**Local Coastal Program Grant** 

**Local Assistance Funds** 

Title: City of Pacific Grove Local Coastal Program Update

**Organization:** City of Pacific Grove

Term of Project: April 30, 2014 – April 30, 2016

SCOPE OF WORK

#### A. PROJECT DESCRIPTION

The goal of the City of Pacific Grove Local Coastal Program update (project) is an efficient and consistent City-administered coastal zone development review process that promotes sustainable development, coastal access, and conservation of coastal resources consistent with the California Coastal Commission's priorities and the City's General Plan. The project's primary objective is to provide a certified Local Coastal Program Implementation Plan (IP), which will result in an effectively certified Local Coastal Program. Additional objectives that support this effort include an updated technical understanding of the City's coastal zone resources (biologic, built, coastal access, etc.) with an emphasis on vulnerability to climate change and sea level rise; an updated certified Coastal Zone Land Use Plan (CZLUP); and improved coordination with local, regional, and state coastal stakeholders. Section b (Project Details) describes how the City will accomplish these objectives; Section 2 (A Work Program and Schedule), below, presents the expected tasks and schedules associated with each objective.

#### B. TASKS

Task 1. Coastal Commission Engagement. The City believes that early and regular interaction with the Commission is critical to project success. The City will participate in an initial meeting with its regional Commission contact (Mike Watson) to discuss the CZLUP update and the drafting of the IP. Initial meeting topics will include the scope and direction of the LCP update, boundary confirmation, primary coastal resources, specific planning issues, document format, and other issues that are important at the early stages of the project. The City intends to obtain Commission staff's early review and acceptance on the scope and to have a thorough understanding of Commission priorities to ensure that the LCP document, as reviewed and forwarded to the Coastal Commission by the City Council, will not require extensive revision and/or recirculation. This initial meeting should also review the prior CZLUP (1991) document and comments provided by the Commission on previous attempts to adopt and certify an IP. Pending Commission staff availability, the City would also like to have a status check-in every other month with the Commission to monitor progress and ensure project success.

Task 1 Deliverables: 1 kickoff meeting, 12 City staff check-ins with Commission staff

Task 2. Technical Research and Background Report. The technical research and background report will start with the existing Coastal Zone Land Use Plan and identify background information that needs updating, including natural hazards, environmentally sensitive habitats, archaeological resources, scenic resources, priority uses, water supply, circulation, and public shoreline access. The City will use Part I of the Commission's Local Coastal Program (LCP) Update Guide (2013) to identify new background information topics. The City will also perform a policy audit to ensure consistency with planning documents adopted after the CZLUP, including local plans such as the City of Pacific Grove General Plan (1994), the Pacific Grove Coastal Parks Plan (1998), the City of Pacific Grove Historic Context Statement (2011) and regional plans such as the Monterey Bay Scenic Trail Master Plan (2007) and the Monterey County Bicycle and Pedestrian Master Plan (2010). As information is collected, it will be integrated into updated Coastal Zone maps using GIS.

Throughout this process, the City will also assess climate change vulnerability. A vulnerability assessment, following the California Adaptation Planning Guide's method (Cal EMA 2012), will be conducted as part of background conditions research. It will include a screening of exposures (anticipated climate change effects, such as sea level rise, coastal hazards, changes in temperature, increases in fire hazards, changes in precipitation, etc.) and sensitivities (structures, functions, and populations that could be affected such as shoreline protection infrastructure, existing shoreline, bluff-top development, critical habitat, monarch butterflies, low-income populations, government operations, etc.). The City will identify impacts and generate a list of key vulnerabilities that focus on Commission priorities such as coastal access, tourist-serving amenities, shoreline erosion, and biological communities. For sea level rise, the City will use the Commission's draft Sea-Level Rise Policy Guidance (California Coastal Commission 2013) to identify sea-level exposure and impacts. In particular, the City will use Appendix B of the report to develop projections of local hazard conditions. To ensure a streamlined and cost effective approach, the City will use Appendix B's basic recommendations and will look to publically available data and existing resources to complete the analysis. As the City understands the draft Sea-Level Rise Policy Guidance, this approach is sufficient and the City has not included sea level rise modeling in the project.

Task 2 Deliverables: Background Report; Climate Change Vulnerability Assessment

Task 3. Focused Coastal Zone Land Use Plan Update. The City will use background information collected in Task 2 (Technical Research and Background), outreach information gathered through Task 6 (Community Engagement), Part I of the Local Coastal Program Update Guide (California Coastal Commission 2013), and Step 4, Section IV of the Commission's draft Sea-Level Rise Policy Guidance to prepare a focused Coastal Zone Land Use Plan update. The City will summarize the update of existing environmental conditions, land use and development activity, housing, parking, coastal access opportunities, and potential redevelopment or development opportunity sites. The City will also review and incorporate any active development proposals and evaluate their current status and relevancy to the LUP update. In addition to updating the body of the existing

CZLUP, the City will update the CZLUP's appendices as needed for LCP internal consistency.

The LUP update document will reflect specific changes to City goals, focusing on maintaining and enhancing coastal access, bicycle access, alternative modes of transportation, storm water system evaluation, responding to climate change and sea level rise, and providing adequate levels of public services. The City will incorporate current planning practices and standards, particularly for potential development in the Asilomar Dunes area. As part of this update, the City will critically review and update existing LCP policies based on previous Commission staff comments. The City's goal is to incorporate best practice policy language acceptable to the Commission that will allow the City to move forward with the IP. This may include very specific policy language as applied to certain parcels or subareas.

**Task 3 Deliverables:** Draft Coastal Zone Land Use Plan; Final Coastal Zone Land Use Plan; Coastal Commission LCP Application Package

Task 4. LCP Implementation Plan. The City's Local Coastal Program Implementation Plan (IP) will serve as a Coastal Zoning Ordinance, providing specific development regulations (and exemptions) for certain coastal zone activities such as new or infill development, shoreline restoration, and storm water management projects. The City will use the recently reorganized sections of the Zoning Code as a formatting guide to ensure consistency, readability, and streamlined permit review procedures. The City will also use work completed in previous IP efforts as a first step in identifying implementation language for the existing CZLUP. Updates to the CZLUP and considerations identified in the background research will be incorporated into the IP using Commission guidance, best practices, and community input. The IP will include clear and consistent regulations that will help carry the LCP through the certification process. In addition to implementing the updated CZLUP, the IP will focus on the following:

- A Coastal Development Permit Ordinance that would identify the procedures for processing City coastal development permits at the local level following LCP certification.
- A Storm Water Ordinance that would identify priority coastal zone infrastructure to support storm water system updates, development standards, construction standards, and post-construction requirements which would protect coastal access and beach quality, reduce erosion, and prevent degradation of adjacent protected marine areas. The ordinance would also provide implementation mechanisms for local storm water quality regulations that the City is currently drafting to ensure consistency with state regulations.

To ensure readability, the City will clearly identify the Coastal Zone standards within the City's Municipal Code.

**Task 4 Deliverables:** Draft Coastal Zone Implementation Plan; Final Coastal Zone Implementation Plan; Coastal Commission LCP Application Package

Task 5. Community Engagement. Outreach will proceed concurrently with and in support of Tasks 1 through 4. The project will utilize three primary outreach strategies. First, the City will conduct a series of one-on-one stakeholder interviews to gather information early in the process. Stakeholder interviews will be conducted in person or via telephone, depending on the stakeholder's preference and availability. Stakeholder interviews will be summarized and aggregated anonymously. In addition to local stakeholders, representatives from adjacent jurisdictions will also be invited to participate. Second, the City will provide up to three workshops at key points in the planning process. The workshops will be open house workshops and will educate the public about the Coastal Act, Commission requirements and priorities, background conditions, and climate change, as well as gather feedback about important land use and IP strategies and decisions. Third, the City will conduct up to two study sessions each with the Planning Commission and City Council (total of up to four sessions). The City will provide a summary of the results of each session to the public via the Internet, using the City's website. The comments will be incorporated into the draft CZLUP and IP to ensure adoption of draft documents without major revision.

**Task 5 Deliverables:** Stakeholder interviews and interview summary; up to three community workshops with workshops summary; up to four Planning Commission and City Council study sessions (two each)

Task 6. Public Review Draft Outreach, Adoption and Certification Hearings. The City will conduct two community meetings and additional study sessions on the Public Review Draft of the LCP. The City will conduct a total of four public hearings before the Planning Commission and City Council during the local LCP update approval process. The City will also attend two hearings before the Coastal Commission in support of the CZLUP update and the IP. The City understands that the Commission prefers to certify the CZLUP update prior to the IP. The schedule for this project reflects this preference and the CZLUP and the IP will go through separate local adoption and Commission certification processes. For more detail on the adoption and certification process, see Section 2 (A Work Program and Schedule), below. Community workshops #2 and #3 and any additional Planning Commission and City Council study sessions beyond the first two sessions completed as will be paid for using City matching funds.

**Task 6 Deliverables:** Two community workshops with workshops summary, two Planning Commission and Council Study sessions (1 each). Materials to support the City during the hearing processes; certified LCP

### C. SCHEDULE

# Project begin/end dates:

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Task 1. Coastal Commission Engagement	Begin date: 8/8/14 End Date: 4/30/16
1.1 Kickoff Meeting	Begin date: 8/8/14 End Date: 4/30/16
1.2 Bi-Monthly Meeting	Begin date: 8/8/14 End Date: 4/30/16
1.3 Task Name	Begin date: 8/8/14 End Date: 4/30/16
Outcome/Deliverables: 1 kickoff meeting, 12	Completion Date: 4/30/16
City staff check-ins with Commission staff	
Task 2. Technical Research and	Begin date: 7/7/14 End Date: 9/30/14
Background Report	
2.1 Identify and complete required updates in the existing CZLUP	Begin date: 7/7/14 End Date: 9/30/14
2.2 Identify and complete new background	Begin date: 7/7/14 End Date: 9/30/14
topics as identified in the Commission's	
Local Coastal Program Update Guide	
2.3 Conduct policy audit	Begin date: 7/7/14 End Date: 9/30/14
2.4 Conduct climate change and sea level rise vulnerability analysis	Begin date: 7/7/14 End Date: 9/30/14
2.5 Prepare maps using GIS	Begin date: 7/7/14 End Date: 9/30/14
2.6 Release draft background report	Begin date: 7/7/14 End Date: 1/15/15
2.7 Release final background report	Begin date: 7/7/14 End Date: 01/15/15
Outcome/Deliverables: Background Report;	Completion Date: 01/15/15
Climate Change Vulnerability Assessment	
Task 3. Focused Coastal Zone Land Use Plan Update	Begin date: 7/7/14 End Date: 6/30/15
3.1 Summarize opportunities and constraints	Begin date: 7/7/14 End Date: 12/31/14
3.2 Review and update existing CZLUP	Begin date: 7/7/14 End Date: 12/31/14
policies	
3.3 Review and update CZ land use map	Begin date: 7/7/14 End Date: 12/31/14
3.4 Draft CZLUP update;	Begin date: 7/7/14 End Date: 3/31/15 1st
Revisions and coordination with CCC staff	draft: May 2015; Revisions through
	April 30, 2016
3.5 Final CZLUP update	Begin date: 7/7/14 End Date: 6/30/15
Outcome/Deliverables: Draft Coastal Zone	Completion Date: 6/30/15-April 30, 2016
Land Use Plan; Final Coastal Zone Land Use	
Plan; Coastal Commission LCP Application	
Package Table 1 OR Investor 1 Control 1 OR Investor 1 Control 1 OR Investor 1 Control 1 OR Investor	D
Task 4. LCP Implementation Plan	Begin date: 4/30/14 End Date: 4/30/16
4.1 Review previously drafted IP for update opportunities	Begin date: 4/30/14 End Date: 9/30/15
4.2 Develop Coastal Development Permit	Begin date: 4/30/14 End Date: 9/30/15
Ordinance	
4.3 Develop Storm Water Ordinance	Begin date: 4/30/14 End Date: 9/30/15

4.4 Draft Implementation Plan	Begin date: 4/30/14 End Date: 12/31/15
Revisions and coordination with CCC staff	, •
Revisions and coordination with CCC stail	1st draft: January 2016; Revisions
4.5. Final landamentation Plan	through April 30, 2016
4.5 Final Implementation Plan	Begin date: 4/30/14 End Date: 2/28/16
Outcome/Deliverables: Draft Coastal Zone	Completion Date: 4/30/16
Implementation Plan; Final Coastal Zone	
Implementation Plan; Coastal Commission	
LCP Application Package	
Task 5. Community Engagement	Begin date: 4/30/14 End Date: 4/30/16
5.1 Stakeholder interviews	Begin date: 4/30/14 End Date: 8/31/14
5.2 Community Meeting #1	On or about 8/31/14
5.5 Planning Commission study session #1	On or about: 9/30/14
5.6 City Council study session #1	On or about: 10/31/14
Outcome/Deliverables: Stakeholder interviews	Completion Date: 4/30/16
and interview summary; up to three	
community workshops with workshops	
summary; up to four Planning Commission	
and City Council study sessions (two each).	
Task 6. Public Review Draft Outreach,	Begin date: 3/1/15 End Date: 1/31/16
Adoption, and Certification Hearings	
6.1 Public Review Draft Outreach	Begin Date: 01/08/15 End Date: 10/31/15
(community meeting(s) and study	4/30/2016
session(s) with the Planning	On or about: 3/31/15
Commission and City Council)	On or about: 10/31/15
- Community Meeting #2	<del>3/31/15</del>
- Community Meeting #3	<del>5/15/15</del>
- Planning Commission study session #2	
- City Council study session #2	
6.2 CZLUP Planning Commission hearing(s)	Begin date: 4/1/15 January 2016 End
· · · · · ·	Date: 4/30/156
6.3 CZLUP City Council hearing(s)	Begin date: 5/1/15 January 2016 End
, 0	Date: <del>6/30/15</del> <b>4/30/16</b>
6.4 CZLUP Submittal to Coastal Commission	Begin date: 7/1/15 End Date: 7/31/15
6.5 CZLUP Coastal Commission Hearing	Fall 2015 (If LUP is certified separately)
6.6 CZLIP Planning Commission hearings	Begin date: 12/1/15 February 2016 End
	Date: <del>12/30/15</del> <b>4/30/16</b>
6.7 CZLIP City Council hearings	Begin date: <del>1/1/16</del> February 2016 End
, , ,	Date: <del>2/28/16</del> <b>4/30/16</b>
6.8 CZLIP Submittal to Coastal Commission	Begin date: 3/1/16 End Date: 4/30/16
Outcome/Deliverables: Materials to support	Completion Date: 4/30/16
the City during the hearing processes;	
submittal of LCP to Coastal Commission	
Castilla of Est to Coastal Commission	]

### D. BENCHMARK SCHEDULE

ACTIVITY	COMPLETION DATE
Coastal Commission Kickoff Meeting	Completion Date: 4/30/14
Coastal Commission Check-ins (every other month)	Completion Date: 4/30/16
Climate Change and Sea Level Rise Vulnerability Assessment	Completion Date: 8/31/14 Jan. 2015
Background Report	Completion Date: 9/30/14
Draft CZLUP	Completion Date: 4/30/15
Final Revised CZLUP	Completion Date: 6/30/15 Jan. 2015
Coastal Commission CZLUP Application Package	Completion Date: 7/31/15
Draft Coastal Zone IP	Completion Date: 2/28/16
Final Revised Coastal Zone IP	Completion Date: 3/1/16 April 2016
Coastal Commission IP Application Package	Completion Date: 3/1/16
Adopted LCP submitted to Coastal	Completion Date:
Commission	4/30/16

#### **E. EVALUATION AND REPORTING**

- a. The Contractor shall promptly provide Project reports with payment requests at least every three months, and upon request by the Commission. Project reports are subject to the Coastal Commission Executive Director's review and approval. The Project report shall include a description of work tasks and deliverables completed to date, and a description of completed benchmarks, or progress toward completing benchmarks. In any event Contractor shall provide the Commission a report showing total final Project expenditures with the final Request for Funds and required closing documents. Contractor shall submit all documentation for Project completion, as applicable, and final reimbursement by the end of the contract period, April 30, 2016.
- b. Final payment is contingent upon Commission verification that Project is consistent with the Scope of Work as described in Exhibit A- Attachment I, together with any Commission approved amendments.
- c. Contractor must report to the Commission in the Project Budget all sources of other funds for the Project.

### F. BUDGET

LABOR COSTS						
Position Title	Hourly Rate (salary plus benefits, incl. fringe benefits- see guidelines [1]	# of Hours	CCC Total (# of hours x rate per hour)	City In- Kind Funding	City Direct Funding	Total (LCP Grant Funds + Match/ Other Funds)
Task 1 – Coastal Commission	n Engagement					
CDD Director	\$77.52	4	\$0	\$310	\$0	\$310
Senior Planner	\$41.35	45	\$0	\$1,861	\$0	\$1,861
Associate Planner	\$40.01	12	\$0	\$480	\$0	\$480
Assistant Planner	\$33.87	0	\$0	\$0	\$0	\$0
Intern III	\$17.21	0	\$0	\$0	\$0	\$0
Total Task 1		61	\$0	\$2,651	\$0	\$2,651
Task 2 – Technical Research	and Backgrour	nd Report				
CDD Director	\$77.52	4	\$0	\$310	\$0	\$310
Senior Planner	\$41.35	20	\$83	\$827	\$0	\$910
Associate Planner	\$40.01	20	\$0	\$800	\$0	\$800
Assistant Planner	\$33.87	0	\$0	\$0	\$0	\$0
Intern III	\$17.21	14	\$0	\$241	\$0	\$241
Total Task 2		58	\$83	\$2,178	<i>\$0</i>	\$2,261
Task 3 – Focused Coastal Zo	ne Land Use Pla	an Update				
CDD Director	\$77.52	6	\$0	\$465	\$0	\$465
Senior Planner	\$41.35	80	\$0	\$3,308	\$0	\$3,308
Associate Planner	\$40.01	20	\$0	\$800	\$0	\$800
Assistant Planner	\$33.87	8	\$0	\$271	\$0	\$271
Intern III	\$17.21	8	\$0	\$138	\$0	\$138
Total Task 3		122	\$0	\$4,982	<i>\$0</i>	\$4,982
Task 4 – LCP Implementatio	n Plan					
CDD Director	\$77.52	6	\$0	\$465	\$0	\$465
Senior Planner	\$41.35	80	\$0	\$3,308	\$0	\$3,308
Associate Planner	\$40.01	20	\$0	\$800	\$0	\$800
Assistant Planner	\$33.87	8	\$0	\$271	\$0	\$271
Intern III	\$17.21	8	\$0	\$138	\$0	\$138
Total Task 4		122	\$0	\$4,982	\$0	\$4,982
Task 5 – Community Engagement						

CDD Director	\$77.52	40	\$0	\$3,100	\$0	\$3,100
Senior Planner	\$41.35	80	\$83	\$3,308	\$0	\$3,391
Associate Planner	\$40.01	40	\$0	\$1,600	\$0	\$1,600
Assistant Planner	\$33.87	32	\$0	\$1,084	\$0	\$1,084
Intern III	\$17.21	15	\$0	\$258	\$0	\$258
Total Task 5		207	\$83	\$9,350	\$0	\$9,433
Task 6 – Adoption and Ce	rtification Hearing	gs				
CDD Director	\$77.52	40	\$0	\$3,100	\$0	\$3,100
Senior Planner	\$41.35	80	\$0	\$3,308	\$0	\$3,308
Associate Planner	\$40.01	40	\$0	\$1,600	\$0	\$1,600
Assistant Planner	\$33.87	32	\$0	\$1,084	\$0	\$1,084
Intern III	\$17.21	15	\$0	\$258	\$0	\$258
Total Task 6		207	\$0	\$9,350	\$0	\$9,350
Total Labor Costs		777	<del>\$165</del> <u>\$166</u>	\$33,494	\$0	\$ <del>33,659</del> <u>33,660</u>
DIRECT COSTS						
Expense	Unit Rate/Cost	# of Units	CCC Grant Funds (Unit Rate x # of Units)	City In- Kind Funding	City Direct Funding	Total (LCP Grant Funds + Match/ Other Funds)
Project Supplies						
Postage/Shipping			\$0	\$0	\$650	\$650
Supplies/Materials			\$0	\$0	\$5,000	\$5,000
Total			\$0	\$0	\$5,650	\$5,650
Travel In State[2]						
Mileage			\$0	\$0	\$500	\$500
Hotel, etc.			\$0	\$0	\$0	\$0
Total			\$0	\$0	\$500	\$500
Contractors and Subcontractors[3]	\$0			\$0		
Task 1 – Coastal Commiss	sion Engagement					
Consultant			\$9,000			\$9,000
Total Task 1			\$9,000	\$0	\$0	\$9,000
Task 2 – Technical Resear	rch and Backgrou	nd Report				
Consultant	-					

		<u>\$41,157.45</u>			<u>\$41,157.45</u>	
Total Task 2		<del>\$41,157</del> \$41,157.45	\$0	\$0	<del>\$41,157</del> \$41,157.45	
Task 3 – Focused Coastal Zone Land Use Plan Update						
Consultant		\$20,180			\$20,180	
Total Task 3		\$20,180	\$0	\$0	\$20,180	
Task 4 – <i>LCP Implementatio</i>	on Plan					
Consultant		<del>\$41,500</del> <b>\$41,499.30</b>			<del>\$41,500</del> <b>\$41,499.30</b>	
Total Task 4		<del>\$41,500</del> <u>\$41,499.30</u>	\$0	\$0	<del>\$41,500</del> \$41,499.30	
Task 5 – Community Engag	ement					
Consultant		\$ <del>17,997</del> <b>\$17,997.25</b>			<del>\$17,997</del> <b>\$17,997.25</b>	
Total Task 5		<del>\$17,997</del> \$17,997.25	\$0	\$0	<del>\$17,997</del> \$17,997.25	
Task 6 - Adoption and Cert	ification Hearings					
Consultant		\$0			\$0	
Total Task 6		\$0	\$0		\$0	
Total subcontractors		<del>\$129,835</del> <u>\$129,834</u>	\$0	\$0	<del>\$129,835</del> \$129,834	
Total Direct Costs		\$129,835 \$129,834	\$0	\$6,150	<del>\$135,985</del> \$129,834	
OVERHEAD / INDIRECT COS	TS[3]	\$0	\$0	\$2,110	\$2,110	
TOTAL PROJECT COST		\$130,000	\$33,494	\$8,260	\$171,754	

<sup>[1]</sup> Amount requested for benefits not to exceed 40% of amount requested for salary or wage.

<sup>[2]</sup> Travel reimbursement rates are the same as similarly situated state employees.

<sup>[3]</sup> All subcontractors must be selected pursuant to a competitive bidding process that seeks at least three (3) bids from responsible bidders.

<sup>[4]</sup> Indirect costs include, for example, a pro rata share of rent, utilities, and salaries for certain positions indirectly supporting the proposed project but not directly staffing it. Amount requested for indirect costs should be capped at 10% of amount requested for "Total Personnel."