(L 2/p GRAY DAVIS, Governor

CALIFORNIA COASTAL COMMISSION

South Coast Area Office 200 Oceangate, Suite 1000 Long Beach, CA 90802-4302 202) 590-5071

RECORD PACKET COPY

Filed:

November 22, 1999

49th Day:

January 10, 2000

180th Day:

May 20, 2006

Staff:

KFS-LB

Staff Report:

December 16, 1999

Hearing Date:

January 11-14, 2000

Commission Action:

STAFF REPORT: REGULAR CALENDAR

APPLICATION NO:

5-99-363

APPLICANT:

Equilon Enterprises LLC

AGENT:

Service Station Services

PROJECT LOCATION:

347 Main Street, City of Seal Beach, County of Orange

PROJECT DESCRIPTION: Demolition of an existing gas station, including the demolition of one 24 foot by 52 foot island cover, demolition of one 25 foot by 24 foot island cover, demolition of a 3-Bay service garage with kiosk and storage building. Demolition of all on-site concrete, asphalt, lights, block trash enclosure, planter curbs and plants. Removal of three 10,000 gallon underground fuel storage tanks and one 550 gallon waste oil tank, including all related piping. Removal and closure of on-site monitoring wells. Disposal of all demolition debris. Overexcavation, backfilling, and recompaction of soils including the export and disposal of 1,375 cubic yards of soil contaminated by hazardous substances. All excavations are to be backfilled. Upon completion of demolition, the site will be a flat vacant lot.

SUMMARY OF STAFF RECOMMENDATION:

The major issue of this staff report involves after the fact development and remediation of the site. Staff recommends that the Commission APPROVE the permit subject to three special conditions requiring the applicant to: 1) submit evidence of review and approval of the closure and remediation by the Orange County Health Care Agency; 2) identify a demolition debris disposal site; and 3) comply with the conditions of approval within 120 days of Commission action.

LOCAL APPROVALS RECEIVED: City of Seal Beach demolition permit #18766; Orange County Fire Authority Special Activity Permit #600845; South Coast Air Quality Management District Notification of Demolition or Asbestos Removal.

SUBSTANTIVE FILE DOCUMENTS: Tank Removal Report, Former Shell Service Station, 347
Main Street (at Pacific Coast Highway), Seal Beach, California, OCHCA File No.
89UT54, WPI Project No. 81.127 prepared by Wayne Perry, Inc. of Buena Park,
California, addressed to the Orange County Health Care Agency Environmental Health
Division, dated November 15, 1999.

STAFF RECOMMENDATION:

Staff recommends that the Commission APPROVE the permit application with conditions.

MOTION

I move that the Commission approve CDP #5-99-363 pursuant to the staff recommendation.

Staff recommends a <u>YES</u> vote. This will result in adoption of the following resolution and findings. The motion passes only by affirmative vote of a majority of the Commissioners present.

RESOLUTION

I. APPROVAL WITH CONDITIONS.

The Commission hereby **GRANTS** a permit, subject to the conditions below, for the proposed development on the grounds that the development will be in conformity with the provisions of Chapter 3 of the California Coastal Act of 1976, will not prejudice the ability of the local government having jurisdiction over the area to prepare a Local Coastal Program conforming to the provisions of Chapter 3 of the Coastal Act, and will not have any significant adverse effects on the environment within the meaning of the California Environmental Quality Act.

II. STANDARD CONDITIONS.

- Notice of Receipt and Acknowledgment. The permit is not valid and development shall
 not commence until a copy of the permit, signed by the permittee or authorized agent,
 acknowledging receipt of the permit and acceptance of the terms and conditions, is
 returned to the Commission office.
- 2. <u>Expiration</u>. If development has not commenced, the permit will expire two years from the date this permit is reported to the Commission. Development shall be pursued in a diligent manner and completed in a reasonable period of time. Application for extension of the permit must be made prior to the expiration date.
- 3. <u>Compliance</u>. All development must occur in strict compliance with the proposal as set forth in the application for permit, subject to any special conditions set forth below. Any deviation from the approved plans must be reviewed and approved by the staff and may require Commission approval.
- 4. <u>Interpretation</u>. Any questions of intent or interpretation of any condition will be resolved by the Executive Director or the Commission.
- 5. <u>Inspections</u>. The Commission staff shall be allowed to inspect the site and the project during its development, subject to 24-hour advance notice.

- 6. Assignment. The permit may be assigned to any qualified person, provided assignee files with the Commission an affidavit accepting all terms and conditions of the permit.
- 7. <u>Terms and Conditions Run with the Land</u>. These terms and conditions shall be perpetual, and it is the intention of the Commission and the permittee to bind all future owners and possessors of the subject property to the terms and conditions.

III. SPECIAL CONDITIONS.

1. ORANGE COUNTY HEALTH CARE AGENCY APPROVAL

PRIOR TO ISSUANCE OF THE COASTAL DEVELOPMENT PERMIT, the applicant shall provide to the Executive Director evidence that the Orange County Health Care Agency has reviewed and approved the final demolition, disposal, and remediation procedures. The applicant shall inform the Executive Director of any changes to the project required by the Orange County Health Care Agency. Such changes shall not be incorporated into the project until the applicant obtains a Commission amendment to this coastal development permit, unless the Executive Director determines that no amendment is required.

2. LOCATION OF DEBRIS DISPOSAL SITE

PRIOR TO ISSUANCE OF THE COASTAL DEVELOPMENT PERMIT, the applicant shall identify in writing, for the review and approval of the Executive Director, the location of the disposal site of the demolition and construction debris resulting from the proposed project. Disposal shall occur at the approved disposal site. If the disposal site is located in the coastal zone, a coastal development permit or an amendment to this permit shall be required before disposal can take place.

3. CONDITION COMPLIANCE

Within 120 days of Commission action on this coastal development permit application, or within such additional time as the Executive Director may grant for good cause, the applicant shall satisfy all requirements specified in the condition hereto that the applicant is required to satisfy prior to issuance of this permit. Failure to comply with this requirement may result in the institution of enforcement action under the provisions of Chapter 9 of the Coastal Act.

IV. FINDINGS AND DECLARATIONS.

The Commission hereby finds and declares as follows:

A. PROJECT DESCRIPTION AND LOCATION

The subject site is located at 347 Main Street, Seal Beach, Orange County. The site is at the corner of Pacific Coast Highway and Main Street and is not located between the first public road and the sea (Exhibit 1).

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Demolition of an existing Shell Service Station, including the demolition of one 24 foot by 52 foot island cover, demolition of one 25 foot by 24 foot island cover, demolition of a 3-Bay service garage with kiosk and storage building. Demolition of all on-site concrete, asphalt, lights, block trash enclosure, planter curbs and plants. Removal of three 10,000 gallon underground fuel storage tanks and one 550 gallon waste oil tank, including all related piping. Removal and closure of on-site monitoring wells. Disposal of all demolition debris. Overexcavation, backfilling, and recompaction of soils including the export and disposal of 1,375 cubic yards of soil contaminated by hazardous substances. All excavations are to be backfilled. Upon completion of demolition, the site will be a flat vacant lot (Exhibit 2).

B. CHAPTER 3 POLICY ANALYSIS

Section 30232 of the Coastal Act states:

Protection against the spillage of crude oil, gas, petroleum products, or hazardous substances shall be provided in relation to any development or transportation of such materials. Effective containment and cleanup facilities and procedures shall be provided for accidental spills that do occur.

The proposed development is the demolition of a gas station. Three 10,000 gallon underground fuel storage tanks and one 550 gallon waste oil tank is proposed to be removed and disposed. In addition, all piping related to the tanks is proposed for removal and disposal. Finally, any soil and/or groundwater contaminated by the release of hazardous materials stored in the tanks is planned for disposal and remediation.

Since the proposed development has already occurred, the applicant has submitted a report titled *Tank Removal Report, Former Shell Service Station, 347 Main Street (at Pacific Coast Highway), Seal Beach, California, OCHCA File No. 89UT54, WPI Project No. 81.127* prepared by Wayne Perry, Inc. of Buena Park, California, addressed to the Orange County Health Care Agency Environmental Health Division, dated November 15, 1999, which documents the gas station closure and associated remediation.

Prior to removal of each tank, the product dispensers, and the product piping, the equipment was rinsed and the rinsate was transported for recycling to a hazardous waste facility by an authorized hazardous waste transport company. Upon completion of rinsing, the tanks were removed and disposed at the Mid-Valley Landfill in Fontana, California, an approved disposal facility.

Soil samples were obtained and tested for the presence of hazardous substances. Petroleum hydrocarbons were discovered in certain samples taken beneath the tanks and near the petroleum dispenser islands. Contaminated soils in and in the vicinity of the tanks and dispenser islands were overexcavated, transported, and disposed at an approved hazardous waste disposal facility. Approximately 1,375 cubic yards of soil was disposed. Fill material, to backfill the overexcavated areas, was mixed with ORC, a compound designed to enhance aerobic biodegradation of any petroleum hydrocarbons remaining in the soil and groundwater on site. The overexcavated areas were then backfilled.

The applicant has submitted evidence that the proposed demolition, removal, and remediation have been reviewed and preliminarily approved by the Orange County Health Care Agency

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(OCHCA), the local agency responsible for monitoring gas station closures in Orange County (Exhibit 3). In addition, the applicant has submitted a copy of the closure report documenting the procedure of demolition, disposal, and remediation of the site which was submitted to the OCHCA. Evidence of final review and approval of the disposal and remediation would not be available until test results are submitted to OCHCA. Evidence of final review and approval of the demolition, disposal, and remediation by OCHCA must be submitted in order to assure that effective containment and cleanup facilities and procedures have been implemented. Therefore, the Commission imposes Special Condition 1, which requires the applicant to submit evidence that the OCHCA has reviewed and approved the final demolition, disposal, and remediation procedures. The applicant shall inform the Executive Director of any changes to the project required by the Orange County Health Care Agency. Such changes shall not be incorporated into the project until the applicant obtains a Commission amendment to this coastal development permit, unless the Executive Director determines that no amendment is required.

The applicant has described the location where contaminated materials were disposed, which is at the Mid-Valley Landfill in Fontana, California. However, the applicant has not described the location where the debris from the other demolished structures has been disposed. Therefore, the Commission imposes Special Condition 2, which requires the applicant to identify in writing the location of the debris disposal site.

As conditioned to provide evidence that the site is adequately remediated, the Commission finds the proposed development is consistent with Section 30232 of the Coastal Act. However, the Commission has found that the proposed development is consistent with Section 30232 of the Coastal Act subject to two conditions. The proposed development has occurred without benefit of a coastal development permit. Therefore, the Commission imposes Special Condition 3, which requires the applicant to comply with the conditions of approval within 120 days of action by the Commission.

C. UNPERMITTED DEVELOPMENT

Without benefit of a coastal development permit amendment, the applicant has demolished a gas station and disposed of the demolition debris. Specifically, all of the proposed work described in this application has taken place and is described as follows: demolition of one 24 foot by 52 foot island cover, demolition of one 25 foot by 24 foot island cover, demolition of a 3-Bay service garage, kiosk and storage building. Demolition of all on-site concrete, asphalt, lights, block trash enclosure, planter curbs and plants. Removal of three 10,000 gallon underground fuel storage tanks and one 550 gallon waste oil tank, including all related piping. Removal and closure of on-site monitoring wells. Disposal of demolition debris and removed equipment. Overexcavation, backfilling, and recompaction of soils including the export and disposal of 1,375 cubic yards of soil contaminated by hazardous substances. Therefore, in order the remedy the unpermitted development, the applicant has submitted the subject permit application. Approval of this coastal development permit will result in approval of the after the fact development.

Consideration of the permit amendment application by the Commission has been based solely on the consistency of the proposed development with the policies of Chapter 3 of the Coastal Act.

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Approval of this permit amendment does not constitute a waiver of any legal action with regard to the alleged unpermitted development, nor does it constitute admission as to the legality of any development undertaken on the subject site without a coastal development permit. The Commission may take action at a future date with respect to the removal of the unpermitted development and/or restoration of the site.

D. LOCAL COASTAL PROGRAM

Section 30604 of the Coastal Act provides for the issuance of coastal development permits directly by the Commission in regions where the local government having jurisdiction does not have a certified local coastal program. The permit may only be issued if the Commission finds that the proposed development will not prejudice the ability of the local government to prepare a Local Coastal Program which conforms with the Chapter 3 policies of the Coastal Act.

On July 28, 1983, the Commission denied the City of Seal Beach Land Use Plan (LUP) as submitted and certified it with suggested modifications. The City did not act on the suggested modifications within six months from the date of Commission action. Therefore, pursuant to Section 13537(b) of the California Code of Regulations, the Commission's certification of the land use plan with suggested modifications expired. The LUP has not been resubmitted for certification since that time.

The proposed development is consistent with the Chapter Three policies of the Coastal Act. Therefore, the Commission finds that the proposed development would not prejudice the ability of the City to prepare a certified coastal program consistent with the Chapter Three policies of the Coastal Act.

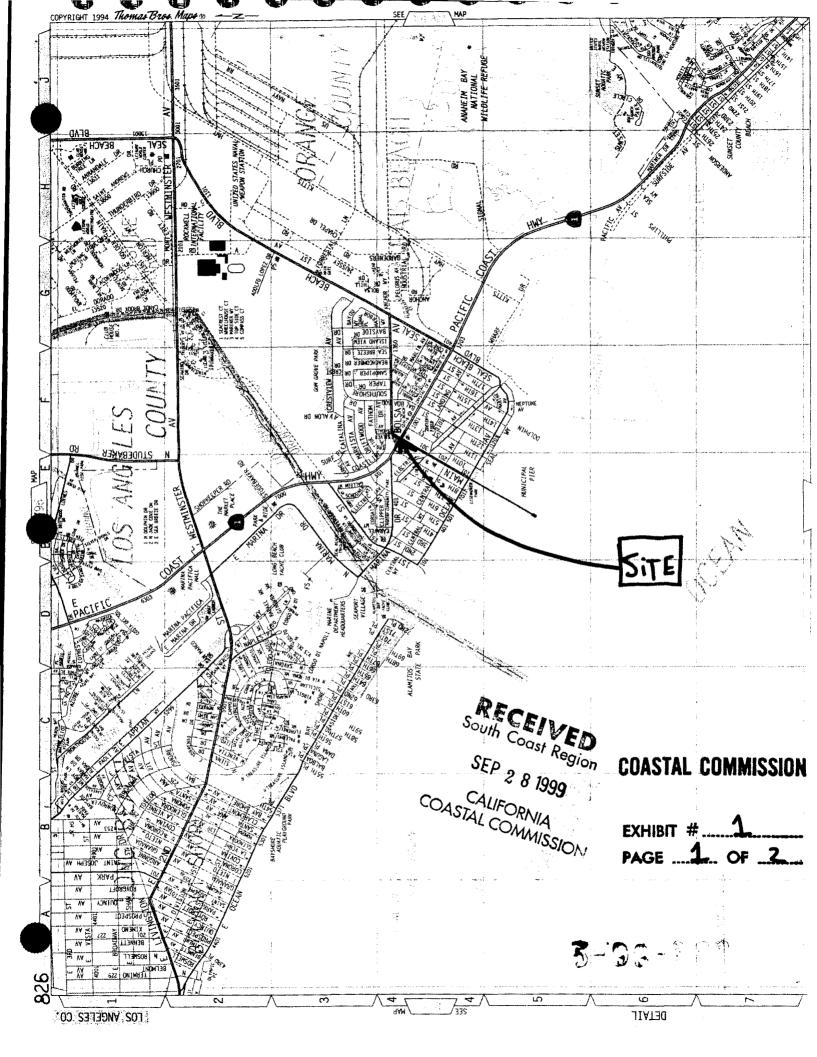
E. CALIFORNIA ENVIRONMENTAL QUALITY ACT

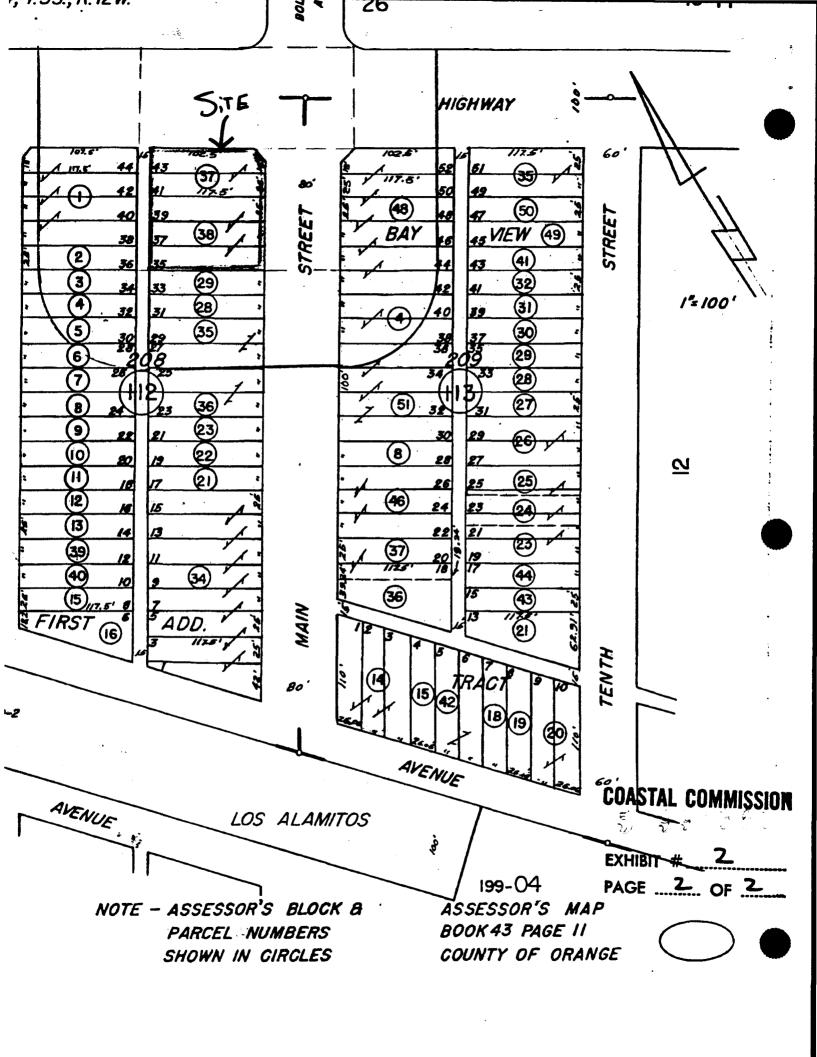
Section 13096 of the Commission's regulations requires Commission approval of Coastal Development Permit applications to be supported by a finding showing the application, as conditioned by any conditions of approval, to be consistent with any applicable requirements of the California Environmental Quality Act (CEQA). Section 21080.5(d)(2)(A) of CEQA prohibits a proposed development from being approved if there are feasible alternatives or feasible mitigation measures available which would substantially lessen any significant adverse effect which the activity may have on the environment.

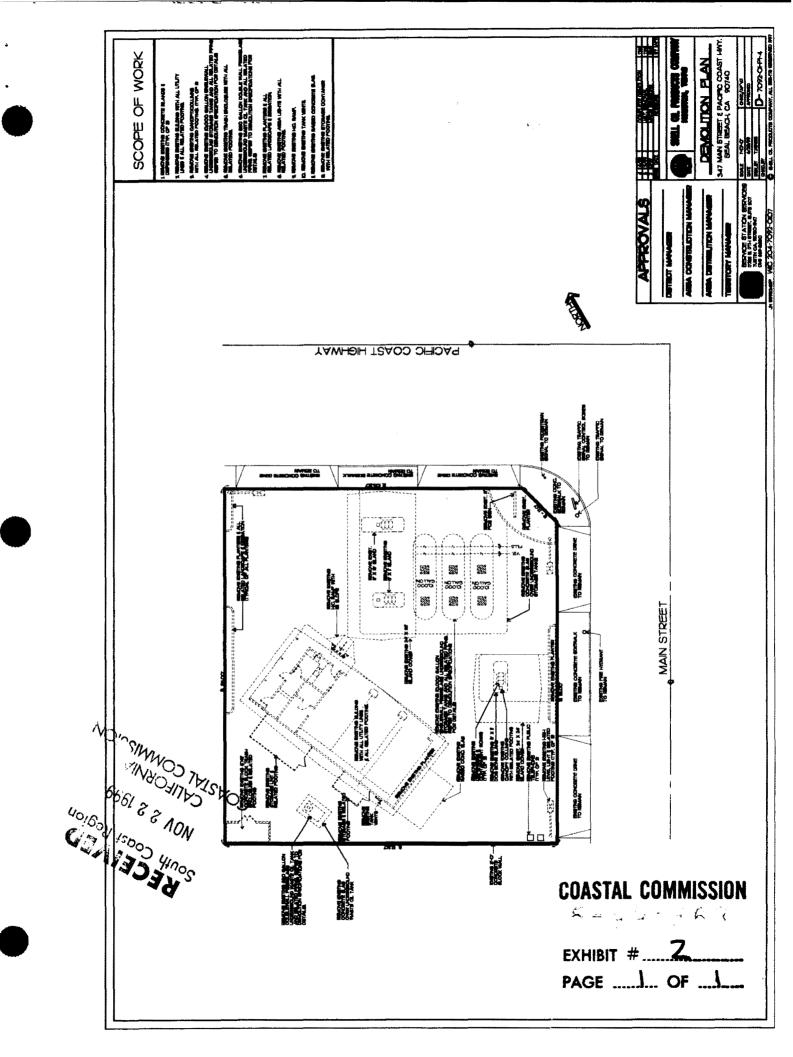
The proposed project is located in an urban area. All infrastructure necessary to serve the site exist in the area. The project has been conditioned to require confirmation from the Orange County Health Care Agency that the site has been remediated. As conditioned, the proposed project has been found consistent with the Chapter Three policies of the Coastal Act.

As conditioned, no feasible alternatives or feasible mitigation measures are known which would substantially lessen any identified significant effect which the activity may have on the environment. Therefore, the Commission finds that the proposed project is consistent with CEQA and the policies of the Coastal Act.

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PEAN APPROVAL DATES.

MARBER OF TANKS TO RECEIVE A SURCHARGE BELL

COUNTY OF GRANGE **HEALTH CARE AGENCY**

LARRY M. LEAMAN INTERIM DIRECTOR

HUGH F. STALLWORTH, M.D., MP DIRECTOR OF PUBLIC HEALTH HEALTH OFFICER

> JACK MILLER, MEHS DEPUTY DIRECTOR

MAILING ADDRESS: 2009 EAST EDINGER AVENUE SANTA ANA, CA 92705-4720

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FACILITY INFORMATION		TYPE OF CONSTRUCTION
NAME: Equilon Enterprises LLC	1Shell	INDICATE NO. OF TANK(S) BEING
STREET ADDRESS: 347 Mun St.		REMOVED/REPAIRED/INSTALLED BELOW: (COMPLETE PAGE 2 - INDICATING THE TANKS TO BE
crr: Seal Beach, CA.		INSTALLED/REMOVED, OR AFFECTED BY THE REPAIR)
		INSTALLATION(S)
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anv: Howston		APPLICANT
STATE: TX ZIP 712	<u> </u>	NAME: COMEN (BECAY) PLEASE PRINT
TELEPHONE NO: (714)427-341	φ	0 0000
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BILL TO ADDRESS:		TELEPHONE NO: (14)546-1221
CITY:		FACILITY OPERATOR (CONTACT PERSON)
STATE: ZIP		NAME: DOVID J. GREGOTIO
TELEPHONE NO.	•	BUSINESS TELEPHONE NO. COASTAL! COMMISSION
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TANK INFORMATION

PROVIDE THE INFORMATION BELOW FOR ALL TANKS AND PIPING SYSTEMS TO BE INSTALLED. REMOVED OR REPAIRED. ALSO INDICATE THE UPGRADE/CHANGES TO BE MADE TO EACH TANK SYSTEM.

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APPEICANT INFORMATION (Whomstesponsible for the permit) and the permit of the permit o

ORANGE COUNTY FIRE AUTHORITY

FIRE

Orange County Fire Authority P.O. Box 86 Orange, CA 92856-0086 Fire Prevention/Code Enforcement

JUDY PRUETT Office Specialist

> 8081 Western Avenue Buena Park, CA 90620 Work (714) 527-9447 FAX (714) 527-5339

STATEMENT! I hereby acknowledge that I have feat this application, that the information gives in correct, and that I am the Owner or the duly authorized agent of the owner. All permits or permits are inside that I am the Owner or the duly authorized agent of the owner. All permits or permits are inside that I am the proposed activity in compliance with all leaves and regulations applicable thereto, whether specified or not, and in complete accordance with approved plans and appointable thereto, whether specified or not, and in complete accordance with approved plans and appointable thereto, whether the owner of the owner own

Signature (Owner or Agent)

Date Signed

SHADED AREAS TO BE COMPLETED BY OCFA PERSONNEL

SOUTH COAST AIR QUALITY MANAGEMENT DISTRICT NOTIFICATION OF DEMOLITION OR ASBESTOS REMOVAL

21865 E. Copley Drive, Diamond Bar, CA 91765-4182 (909) 396-2000 http://www.aqmd.gov

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