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GRAY DAVIS, Governor

Filed:June 6, 200249th Day:July 30, 2002180th Day:December 8, 2002Staff:FSY-LB FSYStaff Report:October 17, 2002Hearing Date:November 5-8, 2002Commission Action:



STAFF REPORT: CONSENT CALENDAR

APPLICATION NO.:	5-02-042		
APPLICANTS:	Tara Rands	RECORD PACKET COPY	
AGENT:	John Morgan		
PROJECT LOCATION:	1132 East Balboa Boulevard, City of Newport Beach (County of Orange)		
PROJECT DESCRIPTION:	Demolish and construct a single family residence, demolish and construct a bulkhead in the same location and also extend an existing bayfront patio over the water.		

LOCAL APPROVALS RECEIVED: Approval In Concept from the City of Newport Beach Planning Department dated April 4, 2001; Approval In Concept (2nd Revision) from the City of Newport Beach Planning Department dated June 4, 2002; Approval In Concept from the City of Newport Beach Harbor Resources Division dated May 2, 2001, Order for a Standard Clean Water Act Section 401 Water Quality Standards Certification dated April 8, 2002 from the Regional Water Quality Control Board and Addendum to the Order for a Standard Clean Water Act Section 401 Water Quality Standards Certification dated May 28, 2002 from the Regional Water Quality Control Board and Addendum to the Order for a Standard Clean Water Quality Control Board.

SUMMARY OF STAFF RECOMMENDATION:

The applicants are proposing the demolition and construction of a single family residence, demolition and construction of a bulkhead in the same location and also extend an existing bayfront patio over the water on a bayfront lot in Newport Beach. The major issues of this staff report concerns bayfront development and water quality impacts during and after construction.

Staff is recommending <u>APPROVAL</u> of the proposed project with two (2) special conditions regarding: 1) construction responsibilities and debris removal and 2) submittal of a Drainage and Run-Off Control Plan.

SUBSTANTIVE FILE DOCUMENTS: City of Newport Beach Certified Land Use Plan; Coastal Development Permits 5-00-495 (Schulze); 5-01-104 (Fluter); 5-01-117 (Childs); *Preliminary Geotechnical Investigation*, *1132 E. Balboa Blvd., Newport Beach, California (Project File No. 20146-101)* prepared by P.A. & Associates dated July 27, 2000; letter from staff to John Morgan dated May 18, 2001; letter from John Morgan to staff dated January 31, 2002; letter from John Morgan to staff dated February 4, 2002; Tara Rands Residence--Coastal Engineering Assessment

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prepared by Noble Consultants, Inc. dated August 23, 2001; *Marine Biological Resources Impact Assessment* prepared by Coastal Resources Management dated January 28, 2002; *Marine Biological Survey and Site Assessment for Bulkhead Replacement, Deck, and Supporting Pile Improvements at 1132 East Balboa Boulevard, Newport Beach, CA.* prepared by Coastal Resources Management dated January 30, 2002; letter from Noble Consultants, Inc. to John Morgan dated May 17, 2002; and *Report Update, 1132 E. Balboa Bivd., Newport Beach, California (Project File No. 20146-101)* prepared by P.A. & Associates received June 11, 2002.

LIST OF EXHIBITS

- 1. Location Map
- 2. Assessor's Parcel Map
- 3. Site Plan from Noble Consultants, Inc.
- 4. Section view of bulkhead, deck and piles from Noble Consultants, Inc.
- 5. Approval-In-Concept Plan from the City of Newport Beach Harbor Resources Division
- 6. Site Plan/Drainage Plan
- 7. Floor Plans
- 8. Elevations
- 9. Roof Plan
- 10. Deck Plan and Site Section
- 11. Drainage Plan Details

STAFF RECOMMENDATION:

Staff recommends that the Commission APPROVE the permit application with special conditions.

MOTION:

I move that the Commission approve CDP No. 5-02-042 pursuant to the staff recommendation.

Staff recommends a <u>YES</u> vote. This will result in adoption of the following resolution and findings. The motion passes only by affirmative vote of a majority of Commissioners present.

RESOLUTION:

I. APPROVAL WITH CONDITIONS

The Commission hereby **APPROVES** a coastal development permit for the proposed development and adopts the findings set forth below on grounds that the development as conditioned will be in conformity with the policies of Chapter 3 of the Coastal Act and will not prejudice the ability of the local government having jurisdiction over the area to prepare a Local Coastal Program conforming to the provisions of Chapter 3. Approval of the permit complies with the California Environmental Quality Act because either 1) feasible mitigation measures and/or alternatives have been incorporated to substantially lessen any significant adverse effects of the

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development on the environment, or 2) there are no further feasible mitigation measures or alternatives that would substantially lessen any significant adverse impacts of the development on the environment.

II. STANDARD CONDITIONS

- 1. <u>Notice of Receipt and Acknowledgment.</u> The permit is not valid and development shall not commence until a copy of the permit, signed by the permittee or authorized agent, acknowledging receipt of the permit and acceptance of the terms and conditions, is returned to the Commission office.
- 2. <u>Expiration.</u> If development has not commenced, the permit will expire two years from the date this permit is reported to the Commission. Development shall be pursued in a diligent manner and completed in a reasonable period of time. Application for extension of the permit must be made prior to the expiration date.
- 3. <u>Interpretation.</u> Any questions of intent or interpretation of any condition will be resolved by the Executive Director or the Commission.
- 4. <u>Assignment.</u> The permit may be assigned to any qualified person, provided assignee files with the Commission an affidavit accepting all terms and conditions of the permit.
- 5. <u>Terms and Conditions Run with the Land.</u> These terms and conditions shall be perpetual, and it is the intention of the Commission and the permittee to bind all future owners and possessors of the subject property to the terms and conditions.

III. SPECIAL CONDITIONS

1. Construction Responsibilities and Debris Removal

- (a) No construction materials, equipment, debris, or waste will be placed or stored where it may be subject to wave wind, or rain erosion and dispersion.
- (b) Any and all construction material will be removed from the site within 10 days of completion of construction.
- (c) Machinery or construction materials not essential for project improvements will not be allowed at any time in the intertidal zone.
- (d) If turbid conditions are generated during construction a silt curtain will be utilized to control turbidity.
- (e) Floating booms will be used to contain debris discharged into coastal waters and any debris discharged will be removed as soon as possible but no later than the end of each day.
- (f) Non-buoyant debris discharged into coastal waters will be recovered by divers as soon as possible after loss.

2. Drainage and Run-Off Control Plan

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- A. **PRIOR TO ISSUANCE OF THE COASTAL DEVELOPMENT PERMIT**, the applicant shall submit, for review and approval of the Executive Director, a drainage and runoff control plan showing roof drainage and runoff from all impervious areas directed to dry wells or vegetated/landscaped areas. Vegetated landscaped areas shall only consist of native plants or non-native drought tolerant plants which are non-invasive.
- B. The permittee shall undertake development in accordance with the approved final plan. Any proposed changes to the approved final plan shall be reported to the Executive Director. No changes to the approved final plan shall occur without a Commission amendment to this coastal development permit unless the Executive Director determines that no amendment is required.

IV. FINDINGS AND DECLARATIONS:

The Commission hereby finds and declares:

A. PROJECT LOCATION AND DESCRIPTION

The proposed project is located on a bayfront lot fronting Newport Bay at 1132 East Balboa Boulevard in the City of Newport Beach, County of Orange (Exhibits #1-2). North of the project site is Newport Bay; South of the project site is East Balboa Boulevard and to the East and West are existing residential structures on bulkheaded lots. The project site is located in a residential area where the majority of the homes fronting Newport Bay are located on bulkheaded lots. Staff has researched and determined that the majority of the existing bulkheads are pre-coastal (meaning that they pre-date the Coastal Act and the creation of the Coastal Commission) due to the lack of coastal development permits found for the construction of bulkheads in this area. Site conditions on the bayward side of the site include an existing bulkhead (retaining wall), deck, beach, pier and dock. The applicant wishes to replace the bulkhead in the same location as it has deteriorated to the point that it needs to be replaced. The existing bulkhead is approximately 3 feet high and 30 feet wide across the rear of the property.

The location of the bulkhead is inland of the Mean Higher High Water (MHHW), +5.40 Feet, Mean Lower Low Water (MLLW); therefore, the bulkhead will not have a significant adverse impact on sand movement since it will be located above the MHHW. The current foreshore beach slope is approximately 14:1 (horizontal to vertical) within the littoral compartment.

Public access to the bay is available approximately 30 feet to the east at the "D" Street street end.

The project consists of: 1) demolition and construction of a 2,548 square foot two story single family with 477 square foot two-car garage and a 47 square foot 2nd floor deck; 2) demolition and construction of a new bulkhead (3 feet high and 30 feet long) in the same location (elevation of +5.9 feet MLLW) designed to meet the minimum elevation requirements established by the City of Newport Beach (typically +9.0 feet, MLLW for Newport Harbor). The bulkhead will be a 10 inch thick reinforced concrete retaining wall and will be constructed utilizing interlocking concrete sheetpile sections that can be driven in place. The location of the new bulkhead will be the same

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as the existing bulkhead, which is inland of the MHHW, +5.40 Feet, MLLW; and therefore will not result in additional fill; 3) demolition and re-construction of an existing wood deck and extension of the deck bayward by 5 feet. The proposed deck and supporting pile foundation has a design elevation of +9.39 feet, MLLW exceeding the minimum design criteria required by the City of Newport Beach to minimize potential flooding during high tidal conditions; 4) removal of 5 existing 12" piles and installation of 4-12" octagonal concrete piles, approximately 20 feet long and driven in place at the same cross-shore location as the 5 preexisting piles. The location of these piles is inland of the Mean Higher High Water (+5.40 Feet, MLLW) (Exhibits #3-11).

B. WATER QUALITY

The proposed bulkhead work will be occurring adjacent to and within coastal waters. The storage or placement of construction material, debris, or waste in a location where it could be discharged into coastal waters would result in an adverse effect on the marine environment. To reduce the potential for construction related impacts on water quality, the Commission imposes special conditions requiring, but not limited to, the appropriate storage and handling of construction equipment and materials to minimize the potential of pollutants to enter coastal waters and for the use of on-going best management practices following construction. As conditioned, the Commission finds that the development conforms with Sections 30230 and 32031 of the Coastal Act.

C. PUBLIC ACCESS

The proposed development will not affect the public's ability to gain access to, and/or to use the coast and nearby recreational facilities. Therefore, as proposed the development conforms with Sections 30210 through 30214, Sections 30220 through 30224, and 30252 of the Coastal Act.

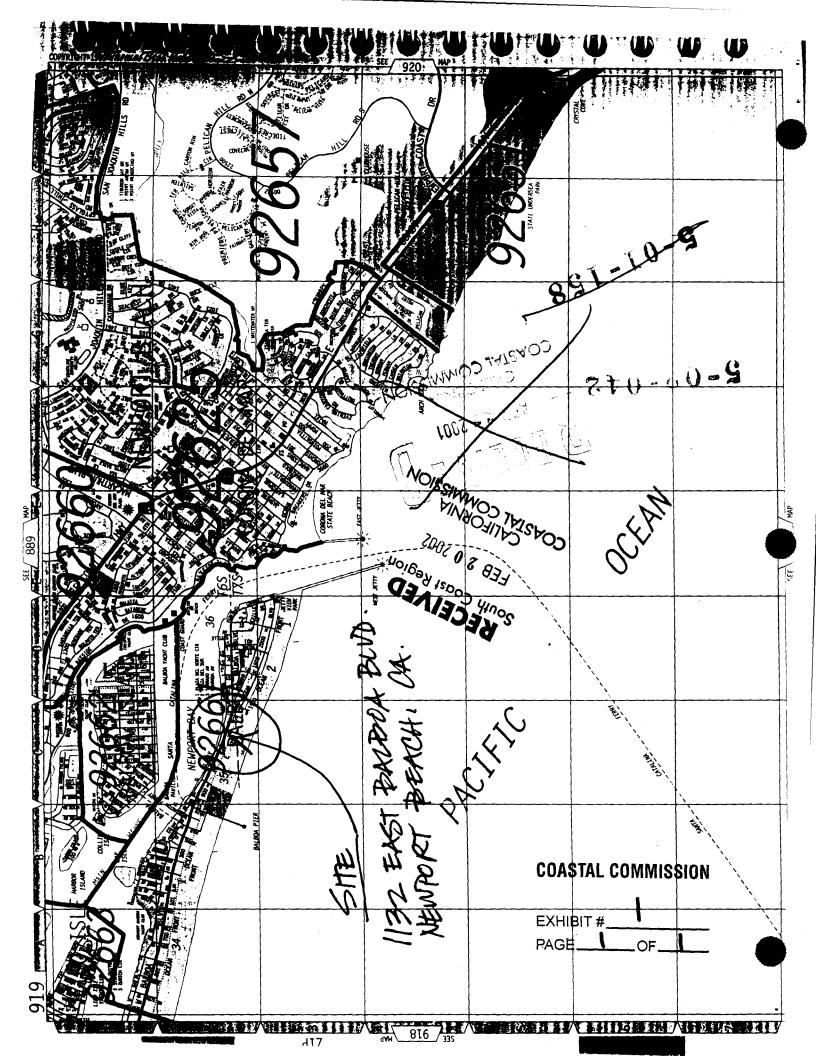
D. LOCAL COASTAL PROGRAM

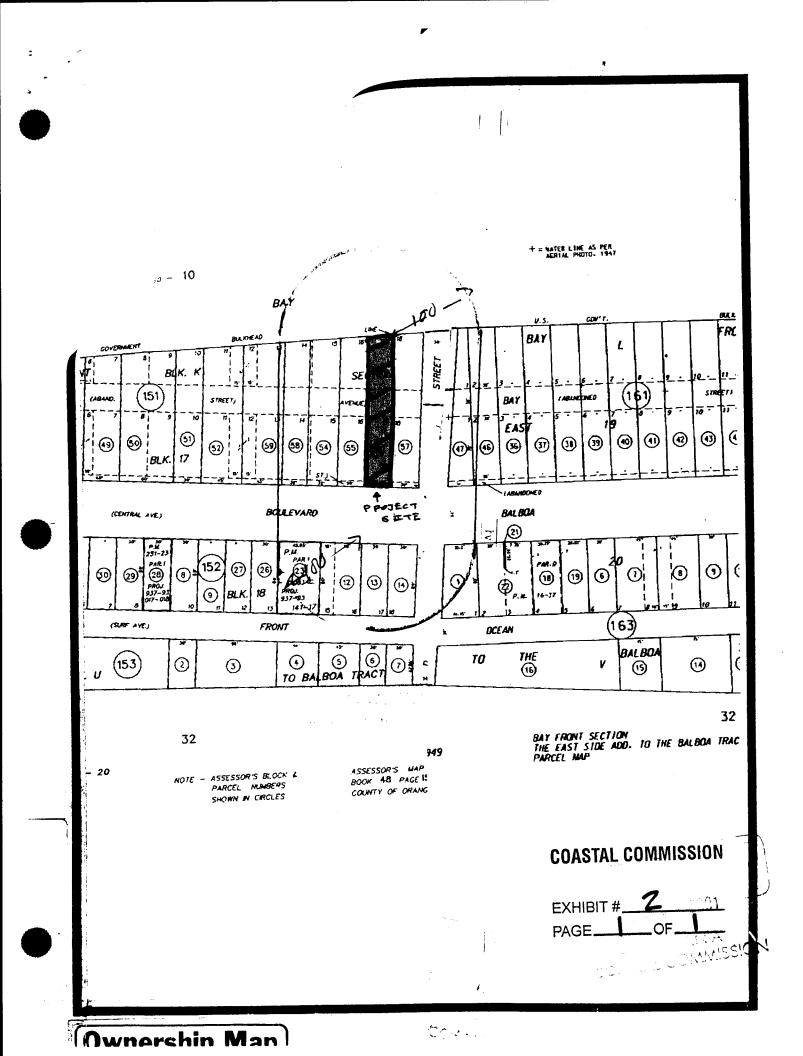
The LUP for the City of Newport Beach was effectively certified on May 19, 1982. The certified LUP was updated on January 9, 1990. As conditioned, the proposed development is consistent with Chapter 3 of the Coastal Act and with the certified Land Use Plan for the area. Approval of the project, as conditioned, will not prejudice the ability of the local government to prepare a Local Coastal Program that is in conformity with the provisions of Chapter 3.

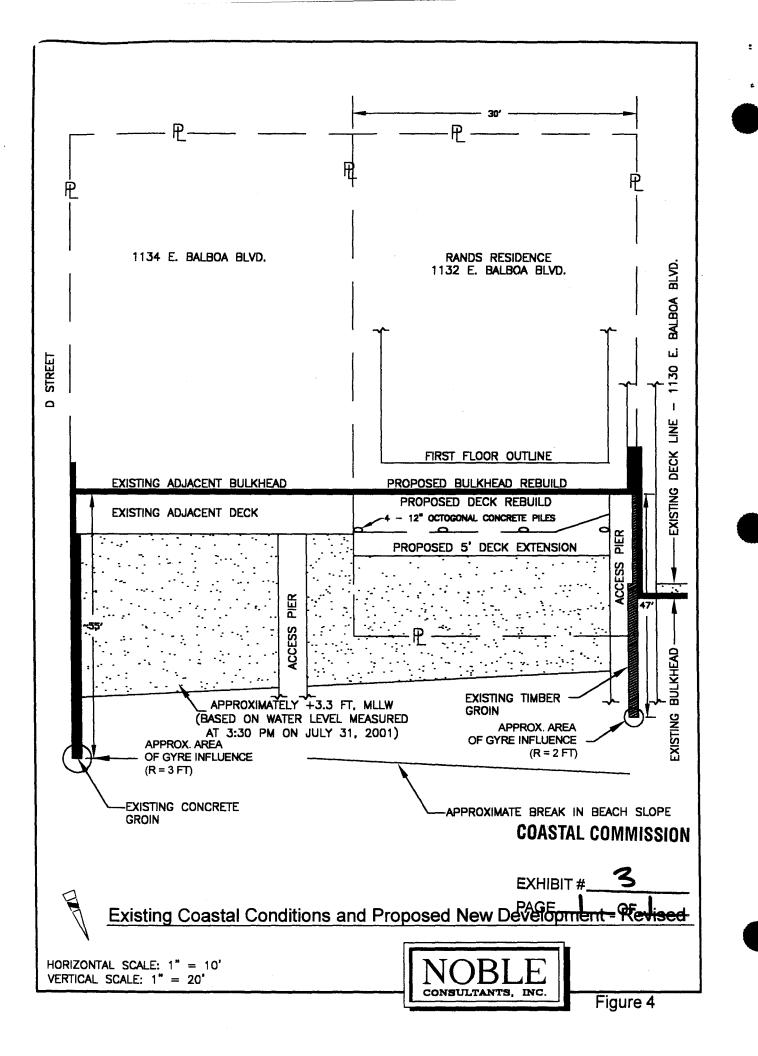
E. CALIFORNIA ENVIRONMENTAL QUALITY ACT

As conditioned, there are no feasible alternatives or feasible mitigation measures available which would substantially lessen any significant adverse effect which the activity may have on the environment. Therefore, the Commission finds that the proposed project, as conditioned to mitigate the identified impacts, is the least environmentally damaging feasible alternative and can be found consistent with the requirements of the Coastal Act to conform to CEQA.

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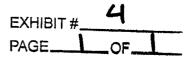


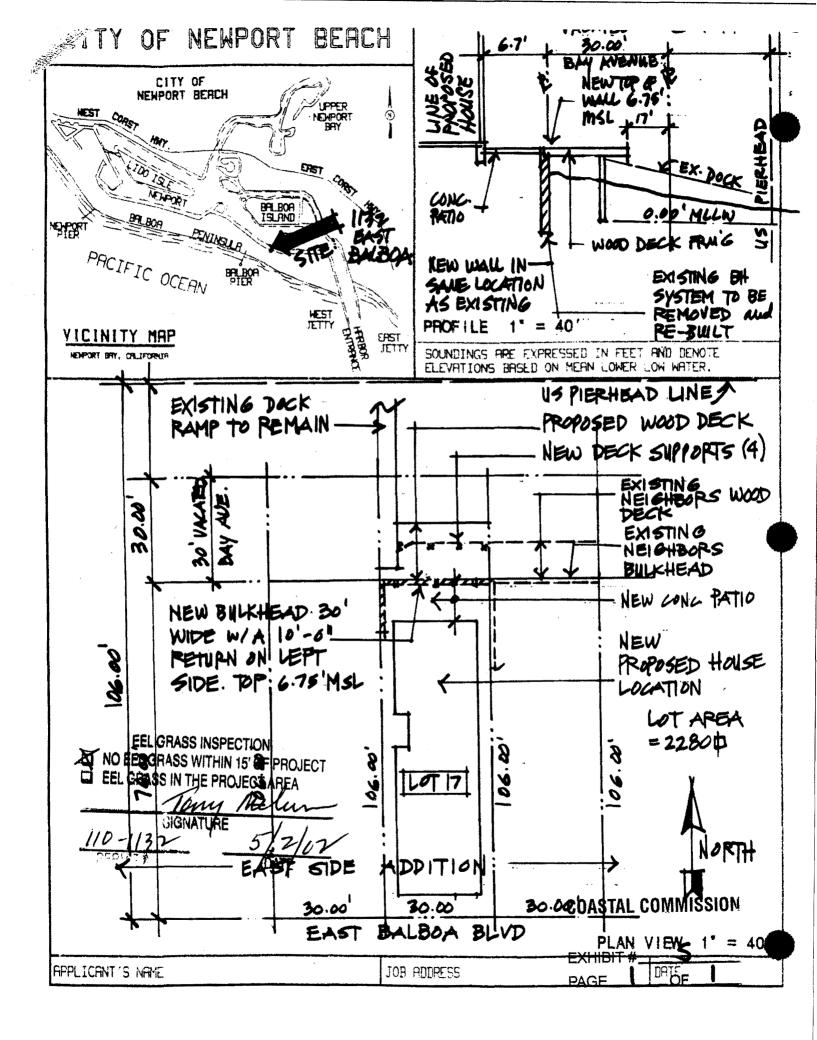
	· /
PROPOSED 5'-0' DECK EXTENSION -	EXISTING 14'-9' DECK
+9.39 FT, MLLW	F.F. @ +10.03 FT. MLLW
MAX, W.L. ON JAN. 28, 1983 @ +7.86 FT, MLLW	
MHHW @ +5.40 FT. MLLW	
W.L. @ +3.30 FT. MILW	PROPOSED EXISTING BULKHEAD REBUILD
W.L. @ +3.30 FT. MLLW (MEASURED © 3:30 PM ON 7/31/01) 14	- 12"
	1
APPROX. LOCATION OF BREAK IN BEACH SLOPE	0
	A THE REAL PROPERTY AND A STREET AND A STREE
	ed Representative Cross-Section - 1132 E. Balboa Blvd.
HORIZONTAL SCALE: $1'' = 8'$ VERTICAL SCALE: $1'' = 5'$	NOBLE
	CONFULTANTA INC. Figure 5

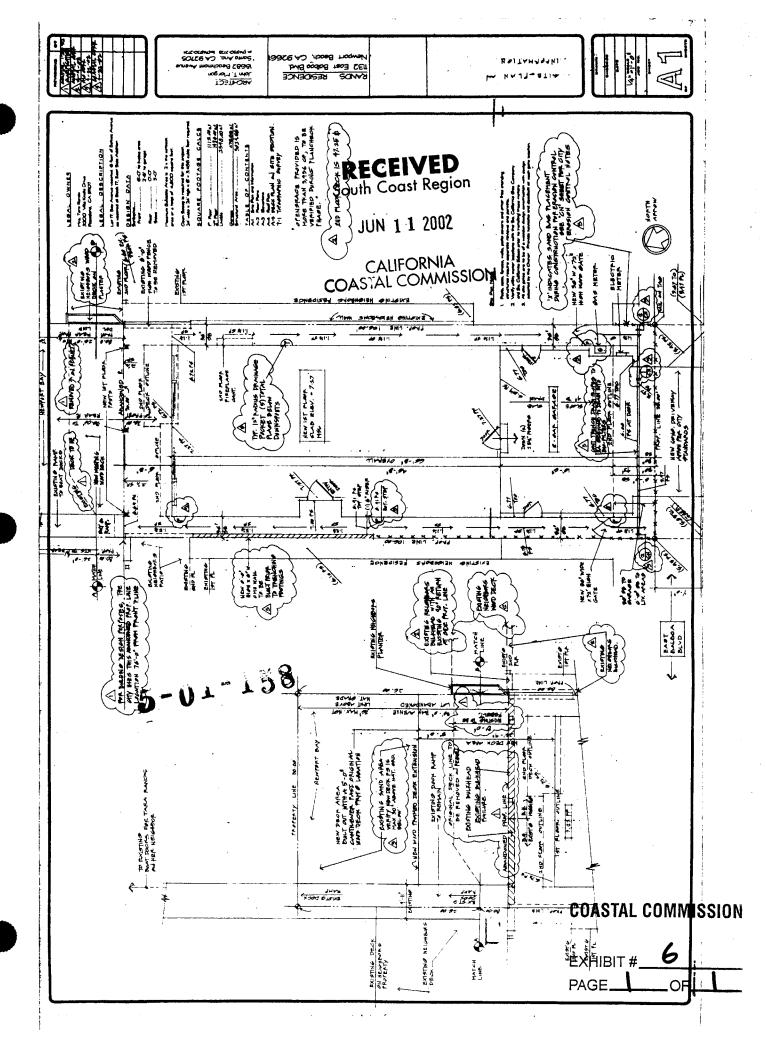
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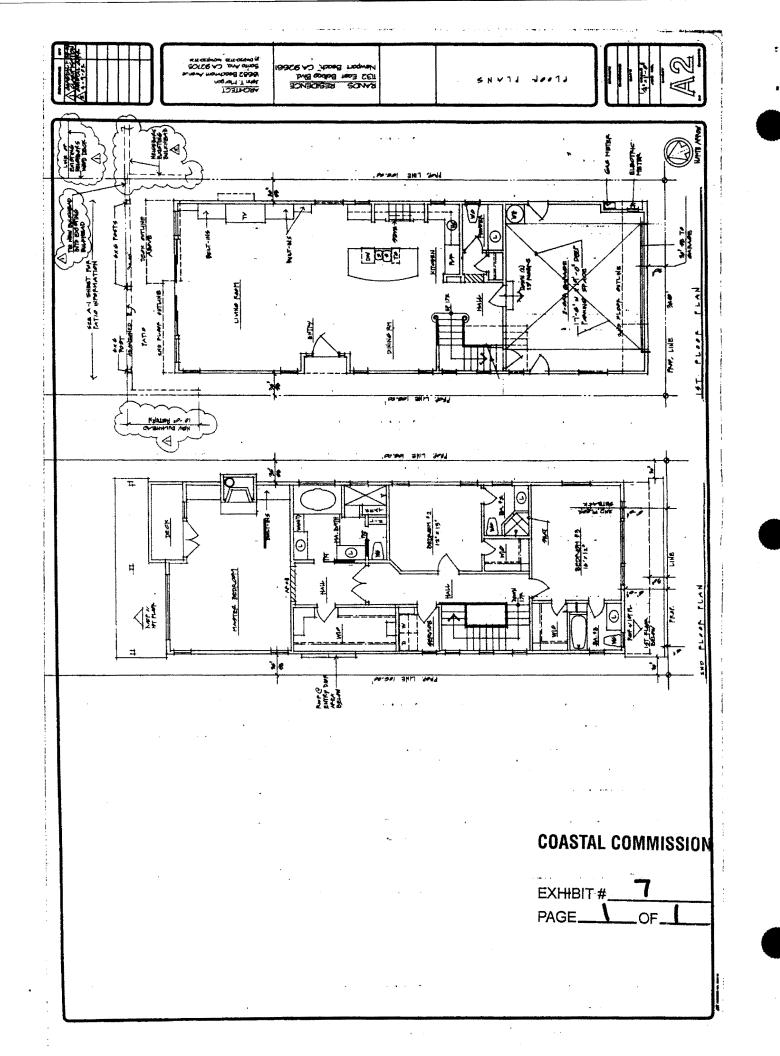
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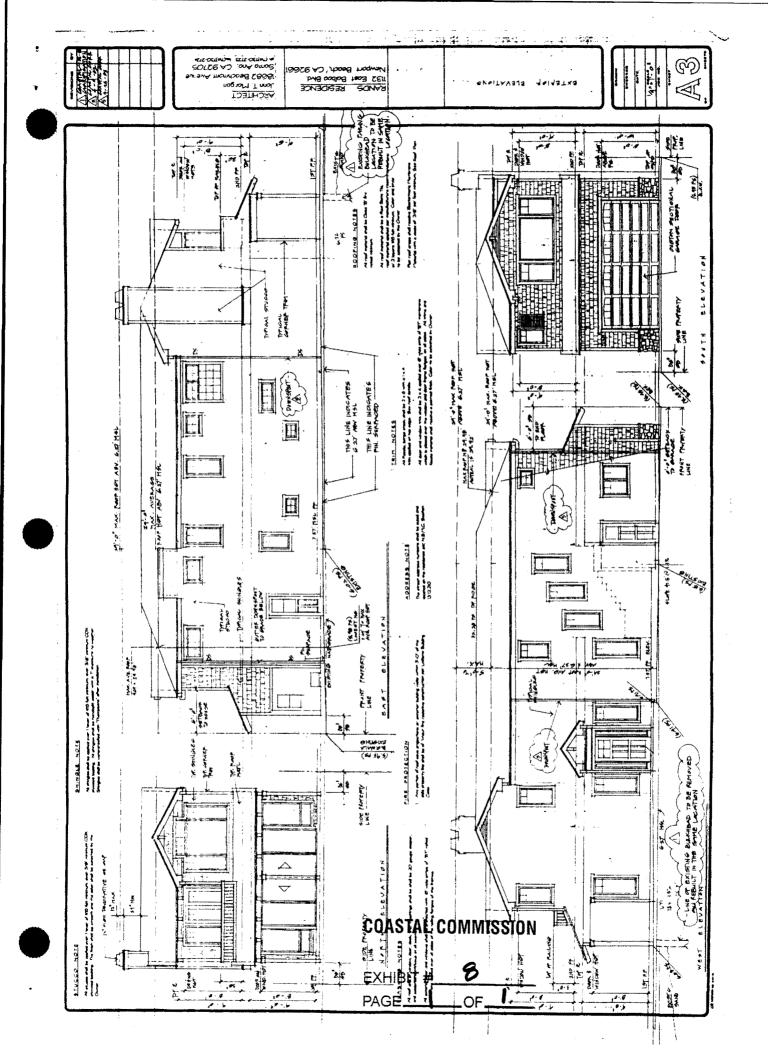
COASTAL COMMISSION

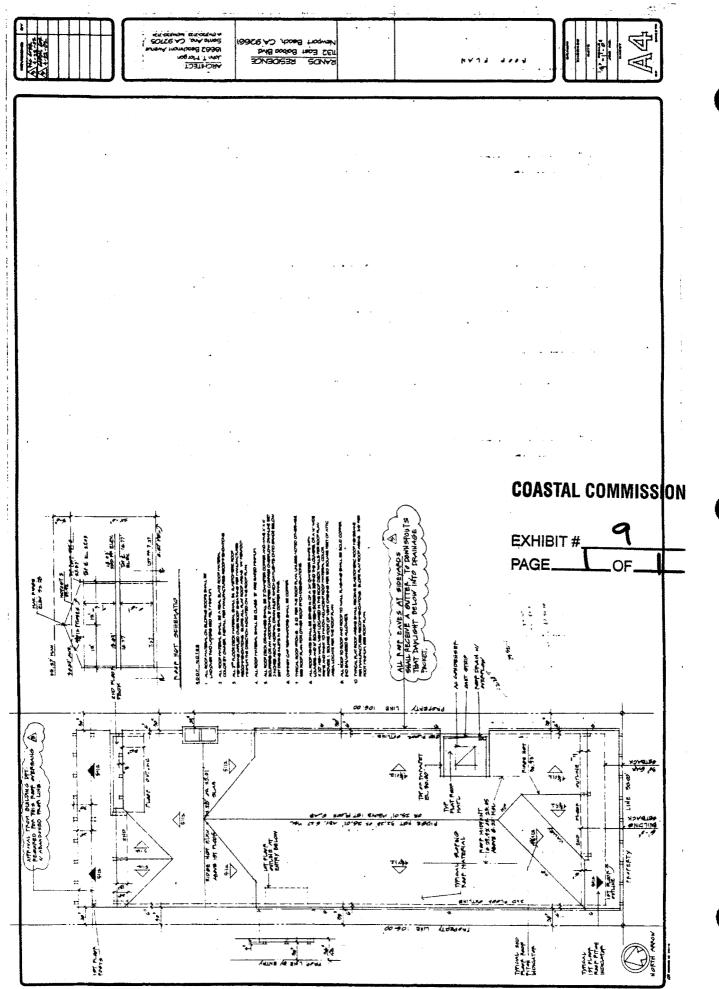


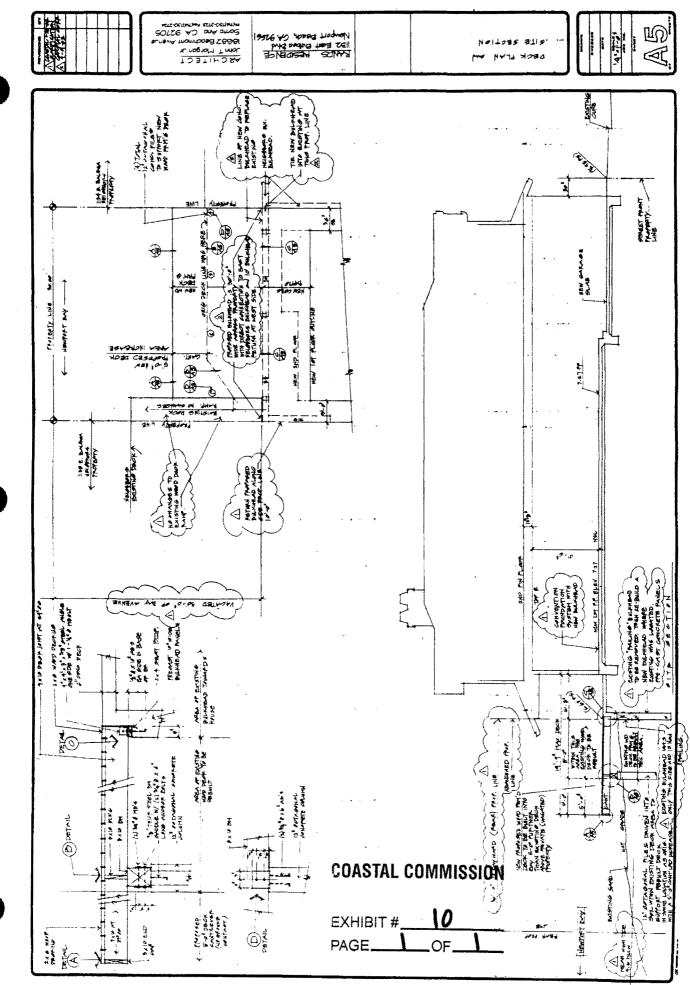


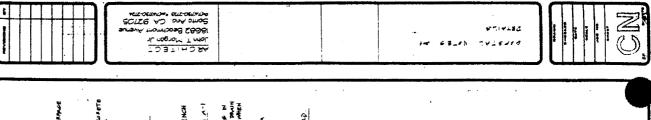


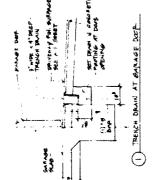


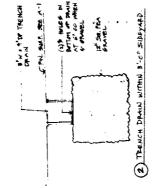












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EXHIBIT #_____OF____

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