

#### CALIFORNIA COASTAL COMMISSION

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#### RECORD PACKET COPY



Filed: 49<sup>th</sup> Day: April 13, 2000 June 1, 2000

180th Day: Staff:

October 1.0 2000. ALK/LB/

Staff Report: Hearing Date:

July 20, 2000 August 8-11, 2000

Commission Action:

#### STAFF REPORT: REGULAR CALENDAR

APPLICATION NUMBER:

5-00-111

APPLICANTS:

Joe & Carol Ballard; Bryan & Danielle Ballard

AGENT:

Frank Montesinos

PROJECT LOCATION:

108 Capistrano Lane, San Clemente, Orange County

PROJECT DESCRIPTION:

Construction of a new 3781 square foot, 32' high (23' 6" above centerline of frontage road), split level duplex ranging from two to four stories in height with two attached 2-car garages on a

vacant, sloping lot.

PROJECT SPECIFICS:

Lot Area:

3200 sa. ft.

Building Area: **Building Coverage:** 

4825 sq. ft. 1361 sq. ft.

Pavement Coverage:

1028 sq. ft.

Landscape Coverage: Parking Spaces:

811 sq. ft. Four (4)

Land Use Designation:

Residential High Density

Avg. Max. Ht.:

32 feet

Ht. above Frontage Rd.:

23 feet 6 inches

#### **SUMMARY OF STAFF RECOMMENDATION:**

The applicant proposes to construct a 32' high duplex on a vacant lot in the Pier Bowl district of the City of San Clemente. Staff recommends that the Commission APPROVE the proposed development subject to two (2) special conditions. Special Condition No. 1 requires the applicant to submit revised plans which show the height of the structure not to exceed a maximum average height of 32' (23' 6" above the centerline of Capistrano Lane). Special Condition No. 2 requires the recordation of a future improvement deed restriction.

The major issue of this staff report is preservation of public coastal views. As proposed, the project is 3' 6" higher than the adjacent structure, but is consistent with the height of development in the surrounding area. As such, the project will not result in a significant adverse effect on the existing public coastal view. This is an after-the-fact permit, as construction was initiated without benefit of a coastal development permit.

STAFF NOTE: The subject application was originally heard at the June 2000 Commission hearing, but was continued so that the applicant and staff could work together to resolve outstanding issues regarding the height of the proposed structure.

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#### LOCAL APPROVALS RECEIVED:

Approval-in-Concept from the Department of Community Development of the City of San Clemente; Approval of Cultural Heritage Permit 99-13 from the Planning Commission of the City of San Clemente; City of San Clemente Geotechnical Review dated June 24, 1999 and City of San Clemente Building Permits.

#### SUBSTANTIVE FILE DOCUMENTS:

City of San Clemente Certified Land Use Plan, City of San Clemente Pier Bowl Specific Plan and Coastal Development Permits P-2-28-77-312 (Schroeder), P-5-13-77-920 (Ratkelis), P-7-11-77-1324 (Easton), P-7-28-77-1482 (Glover), P-12-2-77-2353 (Hartfield); and P-80-7017 (Rampart Research and Financial).

#### LIST OF EXHIBITS:

- 1. Vicinity Map
- 2. Assessor's Parcel Map
- 3. Pier Bowl Boundary Map
- 4a. Revised Project Plans
- 4b. Original Project Plans
- 5. City of San Clemente Planning Division Memorandum dated March 27, 2000
- 6. Location of Previously-Issued CDPs in Pier Bowl District
- 7. Copies of Previously-Issued CDPs in Pier Bowl District
- 8. Objection Letters Received Since June 2000 Hearing
- 9. View Corridor Figure from Pier Bowl Specific Plan
- 10. Site Photos

#### STAFF RECOMMENDATION:

The staff recommends that the Commission APPROVE the permit with special conditions.

#### **MOTION:**

I move that the Commission approve Coastal Development Permit No. 5-00-111 pursuant to the staff recommendation.

Staff recommends a <u>YES</u> vote. Passage of this motion will result in adoption of the following resolution and findings. The motion passes only by affirmative vote of a majority of the Commissioners present.

#### **RESOLUTION:**

#### I. APPROVAL WITH CONDITIONS

The Commission hereby <u>GRANTS</u> a permit, subject to the conditions below, for the proposed development on the grounds that the development, will be in conformity with the provisions of Chapter 3 of the California Coastal Act of 1976 including the public access and recreation policies of Chapter 3, will not prejudice the ability of the local government having jurisdiction over the area to prepare a Local Coastal Program conforming to the provisions of Chapter 3 of the Coastal Act, and will not have any significant adverse effects on the environment within the meaning of the California Environmental Quality Act.

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#### II. STANDARD CONDITIONS

- 1. Notice of Receipt and Acknowledgment. The permit is not valid and development shall not commence until a copy of the permit, signed by the permittee or authorized agent, acknowledging receipt of the permit and acceptance of the terms and conditions, is returned to the Commission office.
- 2. Expiration. If development has not commenced, the permit will expire two years from the date this permit is reported to the Commission. Development shall be pursued in a diligent manner and completed in a reasonable period of time. Application for extension of the permit must be made prior to the expiration date.
- 3. <u>Interpretation.</u> Any questions of intent or interpretation of any condition will be resolved by the Executive Director or the Commission.
- 4. <u>Assignment.</u> The permit may be assigned to any qualified person, provided assignee files with the Commission an affidavit accepting all terms and conditions of the permit.
- 5. Terms and Conditions Run with the Land. These terms and conditions shall be perpetual, and it is the intention of the Commission and the permittee to bind all future owners and possessors of the subject property to the terms and conditions.

#### III. SPECIAL CONDITIONS

#### 1. Final Project Plans

- A. PRIOR TO ISSUANCE OF THE COASTAL DEVELOPMENT PERMIT, the applicant shall submit, for the review and approval of the Executive Director, two (2) full sets of final project plans approved in concept by the City of San Clemente which are consistent with the tentative revised project plans submitted July 7, 2000. The plans shall demonstrate that the structure approved by Coastal Development Permit No. 5-00-111 does not exceed a maximum average height of 32' 0", or 23' 6" above the centerline of Capistrano Lane.
- B. The permittee shall undertake development in accordance with the approved final plans. Any proposed changes to the approved final plans shall be reported to the Executive Director. No changes to the approved final plans shall occur without a Commission amendment to this coastal development permit unless the Executive Director determines that no amendment is required.

#### 2. Future Development Deed Restriction

- A. By acceptance of this permit, the applicant hereby acknowledges that the height of the structure approved by Coastal Development Permit 5-00-111 for development at 108 Capistrano Lane in the City of San Clemente shall not exceed a maximum height of 32 feet above average finished grade.
- B. PRIOR TO ISSUANCE OF THE COASTAL DEVELOPMENT PERMIT, the applicant shall execute and record a deed restriction in a form and content acceptable to the Executive Director, reflecting the above restrictions on

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development within the parcel. The deed restriction shall include legal descriptions of the applicant's entire parcel. The deed restriction shall run with the land, binding all successors and assigns, and shall be recorded free of prior liens that the Executive Director determines may affect the enforceability of the restriction. This deed restriction shall not be removed or changed without a Commission amendment to this coastal development permit.

#### IV. FINDINGS AND DECLARATIONS

The Commission hereby finds and declares:

#### A. Project Location, Description and Background

Project Location

The subject site is located at 108 Capistrano Lane in the Pier Bowl area of the City of San Clemente (Exhibits 1 & 2). The subject site is a "through lot" which abuts both Capistrano Lane to the northeast (inland) and Santa Ana Lane to the southwest (seaward). The site is located within the Residential High (RH) density zoning designation, approximately one-quarter mile from the shoreline. The nearest public coastal access is provided at the entrance to the San Clemente Municipal Pier, directly southwest of the subject site.

The Pier Bowl is a mixed-use district adjacent to the Municipal Pier, which serves as the central focal point of the City (Exhibit 3). The area includes commercial, visitor-serving and residential development. As described in the Pier Bowl Specific Plan, the topography of the subject area gently slopes seaward, forming a "natural amphitheater to the ocean."

Project Description

The applicant is proposing the construction of a new 3781 square foot, 32' high (average max. height above finished grade) split-level duplex ranging from two to four stories in height with two attached 2-car garages on a vacant, sloping lot (Exhibit 4a). One garage will take access from Capistrano Lane, while the other garage will take access from Santa Ana Lane. The project also involves approximately 900 cubic yards of cut for site preparation. Excess material will be disposed of at the Prima Deshecha Landfill.

City Approval of Project

On April 20, 1999, the City of San Clemente Planning Commission approved Cultural Heritage Permit 99-13 for construction of the originally proposed 43' 4" high duplex. The Cultural Heritage Permit was necessary due to the proximity of the subject site to a designated historic site. The City's staff report for the Cultural Heritage Permit included a condition requiring Coastal Commission approval prior to issuance of a building permit. However, no coastal development permit (CDP) application was submitted to the Commission. Instead, the City's Planning Division staff cleared a building permit through an improperly issued Categorical Exclusion approval.

As allowed under Categorical Exclusion Order E-82-1 (City of San Clemente), certain categories of development located in specific geographic areas can be excluded from the requirement of obtaining a coastal development permit if specific conditions are met. However, the subject site is not located within an area encompassed by the Categorical Exclusion Order. In addition, even if the site had been located within a Categorical Exclusion area identified on the map, the proposed duplex did not meet the Categorical Exclusion condition limiting project height to a maximum of 25 feet above average finished grade. Therefore, the City's approval was issued in error. Attached is a memo dated March 27, 2000, summarizing the City's internal investigation into the approval of the project (Exhibit 5).

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Prior Commission Action on the Current Application

On June 14, 2000, the Coastal Commission heard the applicant's proposal for a 43'4" high (55' 6" above the centerline of Capistrano Lane), 3-5 story structure at the subject site. Commission staff presented the proposed project recommending denial based on height, followed by testimony from the applicant's agents, the City of San Clemente Community Development Director, and a number of private citizens. Prior to making a decision on the proposed project, the Commission granted the applicant's request that the item be continued pending further project design negotiations with Commission staff. Since that time, the applicant and architect have met with staff and submitted revised project elevations. The new elevation drawings show the top floor removed from the design, resulting in an approximately 11' reduction in overall project height. The applicant is now proposing a 32' high (average max. height above finished grade), 2-4 story structure, which is 23' 6" above the centerline of Capistrano Lane, as shown in Exhibit 4a. The previously proposed plans are shown in Exhibit 4b.

Prior Commission Actions in Subject Area

The majority of existing development within the subject area appears to be pre-coastal (constructed prior to the passage of the Coastal Act). However, Commission staff has identified six (6) Commission approvals determined to be applicable to the currently proposed project. These were residential developments either conditioned to maintain a specific height limit or were proposed at the height specified below. Exhibit 6 graphically depicts the location of each prior Commission action.

- On April 4, 1977, the Coastal Commission approved P-2-28-77-312 (Schroeder) for the
  construction of a four-story duplex, conditioned not to exceed 20' from the centerline of
  the frontage road (Capistrano Lane) at 110 Capistrano Lane (Exhibit 7a). The Schroeder
  residence is located directly south of the subject site.
- 2. On August 11, 1977, the Commission approved CDP No. P-5-13-77-920 (Ratkelis) for the construction of a 3-level duplex with four-car subterranean level garage, conditioned not the exceed 30' 6" above the centerline of Santa Ana Lane at 117 Capistrano Lane (Exhibit 7b). This structure is located three lots south of the subject site.
- 3. On August 11, 1977, the Commission approved CDP No. P-7-11-77-1324 (Easton), which allowed the construction of a four-story duplex, conditioned not to exceed 36' above the centerline of Alameda and 23' 6" above the centerline of Santa Ana Lane at 122 Santa Ana Lane (Exhibit 7c). This structure is located one block west and seven lots south of the subject site, at the intersection of Santa Ana Lane, Monterey Lane and S. Alameda Lane.
- 4. On August 25, 1977, the Commissions approved CDP No. P-7-28-77-1482 (Glover) for the construction of a three-story, four-unit apartment building with subterranean garage for eight cars, proposed at 28' 4" above the centerline of the frontage road at 511 Avenida Del Mar (Exhibit 7d). This structure is located two lots north of the subject site, at the intersection of Avenida Del Mar, Capistrano Lane and Santa Ana Lane.
- 5. On January 9, 1978, the Commission approved CDP No. P-12-2-77-2353 (Hartfield), which allowed the construction of a 3-story (over garage level) triplex, conditioned not to exceed 26' above average finished grade and 36' above the centerline of the frontage road at 123 Coronado Lane (Exhibit 7e). This structure is located two blocks west and seven lots south of the subject site, at the intersection of Monterey Lane, S. Alameda Lane and Coronado Lane.
- 6. On August 11, 1980, the Commission approved Coastal Development Permit P-80-7017 (Rampart Research and Financial) for the demolition of a single-family dwelling and construction of a new three-story, five-unit condominium proposed at 25' above average

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finished grade and 32' above the centerline of the frontage road at 103 Coronado Lane (Exhibit 7f). This structure is located two blocks west and three lots north of the subject site, at the intersection of Avenida Del Mar, S. Alameda Lane and Coronado Lane.

Written Public Comment

Twenty-five (25) letters of opposition to the proposed project have been received since the mail-out for the June 14, 2000 hearing in Santa Barbara (Exhibit 8). The opponents express concern over the height of the proposed structure as it relates to view obstruction and community character. Many have requested the height of the proposed duplex be restricted to 20' above the centerline of Capistrano Lane.

#### B. Standard of Review

The Commission certified the City of San Clemente Land Use Plan (LUP) on May 11, 1988, and approved an amendment in October 1995. On April 10, 1998, the Commission certified with suggested modifications the Implementation Plan (IP) portion of the Local Coastal Program (LCP). The suggested modifications expired on October 10, 1998. Therefore, the City has no certified LCP and the Commission retains permit issuance jurisdiction.

The City has recently submitted the revised IP for Commission review. However, until such time as the IP is approved and the City's LCP has been fully certified by the Commission, the Chapter Three policies of the Coastal Act are applied as the standard of review. The City's certified LUP will be used as guidance in the current analysis.

Also noted, the City adopted the Pier Bowl Specific Plan on October 13, 1993. The Specific Plan is included in the City's recent IP submittal for Commission review. However, as the Commission has yet to certify the Specific Plan, the Plan will not be applied as guidance.

#### C. Scenic and Visual Resources

#### 1. Coastal Act Policy

Section 30251 of the Coastal Act states, in pertinent part:

The scenic and visual qualities of coastal areas shall be considered and protected as a resource of public importance. Permitted development shall be sited and designed to protect views to and along the ocean and scenic coastal areas, to minimize the alteration of natural land forms, to be visually compatible with the character of surrounding areas, and, where feasible, to restore and enhance visual quality in visually degraded areas. New development in highly scenic areas such as those designated in the California Coastline Preservation and Recreation Plan prepared by the Department of Parks and Recreation and by local government shall be subordinate to the character of its setting.

#### 2. City of San Clemente Land Use Plan Policies

Section 305 of the City's certified LUP contains the following Coastal Visual and Historic Resources Goals and Policies.
Policy XII.5 states:

Preserve the aesthetic resources of the City, including coastal bluffs, visually significant ridgelines, and coastal canyons, and significant public views.

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#### Policy XII.9 states:

Promote the preservation of significant public view corridors to the ocean.

#### 3. Pier Bowl Specific Plan Policies

The Pier Bowl Specific Plan contains policies and standards for allowable building height and view preservation within the Pier Bowl district. During public workshops for the development of the Specific Plan, the protection of significant public views was identified as an important design issue. Included in the Specific Plan is an identification of significant view corridors, including the Pier and ocean from Avenida Del Mar. Exhibit 9 illustrates four of the six designated view corridors in the Specific Plan. However, as the Commission has yet to certify the City's Specific Plan, these policies will not be used as guidance in the current analysis.

#### 4. Analysis of Scenic and Visual Resource Issues

The applicant is proposing to construct a new 32' high, 2-4 story duplex on a vacant, in-fill lot. The project is sited in an area where development is allowed to reach to a maximum average building height of 45' above existing grade. (Averages are used to measure building height on sloping lots.) However, at present, the structures within the surrounding residential neighborhood do not typically exceed a 35-foot average maximum height above existing grade. The majority of developments on similar "through lots" within the subject area maintain a consistent building height of no more than four stories on the downward sloping side and two stories on the upward sloping side, with heights not exceeding 35' above average finished grade.

The current pattern of development has created a fairly uniform line of structures along each parallel block within the Pier Bowl area. As shown in Exhibit 10a, each row of residences steps down with the topography toward the ocean. A few older residences maintain a lower building height, but the majority of newer structures along Capistrano Lane, Santa Ana Lane and S. Alameda Lane are at least two stories tall. Since the area is almost entirely built out, the majority of coastal views are achieved by looking over or around these existing structures when traveling down Avenida Del Mar, a public roadway leading to the ocean.

Development at the currently vacant lot will obstruct a portion of the existing public view of the shoreline and the Municipal Pier from Avenida Del Mar. However, the construction of a 2-4 story split level structure at the site is consistent with existing development and cannot be prohibited entirely. Nonetheless, to maintain consistency with the current pattern of development, the height of the new development can be conditioned to be in conformance with the height of surrounding development. If limited to a height not to exceed 32' from average finished grade, the proposed structure will not contrast greatly with the neighboring structures or result in significant additional view blockage.

Staff has evaluated the following three (3) project alternatives regarding the proposed structure height: 1) allow the structure to be built with a pitched roof at 32' average maximum height and 23' 6' above the centerline of Capistrano Lane, 2) require the structure to be constructed with a flat roof at 22' 2' above Capistrano Lane, or 3) require the structure to be constructed at 20' above the centerline of Capistrano Lane.

#### Alternative 1

As proposed, the structure would be constructed at 32' above average finished grade, or 23' 6" above the centerline of the frontage road, Capistrano Lane. The plane (i.e. plate line) of the structure would be located at approximately 21' 6" above the centerline of the frontage road (Capistrano Lane) and the pitched tile roof features would extend to a maximum height of 23' 6," as shown in Exhibit 4a. This alternative would allow the applicant to construct a duplex approximately

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3' 6" taller than the adjacent flat roof structure at 110 Capistrano Lane and approximately 4' taller than the adjacent flat roof structure at 106 Capistrano Lane. However, due to the slope of Capistrano Lane, the proposed structure at 108 Capistrano Lane would appear approximately the same height as the Schroeder residence, which sits at a slightly higher elevation. The existing structure at 106 Capistrano Lane appears to have been built at less than 20' from the centerline of the road (no records available) and sits at a slightly lower elevation than the subject lot. As such, the proposed structure would appear as much as 4' taller than the structure at 106 Capistrano Lane.

While the proposed duplex would be slighter higher than the structures on either side of it, the additional view blockage would be minimal. As viewed from Avenida Del Mar, the proposed structure would be visually consistent with the existing pattern of development in the surrounding neighborhood (Exhibit 10b). The duplex would be two stories high on the Capistrano Lane side of the structure and four stories high on the Santa Ana Lane side. The peak of the tile roof features shown on the project plans (Exhibit 4a) would be the only portions of the proposed structure (with exception of the chimney and roof equipment) to reach a maximum height of 23' 6" above the frontage road. The remainder of the structural facade would be constructed with a primarily flat roof design at a height of approximately 22' 6." As such, the proposed duplex would not result in substantial visual impact and would appear consistent with existing structures in the surrounding area.

It should be noted that any development at the subject lot would preclude some portion of the existing ocean view. So long as the new structure is in substantial conformance with the heights of the surrounding structures, adverse effects to the existing public view and character of the area will be lessened. Additionally, the pitched tile roof of the proposed structure is consistent with the design intent of the City of San Clemente LUP, which encourages Spanish Colonial architecture in the Pier Bowl.

#### Alternative 2

The flat roof alternative would reduce the height of the proposed structure to 22' 2", a minimal difference from the proposed structure height at 23' 6". The flat roof alternative includes an 8" parapet wall above the 21' 6" plane for adequate roof runoff. While this alternative would reduce the building height, the architectural design will be compromised and the additional public view benefit would be minimal.

#### Alternative 3

The third alternative would limit the allowable building height to 20' above the centerline of Capistrano Lane. As such, the structure would be exactly the same height as the Schroeder residence next door. View blockage of the ocean as seen from Avenida Del Mar would be reduced by approximately 3' 6" along the northern length of the structure as compared to Alternative 1, and by 2' 2" compared to Alternative 2. As previously stated, this improved public view would not be significant.

#### Recommended Alternative

The Commission finds Alternative 1 to be allowable based on the pattern of existing development within the Pier Bowl area, the resultant public view effect of the proposed project, and past Commission actions in the area. The average maximum height of the proposed development is 32' above average finished grade, consistent with the 35' and 36' standards applied in other Commission approvals within the Pier Bowl and with current building heights existent in the neighborhood. As discussed in Section II.A, there are structures within the Pier Bowl that are taller than 20' above their respective frontage roads, but remain within the 35' average maximum height limitation. As such, the newly proposed 23' 6" high duplex will be consistent with the heights of nearby structures and consistent with past Commission actions in the subject area.

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As discussed previously, the Commission has imposed building height restrictions on four of the six known developments that were issued coastal development permits within the subject area. Commission actions include the approval of a duplex at 110 Capistrano Lane, next door to the subject site, which was limited to 20' above the centerline of the frontage road [CDP No. P-2-28-77-312 (Schroeder)]. Other approvals include a 3-level, 30' 6" high (above centerline of the frontage road) duplex at 117 Capistrano Lane [P-5-13-77-920 (Ratkelis)], a 36' high (avg. maximum height) duplex at 122 Santa Ana Lane [CDP No. P-7-11-77-1324 (Easton)], a 3-story, 28' 4" high (above the centerline of the frontage road) four-unit apartment building at 511 Avenida Del Mar, and a 36' high (avg. maximum height) duplex at 123 Coronado Lane [CDP No. P-12-2-77-2353 (Hartfield)]. Of the cases evaluated, only one structure was limited to a maximum height of 20' above the centerline of the frontage road. All others were allowed to construct 2, 3 and 4 story structures extending to a maximum height of 36' above average finished grade. Consequently, the proposed duplex exceeds the height of the adjacent structure, but is consistent with other developments approved in the neighboring blocks (Exhibit 10c).

The Commission recognizes that the adjacent structure (110 Capistrano Lane) was limited to a height of 20' above the centerline of the frontage road; however, in this case, the structure will be allowed to extend to 23' 6' above the centerline. The adjacent structure was built with a flat roof, while the proposed structure will have a pitched tile roof. The plane of the proposed building will be located at 21' 6," and the pitch of the roof will extend 2' above that. The resultant visual impact of the proposed pitched roof structure as compared to a flat roof structure is negligible.

As discussed previously, the ocean is visible when traveling toward the San Clemente Pier via Avenida Del Mar. Avenida Del Mar is the main entrance road into the Pier Bowl. The Commission recognizes this horizon view of the ocean to be a visual resource of statewide significance. The proposed project will be conditioned not to exceed an average maximum height of 32', or 23' 6" above the frontage road, Capistrano Lane. The plane of the proposed structure will exist at 21' 6," and the peak of the pitched tile roof features will reach a maximum height of 23' 6.' As such, the preponderance of the existing public view within the Avenida Del Mar view corridor will be maintained. In addition, the project will have no affect on existing views toward the Pier Bowl Core as seen from the San Clemente Municipal Pier. The duplex, as conditioned below, will be consistent with the height and character of the adjacent structures as viewed from both Avenida Del Mar and the Municipal Pier.

#### 5. Special Conditions

Special Condition No. 1 requires the applicant to submit two (2) full sets of project plans, approved by the City of San Clemente, showing that the proposed structure not exceed a maximum average height of 35' above existing grade and 23' 6" above the centerline of the frontage road (Capistrano Lane). The Commission also imposes Special Condition No. 2, which requires the applicant to record a deed restriction which notifies the applicant and any future landowners that the structure approved by CDP 5-00-111 shall not exceed a maximum average height of 32' above existing grade.

#### 6. Conclusion

The project will result in minimal obstruction of the public view of the ocean from Avenida Del Mar, as would virtually any development at the subject site. Nonetheless, the proposed duplex conforms to the existing pattern of development and with past Commission actions in the subject area. The proposed 32' high (avg. max. height) structure is allowable, as it is consistent with similar 2-4 story residential structures in the surrounding area. Based on records research and field visits, Commission staff has confirmed that the majority of existing structures in the surrounding area have been constructed at comparable heights. In addition, the Commission has set a precedent of limiting height in the subject area to no more than 36' average maximum height.

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As such, the Commission's current action is consistent with prior actions in the Pier Bowl district. Therefore, the Commission finds the proposed duplex, as conditioned, to be consistent with Section 30251 of the Coastal Act.

#### D. New Development

#### 1. Coastal Act Policies

As defined by Section 30106 of the Coastal Act, "development" includes a change in the density or intensity of use of land or construction, reconstruction, demolition, or alteration of the size of any structure. The proposed project involves construction of a new duplex on a vacant lot.

Section 30250 (a) of the Coastal Act requires that new development be located where it will not have significant adverse affects on coastal resources. It states, in relevant part:

(a) New residential, commercial, or industrial development, except as otherwise provided in this division, shall be located within, contiguous with, or in close proximity to, existing developed areas able to accommodate it or, where such areas are not able to accommodate it, in other areas with adequate public services and where it will not have significant adverse effects, either individually or cumulatively, on coastal resources.

As stated previously, Section 30251 of the Coastal Act requires the scenic and visual qualities of coastal areas to be considered and protected as a resource of public importance. Therefore, new development should be sited so as not to adversely affect scenic and visual resources.

#### 2. City of San Clemente Land Use Plan Policies

Section III. G of the City of San Clemente Certified Land Use Plan (LUP) contains various policies regarding new residential development within the Pier Bowl district. These policies are being used as guidance.

LUP Policy I.5 addresses multi-family residential development as follows:

Require that multi family residential projects be designed to convey a high level of quality and distinctive neighborhood character in accordance with the Urban Design Element.

The LUP includes the following policy intent for the Pier Bowl area:

Plan policy provides for the continuation of the Pier Bowl as a recreational activity area. Coastal recreational uses including retail, restaurant, hotel, bed and breakfast, time share, and residential are allowed. Cultural and recreational activities, including the Ocean Festival, are encouraged. Building design in the Pier Bowl is required to preserve public views, encourage pedestrian activity, to be sensitive to the Pier Bowl's topography and to be a Spanish Colonial Revival Architecture style.

The LUP also contains Policy VI.5 requiring the preparation of a Specific Plan to guide new development in the Pier Bowl:

Formulate a Specific Plan incorporating detailed land uses, design and public improvement requirements to ensure consistent development of the Pier Bowl area.

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#### 3. Pier Bowl Specific Plan Policies

The Pier Bowl Specific Plan provides policies, development standards and design guidelines for new development in the subject area. Of particular interest as it relates to the currently proposed development, the Specific Plan requires the design of buildings to be compatible with the surrounding area, particularly adjacent buildings and suggests that in-fill development not contrast greatly with the neighboring structure. However, as noted previously, the Pier Bowl Specific Plan has not been reviewed and certified by the Commission and therefore, is not being applied in the current analysis.

#### 4. Analysis of Development Issues

The applicant is proposing a new 32' high duplex in the Pier Bowl area of San Clemente. The project is consistent with the 45' height limit set forth in the City of San Clemente Zoning Ordinance for structures within the Residential High (RH) density district. In addition, the project is consistent with the City's LUP (used as guidance in the current evaluation) which requires the design of buildings to be "sensitive to the Pier Bowl's topography and to be a Spanish Colonial Revival Architecture style."

Existing development in the subject area steps down with the topography towards the ocean. Building heights vary from structure to structure, but do not typically exceed a maximum height of 35.' The proposed structure will be slightly taller than the immediately adjacent structures by approximately 3'-4,' but will be consistent with the height of similar residential development in the surrounding area. In addition, the 32' high duplex is designed to be consistent with the pattern of existing development, which includes two to four story structures on sloping "through lots." As proposed, the duplex will follow the established pattern of development. Consequently, the proposed project will maintain the existing character of the Pier Bowl district.

As discussed previously, the proposed structure will not substantially decrease the existing public view of the ocean from Avenida Del Mar. The area is almost entirely built out, and the majority of views are achieved by looking over or around existing structures. Nearby structures have been constructed at similar heights as that proposed by the current application. Therefore, the proposed project will not contrast greatly with the neighboring structures or result in significant additional view blockage. While development at this in-fill lot will obstruct a portion of an existing public view, the Commission cannot preclude all development at this site. The Commission, can, however, limit the height of the structure to be comparable to the existing development in the subject area. As such, the Commission imposes Special Conditions 1 and 2, discussed in Section C.

#### 5. Conclusion

The Commission finds that the proposed development is consistent with existing development in the subject area and will not result in a significant adverse effect on the existing public view. The Commission has previously imposed building height restrictions in the subject area, thereby setting a development precedent, as reviewed on page 5 of the current report. Existing structures along Capistrano Lane and Santa Ana Lane are a maximum average height of 35 feet above grade. The proposed 32' high structure will exceed the height of immediately adjacent structures, but will be consistent with the 35' maximum height limit set by the Commission in prior actions in the Pier Bowl area. For the reasons discussed above, the Commission finds that the proposed development, as conditioned, is consistent with Sections 30250 and 30251of the Coastal Act.

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#### E. Unpermitted Development

Without benefit of a coastal development permit, the applicant has initiated construction of the duplex. Site preparation (i.e. grading and foundation placement) and structural framing has occurred.

Commission action on this permit does not constitute a waiver of any legal action with regard to the alleged unpermitted development, nor does it constitute admission as to the legality of any development undertaken on the subject site without a coastal development permit.

#### F. Local Coastal Program

Section 30604(a) of the Coastal Act provides that the Commission shall issue a coastal permit only if the project will not prejudice the ability of the local government having jurisdiction to prepare a Local Coastal Program (LCP) which conforms with Chapter 3 policies of the Coastal Act. The Commission certified the Land Use Plan (LUP) for the City of San Clemente on May 11, 1988, and certified an amendment approved in October 1995. On April 10, 1998, the Commission certified with suggested modifications the Implementation Plan (IP) portion of the Local Coastal Program. The suggested modifications expired on October 10, 1998. Therefore, the Commission retains coastal development permit jurisdiction in the City of San Clemente.

The City has recently submitted the revised IP for Commission review. The Pier Bowl Specific Plan is included in the City's submittal. The Specific Plan includes policies that are intended to be consistent with the Chapter Three policies of the Coastal Act. However, the Commission finds the Specific Plan policies to be internally inconsistent in their regulation of building height and view preservation. Resolution of this issue will be necessary during the Commission's review of the current Implementation Plan submittal. Consistency with the scenic and visual resource policies of the Coastal Act must be ensured prior to LCP certification.

While the IP is still under consideration, the Commission can not take any action that may prejudice the City's ability to prepare a certified LCP. However, as proposed at 32' high, the structure is consistent with the visual resource policies of the Coastal Act. In addition, the proposed development is consistent with the policies contained in the City's certified Land Use Plan regarding preservation of public views of the coastline. Therefore, approval of the proposed development will not prejudice the City's ability to prepare a Local Coastal Program for San Clemente that is consistent with the Chapter 3 policies of the Coastal Act as required by Section 30604(a).

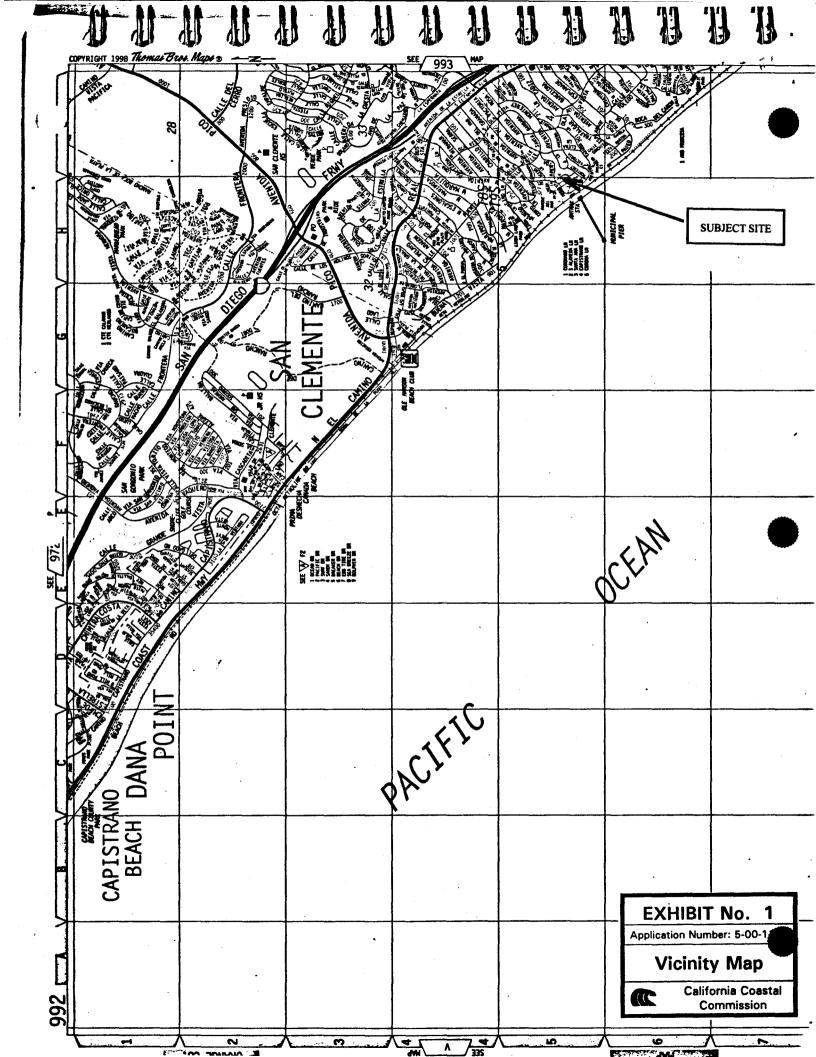
#### G. Consistency with the California Environmental Quality Act (CEQA)

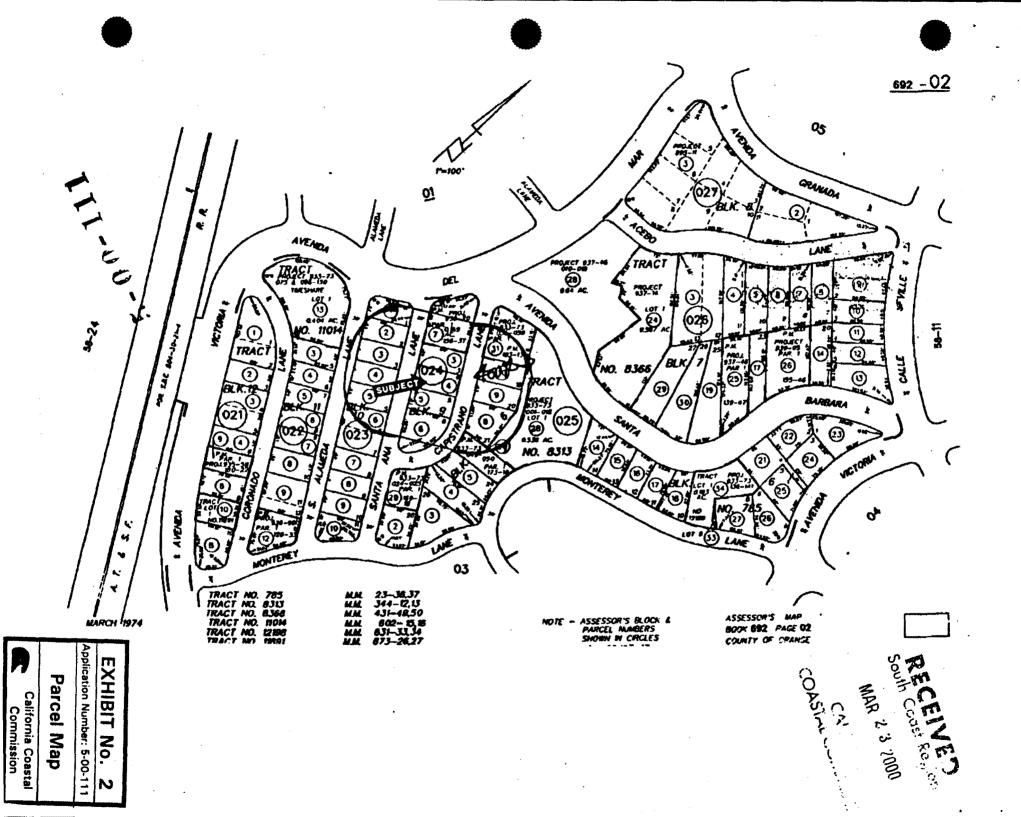
Section 13096 of Title 14 of the California Code of Regulations requires Commission approval of Coastal Development Permits to be supported by a finding showing the permit, as conditioned by any conditions of approval, to be consistent with any applicable requirements of the California Environmental Quality Act (CEQA). Section 21080.5(d)(2)(A) of CEQA prohibits a proposed development from being approved if there are feasible alternatives or feasible mitigation measures available which would substantially lessen any significant adverse effect which the activity may have on the environment.

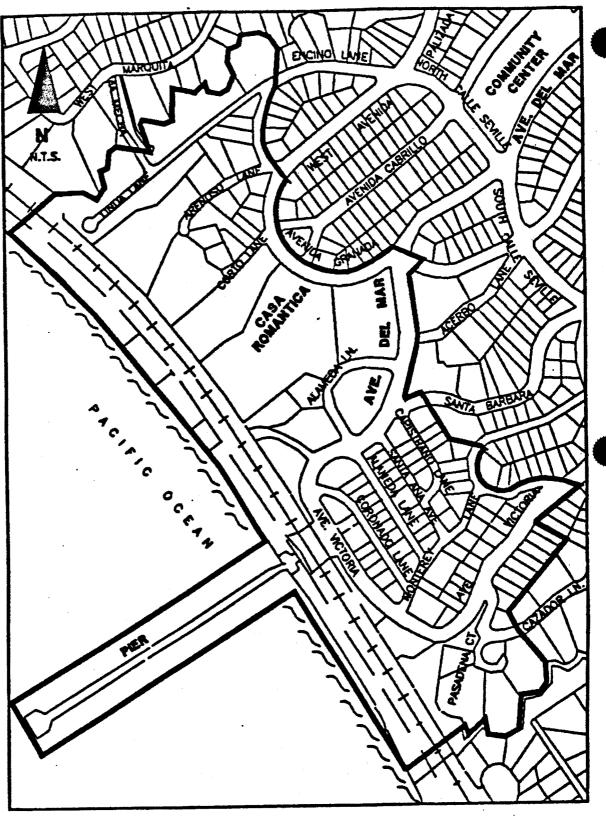
The proposed project has been conditioned in order to be found consistent with the scenic and visual resources and new development policies of the Coastal Act. Mitigation measures, in the form of special conditions, require 1) submittal of revised project plans; and 2); recordation of a deed restriction limiting allowable building height, will minimize all adverse effects. As conditioned,

#### 5-00-111 (Ballard) Staff Report – Regular Calendar Page 13 of 13

there are no feasible alternatives or feasible mitigation measures available which would substantially lessen any significant adverse effect that the activity may have on the environment. Therefore, the Commission finds that the proposed project can be found consistent with the requirements of the Coastal Act to conform to CEQA.









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EXHIBIT No.

Application Number: 5-00-111

Pier Bowl Boundary Map

California Coastal
Commission

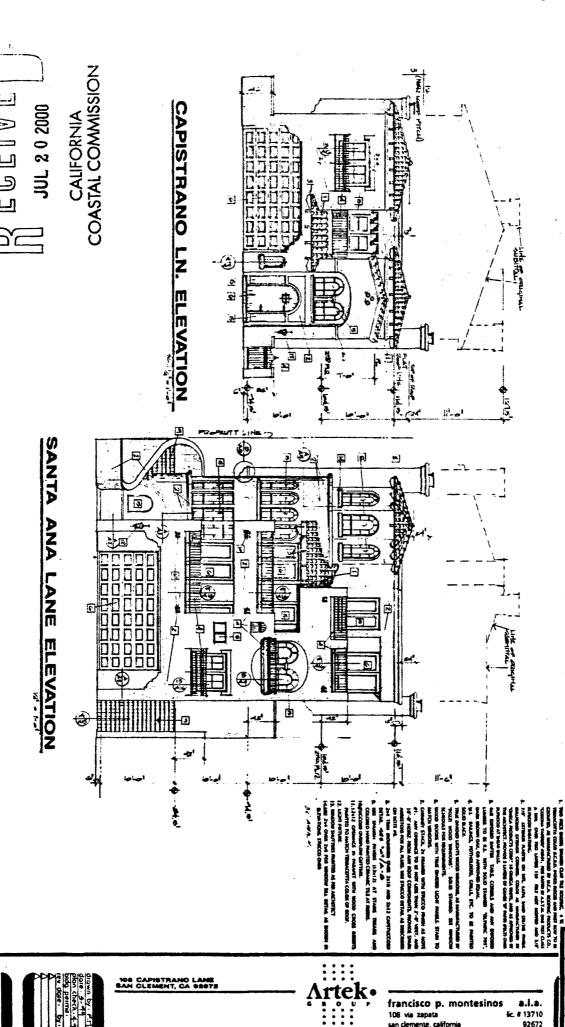


EXHIBIT No.

GENERAL NOTES

Sc. # 13710

92672

106 via zapata

Application Number: 5-00-11

**Revised Project Plans** 

California Coastal

# GENERAL NOTES

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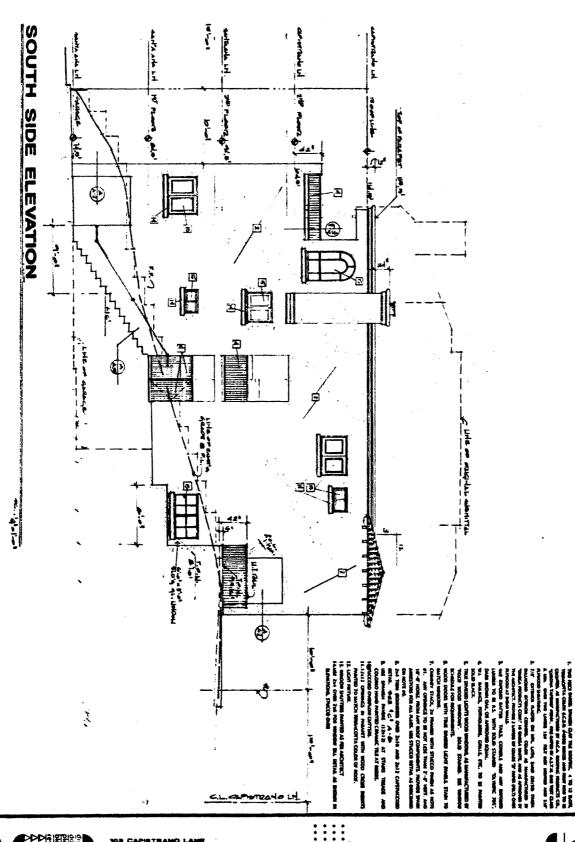
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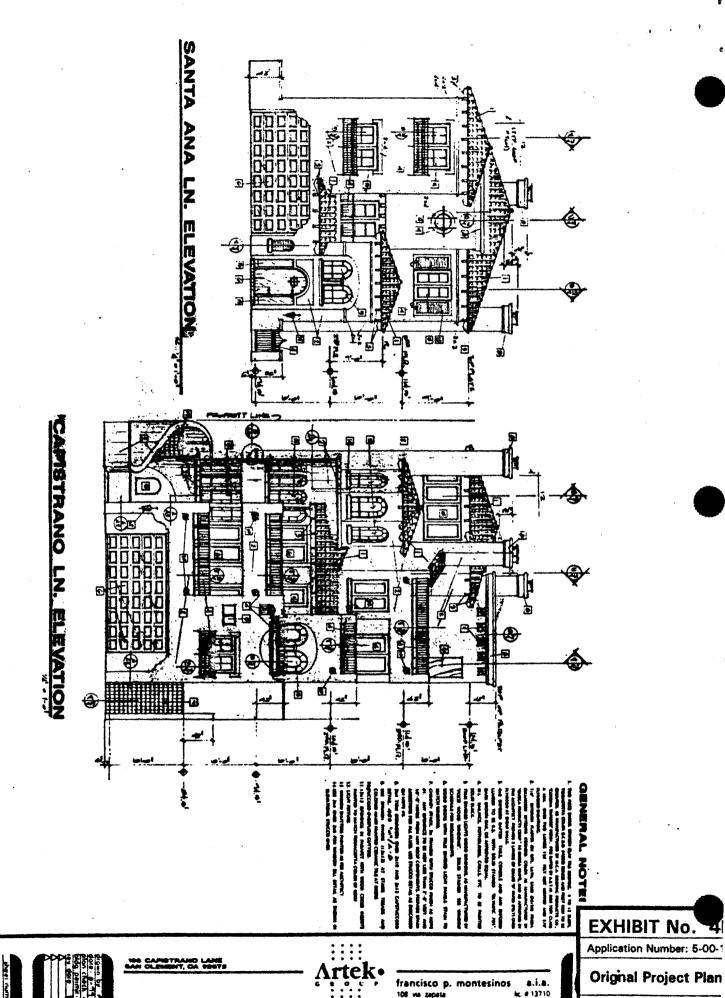
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GENERAL NOTES

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California Coasti
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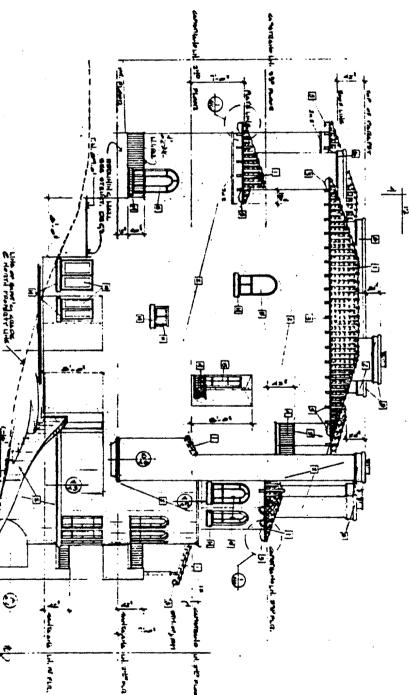
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EX.46 2 SOUTH SIDE ELEVATION RUBBAL NOTES

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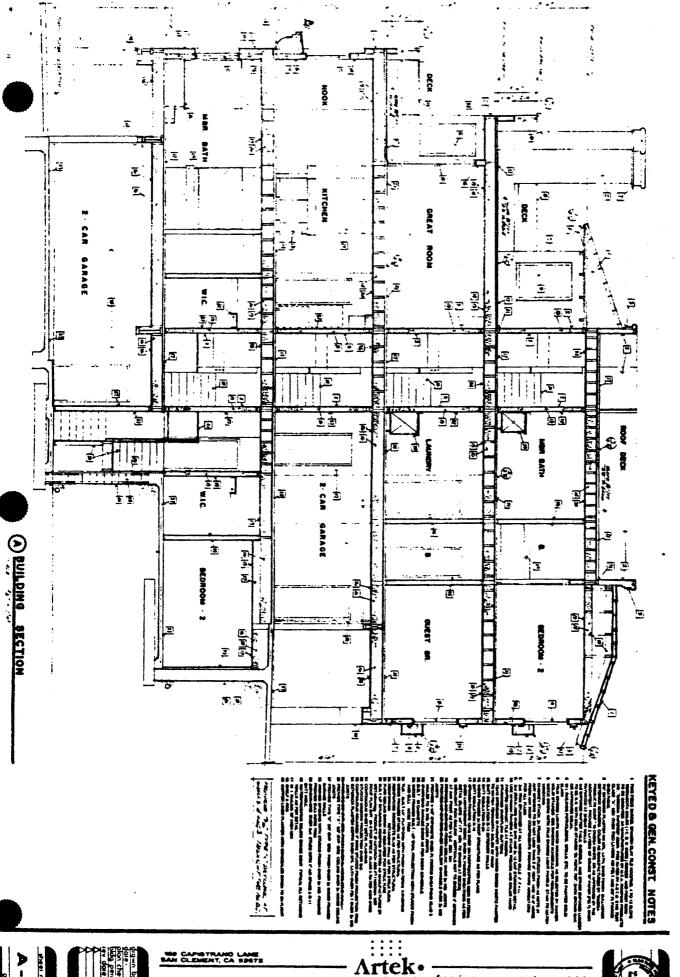
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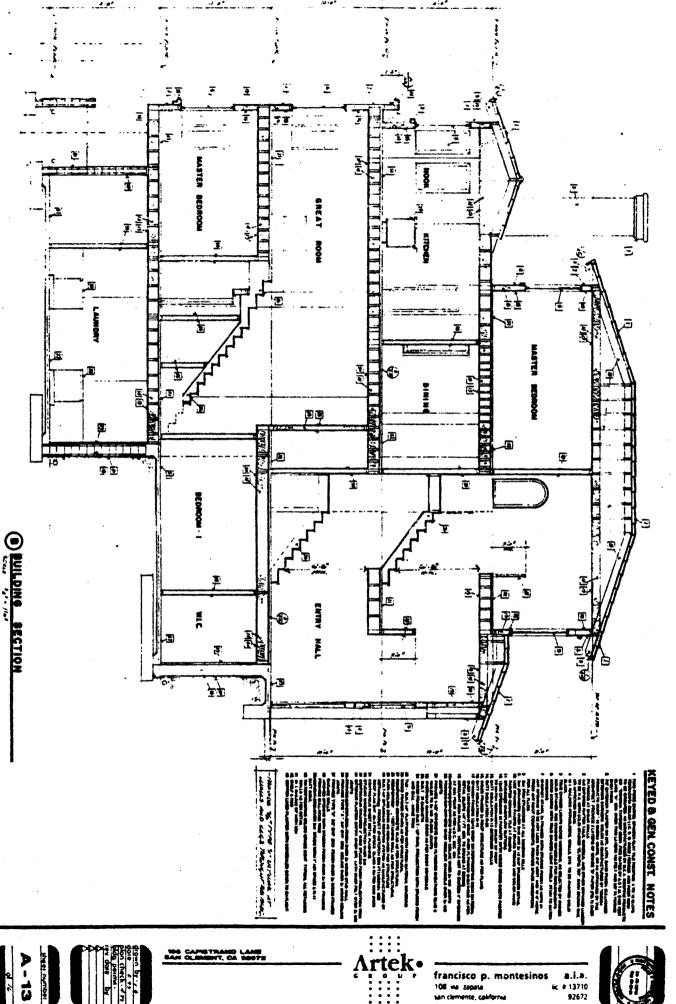


EX. 41

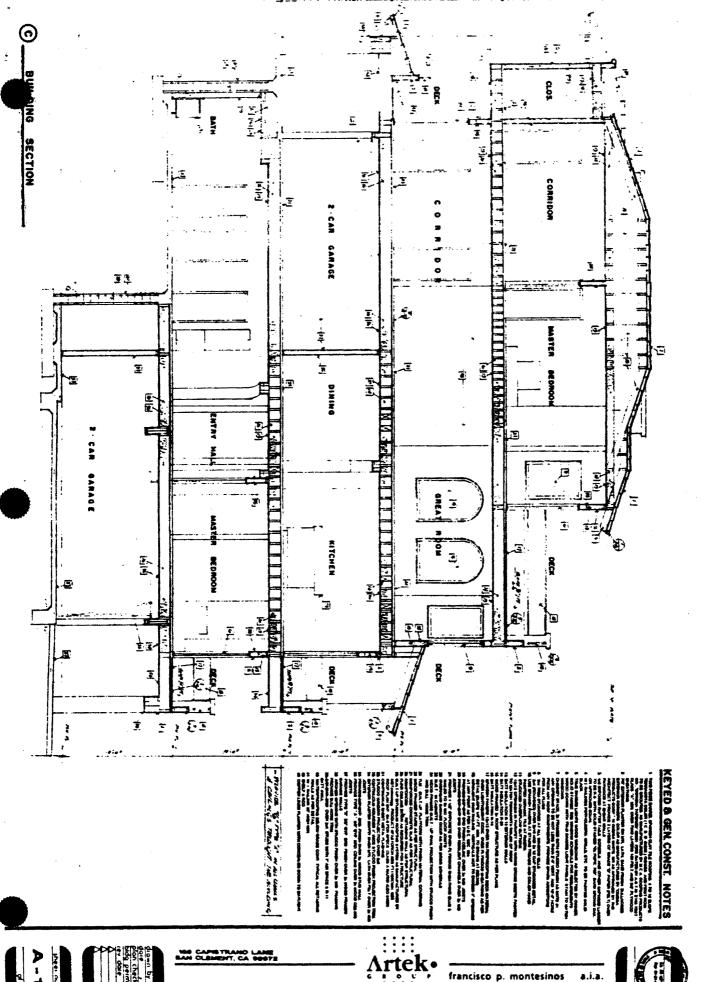


francisco p. montesinos A.I.A. architect license number 13710 100 va zapata san clemente, california (714) 361-3520 92672





EX. 5



a.i.a. # 13710 92672



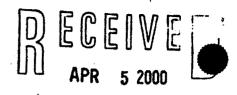
Ex.46



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### Memorandum Planning Division

March 27, 2000



CALIFORNIA COASTAL COMMISSION

To: From Mike Parness, City Manager

Jim Hare, City Planner

Subject: Ballard Duplex Processing Review

Copies: / Jim Holloway, Community Development Director Jeff Goldfarb, Assistant City Attorney

This memorandum is to document my internal investigation of the matter of the Ballard duplex, leading up to the issuance of a stop work order. In doing so, this memorandum will speak to the following questions:

- 1. Does the project conform to City codes, especially as regards to height?
- 2. What process steps did the project take?
- 3. Why did construction begin before obtainment of a Coastal Development Permit?
- 4. Did Frank Montesinos intervene in the processing of the application or the building permit?
- 5. What are the actual and likely future steps?

#### **Project Description**

The particular development project at issue is known as the Ballard Duplex. It is located at 108 Capistrano Lane, within the Pier Bowl Specific Plan district of San Clemente. The site is a through lot, extending from Capistrano Lane westerly and downhill to Santa Ana Lane. The proposed project is an unsubdivided residential duplex. Each residence has a two-car garage, one each facing the two fronting streets. Including the garage levels, the building is three stories facing onto Capistrano Lane and five stories facing onto Santa Ana Lane

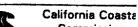
#### Does the Project Conform to City Codes?

The project complies with all objective standards of the Pier Bowl Specific Plan and City Zoning. As for the primary issue of concern, height, the building is 43'-4" where 45'-0" is permitted. It observes 5'-0" minimum sideyards an

EXHIBIT No.

Application Number: 5-00-11

City Memo 3/27/0(



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minimum front yards on both fronting streets. Recessed garages observe 18'-0" setbacks.

#### What process steps did the project take?

Due to the Pier Bowl requirement for architectural permits and the proximity of historic sites, the project was subject to obtaining a discretionary Cultural Heritage Permit. Frank Montesinos filed applications on behalf of the owner with the Planning Division on January 26, 1999. The permit was reviewed by the Design Review Subcommittee of the Planning Commission on February 25, 1999. Since Mr. Montesinos serves on the sub-committee, he excused himself from the sub-committee and presented the project as applicant representative. The record reflects consideration of neighborhood issues, including height, during the sub-committee meeting.

The project went to an initial hearing before the full Planning Commission on March 16, 1999. Commission Vice Chairman Ricardo Nicol served as chair for the hearing, as Mr. Montesinos again excused himself. The staff presentation included comments regarding discussion at the Design Review Subcommittee. Mr. Montesinos made no extensive presentation, but made himself available for questions. Minutes reflect testimony from Gary Button and Mary Schneider, both concerned with height and view blockage. Commissioner Pat Leyden addressed the testimony and supported the project. On motion of Commissioner Ron Runofson, seconded by Commissioner Dorothy Prohaska, the project was approved 6-0-1, Frank Montesinos abstaining. No appeal or City Council call up was undertaken in response to the Planning Commission action.

Questions were received by staff regarding the noticing of the hearing. In reviewing the file, staff determined that the noticing information provided by the applicant took in a 100' radius, whereas City codes require a 300' noticing radius.<sup>2</sup> On that basis, staff determined that the hearing was void, and commenced a renoticing of the project.

The re-noticed hearing before the Planning Commission took place on April 20, 1999. Once again, Commission Vice Chairman Ricardo Nicol served as chair for the hearing, as Mr. Montesinos excused himself. There was no testimony offered by applicants, representatives or others at this hearing. On motion of Ron

At the request of the City Council, staff has recently amended the Planning Commission minutes format to clearly indicate which actions are final with the Commission and which will proceed to City Council.

This event lead directly to two changes in process within the Planning Division. Whereas previously support staff retained the notice mailing information until the noticing date, those materials are now forwarded to the assigned planner and checked as a part of the process to determine the completeness of the application. Secondly, staff no longer follows the past practice of allowing applications to begin processing without all noticing information provided, with the noticing materials being allowed to "catch up".

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Runolfson, seconded by Dennis Papilion, the project was approved by vote of 5-0-1, with Frank Montesinos abstaining and Pat Leyden absent.

### Why did construction begin before obtainment of a Coastal Development Permit?

The suspension of the issued building permit and the issuance of a "stop work" order on the existing construction of the duplex has occurred because the project lacks clearance by the Coastal Commission, as required of projects generally within the Coastal Zone. In preparing the staff report for the Cultural Heritage Permit action, staff had indeed placed a condition requiring such Coastal Commission approval. Planning Division staff's reason for clearing the building permit was based on staff's misunderstanding of a document issued by the Coastal Commission which excludes many similar projects from the need to obtain such approval.

In 1982, the Coastal Commission issued a document known as an Exclusion Order, which is binding on both the City and the Commission. This Order generally states that homes and duplexes, built in areas not on a coastal bluff or canyon, and inland of the first street parallel to the shore, are excluded from any requirement to obtain a Coastal Development Permit. This description of the Order was used and trained to staff since the inception of the Order. However, the text of the Order itself contains exceptions from the exclusion – that is conditions under which the normal rule does not apply and Coastal Commission permission is required. One such criteria is evoked when the structure would exceed 25'-0" in height. The Exclusion Order also has appended maps of applicability, which do not take in the project site. Thus, the project was not correctly processed and cleared by Planning Division staff under the Exclusion Order.<sup>3</sup>

Staff had raised the Exclusion Order with Mr. Montesinos during his due diligence investigations on behalf of the applicant, prior to submittal of the project for processing. During the plan check process, the need for Coastal Commission consideration was questioned by the plan checker but internally signed off by Planning Division. Neither the applicant nor his representatives had contact with the Division at the time that the Exclusion Order was applied to the project.

As the project arose in framing, residents in the area raised the issue of Coastal Zone processing, and staff revisited the specific language of the Exclusion Order

<sup>&</sup>lt;sup>3</sup> Copies of the Exclusion Order have been made for staff and a review of the Order has been completed as a part of a recent staff meeting, to prevent similar misinterpretations in the future. Since the maps generally conform to the area description which was previously trained and since most single family and duplex zones limit height to 25'-0" regardless, staff is unaware that this error has occurred in any other project.

to discover the error. Within twenty-four hours of the discovery, the building permit was suspended and a "stop work" notice was posted.

### Did Frank Montesinos intervene in the processing of the application or the permit?

Clearly every employee of the Planning Division and every member of the Planning Commission are aware of Mr. Montesinos, and so it is obviously difficult to document how his involvement in the project effected the outcome of decision making. It is similarly true that Mr. Montesinos is, through his role on the Commission, acutely aware of the City's design standards and the preferences of the Planning Commission, so it is therefore equally difficult to assess how that knowledge makes the process more straight forward for him and his applicants. That said, the record and my review reflects the following:

- 1. Mr. Montesinos reviewed the requirements for submittal and the standard for review for the project at the Planning Division public counter prior to assembling an application for submittal;
- 2. In his due diligence meetings at the Planning Division counter, Mr. Montesinos was informed by Division staff of the Exclusion Order—he did not independently raise the issue with staff;
- 3. In each hearing of the Planning Commission and its Design Review Subcommittee where the Ballard project was discussed, Mr. Montesinos excused himself and did not participate in the deliberative discussions;
- 4. Staff evoked the Exclusion Order during plan check as a result of internal discussions at the line staff level; again, it was not evoked or alluded to by Mr. Montesinos;
- 5. Mr. Montesinos has not meet with any supervisor or manager in the Planning Division, including the City Planner, at any time during the discretionary or ministerial processing of the project until the time the "stop work" notice was issued. Further, no supervisory or managerial direction has been given to staff to process the Ballard project in any way different from the processing of a project from any other applicant

#### What are the actual and likely future steps?

The suspension of work on the Ballard duplex relates to the single matter of requirement to provide a clearance from the Coastal Commission. The means of processing the application and the matters taken into account as a part of that

process are solely at the discretion of the Coastal Commission. In speaking with neighbors to the site, we have pointed out that the 25'-0" height contained in the Exclusion Order is a test for referral and in all probability should not be considered to be a limitation that the Commission would be obligated to enforce. Ultimately, the Coastal Commission will need to determine the means of processing and whether that process results in the project being approved in conformance with the City's approvals, modified or denied. Any action that significantly changes the design of the building would require additional processing by the City.

The applicant has met with staff regarding the "stop work" order. Subsequently, two steps have been undertaken:

- 1. Based on the Planning Commission's valid approval of the project, an "in concept" City approval has been confirmed for the applicants use as a part of his submittal to the Coastal Commission for their permission. Staff believes that the applicant has begun the Coastal Commission process.
- 2. Due to the expected amount of time during which the building permit will be suspended, the applicant has met with Building Division staff to determine ways to preserve the existing exposed construction on the site. Particular instruction has been given to the applicant in this regard, which may result in some activity at the site.

**ATTACHMENT** 

Planning Commission Reports and Minutes 3/16/99 and 4/20/99

EX.5

## MINUTES OF THE MEETING OF THE CITY OF SAN CLEMENTE PLANNING COMMISSION April 20, 1999 @ 7:00 p.m. City Council Chambers

100 Presidio
San Clemente, CA 92672

#### 1. CALL TO ORDER

Chair Montesinos called the meeting to order at 7:00 p.m.

#### 2. PLEDGE OF ALLEGIANCE

Chair Montesinos led the Pledge of Allegiance.

#### 3. ROLL CALL

Commissioners Present:

Montesinos, Runolfson, Papilion, Bonner, Nicol, Prohaska

Commissioners Absent:

Leyden

Staff Present:

Jim Hare, City Planner

Jason Martin, Associate Planner

Akram Hindiyeh, Senior Civil Engineer

Ted Simon, Senior Civil Engineer
Jeff Goldfarb, Assistant City Attorney
Eileen White, Recording Secretary

#### 4. SPECIAL ORDERS OF BUSINESS - None

#### 5. MINUTES

IT WAS MOVED BY COMMISSIONER RUNOLFSON, SECONDED BY COMMISSIONER BONNER AND CARRIED 4-0-2 (WITH NICOL AND PROHASKA ABSTAINING) to receive and file the minutes of the meeting of April 6,1999, as presented.

#### 6. ORAL COMMUNICATIONS - None

#### ,7. WRITTEN COMMUNICATIONS

Chair Montesinos announced that all Commissioners have received a letter from the group "San Clemente Citizens for Responsible Development" inviting them to attend a meeting to be held on Tuesday, April 27, 1999, at St. Andrews by the Sea Methodist Church on Calle Frontera.

#### 8. CONSENT CALENDAR

#### A. Proposed Parking Prohibition

Should the Planning Commission approve staff's recommendation to prohibit parking on a portion of South El Camino Real and Camino Mira Costa for the purpose of providing adequate sight distance.

#### B. Proposed Parking Modifications on Calle Lago and Calle de Los Molinos

Should the Planning Commission approve staff's recommendation to modify the parking restriction on portions of Calle Lago and Calle de Los Molinos.

IT WAS MOVED BY COMMISSIONER BONNER, SECONDED BY COMMISSIONER Runolfson AND UNANIMOUSLY CARRIED to adopt item 8.A.

Commissioner Bonner requested that staff speak to item 8.B.

Akram Hindiyeh summarized the proposed parking modifications, the intent of which is to provide the necessary parking on Calle Lago and prevent vehicle storage on portions of Calle de los Molinos. Staff met with representatives from businesses located on Calle Lago and most were supportive of the proposal. No objections have been received to date. After the modifications are implemented, the end result will be an increase in long term parking and a decrease in short term parking. The parking restrictions will restrict overnight parking by vehicles being worked on by the automotive repair shops in the area. Staff is confident that the auto repair establishments can accommodate the cars in their parking areas overnight. The Calle de los Molinos Business Group has voiced their support of the staff proposal.

IT WAS MOVED BY COMMISSIONER BONNER, SECONDED BY COMMISSIONER PROHASKA AND UNANIMOUSLY CARRIED to adopt item 8.B.

Ex.5

#### 9. PUBLIC HEARINGS

#### A. Cultural Heritage Permit 99-13, Ballard Duplex

A request by Frank Montesinos, AIA, on behalf of O.V. and Bryan Ballard, for a Cultural Heritage Permit to construct 2 attached dwelling units in the Pier Bowl Specific Plan area at 108 Santa Ana Lane, the legal description being Lot 4, Block 9, Tract 785.

Chair Montesinos excused himself from consideration of this item. Commissioner Nicol chaired this portion of the meeting.

Jason Martin summarized the staff report. This item is back before the Commission because of a noticing error attributed to an outdated form. The project was sufficiently re-noticed. Staff gave an overview of the project and recommends approval of the project as conditioned.

Frank Montesinos, the architect representing the applicant, was available for questions. There was no public testimony.

IT WAS MOVED BY COMMISSIONER RUNOLFSON, SECONDED BY COMMISSIONER PAPILION AND CARRIED 5-0-1 (WITH MONTESINOS ABSTAINING) to adopt Resolution no. PC 99-24, approving Cultural Heritage Permit 99-13, Ballard, a request to construct a new residential duplex located at 108 Santa Ana Lane.

In response to Commissioner Prohaska's question regarding the possibility that adjacent neighbors be provided with copies of the Pier Bowl Specific Plan, City Planner Hare stated that any interested party may request a copy of the document for the cost of reproducing it. Producing the lengthy document without reimbursement for any and/or all those individuals who spoke to this project at the last meeting would be cost prohibitive.

Chair Montesinos resumed the chairperson position.

#### B. Site Plan Permit (SPP) 99-11, Rick's Trailer Supply

A request by Kevin Grant of General Contractors, on behalf of Rick Unfried, to construct a 13,000 square foot building with associated parking and vehicular circulation areas on the 1.75 acre, vacant lot located along the planned extension of Avenida Fabricante. The proposed use is a RV service and storage facility. The subject site is located in the easterly, industrial portion of the Rancho San Clemente Business Park, the legal description of the site being Lot 6 of Tract 14609.

Jason Martin presented the project. A colored rendering and vicinity map were displayed for the Commissioners' consideration. The project is composed of three components; a RV parts and service building requiring a site plan permit, a conditional use permit allowing the proposed use; and a minor exception permit to allow the installation of a six foot high wall. He distributed a memo detailing a driveway misalignment that has recently come to staff's attention. He indicated the location of a utility vault on the site plans that will interfere with the applicant's driveway placement. Although he is unsure how this issue will ultimately be resolved, the applicant is considering several alternatives and additional study of the site is required before a decision can be made. Staff will have final approval over the revised plans.

Don Mueller, the architect representing the applicant, described the project. The building is a tilt-up style constructed with concrete block and painted in earth tones. The RV storage area will be screened off with an eight-foot wall, which is set back 25 feet from the street. An abundant amount of mature landscaping will be installed behind the eight-foot wall for screening purposes. He is confident that the driveway can be realigned or redesigned to staff's satisfaction and agrees with all the conditions attached to the project. In response to Commissioner Nicol's question regarding overnight street parking, he assured the Commissioners that it is not the owner's intent to encourage his customers to park their RV's on the street. In response to Commissioner Bonner's question, he noted that the RV storage lot will accommodate approximately 30 vehicles.

Commissioner Nicol commented that together the well-designed building and abundance of mature landscaping made for a very attractive project. He advised the applicant to try to conserve as much of the landscaping as possible during the driveway redesign.

IT WAS MOVED BY COMMISSIONER BONNER, SECONDED BY COMMISSIONER PROHASKA AND UNANIMOUSLY CARRIED to adopt Resolution no. PC 99-31, adopting a mitigated negative declaration and approving Site Plan Permit 99-11, Conditional Use Permit 99-12, and Minor Exception Permit 99-47, Rick's RV, to allow construction of a building and establishment of recreational vehicle service, storage and supply business in the San Clemente Industrial Center.

#### C. Site Plan Permit (SPP) 99-26, Dana Innovations (Dynamic Building)

A request by Dynamic Builders to construct a 43,240 square foot office/warehouse building with associated parking and vehicular circulation areas on the 2.5 acre, vacant lot located along the planned extension of Avenida Fabricante. The subject site is located in the Rancho San Clemente Business Park, the legal description being Lot 4 of Tract 15257.

Jason Martin presented the staff report. This is a request to construct an office/warehouse building in the San Clemente Business Park. In addition to some minor issues that can be addressed through the conditions of approval, the Development Management Team (DMT) identified significant concerns with the building's east elevation and non-compliance with the City's Hillside Development Ordinance. In response to these concerns, the applicant submitted revised landscaping plans that attempt to screen the east elevation and installed "story poles" to indicate the building's visibility from Steed Park and Avenida La Pata. A perspective drawing was also submitted for the Commissioners' consideration.

The Design Review Sub-Committee reviewed the project and recommended modifications relating to the building height and color scheme. The applicant revised his plans accordingly. DRSC members agreed with the applicant that the view encroachment was minor and that the starkness of the east elevation can be mitigated with landscaping.

Because the project does not comply with the requirements in the Hillside Development Ordinance, however, staff is recommending that the Planning Commission deny the project. Staff believes the project should be re-designed to comply with all City standards and guidelines.

Barry Segal, a partner in Dynamic Builders, addressed the two concerns identified by staff. The stark east elevation will be mitigated by proposed landscaping and has limited visibility from down the street. It will not be visible from Avenida Pico. With regard to the ridgeline obstruction, he noted that the obstruction is only visible from the concession stand line at Steed Park. Only 10-15% of the building is actually projecting into the ridgeline view. He believes that the project complies with the intent of the Hillside Development Ordinance, and that the ridgeline view blockage is minimal.

In response to questions regarding the width of the truck access, City Engineer Ted Simon reported that staff had thoroughly tested the access driveway with templates and concluded that the width was adequate. On the site plans, he indicated some of the changes to the driveway and entry area proposed by staff to improve access to the site. The applicant has agreed to revise the plans accordingly.

The Commissioners also discussed the possibility of requiring the applicant to enhance the landscaping in the greenbelt areas adjacent to the property that are currently owned and maintained by two separate business park associations. Attorney Jeff Goldfarb explained that the project cannot be conditioned to enhance or exert control over the property of another. It would be within the Commission's purview, if they so desire, to require that the applicant put forth his best effort to formulate an agreement with an adjacent association to enhance the landscaping on that association's property.

In response to Commissioner Nicol's suggestion, the applicant agreed to research the availability of alternative roofing material colors. Staff will have approval over the final selection.

Following discussion, the consensus of the Commission was that the projection into the ridgeline was insignificant or minimal at best. The fact that the ridgeline encroachment can only be seen from Steed Park as opposed to being visible from many different locations, further minimizes the view blockage issue. In addition, the applicant has adequately mitigated the starkness of the east elevation with landscaping.

Commissioner Papilion believes that the project can and should be redesigned or reoriented on the site to bring it into full compliance with the Hillside Development Ordinance. Standards and guidelines have been put in place and should be adhered to. He does not agree that the starkness of the east elevation can be mitigated with landscaping. He agrees with staff that the architectural design should be enhanced and the building needs more articulation. Approval of this project is clearly bending the rules and may set precedence for other projects.

The Commission directed the applicant to research the available roofing materials on the market with the intent of enhancing the view of the rooftop from the Ridgeline Trail. Staff, pursuant to the requirements of the San Clemente Zoning Ordinance, will review and have final approval of the roofing materials selected.

IT WAS MOVED BY COMMISSIONER NICOL, SECONDED BY COMMISSIONER RUNOLFSON AND CARRIED 5-1 (WITH PAPILION AGAINST) to approve Resolution no. PC 99-32, adopting a negative declaration and approving Site Plan Permit 99-26, Dana Innovations (AKA Sonance) to allow construction of an office/warehouse building in the Rancho San Clemente Business Park.

- 10. NEW BUSINESS None
- 11. OLD BUSINESS None
- 12. REPORTS OF COMMISSIONERS/STAFF
  - A. Planning Commission Representation at Next City Council Meeting

The Commissioners decided there was no need to send a representative to the next City Council meeting.

### B. Minutes of Zoning Administrator Meeting - April 13, 1999

Included in the Commissioners' packets for their consideration.

#### C. Long Range Tentative Agenda

Included in the Commissioners' packets for their review.

In response to a request from Design Review Sub-committee members Runolfson, Papilion, and Montesinos, City Planner Jim Hare agreed to place the Marblehead Coastal project on the April 29 DRSC agenda.

#### 13. ADJOURNMENT

IT WAS MOVED BY COMMISSIONER PROHASKA, SECONDED BY COMMISSIONER NICOL AND UNANIMOUSLY CARRIED to adjourn at 8:45 p.m. to the Study Session of the Planning Commission to be held on Tuesday, May 4, 1999, at 4:00 p.m. at Council Chambers, City Hall, 100 Avenida Presidio, San Clemente, CA 92672.

Respectfully submitted,

Frank Montesinos, Chair

Attest:

Jim Hare, Secretary

AGENDA ITEM: 9-A **MEETING DATE: 4/20/99** 

TO:

PLANNING COMMISSION

FROM:

Jason Martin, Associate Planner

SUBJECT: Cultural Heritage Permit (CHP) 99-13, Ballard Duplex

#### **ISSUE**

Should the Planning Commission approve a request to construct a residential duplex at 108 Santa Ana Lane.

#### ENVIRONMENTAL REVIEW

The Planning Division processed and completed an initial environmental assessment for this project in accordance with the California Environmental Quality Act (CEQA). The Planning Division has determined the project is categorically exempt from CEQA as a Class 3 exemption pursuant to CEQA Guidelines Section 15303 because it involves the construction of a new small structure.

#### <u>BACKGROUND</u>

Frank Montesinos AIA, on behalf of O.J. and Bryan Ballard, has submitted an application package, which proposes the construction of a residential duplex on the vacant lot located at 108 Santa Ana Lane.

The project was considered by the Planning Commission on 3/16/99. The minutes from that meeting are included as Attachment B. After the Planning Commission meeting, it was determined by staff that the public hearing notice was not conducted in full compliance with City requirements. The City requires that a public hearing notice be mailed to property owners within a 300 foot radius of the site. Public hearing notices for this project were mailed to property owners within a 100 foot radius of the site.

The cause of the noticing error has been traced to the applicant being provided an application form which listed outdated noticing requirements (i.e. 100 feet). The application has since been updated and outdated applications have been discarded.

The subject site is located within the Residential High Density zone as designated in the Pier Bowl Specific Plan, and is located within 300 feet of a designated historic structure. (See the attached location map).

Generally, residential duplexes would be reviewed and approved administratively. However, because of the site's location within an architectural overlay zone (all properties in the Pier Bowl are within an architectural overlay zone) and its close proximity to designated historic

The DRSC considered the project and discussed several issues. Much of the discussion was in response to comments and questions made by several surrounding property owners. In particular clarification was given regarding the projects proposed height and its compliance with City standards. The applicant used prepared photo analysis to illustrate the proposed project relative to the built environment. That analysis will be at the meeting for Planning Commission consideration.

It was highlighted that on the taller building elevation, progressively increased building setbacks for the top three stories and a high degree of building articulation are proposed and would do much to lessen the perceived mass of the building.

Ultimately, the DRSC concurred that the proposed architecture was of a high quality and well suited for the area. They did comment that one of the lower level windows on the Santa Ana Lane elevation and visible to the public view should be paned glass. The applicant concurred. A condition of Approval is being recommended accordingly.

In conclusion, staff believes that the project meets all the required findings for the cultural heritage permit. The design of the project with the proposed architectural features (i.e. traditional materials and design elements, progressively increased setbacks for upper floors, and the high degree of building articulation) will complement the pedestrian orientation of the Pier Bowl and the Spanish Colonial Revival style architecture of the nearby historic structure. Additionally, the project complies with all identified requirements of the San Clemente Zoning Ordinance and the Pier Bowl Specific Plan including those relating to height, lot coverage, setbacks, and on-site parking.

#### **ALTERNATIVES/IMPLICATIONS OF ALTERNATIVES**

- 1. The Planning Commission can concur with Staff and conditionally approve CHP 99-13 which would result in the construction of a residential duplex, as described in this report, on a vacant lot in the Pier Bowl located at 108 Santa Ana Lane..
- 2. The Planning Commission, at its discretion, can recommend additions, or modifications to the request, which would result in any revisions being incorporated accordingly.
- 3. The Planning Commission can deny CHP 99-13.

#### **RECOMMENDATION**

Staff recommends that the Planning Commission approve CHP 99-13 subject to the attached Resolution and Conditions of Approval included as Attachment A.

#### Attachments:

- A. Resolution with Conditions of Approval
- B. Planning Commission Meeting Minutes

EX. 5

Discussion ensued regarding the functional layout of the building; the number of surplus parking spaces granted to businesses in the Downtown Shopping District and the procedure for keep track of the parking waivers; and the possibility that an aesthetic nuisance may be created if the project is not completed as proposed.

Dave Guiterrez, representing the applicant, stated that the applicant intends to complete the project in its entirety as proposed. He agreed to bring the project back for additional review if the applicant changes his mind. He requested that condition no. 1.e. be deleted to allow the applicant to install single paned windows instead of true divided panes.

Commissioner Nicol agreed with the applicant's request. He noted that true divided windows will impair visibility into and out of the building.

Planner Hare commented that the required use of true divided paned windows is included in the design guidelines. This treatment, and others contained in the architectural overlay guidelines, are not always in concurrence with modern retail philosophy. It is within the Planning Commission's discretion whether to require the applicants to adhere to these guidelines.

IT WAS MOVED BY COMMISSIONER NICOL, SECONDED BY COMMISSIONER BONNER AND UNANIMOUSLY CARRIED to adopt Resolution no. PC 99-23, approving CHP 99-15 and DSP 99-34, K & S Cleaners, a request to conduct an exterior building remodel, construct a building addition totaling 690 square feet, for a partiag waiver, and to install business signage on the property located at 114 S. El Camino Neal with the following revisions:

Page 4, delete condition no. 1.E.

Page 5, delete condition no. 4.

#### C. Cultural Heritage Permit 99-13. Ballard Duplex

A request by Frank Montesinos, AIA, on behalf of O.V. and Bryan Ballard, for a Cultural Heritage Permit to construct 2 attached dwelling units in the Pier Bowl Specific Plan area at 108 Santa Ana Lane, the legal description being Lot 4, Block 9, Tract 785.

Chair Montesinos excused himself from consideration of this item. Vice-Chair Nicol led the meeting.

Jason Martin summarized the staff report. Review of this duplex is before the Commission due to its location within the Pier Bowl architectural overlay zone and its close proximity to designated historical buildings. During its review, the DRSC commented that the proposed architecture was of

ATTACHMENT B

EX.5

high quality and well suited for the area. A suggestion to replace one of the lower level window with paned glass was well received by the applicant and a condition of approval was written and included in the project accordingly. Staff recommends approval of the request as conditioned.

Frank Montesinos, representing the applicant, was available for questions.

#### Public Testimony:

Gary Button, San Clemente resident, lives across the street from the proposed project. He distributed photographs depicting views of the site from all angles. On one of the photographs, he indicated the proposed location and height of the duplex and expresse concerns that it would be taller than all the other buildings on the street. Instead of the ocean view from his front window that he has enjoyed for many years, his home will overlook "skyscraper." Noting that city workers have visited the site and installed meters, he asked the building permits have already been approved.

Mr. Montesinos responded to Mr. Button's comments. The installation of water meters is unrelated to this project. Mr. Button's home, and most of the other homes on the street, as at least three stories high. In addition, he noted that the project is subject to Coasta Commission approval.

Mary Schneider, San Clemente resident, pointed out that no other homes on the street ar five stories high.

Mr. Martin remarked that the proposed project is in compliance with the height restrictions in the Zoning Ordinance and Pier Bowl Specific Plan.

Commissioner Leyden commented that nearby residents have enjoyed the views afforded by the empty lot for many years and, understandably, are reluctant to lose the views. The project propose is consistent with other homes in the neighborhood, well-designed architecturally, and will be a asset to the community.

Commissioner Nicol remarked that the project has been extensively reviewed to ensure that i meets all code requirements. The duplex meets or exceeds all applicable requirements.

IT WAS MOVED BY COMMISSIONER RUNOLFSON, SECONDED BY COMMISSIONER PROHASKA AND CARRIED 6-0-1 (WITH MONTESINOS ABSTAINING) to adopt Resolution no. PC 99-24, approving Cultural Heritage Permit 99-13, Ballard, a request to construct a new residential duplex located at 108 Santa Ana Lane.

Chair Montesinos resumed control of the meeting.

#### **RESOLUTION NO. PC 99-24**

A RESOLUTION OF THE PLANNING COMMISSION OF THE CITY OF SAN CLEMENTE, CALIFORNIA, APPROVING CULTURAL HERITAGE PERMIT 99-13, BALLARD, A REQUEST TO CONSTRUCT A NEW RESIDENITAL DUPLEX LOCATED AT 108 SANTA ANA LANE

WHEREAS, on January 26, 1999, an application was filed by Frank Montesinos AIA, on behalf of O.J. and Bryan Ballard of 5774 Sycamore Ave. Rialto, 92377, and completed on February 25, 1999, for a Cultural Heritage Permit to allow construction of a new duplex on a vacant lot located at 108 Santa Ana Lane, the legal description being Lot 4, Block 9 of Tract 785; and

WHEREAS, the Planning Division completed an initial environmental assessment of the above matter in accordance with the California Environmental Quality Act (CEQA) and recommends that the Planning Commission determine this project categorically exempt from CEQA as a Class 3 exemption pursuant to CEQA Guidelines Section 15303 because it involves the construction of a new small structure; and

WHEREAS, on February 25, 1999, the Design Review Sub-committee considered the proposed project and provided comments to the applicant; and

where we will be with the applicant, and other interested parties.

Where a public hearing on the subject application and considered evidence presented by City staff, the applicant, and other interested parties.

NOW, THEREFORE, the Planning Commission of the City of San Clemente hereby resolves as follows:

Section 1: This project is categorically exempt from CEQA as a Class 3 exemption pursuant to CEQA Guidelines Section 15303 because it involves the construction of a new small structure.

Section 2: The architectural treatment for the project complies with the San Clemente General Plan and Pier Bowl Specific Plan and the architectural guidelines in the City's Design Guidelines in that the proposed duplex is compatible in scale, mass and form with the other building in the vicinity of the site.

Section 3: The project, as conditioned, complies with the San Clemente Zoning Ordinance and the Pier Bowl Specific Plan in that the height of the duplex complies with the 45 foot maximum height limit of the Residential High (RH) district and the front, rear and side setbacks comply with the required setbacks established for the RH district.

<u>Section 4:</u> The general appearance of the proposal is in keeping with the character of the neighborhood and is not detrimental to the orderly and harmonious development of the City in that the proposed duplex is compatible with the scale of other properties in the surrounding neighborhood.

Section 5: The proposed project preserves and strengthens San Clemente's historic identity as a Spanish Village in the building architectural design and proposed building materials are characteristic of the Spanish Colonial Revival style.

Section 6: The proposed project will not have negative visual or physical impacts upon the historic structure located at 109 Alameda Lane in that the building architectural design and proposed building materials are compatible with those of the historic structure.

Section 7: The Planning Commission of the City of San Clemente hereby approves Cultural Heritage Permit 99-13, Ballard, a request to allow the construction of a new duplex at 108 Santa Ana Lane, subject to the above Findings, and the Conditions of Approval attached hereto as Exhibit 1.

PASSED AND ADOPTED at a regular meeting of the Planning Commission of the City of San Clemente on April 20, 1999.

Chair

#### TO WIT:

I HEREBY CERTIFY that the foregoing resolution was duly adopted at a regular meeting of the Planning Commission of the City of San Clemente on April 20, 1999, and carried by the following roll call vote:

AYES: COMMISSIONERS: NOES: COMMISSIONERS: ABSTAIN: COMMISSIONERS: ABSENT: COMMISSIONERS:

Secretary of the Planning Commission

EXHIBIT 1

## CONDITIONS OF APPROVAL\* CULTURAL HERITAGE PERMIT 99-13, BALLARD

1. The owner or designee shall develop the approved project in conformance with the site plan, floor plans, elevations, sample materials board, and any other applicable submittals approved by the Planning Commission on April 20, 1999, subject to modifications by these Conditions of Approval.

Any deviation from the approved site plan, floor plans, elevations, materials or other approved submittal shall require that the owner or designee submit modified plans and any other applicable materials as required by the City for review and obtain the approval of the City Planner or designee. If the City Planner or designee determines that the deviation is significant, the owner or designee shall be required to apply for review and obtain the approval of the Planning Commission.

(Plng.)	ກຂ.)
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- 2. The windows above the garage to the right of the first floor balcony along the Santa Ana Lane elevation shall be true divided pane glass.
- Building permits shall not be issued unless the project complies with all applicable codes, ordinances, and statutes including, but not limited to, the Zoning Ordinance, the Uniform Fire Code, Security Ordinance, Transportation Demand Ordinance, Water Quality Ordinance, Title 24 of the California Administrative Code, and the Uniform Codes as adopted by the City. (Bldg.)
- 4. Prior to issuance of building permits, the owner or designee shall demonstrate to the satisfaction of the City Planner or designee that Coastal Commission approval has been obtained for the project. (Plng.)
- 5. Prior to issuance of building permits, the owner or designee shall submit written consent to all of these imposed conditions to the Community Development Director or designee. The owner or designee understands that the resolution will be of no force or effect, nor shall permits be issued, unless such written consent is submitted to the City. (Plng.)
- All Conditions of Approval are Standard, unless indicated as follows:
  - Denotes modified Standard Condition of Approval
  - Denotes project-specific Condition of Approval

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AGENDA ITEM: 9-C MEETING DATE: 3/16/99

TO:

**PLANNING COMMISSION** 

FROM:

Jason Martin, Associate Planner,

SUBJECT: Cultural Heritage Permit (CHP) 99-13, Ballard Duplex

#### **ISSUE**

Should the Planning Commission approve a request to construct a residential duplex at 108 Santa Ana Lane.

#### **ENVIRONMENTAL REVIEW**

The Planning Division processed and completed an initial environmental assessment for this project in accordance with the California Environmental Quality Act (CEQA). The Planning Division has determined the project is categorically exempt from CEQA as a Class 3 exemption pursuant to CEQA Guidelines Section 15303 because it involves the construction of a new small structure.

#### **BACKGROUND**

Frank Montesinos AIA, on behalf of O.J. and Bryan Ballard, has submitted an application package, which proposes the construction of a residential duplex on the vacant lot located at 108 Santa Ana Lane. The subject site is located within the Residential High Density zone as designated in the Pier Bowl Specific Plan, and is located within 300 feet of a designated historic structure. (See the attached location map).

Generally, residential duplexes would be reviewed and approved administratively. However, because of the site's location within an architectural overlay zone (all properties in the Pier Bowl are within an architectural overlay zone) and its close proximity to designated historic buildings, special attention has been given to the design of this project under the Cultural Heritage Permit process.

The request was considered by the Design Review Sub Committee on February 25, 1999. At the DRSC meeting several property owners from the neighborhood made general comments and asked questions to clarify their understanding of the project. Issues identified at the meeting are outlined in the Analysis Section of this report.

The required public hearing notice has been conducted for the application. As of the date of this report preparation no comments either in support, or against, have been received from the public regarding this project.

#### **ANALYSIS AND CONCLUSION**

#### **Project Description**

The project is proposed on one, of the few remaining, vacant lots in the Pier Bowl area. The subject site is an interior, "through" lot with established multi-family residential uses on either side. The project is a residential duplex. The applicant has indicated that the project would be homes for himself and his son. No separate ownership, although allowable under the San Clemente Zoning Ordinance, is proposed at this time

The site has frontage on two streets: Santa Ana Lane and Capistrano Lane. The proposed development is oriented towards the west and ocean/pier views. The site slopes and drains down in a westerly direction to Santa Ana Lane from Capistrano Lane at an estimated gradient of 20%. The building is proposed with 5 foot side yard setbacks on both sides, and 10 foot setbacks from both Santa Ana Lane and Capistrano Lane. Garages are recessed and setback 18 feet from the property line. Two, two-car garages area proposed, one for each unit, and on each of the two street frontages. Excluding the ground-floor garages, the building is 2 stories on Capistrano Lane and 4 stories on Santa Ana Lane. The height of the buildings has been calculated in accordance with the required "averaging" method identified in the San Clemente Zoning Ordinance. The maximum height of the building is 43 feet 4 inches.

Architecturally the proposed building exhibits many elements of the traditional, Spanish Colonial Revival style. They include wrought-iron, wood, and ceramic tile accents; an arched main entrance doorway and arched windows; architectural niches; tiled stair risers and a curvilinear stair case; a smooth Mission style finish; wood paned windows; and clay tile roofing materials with exposed rafter tails.

#### Design Review Sub Committee (DRSC)

The project architect, who sits on the City's DRSC, excused himself from his committee member role during the DRSC's consideration of the item. He assumed the role as representative for the applicant, and presented the project to the DRSC.

The DRSC considered the project and discussed several issues. Much of the discussion was in response to comments and questions made by several surrounding property owners. In particular clarification was given regarding the projects proposed height and its compliance with City standards. The applicant used prepared photo analysis to illustrate the proposed



project relative to the built environment. That analysis will be at the meeting for Planning Commission consideration.

It was highlighted that on the taller building elevation, progressively increased building setbacks for the top three stories and a high degree of building articulation are proposed and would do much to lessen the perceived mass of the building.

Ultimately, the DRSC concurred that the proposed architecture was of a high quality and well suited for the area. They did comment that one of the lower level windows on the Santa Ana Lane elevation and visible to the public view should be paned glass. The applicant concurred. A condition of Approval is being recommended accordingly.

In conclusion, staff believes that the project meets all the required findings for the cultural heritage permit. The design of the project with the proposed architectural features (i.e. traditional materials and design elements, progressively increased setbacks for upper floors, and the high degree of building articulation) will complement the pedestrian orientation of the Pier Bowl and the Spanish Colonial Revival style architecture of the nearby historic structure. Additionally, the project complies with all identified requirements of the San Clemente Zoning Ordinance and the Pier Bowl Specific Plan including those relating to height, lot coverage, setbacks, and on-site parking.

#### **ALTERNATIVES/IMPLICATIONS OF ALTERNATIVES**

- 1. The Planning Commission can concur with Staff and conditionally approve CHP 99-13 which would result in the construction of a residential duplex, as described in this report, on a vacant lot in the Pier Bowl located at 108 Santa Ana Lane..
- 2. The Planning Commission, at its discretion, can recommend additions, or modifications to the request, which would result in any revisions being incorporated accordingly.
- 3. The Planning Commission can deny CHP 99-13.

#### **RECOMMENDATION**

Staff recommends that the Planning Commission approve CHP 99-13 subject to the attached Resolution and Conditions of Approval included as Attachment A.

#### Attachments:

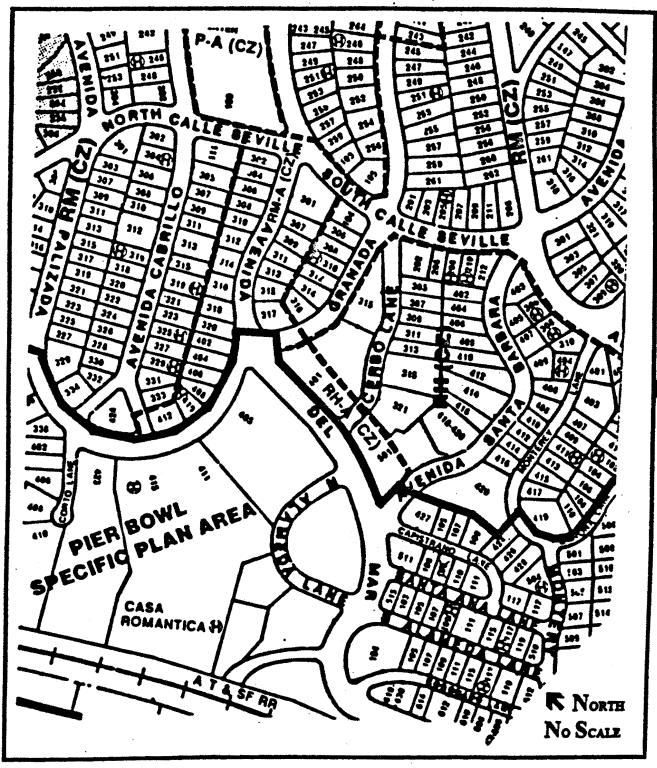
- A. Resolution with Conditions of Approval
- B. Location Map
- C. Plans



# CITY OF SAN CLEMENTE PLANNING DIVISION

**LOCATION MAP** 

CASE NO. - Cultural Heritage Permit (CHP) 99-13



#### **RESOLUTION NO. PC 99-24**

A RESOLUTION OF THE PLANNING COMMISSION OF THE CITY OF SAN CLEMENTE, CALIFORNIA, APPROVING CULTURAL HERITAGE PERMIT 99-13, BALLARD, A REQUEST TO CONSTRUCT A NEW RESIDENITAL DUPLEX LOCATED AT 108 SANTA ANA LANE

WHEREAS, on January 26, 1999, an application was filed by Frank Montesinos AIA, on behalf of O.J. and Bryan Ballard of 5774 Sycamore Ave. Rialto, 92377, and completed on February 25, 1999, for a Cultural Heritage Permit to allow construction of a new duplex on a vacant lot located at 108 Santa Ana Lane, the legal description being Lot 4, Block 9 of Tract 785; and

WHEREAS, the Planning Division completed an initial environmental assessment of the above matter in accordance with the California Environmental Quality Act (CEQA) and recommends that the Planning Commission determine this project categorically exempt from CEQA as a Class 3 exemption pursuant to CEQA Guidelines Section 15303 because it involves the construction of a new small structure; and

WHEREAS, on February 25, 1999, the Design Review Sub-committee considered the proposed project and provided comments to the applicant; and

WHEREAS, on March 16, 1999, the Planning Commission held a duly noticed public hearing on the subject application and considered evidence presented by City staff, the applicant, and other interested parties.

NOW, THEREFORE, the Planning Commission of the City of San Clemente hereby resolves as follows:

<u>Section 1:</u> This project is categorically exempt from CEQA as a Class 3 exemption pursuant to CEQA Guidelines Section 15303 because it involves the construction of a new small structure.

Section 2: The architectural treatment for the project complies with the San Clemente General Plan and Pier Bowl Specific Plan and the architectural guidelines in the City's Design Guidelines in that the proposed duplex is compatible in scale, mass and form with the other building in the vicinity of the site.

Section 3: The project, as conditioned, complies with the San Clemente Zoning Ordinance and the Pier Bowl Specific Plan in that the height of the duplex complies with the 45 foot maximum height limit of the Residential High (RH) district and the front, rear and side setbacks comply with the required setbacks established for the RH district.

<u>Section 4:</u> The general appearance of the proposal is in keeping with the character of the neighborhood and is not detrimental to the orderly and harmonious development of the City in that the proposed duplex is compatible with the scale of other properties in the surrounding neighborhood.

<u>Section 5:</u> The proposed project preserves and strengthens San Clemente's historic identity as a Spanish Village in the building architectural design and proposed building materials are characteristic of the Spanish Colonial Revival style.

Section 6: The proposed project will not have negative visual or physical impacts upon the historic structure located at 109 Alameda Lane in that the building architectural design and proposed building materials are compatible with those of the historic structure.

Section 7: The Planning Commission of the City of San Clemente hereby approves Cultural Heritage Permit 99-13, Ballard, a request to allow the construction of a new duplex at 108 Santa Ana Lane, subject to the above Findings, and the Conditions of Approval attached hereto as Exhibit 1.

PASSED AND ADOPTED at a regular meeting of the Planning Commission of the City of San Clemente on March 16, 1999.

Chair

#### TO WIT:

I HEREBY CERTIFY that the foregoing resolution was duly adopted at a regular meeting of the Planning Commission of the City of San Clemente on March 16, 1999, and carried by the following roll call vote:

AYES: COMMISSIONERS: NOES: COMMISSIONERS: ABSTAIN: COMMISSIONERS: ABSENT: COMMISSIONERS:

Secretary of the Planning Commission

**EXHIBIT 1** 

## CONDITIONS OF APPROVAL\* CULTURAL HERITAGE PERMIT 99-13, BALLARD

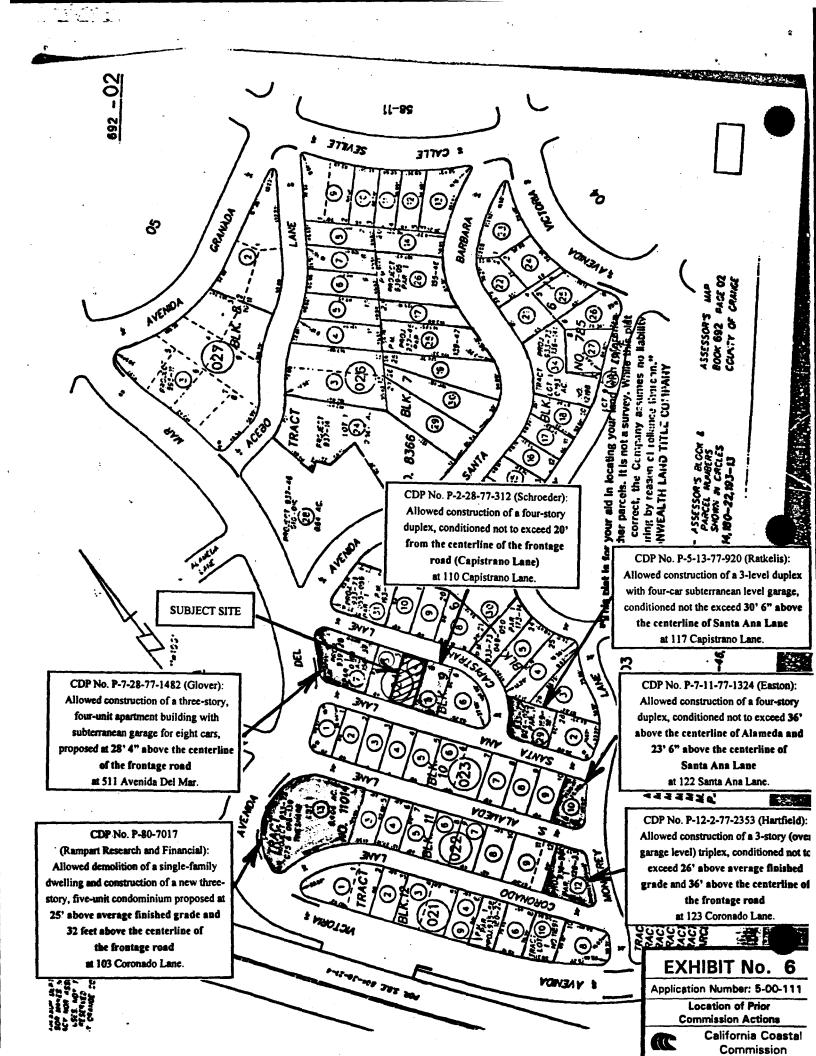
1. The owner or designee shall develop the approved project in conformance with the site plan, floor plans, elevations, sample materials board, and any other applicable submittals approved by the Planning Commission on March 16, 1999, subject to modifications by these Conditions of Approval.

Any deviation from the approved site plan, floor plans, elevations, materials or other approved submittal shall require that the owner or designee submit modified plans and any other applicable materials as required by the City for review and obtain the approval of the City Planner or designee. If the City Planner or designee determines that the deviation is significant, the owner or designee shall be required to apply for review and obtain the approval of the Planning Commission.

(Pln	Q.	)	
( · · · · ·	ъ.	"	

- 2. The windows above the garage to the right of the first floor balcony along the Santa Ana Lane elevation shall be true divided pane glass.
- 3. Building permits shall not be issued unless the project complies with all applicable codes, ordinances, and statutes including, but not limited to, the Zoning Ordinance, the Uniform Fire Code, Security Ordinance, Transportation Demand Ordinance, Water Quality Ordinance, Title 24 of the California Administrative Code, and the Uniform Codes as adopted by the City. (Bldg.)
- 4. Prior to issuance of building permits, the owner or designee shall demonstrate to the satisfaction of the City Planner or designee that Coastal Commission approval has been obtained for the project. (Plng.)
- 5. Prior to issuance of building permits, the owner or designee shall submit written consent to all of these imposed conditions to the Community Development Director or designee. The owner or designee understands that the resolution will be of no force or effect, nor shall permits be issued, unless such written consent is submitted to the City. (Plng.)
- All Conditions of Approval are Standard, unless indicated as follows:
  - Denotes modified Standard Condition of Approval
  - Denotes project-specific Condition of Approval

Nod1/public/res/99-24.doc



CALIFORNIA COASTAL COMMISSION SOUTH COAST REGIONAL COMMISSION 666 E. OCEAN BOULEVARD, SUITE 3107 P. O. BOX 1450 LONG BEACH, CALIFORNIA 90801 213/590-5071 714/846-0648

#### COASTAL DEVELOPMENT PERMIT

Application Number:	P-2-28-77-312
Name of Applicant:	Mr. & Mrs. Jack Schroeder
-	1675 Angelus Avenue, Los Angeles, CA 90026
. 🗵	Emergency Standard Administrative
Development Location	n: 110 Capistrano Lane, San Clemente, CA
Development Descript	tion: Construct a four-story duplex with an outdoo
-	tion: Construct a four-story duplex with an outdoo
spa, conditione	ed not to exceed 20 feet from the centerline of the
spa, conditione	
spa, conditione	ed not to exceed 20 feet from the centerline of the
spa, conditione	ed not to exceed 20 feet from the centerline of the

- The proposed development, or as conditioned, is:
  - In conformity with the provisions of Chapter 3 of the Californi Coastal Act of 1976 and will not prejudice the ability of local government to prepare a local coastal program in conformity with said chapter.
  - If located between the nearest public road and the shoreline of any body of water in the coastal zone is in conformity with public access and public recreation policies of Chapter 3, California Coastal Act of 1976.
  - That there are/are no feasible alternatives, or tion measures, as provided in the California Env Act, available which would substantially lessen adverse impact that the development as finally p EXHIBIT #1, on the environment.

EXHIBIT No. 7 Application Number: 5-00-1

CDP No. P-2-28-77-31:

California Coaste Commission



II.	The proposed development is subject to the following conditions imposed pursuant to the California Coastal Act of 1976:
	Prior to issuance of permit, applicant shall submit revised plans
	reducing the height to 20 feet from centerline of frontage road
•	(Capistrano).
-	
	Condition/s Met On 4/12/77 By ej &
III.	Whereas, at a public hearing, held on April 4, 1977 at (date)
	Huntington Beach by a 12 to 0 vote permit application
	number P-2-28-77-312 is approved.
IV.	This permit may not be assigned to another person except as provided in Section 13170, Coastal Commission Rules and Regulations.
<b>v.</b>	This permit shall not become effective until a copy of this permit has been returned to the Regional Commission, upon which copy all permittees or agent(s) authorized in the permit application have acknowledged that they have received a copy of the permit and have accepted its contents.
VI.	Work authorized by this permit must commence within two years from the date of the Regional Commission vote upon the application. Any extension of time of said commencement date must be applied for prior to expiration of the permit.
VII.	Issued on behalf of the South Coast Regional Commission on
	April 18 , 197 7 .
	M. J. Carpenter Executive Director
I,	, permittee/agent, hereby acknowledge
rec	eipt of Permit Number P-2-28-77-312 and have accepted its contents
din distribution (	(date)  E × HiBit # 1, P.6  EX. 7a

CDP No. P-5-13-77

California Co

(213) 590-5071 (714) 846-0648

CALIFORNIA COASTAL COMMISSION SOUTH COAST REGIONAL COMMISSION 666 E. OCEAN BOULEVARD, SUITE 3107 P.O. BOX 1450 LONG BEACH, CALIFORNIA 90801

COASTAL DEVELOPMENT PERMIT



	· · · · · · · · · · · · · · · · · · ·
Application Number:	P-5-13-77-920
Name of Applicant: _	Algis Ratkelis
	27182 Puerto del Oro, Mission Viejo, CA 92675
Permit Type:	mergency
<b>⅓</b> s	tandard
A	dministrative
Development Location:	117 Capistrano Lane, San Clemente, CA
• .	
Development Descripti	on: Construct a 3-level duplex with four-car
subterranean leve	el garage, 30.5 feet above cneterline of Santa
Ana, with conditi	on.
•	;
	lopment is subject to the following conditions impose alifornia Coastal Act of 1976:
Prior to issuance	of permit, applicant shall submit revised plans
limiting the heig	tht of the project to three levels (including garage),
for a total heigh	at of 30.5 feet above centerline of frontage road.
	EXHIBIT No.
Condition/s Met On	/, 1

TT	The	South	Coast	Commission	finde	that.
11.	THE	Soulii	COast	COMMITSSION	TIMOS	Luat:

contents.

(date)

- A. The proposed development, or as conditioned:
  - 1. The developments are in conformity with the provisions of Chapter 3 of the California Coastal Act of 1976 and will not prejudice the ability of the local government to prepare a local coastal program that is in conformity with the provisions of Chapter 3 of the California Coastal Act of 1976.
  - If located between the nearest public road and the sea or shoreline of any body of water located within the coastal zone, the development is in conformity with the public access and public recreation policies of Chapter 3 of the California Coastal Act of 1976.
  - 3. There are no feasible alternatives, or feasible mitigation measures, as provided in the California Environmental Quality Act, available for imposition by this Commission under the power granted to it which would substantially lessen any significant adverse impact that the development, as finally proposed may have on the environment.

	· · · · · · · · · · · · · · · · · · ·		
III.	Whereas, at a public hearing, held on	August 11, 1977	at
	Huntington Beach by a unanimous take	vote permit ap	plicati
10	number P-5-13-77-920 is approved.		
tv.	This permit may not be assigned to another Section 13170, Coastal Commission Rules and	person except as provi Regulations.	ded
V.	This permit shall not become effective unti- been returned to the Regional Commission, u- or agent(s) authorized in the permit applic they have received a copy of the permit and	pon which copy all per ation have acknowledge	mittees d that
VI.	Work authorized by this permit must commence date of the Regional Commission vote upon to of time of said commencement date must be a of the permit.	he application. Any e	xtensio
VII.	Issued on behalf of the South Coast Regiona	l Commission on	
	February 14 , 197 8 .		
÷	M. J. Card Executive		
I, _	, permittee/	agent, hereby acknowle	dge
-ece	eipt of Permit Number P-5-13-77-920	and have accepted its	

(signature)

PARTE OF CALIFORNIA CALIFORNIA COASTAL COMMISSION SOUTH COAST REGIONAL COMMISSION 666 E. OCEAN BOULEYARD, SUITE 3107

P.O. BOX 1450 LONG BEACH, CALIFORNIA 90801 (213) 590-5071 (714) 846-0648

#### COASTAL DEVELOPMENT PERMIT

CALIFORNIA COASTAL COMMISSION

MAY 1 0 2000

CDP No. P-7-11-77-132

California Coas<sup>\*</sup>

Application Number: P-7-11-77-1324
Name of Applicant: M. J. Easton
7738 S. Vale Drive, Whittier, CA 90602
Permit Type: Emergency  Standard  Administrative
Development Location: 122 Santa Ana Lane, San Clemente, CA
•
Development Description: Construct a four-story duplex with a two-
and three-bedroom unit, attached four-car garage, 36 feet above center-
line of Alondra and 23% feet above centerline of Santa Ana, with conditi
•
I. The proposed development is subject to the following conditions impose pursuant to the California Coastal Act of 1976:  Prior to issuance of permit, applicant shall submit revised plans
limiting the height of the project to 36 feet above centerline of
Alondra and 23% feet above centerline of Santa Ana.
, ·
0/
Condition/s Met On August 30, 1977 By ml EXHIBIT No. 7
Application Number: 5-00-

The South Coast Commission finds that:

- A. The proposed development, or as conditioned, is:
  - In conformity with the provisions of Chapter 3 of the California Coastal Act of 1976 and will not prejudice the ability of local government to prepare a local coastal program in conformity with said chapter.
  - 2. If located between the nearest public road and the shoreline of any body of water in the coastal zone is in conformity with public access and public recreation policies of Chapter 3, California Coastal Act of 1976.
  - 3. That there are/are no feasible alternatives, or feasible mitigation measures, as provided in the California Environmental Quality Act, available which would substantially lescen any significant adverse impact that the development as finally proposed may have on the environment.

III.	Whereas, at a public hearing, held on August 11, 1977 at (date)  Huntington Beach by a unanimous ax vote permit application
	number P-7-11-77-1324 is approved.
IV.	This permit may not be assigned to another person except as provided in Section 13170, Coastal Commission Rules and Regulations.
V.	This permit shall not become effective until a COPY of this permit has been returned to the Regional Commission, upon which copy all permittees or agent(s) authorized in the permit application have acknowledged that they have received a copy of the permit and have accepted its contents.

- VI. Work authorized by this permit must commence within two years from the date of the Regional Commission vote upon the application. Any extension of time of said commencement date must be applied for prior to expiration of the permit.
- VII. Issued on behalf of the South Coast Regional Commission on August 30 , 197 7.

	•	
	hun	bayer
	М. Ј. С	arpenter ve Director
I. Mrs m. J. Easton		tee/agent, hereby acknowledge
receipt of Permit Number	P-7-11-77-1324	and have accented its

contents.

1/977 dáte) Mrs. m. J. Easton Ex.

CALIFORNIA COASTAL COMMISSION
SOUTH COAST REGIONAL COMMISSION
666 E. OCEAN BOULEVARD, SUITE 3107
P.O. BOX 1450
LONG BEACH, CALIFORNIA POBO1
(213) 590-5071 (714) 846-0648

11 October 1978



Mr. Harry Marcus Chief Building Inspector City of San Clemente 100 Avenida Presidio San Clemente, CA 92672

.11-10-78

Re: Permit Application P-77-1324

Dear Mr. Marcus:

This letter is to confirm the many conversations between your office and ours regarding the height of the building under construction at 122 Santa Ana Lane (our P-77-1324). The permit issued by our office conditioned the height of the building to 36 feet above the centerline of "Alondra" (a typographical error on our part; it should be Alameda) and 23½ feet above the centerline of Santa Ana. The permitted height was designed to preserve the views of the ocean and pier from dwellings further up the hill. As such, we consider conformance to the conditioned Santa Ana height to be of greater importance than the Alameda ("Alondra height.")

From staff's calculations at the site (in the presence of some dozen San Clemente officials, citizens and interested observors) we determined that the building is 23' 3-3/8" in height above the centerline of Santa Ana Lane (as measured from curb to curb). This is below the conditioned height. We understand that the building height on Alameda is roughly 38' and we all agree this above the conditioned height. The building under construction, however, is the one that we approved, and we believe that the er in height on Alameda is due to an error in the calculation of the slope. The intent of the permit condition is being met, and, therefore, we see nothing to be gained by the filing of a violat report. It is important that the intent of permit conditions ar met and we believe that the intent of the height condition place

on P-1324 is being met.

If you have any further questions, please do not hesitate to our office.

Sincerely yours,

SOUTH COAST REGIONAL COMMISSION

M. J. Carpenter Executive Director

MJC:dn

cc: Jim Chase

Mr. Dennison

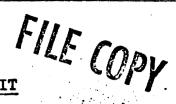
Mr. & Mrs. M. J. Easton

EX. 7c

CDP No. P-7-28-77-1482

California Coast

CALIFORNIA COASTAL COMMISSION
SOUTH COAST REGIONAL COMMISSION
666 E. OCEAN BOULEVARD, SUITE 3107
P.O. BOX 1450
LONG BEACH, CALIFORNIA 90801
(213) 590-5071 (714) 846-0648





#### COASTAL DEVELOPMENT PERMIT

Application Number:	P-7-28-77-	1482		1	· :
Name of Applicant:	Norman Glo	ver			
	P. O. Box	3759. San (	Clemente.	CA 92672	
☑ s	mergency tandard dministrativ	7e			
Development Location:	511 Del Ma	r, San Cle	mente; CA	A STATE OF THE STA	
			,		
•• •• •• ••	ien e		*		
Development Description	on: Constru	ct a three	-story, fo	ur-unit apartmen	t .
building with subt	,				77.4
centerline of from					 5.2
					annach fan
	The state of the s				
The second secon				The second second	
I. The proposed deve pursuant to the C	lopment is s alifornia Co	subject to pastal Act	the follow of 1976:	ving conditions i	mposed
	*		_		•
				verit 1	
					10 al 14 a
		- W			ي. پيد هممون د هر
Condition/s Met On	N/A		By m	EXHIBIT Application Num	

* ***				. *	rage 2 of 2
II.	The	Sout	th Coast Commission finds	that:	; ,
	A.	The	proposed development, or	as conditioned;	
		1.	The developments are in constituted ability of the local program that is in confort the California Coastal Ac	al Act of 1976 and government to prep mity with the prov	will not prejuditare a local coastal
, ·		2.	If located between the neline of any body of water development is in conform recreation policies of Ch. 1976.	located within th ity with the publi	e coastal zone, the caccess and public
	:	3.	There are no feasible alt measures, as provided in Act, available for imposi power granted to it which ficant adverse impact tha may have on the environme	the California Env tion by this Commi would substantial t the development,	rironmental Quality ssion under the ly lessen any signi-
III.	When	reas	, at a public hearing, hel	d on August	25, 1977 at
	Hur	ntin	gton Beach by a unanimo	us <b>to</b>	vote permit applicati
Ę	numl	ber .	P-7-28-77-1482 is	approved.	
IV.			rmit may not be assigned t 13170, Coastal Commission		
v.	beer	n re agen	rmit shall not become effe turned to the Regional Com t(s) authorized in the per ve received a copy of the	mission, upon which mit application ha	h copy all permittees we acknowledged that
VI.	date of	e of time	thorized by this permit mu the Regional Commission v of said commencement date permit.	ote upon the appli	cation. Any extension
VII.	Isst	ued	on behalf of the South Coa	st Regional Commis	sion on
		S	eptember 12 , 197 7 .		
·				Unlulu	<u></u>
_				M. J. Carpenter Executive Director	

P-7-28-77-1482

EX.

\_ and have accepted its

(date)

receipt of Permit Number

(signature)

, permittee/agent, hereby acknowledge

2

CDP No. P-12-2-77-235:

California Coas

CALIFORNIA COASTAL COMMISSION SOUTH COAST REGIONAL COMMISSION 666 E. OCEAN BOULEVARD, SUITE 3197 P.O. BOX 1450

LONG BEACH, CALIFORNIA 90801 (213) 590-5071 (714) 846-0648 \*Correction\*

COASTAL DEVELOPMENT PERMIT

DECEIVED

MAY 1 0 2000

•			CALIF	ORNIA		
Application Number:	P-12-2-77-2353	. С	OASTAL C	OMMISSIC	N. N.	
Name of Applicant:	John Hartfield					
	31732 Via Perdiz,	Coto de Caza	, CA	92678		
	Emergency Standard Administrative			•	i3	
Development Location	: 123 Coronado	Lane, San Cle	mente,	CA	•	
Development Descript triplex with 8 on-s	ion: Construction site parking spaces,	of a 3-story			el, :	
	ove average finished					
	tage road on a 5470			·	ुं	
Cember 11 me Of 110 m	dage road on a 7470					
				···		
					• •	
pursuant to the	elopment is subject California Coastal , nce of permit, appli	Act of 1976:	_			
plans indicating:	L) height not to exc	ceed 26 feet a	bove ave	rage fir	nished	
grade, and 2) one g	guest and two to one	parking on s	ite, and	b. a de	ed :	
restriction for rec	cording limiting the	use of the s	tructure	s to thr	ree unit	
2. Developer shall	l notify staff upon	completion of	framing	and sha	all not	
	t point until the Ex					
	nforms to the Commis					
	May 5, 1978		in	EXHIB	IT No. 7	
Condition/s Met On _		By	V1.	Application 4	Humber 5 00	

_			rage 2 of 2						
II.	The	Sou	th Coast Commission finds that:						
•	A.	The	proposed development, or as conditioned;						
		1.	The developments are in conformity with the provisions of 3 of the California Coastal Act of 1976 and will not prejudice the ability of the local government to prepare a local coastal program that is in conformity with the provisions of Chapter 3 the California Coastal Act of 1976.						
		2.	If located between the nearest public road and the sea or shore line of any body of water located within the coastal zone, the development is in conformity with the public access and public recreation policies of Chapter 3 of the California Coastal Act 1976.						
		3.	There are no feasible alternatives, or feasible mitigation measures, as provided in the California Environmental Quality Act, available for imposition by this Commission under the power granted to it which would substantially lessen any significant adverse impact that the development, as finally proposed may have on the environment.						
II.	Whe	reas	, at a public hearing, held on January 9, 1978 at						
	Hur	ating	ton Beach by a 8 to 3 vote permit applicat						
	num	ber	P-12-2-77-2353 is approved.						
· <b>v</b> .	Thi Sec	s pe	rmit may not be assigned to another person except as provided 13170, Coastal Commission Rules and Regulations.						
٧.	bee or	n re agen	rmit shall not become effective until a COPY of this permit has turned to the Regional Commission, upon which copy all permittee t(s) authorized in the permit application have acknowledged that we received a copy of the permit and have accepted its contents.						
VI.	Work authorized by this permit must commence within two years from the date of the Regional Commission vote upon the application. Any extension time of said commencement date must be applied for prior to expirate of the permit.								
TI.	Iss	ued	on behalf of the South Coast Regional Commission on						
			May 5,						
٠									
			Mullarput						
			M. J. Carpenter Executive Director						

receipt of Permit Number

(date)

contents.

(signature)

, permittee/agent, hereby acknowledge

\_\_\_\_\_ and have accepted its

CALIFORNIA COASTAL COMMISSION
SOUTH COAST REGIONAL COMMISSION
666 E OCEAN BOULEVARD, SUITE 3107
FO BOX 1450

LONG BEACH, CALIFORNIA 90801 (213) 990 5071 (714) 846 0648	COASTAL DEV	VELOPMENT PERMIT	•	
Permit Type: Admir	nistrative	$\sqrt{x}$ / Standard	<pre>/_/ Emergency</pre>	
Application Number:	P-80-7017			•
Name of Applicant:	Rampart Re	search and Fina	•	
	22842 Via	Cordova, South 1	aguna, CA 92677	
Development Location:	103 Corona	do Lane		
	San Clemen	te, CA		-
		·		
Development Description	n: <u>Demolit</u>	ion of a single	family dwelling an	nd con-
struction of a new five	-unit condom	inium. Structu	e to be 3 levels (	(2 over
parking). Each unit wi				
sq. ft. to 2,217 sq. ft				-
parking spaces to confor				
I. Whereas, at a publi				
at Huntington Beac				
the Commission here proposed developmen will be in conformi Coastal Act of 1976 ment having jurisdi conforming to the p not have any signif meaning of the Cali	eby grants, so the grants, on the grants with the b, will not partition over to provisions of ficant advers	subject to condi- counds that the provisions of Corejudice the ab- the area to prep Chapter 3 of the impacts on the	tion/s, a permit f development as con hapter 3 of the Ca ility of the local are a Local Coasta he Coastal Act, an e environment with	for the ditioned lifernial governal Program will
II. Conditions: Pleas	se see attac	hed pages		
	•	ettaationisti osillis antian sattiisialaisia kalkistiisia osi konsi kakitiisi Tuoristiisi		

**EXHIBIT No. 7** 

Application Number: 5-00-1

CDP No. P-80-7017

California Coas

unditions for permit number P-80-7017

The permit is subject to the following conditions:

1. Prior to issuance of permit, the applicant shall dedicate one of the five (5) units as affordable housing by utilizing one of the following options:

#### OPTION 1

- 1(A) Sales Units. If the low- and moderate-income housing opportunities are to be developed as sale units, prior to the issuance of a permit, the developer shall enter into an agreement with the Commission, or its designee, to ensure that subsequent sales following the initial sale of the unit will be at a price which is affordable to households earning substantially the same percentage of the median income as the initial purchasers of the units and shall be recorded as a covenant to run with the land, with no prior liens other than tax liens. The agreement shall include substantially the following conditions:
- (1) The applicant, his successors, and any subsequent purchasers shall give a governmental or non-profit agency, subject to the approval of the Executive Director, an option to purchase the units. The agency or its designee may assign this option to an individual private purchaser who rualifies as a low- or moderate-income person in substantially the same acome range as the person for whom the initial sales price was intended to provide a busing opportunity.
- (2) Whenever the applicant or any subsequent owner of the unit wishes to sell or transfer the units he/she shall notify the agency or its designee of his/her intent to sell. The agency, its designee, or its assignee shall then have the right to exercise the option within 180 days in the event of the initial sale of the units by the developer, or within 90 days for subsequent sales. Following the exercise of the option, escrow shall be opened and closed within 90 days after delivery of the notice of exercise of the option.
- (3) Following the notice of intent to sell the unit, the agency or its designee shall have the right to inspect the premises to determine whether repair or rehabilitation beyond the requirements of normal maintenance ("deferred maintenance") is necessary. If such repair or rehabilitation is necessary, the agency or its designee shall determine the cost of repair, and such cost shall be deducted from the purchase price and paid to the agency, its designee, or such contractors as the Department shall choose to carry out the deverred maintenance and shall be expended in making such repairs.
- (4) The agency or its designee may charge a fee, to be deducted from the purchase price paid by the assignee for its reasonable costs of qualifying and counseling purchasers, exercising the option, and administering his resale control program.
- (5) The option price to be paid by the agency, its designee, or assignee, shall be the original sales price of the unit plus an amount to reflect the percentage of any increase in the median income since the time of the original sale.

Londitions for permit number P-80-7017, continued

- (6) The purchaser shall not sell, lease, rent, assign, or otherwise transfer the premises without express written consent of the agency or its designee. This provision shall not prohibit the encumbrancing of the title for the sole purpose of securing financing; however, in the event of foreclosure or sale by deed of trust or other involuntary transfer, title to the property shall be taken subject to this agreement.
- (7) Such other conditions as the Executive Director determines are necessary to carry out the prupose of this agreement.

#### OPTION 2

- 2(A) Rental Units. If the low- and moderate-income housing opportunities are to be developed as rental units, prior to the issuance of a permit, the developer shall enter into an agreement with the Commission to assure that the units will continue to be rented at a price which is affordable to low- and moderate-income renters. The agreement shall bind the applicant and any successors in interest to the real property being developed and shall be recorded as a covenant to run with the land, with no prior liens other than tax liens, for a period extending 30 years from the date the agreement is recorded. The agreement shall provide that either:
- (1) The rents on the units shall be fixed at a rent which is affordable to low-income persons; this rent may be adjusted annually to reflect changes in the median income; or,
- (2) The units shall be rented at the Fair Market rent for existing housing as established by the Department of Housing and Urban Development (HUD) either to persons who meet the standards established by HUD for rent subsidy under Section 8 of the Housing Act of 1937, as amended, or as it may subsequently be amended, and applicable regulations; or persons who meet the requirements of any other rent subsidy or funding program that provides rental housing for low-income households. The applicant shall make best efforts to accomplish the intent of the provision; those efforts shall include, but are not limited to, entering into any contracts offered by HUD, a local Housing Authority, or such other agency administering a rent subsidy program for low-income households, and refraining from taking any action to terminate such rent subsidy program thereby entered.

In the event that at any time within 30 years after the agreement is recorded housing subsidies are not available, the applicant or his/her successor shall maintain the rental levels for the unit at amounts no higher than those that would otherwise be the maximum for Section 8 housing units and shall rent the units to qualified low-income tenants. In the event that Section 8 or comparable maximum rental levels are no longer published by the Federal government or by local governmental agencies, maximum rental levels shall be a base rent established by the last rental eiling published for the Section 8 program adjusted by a percentage to reflect the percentage increase or decrease in the median income.

Londitions for permit number P-80-7017, continued

#### OPTION 3

If Options 1 and 2 are not economically feasible as found by the Commission then the following will be required:

As a condition of accepting this permit, the applicant shall agree to pay 3% of the sales price of each and every unit constructed pursuant to this permit (payable as each unit closes escrow) into a fund to be established by the Department of Housing and Community Development to be used for the purchase of land for the development of affordable housing within the coastal zone in the market area of this development. Up to 10% of this fund may be used to pay the Department's administrative costs, if any. The fund may be used for other costs of developing affordable housing rather than land purchase upon the written approval of the Executive Director of the State Commission.

To secure performance of the fee payment, prior to issuance of this permit, the applicant shall enter into an agreement with the Department of Housing and Community Development to pay this fee, with the Department agreeing to administer the fund, and shall deliver to the Department an irrevocable letter of credit for the amount of (estimated y the applicant at the time of this hearing as 3% of the expected sales rice), to be released upon payment of 3% of the actual sales price. Evidence of this agreement and delivery of the letter of credit shall be presented to the Executive Director of the State Commission prior to issuance of this permit.

Ex. 74

## LETTERS OF OBJECTION RECEIVED SINCE JUNE 2000 HEARING

EXHIBIT No. 8

Application Number: 5-00-111

**Letters of Objection** 



Marilyn L. Coduti 137 W. Avenida Cadiz San Clemente, CA 92672 949-361-1436

RECHIVED South Coast Regi-

July 12, 2000

JUL 1 8 2000

California Coastal Commission
Attn: Anne Kramer, Coastal Program Analyst
South Coast District
200 Ocean Gate, Suite 1000
Long Beach, CA 90802

CAUFORMIA COASTAL COMMISSIO

RE: 108 Santa Ana Lane, San Clemente, CA
Coastal Commission Reference number 5-00-111

Dear Ms. Kramer:

I believe the revised elevations for the project referenced above have now been submitted. It is my understanding that Mr. Ballard is requesting that they be allowed to use the 35 ft. average instead of the 20 ft. elevation restriction. Was this not the whole point of the meeting in Santa Barbara or have I missed something here?

If the Ballard's project is not kept to the 20 ft. limit from the centerline of the frontage road (Capistrano Lane), his building will not only be out of context with its neighboring sites, but it will impact the view from Avenida Del Mar which is the main entrance to the Pier Bowl area. Does this take into consideration the obvious roof top additions of chimneys, vents, flues, etc.?

Please hold this project to the same standards you have held the surrounding sites of other Pier Bowl residents and that is to the 20 ft. limit from center of Capistrano Lane. The Pier Bowl cannot be replaced.

Thank you for your time and consideration.

Marilyn L. Coduti

Sincerety

mlc/inz

EX. 8

July 12, 2000

Strange Land

PROBLEM South Coast Region

California Coastal Commission 200 Oceangate, Suite 1000 Long Beach, Ca 90802

JUL 1 8 2000

CALIFORNIA COASTAL COMMISSION

Opal Szany

Re: 117 Santa Ana, San Clemente, Ca. 92672 108 Capistano Lane, San Clemente, Ca. 92672

Dear Ms. Kramer:

Thank you for stopping the construction of the fifth floor at 108 Capistano Lane, San Clemente. The corridor view will still be kept for those who live and enjoy the beach environment.

It has been brought to our attention however that a second duplex is planned on 117 Santa Ana, San Clemente just below our building off Monterey Lane. We who walk down this street to reach the pier would hate to see the CORRIDOR VIEW of this new building take away what we have worked so hard to preserve.

Please stop the construction of these building that effect a large number of residence and ruin the CORRIDOR VIEW of this special small town feeling.

Thank you for your interest and concern for our beach cities.

Opal Szany 419 Monterey Lane #4 San Clemente, Ca 92672

Mailing address: Opal Szany, 631 Laurel Lane, Monrovia, Ca 91016 (626) 357-6024

July 13, 2000

CALIFORNIA COASTAL COMMISSION SOUTH COAST AREA OFFICE PO Box 1450 200 Oceangate, Suite 1000 Long Beach: CA 90802

JUL .1 8 2000 COASTAL COMMISSION

Application number 5-00-111/Applicants. Joe & Carol Ballard, Bryan & Danielle Ballard/ Agent: Frank Montesinos, Architect/Construction Project at 108 Capistrano Lane, San Clemente

#### Dear Commissioners:

We are writing again to express our concerns in this case. On June 14, Santa Barbara, your Staff submitted a report to DENY this project. The project was put on hold for one month in order to give the Ballards a chance to change the plans and be in compliance so that they may obtain the "after-the-fact" permit to continue building.

We hope that at the second meeting regarding this case you will uphold your decision to limit the height and not compromise the Commission's position. As owners of property in the pier-bowl feel we must try to protect it from further projects with improper preparation and no approval.

The outcome of this case will definitely set a precedent for any future building in our beautiful pier-bowl with the stair-step character. We want to protect it from further projects that may attempt to exceed the height limits, block the public view corridor, cause a hi-rise skyline on our shores, or ruin the character which we've been trying to preserve since our city was established.

ได้ รูปไรที่ 600 และรักษารูปเม ครั้งหวาง เลือดเลยน้อ<mark>งที่ ที่ผู้</mark>สูงครับเลือดหยุ่นการและคลเลย การแล

Sincerely,

Jon & Carol Hammond (pier-bowl residents)

Caw Hammond

ស្ត្រាស់ ស្រុក ស៊ីស៊ី សេងហោក ខេងស្នាក់ **ហោ**ក្ខានិសាធ បានជួកគ្នាធ្វើសា

115 Alameda Lane

San Clemente, CA 92672

in and the state of the second of the second

JULY 11, 2000

MS. ANN KRAMER

CALIFORNIA CONSTAL COMMISSION

200 OCEANGATE, Suite 1000

LONG BEACH, CA 90802

JUL 1 8 2001
COASTAL COMMISS

PROJECT # 5-00-111

DEAR MS. KRAMER,

UNFORTUNATELY, DUR TO HEALTH BROBLEMS, I WAS UNABLE TO ATTEND THE JUNE 14th PUBLIC HEARING AT SANTA BARBARA IN PERSON.

LONEVER, I NOVED BERSONARY LIKE TO COMMEND AND
THANK YOU AND THE COMMISSION FOR YOUR RULING TO LIMIT
THE BALLARD STRUCTURE AT 108 CAPISTRANO LANE,
SAN CLEMENTE ... TO 20 FEET ABOVE THE CENTERLINE
OF CAPISTRANO LANE. I TRUST THE BALLARDS MUST
COMPLY NITH YOUR DECISION AND NOT ATTEMPT TO
EXCEED THE 20 FOOT MAXIMUM HEIGHT LIMITATION.

AGAIN, MY THANKS TO ALL OF YOU THAT WORK SO HARD TO PRESERVE OUR BEAUTIFUL GAST LINE.

ALFONSO SCHETTINI 109 CAPISTRANO LANE SAN CLEMENTE, CA 92672 (949) 361-5117 Sincerely, Alfons Schettin

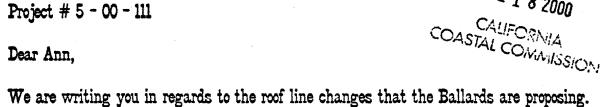
Ex. 8

July 17, 2000

Ann Kramer California Coastal Commission 200 Oceangate, Suite 1000 Long Beach, CA 90802

Project # 5 - 00 - 111

Dear Ann.



As the Commissioners stated at the June hearing: "The building will be at a maximum height of 20 ft. from the centerline of Capistrano Lane.

The 20 ft. limit is what you required us to reduce our building plans to, and we did. A building on the lot adjacent to our property should not be allowed to build any higher. This would be unfair to us. We built to you rules and those that follow should do the same.

The other question we have is that we were limited to a ratio of 1.5 for the maximum square feet we could have on a lot identical to the Ballad lot. This has never been addressed and we would appreciate a clarification on this. What qualifies them to have more square feet of living space than we do? This causes a great financial difference in the two properties, had we been allowed more we would have built a larger home.

Mary Schweder

Jack and Mary Schroeder

110 Capistrano Lane

San Clemente, CA 92672

(3 enclosures)

JUL 1 8 2000

Page 1 of 1 From: To: ANN KRAMER

> G. Wayne Eggleston, CPM 317 Cazador Lane A San Clemente, California 92672 Tel: 949-498-4958

Fax: 949-369-1299

### PLEASE FORWARD TO ANN KRAMER

Ann Kramer California Coastal Commission **South Coast Area Office** 200 Occangate, Suite 1000 Long Beach, California 90802

July 13, 2000

Dear Ann Kramer:

Re: Ballard Property, San Clemente

I am writing to you as a resident of the Pier Bowl Area, and not as Mayor Pro-Tem of San Clemente, with regard to the proposed changes for the Ballard property.

If they are permitted to add a roof line to the exisiting height, the view of the public view corridor will be destroyed. That is not the course of action I heard from the Commissioners the night of the first hearing. The new height will be too high and will not be compatible with the existing roof lines on those two streets.

I request that this compromise not be approved as it will set a precedent for future development.

Thank you.

G. Wayne Eggleston

July \$7, 2000

Ann Kramer
California Coastal Commission
200 Oceangate, Suite 1000
Long Beach, CA 90802

CALIFORNIA COASTAL COMMISSION

Project # 5 - 00 - 111

Dear Ann,

Enclosed is the article that one of the cities Planning Commissioners anonymously sent to the editor of our local Sun Post along with a couple of reply letters. Will send the printed articles from the paper when they come out on Thursday. Hope you enjoy your reading.

We haven't got the surveyors report yet. Will send a copy as soon as it is received.

If you looked at the compromising roof line from where the picture on Del Mar was taken, you will again have the water horizon blocked. I don't see how this would meet the Commissioners intent of protecting the Public View. I do hope it will be rejected.

Sincerely,

Arlene Button 107 Capistrano Lane San Clemente, CA 92672 (949) 492-0501



# VIEWPOINTS

# Leave Ballard duplex alone

If I read or hear one more comment about the Ballard duplex, the architect, the inept city staff, I believe I will excuse myself and throw up. Come on people, give it a rest. We are one of the finest cities in Orange County if not: in the entire country, with a hard working professional staff and committed to our balanced General Plan, growth and the needs and concerns of the community and its residents. We have been a shining star in Orange County with our forward planning, budgeting, permit processing, design review and have received national recognition for those efforts. However, mistakes can and do occur and we are not perfect.

Unfortunately, we like other cities have the Monday morning quarterbacks, cherry pickers and naysayers who appear before community committee meetings and City Council meetings to protest and challenge each and every issue on the agenda. It has been suggested that a good antidote for chronic complainers is exercise so I would like to

See LETTERS page 5

## LETTERS

#### From 4

suggest that those individuals take a hike in a westerly direction on our pier for two miles and although the pier is not that long and since they think they walk on water the two miles will suffice to hopefully reduce their redundant and boring comments to bubbles into the briny deep.

The circumstances of the Ballard duplex have been investigated, reviewed and repeatedly presented to the community and it's time to move forward. The Pier Bowl residents are to be congratulated for their initiative and the city that stopped work and took another look at the project and accepted their responsibility in the matter. The Coastal Commission's decision was appropriate but their additional editorial comments by at least one of their representatives were self serving, political and very unprofessional. Also, since there seems to be so much recognition provided to the Coastal Commission in this matter, the complainers might want to check the record and note the numerous mistakes the commission has made in the processing of coastal applications. It is well known and certainly there is substance and support within most cities and at all levels of government to decentralize the Coastal Commission's permitting process. The change in having our city review its own coastal permits with proper oversight would only improve the process.

Our beautiful city currently has many critical issues and fortunately we have an abundance of volunteers

CALIFORNIA COASTAL COMMISSION

and citizens who work positively in an attempt to assist our staff in fulfilling our mission statement and addressing our vision for the future. Let's keep our forward focus and support our community, our excellent elected officials, commissioners and the professional city staff that takes care of our daily business and helps us plan our future.

Frank M. Haroldson San Clemente

DID NOT IDENTIFY
HIMSELF AS A
SAN Chemente PLANUING
COMMISSIONER!

EX. '

July 9, 2000

Sun Post News

Letters to the Editor

No Mr. Haroldson, we are not going to take a two mile hike on a short pier. We are going to continue to monitor future projects in the Pier Bowl area.

Why was it not disclosed that Mr. Haroldson is a San Clemente City Planning Commissioner? It is a lack of disclosures, such as this, that underscores the need for citizens to look for all the facts

Mr. Gary Button

107 Capistrano Lane

San Clemente, CA 92672

(949) 492-0501

July 7,2000

Dear Sun Post Editor.

Frank M. Haroldson's letter "Leave Ballard Alone," July 6th, brings up several good points.

First of all, Mr. Haroldson should have properly identified himself as a member of the Planning Commission. The same Planning Commission who so conveniently stuck their heads in the sand when this blatant violation of the Coastal Act first arose. As appointed officials they have a public trust and oversight obligation and need to be accountable to the public instead of defending their Chairman of the Planning Commission, Mr. Frank Montesinos, who resigned shortly after this gross violation was made public.

What is really troubling about the letter to the editor is the inference of residents who have voiced their opposition and Mr. Haroldsons' comments about "the hike they can take off the end of the pier." For a public official to voice this attitude flies in the face of the democratic process and the right of the public to express their views about a decision so contrary to the Coastal Act.

Does anyone really think the Coastal Commission will let the city manage its own coastal resources when a development only three blocks from the beach is not brought before the Coastal Commission for review?

In the future public officials need to properly identify themselves when writing letters to the editor. And Mr. Haroldson needs to carefully consider whether his tenure on the Planning Commission is in the best interest of this community when he is attempting to stifle public comment.

Patrick Graves

424 Monterey Lane

an Clemente, CA 92672

(949) 361-3645

Ex. 8



3610 Fourteenth Street Second Floor Riverside, California 92501

Direct all mail to: Post Office Box 1548 Riverside, California 92502

Telephone: (909)680-0100 Facsimile: (909)680-0700

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A LIMITED

LIABILITY

PARTNERSHIP

July 12, 2000

South Coast District
California Coastal Commission
200 Oceangate, Suite 1000
Long Beach, CA 92802

Attention: Ms. Anne Kramer,

Coastal ProgramAnalyst

Re: Reference No.:

5-00-111

Property Address:

108 Capistrano

San Clemente, CA 92672

Dear Ms. Kramer:

I am the owner of the property located 63 feet from the Ballard property. My home address is 424 Monterey Lane, San Clemente, California 92672.

The purpose of this letter is to file formal objections to the proposed compromise by Brian and O.J. Ballard for the following reasons:

- 1. The existing height exceeds the Commissioners' alternative proposal of a maximum of 20 feet above the center line of Capistrano and as agreed to by Brian and O.J. Ballard on the record.
- 2. The proposed compromise exceeds the stipulated maximum height by 3' 1".
- 3. The proposed compromise consumes the majority of the public view of the ocean which the Commissioners' sought to protect by the alternative proposal.
- 4. The compromise violates the prior precedence set by the Commission in April 1977.

Ms. Anne Kramer/California Coastal Commission Re: 108 Santa Ana Lane, San Clemente, California July 12, 2000 Page 2

Enclosed please find a certified copy of Alan B. Clark's survey of the top deck elevation of the subject property. Its existing height is 21.54 feet (21' 6 ½"). The existing height exceeds the maximum allowed by the alternative agreed to by the Commissioners and the Ballards by 1' 6 ½".

The proposed compromise, with the tiled structure and fireplace chase, exceeds the maximum by 3' 1".

The most significant objection is that the proposed height increases will substantially diminish the public view which the Commission clearly sought to protect by the alternative proposal of a maximum of 20 feet above the center line of Capistrano Lane. The actual portion of the ocean which is visible falls within the additional height sought by Ballard. This is unacceptable, and results in a permanent loss of a public resource.

The Ballard compromise also violates the prior precedence set by the Commission in April 1977 on Mary and Jack Schroeder's property located immediately south of the Ballard property at 110 Capistrano Lane. In that prior instance, the Schroeders sought, but were denied, a height of 26 feet above the center line of Capistrano Lane. The Commission's response was to limit them to 20 feet. Therefore, equity demands that the Ballards also be limited to the same maximum height restriction.

## Lack of Hardship

O.J. Ballard and Brian Ballard hold a contractor's license in the State of California. Their architect is also licensed, and totally familiar with the requirements of the Coastal Commission. In spite of this knowledge, they proceeded to construct the existing framed structure without a permit, and now seek an after-the-fact permit with a modification which would destroy the public view as one descends Del Mar. If the Ballards suffer any loss, it appears to be as a result of their actions, that of the architect/Chairman of the City Planning Commission, and that of the City of San Clemente. Any cost to reconstruct the home to come into compliance with the 20 foot maximum elevation above Capistrano Lane, should not control the Commission's decision.

Ms. Anne Kramer/California Coastal Commission Re: 108 Santa Ana Lane, San Clemente, California July 12, 2000 Page 3

I respectfully request that the Commission not vary from the alternative offered and accepted by the Ballards that the subject property will have a maximum height of 20 feet above the center line of the property.

Very truly yours,

Patrick L. Graves

PLG:pgi Enclosures

F:\WP\_FILES\PLG-TEAM\PLG\MISC\COAST'COM\LTR'02.WPD

EX 8 14

# ALAN B. CLARK

LICENSED LAND SURVEYOR
368 THIRD STREET

LAGUNA BEACH 92651 Office 494-3388 Res. 496-9594

CALIFORNIA

July 5, 2000

Mr. Patrick Graves
424 Monterey Lane, "B"
San Clemente, Ca.
92672

Top Deck Elevation
Re: #108 Capistrano Lane
(under construction)
Lot 4, Block 9, Tr.785
San Clemente, Ca.

Dear Mr. Graves,

As per your recent request, this is to Certify that the Floor of Bedroom #2 (per the Architectural Plans) at #108 Capistrano Lane, (under construction) is 21.54 feet  $(21' - 6\frac{1}{2}")$  above the Elevation of the Centerline of Capistrano Lane at the intersection of the mid-line of the Subject Building. If you have any questions please call.

Very Truly Yours,

Mu B. Clark
L.S. #3064



California Coastal Commission 200 Oceangate, Suite 1000 Long Beach, CA 90802

Project # 5 - 00 - 111 - Ballard Duplex

DECEIVE D JUL 1 4 2000

CALIFORNIA COASTAL COMMISSION

Dear Ann Kramer,

When I attended the June hearing that resulted in the commissioners saying that the Ballards were to resubmit plans meeting a requirement of a maximum of 20 feet high above the centerline of Capistrano Lane. I applauded their action for keeping the building at a par with others nearby, and most of all for preserving the ocean view when you come down Del Mar to the beach. This is one of the main "Windows to the Sea" that should protected for all to see in San Clemente.

I have since been informed that the Ballards are wanting to add a roof to the existing structure. As I figure, this could no way meet the 20 foot height requirement, and would reach just under 25 feet. Once you add the roof, tiles, chimney and various vents this structure would greatly impact the view on Del Mar like the pictures that were shown to you in June. My other concern is that if you allow this, what will the future builders want you to allow them.

Please stand firm on the limit of 20 feet for the maximum height.

Thank you,

Frank Dennison

504 Monterey Lane

San Clemente, CA 92672

fulg 10, 2000 am Kramer, Analyst, So Coast District California Coastal Commission, South Coast Region 200 Ocean Hote, 10th Floor Long Black, Ca. 90802 JUL 1 4 2000 Re: 108 Capistrano Jane, San Clementes Commission I am writing this letter to urge the Coastal Commission to require the Ballarde to limit the Seight of the proposed duplex to a maximum of 20 ft. of Capistrono Jane. This will be consistent with the stap and the Commissioners' recommendations at the June Searing in Senta Carbara, and with the Ballard's agreement to comply. It is also consistent with precedents established by the Commission when approval was given to other applicants in this neighborhood conditioned upor submitting revised plane to lower the elevation from as measured from the frontage road, and not using on soways which is difficult to measure, This is on apportunity to send a strong messay, and to las the groundwork for leter development Standardle in the Pier Bowl neighborhood. Locky V. Winkel 427 Ave. Senta Barbara San Clemente, ca. 92672

July 8, 2000

South Coan Ra

Ann Kvamer So. Coast O Istrict CA Coastal Comm. 200 ocean Gate - loth Floor Long Beach, CA 90802

JUL 1 8 2000

CAUFORNIA

COASTAL CONVINISHO

Dear Ms. Kramer:

Regarding the Balland duplex in San Clemente, please be aware that the significant public. Wen convider down Ruenida Del Mar will be impacted by a chimney chase of 3'x6' x3' above the roof line, plus two chimney flues that will extend an additional 18"-24" Johove the chimney chase. Note illustration.

[ My illustration - I'm not an avtist - will give you a small indication of the domage to the view condon down Del Mar Ave. ... other plumbing I heating vents will y also. manuscenic view of ocean!

Please don't allow any modification of the 20 height. Unitation as measured from centerline of Capistrano Lane that was agreed upon during the may Hearing In Santa Barboura, CM.

Thank you for your consideration,

Siocerely,

fathom E. Winkel

Authory E. Winkel

427 Av. Santa Barbara

Sao Clemente, CA 92672

June 30, 2000

Ann Kramer
California Coastal Commission
200 Oceangate, Suite 1000
Long Beach, CA 90802

JUL 0 5 2000

CALIFORNIA
COASTAL COMMISSION

Project # 5 - 00 - 111

Dear Ann,

After looking at the temporary roof line addition that the Ballards are proposing as a compromise we are perplexed at their audacity to think that another action that is outside of the established building requirements for the Pier Bowl area is all right. This should not be allowed.

During the public hearing on June 14th the Commissioners set the maximum height limit of the Ballard structure at 20 feet above the centerline of Capistrano Lane. This height limit should remain the absolute maximum allowed. Just because they proceeded without going through the proper procedures and are so far into construction gives them no license to compound their errors. These are not the poor innocent people that were led down the garden path. The Ballards are both Licensed Contractors that should know right from wrong.

The proponents of this project should not be rewarded for blatantly violating the law. If this precedent setting compromise is allowed others will surely follow.

Sincerely,

Arlene & Gary Button

107 Capistrano Lane

San Clemente, CA 92672

Ex. 8 19

# **VIEWPOINTS**

# Deny city right to issue permits

The letter from Jim Hammond in the June 22 Sun Post could have concluded what a great travesty will occur if the city's request to assume authority to issue permits in the coastal zone is approved.

The Ballards, who wished to build a home in the Pier Bowl area, hired an architect who happened to be a prominent citizen and a member of the city Planning Commission. They picked the right person who managed to have it approved by city officials. This architect had experience with and full knowledge of the building restrictions in the Pier Bowl, as did the city staff that approved the plan. Unfortunately for the Ballards, the nearby residents called upon the Coastal Commission that obviously had to deny the project.

Since 1986 when a disastrous slide occurred in the Shorecliffs area, we have waited for the city to meet its obligation to the residents by forcing compliance with permits issued for the repair of the sixth fairway and the slopes of Cascadita Canyon. I bave a letter from Bill Cameron, our chief engineer, who says that he, or none of his staff knew the canyon was in the coastal zone. For those not familiar with the area, the canyon terminates a few hundred yards form the beach. Perhaps the city is acting like a sore looser, since they lost a lawsuit to residents of the canyon.

Given permission to issue permits in the coastal zone, the city would have allowed the Ballard project. Write to the Anne Kramer at the California Coastal Commission, P.O. Box 1450, Long Beach, Calif. 90801-5071 and ask that the city's request for authority to manage the coastal zone in San Clemente be denied.

Ron Wilson San Clemente



# Residents can't trust City Hall

Can we really trust the city to look out for the welfare of this community or must we suspect that something might be going on behind closed doors or out of the public view, as was the case with the Pier Bowl duplex on Capistrano Lane.

Why did we have to go to the California Coastal Commission to enforce the rules? Who likes to air their dirty laundry in public? But, if City Hall tells us this project is OK and we know it's wrong, what are we to do?

wrong, what are we to do?
On June 14 at the Coastal
Commission hearings the
commission publicly admonished the city and the architect, who is the city Planning
Commission chairman, for
making so many mistakes on
this project.

What is the city going to do to stop this kind of mistake from happening again?

What safety net are they putting in place as a result of this?

As a resident and taxpayer, I'd like an answer.

We live in a wonderful place, let's protect it.

Arlene Button San Clemente







# VIEWPOINTS

# City needs DA investigation

We extend our sympathies to our neighbors by Vista Hermosa who have discovered the city has sold out their quality of life. We regret that, now, they are experiencing the San Clemente two-step.

If only they had the chairman of the Planning Commission in their pocket, their interests would be protected. What is the value of the waiver for the Pier Bowl duplex anyway? From the looks of the duplex it appears that the developer was going to pickup additional ocean view living (or rental) space. The dimensions of the duplex are approximately 30 feet by 60 feet. A full floor would be 1,800 square feet. A question needs to be asked. How much additional square footage did the waiver of the design standards, granted by the city, create for the developer?

Asking prices for homes in the Pier Bowl are above \$350 per foot. Since land, foundation, garage, heating and AC, 7 a kitchen and roof are fixed costs, the construction cost of an additional floor is marginal, say \$100 per foot. If See LETTERS page 5

# LETTERS

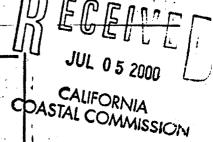
#### From 4

this is reasonable, you have a potential profit of \$250 per foot on the bonus square footage. If the waiver creates 1,000 feet of additional square footage, that works out to about \$250,000 profit for the exemption granted by the planning department. Heck, a waiver here and a waiver there, pretty soon your talking real money. Imagine what the big boys get. Where can I get a waiver?

On a more serious note, this incident given the in-volvement of a high public officials, the city planning department and the potential economic windfall for a client of the chairman of the Planning Commission, creates a perception of impropriety at City Hall. The City Council could do the community a service by requesting an independent investigation by the district attorney. If something is amiss, it will be cleaned up. If this is just a comedy of errors, the city and staff would be given a clean bill of health. This action would go a long way toward restoring the community's trust in the city.

My concern is that in San Clemente, as in George Orwell's satire on totalitarianism, "Animal Farm," "All pigs are equal, just some pigs are more equal than others."

> Justin McCarthy San Clemente





CALIFORNIA COASTAL COMMISSIC.

June 25, 2000

California Coastal Commission South Coast Area Office PO Box 1450 200 Oceangate, Suite 1000 Long Beach, Ca 90802

Application number 5-00-111/Applicants, Joe & Carol Ballard: Bryan and Danielle Ballard/ Agent: Frank Montesinos, Architect/Construction Project at 108 Capistrano Lane, San Clemente.

We are writing to express our concerns in this case. On June 14, Santa Barbara, your Staff submitted a report to deny this project. The project was put on hold for one month in order to give the Ballards a chance to change the plans and be in compliance with the rules in order to get their "after-the-fact" permit to continue building.

The outcome of this case will definitely set a precedent for any future building in our beautiful pier-bowl with the stair-step character. We want to protect it from further projects that may attempt to exceed the height limits and block the public view corridor or ruin the character which we've been trying to preserve since our city was established.

On Santa anna Lane beldy by FrankMontainos architect will block Historical
Bldg with a high Bldg should comform to
other Bldg.

Frank & Denison .

Flore #

504 Monterey Lane (949) 491-3884

San Clemente, Ca 92672



CALIFORNIA
COASTAL COMMUNICATION
June 25, 2000

California Coastal Commission South Coast Area Office PO Box 1450 200 Oceangate, Suite 1000 Long Beach, Ca 90802

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Willie B. Achbergh

L-: 81

2501 S. El Comino Real Apt. B

Sen Clemente, CA 92672



CALIFORNIA COASTAL COMMISSICTA

June 25, 2000

California Coastal Commission South Coast Area Office PO Box 1450 200 Oceangate, Suite 1000 Long Beach, Ca 90802

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Low Mr. Divil 102 Trafslegar In Son Clemente, le 92472

> EX. 8 24



CALIFORNIA COASTAL COMMISSION

June 25, 2000

California Coastal Commission South Coast Area Office PO Box 1450 200 Oceangate, Suite 1000 Long Beach, Ca 90802

Application number 5-00-111/Applicants, Joe & Carol Ballard: Bryan and Danielle Ballard/ Agent: Frank Montesinos, Architect/Construction Project at 108 Capistrano Lane, San Clemente.

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Joyce E. Korg 15 Ave. San Fernando San Clemente, CA 92672

EX. 8



CALIFORNIA COASTAL COMMISSION

June 25, 2000

California Coastal Commission South Coast Area Office PO Box 1450 200 Oceangate, Suite 1000 Long Beach, Ca 90802

Application number 5-00-111/Applicants, Joe & Carol Ballard: Bryan and Danielle Ballard/ Agent: Frank Montesinos, Architect/Construction Project at 108 Capistrano Lane, San Clemente.

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Walne (

117 E. aus. San Juan L.C. 92472

Ex. 8

#### PROJECT # 5 - 00 - 111

June 21, 2000



CALIFORNIA COASTAL COMMISSION

California Coastal Commission 200 Oceangate, Suite 1000 Long Beach, California 90802-4302

Ann Kramer,

This is the article you wanted and thought you might like to see a letter I wrote to the city paper and city hall.

I only hope that they take a more complete review of what they approve of in the future with the experience they have had with the Ballard project.

Thanks,

Arlene Button 107 Capistrano Lane San Clemente, California 92672 (949) 492-0501

riday June 16, 2009

# Pier Bowl duplex may be lowered

Coastal Commission gives owners 30 days to revise plan, says project was riddled with mistakes

By BARBARA KINGSLEY AND FRED SWEGLES

Sun Post News

SANTA BARBARA – It looks like Joe and Bryan Ballard will be forced to make serious changes to a 43-foot-high duplex they are building in the Pier Bowl.

Commissioners, meeting in Santa Barbara, were prepared late Wednesday night to vote on a motion to deny the Ballards' request for a coastal development permit on grounds that the building was too tall.

But at the last minute, the Ballards. agreed to work with Coastal Commission staff on revising the plans. So the commission decided to give the Ballards 30 days to change their plan, lowering its height and bringing it in line with standards that staff had presented in a report to the commission.

Denial would have forced the Ballards to start from scratch on a plan for their property at 108 Capistrano Lane. They already were well into construction of the duplex in March when a stop-work order halted them in their tracks. Since then, the fenced-off construction project has sat idle.

Construction was halted after neighbors complained to the Coastal Commission that the duplex was being built "Ballards' plan. The Ballards had relied

higher than other buildings in the stair-stepped Pier Bowl area. The Coastal Commission staff determined that the duplex was being built without a required coastal development permit. The city had erroneously granted an exemp-

Controversy erupted over the duplex and its architect. Frank Montesinos. who is chairman of the San Clemente Planning Commission. He defended the project, But on Wednesday the Coastal Commission decided the building needs to be lowered to maintain the character of the Pier Bowl and to preserve a public view of the horizon along a short stretch of Avenida Del Mar.

One commissioner, Mike Reilly, remarked that he was struck by the intensity of mistakes made by the architect and by the city in processing the on the architect and the city. Reilly said. and rectifying the mistakes could prove expensive.

"I hope they might find some relief along the way," Reilly said.

Seventeen local residents attended Wednesday's hearing and eight testified in support of lowering the duplex. said Wayne Eggleston, one of the speakers. He is a San Clemente City Council member, but he said he spoke as a private citizen. He said he was struck by commissioners' admonitions over the way the project had been designed and the way it was processed by the city.

The Sun Post News was unable to reach the Ballards or Montesinos for comment. The Ballards' attorney declined 'to comment.

The statewide coastal panel expects. to consider the new plan at a July meeting in San Rafael.

June 21,2000

## SUN POST NEWS LETTERS TO THE EDITOR

Can we really trust the city to look out for the welfare of this community or must we suspect that something might be going on behind closed doors or out of the public view, as was the case with the Pier Bowl Duplex on Capistrano Lane.

Why did we have to go to the California Coastal Commission to enforce the rules? Who likes to air their dirty laundry in public? But, if City Hall tells us this project is OK and we know its wrong, what are we to do?

On June 14, 2000 at the California Coastal Commission hearings:

The Coastal Commission publicly admonished the City and the architect (who is the City Planning Commission Chairman) for making so many mistakes on this project.

The owner/builder was made to lower the planned height of the duplex by one story.

deline Luit

What is the city going to do to stop this kind of mistake from happening again?

What safety net are they putting in place as a result of this?

As resident/taxpayer I'd like an answer.

We live in a wonderful place, lets protect it.

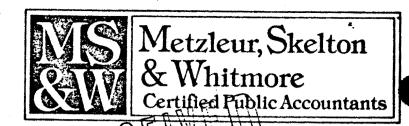
Ariene Button 107 Capistrano Lane San Clemente 92672

492-0501

CC:

City Manager
City Council Members
California Coastal Commission

EX. 8



JUN 2 1 2000

CALIFORNIA SION

June 19, 2000

CALIFORNIA COASTAL COMMISSION SOUTH COAST AREA OFFICE PO Box 1450 200 Oceangate, Suite 1000 Long Beach, Cz 90802

Re:

Application number:

5-00-111

Applicants:

Joe & Carol Ballard: Bryan & Danielle Ballard

Agent:

Frank Montesinos

Address of Property:

108 Capistrano Lane, San Clemente, Ca 92672

#### Gentlemen.

I am writing this letter concerning development in the bowl area. There is enough view for everybody to share, if certain property owners do not get piggy. The best solution for all concerned is to have a stair step views throughout the bowl. If properties are allowed to be built, above the thirty-five foot limit establish by the coastal commission, views of those behind will be impaired.

This project will set a president for other projects on the drawing board in the area. In keeping in line with this view, please uphold the recommendation of staff and deny the completion the project, which is now illegally under construction and ten feet over the legal height limit of the coastal commission. Require that the Ballard submit and follow new plans to stay with legal limits.

Sincerely,

L. W. Skelton, CPA

B. Franklin Metzleur . Leonard W. Skelton . Scott C. Whitmore

RECEIVED
South Coast Region

JUN 2 0 2000

CALIFORNIA COASTAL COMMISSION

CALIFORNIA COASTAL COMMISSION SOUTH COAST AREA OFFICE PO Box 1450. 200 Oceangate, Suite 1000 Long Beach, CA 90802

Application number 5-00-111/Applicants. Joe & Carol Ballard; Bryan & Danielle Ballard/ Frank Montesinos, Architect/Construction Project at 108 Capistrano Lane, San Clemente

Agent:

#### Dear Commissioners:

We are writing to express our concerns in this case. On June 14, Santa Barbara, your Staff submitted a report to DENY this project. The project was put on hold for one month in order to give the Ballards a chance to change the plans and be in compliance so they may obtain their "after-the-fact" permit to continue building.

It's too bad that money and efforts were spent by the Ballards but we feel we must try to protect the pierbowl from further projects with improper preparation and no approval

The outcome of this case will definitely set a precident for any future building in our beautiful pier-bowl with the stair-step character. We want to protect it from further projects that may attempt to exceed the height limits, block the public view corridor, cause a hi-rise skyline on our shores, or ruin the character which we've been trying to preserve since our city was established.

ระดังมี การ์เล **ตกจ**ะจากัดสังเด็นสุดทางและเลง และ ก็**กระเ**ลง สุดสุดการก็เลง ค.ศ. การ์และ ค.ศ. การ์และ ค.ศ. การ์และ พ.ศ. ผู้สุดการกรรมสุดการและ ค.ศ. การ์และ ค.ศ. การ์และ สุดสุดการ์และ ค.ศ. การ์และ ค.ศ. การ์และ ค.ศ. การ์และ ค.ศ.

Sincerely,

Jon & Carol Hammond (pier-bowl residents)

ক্ষালয়ৰ প্ৰত্যুৱন কৰে। ব্যৱস্থাৰ প্ৰত্যুৱন কৰা প্ৰত্যুৱন কৰা কৰে। সামাৰ বাবে বিভাগৰ সমূহ কৰি কৰি কৰি কৰি কৰি

115 Alameda Lane

San Clemente, CA 92672

227 5 33

AGENDA #5-00-111 Cheryl D. Baker OPPOSED TO PROJECT

California Coastal Commission South Coast Office 200 Oceangate, 10<sup>th</sup> floor Long Beach, CA 90802

June 11, 2000

Cheryl D. Baker, RDH, MS 138 West Ave San Antonio San Clemente, CA 92672

This is a letter in opposition to the construction of property at 108

Capistrano Lane. The present plans allow for a building in excess of the allowable height as per San Clemente city code. A building this high would set a precarious precedence for future building in our city, especially at the Pier Bowl. San Clemente is now known (and should continue to be known) for it's charm as a seaside / surf village.

Growth is inevitable but let's keep it reasonable.

Sincerely, Chery Od, Bakes

Cheryl D. Baker, RDH, MS

CC: City of San Clemente

EX. 8

32

DECEIVED JUN 1 4 2000

CALIFORNIA COASTAL COMMISSION Item No. W 17h Permit # 5-00-11.

My name: Dorothy A. Gal. 420 Monterey Lane San Clemente, CA 926;

Position: Opposed

Project Location: 108 Capistiano Lane San Clemente, CA 9267

Applicants: Voseph O. + Carol A. Ballar

Dear Commission Members

Please note that the property described is not, as stated, a vacant lot. It is my understand that the construction of the project, for which a permit is now being sought from the Californi Coastal Commission, was halted because it is in violation of existing city code. I am presently observing two newly constructed stories.

have been advised that the project's architect was a member of the Planning Commission (City of San Clemente); hence it is very difficult to understand how he could not be aware of the existing code, particular, regarding height restrictions.

Stories will be detrimental to the neighboring properties and inconsistent with the village character of the residential area.

Thank you for your attention to this matter.
Very sincerely horthy a Halling

Agenda Number: W 17h Permit Number 5-00-111 Gerald W. & Vicki D. Hayek

Position: A GAINSTE DUN 1 4 2000

CALIFORNIA COASTAL COMMISSION

California Coastal Commission South Coast Area P.O. Box 1450 200 Oceangate, 10<sup>th</sup> Floor Long Beach, CA 90802-4416

June 11, 2000

Applicants: Joseph O. and Carol A Ballard

Location: 108 Capistrano Lane, San Clemente (Orange County)

(APN(s)692-024-04)

Reasons for opposition to permit:

• The structure does not conform to existing rooflines in the block.

- The structure will stand out like a "lighthouse" towering over all existing buildings in the area.
- The structure adversely impacts ocean views from Del Mar, Santa Barbara and Monterey Lane. These three streets are the principle means of visitor access to the ocean and it's amenities.
- Approval of this structure would set a precedent for other homeowners to increase the height of their buildings further blocking visitor's views of the ocean.
- Visitors come to San Clemente to enjoy the ocean and beautiful beaches. We do not want individuals building monuments to themselves at the expense of tourism and enviable lifestyle.

As citizens of San Clemente, we oppose any buildings that interfere with ocean views and with the tourism that is so important to our community. Waurge you to deny this permit.

Which W. Harek

Gerald W. Hayek Vicki D. Hayek

Ex. 8

ANN KRAMER
COASTAL PROGRAM ANALYST
SOUTH COASTAL COMMISSION
200 Oceangate, Suite 1000
Long Beach, CA 90802

DECEIVED

CALIFORNIA COASTAL COMMISSION

May 27, 2000

RE: THE BUILDING REFERRED TO AS #5-000-111

We are particularly concerned with the height of this building as it violates the coastal act in that it blocks a great deal of the public view from both Ave. Del Mar and from the pier bowl area.

Approximately 13 years ago we bought our condo at 405 Ave Granada #213. When we purchased the property we had a white water view. During the time it was in escrow the San Clemente Cove timeshare was under construction. When it became apparent that this building was in volition of the Commission Regulations construction was haulted for a good length of time. During that time we had our view, although we were looking through what appeared to be scaffolding due to the framing. Then, for some unknown reason, the building was allowed to resume and the structure was completed; our view no longer existed

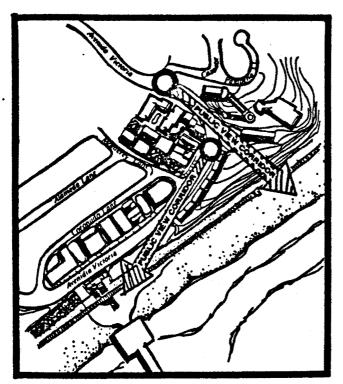
Though this building does in no way interfere with us personally, the same problem exists. Someone is trying to skirt the regulations and someone's view is going the be obscured. The greatest concern would be that over the years no lessons were learned and that we are in danger of history repeating itself. Let's hope, with your help, this will not prove to be true.

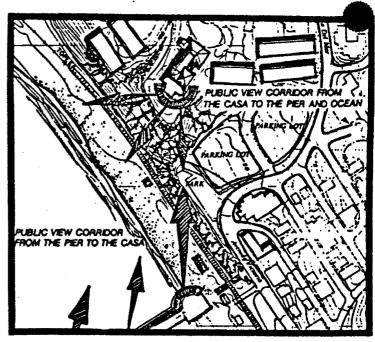
We look forward to hearing there have been changes and that this property will be within the legal limitations.

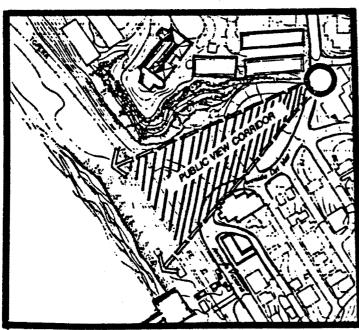
Mr. and Mrs. R. L. Sawyer

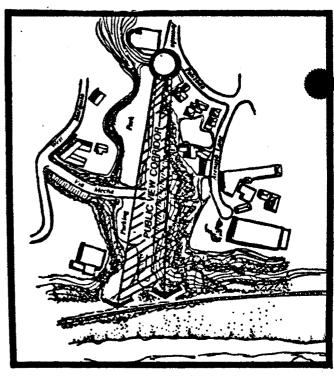
EX. 8 35

## Chapter 3: Goals, Objectives, and Policies.











**EXHIBIT No. 9** 

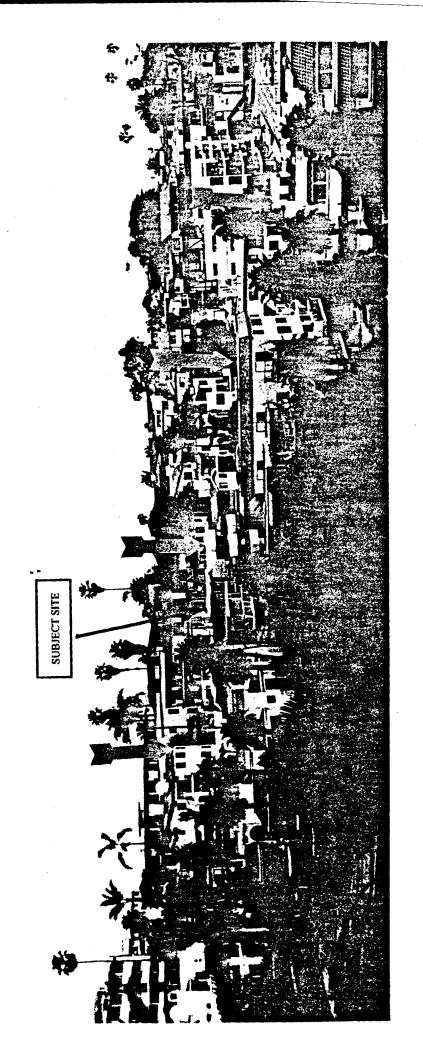
Application Number: 5-00-111

View Corridor Figure from Pier Bowl Specific Plan

> California Coastal Commission

VIEW CORRIDO

FIGURE 5



**EXHIBIT No. 10a** 

Application Number: 5-00-11

Site Photo



California Coasta Commission

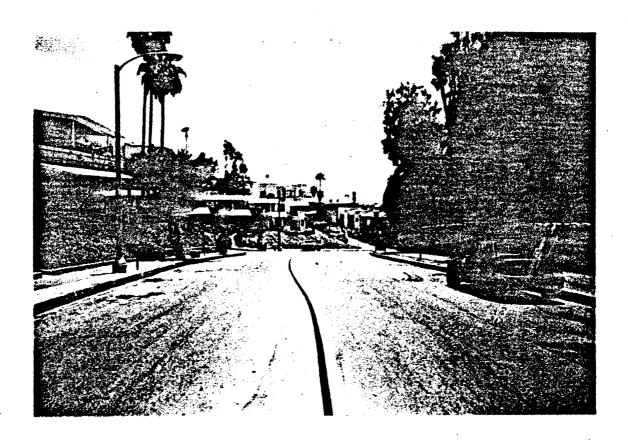


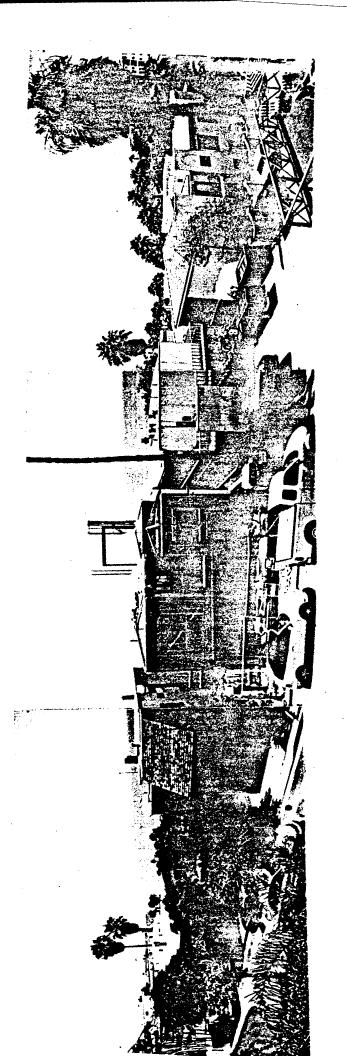


EXHIBIT No.

Application Number: 5-00-111

**Site Photo** 

California Coastal



## **EXHIBIT No. 1**

Application Number: 5-00-

Site Photo



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