percent of the structure and is not considered a repair and maintenance activity that is exempt for requiring a coastal development permit. Therefore, a coastal development permit must be obtained. This appeal raises a substantial issue as to conformity with the Chapter 3 policies of the Coastal Act. In addition, the fact that the building is on a commercially zoned lot and exhibits commercial signage, this raises the issue of whether the proposed project involves a change of use.

Applying the five factors listed in the prior section clarifies that the appeal raises "a substantial issue" with respect to Chapter 3 of the Coastal Act, and therefore, does meet the substantiality standard of Section 30625(b)(1), because the nature of the proposed project and the local government action are not consistent with the Chapter 3 policies of the Coastal Act.

The first factor is the <u>degree of factual and legal support for the local government's decision</u> that the development is exempt from CDP requirements. Issuing an exemption for a project with the scope of work that includes: *"remodel of second/third story addition to an existing one-story with attached four-car garage. Project to remove 23% of the existing exterior wall,"* could be, on its face, consistent with the Coastal Act, however, the placement of a second and third floor on a single-story structure built in 1953, may require more demolition and replacement of existing material that is anticipated due to the unknown condition and ability to endure a new structural load. In this case, the proposed structure constitutes a remodel resulting in more than 50% demolition of the existing structure with a new structure, is required to obtain a CDP. Additionally, City staff states that at the time it issued this coastal exemption, it did not retain copies of the plans for the proposed development that it exempted from coastal development permit requirements. There are no plans in the City record for Commission staff to review to determine whether the City properly determined that an exemption was appropriate. Therefore, the Coastal Commission finds that the City does not have an adequate degree of factual or legal support for its exemption determination.

The second factor is the <u>extent and scope of the development</u> as approved of denied by the local government. The extent and scope of the locally approved development is not clear because there are no City-approved plans available to determine the scope. The City approved the demolition of the roof, most of the interior walls, and portions of the exterior walls. This would likely result in the demolition of more than 50% of the existing structure, which exceeds the limitation to be eligible for a coastal exemption. Also, the scope may include a change of use, which is also a substantial issue. Therefore, the full extent and scope of the City-approved project must be reviewed by the City through the local CDP process.

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The third factor is the <u>significance of the coastal resources affected</u> by the decision. The coastal resource that is affected by the locally approved project is community character, which is significant in Venice. Other coastal resources could be affected. The City's coastal exemption process was utilized instead of the coastal development permit process, during which the proposed development would be reviewed for consistency with the character of the surrounding area. Community character issues are particularly important in Venice. Although this exemption related to only one project, the erosion of community character is a cumulative issue, and the City's cumulative exemption of numerous large-scale remodel and demolition projects has a significant impact on Venice's visual character. See, e.g., staff report dated 1/28/16 for Appeal No. A-5-VEN-16-0005.

The fourth factor is the <u>precedential value of the local government's decision</u> for future interpretations of its LCP. The City does not currently have a certified LCP. Issuing exemptions for proposed projects like these that result in the construction of new larger residences circumvents the coastal development permit process and its requirement for public participation, and sets a bad precedent. As discussed above, significant adverse impacts to coastal resources would potentially occur, if the City's coastal exemption process is inappropriately used to avoid the coastal development permit process, during which the proposed development would be reviewed for consistency with the character of the surrounding area and would potentially set a bad precedent. The abuse of the City's coastal exemption process in order to avoid obtaining a coastal development permit for new development is a recurring problem. See, e.g., staff report dated 1/28/16 for Appeal No. A-5-VEN-16-0005.

The final factor is <u>whether the appeal raises local issues</u>, or those of regional or statewide <u>significance</u>. Although this appeal raises specific local issues, potentially exempting projects from the coastal development process that are not exempt pursuant to policies of the provisions of the certified Venice Land Use Plan or the Coastal Act will have potential negative and cumulative impacts to the coast. Now structures must be properly reviewed through the local coastal development permit process and monitored by the City in order to protect coastal resources. Therefore, the City's approval does raise potential issues of statewide significance.

In conclusion, the primary issue for the appeal is that the development actually constitutes the replacement of the existing duplex with a new structure, and therefore requires a local CDP. Therefore, Commission staff recommends that the Commission find that the appeal raises a substantial issue as to conformity with the Chapter 3 policies of the Coastal Act.

### VII. MOTION AND RESOLUTION – DE NOVO PERMIT

**MOTION:** I move that the Commission **approve** Claim of Exemption No. A-5-VEN-16-0021 for the development proposed by the applicant

Staff recommends a **NO** vote. Failure of this motion will result in denial of the *claim of exemption* and adoption of the following resolution and findings. The motion passes only by affirmative vote of a majority of the Commissioners present.

### **RESOLUTION**:

The Commission hereby denies the Claim of Exemption for the proposed development on the ground that the development is not exempt from the permitting requirements of the Coastal Act and adopts the findings set forth below.

### VIII. FINDINGS AND DECLARATIONS – DE NOVO PERMIT

### A. **PROJECT DESCRIPTION**

The proposed project is a replacement of a one-story structure with a three-story duplex on a site that is designated as General Commercial in the certified Venice Land Use Plan. The project description and location is hereby incorporated by reference from Section VI of the Substantial Issue portion of this staff report on page 6.

### B. DEVELOPMENT REQUIRES A COASTAL DEVELOPMENT PERMIT

Section 30600(a) of the Coastal Act requires that anyone wishing to perform or undertake any development within the coastal zone shall obtain a coastal development permit. Development is broadly defined by Section 30106 of the Coastal Act, which states:

"Development" means, on land, in or under water, the placement or erection of any solid material or structure; discharge or disposal of any dredged material or of any gaseous, liquid, solid, or thermal waste; grading, removing, dredging, mining, or extraction of any materials; change in the density or intensity of use of land, including, but not limited to, subdivision pursuant to the Subdivision Map Act (commencing with Section 66410 of the Government Code), and any other division of land, including lot splits, except where the land division is brought about in connection with the purchase of such land by a public agency for public recreational use; change in the intensity of use of water, or of access thereto; construction, reconstruction, demolition, or alteration of the size of any structure, including any facility of any private, public, or municipal utility; and the removal or harvesting of major vegetation other than for agricultural purposes, kelp harvesting, and timber operations which are in accordance with a timber harvesting plan submitted pursuant to the provisions of the Z'berg-Nejedly Forest Practice Act of 1973 (commencing with Section 451l).

Construction, reconstruction, demolition, or alteration of the size of any structure in the coastal zone is development that requires a coastal development permit, unless the development qualifies as development that is authorized without a coastal development permit.

Coastal Act Section 30610 provides, in part:

Notwithstanding any other provision of this division, **no coastal development permit shall be required** pursuant to this chapter for the following types of development and **in the following areas**:

(a) **Improvements to existing single-family residences**; provided, however, that the commission shall specify, by regulation, those classes of development which involve a risk of adverse environmental effect and shall require that a coastal development permit be obtained pursuant to this chapter....

(b) Improvements to any structure other than a single-family residence or a public works facility; provided, however, that the commission shall specify, by regulation, those types of improvements which (1) involve a risk of adverse environmental effect, (2) adversely affect public access, or (3) involve a change in use contrary to any policy of this division. Any improvement so specified by the commission shall require a coastal development permit. (d) Repair or maintenance activities that do not result in an addition to, or enlargement or expansion of, the object of those repair or maintenance activities; provided, however, that if the commission determines that certain extraordinary methods of repair and maintenance involve a risk of substantial adverse environmental impact, it shall, by regulation, require that a permit be obtained pursuant to this chapter.

Section13252 of the Commission's regulations provide, in relevant part:

(b) Unless destroyed by natural disaster, **the replacement of 50 percent or more of a single family residence**, seawall, revetment, bluff retaining wall, breakwater, groin or any other structure **is not repair and maintenance** under Section 30610(d) **but instead constitutes a replacement structure requiring a coastal development permit.** 

The grounds for this appeal are that the project is not exempt development as defined in the Coastal Act and, as such, the applicant must obtain a coastal development permit for the proposed development. Rather than an improvement to an existing structure, the proposed project is a new duplex. The City's interpretation of a "remodel" is based on the City's uncertified municipal code, not the applicable provisions of the Coastal Act.

The proposed project, involving a duplex (not a single-family residence) does not qualify for an exemption under Coastal Act Section 30610(b). Coastal Act Section 30610(b) allows *improvements* to existing structures without a coastal development permit. In this case, the applicant proposes to demolish nearly the entire structure as part of the proposed development. When an applicant proposes demolition of all or nearly all of a structure as part of a proposal for new development, there can no longer be an "existing structure" subject for improvement on the site. When more than 50 percent of a structure is demolished and rebuilt in Venice, the new development is a new structure that must obtain a coastal development permit.

The proposed project also does not qualify for an exemption under Coastal Act Section 30610(d). Coastal Act Section 30610(d) allows for repair and maintenance activities on existing structures so long as the repair and maintenance does not result in an addition to, or enlargement or expansion of,

### A-5-VEN-16-0021 (Jerome Hunter) Appeal – Substantial Issue and De Novo

the structure. Under section 13252 of the Commission's regulations, if the repair and maintenance results in the replacement of 50 percent or more of the existing structure, then the project constitutes a replacement structure, thereby requiring a coastal development permit and the entire structure must be in conformity with applicable policies of Chapter 3 of the Coastal Act.

In determining whether the project constitutes the replacement of 50 percent or more of the existing duplex, Commission staff analyzes what percentage of which components and how much of each component of the house is being replaced. A single-family residence or duplex consists of many components that can be measured, such as: the foundation, plumbing, electrical, walls, floor, and/or roof of the structure. The project plans must indicate the amount of demolition and augmentation that is necessary to build the proposed remodel. If 50 percent or more of the total of these components are being replaced, then the project would not qualify as exempt development, and must obtain a coastal development permit pursuant to Section 30600(a, b) of the Coastal Act. Typically, the addition of a complete second and third story above a one-story duplex would not qualify for an exemption because the amount of construction required to support the additional weight of a new level would often require reinforcement of the first-floor load bearing walls, often with steel framing, and/or a new foundation which would exceed the amount of change allowable under an exemption. Even if the plans do not indicate replacement of floors and walls, the City building inspector may require replacement of these components for safety reasons. For example, when an older residence is enlarged from one story to three stories, more than fifty percent of the components may need to be replaced due to termite infestation and/or dry rot, which are typical of Southern California homes.

In similar exemptions the City has asserted that even though all that remains of the structure is some of the exposed studs of the previously existing framing (completely stripped of siding, drywall, plaster, doors, windows, or electrical components), that the "walls" of the structure remain. Commission staff disagrees with this assertion. When a "remaining wall" is used as a measure to determine whether a development is a remodel or a new structure, the wall must remain intact as part of the structure, and for purposes of calculating the 50 percent guideline should retain its siding, drywall/plaster, windows, and doorways.

In this case, the applicant's proposed project will necessitate the demolition of more than 50 percent of the single-story, 1,140 sq. ft. duplex that was constructed in 1953. According to DIR 2015 2980-VSO, DIR 2015-3773-CEX, and DIR 2015-3775-CEX, the resulting project would construct an entirely new second and third floor. The existing walls of a structure built in 1953 would not be adequate to bear the loads of two additional stories, which will more than double the mass and height of the original structure. A new supporting foundation will also be necessary for the substantially enlarged structure.

Coastal Act Section 30600 Coastal Development Permit; Procedures Prior to Certification of Local Coastal Program

(a) Except as provided in subdivision (e), and in addition to obtaining any other permit required by law from any local government or from any state, regional, or local agency, any person as defined in Section 21066, wishing to perform or undertake any development in the coastal zone, other than a facility subject to Section 25500, shall obtain a coastal development permit. (b) (1) Prior to certification of its local coastal program, a local government may, with respect to any development within its area of jurisdiction in the coastal zone and consistent with the provisions of Sections 30604, 30620, and 30620.5, establish procedures for the filing, processing, review, modification, approval, or denial of a coastal development permit. Those procedures may be incorporated and made a part of the procedures relating to any other appropriate land use development permit issued by the local government.

(2) A coastal development permit from a local government shall not be required by this subdivision for any development on tidelands, submerged lands, or on public trust lands, whether filled or unfilled, or for any development by a public agency for which a local government permit is not otherwise required.

(c) If prior to certification of its local coastal program, a local government does not exercise the option provided in subdivision (b), or a development is not subject to the requirements of subdivision (b), a coastal development permit shall be obtained from the commission or from a local government as provided in subdivision (d).

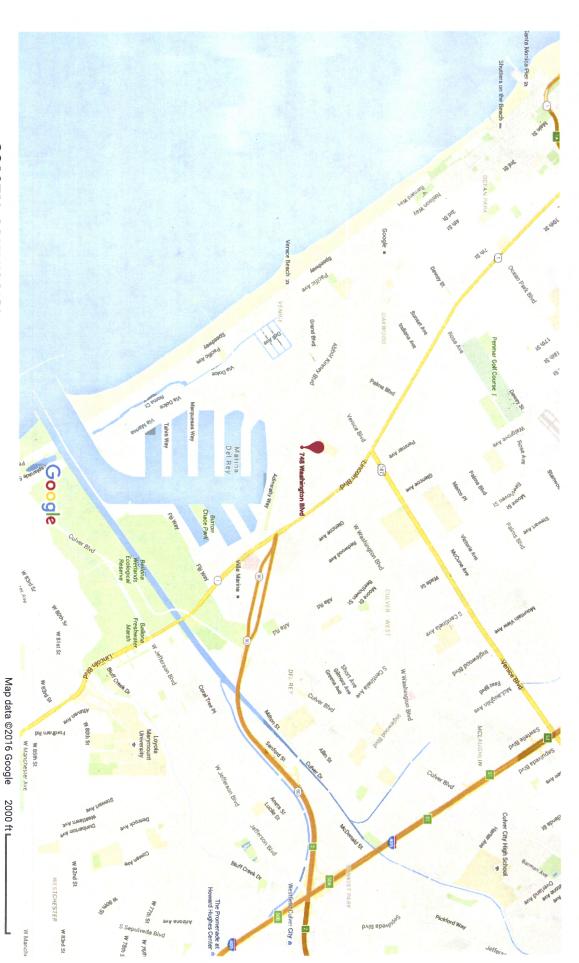
(d) After certification of its local coastal program or pursuant to the provisions of Section 30600.5, a coastal development permit shall be obtained from the local government as provided for in Section 30519 or Section 30600.5.

As discussed, the City of Los Angeles has the authority to issue coastal development permits. The proposed project site is located within the *Single Permit Jurisdiction Area*. For the reasons discussed in detail above, the proposed project constitutes the substantial demolition of an existing 1,140 sq. ft., single-story duplex and construction of a new, 3,594 sq. ft., three-story duplex, which is not exempt under any policy or provision of the Coastal Act or the Commission's Regulations. Therefore, the proposed project requires a local coastal development permit, processed by the City of Los Angeles. The appellants have expressed their concerns regarding the alleged inconsistencies between the proposed project's mass, scale and character with that of the surrounding community. Other concerns have been identified regarding the proposed use of the commercial designated site as a residence. The local coastal development permit process is the process during which the proposed development will be reviewed for its consistency with the Coastal Act and local land use regulations. Because the evidence does not support the City's action in exempting the proposed project from Coastal Act permitting requirements, *Coastal Exemption No. A-5-VEN-16-0021* is denied.

### **Appendix A – Substantive File Documents**

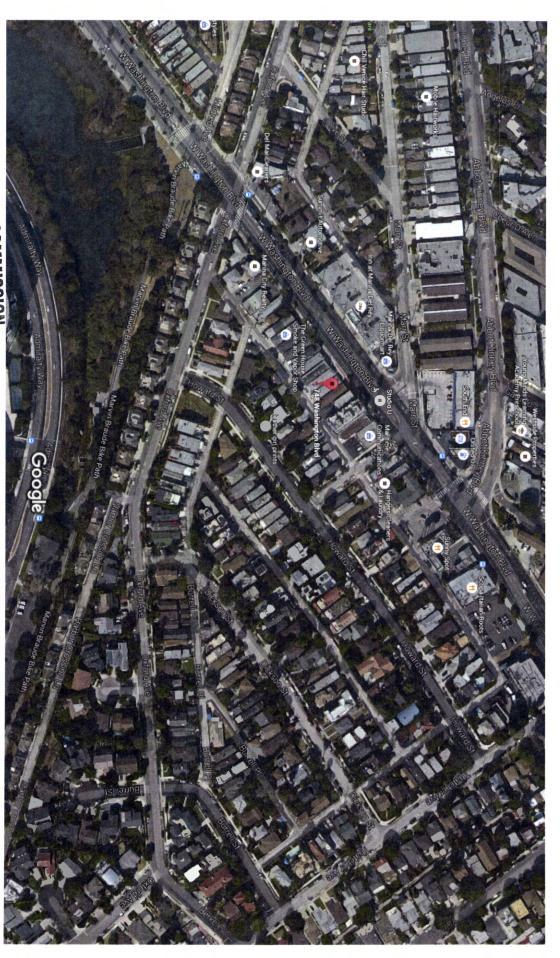
- 1. City of Los Angeles Certified Land Use Plan for Venice (2001)
- 2. Appeal A-5-VEN-16-005
- 3. Appeal A-5-VEN-16-006





1 of 1

# Google Maps 748 Washington Blvd



COASTAL COMMISSION

Google Maps

Imagery ©2016 Google, Map data ©2016 Google 100 ft

EXHIBIT #\_



### Department of City Planning – Plan Implementation Division City Hanning Street, Room 621 - Los Angeles, CA 90012 Dipercitop OF BL Ablinic Sickling City OFF

CITY OF LOS ANGELES

# Venice Cosstal Zone Specific Plan (Ordinance 175,893)

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note 1 :0eU getteix3	agereg bertaette diw xolqub	Proposed Use: 3-story duplex with attached 4-car gan
time9 gnibling	18900-00002-#LOFF:(SID4)	
Project Description	Remodal and second/third story ad	driton to an (E) one-story duplex with attached 4-car gara ne (E) exterior walls.
201103: C2-1	Subarea: Oxford Triangle	
Project Address	748 W. Washington Boulevard	(001 101 jonon :Holds; 8648-89 BM (8788 RT)
and the second state of the last second s		Date: 8/12/2016

The project qualifies for an Administrative Clearance, a Specific Plan Project Permit Compliance is not required (pursuant to Section 8 of the Specific Plan) for at least one of the reasons below:

NOITOIDZIAUL JAUD ent n

amprovement to an existing single- or multi-liamity structure that is not on a Wak Street

#### NOILDIGSINGLE JURISDICTION

- (K) Improvement to an existing single- or multi-family structure that is not on a Walk Street (K) New construction of one single-family dwelling unit, and not more than two condominium units, (K) New construction of one single-family dwelling unit, and not more than two condominium units, (K) New construction of one single-family dwelling unit, and not more than two condominium units, (K) New construction of one single-family dwelling unit, and not more that is not on a Walk Street (K) New construction of one single-family dwelling unit, and not more that is not on a Walk Street (K) New construction of one single-family dwelling unit, and not more that is not on a Walk Street (K) New construction of one single-family dwelling unit, and not more that is not on a family dwelling unit, and (K) New construction of the single-family dwelling unit, and (K) New construction of t
- Not on a Walk Street
- New construction of four or fewer units, not on a Walk Streat

Applicant Address | 5951 Pickford St. Los Angoles, CA 90035

Demolition of four or fewer dwelling units; HCIDLA Mello Clearance:

### ANYWHERE In the Coastal Zone

Any improvement to an existing commercial or inclusival structure that increases the total occupant load, required parking or customer area by less than 10 percent (<10%)</p>

This application has been reviewed by the staff of the Metro Plan Implementation. Bud the proposed project complies with the provisions of the Venice Coastal Zone Specific Plan including all development requirements contained in Section 8.A, 9, 10.H, and 13, as evidenced below:

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JrigiaH .2.H.01	CS-Zone: 30 feet max.	30 teet, CL of Washington Bivd.	080
gnihing .cl	StrD – 2-3 spaces per unit pending	haintain (E) 4 spaces within attached garage. Project will romove 23% of (E) exterior walls.	133

The proposed project must comply with all other regulations of its subject zone and all other provisions of the Los Angeles Municipal Code (LAMC) and must receive approval from the Los Angeles Department of Building and Safety (LADBS). This Director of Planning Sign-Off is based on the information provided by the applicant. If, at a later date, this information is found to be incorrect or incomplete, this sign-off will become invalid, and any development occurring at that time must cease until appropriate entitlements are obtained.

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9811-926 (213) IIU IBISBOD InstaleaA prinnal9 , no teilul.

STATE OF CALIFORNIA -- THE RESOURCES AGENCY

### CALIFORNIA COASTAL COMMISSION

SOUTH COAST DISTRICT OFFICE 200 OCEANGATE, 10<sup>TH</sup> FLOOR LONG BEACH, CA 90802-4416 VOICE (562) 590-5071 FAX (562) 500-5084 RECEIVED South Coast Region

EDMUND G. BROWN JR., Governor

MAR 1 - 2016



CALIFORNIA COASTAL COMMISSION

### APPEAL FROM COASTAL PERMIT DECISION OF LOCAL GOVERNMENT

Please Review Attached Appeal Information Sheet Prior To Completing This Form.

### SECTION I. Appellant(s)

 Name:
 Robin Rudisill, Todd Darling, Judy Esposito, Lydia Ponce, Sue Kaplan (see attached)

 Mailing Address:
 3003 Ocean Front Walk

 City:
 Venice
 Zip Code:
 90291
 Phone:
 310-721-2343

### SECTION II. Decision Being Appealed

1. Name of local/port government:

Los Angeles

Brief description of development being appealed:

Remodel of 2nd/3rd story addition to existing 1-story with attached 4-car garage

Development's location (street address, assessor's parcel no., cross street, etc.):
 748 Washington Blvd, APN: 422-901-6015, Marr St

- 4. Description of decision being appealed (check one.):
- x Approval; no special conditions
- Approval with special conditions:
- Denial
  - **Note:** For jurisdictions with a total LCP, denial decisions by a local government cannot be appealed unless the development is a major energy or public works project. Denial decisions by port governments are not appealable.

	TO BE COMPLETED BY COMMISSION:			
APPEAL NO:		A-5-NEN-16-0021		
COASTAL COMMISSION	DATE FILED:	3-1-2016		
A-5-VEN-16-00-1 EXHIBIT #3	DISTRICT:	South Coast		

748 Washington Blvd Coastal Exemption Appeal March 1, 2016

Todd Darling, as an individual and not on behalf of the VNC or its LUPC 2206 Louella Ave Venice, CA 90291

Robin Rudisill, as an individual and not on behalf of the VNC or its LUPC 3003 Ocean Front Walk Venice, CA 90291

Lydia Ponce 837 ½ Milwood Ave Venice, CA 90291

Sue Kaplan, as an individual and not on behalf of the VNC or its Ad Hoc Committee on Mass, Scale and Character 763 Nowita Place Venice, CA 90291

Judy Esposito 2341 Boone Ave Venice, CA 90291

EXHIBIT #_	3	
PAGE	OF_7	

### APPEAL FROM COASTAL PERMIT DECISION OF LOCAL GOVERNMENT (Page 2)

- 5. Decision being appealed was made by (check one):
- x Planning Director/Zoning Administrator
- City Council/Board of Supervisors
- Planning Commission
- □ Other

6. Date of local government's decision: October 19, 2015

7. Local government's file number (if any): DIR-2015-3773 CEX and DIR-2015-3775-CEX

### SECTION III. Identification of Other Interested Persons

Give the names and addresses of the following parties. (Use additional paper as necessary.)

a. Name and mailing address of permit applicant:

Jerome Hunter, JH Design, 5951 Pickford St., L.A., CA 90035

b. Names and mailing addresses as available of those who testified (either verbally or in writing) at the city/county/port hearing(s). Include other parties which you know to be interested and should receive notice of this appeal.

(1)

(2)

(3)

(4)

PAGE

### APPEAL FROM COASTAL PERMIT DECISION OF LOCAL GOVERNMENT (Page 3)

### SECTION IV. Reasons Supporting This Appeal

### PLEASE NOTE:

- Appeals of local government coastal permit decisions are limited by a variety of factors and requirements of the Coastal Act. Please review the appeal information sheet for assistance in completing this section.
- State briefly your reasons for this appeal. Include a summary description of Local Coastal Program, Land Use Plan, or Port Master Plan policies and requirements in which you believe the project is inconsistent and the reasons the decision warrants a new hearing. (Use additional paper as necessary.)
- This need not be a complete or exhaustive statement of your reasons of appeal; however, there must be sufficient
  discussion for staff to determine that the appeal is allowed by law. The appellant, subsequent to filing the appeal, may
  submit additional information to the staff and/or Commission to support the appeal request.

State law requires that 50% or more of the structure be maintained in order to qualify as an existing structure for purposes of a Coastal Exemption. This project cannot be considered an addition to and/or a remodel of an existing single-family dwelling when it is clear that most, and definitely more than 50%, of the structure is to be demolished. In addition, the very large size of the addition and the fact that most of the entire structure is to be demolished (the Project Description actually states that less than 50% of the walls are to remain, which is not allowed under ANY definition of partial demolition), leaves little existing structure to add onto or improve, indicates that the development is much more than an "improvement" to a single-family dwelling. As the project is not an improvement to an existing single-family residence, it is therefore non-exempt "development" as defined in the Coastal Act, and thus a CDP should be required.

In addition, the structural integrity of the aged foundation and framing must be considered when considering whether such a project (3 stories) can be done while maintaining 50% or more of the existing structure. Such large projects are likely to require a full demolition of the existing structure, which is development that requires a CDP.

Thus, the CEX must be revoked and the Applicant requested to obtain a CDP.

In addition, the size and scope of the project necessitate a review of the project for consistency under the CDP process, because the proposed new single-family dwelling is inconsistent with the Community Character policies of the Venice Land Use Plan, the L.A. General Plan and relevant Community Plan for Venice and City Codes. Also, the nature of the proposed project and the City's action are not consistent with the policies of Chapter 3 of the Coastal Act. Because an issue exists with respect to the conformity of the CEX action by the City with the Chapter 3 policies of the Coastal Act, the City's exemption action is invalid and must be voided/revoked.

The City's Coastal Exemption process is being used to avoid the CDP process, during which the proposed development would be reviewed for consistency with the character of the surrounding area. Community Character is a significant Coastal Resource, particularly in Venice, which has been designated by the Coastal Commission as a "Special Coastal Community." As also indicated in numerous Coastal Commission reports and decisions, Venice is a Coastal Resource to be protected, and as a primarily residential community, residential development is a significant factor in determining Venice's Community Character. Although this Coastal Exemption relates only to one project, the erosion of Community Character is a cumulative issue, and the City's cumulative exemption of numerous large-scale addition/remodel projects (and the usual associated demolition exceeding 50% of the existing structure) has a significant adverse impact on Venice's character, which is also evidenced by

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PAGE	4	OF

the significant Community concern expressed in numerous other appeals of Coastal Exemptions.

In addition, the Venice Coastal Zone does not have a certified Local Coastal Program, and issuing exemptions for proposed projects like this one, which substantially exceed the mass and scale of the surrounding area and are also significantly larger than the existing structure, set a very damaging precedent. The abuse of the City's Coastal Exemption process in order to avoid obtaining a CDP for new development has been a recurring problem. The City has inadequate controls over the Coastal Exemption process, including a lack of adequate enforcement, resulting in developers frequently ignoring or violating regulations, including demolition of the entire structure even though the project description indicates otherwise. There is generally no penalty applied by the City when this is discovered, other than a requirement to stop work and obtain a CDP, and thus there is little to discourage Applicants from this practice. Very importantly, exempting projects from the CDP process have potential significant negative cumulative impacts to the entire California Coast, as these projects are not being properly reviewed for Community Character and conformance to Chapter 3 of the Coastal Act.

The Coastal Commission-certified Venice Land Use Plan, used as guidance for determining conformity with Chapter 3, indicates in Policy I. E. 2. that ".... All new development <u>and renovations should</u> respect the scale, massing and landscape of existing residential neighborhoods." However, the City does not perform such a review for Coastal Exemptions, including for this project.

Relevant law includes Coastal Act Section 30610 and CCR Section 13250 and 13252 (see attached).

Adjacent neighbors, neighbors in the surrounding area, and all Venice residents are harmed by the project, as well as the cumulative effect of this project and other such projects. Not only are there adverse effects on adjacent and surrounding properties (without an associated public process including Notice, a Public Hearing, transparency, and an Appeal right), but there is a significant adverse impact on the Community Character of Venice, which is a protected Coastal Resource, and which has the result of significantly reducing the long-term value of the Venice Coastal Zone Community and the current and future Quality of Life for all residents of Venice.

In addition, processing of this type of project using a Coastal Exemption may result in the avoidance of a Mello Act Compliance review and Determination, and thus there is a potential for loss of Affordable Units in the Venice Coastal Zone, which is a significant and very material loss of low-income housing.

This project constitutes the development of a new single-family residence, and therefore the Coastal Exemption and the Building Permit must be revoked (or stopped if still in the clearance process) immediately, and a CDP must be obtained in order to ensure that the project conforms to the policies of the certified LUP and Chapter 3 of the Coastal Act, and local land use regulations.

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### APPEAL FROM COASTAL PERMIT DECISION OF LOCAL GOVERNMENT (Page 4)

### SECTION V. Certification

The information and facts stated above are correct t	to the best of my/our knowledgen
$\bigcap$	
1.6	XI. ALOUS
Your	galail wenth Escisto
Signat	ture of Appellant(s) or Anthorized Agent
-	Frata Jance
Date:	March 1, 2016
Notes If signed by accept appollant(a) must	- apart

Note: If signed by agent, appellant(s) must also sign below.

### Section VI. Agent Authorization

I/We hereby

authorize

to act as my/our representative and to bind mc/us in all matters concerning this appeal.

Signature of Appellant(s)

Date:

EXHIBIT # PAGE\_ OF

"Rising, Nicky@Coastal" <Nicky.Rising@coastal.ca.gov> February 25, 2016 4:08 PM To: "wildrudi@me.com" <wildrudi@me.com>

Cc: "Hudson, Steve@Coastal" <Steve.Hudson@coastal.ca.gov>, "Henry, Teresa@Coastal" <Teresa.Henry@coastal.ca.gov>, "Posner, Chuck@Coastal" <Chuck.Posner@coastal.ca.gov> 748 Washington Bl

Hi Robin,

Per your request regarding the receipt date and the Appeal period for the above property, we do not have an exemption for this address on file. We are working on the information for the other address that you requested.

Please feel free to call me if you have any questions

EXHIBIT # PAGE 7

	berne and			
		PROJ	ECT INFO	
		OWNER:		ANDY HOWAFLD
		JOB ADR	C\$\$	748 WASHINGTON BLVD
	2	DESING		JEROME HUNTER 5951 PICKFORD ST LOS ANGELES, CA 10035
				TEL 323.547,2438
	3.8	PROJ	ECT DATA	
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			COND FLOOR TAL LIVING AF	
			ING AREA .	3,933 90. FT.
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# FLOOR AREA RATIO 25X150 = 2,500 BUILDABLE AREA 2.500 X 1.5 = 3.750

# UNIT 1

1ST FLOOR FLOOR AREA 583 SQ. FT. 2ND FLOOR FLOOR AREA 573 SQ. FT. 3RD FLOOR FLOOR AREA 532 SQ. FT.

# UNIT 2

LOBBY

1ST FLOOR FLOOR AREA 782 SQL FT. 2ND FLOOR FLOOR AREA 828 SQ. FT.



**COASTAL COMMISSION** 

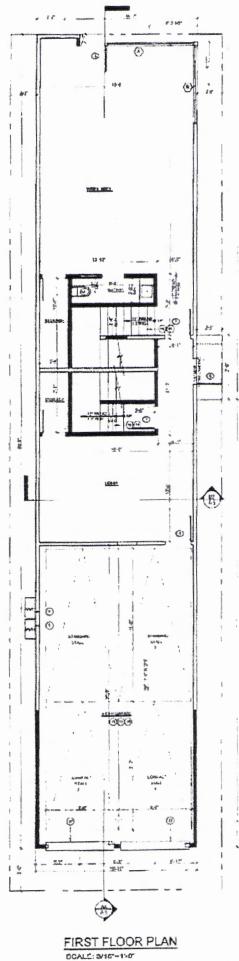
FLOOR AREA

TOTAL FLOOR AREA

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3,594 SQ, FT,

296 SQ, FT.



# COASTAL COMMISSION

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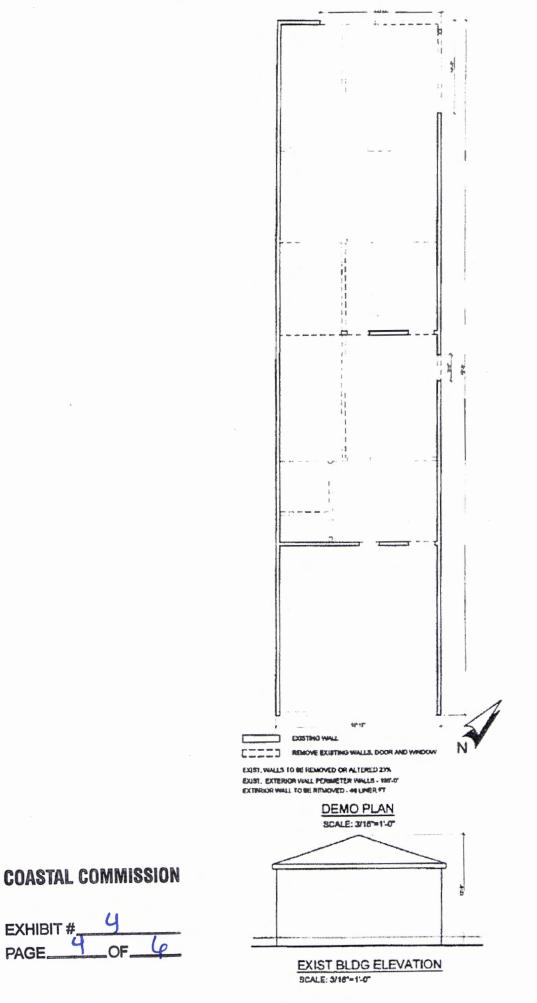
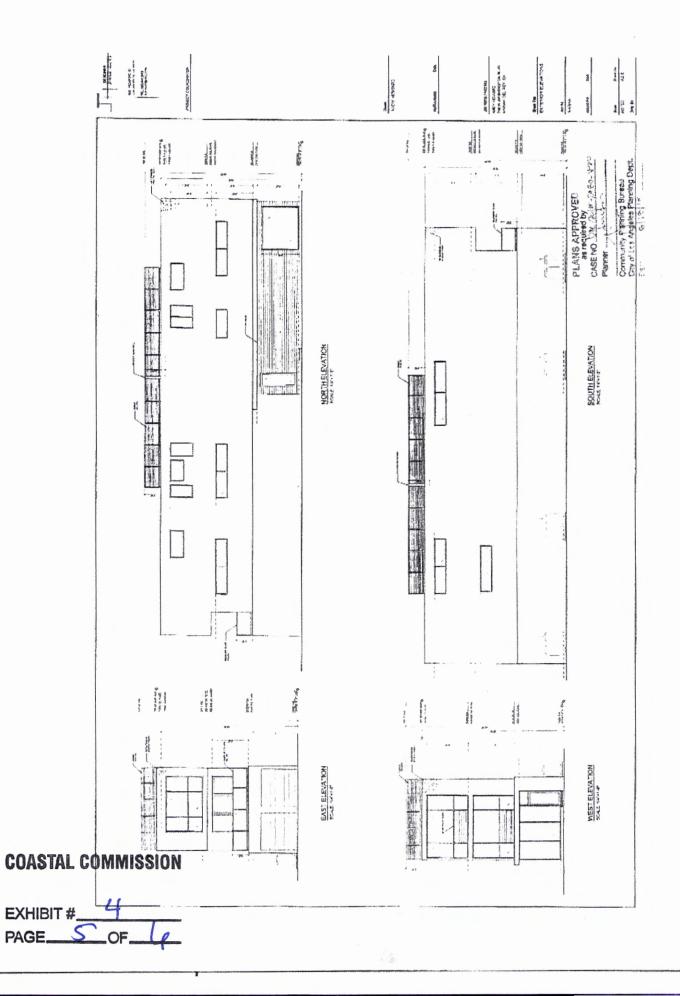
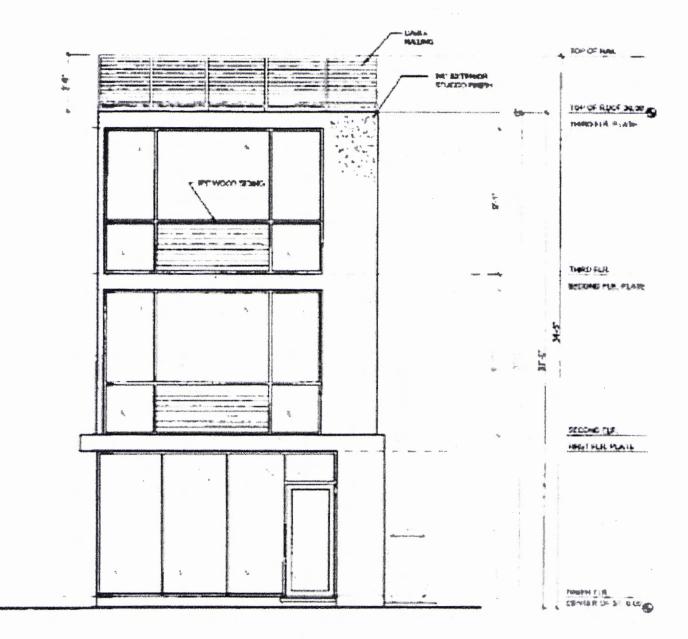


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# WEST ELEVATION

SCALE: 1/4"=1'-0"

## **COASTAL COMMISSION**

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