

CALIFORNIA COASTAL COMMISSION

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December 16, 1997

TO: Commissioners and Interested Persons

FROM: Tami Grove, Deputy Director *T.G.*
Elizabeth Fuchs, AICP, Coastal Program Manager *E.F.*

SUBJECT: **Recommended Priorities for 1998 Local Coastal Program (LCP) Grant Program**

This staff report reviews the Commission's local planning assistance grant program, discusses the grant funds available through the FY 1997/98 state budget and recommends priorities and criteria for allocating the funds.

Recommendation:

Staff recommends that the Commission adopt the following priorities and criteria for allocating LCP Grants Program funds for the period January- December, 1998.

Recommended 1998 LCP Grant Priorities

- Priority 1: Land use plan and/or zoning work to achieve certification of Local Coastal Programs resulting in transfer of coastal development permit authority to the local government.
- Priority 2: Planning and/or zoning work to resolve outstanding problems and complete LCP certification of Areas of Deferred Certification (ADCs).

Recommended Criteria for Award of LCP Grant Funds

Staff recommends that the Commission adopt the following criteria for evaluation of specific grant applications. These criteria are recommended in order of importance:

- Criteria 1: The level of pre-certification permit workload generated by the jurisdiction is substantial.
- Criteria 2: Evidence of significant progress toward LCP completion and a likelihood of successfully completing the certification process, preferably within a one year period. Such evidence could include, for example, completion of the Land Use Plan phase, recent updates of relevant General Plan elements, or recent local interest in initiating an LCP planning effort.

Criteria 3: The local government demonstrates its willingness to assume local coastal development permit processing responsibility.

Criteria 4: The history of successful performance under previous LCP grants.

Other Criteria: In addition to the criteria noted above, favorable consideration will also be given to factors such as the relationship of the LCP work program to other planning work being undertaken by the jurisdiction, the most efficient utilization of Commission staff, the availability and amount of local matching funds, and programs which address issues involving more than one jurisdiction.

Review of Grant Applications

After grant applications are received, staff will determine into which priority category a proposed work program falls and the work program will be evaluated for compliance with the Commission's adopted criteria. In applying these criteria, staff will rank applications according to these criteria. The level of funding that staff will recommend to the Commission will be determined by evaluating the grant requests against other considerations:

- the amount of available grant funds (\$340,000) and the number of competing applications;
- the sequence of tasks and likelihood of timely completion of the work program;
- the necessity of each task; and,
- the reasonableness of costs proposed for specific tasks.

Background

Pursuant to Chapter 779 of the Statutes of 1997 (AB 1581), \$340,000 was appropriated for Local Assistance (grants to local governments for LCP completion). In addition to these Local Assistance funds, the Commission received an addition of two limited term staff positions to assist local jurisdictions in completing their LCPs and to manage the grant program. These Local Assistance funds will be available beginning January, 1998. The appropriation of Local Assistance funds and the two staff positions will help reinvigorate the Commission's Local Assistance Program at least during the fiscal year. Over the past 20 years, when funds were appropriated, the Coastal Commission was able to provide substantial financial and technical support to local governments for the preparation and implementation of their Local Coastal Programs. Since July 1, 1976, the Commission has awarded coastal cities and counties an estimated \$11,509,052¹ in LCP grant funds. No Local Assistance funds have been appropriated since 1991 and therefore the Commission has had no local assistance program since 1991. Moreover, no state funds have been appropriated since FY 1992/93 to the Commission on State Mandates to reimburse local governments for their LCP development and implementation costs.

¹ California Coastal Commission, *Staff Report on Recommended Priorities for 1991 LCP Local Assistance Program*, April 24, 1991, page 2.

When the Commission first faced the prospect of being unable to fund all local government grant requests in 1981, the Commission established a "grant priority system." The purpose of the priority system, which was adjusted periodically, was to make sure that the limited grant funds were allocated to provide gains in numbers of LCPs actually certified before funding other implementation and "start up" activities. With the FY 1997/98 grant program, all LCP grants are to be targeted to completion of uncertified Local Coastal Programs or certification of Areas of Deferred Certification; therefore, only limited priorities are recommended. Staff is recommending, however, that the Commission review and adopt the criteria to be used to evaluate and recommend the award of specific grants. A list of the remaining uncertified jurisdictions is shown in Attachment A and the Areas of Deferred Certification in Attachment B. A Listing of previous LCP Grant Payments to uncertified jurisdictions is shown in Attachment C.

Grant Application Schedule

Following Commission consideration and adoption of grant criteria, the Commission staff will solicit local applications for the grant funds to cover a period of one year. As with past grant programs, local governments will have approximately one month to apply for grants. The staff will then return to the Commission at a subsequent meeting with recommendations for the awarding of grants to specific jurisdictions based on the adopted priorities and criteria.

Staff will alert the appropriate local jurisdictions with uncertified LCPs or Areas of Deferred Certification of the new grant program and will solicit preliminary interest in grant applications. Staff anticipates recommendations for awards of specific grants will be scheduled at the Commission's April, 1998, Meeting.

Grant Monitoring

Because of the importance of using the very limited grant resources in the most cost-effective manner, LCP grant contract language will continue to include language to provide for close monitoring of the progress on completing each work program's tasks. Specifically, each contract will require the local government to submit progress reports and invoices to Commission staff on a quarterly basis. The contract will specify that failure to meet work program milestones in a timely manner may result in the Commission's termination of the grant and redirection of the remaining grant funds to another jurisdiction (either to supplement an already awarded grant or to award a new grant).

ATTACHMENT A

UNCERTIFIED SEGMENTS)

(as of January, 1997; A jurisdiction's LCP may be divided into segments for purposes of LCP preparation and submittal).

LCP segment	CCCDistrict	Certified LUP?
Del Norte Co. - Pt. St. George segment	NorthCoast	
Mendocino Co. - Pygmy Forest segment	NorthCoast	
City of San Francisco - Olympic Club segment	NorthCoast	
City of Seaside	CentralCoast	Yes
City of Monterey - Laguna Grande segment	CentralCoast	w/suggested modifications
City of Monterey - Del Monte Beach segment	CentralCoast	w/suggested modifications
City of Monterey - Harbor segment	CentralCoast	w/suggested modifications
City of Monterey - Cannery Row segment	CentralCoast	w/suggested modifications
City of Monterey - Skyline segment	CentralCoast	w/suggested modifications
City of Pacific Grove	CentralCoast	w/suggested modifications
City of Carmel	CentralCoast	LCP certified w/suggested modifications.
City of Malibu	South CentralCoast	
Los Angeles Co. - Santa Monica Mountains	South CentralCoast	Yes
Los Angeles Co - Playa Vista A segment	SouthCoast	
Los Angeles Co. - Cerritos Wetland segment	SouthCoast	w/suggested modifications
City of Los Angeles - Pacific Palisades segment	SouthCoast	
City of Los Angeles - Venice segment	SouthCoast	
City of Los Angeles - Playa Vista segment	SouthCoast	Yes
City of Los Angeles - Del Rey Lagoon segment	SouthCoast	LUP denied
City of Los Angeles - Airport Dunes segment	SouthCoast	LUP denied
City of Los Angeles - San Pedro segment	SouthCoast	Yes
City of Santa Monica	SouthCoast	Yes
City of Hermosa Beach	SouthCoast	Yes
City of Redondo Beach	SouthCoast	Yes
City of Torrance	SouthCoast	w/suggested modifications
Orange Co. - Santa Ana River segment	SouthCoast	
Orange Co. - Santa Ana Hts. segment	SouthCoast	
City of Seal Beach	SouthCoast	w/suggested modifications
City of Costa Mesa	SouthCoast	
City of Newport Beach	SouthCoast	Yes
City of San Clemente	SouthCoast	Yes
Co. of San Diego	San Diego	LCP certified but has not agreed to issue permits
City of Carlsbad - Agua Hedionda segment	San Diego	Yes
City of Solana Beach	San Diego	
City of Del Mar	San Diego	Yes
City of San Diego - Mission Bay segment	San Diego	Yes
City of Chula Vista - South Bay Island segment	San Diego	

ATTACHMENT B

List of Areas of Deferred Certification

(as of 8/20/97)

Name of ADC	Location/LCP	Acreage (Approx.)	District
Pacific Shores Subdivision	Del Norte County	500	North Coast
Little Mo-Peepe	City of Crescent City	8	North Coast
Stagecoach Hill	Humboldt County	305	North Coast
Big Lagoon Estates	Humboldt County	30	North Coast
Trinidad Area Shoreline Lots	Humboldt County	200	North Coast
Trinidad Harbor	City of Trinidad	76	North Coast
Noyo Flats	City of Ft. Bragg	13	North Coast
Calle Del Arroyo Lots	Marin Co. Unit I	3.5	North Coast
Quarry Area	City of Pacifica	145	North Coast
Shell Dance	City of Pacifica	11	North Coast
Westside Ag Lands	City of Santa Cruz	72	Central Coast
Capitola Parcels	City of Capitola	10.25	Central Coast
Malpasos Beach	Monterey County		Central Coast
Yankee Beach	Monterey County		Central Coast
Fort Ord	Monterey County		Central Coast
So. of Bay Ave.	City of Sand City	17	Central Coast
Hayward Lumber	City of Pacific Grove	1	Central Coast
Sweet Springs Marsh	San Luis Obispo County	10	Central Coast
Otto/So. Bay	San Luis Obispo County	50	Central Coast
Haskell's Beach	Santa Barbara County	73	South Central
Channel Islands	Santa Barbara County		South Central
Beach Overlay	City of Santa Monica		South Coast
Civic Center	City of Santa Monica		South Coast
Edison Easement	City of Redondo Beach	5.2	South Coast
MWD Wetland	City of Huntington Beach	40	South Coast
Irvine Cove	City of Laguna Beach		South Coast
Hobo Canyon	City of Laguna Beach	361	South Coast
Blue Lagoon	City of Laguna Beach	9.6	South Coast
Treasure Island	City of Laguna Beach	21.4	South Coast
Three Arch Bay	City of Laguna Beach	300	South Coast
Monarch Beach/Laguna Niguel Niguel	City of Dana Point	225	South Coast
Dana Strand	City of Dana Point		South Coast
Marblehead Coastal	City of San Clemente	192	South Coast
Tamarack Street 1	City of Carlsbad		San Diego Coast
Tamarack Street 2	City of Carlsbad		San Diego Coast
Tamarack Street 3	City of Carlsbad		San Diego Coast
Palomar Airport Rd site	City of Carlsbad		San Diego Coast
Poinsettia Lane lots	City of Carlsbad		San Diego Coast
Via De la Valle Specific Plan	City of San Diego	100	San Diego Coast
South Slopes / San Dieguito River	City of San Diego		San Diego Coast
Carmel Valley	City of San Diego	400	San Diego Coast
Los Penasquitos Regional Park	City of San Diego	600	San Diego Coast
Torrey Pines City Park	City of San Diego	75	San Diego Coast
Cal Sorrento	City of San Diego	25	San Diego Coast
Famosa Slough	City of San Diego	20	San Diego Coast
Co. Admin Center	City of San Diego	15	San Diego Coast
Otay River Valley / South Bay	City of San Diego		San Diego Coast
Total ADCs 47	Sum of Acreage:	3913.95	

Data Source: LCP Annual Report Detailed History 8/97 and district review 2/97

LCP GRANT PAYMENTS TO JURISDICTIONS WITHOUT CERTIFIED LCPs OR WITH UNCERTIFIED SEGMENTS OR AREAS OF DEFERRED CERTIFICATION (ADCs)									
	Payments made in							Total Payments	
	FY76/77 - FY86/87	FY87/88	FY88/89	FY89/90	FY90/91	FY91/92	FY92/93		
Uncertified LCPs									
City of Seaside	\$ 17,879								\$ 17,879
City of Monterey	\$ 87,295								\$ 87,295
City of Pacific Grove	\$ 3,925			45,000.00	26,531.44	35,718.56			\$ 111,175
City of Carmel	\$ 25,222								\$ 25,222
Los Angeles County	\$ 507,493	234,215.00	61,250.00						\$ 802,958
City of Malibu	\$ -								\$ -
City of Los Angeles	\$ 318,876	34,299.00		49,176.57	63,930.00				\$ 466,282
City of Santa Monica	\$ 49,500			34,743.00	22,562.00				\$ 106,805
City of Hermosa Beach	\$ 59,076	7,853.86							\$ 66,930
City of Redondo Beach	\$ 99,585								\$ 99,585
City of Torrance	\$ 14,985								\$ 14,985
City of Seal Beach	\$ 18,660								\$ 18,660
City of Costa Mesa	\$ -								\$ -
City of Newport Beach	\$ 69,219	4,962.60							\$ 74,182
City of San Clemente	\$ 42,230	5,396.20		22,950.00					\$ 70,576
City of Solana Beach	\$ -								\$ -
City of Del Mar	\$ 30,348	10,000.00		48,000.00		20,142.67			\$ 108,491
								subtotal	\$ 2,071,024
Jurisdictions Where LCP is Substantially Completed but for one or two geographic segments or, where LCP is certified but has ADCs									
Del Norte County	\$ 201,255								\$ 201,255
City of Crescent City	\$ 30,101								\$ 30,101
Humboldt County	\$ 412,905								\$ 412,905
City of Trinidad	\$ 25,236	555.41							\$ 25,791
Mendocino County	\$ 392,256	66,451.00	46,164.00	53,252.00	44,880.00	79,843.00			\$ 682,846
City of Fort Bragg	\$ 45,044								\$ 45,044
Marin County	\$ 190,240		59,762.00						\$ 250,002
City of San Francisco	\$ 35,011	6,149.00							\$ 41,160
City of Pacifica	\$ 89,040	6,713.50					42,518.50		\$ 138,272
City of Santa Cruz	\$ 72,472								\$ 72,472
City of Capitola	\$ 54,548								\$ 54,548
Monterey County	\$ 407,866								\$ 407,866
City of Sand City	\$ 55,263								\$ 55,263
San Luis Obispo County	\$ 326,454	5,711.00							\$ 332,165
Santa Barbara County	\$ 473,228								\$ 473,228
Orange County	\$ 595,217	101,808.82		19,652.00					\$ 716,678
City of Huntington Beach	\$ 182,384		70,525.00						\$ 252,909
City of Laguna Beach	\$ 79,779			19,350.00					\$ 99,129
City of Dana Point	\$ -				11,250.00	3,750.00			\$ 15,000
San Diego County	\$ 285,218								\$ 285,218
City of Carlsbad	\$ 105,000								\$ 105,000
City of San Diego	\$ 497,538	55,305.14		16,975.00					\$ 569,818
City of Chula Vista	\$ 20,024								\$ 20,024
								subtotal	\$ 5,286,694
Totals	\$ 5,920,372	539,420.53	237,701.00	309,098.57	169,153.44	139,454.23	42,518.50	total	\$ 7,357,718

Source: California Coastal Commission, Table for LCP Funding Through FY86-87, dated 6/18/88 and LCP Grants Administration records 1986-1993.