CALIFORNIA COASTAL COMMISSION South Coast Area Office 00 Oceangate, Suite 1000 ng Beach, CA 90802-4302 562) 590-5071

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STAFF REPORT: REGULAR CALENDAR

APPLICATION: 5-00-390

Tu15h

Application	Applicant(s)	Project Location:	Tract #	Lot#
		Trinidad Island, Huntington		
		Beach, Orange County		
5-00-390	McInally, Thomas & Lynn	3382 Venture Drive	8636	10
	Kosta, Nicholas	3362 Venture Drive	8636	12
	Younessi, Yaghoub	3352 Venture Drive	8636	13
	Burggraf, Robert & Masako	16281 Typhoon Lane	8636	23
	Rayhan, Syrus	3612 Venture Drive	9168	69
	Daniels, Douglas & La Rae	3602 Venture Drive	9168	70
	Dauger, Alan B.	3582 Venture Drive	9335	46
	Uva, Tony & Esther	3421 Sagamore Drive	9347	72
	Ong, Hung Van	3441 Sagamore Drive	9347	74

AGENT: Tetra Tech, Inc.: Fernando Pagés and Sarah McFadden

PROJECT DESCRIPTION: Repair and enhancement of existing harbor bulkhead/seawall consisting of replacing portions of the timber pile foundation supports with steel jacks, installation of a 276 linear feet of sheet pile 1 foot 7 inches seaward of the existing bulkhead and filling the voids between the bulkhead and sheet pile, under the bulkhead and around the jacks with concrete and grouting. In addition, place 231 cubic yards of rock slope protection against the toe of the seawall. Mitigation of 168.1 square feet of impact to soft bottom bay habitat with 435.8 square feet of tidal mud flat at the Bolsa Chica Ecological Reserve. In addition, mitigation of 498.6 square feet of impact to eelgrass habitat with 598.3 square feet of eelgrass near the Anaheim Bay National Wildlife Refuge.

SUMMARY OF STAFF RECOMMENDATION:

The major issues of this staff report relate to construction and operation phase impacts of placing bulkhead reinforcements in the marine environment. With conditions, the project will have no adverse construction phase impacts on water quality or marine habitat. However, the project will have direct impacts upon eelgrass which are proposed to be mitigated. In addition, the project will have permanent impacts upon softbottom habitat that are proposed to be mitigated. Staff recommends APPROVAL of the proposed development with special conditions which require: 1) compliance with plans submitted by the applicant; 2) conformance with specific construction responsibilities to avoid impacts upon water quality and marine resources; 3) conformance with the proposed eelgrass mitigation plan; 4) preparation of a survey to confirm the absence of Caulerpa taxifolia in the project area; 5) the applicant to acknowledge this coastal development permit is not a waiver of public rights on the property; 6) the applicant to provide evidence of an approved coastal development permit for the off site eelgrass and soft bottom mitigation; 7) a requirement that the applicant implement the proposed soft bottom mitigation; 8) a requirement the applicants demonstrate



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their legal ability to carry out the proposed project and all conditions of approval; and 9) submission of an anchor management plan.

LOCAL APPROVALS RECEIVED: City of Huntington Beach approvals-in-concept dated August 10, 2000; Negative Declaration No. 00-05 approved by the City of Huntington Beach Zoning Administrator on September 13, 2000.

SUBSTANTIVE FILE DOCUMENTS: See Appendix A

STAFF NOTE:

The proposed project is part of a group of applications which have been submitted by various property owners for approval of bulkhead reinforcements in Huntington Harbour. These applications have grouped together those properties which have the same types of impacts. There are four such groups, as follows: 1) projects with no impact on eelgrass and no permanent impact upon soft bottom habitat (i.e. 5-00-402); 2) projects with impacts upon eelgrass, but no permanent impact upon softbottom habitat (i.e. 5-00-401); 3) projects with no impact on eelgrass, but do have permanent impacts upon softbottom habitat (i.e. 5-00-401); 3) projects with no impact on eelgrass, but do have permanent impacts upon softbottom habitat (i.e. 5-00-389); and 4) projects having both impacts upon eelgrass and permanent impacts upon softbottom habitat (i.e. this application, 5-00-390). Any projects involving impacts to eelgrass or softbottom habitat include mitigation. The eelgrass mitigation has already been undertaken under Coastal Development Permit 5-97-231. Meanwhile, a separate coastal development permit will be processed for the softbottom mitigation at a subsequent hearing.

It should also be noted that Commission staff anticipate a large number of applications in the future for similar repairs to bulkheads throughout Huntington Harbour. For instance, the Commission has already processed at least 15 applications covering 40 properties on Humboldt Island (another bulkheaded island in Huntington Harbour) for repairs to the bulkhead. The existing bulkhead system in Huntington Harbour was constructed at approximately the same time using a similar design. Therefore, the problems with the bulkheads encountered on Trinidad Island are similar to those experienced on Humboldt Island, therefore the proposed solution is similar to those repairs previously approved by the Commission.

I. MOTION, STAFF RECOMMENDATION, AND RESOLUTION OF APPROVAL.

MOTION: I move that the Commission approve Coastal Development Permit No. 5-00-390 pursuant to the staff recommendation.

STAFF RECOMMENDATION OF APPROVAL:

Staff recommends a YES vote. Passage of this motion will result in approval of the permit as conditioned and adoption of the following resolution and findings. The motion passes only by

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affirmative vote of a majority of the Commissioners present.

RESOLUTION TO APPROVE THE PERMIT:

The Commission hereby approves a coastal development permit for the proposed development and adopts the findings set forth below on grounds that the development as conditioned will be in conformity with the policies of Chapter 3 of the Coastal Act and will not prejudice the ability of the local government having jurisdiction over the area to prepare a Local Coastal Program conforming to the provisions of Chapter 3. Approval of the permit complies with the California Environmental Quality Act because either 1) feasible mitigation measures and/or alternatives have been incorporated to substantially lessen any significant adverse effects of the development on the environment, or 2) there are no further feasible mitigation measures or alternatives that would substantially lessen any significant adverse impacts of the development on the environment.

II. STANDARD CONDITIONS:

- 1. <u>Notice of Receipt and Acknowledgment.</u> The permit is not valid and development shall not commence until a copy of the permit, signed by the permittee or authorized agent, acknowledging receipt of the permit and acceptance of the terms and conditions, is returned to the Commission office.
- 2. <u>Expiration.</u> If development has not commenced, the permit will expire two years from the date this permit is reported to the Commission. Development shall be pursued in a diligent manner and completed in a reasonable period of time. Application for extension of the permit must be made prior to the expiration date.
- 3. <u>Interpretation</u>. Any questions of intent or interpretation of any condition will be resolved by the Executive Director or the Commission.
- 4. <u>Assignment.</u> The permit may be assigned to any qualified person, provided assignee files with the Commission an affidavit accepting all terms and conditions of the permit.
- 5. <u>Terms and Conditions Run with the Land.</u> These terms and conditions shall be perpetual, and it is the intention of the Commission and the permittee to bind all future owners and possessors of the subject property to the terms and conditions.

III. SPECIAL CONDITIONS:

1. <u>Compliance With Plans Submitted</u>

The permittee shall undertake development in strict conformance with the proposal and plans as set forth in the application for permit, subject to any special conditions set forth in this coastal development permit approval. Any proposed changes to or deviations from the approved plans shall be reported to the Executive Director. No changes to the approved plans shall occur without a Commission amendment to this

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coastal development permit unless the Executive Director determines that no amendment is required.

2. Construction Responsibilities and Debris Removal

The permittee shall comply with the following construction-related requirements:

- (a) No construction materials, debris, waste, oil or liquid chemicals shall be placed or stored where it may be subject to wave erosion and dispersion;
- (b) Any and all debris resulting from construction activities shall be removed from the site within 10 days of completion of construction;
- (c) No machinery or construction materials not essential for project improvements shall be allowed at any time in the intertidal zone;
- (d) Sand from the beach, cobbles, or shoreline rocks shall not be used for construction material;
- (e) In order to control turbidity a geotextile fabric shall be installed in the area where the toe stone will be placed prior to placement of the toe stone;
- (f) Toe stone shall be placed, not dumped, using means to minimize disturbance to bay sediments and to minimize turbidity;
- (g) If turbid conditions are generated during construction a silt curtain shall be utilized to control turbidity.

3. Eel Grass Mitigation

- Α. Compliance with Eelgrass Mitigation Plan. The applicant shall implement and comply with the recommendations and mitigation contained within *Eelgrass Survey Report* conducted October 22, 1998 and November 5-6, 1998 dated January 1999 and updated April 1999 prepared by Tetra Tech, Inc. of Pasadena, CA and Eelgrass Mitigation and Eelgrass Transplant Report, Humboldt Island & Trinidad Island Bulkhead Repair Project, Huntington Beach, California dated August 2000 prepared by Tetra Tech, Inc. of Pasadena, California as they pertain to the development that is the subject of this coastal development permit. The mitigation plan shall be undertaken in full compliance with the "Southern California Eelgrass Mitigation Policy" Revision 8 (except as modified by this condition) adopted by the National Marine Fisheries Service. Any changes to the approved mitigation plan, including but not limited to changes to the monitoring program to ensure success of the eelgrass mitigation site, shall require an amendment to this permit from the Coastal Commission or written concurrence from the Executive Director that the changes do not require a permit amendment.
- B. <u>Pre-construction Eelgrass Survey</u>. A valid pre-construction eelgrass survey shall be completed during the period of active growth of eelgrass (typically March through October). The pre-construction survey shall be completed prior to the beginning of construction and shall be valid until the next period of active growth. The survey shall be prepared in full compliance with the "Southern California Eelgrass Mitigation Policy" Revision 8 (except as modified by this condition) adopted by the National Marine Fisheries Service and shall be prepared in consultation with the California Department of Fish and Game. The applicant shall submit the new eelgrass survey for the review

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and approval of the Executive Director within five (5) working days of completion of the new eelgrass survey and in any event no later than fifteen (15) working days prior to commencement of construction. If the new survey identifies, within the proposed project area, any eelgrass which is not documented in the eelgrass survey described in Special Condition No. 3.A. above, the newly identified eelgrass shall be transplanted prior to commencement of construction at a 1.2:1 ratio at the same transplantation locations identified in the eelgrass mitigation plan described in Special Condition No. 3.A. above. The transplantation shall occur consistent with all provisions of the mitigation plan described in Special Condition 3.A.

C. <u>Post-construction Eelgrass Survey</u>. After completion of project construction, the applicant shall survey the project site to determine if any eelgrass was adversely impacted. This post-construction survey shall be completed in the same month as the pre-construction survey during the next growing season immediately following the completion of construction within coastal waters. The survey shall be prepared in full compliance with the "Southern California Eelgrass Mitigation Policy" Revision 8 (except as modified by this condition) adopted by the National Marine Fisheries Service and shall be prepared in consultation with the California Department of Fish and Game. The applicant shall submit the post-construction eelgrass survey for the review and approval of the Executive Director within thirty (30) days after completion of the survey. If any eelgrass has been impacted, the applicant shall replace the impacted eelgrass at a 1.2:1 ratio at the transplantation site and in accordance with the mitigation plan described in Special Condition No. 3.A. above.

4. Pre-Construction Caulerpa taxifolia Survey

Prior to commencement or re-commencement of any development authorized under this coastal development permit, the applicant shall undertake a survey of the project area to determine the existence of Caulerpa taxifolia. The survey shall be prepared in consultation with the Regional Water Quality Control Board and the California Department of Fish and Game. The applicant shall submit the survey for the review and approval of the Executive Director within five (5) business days of completion of each survey and in any event no later than fifteen (15) business days prior to commencement of any development. If the survey identifies any Caulerpa taxifolia within the project area, the development shall require an amendment to this permit from the Coastal Commission or a new coastal development permit to implement measures to avoid or mitigate impacts that the proposed development would have upon dispersal of Caulerpa taxifolia in the project area, unless the Executive Director determines that no amendment or new permit is required.

5. Public Rights

The Coastal Commission's approval of this permit shall not constitute a waiver of any public rights that exist or may exist on the property. The permittee shall not use this permit as evidence of a waiver of any public rights that may exist on the property.

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6. Coastal Development Permit – Eelgrass and Soft Bottom Habitat Mitigation

This coastal development permit does not serve as a coastal development permit approval for the implementation of the proposed eelgrass mitigation plan contained in *Eelgrass Mitigation and Eelgrass Transplant Report, Humboldt Island & Trinidad Island Bulkhead Repair Project, Huntington Beach, California* dated August 2000 prepared by Tetra Tech, Inc. of Pasadena, California or the soft bottom habitat mitigation contained within *Soft Bottom Mitigation Plan, Humboldt Island and Trinidad Island Bulkhead Repair Project, Huntington Beach, California* dated April 2000 prepared by Tetra Tech, Inc. of Pasadena, California. **PRIOR TO ISSUANCE OF THE COASTAL DEVELOPMENT PERMIT**, the applicant shall provide evidence of an approved and valid coastal development permit for the implementation of the eelgrass mitigation plan required in Special Condition 3 above and the soft bottom habitat mitigation plan required by Special Condition 7 below.

7. Compliance with Soft Bottom Habitat Mitigation Plan

The applicant shall implement and comply with the recommendations and mitigation contained within *Soft Bottom Mitigation Plan, Humboldt Island and Trinidad Island Bulkhead Repair Project, Huntington Beach, California* dated April 2000 prepared by Tetra Tech, Inc. of Pasadena, California as they pertain to the development that is the subject of this coastal development permit. The proposed soft bottom mitigation shall be implemented prior to or concurrent with the proposed bulkhead repair and enhancement. Any changes to the approved mitigation plan, including but not limited to changes to the monitoring program to ensure success of the mitigation site, shall require an amendment to this permit from the Coastal Commission or written concurrence from the Executive Director that the changes do not require a permit amendment.

8. Legal Interest

PRIOR TO THE ISSUANCE OF THE COASTAL DEVELOPMENT PERMIT, the applicant shall submit, for the review and approval of the Executive Director, written documentation demonstrating that it has the legal ability to carry out the proposed project and all conditions of approval of this permit.

9. Anchor Management Plan

- A. PRIOR TO ISSUANCE OF THE COASTAL DEVELOPMENT PERMIT, the applicant shall submit, for the review and approval of the Executive Director, a plan for the avoidance of adverse impacts upon eelgrass due to the placement of anchors utilized by barges in construction of the proposed project. The plan shall be prepared by a qualified professional and shall include the following:
 - 1. The plan shall demonstrate that the use of anchors by barges utilized in the proposed project will avoid impacts upon eelgrass beds.

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- 2. The plan shall include, at a minimum, the following components: a map showing the proposed location of barges and anchors with respect to existing eelgrass beds.
- B. The permittee shall undertake development in accordance with the approved final plan. Any proposed changes to the approved final plan shall be reported to the Executive Director. No changes to the approved final plan shall occur without a Commission amendment to this coastal development permit unless the Executive Director determines that no amendment is required.

IV. FINDINGS AND DECLARATIONS:

The Commission hereby finds and declares:

A. Project Description and Location

The proposed project is located on Trinidad Island in Huntington Harbour, City of Huntington Beach, Orange County (Exhibit 1 and 2). Trinidad Island is an artificial island surrounded by a cast in place, concrete seawall/bulkhead constructed in the 1960's. The island is developed primarily with single family residences. The proposed project includes 9 bulkheaded properties, some of which are contiguous with one another and some of which are non-contiguous, which are located seaward of the first public road.

The proposed project consists of the repair and enhancement of an existing bulkhead. The repairs and enhancements will entail replacing portions of the timber pile foundation supports with steel jacks, installing a sheet pile 1 foot 7 inches seaward of the existing bulkhead and filling the voids between the bulkhead and sheet pile, under the bulkhead and around the jacks with concrete and grouting. In addition, rock slope protection (a.k.a. toe stone) will be placed at a 2(h) to 1(v) slope seaward of the existing bulkhead. A layer of geotextile fabric will be placed beneath the proposed toe stone to prevent the toe stone from sinking into the bay mud (Exhibit 3). The applicants also propose to mitigate for impacts upon eelgrass with an eelgrass restoration project near the Anaheim Bay National Wildlife Refuge (Exhibit 10). In addition, permanent impacts to soft bottom bay habitat will be mitigated by restoring a tidal mud flat at the Bolsa Chica Ecological Reserve (Exhibit 10).

The length of bulkhead involved at each property varies as does the length of sheet pile installed, the quantity of toe stone to be placed, the width of the proposed toe stone from the existing bulkhead and the quantity of eelgrass and soft bottom habitat impacted and mitigated. These details are outlined in the following table:

(See Table on Following Page)

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Site Address	Tract #	Lot #	Bulkhead Length (ft)	Max. Sheet Pile Length (ft)	Max. Sheet Pile Footprint* (ft ²)	Adj. Sheet Pile Footprint (ft ²)	Qty. Toe Stone (CY)	Width of Toe Stone (ft)	Temp. Toe Stone Impact (ft ²)	Eelgrass Impacted (ft ²)	Eelgrass Mitigated (ft ²)	Softbottom Impacted (ft ²)	Softbottom Mitigated (ft ²)
3382 Venture Dr.	8636	10	60	60	62.3	49.8	30	6	360	9.8	11.7	49.8	99.6
3362 Venture Dr.	8636	12	60	42	43.6	31.1	25	6	360	42.8	51.4	31.1	62.2
3352 Venture Dr.	8636	13	60	38	39.5	1	28	6	360	37	44.4	1	2
16281 Typhoon Ln.	8636	23	60	25	26	22.8	23	6	360	6.9	8.3	22.8	45.6
3612 Venture Dr.	9168	69	60	15	15.6	15.6	11	6	360	127.7	153.2	15.6	31.2
3602 Venture Dr.	9168	70	60	14	14.5	14.5	8	6	342	136.4	163.7	14.5	29
3582 Venture Dr.	9335	46	60	6	6.2	6.2	16	6	324	129.8	155.8	6.2	12.4
3421 Sagamore Dr.	9347	72	76.65	12	12.5	12.5	34	6	460	5.1	6.1	12.5	25
3441 Sagamore Dr.	9347	74	76.65	67	69.6	64.4	56	6	442	3.1	3.7	64.4	128.8
Total			573.3	279	289.8	217.9	231		3368	498.6	598.3	168.1	435.8

In total, the proposed project will involve 573 linear feet of bulkhead. Two hundred and seventy nine (279) linear feet of sheet pile will be installed permanently impacting 168.1 square feet of soft bottom habitat. In addition, a total of 231 cubic yards of rock slope protection will be placed against the toe of the seawall resulting is 3,368 square feet of temporary soft bottom impacts. In addition, a total of 498.6 square feet of eelgrass will be impacted. A total of 435.8 square feet of soft bottom mitigation will occur at the Bolsa Chica Ecological Reserve (Exhibit 10). In addition, a total of 598.3 square feet of eelgrass mitigation will occur near the Anaheim Bay National Wildlife Refuge (Exhibit 10).

As noted above, the sheet pile and concrete/grout backfill between the sheet pile and bulkhead will permanently impact 168.1 square feet of soft bay bottom habitat in the project area. The applicant is proposing to mitigate the loss of the soft bottom habitat by restoring a tidal mud flat near the intersection of Pacific Coast Highway and Warner Avenue in the Bolsa Chica Ecological Reserve (Exhibit 10). The mitigation will be carried out concurrent with the soft bottom habitat mitigation necessary under the other associated Humboldt Island bulkhead reinforcement projects. A separate coastal development permit will be processed for the soft bottom habitat mitigation project which will encompass all of the soft bottom mitigation necessary for the coastal development permits for bulkhead reinforcements on Humboldt Island 5-98-179, 5-98-201, 5-98-443, 5-98-444, 5-99-031, 5-99-032, 5-99-108, 5-99-473] and for those pending for Trinidad Island [5-00-389 and 5-00-390].

The toe stone will impact 498.6 square feet of eelgrass in the project area. The applicant is proposing to mitigate the loss of the eelgrass by transplanting 598.3 square feet (1.2:1 mitigation to impact ratio) of eelgrass to a location near the Anaheim Bay National Wildlife Refuge. The mitigation will be carried out concurrent with the eelgrass mitigation necessary under the other associated Humboldt Island bulkhead reinforcement projects. A separate coastal development permit addresses the eelgrass mitigation project and encompass all of the eelgrass mitigation necessary for all of the coastal development permits pending for

^{*} Based on original calculations using maximum 1' 7" width of sheet pile impact.

^{**} Based on average between 1'-1" and 1'- 7" (1'- 3.5") minus the unimpacted area due to corrugation of sheet pile (50% of sheet pile width = 3.5") minus area of overspilled concrete.

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bulkhead reinforcements which have eelgrass impacts on Trinidad Island (5-00-401, 5-00-390) and Humboldt Island (5-99-030, 5-99-031, 5-99-032, 5-99-108).

The proposed bulkhead repair and enhancement is necessary to protect the existing bulkhead and the residential structures landward of the bulkhead. The existing bulkhead is a reinforced concrete cast in place structure supported on vertical and battered (i.e. angled) timber piles built in the 1960's. The applicant has stated that this bulkhead was designed with toe stone placed seaward of the footing at a slope of 3(h) to 1(V). Due to the size and weight of the formerly present toe stone, the protective stones have either sunk into the bay mud or migrated away from the bulkhead. In absence of the toe stone, the unconsolidated fine silty and sandy sediments have easily eroded due to tidal currents, propeller wash from recreational boats, maintenance dredging, and the activity of burrowing fish (e.g. the specklefin midshipman). This erosion has undermined the bulkhead footing, exposing the existing untreated timber piles which provide the primary vertical and lateral support for the existing bulkhead. Marine boring organisms have damaged the exposed piles and threatens to destabilize the existing bulkhead.

The proposed slope protection toe stone will consist of 8-inch diameter or smaller quarry waste with a mixture of particles ranging from sand to stones less than 8 inches in diameter. The coastal engineer has stated that this type of toe stone will not migrate or accrete to other areas under the hydrodynamic conditions at the subject site (see Appendix A for reference to engineering study). Therefore, the proposed solution will not replicate the problems associated with the previous protective toe stone structure.

B. Shoreline Protective Devices

Section 30235 of the Coastal Act states:

Revetments, breakwaters, groins, harbor channels, seawalls, cliff retaining walls, and other such construction that alters natural shoreline processes shall be permitted when required to serve coastal-dependent uses or to protect existing structures or public beaches in danger from erosion, and when designed to eliminate or mitigate adverse impacts on local shoreline sand supply. Existing marine structures causing water stagnation contributing to pollution problems and fish kills should be phased out or upgraded where feasible.

The proposed development involves structural reinforcements to protect an existing bulkhead necessary to protect existing homes. Trinidad Island is located in Huntington Harbour. At the subject sites the slope seaward of the bulkhead has eroded, creating a gap between the footing of the bulkhead and the bottom of the harbor floor. This has allowed water to enter behind (i.e. landward of) the bulkhead and undermine the bulkhead foundation. Further, the gap and erosion has exposed the bulkhead's supporting timber piles to deterioration from burrowing marine organisms. Damage to the supporting timber piles has caused the bulkhead to begin to collapse in certain areas. In other areas, the timber piles have not yet been extensively damaged, but will deteriorate over time causing those areas to collapse. If protective measures are not implemented at this stage, additional damage to the bulkhead would result, causing failure of the bulkhead and damage to the structures landward of the

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bulkhead. The proposed development is designed to shore the existing bulkhead, repair the damage, and prevent similar deterioration in the future.

The proposed project involves the fill of coastal waters with a sheet pile, concrete/grout backfill between the sheet pile and the bulkhead, and with toe stone. The purpose of the proposed fill is to protect existing structures, which is not one of the eight allowable uses enumerated under section 30233 of the Coastal Act. However, as stated in the policy above, section 30235 of the Coastal Act requires the Commission to approve revetments and other similar structures provided that such structures are for the purpose of protecting existing structures and provided that the structures are designed to eliminate or mitigate adverse impacts on local shoreline sand supply. The proposed structure is for the purpose of protecting existing structures. In addition, the proposed project is occurring within an urban harbor at a location isolated from the nearest open coastal shoreline and longshore littoral sand transport mechanisms. The proposed sheet pile and backfill have been designed to minimize the amount of fill of coastal waters. Furthermore, bathymetric conditions were evaluated at the site in order to establish the minimum amount of toe stone necessary to protect the bulkhead and to minimize the amount of soft bay bottom covered which may contribute to shoreline sand supply. Therefore, in this case, by minimizing the area of soft bay bottom covered, the proposed project mitigates adverse impacts on local shoreline sand supply. Accordingly, the proposed project is approvable under section 30235 of the Coastal Act rather than section 30233 of the Coastal Act.

The applicant's coastal engineer indicates that the proposed project is the least environmentally damaging feasible alternative. Section 30108 of the Coastal Act states that "feasible" means capable of being accomplished in a successful manner within a reasonable period of time, taking into account economic, environmental, social, and technological factors. Alternatives considered were: 1) no project; 2) soft bottom fill; 3) placement of cement slurry to form a protective concrete shield; 4) placement of course rock; 5) installation of a deepened plastic sheet pile which would extend below the depth of scour, instead of the proposed toe stone, to prevent the formation of voids underneath the bulkhead; 6) landward placement of a sheetpile; and 7) minimizing the amount of toe stone placed in front of the bulkhead.

According to the applicant, the no project alternative would not be the least environmentally damaging feasible alternative because without the project the bulkhead at the subject site would loose structural integrity, causing the bulkhead to fail. If the bulkhead were allowed to fail, it would collapse into the harbor. Debris from the collapsed bulkhead would likely fall upon sensitive marine habitat resulting in impacts upon that habitat. In addition, sediment released from behind the collapsed bulkhead would enter the water column causing turbidity and potentially smothering eelgrass beds which exist in the project area. Furthermore, debris from the collapsed bulkhead would result in the fill of coastal waters, covering soft bottom habitat. The proposed project would have less impact than the no project alternative because impacts upon eelgrass and any permanent impacts upon soft bottom habitat will be controlled and mitigated under the proposed project while such impacts from the no project alternative would be uncontrolled and much more extensive.

The second alternative is to use soft bottom fill to fill in the gap forming at the base of the bulkhead/seawall. Such softbottom fill could come from dredging projects undertaken in the

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harbor, similar to the routine dredging projects in Newport Bay which dispose of suitable dredge material in front of the bulkheads in Newport Bay to protect those bulkheads. In Newport Bay, the bulkheads are designed without a timber pile foundation which must be protected using toe stone. Unlike in Huntington Harbour, the bulkhead/seawalls in Newport Bay are not reliant upon a protective swath of toe stone. Therefore, the use of softbottom fill in Newport Bay provides adequate protection to the bulkhead. Meanwhile, the threat of damage to the bulkhead/seawall system in Huntington Harbour due to erosion and undermining is much greater at the project sites than in Newport Bay due to the differences in the design of the bulkhead systems in each harbor. The bulkheads in Huntington Harbour were designed with timber piles which provide the foundation for the concrete bulkhead/seawall. A protective swath of toe stone at the base of the bulkhead/seawall was part of the design. The protective toe stone is necessary to ensure that soil does not erode from around the timber pilings exposing them to marine boring organisms. The applicant has stated that the softbottom fill alternative is not a feasible solution in Huntington Harbour because it would replicate the existing condition. Once placed against the footing, erosive forces would rapidly erode the unconsolidated fine silty and sandy sediments in the same fashion that the existing sediment has eroded. In addition, if softbottom fill were used to protect the subject sites, re-nourishment of the softbottom fill would need to occur frequently. This frequent re-nourishment would cause frequent disturbance to marine habitat and any eelgrass which may exist in the vicinity of the project site. Whereas, the use of toe stone is anticipated to provide protection for several decades, thus reducing the frequency of disturbance to the site. Therefore, the proposed solution is less environmentally damaging than the second alternative. Furthermore, the placement of soft bottom fill only would not provide the shoring that is necessary to stabilize the existing bulkhead.

The third alternative, placement of cement slurry for slope protection, would not be less environmentally damaging than the proposed solution. It is anticipated that the proposed toe stone will provide a suitable substrate for colonization by marine organisms. In addition, over time it is anticipated by the applicant that sediment will settle upon the proposed toe stone. Providing that there is adequate sunlight it is also anticipated by the applicant that conditions may allow colonization of the toe stone by eelgrass. However, the use of a cement slurry for slope protection would not provide a suitable substrate for colonization by marine organisms. Therefore, the proposed solution is less environmentally damaging than the third alternative. Furthermore, the placement of cement slurry only would not provide the shoring that is necessary to stabilize the existing bulkhead.

The fourth alternative, placement of course rock only, would also have greater environmental impact than the proposed solution. The placement of course rock, instead of the proposed mixture of 8-inch diameter or smaller quarry waste, would replicate the problems associated with the previous protective structure. Due to the presence of unconsolidated fine silty bay mud and existing hydrodynamic conditions, course rock would tend to sink into the bay mud or migrate from the slope targeted for protection. Accordingly, the course rock would need to be replaced over time, with the attendant construction related impacts upon the marine environment. Therefore, the proposed solution is less environmentally damaging than the fourth alternative. Furthermore, the placement of course rock only would not provide the shoring that is necessary to stabilize the existing bulkhead.

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The fifth alternative, placement of a deepened sheet pile in place of the proposed shallower sheet piles and toe stone, is not feasible for several reasons. First, deepened sheetpiles would intersect the existing battered (i.e. angled) timber piles which angle seaward under the bulkhead below the harbor floor, cutting into those support piles (see Exhibit 9 for view of existing bulkhead and timber pile configuration). To avoid this, the deepened sheetpile would have to be located substantially seaward in order to avoid intersecting the battered timber piles. The proposed shallower sheet pile minimizes the seaward encroachment of the structure to 1 foot 7 inches seaward of the footing of the existing bulkhead. This distance is the minimum necessary to clear the footing and to provide structural mass to shore the existing bulkhead. Second, PVC sheetpiles are not long enough to extend deep enough into the harbor bottom. Steel sheetpiles, which are long enough, would be subject to corrosion. Therefore, the fifth alternative is not a feasible solution to the present problem nor is it the least environmentally damaging alternative.

The sixth alternative would involve the installation of a sheetpile landward of the face of the existing bulkhead and then removing the portion of the existing bulkhead seaward of the newly installed sheet pile. The applicant has stated that this alternative is not technically feasible because the foundation slab for the existing bulkhead extends at least 10 feet landward of the face of the existing bulkhead to a point underneath existing patios and houses which are built upon the lot. If a sheet pile were installed landward of the existing bulkhead. First, a plastic or steel sheet pile is not strong enough to penetrate the concrete foundation slab of the bulkhead. In addition, even if a strong material could be found to penetrate the concrete foundation slab, the portion of the existing bulkhead seaward of the harbor. Any methods used to temporarily stabilize the bulkhead seaward of the sheet pile would require the placement of structures in the water, resulting in impacts similar or greater than the proposed project. Therefore, the sixth alternative is neither technically feasible or the least environmentally damaging feasible alternative.

The seventh alternative, which is the proposed project, is to minimize the impact of the proposed design by minimizing the seaward encroachment of the bulkhead and by minimizing the amount of toe stone placed in front of the bulkhead. Minimizing the seaward encroachment of the bulkhead and the width of the toe stone from the bulkhead also minimizes permanent impacts upon soft bottom habitat and eelgrass in the project vicinity. In addition, the applicant is proposing to mitigate for the loss of eelgrass and soft bottom habitat. Therefore, the proposed project is the least environmentally damaging feasible alternative.

The proposed bulkhead repair and reinforcement is necessary to protect an existing bulkhead and single family residences. In addition, the proposed development mitigates adverse impacts upon shoreline sand supply and is the least environmentally damaging feasible alternative. Therefore, the Commission finds that the proposed project is consistent with Section 30235 of the Coastal Act.

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C. Marine Habitat

Section 30230 of the Coastal Act requires that marine resources shall be maintained, enhanced, and where feasible, restored. Section 30230 of the Coastal Act states:

Marine resources shall be maintained, enhanced, and where feasible, restored. Special protection shall be given to areas and species of special biological or economic significance. Uses of the marine environment shall be carried out in a manner that will sustain the biological productivity of coastal waters and that will maintain healthy populations of all species of marine organisms adequate for long-term commercial, recreational, scientific, and educational purposes.

Section 30230 of the Coastal Act requires that marine resources be protected and that the use of the marine environment be carried out in a manner that will sustain the biological productivity of coastal waters. The proposed deposition of material above and below the mean high tide line may impact marine resources. Therefore, mitigation measures are necessary to protect the biological productivity of coastal waters.

1. Soft Bottom Habitat

The proposed development is occurring in the waters of Huntington Harbour. Except at extreme low tides, the development area would be underwater. The proposed placement of toe stone will result in the coverage of approximately 3,368 square feet of vegetated and unvegetated soft bottom habitat. These softbottom areas contain infaunal clam beds consisting of wavy chione, California chione, and common littlenecks. The applicant estimates that while the toe stone will bury the existing softbottom habitat and clam beds, the toe stone will be re-colonized by marine organisms within three to five years.

The California Department of Fish and Game (CDFG) has reviewed the proposed development. In their memorandum to Commission staff dated July 6, 1999 regarding the similar project at Humboldt Island, CDFG stated that the proposed impact upon unvegetated soft bottom habitat will be short term and will not be significant (see Exhibit 5). Another letter from CDFG dated August 31, 2000, states that the applicants proposed mitigation will be adequate to address project impacts. Mitigation for impacts upon vegetated soft bottom habitat are discussed below. Further, the subject site is not designated in the certified local coastal program as an environmentally sensitive habitat area.

In addition to the temporary impact upon soft bottom caused by placing the toe stone, the proposed project will have permanent impacts upon soft bottom habitat resulting from the installation of the sheet pile and backfilling the gap between the sheetpile and bulkhead with concrete and grout. The applicant is proposing to mitigate for the permanent loss of this soft bottom habitat. The proposed mitigation plan is contained within the document submitted with the application titled *Soft Bottom Mitigation Plan, Humboldt Island and Trinidad Island Bulkhead Repair Project, Huntington Beach, California* dated April 2000 prepared by Tetra Tech, Inc. of Pasadena, California. As it pertains to the development that is the subject of this staff report, the proposed projects will permanently fill 168.1 square feet of soft bay bottom. The applicants are proposing to mitigate this impact with 435.8 square feet of tidal wetlands to be restored in the Bolsa Chica Ecological Reserve at a location near the

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intersection of Warner Avenue and Pacific Coast Highway in Huntington Beach (Exhibit 10). This mitigation site is approximately 1 mile southwest of the proposed impact area at Humboldt Island. The proposed ratio of mitigation is 2:1 mitigation to impact.

The proposed mitigation will occur in conjunction with other soft bottom mitigation required due to bulkhead reinforcement projects elsewhere on Trinidad Island (5-00-390) and Humboldt Island (5-98-179, 5-98-201, 5-98-443, 5-98-444, 5-99-031, 5-99-032, 5-99-108, 5-99-473). In total, 1,243.1 square feet of soft bottom habitat will be impacted by the bulkhead reinforcement projects on Humboldt Island (5-98-179, 5-98-201, 5-98-443, 5-98-444, 5-99-031, 5-99-032, 5-99-108, 5-99-473) and 340.4 square feet of soft bottom will be impacted on Trinidad Island (5-00-389 and 5-00-390) for a total of 1,583.5 square feet of impact. In total, 3,167 square feet of mitigation will be implemented in the Bolsa Chica Ecological Reserve for the proposed impacts by projects on Trinidad and Humboldt Islands. The proposed mitigation will consist of removing concrete debris from a former wetland, grading the area to match site elevations of adjacent functioning wetlands, and restoring tidal influence to the graded area to create a tidal wetland. The mitigation is proposed to be undertaken concurrent with the bulkhead reinforcement project. The mitigation program also includes a 5 year monitoring period, with yearly monitoring and reporting during that period. The proposed soft bottom mitigation has been reviewed and approved by the California Department of Fish and Game (Exhibit 5).

The proposed mitigation is necessary to mitigate permanent losses to soft bottom habitat. Therefore, the Commission imposes Special Condition 7 which requires the applicants to implement the proposed soft bottom mitigation plan. Any deviations from the plan must be reported to the Executive Director and may require an amendment to the coastal development permit.

Since the proposed mitigation is occurring off-site and will be occurring in conjunction with other soft bottom mitigation, a separate coastal development permit will be processed for the mitigation project. In order to assure that the proposed soft bottom mitigation can occur concurrent with the bulkhead reinforcement, as proposed, the Commission imposes Special Condition 6 which requires the applicants to submit evidence that an approved and valid coastal development permit has been obtained for implementation of the proposed soft bottom mitigation.

2. Eelgrass

Eelgrass (Zostera marina) is an aquatic plant consisting of tough cellulose leaves which grows in dense beds in shallow, subtidal or intertidal unconsolidated sediments. Eelgrass is considered worthy of protection because it functions as important habitat for a variety of fish and other wildlife, according to the Southern California Eelgrass Mitigation Policy (SCEMP) adopted by the National Marine Fisheries Service (NMFS), the U.S. Fish and Wildlife Service (USFWS), and the California Department of Fish and Game (CDFG). For instance, eelgrass beds provide areas for fish egg laying, juvenile fish rearing, and water fowl foraging. Sensitive species, such as the California least tern, a federally listed endangered species, utilize eelgrass beds as foraging grounds.

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An eelgrass survey titled *Eelgrass Survey Report, Trinidad Island – Huntington Harbour* dated conducted October 26, 1999, and November 18 & 19, 1999 and dated August 2000 prepared by Tetra Tech, Inc. of Pasadena, CA indicates that eelgrass is present in scattered patches around Trinidad Island and within the project area (Exhibit 4). In the project area there is approximately 3,764 square feet of eelgrass within 33 feet of the face of the bulkhead. According to the applicant's analysis, the proposed project will directly impact 498.6 square feet of eelgrass when the geotextile fabric and toe stone are placed to protect the bulkhead.

The applicants are proposing to mitigate for the impacts upon 498.6 square feet of eelgrass by transplanting 598.3 square feet of eelgrass to a location approximately 1 mile upcoast of the site near the Anaheim Bay National Wildlife Refuge (Exhibit 10). The proposed mitigation (which has already been implemented under Coastal Development Permit 5-97-231) has occurred contiguous with the eelgrass mitigation necessary to offset impacts upon eelgrass occurring from bulkhead reinforcement projects elsewhere on Trinidad Island (5-00-390) and Humboldt Island [(5-99-030, 5-99-031, 5-99-032, 5-99-108)]. In addition, the proposed eelgrass mitigation adds to eelgrass mitigation planted in the same area which was required under Coastal Development Permit 5-97-231 for the County of Orange's Sunset Harbor -Phase II Maintenance Dredging Project. The eelgrass mitigation plan is contained within Eelgrass Mitigation and Eelgrass Transplant Report, Humboldt Island & Trinidad Island Bulkhead Repair Project, Huntington Beach, California dated August 2000 prepared by Tetra Tech, Inc. of Pasadena, California which amends and builds upon the County of Orange's eelgrass mitigation plan titled Eelgrass (Zostera marina) survey, impact assessment, and mitigation plan dated December 1999 prepared for the County of Orange by Coastal **Resources Management.**

As noted above, the eelgrass impacts occurring under this project are proposed to be mitigated in conjunction with the other sites on Trinidad Island which require eelgrass mitigation. The total quantity of eelgrass to be impacted by bulkhead reinforcement projects on Trinidad Island which are pending before the Commission at this time (including the proposed project) is 1,672 square feet of impact to eelgrass [5-00-390 and 5-00-401]. Using the commonly required 1.2:1 mitigation to impact ratio for eelgrass (see Southern California Eelgrass Mitigation Policy), the total mitigation required would be 2,006.3 square feet. The applicants eelgrass mitigation plan indicates that, in total, 2,400 square feet of eelgrass were transplanted to the mitigation site. Accordingly, the applicant is providing eelgrass mitigation at a ratio of 1.4:1 rather than the normally required 1.2:1 ratio. The mitigation will be monitored for a period of 5 years including three monitoring events the first year, followed by one monitoring event for the next 4 years. The applicant will submit monitoring reports to the Commission within 30 days of each monitoring event. Mitigation success and any needed remedial planting will be done in accordance with the Southern California Eelgrass Mitigation Policy.

The applicant's eelgrass mitigation plan indicates that the proposed eelgrass mitigation has already been undertaken. According to the applicant, the mitigation was carried out through the County of Orange under Coastal Development Permit 5-97-231. According to the applicant, the County of Orange's dredging project impacted less eelgrass than anticipated, therefore, less eelgrass mitigation was planted under that permit. Since less eelgrass was planted, there was physical space available to plant the eelgrass mitigation necessary for the

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Humboldt Island project. In order to assure that the proposed eelgrass mitigation plan is carried out in accordance with an approved, valid coastal development permit, the Commission imposes Special Condition 6, which requires the applicant to submit evidence of an approved valid coastal development permit for the eelgrass mitigation prior to issuance of this coastal development permit.

Mitigation for impacts to eelgrass is necessary in order for the project to be consistent with Section 30230 of the Coastal Act. Therefore, the Commission imposes Special Condition 3. Special Condition 3 requires the applicant to implement the transplantation and mitigation of eelgrass in accordance with the proposed mitigation plan (i.e. *Eelgrass Mitigation and Eelgrass Transplant Report, Humboldt Island & Trinidad Island Bulkhead Repair Project, Huntington Beach, California*) and the Southern California Eelgrass Mitigation Policy.

Also, at least 14 months have elapsed since the eelgrass survey was conducted in October and November of 1999. In addition, pursuant to Standard Condition 2, the coastal permit will be valid for 24 months. Due to the ephemeral nature of eelgrass, the National Marine Fisheries Service, U.S. Fish and Wildlife Service, and the California Department of Fish and Game recommends that eelgrass surveys be conducted during the active growth phase of eelgrass (typically March through October in southern California). In addition, the resource agencies state that any eelgrass survey performed is only valid until the beginning of the next growing season (see Exhibit 8, "Southern California Eelgrass Mitigation Policy"). Therefore, based on this criteria, the eelgrass survey provided is outdated. While the applicant is proposing to conform with the Southern California Eelgrass Mitigation Policy, it is not clear from the applicants mitigation plan that a valid pre-construction eelgrass survey will be conducted. Therefore, the Commission imposes Special Condition 3.B. which requires that a valid pre-construction eelgrass survey be conducted within the boundaries of the proposed project be undertaken during the period of active growth of eelgrass (typically March through October). The pre-construction survey shall be completed prior to the beginning of construction and shall be valid until the next period of active growth. The Commission previously imposed similar conditions for pre-construction eelgrass surveys on Coastal Development Permits 5-97-230 and 5-97-230-A1 (City of Newport Beach), 5-97-231 (County of Orange), 5-97-071 (County of Orange), 5-99-244 (County of Orange-Goldrich-Kest-Grau), 5-98-179 (Kompaniez), 5-98-201 (Anderson), 5-98-443 (Whyte), 5-98-444 (Barrad), 5-99-005 (Dea), 5-99-006 (Fernbach & Holland), 5-99-007 (Aranda et al.), 5-99-008 (Yacoel et. al.), 5-99-030 (Johnson), 5-99-031 (Lady Jr., et. al.), 5-99-032 (Appel et. al.), 5-99-108 (Pineda), 5-98-471 (Maginot), 5-99-472 (Bjork), and 5-99-473 (Gelbard). The preconstruction survey will confirm the location and boundary of the previously identified eelgrass beds and also locate any eelgrass beds not previously identified which will be impacted and which must be transplanted prior to the commencement of development. Such transplantation shall occur at a 1.2:1 ratio at the location identified in the eelgrass mitigation plan.

The proposed development will occur in areas adjacent to existing eelgrass beds. The proposed toe stone will be placed using a 40 foot by 50 foot barge mounted crane which will retrieve the material for placement from a nearby 40 foot by 60 foot barge upon which the material is staged. Construction activity, including barge anchoring, vessel propeller wash, and propeller contact with the harbor bottom could cause scarring to eelgrass beds. The applicant has stated that the anchors for the barges will be placed to avoid eelgrass.

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However, no anchor management plan was submitted. Therefore, Special Condition 9 requires the applicant to submit, prior to issuance of the permit, an anchor management plan for the review and approval of the Executive Director, which documents the location where anchors will be placed to avoid eelgrass beds.

Finally, even with the anchor management plan, construction activity could inadvertently impact eelgrass. Therefore, the Commission finds that a post-construction eelgrass survey must be submitted to determine whether any eelgrass not proposed to be impacted was inadvertently impacted. Therefore, the Commission imposes Special Condition 3.C. Any eelgrass inadvertently impacted which was not proposed to be impacted must be mitigated under the proposed mitigation plan in the same manner as any planned eelgrass transplantation and mitigation – i.e. the same ratio of 1.2:1, the same transplantation site, same procedures, etc. The Commission required similar post-construction eelgrass surveys and mitigation for inadvertently impacted eelgrass in coastal development permit approvals 5-97-230, 5-97-231, 5-97-071, 5-99-244.

Also, the applicant is proposing to construct the development in a manner which minimizes impacts upon eelgrass by limiting the amount of toe stone placed and avoiding and minimizing permanent impacts upon softbottom habitat by constructing the sheet pile walls in a manner which minimizes the footprint. If the applicant were to install an excessive quantity of toe stone in a wide swath adjacent to the bulkhead, additional impacts to eelgrass could occur. Meanwhile, if too little toe stone were installed the needed protection would not be achieved. In this case, the applicant has designed the development with the optimal quantity of toe stone (i.e. enough to provide protection while minimizing the quantity and footprint). The applicant has provided drawings depicting the development with the minimized footprint, resulting in minimization of eelgrass impacts and softbottom habitat impacts. If the applicant were not to construct the development in accordance with the plans submitted, additional impacts upon marine resources could occur. Therefore, the Commission imposes Special Condition 1 which requires the applicant to construct the development in accordance with the plans submitted. If any changes to the plans are necessary, Special Condition 1 requires the applicant to report the change to the Executive Director and to obtain an amendment to the coastal development permit or obtain a new coastal development permit, unless the Executive Director determines that no amendment or new permit is required.

Also, as noted above, eelgrass is a sensitive aquatic plant species which provides important habitat for marine life. Eelgrass grows in shallow sandy aquatic environments which provide plenty of sunlight. Recently, a non native and invasive aquatic plant species, Caulerpa taxifolia, has been discovered in parts of Huntington Harbour (Emergency Coastal Development Permits 5-00-403-G and 5-00-463-G). Caulerpa taxifolia is a type of seaweed which has been identified as a threat to California's coastal marine environment because it has the ability to displace native aquatic plant species and habitats. Information available from the National Marine Fisheries Service indicates that Caulerpa taxifolia can grow in large monotypic stands within which no native aquatic plant species can co-exist. Therefore, native seaweeds, seagrasses, and kelp forests can be displaced by the invasive Caulerpa taxifolia. This displacement of native aquatic plant species can adversely impact marine biodiversity with associated impacts upon fishing, recreational diving, and tourism. Caulerpa taxifolia is known to grow on rock, sand, or mud substrates in both shallow and deep water

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areas. Since eelgrass grows in shallow sandy areas, Caulerpa taxifolia could displace eelgrass in Huntington Harbour.

If present in the project area, Caulerpa taxifolia could be dispersed through construction of the proposed project. The placement of rock in areas where Caulerpa taxifolia is present, could cause pieces of the plant to break off and settle elsewhere, where it can regenerate. By causing dispersal of Caulerpa taxifolia, the proposed project could have adverse impacts upon marine life, especially sensitive eelgrass habitat. In order to assure that the proposed project does not cause the dispersal of Caulerpa taxifolia, the Commission imposes Special Condition 4. Special Condition 4 requires the applicant, prior to commencement of development, to survey the project area for the presence of Caulerpa taxifolia. If Caulerpa taxifolia is present in the project area, no work may commence and the applicant shall seek an amendment or a new permit to address impacts related to the presence of the Caulerpa taxifolia, unless the Executive Director determines that no amendment or new permit is required. The RWQCB has similarly conditioned their approval of the proposed project (Exhibit 6).

3. Conclusion

Special Condition 1 requires the applicant to conform with plans submitted, assuring that impacts upon marine resources are known, avoided, minimized and mitigated, as necessary. Special Condition 3 and 6 assures that impacts to eelgrass are mitigated in accordance with a coastal development permit. Special Condition 4 assures that the proposed development will not disperse non-native, invasive Caulerpa taxifolia resulting in displacement of eelgrass habitat. Special Conditions 6 and 7 assure that impacts to soft bottom habitat are mitigated in accordance with a coastal development permit. Special Condition 9 requires the applicant to submit an anchor management plan to demonstrate the avoidance of eelgrass habitat. As conditioned, the Commission finds that the proposed project is consistent with Section 30230 of the Coastal Act.

D. Water Quality

Section 30231 of the Coastal Act states:

The biological productivity and the quality of coastal waters, streams, wetlands, estuaries, and lakes appropriate to maintain optimum populations of marine organisms and for the protection of human health shall be maintained and, where feasible, restored through, among other means, minimizing adverse effects of waste water discharges and entrainment, controlling runoff, preventing depletion of ground water supplies and substantial interference with surface water flow, encouraging waste water reclamation, maintaining natural vegetation buffer areas that protect riparian habitats, and minimizing alteration of natural streams.

The proposed project will involve the placement of toe stone consisting of 8-inch diameter or smaller quarry waste in coastal waters. If such materials are not placed in an appropriate manner, unconsolidated bay sediments may be disturbed causing turbidity in the water column. The applicant has stated that turbidity will be addressed by first installing the proposed geotextile fabric in the area where the toe stone will be placed and by placing, not

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dumping, the toe stone at the target location. The applicant has additionally stated that a silt curtain will be used in the event that turbid conditions are generated during construction. Since the proposed methods are required to assure compliance with Section 30231 of the Coastal Act, the Commission imposes Special Condition 2.

The proposed development will occur within and adjacent to coastal waters. Construction will require the use of heavy machinery and require the stockpiling of construction materials. In order to protect the marine environment from degradation, Special Condition 2 requires that all construction materials and machinery shall be stored away from the water. In addition, no machinery or construction materials not essential for the project improvements shall be placed in coastal waters. Local sand, cobbles, or shoreline rocks, not presently used in the existing development, shall not be used for backfill or construction material.

The proposed development has been reviewed by the California Regional Water Quality Control Board (RWQCB), Santa Ana Region. The RWQCB has waived waste discharge requirements for the projects (Exhibit 6).

Therefore, as the conditioned, the Commission finds the proposed development is consistent with Section 30231 of the Coastal Act.

E. Public Access

Section 30212 of the Coastal Act states in relevant part:

(a) Public access from the nearest public roadway to the shoreline and along the coast shall be provided in new development projects except where:

(2) adequate access exists nearby, or,

(b) For purposes of this section, "new development" does not include:

(4) The reconstruction or repair of any seawall; provided, however, that the reconstructed or repaired seawall is not a seaward of the location of the former structure.

The subject site is located on Trinidad Island in Huntington Harbour. Much of Huntington Harbour consists of private communities. However, Trinidad Island is publicly accessible via a bridge from the mainland. On-street parking is the major source of public parking. In addition, the City of Huntington Beach certified LCP shows a public beach flanking Trinidad Lane at the entrance to Trinidad Island, as well as public fishing docks at the ends of Sundancer Lane and Typhoon Lane on Trinidad Island.

The proposed development involves structural reinforcements to an existing bulkhead which would result in seaward encroachment of the structure. Therefore, the proposed project is considered new development for the purposes of Coastal Act section 30212. However, the proposed project would be underwater. There is no beach area which provides lateral public access on-site upon which the proposed project would encroach. Further, there is no beach

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area off-site which provides public access that could be eroded as a result of changes in shoreline processes due to the proposed project.

Therefore, the Commission finds that no public access is necessary with the proposed development and that the proposed project is consistent with section 30212 of the Coastal Act.

F. Legal Ability to Undertake Development

Section 30211 of the Coastal Act states:

Development shall not interfere with the public's right of access to the sea where acquired through use or legislative authorization, including, but not limited to, the use of dry sand and rocky coastal beaches to the first line of terrestrial vegetation.

Section 30601.5 of the Coastal Act requires states in part,

...prior to the issuance of a coastal development permit, the applicant shall demonstrate the authority to comply with all conditions of approval.

Certain portions of submerged lands within Huntington Harbour are owned in fee by the State of California ("State") and certain portions are not owned in fee by the State but are subject to the public trust easement. Any construction of protective devices upon submerged lands in Huntington Harbour that are owned in fee interest by the state requires a Protective Works Lease (PWL) from the California State Lands Commission (CSLC). The proposed development is occurring upon submerged lands in Huntington Harbour.

The CSLC has been contacted by the applicants regarding the proposed development. A letter dated March 29, 2000 from the CSLC indicates that certain properties are not located upon lands owned in fee interest by the State, therefore, no PWL is required (Exhibit 7). Meanwhile, all lots within Tracts 8636 and 9335 located on the Main Channel along Venture Drive do require a protective works lease (Exhibit 7). In order to assure compliance with Section 30601.5 of the Coastal Act, the Commission imposes Special Condition 7. Therefore, prior to issuance of the coastal development permit the applicants must provide evidence of a final approved PWL from the CSLC for those properties which require a PWL.

Comments provided in communications from CSLC indicate that their preliminary approval of the projects does not waive any potential public rights to the subject submerged lands. In addition, the comments provided by the CSLC were provided by their staff and not provided via a resolution or other action by the appointed members of the California State Lands Commission. It remains possible that the authorization of use of the submerged lands for the proposed purpose could be challenged. In order to assure that the subject Coastal Development Permit is not utilized to assert that any public rights to the land upon which the development is occurring have been waived, the Commission imposes Special Condition 5 which states that the Coastal Commission's approval is not a waiver of any public rights which exist or may exist on the property.

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In addition, the proposed projects require soft bottom habitat mitigation. This mitigation is proposed to occur off-site in the Bolsa Chica Ecological Reserve (Exhibit 10). While the reserve manager, the California Department of Fish and Game, has approved the proposed mitigation, the applicants have not submitted evidence that they have the legal ability to undertake the mitigation. Commission staff have spoken with personnel with the California Department of Fish and Game who have indicated that a legal agreement between the applicants and CDFG to allow the mitigation is being prepared, but has not yet been finalized. Accordingly, Special Condition 8 would require that the applicants demonstrate their legal ability to undertake restoration at the proposed site in the Bolsa Chica Ecological Reserve.

As conditioned the Commission finds the proposed project is consistent with Sections 30211 and 30601.5 of the Coastal Act.

G. Local Coastal Program

The City of Huntington Beach local coastal program ("LCP") is effectively certified. However, the proposed project is located seaward of the mean high tide line and thus is within the Coastal Commission's original permit jurisdiction area. Therefore, pursuant to Section 30519 of the Coastal Act, the LCP does not apply to the proposed project. However, the certified LCP may be used for guidance in evaluating the proposed project for consistency with the Chapter 3 policies of the Coastal Act.

The City's LCP contains policies regarding the protection of water quality and marine resources, including incorporation of Sections 30230, 30231, 30233 and 30235 of the Coastal Act. In addition, the City's LCP has policies protecting environmentally sensitive habitat areas. The Commission has found that the project, as conditioned, is consistent with the Chapter 3 policies of the Coastal Act. Since the same policies are incorporated in the City's LCP, the project as conditioned is consistent with the LCP.

H. California Environmental Quality Act

Section 13096 of the Commission's regulations requires Commission approval of Coastal Development Permit applications to be supported by a finding showing the application, as conditioned by any conditions of approval, to be consistent with any applicable requirements of the California Environmental Quality Act (CEQA). Section 21080.5(d)(2)(A) of CEQA prohibits a proposed development from being approved if there are feasible alternatives or feasible mitigation measures available which would substantially lessen any significant adverse effect which the activity may have on the environment.

The project is located in an existing harbor in an urbanized area. Development already exists on the subject site. The project site does not contain any known sensitive marine resources, therefore the impacts arising from the proposed project will be minimal. In addition, the proposed development has been conditioned to assure the proposed project is consistent with the resource protection policies of the Coastal Act. The conditions also serve to mitigate significant adverse impacts under CEQA. The conditions are: 1) a requirement that the applicant comply with plans submitted with the application; 2) a requirement that the applicant conform with specific construction responsibilities to avoid impacts upon water quality and marine resources; 3) a requirement that the applicant confirm with the proposed

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eelgrass mitigation plan; 4) a requirement that the applicant prepare of a survey to confirm the absence of Caulerpa taxifolia in the project area; 5) a requirement that the applicant acknowledge that this coastal development permit is not a waiver of any public rights which may exist on the property; 6) a requirement that the applicant demonstrate that a coastal development permit has been approved for the eelgrass and off site soft bottom mitigation; 7) a requirement that the applicant implement the soft bottom mitigation; 8) a requirement that the applicant demonstrate their legal ability to undertake the development; and 9) a requirement for the submittal of an anchor management plan. There are no other feasible alternatives or mitigation measures available which will lessen any significant adverse impact the activity would have on the environment. Therefore, the Commission finds that the proposed project, as conditioned, can be found consistent with the requirements of CEQA.

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Applicants Engineering Analyses and Letters

- Letter from Tetra Tech, Inc. to California Coastal Commission titled *Response to May 12, 1999 Letter Regarding Follow-Up Notice of Incomplete Applications* dated May 24, 1999
- Letter from Tetra Tech, Inc. to California Department of Fish and Game dated July 29, 1999
- Letter from Tetra Tech, Inc. to California Coastal Commission titled *Coastal Development Permit Applications for Humboldt Island Bulkhead Repairs* dated August 18, 1999
- Letter from Tetra Tech, Inc. to California Coastal Commission titled *Coastal Development Permit Applications for Humboldt Island Bulkhead Repairs* dated August 25, 1999

Biological Surveys and Mitigation Plans

- *Eelgrass Survey Report, Trinidad Island Huntington Harbour* conducted October 26, 1999, and November 18 & 19, 1999 and dated August 2000 prepared by Tetra Tech, Inc. of Pasadena, CA
- Eelgrass Mitigation and Eelgrass Transplant Report, Humboldt Island & Trinidad Island Bulkhead Repair Project, Huntington Beach, California dated August 2000 prepared by Tetra Tech, Inc. of Pasadena, California
- Soft Bottom Mitigation Plan, Humboldt Island and Trinidad Island Bulkhead Repair Project, Huntington Beach, California dated April 2000 prepared by Tetra Tech, Inc. of Pasadena, California
- *Eelgrass (Zostera marina) survey, impact assessment, and mitigation plan* dated December 1999 prepared for the County of Orange by Coastal Resources Management.

Local Government Approvals

 Negative Declaration No. 00-05 for the Humboldt Island and Trinidad Island Seawall (Bulkhead) Repairs prepared by the City of Huntington Beach and Tetra Tech, Inc. of Pasadena, California

California Department of Fish and Game Letters and Approvals

- Memorandum from California Department of Fish and Game to the California Coastal Commission titled *Humboldt Island Homeowners Association Bulkhead Repair* dated July 6, 1999
- Letter from California Department of Fish and Game to City of Huntington Beach dated August 31, 2000 approving the Soft Bottom Mitigation Plan and Eelgrass Mitigation and Eelgrass Transplant Report cited above

Other Agency Approvals and Correspondence

- Letter from the California State Lands Commission dated March 24, 2000 regarding *Proposed Bulkhead Repairs on 62 Residential Properties at Trinidad Island, Huntington Harbour, Orange County*
- California Regional Water Quality Control Board, Santa Ana Region, Clean Water Act Section 401 Water Quality Certification for the Proposed Trinidad Island Bulkhead Repair on Properties Containing Eelgrass and Soft Bottom Habitat, City of Huntington Beach (ACOE Reference #200100038-YJC) dated December 8, 2000

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Coastal Development Permits

- Eelgrass Impacts: 5-97-230 and 5-97-230-A1 (City of Newport Beach), 5-97-231 (County of Orange), 5-97-071 (County of Orange), and 5-99-244 (County of Orange-Goldrich-Kest-Grau)
- Emergency Coastal Development Permit 5-00-403-G
- Humboldt Island Bulkhead Reinforcements: 5-97-223 (Shea/Albert);5-98-179 (Kompaniez), 5-98-201 (Anderson), 5-98-443 (Whyte), 5-98-444 (Barrad), 5-99-005 (Dea), 5-99-006 (Fernbach & Holland), 5-99-007 (Aranda et al.), 5-99-008 (Yacoel et. al.), 5-99-030 (Johnson), 5-99-031 (Lady, Jr./Zlatko/Woods), 5-99-032 (Yacoel et al), 5-99-108 (Pineda), 5-98-471 (Maginot), 5-99-472 (Bjork), 5-99-473 (Gelbard)

Pending Coastal Development Permit Applications

Trinidad Island: 5-00-389 (Ashby et. al.); 5-00-401 (Baghdassarian et. al.); 5-00-402 (Buettner et. al.)









<u>GENERAL CONDITIONS & EXISTING CONSTRUCTION:</u> Contractor shall verify the existing conditions shown on the drawings prior to installation of the work and shall notify the owner immediately of any discrepancies between the existing conditions and the conditions shown on the drawings.

Dimensions of the existing construction shown on the drawings are for information and estimating purposes only. Contractor is responsible for field verification of all dimensions relating to the existing construction prior to the installation of the work. Existing construction shall not be drilled, cut, or altered in any way except as specifically shown on the drawings. Contractor shall protect the existing construction from damage during the installation of the work shown. Contractor shall be responsible for the repair of any damage to the existing construction which may occur during the installation of the work shown, and shall restore any damaged area, at his expense, to its original condition.

It shall be the Contractor's responsibility to obtain and pay for all necessary permits and approvals prior to commencement of the work. The Contractor shall comply with all applicable requirements of the State Safety Orders and OSHA, and all work shall conform to the applicable requirements of the current edition of the Uniform Building Code (UBC).

Contractor shall supply, transport to the site, and install all items required for completion of the work shown in accordance with the drawings and the manufacturer's written recommendations.

2.<u>MONITORING & CONTINGENCY PLAN:</u> Prior to start of construction the Contractor shall establish monuments at locations selected by the Engineer and Contractor for the purpose of monitoring wall movements during the construction period. These monuments shall be surveyed at least three times per day by the Contractor, and if any wall movement is detected, the Contractor shall immediately inform the Engineer.

It shall be the Contractor's responsibility to ensure workers' safety and to make every reasonable effort to prevent wall movements during construction of the repairs. Prior to commencing work, the Contractor shall submit a brief written plan at each property, which details the required repairs and specific precautions to be taken to allow safe completion of the work. For cases where more than one adjacent pile requires repair by jack installation, or in the case where the wall exhibits fracture across its section and where displacement is evident, the Contractor shall provide temporary shoring, bracing, etc. as he deems necessary, to allow safe access to the repair area.

As a contingency plan, the Contractor shall have two helical anchors, Chance model #C110-0235-SS175, on site with sufficient rod extensions to install a 30-foot long earth anchor which can be installed in the event significant wall movement is noted during the daily monitoring. All equipment needed for chance anchor installation shall also be on site with accompanying certifications that equipment gauges have been properly calibrated.

3.<u>MISCELLANEOUS MATERIALS</u>: Expansion anchors shall be Kwik Bolt II by Hilti Corporation or approved equal. Provide anchors made of Type 316 stainless steel with rod couplings.

Threaded rod shall be Type 316 stainless steel threaded rod. Provide rod with thread spacing and of diameter to match rod coupling provided with expansion anchors and the roll with Sastar at one end.

TETRA TECH 670 North Rosemead Blvd. Posadena, CA 91107 (626)351-4664, Fox (626)351-5291		EXHIBIT # <u>3</u> PAGE <u>3</u> OF <u>3</u>
PURPOSE: Repair Existing Seawall Datum: MLLW = 0	SPEC IFIC ATIONS	Proposed Repair of Existing Seawall IN: Huntington Harbour AT: Trinidad Island,
1. See Attoched List 2. 3.	Robert & Masako Burggraf 16281 Typhoon Lane Huntington Beach, CA 92649	County of Orange State: CA Application By: Burggraf Sheet 3 of 7 Date: 8/4/00

Provide continuous wales of size indicated on the drawings and fabricated from number 1 grade Douglas fir. Wales shall be cut and drilled and then coated with polyurethane base coat Elasto-Deck 5001 and top coated with Elasto-Glaze 6001 AL, by Pacific Polymers. Apply and touch up damaged areas of wood coatings in accordance with the manufacturer's written instructions.

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Jacks shall be McMaster—Carr bell base screw jack model no. 2926718 or approved equal. Jack capacity shall be 20 tons or greater.

4.<u>HIGH PRESSURE GROUT</u>: Provide MasterBuilder 212 grout, mixed and placed in accordance with manufacturer's written instructions. After concrete has hardened, place grout at recommended pressure through 1-1/2" diameter schedule 40 PVC grout tubes to fill remaining voids. Grout tubes shall be placed as shown on the drawings where the foundation base slab has been undermined and pile repair is required. Placement of grout shall continue at one location until grout exits grout tubes at adjacent pile repair locations. If adjacent pile locations do not require pile repair, two grout tubes shall be installed and grout shall be placed through one tube until it begins exiting the second tube. Elevation of feed ends of grout tubes shall be maintained above maximum high water level and grout shall be placed to the top of the tube, until grout has hardened.

5.<u>PORTLAND CEMENT CONCRETE:</u> Provide normal weight concrete to fill voids beneath the foundation base slab with the following properties:

Minimum ultimate compressive strength of 3,000 psi at 28 days. Portland Cement: ASTM C150, Type V Aggregate : ASTM C33 (Coarse Aggregate shall conform to requirements of Size #8, Table 2) Water: Potable Slump: 7 inches

Materials shall be mixed, transported, fabricated, placed, consolidated, and finished in accordance with the requirements of the current edition of the American Concrete Institute Building Code Requirements for Reinforced Concrete (ACI 318) and (ACI 304R). Specifically, concrete placement shall conform to the requirements of Chapter 8 "Concrete Placed Under Water", utilizing either the direct pumping or tremie methods. Contractor shall take care to maintain the end of the pipe or tremie in the concrete mass at all times during concrete placement.

- 6.<u>STEEL PLATES & PIPE</u>: Structural steel plates shall conform to the requirements of ASTM A36. Steel pipe shall conform to the requirements of ASTM A53 Type B. All welding shall be performed by welders certified to perform the indicated types of welding and shall be in accordance with the current edition of the American Welding Society (AWS) Structural Welding Code for steel. L.A. welding certificates shall be provided.
- 7.<u>SHEET PILING:</u> Shall be Shore Guard Rigid Vinyl Sheet piling by Materials International, Atlanta, Georgia 800-256-8857, or equal. Provide size shown on drawings and install in accordance with manufacturer's written instructions. COASTAL COMMISSION



TETRA TECH 670 North Rosemead Bivd. Posodena, CA 91107 (626)351-4664, Fax (626)351-5291

EXHIBIT	#	3	
PAGE _	4	OF 23	

Proposed Repair of Existing

Huntington Beach

Application By: Burggraf

State: CA

Date: 8/4/00

IN: Huntington Harbour

AT: Trinidad Island.

County of Orange

Sheet 4 of 7

Seawall

PURPOSE: Repair Existing Seawall

SPECIFIC ATIONS

Datum: MLLW = 0 Adj. Property Owners: 1. See Attached List 2. 3.

Robert & Masako Burggraf 16281 Typhoon Lane Huntington Beach, CA 92649 8.<u>SLOPE PROTECTION:</u> Slope protection shall be 8 inch minus quarry waste placed as shown. Contractor shall submit certified gradation curves from material supplier. Slope protection shall be installed in accordance with CALTRANS placement method B (Section 72) from a distance not exceeding 2 ft.

- 9.<u>GEOTEXTILE:</u> Shall be MIRAFI 700X woven polypropylene fabric with 135lb. or better puncture rating or approved equivalent
- 10.<u>CONSTRUCTION_SEQUENCE:</u> Construction shall be completed and inspected in accordance with the following:

1. Prior to start of construction, a diver certified in the State of California will inspect the existing foundation and piles and determine repair requirements. Screw jacks shall be installed if batter pile deterioration exceeds 25% of its original net diameter, or as directed by Engineer.

2. When pile repair is required, no more than one pile shall be cut and the jack assembly installed prior to beginning work on the next pile. Upon completion of jack assembly installation, grout tubes shall be hung from the bottom of the base slab. After placement of jack assembly, jack shall be adjusted to its maximum capacity, but not greater than 20 tons. Jack adjustment shall be completed during high tide. Prior to concrete placement, pile repair work and jack assembly installation shall be inspected and approved.

3. Upon completion of all pile repair and jack assembly installation work at a given property, vinyl sheet piling and wales shall be installed. Prior to installation of first sheet pile, notify John Von Holle of the Huntington Beach Public Works Department @ (714) 536-5431.

4. After installation of sheet piling and wales is completed at a given property, placement of concrete fill shall be completed in accordance with the drawings and these notes.

5. After concrete has cured for a minimum of 48 hours, all remaining voids shall be filled with grout in accordance with these notes and the grout manufacturer's written instructions. After completion of concrete and grout placement, work shall be inspected and certified by the Contractor.

6. Contractor shall place the appropriate width of geotextile for the slope protection with an additional 2ft. min. overhang at each side. Overhang to be folded back over 1st layer of rock and covered by subsequent layers or rock until specified slope is achieved. All sheet splices shall have a min. 18 inches of overlap and shall be secured together by staples or other approved means.

7. Contractor shall locate all existing weep holes in bulkhead walls, remove marine growth and clean out weep holes from the water side to the earth side of the wall.

In order to avoid construction delays, Contractor shall coordinate activities and schedule diver inspections. Certified divers shall be approved by Tetra Tech. Con**COASTAL COMMISSION** Tech. Inc.) @ (626) 351-4664.



TETRA TECH 670 North Rosemead Bivd. Pasadena, CA 91107 (626)351-4664, Fax (626)351-5291

EXHIBIT	′ #	#				
PAGE _	5	OF.	23			

PURPOSE: Repair Existing Seawall

SPECIFIC ATIONS

Datum: MLLW = 0 Adj. Property Owners: 1. See Attached List 2. 3.

Robert & Masako Burggraf 16281 Typhoon Lane Huntington Beach, CA 92649 Seawall IN: Huntington Harbour AT: Trinidad Island, Huntington Beach County of Orange State: CA Application By: Burggraf Sheet 5 of 7 Date: 8/4/00

Proposed Repair of Existing





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STATE OF CALIFORNIA-THE RESOURCES AGL

411 BURGESS DRIVE MENLO PARK, CA 94025

(650) 688-6340

DEPARTMENT OF FISH AND GAME MARINE REGION. GRAY DAVIS, Governor



August 31, 2000

SEP 0 5 2000

Department of Planning

Ms. Mary Beth Broeren Senior Planner City of Huntington Beach 2000 Main Street Huntington Beach, California 92648

Dear Ms. Broeren:

Department of Fish and Game (Department) personnel have reviewed the Draft Negative Declaration/ Environmental Assessment No. 00-05 for the Humboldt Island and Trinidad Island Seawall Repairs (No. 00-05). The proposed project will repair and renovate existing bulkheads at 40 properties on Humboldt Island and 64 properties on Trinidad Island, Huntington Harbor, Huntington Beach, Orange County, California. It is anticipated that 24 properties will require removal and/or repair of damaged piles. At 44 properties, vinyl sheet-pile will be installed 1-foot, 7-inches seaward of the bulkheads. At all properties, a protective rip-rap footing comprised of quarry waste material, ranging from sand to 8-inch fragments, will be placed at the bulkheads. The footing will extend a maximum of 11 feet from the bulkheads. Sheet-pile installation will eliminate soft bottom habitat while slope protection will impact eelgrass (*Zostera marina*) habitat.

Tetra Tech, Inc., the property owners' authorized agents, have prepared two separate mitigation plans to compensate for loss of soft bottom habitat and impacts to eelgrass. The "Soft Bottom Mitigation Plan," describes procedures to restore and create tidal influence to existing wetland areas located in the Bolsa Chica Ecological Reserve, managed by the Department, in an area bordered by Pacific Coast Highway and Warner Avenue, approximately 0.5- to 1.2-miles southwest of the bulkhead projects. The "Eelgrass Mitigation and Eelgrass Transplant Report," describes procedures for eelgrass transplant at a site delineated for eelgrass mitigation by Orange County, approximately 1 mile northwest of the impact area. Tetra Tech, Inc., transplanted 3,600 square feet of eelgrass in June 2000.

The Department has reviewed the mitigation plans and finds them adequate compensation for project induced losses. Thus, we conclude that the project, as currently proposed, would not have a significant adverse impact upon the existing marine environment provided the described mitigation plans are carried out in full. COASTAL COMMISSION

EXHIBIT # PAGE

As always, Department personnel are available to discuss our comments, concerns, and recommendations in greater detail. To arrange for a discussion, please contact Ms. Marilyn Fluharty, Environmental Specialist, California Department of Fish and Game, 4949 Viewridge Avenue, San Diego, CA 92123, telephone (858) 467–4231.

Sincerely,

Robert N. Tasto, Supervisor Project Review and Water Quality Program Marine Region

Ms. Marilyn Fluharty Department of Fish and Game San Diego, CA

CC:

EXHIBIT # PAGE 2

Memorandum

Mr. Karl Schwing To : California Coastal Commission 200 Oceangate Avenue Suite 1000 Long Beach, California 90802

TROPINER Date : July 6, 1999

JUL 1 4 1999

CHIFORNIA COAJIAL COMMISSION

From : Department of Fish and Game

Subject : Humboldt Island Homeowners Association Bulkhead Repair

This memo is in response to a request from Ms. Sarah McFadden, Tetra Tech Inc., representing the Humboldt Island Homeowners Association, concerning proposed project plans to repair and renovate existing bulkheads for 36 residences on southern Humboldt Island, Huntington Harbor, Huntington Beach, Orange County, California. Damaged piles will be removed and/or repaired at three properties. At 19 properties, vinyl sheet-pile will be installed 1 foot 7 inches seaward of the bulkheads. At all 36 properties a protective rip-rap footing, comprised of quarry waste material ranging from sand to 8 inch fragments, will be placed at the bulkheads. The footing will extend a maximum of 11 feet from the bulkheads.

The proposed project will impact hardscape, the water column, and soft bottom habitat. Impacts to hardscape (i.e., existing bulkheads and structures) and the water column are considered temporary, as the water quality will return to pre-construction conditions and the new structures will eventually be colonized by attachment organisms. However, impacts to soft bottom habitat will not be temporary. Based on information provided to the Department by Tetra Tech Inc., "expansion" of 19 bulkheads will result in a permanent loss of approximately 1,581 square feet of marine soft bottom bay habitat. In addition, approximately 17,700 square feet of soft bottom habitat will be buried by placement of rip-rap. Approximately 780 square feet of this soft bottom substrate is eelgrass (Zostera marina) habitat.

The permanent loss of marine soft bottom bay habitat is of concern to the Department. The Department strongly recommends that bulkhead projects be designed to eliminate or minimize loss of marine bay habitat. To accomplish this goal, we recommend that each property owner strive to construct its bulkhead either in place of the existing bulkhead or immediately in front of the existing bulkhead so that installation results in no net loss of intertidal habitat when measured at the Mean Higher High Water line. The Humboldt Island Homeowners' project has proposed sheet piling to be placed 1 foot 7 inches seaward of those bulkheads in need of repair. The sheet piling retains concrete and grout which is pumped in to fill existing voids in the bulkhead. Presumably the 1 foot 7 inch distance is necessary to allow sufficient clearance for concrete and grout piping, and to enable a pneumatic hammer to clear the bulkhead footing. It is the Department's position that bulkhead projects be constructed in such a manner to be the least environmentally damaging practicable alternative. Thus, we recommend the project proponent investigate alternative methodologies for filling voids in bulkheads. If this is deemed structurally unfeasible, then any incurred loss of marine soft bottom bay habitat should be mitigated.



Mr. Karl Schwing July 6, 1999 Page Two

The Department recognizes that placement of rip-rap at the bulkheads would result in an initial loss of ecological benefits to species associated with soft bottom habitat. However, in the case of unvegetated soft bottom habitat this loss would likely be short-term, as different organisms would recolonize the rip-rap. Thus, we believe that placement of rip-rap on unvegetated soft bottom habitat would not have a significant impact on the environment.

In contrast, impacts to vegetated soft bottom habitat, i.e., eelgrass, from placement of rip-rap are significant. It is well documented that eelgrass habitat provides forage, cover, reproductive opportunities, and other benefits to various fish species, and may be used by these species as permanent residence or nursery habitat. Impacts to eelgrass habitat have significant impacts on the environment, and eelgrass loss must be mitigated.

The project proponents plan to offset the loss of eelgrass in a manner consistent with the <u>Southern California Eelgrass Policy, as amended</u>. However, a specific eelgrass mitigation plan identifying the mitigation site has not been detailed at this time. In addition, the project proponent has not proposed a mitigation plan, nor recognized the necessity to compensate for the loss of 1,581 square feet of marine soft bottom bay habitat. The location and plans for mitigation sites are the responsibility of the project proponent. Therefore, until appropriate mitigation plans both for eelgrass loss and loss of soft bottom habitat have been developed and provided to the Department for review and approval, we cannot support this project.

As always, Department personnel are available to discuss our comments, concerns, and recommendations in greater detail. To arrange for a discussion, please contact Ms. Marilyn Fluharty, Environmental Specialist, California Department of Fish and Game, 4949 Viewridge Avenue, San Diego, California 92123, or by telephone at (619) 467-4231.

Sincerely,

DeWayne filling

DeWayne Johnston Regional Manager Marine Region

Department of Fish and Game San Diego, California

Ms. Marilyn Fluharty

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cc:

EXHIBIT #___5



California Regional Water Quality Control Board Santa Ana Region

Internet Address: http://www.swrcb.ca.gov/rwgcb8

3737 Main Street, Suite 500, Riverside, California 92501-3348

Phone (909) 782-4130 - FAX (909) 781-6288

Winston H. Hickey Secretary for . Environmental Protection

December 8, 2000

Richard K. Ashby 3751 Nimble Circle Huntington Beach, CA 92649

Bradley J. Buermer 3832 Seascape Drive Huntington Beach, CA 92649

R.L. Cull 3802 Seascape Drive Huntington Beach, CA 92649

Douglas & La Rac Daniels 3602 Venture Drive Huntington Beach, CA 92649

William B. & Christine A. Devideon 3401 Sagamore Drive Huntington Beach, CA 92649

Mark & Regina Denietolis 3491 Sagamore Drive Huntington Beach, CA 92649

James R. Grace 3842 Seascape Drive Huntington Beach, CA 92649

H. Henry Hirsch 3732 Nimble Circle Huntington Beach, CA 92649

Arthur Jan, Jr. 3431 Sagarnore Drive Huntington Beach, CA 92649

Nicholas Kosta 3362 Venture Drive Huntington Beach, CA 92649

William M. McCune 3791 Ragtime Circle Huntington Beach, CA 92649

Elizabeth Meadows 3692 Escapade Circle Huntington Beach, CA 92649

John S. & Irene D. Muratore 3742 Nimble Circle Huntington Beach, CA 92649

Beverty Newhall 3841 Seascape Drive Huntington Beach, CA 92649

John M. & Patricia Pratto 3822 Seascape Drive Huntington Beach, Ca 92649 Ruben & Cheryl Baghdassarian 3492 Venture Drive Huntington Beach, CA 92649

Robert & Masako Burggraf 16281 Typhoon Lane Huntington Beach, CA 92649

Eric Chen 3392 Venture Drive Huntington Beach, CA 92649

Alan B. Deuger 3801 Ragtime Circle Huntington Beach, CA 92649

Harry W. A. Dewson 3292 Venture Drive Huntington Beach, CA 92649

Liem & Anh B. Do 16291 Typhoon Lane Huntington Beach, CA 92649

Austin L. Green 16272 Sundancer Lane Huntington Beach, CA 92649

Clarence D. Hodges 3322 Venture Drive Huntington Beach, CA 92649

Robert M. & Helen M. Johnson 3521 Sagamore Drive Huntington Beach, CA 92649

Gregory D. Kriesel 3512 Venture Drive Huntington Beach, CA 92649

Thomas & Lynn T. McInally 3382 Venture Drive Huntington Beach, CA 92649

James P. Morley 3651 Venture Drive Huntington Beach, CA 92649

Lamonte G. Navarre 3691 Escapade Circle Huntington Beach, CA 92649

Huang Van Ong 3441 Sagamore Drive Huntington Beach, Ca 92649

Synus Raylan 3612 Venture Drive Huntington Beach, Ca 92649

California Environmental Protection Agency



Paul C. Byrne, Jr. Huntington Beach, CA 92649

3582 Venture Drive

3622 Venture Drive

Huntington Beach, CA 92649

3402 Venture Drive

3682 Escapade Circle Huntington Beach, CA 92649

3671 Venture Drive Huntington Beach, CA 92649 .

3442 Venture Drive Huntington Beach, CA 92649

Thomas I. Jr. & Janet McKnew 3661 Venture Drive Huntington Beach, CA 92649

Frank T. & Nancy C. Munoz 3452 Venture Drive

3332 Venture Drive Huntington Beach, CA 92649

Gary Pazornik 16262 Sundancer Lane

Zacharia Reda 3372 Venture Drive Huntington BOASTAL COMMISSION

EXHIBIT # PAGE OF.



DEC 1 2 2000

Huntington Beach, CA 92649

3811 Seascape Drive

Frederick & Ellen Chiu 3501 Sagamore Drive Huntington Beach, CA 92649

Alan B. Dauger Huntington Beach, CA 92649

Frank & Donna DeGelas Huntington Beach, CA 92649

Francis E. Goodyear 3422 Venture Drive

Rodney C. Hill Huntington Beach, CA 92649

Joseph & Benita Jacobs

Preston King

John D. & Nicolette M. Kubeck

Huntington Beach, CA 92649

William Newfield

Huntington Beach, Ca 92649

James Riddet 3812 Seascape Drive Huntington Beach, Ca 92649

Brian & Rose Saylin 3561 Sagamore Drive Huntington Beach, Ca 92649

Linda Silverman 3461 Sagamore Drive Huntington Beach, Ca 92649

George & Irene Streisfield 3531 Sagarnore Drive Huntington Beach, Ca 92649

Preste D. Taddeo 16251 Typhoon Lane Huntington Beach, Ca 92649

Trifone & Esther A. Uva 3421 Sagamore Drive Huntington Beach, Ca 92649

Lincoln S. Yee 3761 Nimble Circle Huntington Beach, Ca 92649 Yuval Rosenthal 16301Typhoon Lane Huntington Beach, Ca 92649

George F. Schofhauser 3342 Venture Drive Huntington Beach, Ca 92649

Steve Slusser 16305 Niantic Circle Huntington Beach, Ca 92649

Susan Sutter 3502 Venture Drive Huntington Beach, Ca 92649

Hisakazu Tajima 3462 venture Lane Huntington Beach, Ca 92649

Ralph B. & Marine M. Weaver 16261 Typhoon Lane Huntington Beach, Ca 92649

Yaghoub Younessi 3352 Venture Drive Huntington Beach, Ca 92649 Harry M. Ross 3831 Seascape Drive Huntington Beach, Ca 92649

R. James Schaffer 16412 Sundancer Lane Huntington Beach, Ca 92649

Howard E. Stein 3541 Sagamore Drive Huntington Beach, Ca 92649

Robert Swain 16271 Typhoon Lane Huntington Beach, Ca 92649

Stanley S. Tseng 3411 Sagamore Drive Huntington Beach, Ca 92649

Kenneth L. Yaryan 3782 Ragtime Circle Huntington Beach, Ca 92649

CLEAN WATER ACT SECTION 401 WATER QUALITY CERTIFICATION FOR THE PROPOSED TRINIDAD ISLAND BULKHEAD REPAIR ON PROPERTIES CONTAINING EELGRASS AND SOFT BOTTOM HABITAT, CITY OF HUNTINGTON BEACH (ACOE REFERENCE #200100038-YJC)

Dear Trinidad Island Homeowners:

This is in response to the October 9, 2000 transmittals we received on October 11, 2000 and additional information received on November 21, 2000, requesting 401 water quality standards certification under section 401 of the Clean Water Act for the above referenced project.

1. Project Description:

Sixty-four Trinidad Island homeowners are proposing to repair and restore the foundation of an existing bulkhead confining a portion of Trinidad Island in Huntington Beach. In locations of severe bulkhead erosion, the proposed construction will involve removing damaged timber and replacement with steel jacks. The voids within the repaired structure will be pressure-filled with concrete and grout to protect the steel surfaces from corrosion. A fiberglass-reinforced plastic sheet will be placed at a maximum distance of 1'7" in front of the bulkhead face to retain the pumped concrete and provide structural integrity for the bulkhead. A blanket of coarse material over filter fabric will be applied seaward of the sheet pile at a 2:1 slope from the top of the footing, and extend out a maximum of 8 feet from the bulkhead (dependent on existing slope and erosion conditions). The blanket will help prevent seawall footing scour, as well as prevent fish from burrowing under the wall.

COASTAL COMMISSION

EXHIBIT # PAGE 2

In locations of minimal erosion, coarse material will be backfilled over filter fabric as slope protection.

The proposed construction activities may cause significant permanent impact to eelgrass, a sensitive plant species, and/or may also result in the loss of soft bottom habitat. Thirty properties will permanently impact eelgrass habitat, and

California Environmental Protection Agency

S Recycled Paper

December 8, 2000

-3-

17 properties will permanently impact soft bottom habitat.

2. Receiving water:

3. Fill area:

4. Dredge volume:

5. Federal permit:

COASTAL COMMISSION

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PAGE

6. Compensatory mitigation:

Ocean: 0.69 acres of permanent impact. No wetlands will be impacted.

Huntington Harbour, Orange County

N/A

U. S. Army Corps of Engineers, Individual Permit # 200100038-YJC

Eelgrass Habitat Mitigation

The proposed bulkhead repair at Trinidad Island will permanently impact 1671.9 square feet of eelgrass habitat. The mitigation for this site will require transplanting eelgrass at a 1.2:1 ratio. On October 16, 2000, Regional Board staff received an <u>Eelgrass Mitigation Report and Eelgrass Transplant Report</u> from Tetra Tech, Inc. The report indicated that a Memorandum of Understanding between the City of Huntington Beach and the County of Orange stipulates that Trinidad Island residents will adhere to the <u>Eelgrass Mitigation Report and Eelgrass Transplant Report</u>. The mitigation project, including monitoring and evaluation, must also be consistent with the Southern California Eelgrass Mitigation Policy developed by the National Marine Fisheries Service, U.S. Fish and Wildlife Service, and the California Department of Fish and game (February 2, 1999).

The residents have already conducted the eelgrass transplant program under the guidance of the California Department of Fish and Game in June of 2000. The total mitigation volume of 1671.9 square feet of eelgrass was transplanted in Huntington Harbour approximately one mile northwest of the impacted properties. The mitigation program is currently in the monitoring and evaluation phase, which is required for a minimum of five years. In addition, the permittee must identify and mark the eelgrass areas to be avoided during bulkhead construction.

Soft Bottom Habitat Mitigation

Each homeowner is responsible to mitigate for the loss of soft bottom habitat as a result of the bulkhead repairs. Tetra Tech, Inc., the consulting firm representing the Trinidad Island Homeowners, has prepared a <u>Soft Bottom Mitigation Plan</u> (Plan) that has been accepted by the California Department of Fish and Game (CDFG). The mitigation site is in the Bolsa Chica Wetlands area, 0.5 - 1.2 miles southwest of the impacted properties. The Plan proposes to compensate for impacts to 340.4 square feet of soft bottom by requiring: repair of an existing conduit; removal of concrete debris; regrading of the mitigation area to an elevation similar to an adjacent wetland area; monitoring surveys; and evaluating the success of the mitigation site. The mitigation plan proposes to regrade a total of 680.8 square feet (based on a 2:1 mitigation ratio) within the Bolsa Chica Wetlands to compensate for impacts from this project.

Best Management Practices will be implemented at the mitigation site to minimize impacts to surrounding areas. The pickleweed on site will be protected and/or salvaged. Any disturbed pickleweed will be replaced with pickleweed from an adjacent location or from a nursery. The planting will be performed under the direction of the CDFG.

Adherence to the <u>Soft Bottom Mitigation Plan</u>, submitted April 2000 is required. In addition, the mitigation site must be monitored for a minimum of five years.

California Environmental Protection Agency

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December 8, 2000

		Trinidad Island R	esidents and Associated Eelgra	ss/Soft Bottom Impa	cta
	• .	Applicants Name	Project Street Address	Lot Number	Habitat Impact
		Richard K. Ashby	3751 Nimble Circle	41	SB
		Ruben & Cheryl Baghdassarian	3492 Venture Drive	. 2	E
		Alan E. Broido	16311 Typhoon Lane	20	E
•	••	Bradley J. Buermer	3832 Seascape Drive	20	E
•		Robert & Masako Burggraf	16281 Typhoon Lane	23	E, SB
		Paul C. Byter, Jr.	3811 Seescape Drive	15	
	•	K.L. CHI Eric Chan	2202 Versus Drive	4	E, 30
		Enclosick & Ellen Chin	3592 Vendre Drive	70	E Ch
-		Devides & La Res Devide	3607 Venture Drive	70	.2
		Alen B. Dasser	3801 Restime Circle	31	SR
		Alan B. Dauger	3582 Venture Drive	46	E.SB
		William B. & Christine A. Davidson	3401 Segamore Drive	70	E.SB
	•	Harry W. A. Dawson	3292 Venture Drive	19	E
		Frank & Donna DoGeins	3622 Venture Drive	64	E
		Mark & Regina Deniciolis	3491 Sagamore Drive	78	
•		Liem & Anh B. Do	16291 Typhoon Lane	22	E
		Francis E. Goodyear	3422 Venture Drive	7	E
•		James R. Grace	3842 Seascape Drive	19	E
	•	Austin L. Green	16272 Sundancer Lane	27	_ *
		Rodney C. Hill	3402 Venture Drive		E
	•	H. Henry Hirsch	3732 Nimble Circle	44	SB
	•	Clarence D. Hodges	3322 Venture Drive	16	E
		Joseph & Benita Jacobs	3682 Escapade Circle	55	E
		Arthur Jan, Jr.	3431 Segamore Drive	73	SB
		Robert M. & Helen M. Johnson	3521 Sagarnore Drive	81	SB
		Preston King	3671 Venture Drive	64	SB
		Nicholas Kosta	3362 Venture Drive	12	E, SB
	· · ·	Gregory D. Kriesel	3512 Venture Drive	40	Ę
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		William M. Mousic	3791 Kinguinie Calcie 3282 Maatuun Duint	30	E CD
		Thomas & Lynn 1. Niching	3562 VERNIE LETVE	10 43	E, 30
		Florebath Mandoms	3607 Econode Circle	4	•
		Innes P Marley	3651 Venture Drive	6	
		Frank T. & Nancy C. Manoz	3452 Venture Drive	7	F
	5	John S. & Irene D. Muratore	3742 Nimble Circle	43	Ē
• •	· · · ·	Lamonte G. Navarre	3691 Escapede Circle	ά	-
		William Newfield	3332 Venture Drive	15	E
		Beverly Newhall	3841 Seascape Drive	18	-
		Huang Van Ong	3441 Segamore Drive	74	E. SB
	· · .	Gary Pazonaik	16262 Sundancer Lane	26	
•	· ·	John M. & Patricia Pratto	3822 Seascape Drive	21	E
		Syrus Rayhan	3612 Venture Drive	69	E
		Zacharia Roda	3372 Venture Drive	II .	E
		James Riddet	3812 Seascape Drive	22	E
		Yuvai Roscathal	16301Typhoon Lane	21	E
		Harry M. Ross	3831 Senscape Drive	17	
		Brian & Kose Sayim	3361 Saganore Drive	84	
		George P. Schollinger	3342 Venuire Laive	14	E
		K. Janks Schalter	2461 Summer Drive	47	
		Steve Sloper	16306 Minute Prints	70	E 65
		Juste Distance Monument & Statia	10000 Milling Caulo 1011 Saaamoon Duine	· //	E, 38
		George & Irene Stratefield	3531 Segmore Drive	Ď	SR
COASTAL	COMMIC	CIQL Same	3502 Venture Drive	T .	Ê.
- OUTO INE (Robert Swain	16271 Typhoon Lane	24	Ē
	-	Preste D. Taddeo	16251 Typhone Lane	26	-
		Hisakaza Tajima	3462 venture Lane	3	E
P3// 110	· · · /	Stanley S. Tseng	3411 Sagamore Drive	71	•
EXHIBIT #_	ь	Trifone & Esther A. Uva	3421 Segamore Drive	72	E, SB
			-		

EXHIBIT #__ PAGE 4 OF 6

California Environmental Protection Agency

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December 8, 2000

Ralph B. & Marine N Kenneth L. Yaryan Lincoln S. Yee Yaghoub Younessi	4. Weaver	16261 Typhoon Lane 3782 Ragtime Circle 3761 Nimble Circle 3352 Venture Drive	25 32 42 13	E, SB
E = Eelerass	SB = Soft	Bottom	•	

Trinidad Island Homeowners propose to implement Best Management Practices (BMP) to ensure that there is not excessive erosion and to prevent pollutant discharges during project construction. Turbidity will be minimized by installing a filter fabric between the fine sediments and the coarse materials.

Trinidad Island Homeowners have received an individual permit (#200100038-YJC) and a Letter of Permission from the U.S. Army Corps of Engineers in compliance with Section 404 of the Clean Water Act. A certified Negative Declaration was received for this project on October 19, 2000.

Resolution No. 96-9 (copy enclosed) provides that waste discharge requirements for certain types of discharges are waived provided that criteria and conditions specified in the Resolution are met. Provided that the criteria and conditions for Minor Dredging Projects specified on page 1 (of Attachment "A" to the Resolution), Other Insignificant Discharges of Wastewater to Land specified on page 4, and the general conditions specified on page 4 are met, waste discharge requirements are waived for this project.

Caulerpa taxifolia Stipulation:

In June 2000, Caulerpa taxifolia, an invasive marine seaweed, was reported to be found in a lagoon off Huntington Harbour, Since then, it has been located within Huntington Harbour itself. The Regional Board, California Department of Fish and Game (CDFG), and other agencies are involved in extensive efforts to eradicate this seaweed and prevent its transport to other areas. Regional Board staff has contacted Tetra Tech, Inc. regarding this matter, and Tetra Tech, Inc. informed us that there were no signs of Caulerpa at the proposed project sites. This must be confirmed prior to any repair/restoration efforts since those efforts would likely contribute to the dispersal of this alga, if it is present. Therefore, coordination with CDFG regarding an extensive survey of the project site for Caulerpa is required prior to initiation of the project. A letter indicating that CDFG has been contacted and clearance from them has been obtained stating that the properties that will be impacted do not have Caulerpa must be submitted to the Regional Board prior to the start of the project. If Caulerpa is found prior to or during implementation of the project, no work should begin or continue at that location until authorized by Regional Board staff. Upon discovery of the invasive seaweed, which must not be disturbed, the Regional Board must be notified immediately, reporting the location and date of discovery. In addition, should no Caulerpa be observed during the bulkhead repair, please notify the Regional Board of this fact when all property repairs at Trinidad Island have been completed. This will help us to establish a database of infestation or the occurrence or absence of Caulerpa. In turn, this will help us to locate and prevent the spread of this invasive seaweed, which has severe adverse effects on the ecosystem.

Pursuant to California Water Code, Section 1058, and Pursuant to 23 CCR §3860, the following shall be included as conditions of all water quality certification actions:

(a) Every certification action is subject to modification or revocation upon administrative or judicial review, including review and amendment pursuant to Section 13330 of the Water Code and Article 6 (commencing with Section 3867) of Chapter 28. Certification of 23 CCR.

(b) Certification is not intended and shall not be construed to apply to any activity involving a COASTAL COMMISSION facility and requiring a FERC license or an amendment to a FERC license unless the COASTAL COMMISSION of Chapter 28 of 23

EXHIBIT # PAGE

California Environmental Protection Agency

Recycled Paper

December 8, 2000

CCR and that application specifically identified that a FERC license or amendment to a FERC license for a hydroelectric facility was being sought.

(c) Certification is conditioned upon total payment of any fee required under Chapter 28 of 23 CCR and owed by the applicant.

If the above stated conditions are changed, any of the criteria or conditions as previously described are not met, or new information becomes available that indicates a water quality problem, we may formulate Waste Discharge Requirements.

Please notify Stephanie M. Gasca with the Santa Ana Regional Board staff before project construction on this project begins. Should there be any questions, please contact Wanda Smith at (909) 782-4468 or Stephanie M. Gasca at (909) 782-3221.

Sincerely,

D J. THIBEAULT

Executive Officer

Attachment

cc (with attachment): Tetra Tech- Sarah McFadden

cc (w/out attachment):

U.S. Environmental Protection Agency, Director of Water Division (WTR-1) - Alexis Strauss

U.S. Army Corps of Engineers, Los Angeles District - Jae Chung

U.S. Fish and Wildlife Service, Carlsbad Office - Christine Moen

California Department of Fish and Game - Marilyn Fluharty

California Department of Fish and Game - Erick Burres

California Coastal Commission, Long Beach Branch - Karl Schwing

State Water Resources Control Board, Watersheds Project Support Section -William R. Campbell, Chief

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EXHIBIT # PAGE

California Environmental Protection Agency

GRAY DAVIS, Governor

CALIFORNIA STATE LANDS COMMISSION 100 Howe Avenue, Suite 100-South Sacramento, CA 95825-8202



PAUL D. THAYER, Executive Officer (916) 574-1800 FAX (916) 574-1944 California Relay Service From TDD Phone 1-800-735-2 from Voice Phone 1-800-735-29-1

> Contact Phone: (916) 574-1892 Contact FAX: (916) 574-1925

March 24, 2009/ Cost Region APR 3 2000 COASTAL CONVIA COANIA COANIA COANIA

File Ref: W 25628 W 25444

Fernando Pages Tetra Tech Inc. 670 North Rosemead Blvd. Pasadena, CA 91107

Dear Mr. Pages:

SUBJECT: Proposed Bulkhead Repairs on 62 Residential Properties at Trinidad Island, Huntington Harbour, Orange County

This is in response to your request on behalf of your clients, 62 residential property owners at Trinidad Island in Huntington Harbour, for a determination by the California State Lands Commission (CSLC) whether it asserts a sovereign title interest in the properties that the subject projects will occupy and whether it asserts that the projects will intrude into an area that is subject to the public easement in navigable waters.

The facts pertaining to your clients' projects, as we understand them, are these:

Your clients are proposing to repair existing bulkheads located adjacent to various residential properties throughout Trinidad Island in Huntington Harbour. The repairs will involve further waterward reinforcement of the bulkheads. Pursuant to two agreements entered into in 1961 and 1962, BLA 18 and SLL 34, the CSLC settled certain property (boundary and title) ownership issues with the Huntington Harbour Corporation involving Huntington Harbour. The CSLC's area of leasing jurisdiction extends over the state's fee title ownership including the areas that are referred to as the Main and Midway Channels. The state retains a Public Trust easement over additional within Huntington Harbour. Specifically with regard to Trinidad Island, the 20 lots located within Tracts 8636 and 9335 (Venture Drive) are located adjacent to the north fork of the Main Channel. The bulkheads are assumed to be located on privatelyowned lots adjacent to the boundary between the private upland and the state's fee ownership.



Fernando Pages

Based on our review of the information you provided, the proposed repair projects within Tracts 8636 and 9335 are located in the Main Channel and will include sovereign lands lying waterward of the existing bulkheads, and therefore require CSLC authorization. An application(s) will need to be submitted for the 20 lots along Venture Drive. One application may be submitted for all 20 lots, along with a filing fee of \$25 per lot and a processing deposit of \$3000, for a total of \$3500. The homeowners may wish to consider having one individual represent them during the application process. However, all of the homeowners will need to be signatories to the lease documents.

For your information, back in 1997, I reviewed plans from Moffatt & Nichol Engineers relative to bulkhead repairs at 3302 and 3312 Venture Drive. In mid-1998, I was subsequently advised by M & N that the property owners (Shea and Albert) would be included as part of an application to be submitted on behalf of many other property owners for bulkhead repairs throughout this area of Huntington Harbour. Please advise if your firm will be handling the projects for these two properties as part of the larger Trinidad Island projects you are proposing.

I have enclosed information relative to the CSLC's application process. Please have the application completed and returned to me, along with the necessary fees, as soon as possible. In addition, the projects are subject to environmental review by the CLSC's staff. Standard for this review are set forth in the California Environmental Quality Act (CEQA), the State CEQA Guidelines, and the Public Resources Code.

It is our understanding that a significant number of property owners in Huntington Harbour in addition to your clients are proposing bulkhead repairs and that before these projects are considered by the California Coastal Commission, the State Department of Fish and Game is requesting that a Mitigation Plan be prepared to mitigate impacts to soft-bottom habitat. As to all of the bulkhead repair projects being proposed by your clients, whether subject to the CSLC's leasing jurisdiction and/or the Public Trust Easement, we will be reviewing that Mitigation Plan as part of our consideration of your clients' projects.

Upon receipt of the application and fees, your clients or their designated representative will be provided a reimbursement agreement. An executed reimbursement agreement to cover the CSLC's cost to process these transactions is required as part of a complete application. If the actual staff costs of processing this transaction are less than the deposited amount, the difference will be refunded.

On a somewhat related matter, our files indicate that seven of the lots on Venture Drive (Tract 8636, Lots 1 and 2; Tract 9168, Lots 68, 69, 70; and Tract 9335, Lots 40 and 46) have existing recreational pier leases for boat docks. Our files also indicate that thirteen of the lots proposed for bulkhead repairs (Tract 8636, Lots 3, 4, 5, 7, 8, 9, 10, 11, 12, 13, 14, 15, and 16) do not currently have recreational pier leases for boat

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Fernando Pages

docks. To the extent that any or all of these thirteen lots have existing boat docks, recreational pier lease(s) are required. Please confirm the status of these thirteen lots with regard to this issue.

Sincerely,

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Jane E. Smith Public Land Management Specialist Southern California Region

Enclosure

cc: Marilyn Fluharty, DFG

Karl Schwing, CCC/Long Beach

EXHIBIT # 3 PAGE ___
SOUTHERN CALIFORNIA EELGRASS MITIGATION POLICY

(Adopted July 31, 1991)

Eelgrass (Zostera marina) vegetated areas function as important habitat for a variety of fish and other wildlife. In order to standardize and maintain a consistent policy regarding mitigating adverse impacts to eelgrass resources, the following policy has been developed by the Federal and State resource agencies (National Marine Fisheries Service, U.S. Fish and Wildlife Service, and the California Department of Fish and Game). This policy should be cited as the Southern California Eelgrass Mitigation Policy (revision 8).

For clarity, the following definitions apply. "Project" refers to work performed on-site to accomplish the applicant's purpose. "Mitigation" refers to work performed to compensate for any adverse impacts caused by the "project". "Resource agencies" refers to National Marine Fisheries Service, U.S. Fish and Wildlife Service, and the California Department of Fish and Game.

1. Mitigation Need. Eelgrass transplants shall be considered only after the normal provisions and policies regarding avoidance and minimization, as addressed in the Section 404 Mitigation Memorandum of Agreement between the Corps of Engineers and Environmental Protection Agency, have been pursued to the fullest extent possible prior to the development of any mitigation program.

2. Mitigation Map. The project applicant shall map thoroughly the area, distribution, density and relationship to depth contours of any eelgrass beds likely to be impacted by project construction. This includes areas immediately adjacent to the project site which have the potential to be indirectly or inadvertently impacted as well as areas having the proper depth and substrate requirements for eelgrass but which currently lack vegetation.

Protocol for mapping shall consist of the following format:

1) Coordinates

Horizontal datum - Universal Transverse Mercator (UTM), NAD 83, Zone 11

Vertical datum - Mean Lower Low Water (MLLW), depth in feet.

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2) Units

Transects and grids in meters.

Area measurements in square meters/hectares.

All mapping efforts must be completed during the active growth phase for the vegetation (typically March through October) and shall be valid for a period of 120 days with the exception of surveys completed in August - October.

A survey completed in August - October shall be valid until the resumption of active growth (i.e.,

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March 1). After project construction, a post-project survey shall be completed within 30 days. The actual area of impact shall be determined from this survey.

3. Mitigation Site. The location of eelgrass transplant mitigation shall be in areas similar to those where the initial impact occurs. Factors such as, distance from project, depth, sediment type, distance from ocean connection, water quality, and currents are among those that should be considered in evaluating potential sites.

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4. Mitigation Size. In the case of transplant mitigation activities that occur concurrent to the project that results in damage to the existing eelgrass resource, a ratio of 1.2 to 1 shall apply. That is, for each square meter adversely impacted, 1.2 square meters of new suitable habitat, vegetated with eelgrass, must be created. The rationale for this ratio is based on, 1) the time (i.e., generally three years) necessary for a mitigation site to reach full fishery utilization and 2) the need to offset any productivity losses during this recovery period within five years. An exception to the 1.2 to 1 requirement shall be allowed when the impact is temporary and the total area of impact is less than 100 square meters. Mitigation on a one-for-one basis shall be acceptable for projects that meet these requirements (see section 11 for projects impacting less than 10 square meters).

Transplant mitigation completed three years in advance of the impact (i.e., mitigation banks) will not incur the additional 20% requirement and, therefore, can be constructed on a one-for-one basis. However, all other annual monitoring requirements (see sections 8-9) remain the same irrespective of when the transplant is completed.

Project applicants should consider increasing the size of the required mitigation area by 20-30% to provide greater assurance that the success criteria, as specified in Section 9, will be met. In addition, alternative contingent mitigation must be specified, and included in any required permits, to address situation where performance standards (see section 9) are not met.

5. Mitigation Technique. Techniques for the construction and planting of the eelgrass mitigation site shall be consistent with the best available technology at the time of the project. Donor material shall be taken from the area of direct impact whenever possible, but also should include a minimum of two additional distinct sites to better ensure genetic diversity of the donor plants. No more than 10% of an existing bed shall be harvested for transplanting purposes. Plants harvested shall be taken in a manner to thin an existing bed without leaving any noticeable bare areas. Written permission to harvest donor plants must be obtained from the California Department of Fish and Game.

Plantings should consist of bare-root bundles consisting of 8-12 individual turions. Specific spacing of transplant units shall be at the discretion of the project applicant. However, it is understood that whatever techniques are employed, they must comply with the stated requirements and criteria.

6. Mitigation Timing. For off-site mitigation, transplanting should be started prior to or concurrent with the initiation of in-water construction resulting in the impact to the eelgrass bed. Any off-site mitigation project which fails to initiate transplanting work within 135 days following the initiation of the in-water construction resulting in impact to the eelgrass bed will be subject to additional mitigation requirements as specified in section 7. For on-site mitigation, trepastial SOMMESSION

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postponed when construction work is likely to impact the mitigation. However, transplanting of onsite mitigation should be started no later than 135 days after initiation of in-water construction activities. A construction schedule which includes specific starting and ending dates for all work including mitigation activities shall be provided to the resource agencies for approval at least 30 days prior to initiating in-water construction.

7. Mitigation Delay. If, according to the construction schedule or because of any delays, mitigation cannot be started within 135 days of initiating in-water construction, the eelgrass replacement mitigation obligation shall increase at a rate of seven percent for each month of delay. This increase is necessary to ensure that all productivity losses incurred during this period are sufficiently offset within five years.

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8. Mitigation Monitoring. Monitoring the success of eelgrass mitigation shall be required for a period of five years for most projects. Monitoring activities shall determine the area of eelgrass and density of plants at the transplant site and shall be conducted at 3, 6, 12, 24, 36, 48, and 60 months after completion of the transplant. All monitoring work must be conducted during the active vegetative growth period and shall avoid the winter months of November through February. Sufficient flexibility in the scheduling of the 3 and 6 month surveys shall be allowed in order to ensure the work is completed during this active growth period. Additional monitoring beyond the 60 month period may be required in those instances where stability of the proposed transplant site is questionable or where other factors may influence the long-term success of transplant.

The monitoring of an adjacent or other acceptable control area (subject to the approval of the resource agencies) to account for any natural changes or fluctuations in bed width or density must be included as an element of the overall program.

A monitoring schedule that indicates when each of the required monitoring events will be completed shall be provided to the resource agencies prior to or concurrent with the initiation of the mitigation.

Monitoring reports shall be provided to the resource agencies within 30 days after the completion of each required monitoring period.

9. Mitigation Success. Criteria for determination of transplant success shall be based upon a comparison of vegetation coverage (area) and density (turions per square meter) between the project and mitigation sites. Extent of vegetated cover is defined as that area where eelgrass is present and where gaps in coverage are less than one meter between individual turion clusters. Density of shoots is defined by the number of turions per area present in representative samples within the control or transplant bed. Specific criteria are as follows:

a. a minimum of 70 percent area of eelgrass bed and 30 percent density after the first year.

b. a minimum of 85 percent area of eelgrass bed and 70 percent density after the second year.

c. a sustained 100 percent area of eelgrass bed and at least 85 percent density for the third, fourth and fifth years. COASTAL COMMISSION

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Should the required eelgrass transplant fail to meet the established criteria, then a Supplementary Transplant Area (STA) shall be constructed, if necessary, and planted. The size of this STA shall be determined by the following formula:

 $STA = MTA \times (|A_t + D_t| - |A_c + D_c|)$

MTA = mitigation transplant area.

 A_t = transplant deficiency or excess in area of coverage criterion (%).

 D_t = transplant deficiency in density criterion (%).

 A_c = natural decline in area of control (%).

 D_{c}^{-} = natural decline in density of control (%).

Four conditions apply:

1) For years 2-5, an excess of only up to 30% in area of coverage over the stated criterion with a density of at least 60% as compared to the project area may be used to offset any deficiencies in the density criterion.

2) Only excesses in area criterion equal to or less than the deficiencies in density shall be entered into the STA formula.

3) Densities which exceed any of the stated criteria shall not be used to offset any deficiencies in area of coverage.

4) Any required STA must be initiated within 120 days following the monitoring event that identifies a deficiency in meeting the success criteria. Any delays beyond 120 days in the implementation of the STA shall be subject to the penalties as described in Section 7.

10. Mitigation Bank. Any mitigation transplant success that, after five years, exceeds the mitigation requirements, as defined in section 9, may be considered as credit in a "mitigation bank". Establishment of any "mitigation bank" and use of any credits accrued from such a bank must be with the approval of the resource agencies and be consistent with the provisions stated in this policy. Monitoring of any approved mitigation bank shall be conducted on an annual basis until all credits are exhausted.

11. Exclusions.

1) Placement of a single pipeline, cable, or other similar utility line across an existing eelgrass bed with an impact corridor of no more than ½ meter wide may be excluded from the provisions of this policy with concurrence of the resource agencies. After project construction, a post-project survey UASIAL COMMISSION

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shall be completed within 30 days and the results shall be sent to the resource agencies. The actual area of impact shall be determined from this survey. An additional survey shall be completed after 12 months to insure that the project or impacts attributable to the project have not exceeded the allowed ½ meter corridor width. Should the post-project or 12 month survey demonstrate a loss of eelgrass greater than the ½ meter wide corridor, then mitigation pursuant to sections 1-11 of this policy shall be required.

2) Projects impacting less than 10 square meters. For these projects, an exemption may be requested by a project applicant from the mitigation requirements as stated in this policy, provided suitable outof-kind mitigation is proposed. A case-by-case evaluation and determination regarding the applicability of the requested exemption shall be made by the resource agencies.

(last revised 2/2/99)

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