Project Work Plan, Schedule, and Budget

Local Coastal Program Local Assistance Grant Funds

Title:

Local Coastal Program (LCP) Planning and Sea Level Rise Update

Organization:

City of Carlsbad

Term of Project:

April 1, 2015 / December 31, 2018 April 30, 2019

Budget Summary -

CCC grant funding:

\$48,000

OPC grant funding:

\$180,000

Other **project** funding:

\$532,109 **391,800**

Total project cost:

\$760,109 619,800

- A. PROJECT DESCRIPTION: The project is a City of Carlsbad Local Coastal Program (LCP) Planning and Sea Level Rise (SLR) Update that will achieve the following goals:
 - 1. Obtain certification for areas of deferred certification within the City of Carlsbad's Coastal Zone, resulting in a transfer of coastal development permit authority to the City of Carlsbad;
 - 2. Establish policies and adaptation measures for sea level rise based on current data, analyses of existing conditions and trends in the Coastal Zone that include components of public access, recreation, marine environment, land resources. coastal-appropriate development and industrial development; and
 - 3. Comprehensively update Carlsbad's existing LCP to ensure consistency with the California Coastal Act, as well as Carlsbad's updated General Plan.
- B. TASKS: The objective of these tasks is to prepare an updated City of Carlsbad LCP. The community vision and land use map for Carlsbad's Coastal Zone have been developed in concert with those of the entire city, as part of a comprehensive update to the Carlsbad General Plan. Background data on the Coastal Zone has been collected and is an integral part of the General Plan update, which has been drafted and is currently available for public review. The Carlsbad LCP Land Use Plan and Implementation Plan will be updated to address sea level rise adaptation, California Coastal Act compliance and consistency with the updated General Plan. The City will submit deliverables to the California Coastal Commission San Diego District staff and the Commission's grant coordinator.

The Carlsbad LCP and SLR update will involve numerous tasks, including project initiation, a consultant RFP, an annotated outline, sea level rise research, a sea level rise risk assessment, preparation of a draft LCP Land Use Plan amendment, preparation of a draft LCP Implementation Plan amendment, public review, coordination with the Coastal Commission staff, coordination with other LCP grant recipients, <u>and</u> coordination with neighboring jurisdictions and stakeholders. _, pPublic hearings and adoption by the Carlsbad City Council <u>and the California Coastal</u> Commission are part of the project scope of work, but will occur outside of the terms of this grant agreement.

This section identifies tasks for the update. Details that clearly outline the technical approach needed to accomplish tasks, the roles and responsibilities of partners and cooperators, and overall project goals and objectives, are located here.

Task 1. INITIATION AND OUTLINE

Task 1.1: Project Initiation and Professional Consultant RFP

The objective of this task is to complete a series of organizational tasks that include: executing the grant agreement with the California Coastal Commission (CCC) and determining information and resource needs. A request for proposal (RFP) will be prepared; the RFP will seek proposals from professional consultants that are qualified to assist the city primarily in completing Tasks 2 and 3, below. The consultant proposals will be evaluated and selection process completed. Once a consultant is under contract, an updated work program and schedule will be developed and resubmitted to the CCC.

Funding: City

<u>Deliverables:</u> Professional consultant under contract, updated work program and schedule

Task 2.SEA LEVEL RISE

Task 2.1: Sea Level Rise Research and Impacts

The City will use the best available science on sea level rise, the Commission's Draft Sea Level Rise Guidance document, and the Final Sea Level Rise Guidance Document, once adopted by the Commission, to inform the LCP update. Using the best available science, the following analyses will be performed for different future planning horizons, such as 2050 and 2100:

- A range of sea level rise projections relevant to the Carlsbad LCP planning area developed, if possible, through coordination with neighboring coastal governments, and closest tide gauge information.
- Data on historic coastal or shoreline erosion rates will be collected.

- Potential current and future impacts from sea level rise hazards will be identified based on scenarios of sea level rise projections, some of which will incorporate extreme events.
- Potential physical sea level rise impacts in the LCP planning area will be identified; including inundation, flooding, wave impacts, erosion and saltwater intrusion impacts. The flood analysis will examine direct connectivity through channels, conduits, pipes, storm drains, as well as storm-related impacts. Flood and wave impacts will examine, among other scenarios, the impact from a 100-year storm event when the beach is narrowed by both seasonal erosion and long-term erosion.
- Maps, GIS layers, graphics, figures, charts, tables, descriptions or other systems
 will be prepared to communicate the impacts of current and future hazards and
 changes to current and future coastal resources, including beaches and wetlands
 that may be restricted from future migration by natural or human-constructed
 barriers. This information will be used in Task 2.2 and will be incorporated in the
 LCP under Task 3.

This task includes coordination with regional local governments and stakeholders on sea level rise scenarios and hazard identification.

Funding: OPC, City

<u>Deliverables:</u> Identify potential Sea Level Rise Impacts with maps, GIS layers, graphics, figures, charts, tables, data and descriptions to communicate impacts. Dissemination of results and comparison of impact analyses with neighboring coastal governments through coordination with regional stakeholders.

Task 2.2: Sea Level Rise Risk Assessment, Measures and Strategies

This task will include the following:

- Assess land uses at risk: Prepare maps of resources and/or land uses at risk, based on existing and proposed land use plans, maps of current development patterns, and the GIS layers, graphics, figures, charts, tables, descriptions and other systems to communicate the impacts of current and future hazards that were developed in Step 2.1.
- Describe elements of risk assessment: Develop descriptions of the characteristics that influence risk, including exposure, sensitivity, and adaptive capacity of each coastal resource to sea level rise impacts, along with the expected consequences of those impacts for the resource and broader community.
- Incorporate probabilities: Inform a risk assessment after evaluation of regulatory/planning capabilities, administrative capabilities, fiscal capacity and infrastructure. The assessment shall include probabilities of future occurrences of events, such as future threats, the magnitude of impacts, timing and certainty as well as economic factors, the value and importance of areas whether residential, commercial or other.

- Risk identification: Assess potential risks, or potential problems, from sea level rise to coastal resources and development in Carlsbad's LCP planning area.
- Develop measures/strategies: Develop adaptation measures/strategies to minimize risks from hazards and to protect coastal resources. Evaluate and identify the potential benefits, negative impacts, and tradeoffs of adaptation measures/strategies. Identify adaptation measures/strategies that may be appropriate to both minimize hazards and protect coastal resources in Carlsbad.
- Outreach: Inform key stakeholders regarding the draft sea level rise risk assessment, measures and strategies.

Funding: OPC, City

Deliverable: A summary of draft sea level rise risk assessment, measures and

strategies

Task 3. DRAFT PLANS

Task 3.1 Preparation of LCP Annotated Outline

This task includes preparation of an LCP annotated outline for the project. The outline will identify the required components of the updated LCP Land Use Plan, including new provisions to address sea level rise, as well as areas of revision consistent with California Coastal Act compliance and updates to the City's General Plan. The City will submit a draft of the annotated outline to the CCC for review. The City and CCC will exchange drafts and comments through iterative review prior to completing the outline.

Funding: City

Deliverable: Annotated LCP Land Use Plan Outline

Task 3.2: Draft LCP Land Use Plan

This task consists of a comprehensive update to Carlsbad's LCP Land Use Plan (LUP), which will incorporate the sea level rise adaptation measures and strategies identified in Task 2, and will be consistent with the California Coastal Act and updated Carlsbad General Plan. Graphics will clearly delineate the Coastal Zone and the Coastal Appeal Zone, as well as the City's land use designations within these zones. The City will work with the Coastal Commission's mapping unit to develop maps of the Coastal Zone, Coastal Appeal Zone, and other maps as required by the Coastal Act. The updated LCP Land Use Plan will include policies that address protection of coastal resources, including: planning and new development; hazards/shoreline development; public access and recreation; coastal habitats; agricultural resources; water quality; archaeological/paleontological resources; scenic resources; energy, industrial, and other coastal development uses.

The updated LCP will also include policies that address minimizing risks from sea level rise per Task 2, above; the policies shall:

- Assess, or specify a program/process to assess, whether current and planned land uses are feasible given sea level rise impacts and if land uses should be revised accordingly.
- Identify measures/strategies to address Carlsbad's specific sea level rise vulnerabilities, including minimizing impacts and risks to coastal resources, infrastructure and development.
- Provide guidance on how to assess and determine which adaptation measure/strategy is appropriate and when to implement adaptation measures/strategies.
- Identify new policies and ordinances to implement the adaptation measures.
- Ensure that sea level rise adaptation measures/strategies utilize guidance from Safeguarding California Plan for Reducing Climate Risk and incorporate measures that protect California's most vulnerable populations, achieve multiple benefits from efforts to reduce climate risks, prioritize green infrastructure solutions, and integrate climate risk reduction with emissions reductions where possible.

The City will provide an initial draft of the LUP amendment to the CCC for review prior to any formal LCP amendment submittal. The City and CCC will exchange drafts and comments through an iterative review process prior to completing the Draft LUP amendment.

Funding: OPC, CCC, City

Deliverable: A draft updated Carlsbad LCP Land Use Plan

Task 3.3 Draft LCP Implementation Plan

The objective of this task is to prepare a new/updated LCP Implementation Plan (IP) (zoning ordinances) to implement the updated General Plan and Local Coastal Program. The Implementation Plan will be easy to use and administer; a modern, graphic-enriched document is proposed to be prepared. The approach is to break the update to the LCP implementation plan into the following major phases: diagnosis and technical analysis, choices for new zoning, products and hearings for the plan. Measures and standards that address sea level adaptation will be incorporated into the updated LCP Implementation Plan.

The City will provide an initial draft of the IP amendment to the CCC for review prior to any formal LCP amendment submittal. The City and CCC will exchange drafts and comments through an iterative review process prior to completing the Draft IP amendment.

Funding: OPC, City

Deliverable: A draft LCP Implementation Plan

Task 4. PUBLIC REVIEW, HEARINGS AND ADOPTION

Task 4.1: Public Review

Public review of the draft Carlsbad LCP will be initiated. With a new emphasis on the need to analyze, plan for, and adapt to the effects of sea level rise along the coast and lagoons, the City will conduct community outreach to inform and consult with key stakeholders, decision-makers, and other interested parties on this vital coastal issue prior to city adoption of the LCP. The professional consultant will assist with public meetings to provide subject area expertise on the topic of sea level rise. The draft LCP Land Use Plan and Implementation Plan will be revised as necessary following public review. The City will provide a summary of changes to the LCP from public review to the CCC.

Funding: OPC, City

Deliverable: Complete Public Review

Task 4.2: Planning Commission

The draft LCP will be presented to the Planning Commission for consideration and recommendation to the City Council. The professional consultant will assist with public hearings to provide subject area expertise on the topic of sea level rise. The City will inform CCC regarding any recommended changes in the Planning Commission recommendation.

Funding: OPC, City

Deliverable: Obtain recommendation from Planning Commission

Task 4.3: City Council and submit to CCC

The draft LCP and Planning Commission recommendation will be presented to City Council for consideration. The professional consultant will assist with public hearings to provide subject area expertise on the topic of sea level rise.

Following the City Council approval of the LCP and authorizing to submit, the plan will be submitted to CCC for review and consideration. Completion of this task does not require the CCC to have approved the LCP Land Use Plan and Implementation Plan. The City will submit the draft LCP documents (text, maps, and/or exhibits) to the Coastal Commission staff in paper hardcopy as well as an electronic copy in permanent format (such as an Adobe Acrobat .pdf file) and one electronic copy in an editable format (such as in Microsoft Word .doc).

Funding: OPC, City

Deliverable: City Council approved LCP Land Use Plan and Implementation Plan;

Task 54: Coordination with Coastal Commission staff, other LCP grant recipients, and regional stakeholders

Task 54.1 Coordination with Coastal Commission Staff

The City will continue to hold regular coordination meetings (phone or in-person) with Coastal Commission district staff on a monthly basis, or as needed.

Task 54.2 Regional and LCP Planning Grant Coordination

The City will coordinate and share information and lessons learned as appropriate with other LCP planning grant recipients, regional local coastal jurisdictions, and stakeholders. This includes participating in webinars, regional workshops, and scheduling coordination meetings as needed.

Funding: City

Deliverable: Notes from coordination meetings

C. SCHEDULE

Project start date: 4/1/15 Project end date: 12/31/201804/30/2019

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Task 1. Initiation and Outline	Begin date: 4/1/15	End Date: -11/2/15	
Project Initiation & Professional Consultant RFP	Begin date: 4/1/15	End Date:-11/2/15	
Deliverables: Professional Consultant under contract, Work plan and Budget Updated	Completion Date:	11/2/15	
Task 2. Sea Level Rise	Begin date: 10/22/15	End Date: 12/31/17	
2.1 Research and Impacts	Begin date: 10/22/15	End Date: 12/31/17	
2.2 Risk Assessment, Measures and Strategies	Begin date: 10/22/15	End Date: 12/31/17	
Deliverables: Results and comparison with local governments and stakeholders, Draft Sea Level Rise Research and Risk Assessment Summaries	Complete Date: 12	2/31/17	
Task 3. Draft Plans	Begin date:1/15/16	End Date: 12/31/18	
3.1 Preparation of LCP Annotated Outline	Begin date:1/15/16	End Date: 5/1/16	
3.2 Prepare Draft LCP Land Use Plan	Begin date:1/15/16	End Date: 12/31/18	
3.3 Prepare Draft LCP Implementation Plan	Begin date: 3/1/16	End Date: 12/31/18 04/30/19 02/28/2019	
Deliverables: Annotated Outline, Final Grant Draft LCP Land Use Plan and Final Grant Draft LCP Implementation Plan	Complete Date: 12/31/1804/30/19		
Task 4. Public Review, Hearings and	Begin	End Date: 12/31/18	
Adoption	date:10/1/15	2	
4.1 Public Review	Begin date:10/1/15	End Date: 8/31/18	
4.2 Planning Commission	Begin date:	End Date:	

	7/1/18	09/30/18
4.3 City Council and submit to CCC	Begin date: 10/1/18	End Date: 12/31/18
Deliverables: Complete Public Review, Planning Commission Recommendation, City Council Adopt and authorize submission to CCC	Complete Date: 12	2/31/18
Task <u>54</u> . Coordination with CCC and stakeholders	Begin date: 4/1/15	End Date: 12/31/1804/30/19
54.1 Coordination with Coastal Commission Staff	Begin date: 4/1/15	End Date: 12/31/1804/30/19
54.2 Regional and LCP Planning Grant Coordination	Begin date: 4/1/15	End Date: 12/31/1804/30/19
Deliverables: Meeting notes, consensus with Coastal Commission on issue areas as possible, iterative exchange of comments on LUP and IP drafts	Complete date: 42	/31/18 04/30/19

D. BENCHMARK SCHEDULE

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ACTIVITY	COMPLETION DATE
Initiation of Project, RFP, Updated Work plan	Completion Date: 11/2/15
Sea Level Rise Assessment Report Complete	Completion Date:
	12/31/17
Annotated Outline	Completion Date: 5/1/16
Final Grant Draft LCP Land Use Plan	Completion Date:
Comprehensive Update and Associated	12/31/18 04/30/2019
Amendments Complete	
Final Grant Draft LCP Implementation Plan	Completion Date:
Comprehensive Update and Associated	12/31/18 04/30/19
Amendments Complete	
Complete Public Review	Completion Date: 8/31/18
Planning Commission Approval	Completion Date:
	9/30/18
City Council Approval and submittal to CCC	Completion Date:
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E. EVALUATION AND REPORTING

a. The Grantee shall promptly provide Project reports with payment requests at least every three months, and upon request by the Commission. Project reports are subject to the Coastal Commission Executive Director's review and approval. The Project report shall include a description of work tasks and deliverables completed to date, and a description of completed benchmarks, or

progress toward completing benchmarks. In any event Grantee shall provide the Commission a report showing total final Project expenditures with the final Request for Funds and required closing documents. Grantee shall submit all documentation for Project completion, as applicable, and final reimbursement by the Termination Date

- b. Final payment is contingent upon Commission verification that Project is consistent with the Scope of Work as described in Exhibit B1, together with any Commission approved amendments.
- Grantee must report to the Commission in the Project Budget all sources of other funds for the Project.

F. BUDGET

LABOR COSTS						
Position Title	Hourly Rate (salary plus benefits, incl. fringe benefits- see guidelines 3)	# of Hours	CCC Total (# of hours x rate per hour)	OPC Total (# of hours x rate per hour)	Match/ Other Funds (Source #2)	Total (LCP Grant Funds + Match/ Other Funds)
Task 1 – Initiation & Outline						
Principal Planner	\$74.82	252			\$18,855	\$18,855
Senior Planner	\$62.56	588			\$36,785	\$36,785
Associate Planner	\$55.33	588			\$32,534	\$32,534
Total Task 1					\$88,174	\$88,174
Task 2 – Sea Level Rise						
Principal Planner	\$74.82	348			\$26,037	\$26,037
Senior Planner	\$62.56	812	_		\$50,798	\$50,798
Associate Planner	\$55.33	812			\$44,927	\$44,927
Total Task 2				-	\$121,762	\$121,762
Task 3 – Draft Plans						
Principal Planner	\$74.82	66.83			\$28,669	\$28,669
Senior Planner	\$62.56	159.85			\$55,688	\$55,688
Associate Planner	\$55.33	361.47			\$38,096	\$38,096
Total Task 3					\$122,453	\$122,453
Task 4 - Coordination						
Principal Planner	\$74.82	100			\$7,482	\$7,482
Senior Planner	\$62.56	100			\$6,256	\$6,256
Associate Planner	\$55.33	100			\$5,533	\$5,533
Total Task 4					\$19,271	\$19,271
Task 4 — Public Review, Hearings & Adoption	32 65					
—Principal Planner	\$74.82	300			\$22,446	\$22,446
Senior Planner	\$62.56	700			\$43,792	\$43,792
- Associate Planner	\$55.33	700			\$38,731	\$38,731
-Total Task 4					\$104,969	\$104,969
Task 5 Coordination						
- Principal Planner	\$74.82	100			\$7,482	\$7,482
-Senior Planner	\$62.56	100			\$6,256	\$6,256
-Associate Planner	\$55.33	100			\$ 5,533	\$ 5,533
Total Task 5					\$19,271	\$ 19,271
Total Labor Costs		588			\$4 56,629 35 1,660	\$4 56,629 351,6
						60

 $^{^{\}rm 3}$ Amount requested for benefits not to exceed 40% of amount requested for salary or wage.

⁴ All contractors and subcontractors must be selected pursuant to a competitive bidding process that seeks at least three (3) bids from responsible bidders.

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OTHER DIRECT COSTS		# of		l one	80-4-6/	
Expense	Unit Rate/Cost	# of Units	CCC Grant Funds	OPC Funds	Match/ Other Funds	Total (LCP Grant Funds + Match/ Other Funds)
Project Supplies					\$4,100	\$4,100
Contractors and Subcontractors ⁴						
Task 2 – Sea Level Rise						
Consultant				\$92,490		\$92,490
Contingency			-			
Total Task 2				\$92,490		\$92,490
Task 3 – Draft Plans						
Consultant			\$48,000	\$87,510	\$36,040	\$171,550
Contingency						
Total Task 3			\$48,000	\$87,510	\$36,040	\$171,550
Task 4 - Public Review, Hearings & Adoption						
-Consultant					\$35,340	\$35,340
Total Task 4					\$35,340	\$35,340
Total Direct Costs			\$48,000	\$180,000	\$ 75,480 40, 140	\$ 303,480 268,1
TOTAL <u>GRANT</u> PROJECT COST			\$48,000	\$180,000	\$ 532,109 39 1,800	\$ 760,109 619,8