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# CALIFORNIA COASTAL COMMISSION

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# RECORD PACKET COPY

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Staff: AM-LB F Staff Report: 7/18/02 Hearing Date: Aug. 6, 2002

Commission Action:

STAFF REPORT: REVISED FINDINGS

APPEAL NUMBER: A-5-VEN-01-272 **APPLICATION NUMBER: 5-00-351** 

APPLICANT: Don Elster

David Neish & David Neish, Jr. AGENT:

PROJECT LOCATION: 3511 Via Dolce, Venice, City of Los Angeles.

**PROJECT DESCRIPTION:** Construction of a three-level, 33-foot high (with a 40-foot high, fourth level roof access, washer/drier, and storage room), above Via Dolce, 4,167 square foot single family home and 499 square foot garage, with a 10-foot canal fronting setback on a vacant 2,908 square foot, canal fronting lot. The first and second floor building façade is setback 14.5' from the canal facing property line and the third floor is setback 12.5' from the canal facing property line. The second and third floors contain an overhanging balcony, setback 10 feet from the canal facing property line.

> 2,908 square feet Lot Area **Building Coverage** 1,347 square feet

Pavement Coverage/

Landscape Coverage 1,561 square feet Zoning RW2-1

**Plan Designation** Low-Medium Density Residential Max Ht. 40' above frontage road (Via Dolce)

**Parking Spaces** 2 in attached garage

DATE OF COMMISSION ACTION: April 10, 2002

COMMISSIONERS ON PREVAILING SIDE: Commissioners Desser, Dettloff, Estolano, Hart,

McClain-Hill, McCoy, Potter, Reilly & Woolley

#### SUMMARY OF STAFF RECOMMENDATION:

Staff recommends that the Commission adopt the following revised findings in support of the Commission's action of April 10, 2002 approving Coastal Development Permit No. 5-00-351 and A-5-VEN-01-272 for a three-level, 33-foot high (with a 40-foot high, fourth level roof access, washer/drier, and storage room), above Via Dolce, 4,167 square foot single family home and 499 square foot garage, with a 10-foot canal fronting setback on a vacant



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2,908 square foot, canal fronting lot. Staff had recommended approval of the proposed project with six (6) special conditions. The special conditions on this project were required to protect water quality, marine resources, coastal access, public views, community character, and sensitive habitat.

At the April 10, 2002, hearing, the Commission deleted portions of special condition #2A. Originally, staff had recommended Special Condition #2, which required (in 2A) the applicant to submit revised plans for review and approval of the Executive Director. The plans were to be revised to incorporate an uncovered and permeable yard area totaling no less than 525 square feet between the structure and the front (canal) property line. The area within the required front yard setback (fifteen-foot average setback with ten-foot minimum setback) was to be maintained as the required permeable yard area. In addition, Special Condition #2 would have required the applicant to revise the height of the proposed single family home. The height of the structure within sixty horizontal feet of the inland side of the Esplanade (City right-of-way) could not exceed thirty (30') feet above the centerline of the frontage road (Via Dolce). Beyond 60 horizontal feet, one foot in additional height would have been permitted for each two additional horizontal feet to a maximum height of 38 feet above the centerline of the frontage road (Via Dolce). Finally, Special condition #2C required the applicant to execute and record a deed restriction incorporating all of the terms and conditions of Special Condition #2.

At the Commission's April 10, 2002 hearing, the Commission found that the height and setback proposed by the applicant were consistent with the Chapter 3 policies of the Coastal Act (See pages 13-15 of this staff report). They found that the proposed project was consistent with the character of the surrounding community. The Commission also found that approval of the project, as proposed, would not prejudice the City's ability to prepare a Local Coastal Program consistent with the policies of Chapter 3 of the Coastal Act.

The Commission, however, did retain portions of Special Condition #2A for the protection of water quality entering Grand Canal (Page 6 of this staff report). The amended Special Condition #2A requires that no impermeable coverings be placed on the ground level between the building façade and the rear (canal facing) property line. Special Condition #2B and #2C remained unchanged.

# I. MOTION, STAFF RECOMMENDATION, AND RESOLUTION:

The staff recommends that the Commission adopt the following motion and resolution:

#### **STAFF RECOMMENDATION OF APPROVAL:**

Staff recommends two YES votes on the following motions. Passage of these motions will result in the adoption of revised findings for Coastal Development Permits 5-00-351 and A-

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5-VEN-01-272 as set forth in this staff report. The motions require a majority vote of the members from the prevailing side present at the *April 10, 2002* hearing, with at least three of the prevailing members voting. Only those Commissioners on the prevailing side of the Commission's action are eligible to vote on the revised findings.

#### FIRST MOTION:

"I move that the Commission adopt the revised findings in support of the Commission's action on April 10, 2002 in approving coastal development permit application 5-00-351 with conditions."

#### **RESOLUTION TO ADOPT REVISED FINDINGS:**

The Commission hereby adopts the findings set forth below for **Coastal Development Permit application 5-00-351** on the ground that the findings support the Commission's decision made on **April 10, 2002** and accurately reflect the reasons for it.

#### SECOND MOTION:

"I move that the Commission adopt the revised findings in support of the Commission's action on April 10, 2002 in approving coastal development permit application A-5-VEN-01-272 with conditions."

#### **RESOLUTION TO ADOPT REVISED FINDINGS:**

The Commission hereby adopts the findings set forth below for *Coastal Development Permit application A-5-VEN-01-272* on the ground that the findings support the Commission's decision made on *April 10, 2002* and accurately reflect the reasons for it.

#### **SUBSTANTIVE FILE DOCUMENTS:**

- 1. City of Los Angeles Certified Land Use Plan for Venice, 11/14/01.
- Coastal Development Permit No. A-5-VEN-01-280 & 5-01-289 (Grand Canal Rehabilitation Project).
- 3. Coastal Development Permit No. 5-01-377 (Loo)
- 4. Coastal Development Permit No. 5-01-118 thru 123 (Lee Group).
- 5. Coastal Development Permit No. A-5-VEN-01-392 & 5-01-349 (King).
- 6. Coastal Development Permit No. 5-98-220 (Zagross).
- Coastal Development Permit No. 5-98-193 (Frye).
- 8. Coastal Development Permit No. 5-95-019-A1 thru A5.
- 9. Coastal Development Permit No. 5-87-965 (Laughlin) & 5-87-966 (Kirkoff).

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- 10. Coastal Development Permit No. 5-87-967 thru 969 (Strand Associates).
- 11. Coastal Development Permit No. 5-87-657 thru 659 (Schaffel).
- 12. Coastal Development Permit No. P-7-23-76-8463 (Lumbleau)
- 13. Biota of the Ballona Region, Los Angeles County Natural History Museum Foundation, Edited by Ralph W. Schreiber, 1981.

#### STAFF NOTE:

Section 30601 of the Coastal Act states:

Prior to certification of the Local Coastal Program and, where applicable, in addition to a permit from local government pursuant to subdivision (b) or (d) of Section 30600, a coastal development permit shall be obtained from the Commission for any of the following:

- (1) Developments between the sea and the first public road paralleling the sea or within 300 feet of the inland extent of any beach or of the mean high tide line of the sea where there is no beach, whichever is the greater distance.
- (2) Development not included within paragraph (1) located on tidelands, submerged lands, public trust lands, within 100 feet of any wetland, estuary, stream or within 300 feet of the top of the seaward face of any coastal bluff.
- (3) Any development which constitutes a major public works project or a major energy facility.

Within the areas specified in Section 30601, which is known in the City of Los Angeles permit program as the *Dual Permit Jurisdiction* area, the Coastal Act requires that the development which receives a local coastal development permit also obtain a "dual" coastal development permit from the Coastal Commission. For projects located inland of the areas identified in Section 30601 (*Single Permit Jurisdiction*), the City of Los Angeles' local coastal development permit is the only coastal development permit required.

The proposed project is located within 300 feet of the mean high tide line (Exhibit #1). Therefore, it is within the coastal zone area of the City of Los Angeles that has been designated in the City's permit program as the "Dual Permit Jurisdiction" area. Pursuant to Coastal Act section 30601 (Cal. Pub. Res. Code § 30601) and Section 13307 of Title 14 of the California Code of Regulations, any development located in the Dual Permit Jurisdiction that receives a local coastal development permit from the City must also obtain a permit from the Coastal Commission. The City-approved local coastal development permit for the proposed project was appealed to the Commission on July 16, 2001 (Appeal No. A-5-VEN-01-272). On October 8, 2001, the Commission found that a Substantial Issue exists with the City's approval of the proposed project, thus nullifying the local coastal development permit approval.

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The Commission's standard of review for the proposed development is the Chapter 3 policies of the Coastal Act. The City of Los Angeles certified Land Use Plan for Venice is advisory in nature and may provide guidance.

In order to minimize duplication, the Commission combined the de novo appeal permit (A-5-VEN-01-272) and coastal development permit application (5-00-351) into one staff report and one Commission hearing. However, the Commission's approval, modification or disapproval of the proposed project will require two separate Commission actions: one action for the de novo appeal permit and one action for the coastal development permit application.

#### II. Standard Conditions

- 1. <u>Notice of Receipt and Acknowledgment.</u> The permit is not valid and development shall not commence until a copy of the permit, signed by the permittee or authorized agent, acknowledging receipt of the permit and acceptance of the terms and conditions, is returned to the Commission office.
- Expiration. If development has not commenced, the permit will expire two years from the date this permit is reported to the Commission. Development shall be pursued in a diligent manner and completed in a reasonable period of time. Application for extension of the permit must be made prior to the expiration date.
- 3. <u>Interpretation.</u> Any questions of intent or interpretation of any condition will be resolved by the Executive Director or the Commission.
- 4. <u>Assignment.</u> The permit may be assigned to any qualified person, provided assignee files with the Commission an affidavit accepting all terms and conditions of the permit.
- 5. <u>Terms and Conditions Run with the Land.</u> These terms and conditions shall be perpetual, and it is the intention of the Commission and the permittee to bind all future owners and possessors of the subject property to the terms and conditions.

# III. Special Conditions

#### 1. City Esplanade

Through the acceptance of this coastal development permit, the applicant acknowledges and agrees that the City Grand Canal Esplanade, the walkway situated between the site of the proposed development and the waters of Grand Canal, is a public sidewalk. Both during and subsequent to construction of the

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proposed project, the permittee and all successors in interest to the applicant shall avoid encroaching onto or over the Grand Canal Esplanade right-of-way (as shown on Exhibit #3 of the March 19, 2002 staff report) or otherwise interfering with the public's use of the Grand Canal Esplanade.

#### 2. Building Setback/Permeable Yard Area

- A. In order to maintain an open and visible access corridor, enhance visual quality, preserve the water quality, and to protect the biological productivity of Grand Canal, no impermeable coverings shall be constructed on the ground floor of the rear yard area between the rear building façade (not including balconies) and the canalfacing property line.
- B. The permittee shall undertake development in accordance with the final plans approved by the Executive Director. Any proposed changes to the approved final plans shall be reported to the Executive Director. No changes to the approved final plans shall occur without a Commission amendment to this coastal development permit or a new coastal development permit unless the Executive Director determines that no amendment or new coastal development permit is required.
- C. Prior to Issuance of the Coastal Development Permit, the applicant shall execute and record a deed restriction, in a form and content acceptable to the Executive Director incorporating all of the above terms of this condition. The deed restriction shall include a legal description of the applicant's entire parcel. The deed restriction shall run with the land, binding all successors and assigns, and shall be recorded free of prior liens that the Executive Director determines may affect the enforceability of the restriction. This deed restriction shall not be removed or changed without a Commission approved amendment to this coastal development permit.

## 3. Residential Density

The permitted use of the approved structure is a single-family residence. Any proposed change in the number of units or change in use shall be submitted to the Executive Director to determine whether an amendment to this permit is necessary pursuant to the requirements of the Coastal Act and the California Code of Regulations.

#### 4. Parking

A minimum of two parking spaces shall be provided and maintained on site. Vehicular access to the two on-site parking spaces shall be taken only from Via Dolce.

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#### 5. Drainage - Water Quality

Prior to the issuance of the coastal development permit, the applicant shall submit, for the review and approval of the Executive Director, drainage plans which provide for the following:

- a) During construction of the proposed project, no runoff, site drainage or dewatering shall be directed from the site into Grand Canal.
- b) A one hundred cubic foot French drain shall be installed on the project site to collect and reduce the amount of runoff that leaves the site.
- c) A drainage plan for the proposed single family residence which directs all runoff leaving the site away from Grand Canal and into the City storm drain system.

The permittee and all successors in interest shall construct and maintain the approved development consistent with the drainage plans approved by the Executive Director.

#### 6. Permit Compliance

All development must occur in strict compliance with the proposal as set forth in the application for permit, subject to any special conditions set forth below. Any deviation from the approved plans, no matter how minor, must be submitted for review by the Executive Director to determine whether an amendment to this coastal development permit is required.

# IV. Findings and Declarations

The Commission hereby finds and declares:

# A. <u>Project Description</u>

The proposed project is the construction of a three-level, 33-foot high (with a 40-foot high, fourth level roof access, washer/drier, and storage room), above Via Dolce, 4,167 square foot single family home and 499 square foot garage, with a 14.5-foot first and second floor and 12.5-foot third floor canal fronting setback (See Exhibits). The project includes a second and third floor balcony that encroaches into the canal-fronting yard 10 feet from the canal-side property line (Exhibit #5). The project site is a 2,908 square foot lot situated on the east bank of Grand Canal in the Ballona Lagoon (Grand Canal) East residential area of Venice (Exhibit #2). The lot is approximately 81 feet long and is approximately 35 feet wide. The neighborhood is comprised of mostly new two and three-story single- and multi-family residences. The subject property is one of the last two privately owned vacant lots in this section of the east bank of Grand Canal. A City of Los Angeles owned, vacant lot borders the north side of the subject property and an existing single family home

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(Coastal Development Permit No. 5-98-193) is located to the south of the subject property. A City owned right-of-way (Esplanade) is located between the privately owned lots and Grand Canal (Exhibit #3). This Esplanade was first paved in the early 1900's. The Esplanade provides public access along both banks of this section of Grand Canal. The Esplanade fronting the subject property is buried under earth from years of erosion and tidal flooding. While the actual paved sidewalk currently lies under a few feet of loose, deposited material, the City retains ownership and public access remains unimpeded.

#### B. Grand Canal

The Venice Canals are a unique cultural, historic and scenic resource of Southern California. The canals, which were created as part of the "Venice of America" subdivision in 1905, provide a sense of character and history for the Venice community. They also provide public access, recreation, and wildlife habitat. The canals, along with adjacent Ballona Lagoon, support some of the last remaining pockets of coastal wetland habitat in Los Angeles County.

The canal system fell into disrepair in the 1920's, and the City filled many of the original canals in 1927. The residents in the area have been attempting to restore the remaining canals since the 1960's. The Venice Canals located north of Washington Boulevard have already been rehabilitated (see Coastal Development Permit 5-91-584 & amendments). On November 13, 2001, the Commission approved the rehabilitation of the Grand Canal banks, public walkways, and waterways between Washington Blvd. and Ballona Lagoon (A-5-VEN-01-280 and 5-01-289).

The Grand Canal neighborhood located south of Washington Boulevard is a residential community consisting of multi-family and single family homes located along the open waterway. The neighborhood is located approximately four blocks from Venice Beach, one of the most popular visitor destinations in Los Angeles (Exhibit #2). Most of the residences front the canals and are accessed from the rear alleys or, in this case, Via Dolce. Public walkways, which are currently severely damaged or completely deteriorated, run along both sides of the canal and separate the private residences from the canal. The Esplanade fronting the subject property is buried under earth material from years of erosion and tidal flooding.

Grand Canal and the rest of the Venice Canals are part of the Ballona Lagoon sea water system. Ballona Lagoon connects to the south end of Grand Canal (Exhibit #1 & #2). The northern Venice Canals are connected to the project site (Grand Canal) by five three-foot diameter pipes, which pass beneath the Washington Boulevard bridge. All five pipes have slide gates on the north side of Washington Boulevard, which are operated by the City of Los Angeles to allow flushing of the Venice Canals. The water in the Venice Canals includes both discharges from stormdrains and urban runoff sources, as well as seawater from the Marina del Rey entrance channel, which must pass through Ballona Lagoon and Grand Canal before it reaches the furthest reaches of the canals system. The water is discharged from the canals through the tide gates during regular tidal intervals. This portion of Grand Canal is located on the site of a historic tidal channel.

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The Commission has imposed various building standards in the Venice Canals area to address the Coastal Act issues of public access, habitat protection, water quality, preservation of community character, and scale of development. In order to mitigate the identified impacts, the appropriate special conditions also are applied to this permit.

# C. Land Use Plan for Venice

On October 29, 1999, the Los Angeles City Council adopted a proposed Land Use Plan (LUP) for Venice and submitted it for Commission certification as part of the City's effort to develop a certified Local Coastal Program (LCP) for Venice. On November 14, 2000, the Commission approved the City's proposed LUP for Venice with suggested modifications. On March 28, 2001, the Los Angeles City Council accepted the Commission's suggested modifications and adopted the Venice LUP as it was approved by the Commission on November 14, 2000.

The Commission-certified LUP for Venice contains updated and revised building standards for the various Venice neighborhoods, including the Ballona Lagoon (Grand Canal) East Bank neighborhood where the proposed project is located. The policies and building standards contained in the Venice LUP reflect the Commission's most recent actions in the area, the Commission's 1980 Interpretive Guidelines, and the existing unique character of the area.

Although the standard of review for the proposed development is the Chapter 3 policies of the Coastal Act, the Commission-certified LUP for Venice now provides specific guidance for the Commission's interpretation of the relevant Chapter 3 policies. Special conditions are imposed on coastal development permits to ensure that proposed developments are found consistent with the Coastal Act. In order to mitigate the identified impacts, the appropriate special conditions have also been applied to this coastal development permit.

# D. Prior Commission Actions in this Section of Grand Canal

There are 19 privately owned lots along this stretch of the eastern side of Grand Canal and approximately 19 lots (either owned privately or by the City) along this stretch of the west bank of Grand Canal, between approximately Driftwood Street and Hurricane Street. The certified LUP for Venice designates the eastern section as *Ballona Lagoon (Grand Canal) East Bank* and the western section as *Ballona Lagoon and Grand Canal West Bank Property North of Ironside (Exhibit #2)*. As shown on Exhibit #2 of this staff report, both the east and west sides of Grand Canal between Driftwood Street and Hurricane Street represent the pattern of single family homes in the Grand Canal section of Ballona Lagoon – "Ballona Lagoon (Grand Canal) East and West Banks".

Cf the 19 privately owned lots along the eastern section, 17 lots have been developed with residences. The Commission has approved all 17 single-family homes (see *Substantive File Documents* above). Of the seventeen (17) approved developments, eleven (11) were conditioned to restrict the height limit to 36 feet, five (5) were proposed at 35 feet and no conditions were required on the permit, and one (1) was proposed at 30 feet and conditioned to allow a maximum of 38 feet for a roof access structure. In addition, six (6)

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homes were conditioned to provide a 10-foot setback from the City Esplanade, ten (10) were not conditioned to provide canal-facing setbacks, and one (1), most recently, was required to provide a 17.5-foot canal-fronting setback. The ten (10) projects that were not conditioned to provide a setback had proposed a ten-foot canal-fronting setback.

In the most recent actions, the Commission began using the building standards that were certified in the Land Use Plan for Venice. On June 14, 2001, the Commission approved Coastal Development Permit 5-01-118 thru 5-01-123 for six single-family homes on the west bank of Grand Canal, across Grand Canal from the subject property. In each of the six coastal development permits, the Commission conditioned the project to require, among other things, a 15-foot canal-fronting setback with no fill or building extensions in or over the setback area and a maximum height limit of 30 feet above the Grand Canal Esplanade sidewalk. The conditions required on Coastal Development Permits 5-01-118 thru 5-01-123 are consistent with those certified within the Land Use Plan for Venice.

On January 8, 2002, the Commission denied a request to allow an applicant, Patrick Loo (CDP application 5-01-377) to construct a roof access structure four feet above an existing 30-foot high, two-unit residence. This residence is located across Grand Canal from the subject property. Policy I.A.1.a in the Venice Land Use Plan requires that all roof access structures be set back at least 60 horizontal feet from the mean high tide line of Ballona Lagoon, Venice Canals, Grand Canal, and the inland side of the Esplanade (City right-of-way). The proposed roof access structure was located 20 feet inland from the Esplanade, within the restricted 60 horizontal feet limit. The standard in the Land Use Plan for Venice to set back roof access structures that are proposed above the 30-foot maximum height limit was required in this situation to lessen the visual impacts on the City Esplanade public sidewalk and public recreational areas; and the project was denied.

The Commission found that Coastal Development Permit application 5-01-377 (Loo) was inconsistent with the Chapter 3 policies of the Coastal Act because the project was not consistent with the character of the surrounding community. In this case (the Loo project), the pattern of development consists of predominantly 30-foot high single-family homes. The proposed project, 5-00-351 and A-5-VEN-01-272, is located on the opposite bank of Grand Canal from the Loo residence. On this side of Grand Canal (the east bank), the pattern of development consists single-family homes that were approved at or near 36 feet. As discussed further in this staff report, the proposed project is consistent with the character of the surrounding community in this specific location.

While the Commission, prior to the certification of the Venice LUP, has allowed higher building heights and smaller building setbacks, the Commission's most recent action (as in the case of Coastal Development Permits 5-01-118 thru 5-01-123 and the denial of Coastal Development Permit application 5-01-377), in its certification of the Venice Land Use Plan, recognizes more stringent building standards as consistent with the Chapter 3 policies of the Coastal Act as it relates to the protection of community character, visual resources, public access, and water quality of Grand Canal and Ballona Lagoon.

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# E. Community Character / Visual Resources

Section 3025l of the Coastal Act states:

The scenic and visual qualities of coastal areas shall be considered and protected as a resource of public importance. Permitted development shall be sited and designed to protect views to and along the ocean and scenic coastal areas, to minimize the alteration of natural land forms, to be visually compatible with the character of surrounding areas....

Section 30253 of the Coastal Act states:

New development shall:

(5) Where appropriate, protect special communities and neighborhoods which, because of their unique characteristics, are popular visitor destination points for recreational uses.

In order to protect the existing scale and character of the Venice Canals neighborhood, and to protect the visual corridor along the Grand Canal public walkway, the Commission, in past permit decisions has conditioned projects to limit residential density and structural height, and to require the provision of yard areas and structural setbacks from the canal. On November 14, 2000, the Commission approved the following policies as part of the Venice LUP in order to regulate residential development in the Grand Canal neighborhood.

Venice Land Use Plan Policy I.A.4.a states:

Policy I. E. 2. Scale: New development within the Venice Coastal Zone shall respect the scale and character of community development. Buildings which are of a scale compatible with the community (with respect to bulk, height, buffer, and setback) shall be encouraged. All new development and renovations should respect the scale, massing, and landscape of existing residential neighborhoods. Lot consolidation shall be restricted to protect the scale of existing neighborhoods. Roof access structures shall be limited to the minimum size necessary to reduce visual impacts while providing access for fire safety. In visually sensitive areas, roof access structures shall be set back from public recreation areas, public walkways, and all water areas so that the roof access structure does not result in a visible increase in bulk or height of the roof line as seen from a public recreation area, public walkway, or water area. No roof access structure shall exceed the height limit by more than ten (10') feet. Roof deck enclosures (e.g. railings, and parapet walls) shall not exceed the height limit by more than 42 inches and shall be constructed of railings or transparent materials. Notwithstanding other policies of this LUP, chimneys, exhaust ducts, ventilation shafts, and other similar devices

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essential for building function may exceed the specified height limit in a residential zone by five feet.

#### Policy I. A. 7. a. Ballona Lagoon (Grand Canal) East Bank:

Use: Two units per lot including duplexes

Density: One unit per 1,500 square feet of lot area

Grand Canal Buffer/Setback: In order to provide a setback for public access, visual quality, and to protect the biological productivity of the canals, an average of 15 feet, but not less than 10 feet, shall be maintained in the front yard adjacent to the canal property line.

Yards: Minimum side yard of 3½ feet. An open, permeable yard of at least 450 square feet for a 30-foot wide lot, and at least 600 square feet for a 40-foot wide lot, shall be maintained between the canal property line and the front of any structure. A minimum 10-foot front yard setback, with a required 15-foot setback average, shall provide the required permeable front yard area. No building extensions, including stairs and balconies, shall be placed in or over the required permeable front yard area with the exception of permeable decks. The total combined height of any deck, deck railings, garden walls, and/or fences situated within the required permeable front yard area shall not exceed 6 feet above the elevation of the adjacent public sidewalk.

Height: Not to exceed 30 feet within 60 horizontal feet of the inland side of the Esplanade (City right-of-way). Beyond the 60 horizontal feet, one foot in additional height is permitted for each two additional horizontal feet to a maximum height of 38 feet. No portion of any structure (including roof access structures, roof deck railings, and architectural features) shall exceed the 30-foot height limit within 60 horizontal feet of the inland side of the Esplanade (City right-of-way). Notwithstanding other policies of this LUP, chimneys, exhaust ducts, ventilation shafts, and other similar devices essential for building function may exceed the specified height limit in a residential zone by five feet.

Fill: No fill shall be permitted in Grand Canal

#### Policy I.A.1.a. Roof Access Structures:

Building heights and bulks shall be controlled to preserve the nature and character of existing residential neighborhoods. Residential structures may have an enclosed stairway (roof access structure) to provide access to a roof provided that:

- i. The roof access structure shall not exceed the specified flat roof height limit by more than 10 feet;
- ii. The roof access structure shall be designed and oriented so as to reduce its visibility from adjacent public walkways and recreation areas;

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iii. The area within the outside walls of the roof access structure shall be minimized and shall not exceed 100 square feet in area as measured from the outside walls; and,

iv. All roof access structures shall be set back at least 60 horizontal feet from the mean high tide line of Ballona Lagoon, Venice Canals, Grand Canal and the inland side of the Esplanade (City right-of-way).

#### Residential Density

In order to protect public access to the shoreline and to preserve the character of the Grand Canal East neighborhood south of Washington Blvd., the Commission, in past permit actions, has conditioned projects to limit residential density to one unit per 1,500 square feet of lot area. The Venice LUP also limits residential density in the project area to one unit per 1,500 square feet of lot area. The applicant has proposed a single-family home on the subject 2,908 square foot lot. The proposed project conforms to the Commission's density limit for the site, the density limit of the Venice LUP, and is consistent with the provisions of Section 30251 and 30253 of the Coastal Act. To ensure the continued consistency with the Coastal Act, as well as the Certified LUP for Venice, the Commission requires, in Special Condition #3, that any proposed change in the number of units or change in use shall be submitted to the Executive Director to determine whether an amendment to this permit is necessary pursuant to the requirements of the Coastal Act and the California Code of Regulations. Therefore, only as conditioned is the proposed project consistent with Sections 30251 and 30253 of the Coastal Act and will not prejudice the City's ability to prepare a Local Coastal Program consistent with the policies of Chapter 3 of the Coastal Act, as required by Section 30604(a).

#### **Building Height**

Building height and bulk can also affect the scenic and visual qualities of coastal areas. In this area the City Grand Canal Esplanade, located on either side of Grand Canal, connects the Venice canals area to the Ballona Lagoon west and east banks. The public sidewalks and trails along the canals and Ballona Lagoon are used by a variety of both residents and visitors to walk, jog, bird watch and sight see. Increased building heights along these narrow canals could create a canyon-like effect that detracts from the visual quality and character of the community, and could reduce the public enjoyment of this unique neighborhood. In prior actions, the Commission has limited the height of structures and required adequate building setbacks from Grand Canal in order to preserve the character of the Venice area (see CDP Nos. 5-98-193 (Frye), 5-01-118 thru 5-01-123 (Lee Group), and 5-01-377 (Loo)).

The applicant has proposed a three-level, 33-foot high (with a 40-foot high, fourth level roof access, washer/drier, and storage room) (as measured above the frontage road, Via Dolce) single family home (Exhibit #4 & #5). While the City's certified Land Use Plan for Venice requires a 30-foot height limit within 60 horizontal feet of the inland side of the Esplanade (increasing to 38 feet beyond 60 horizontal feet), there are specific

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circumstances in this particular location that would allow a home to be built to the requested 33 feet high (with a 40-foot high, fourth level roof access, washer/drier, and storage room) above Via Dolce feet, consistent with the Chapter 3 policies of the Coastal Act. The applicant's lot is one of the last two lots of the 19 lots in this location that have not been built. Therefore, allowing a 33-foot high single family home with a 40-foot high roof access structure would not create the canyon-like effect that the Commission wishes to avoid, and would protect views, including the scenic and visual qualities of this coastal area. In addition, application 5-00-351 was submitted on August 30, 2000, prior to the Commission's certification of the Land Use Plan for Venice, and the applicant was unaware of the revised building standards found in the certified Land Use Plan for Venice.

The standard of review is the Chapter 3 policies of the Coastal Act. As discussed in the previous paragraph, the applicant has proposed a single-family home consistent with Section 30251 and 30253 of the Coastal Act.

As stated, this height is inconsistent with the certified Land Use Plan for Venice. Approval of the proposed project would not, however, prejudice the City's ability to prepare a Local coastal Program consistent with the Chapter 3 policies of the Coastal Act because 1) the Commission finds the proposed project consistent with all applicable policies of Chapter 3 of the Coastal Act and 2) there are specific circumstances and factors related to this particular project (as mentioned above) that set this development apart from other developments in the Venice area.

#### **Building Setback**

As mentioned previously, the small lot sizes as well as the small scale of the canals contributes to the unique character of the Venice Canals community. Allowing structures in close proximity to the canal facing property lines could create a canyon-like effect, a massing of structures on opposite sides of a small-scale canal. To alleviate such impacts to the scale and character of the community the Commission finds that projects along the canals should provide a setback from waterways in order to enhance visual quality and public recreation. The front yard setback will also protect marine resources and provide an area on the site for water percolation as discussed further in section G. below. Buildings in Venice have been required to be setback from waterways in order to enhance visual quality and public recreation, protect marine resources, and to provide an area on the site for water percolation. In addition, as discussed in Section G. below, building setbacks reduce the massing of development that creates a canyon-like effect, that impacts bird flight and habitat patterns.

The applicant has proposed a single family home with a 14.5-foot first and second floor setback and a 12.5-foot third floor setback from the canal property line (Exhibit #3 & #5). The applicant has also proposed second and third floor, overhanging balconies that are located within 10 feet of the canal property line. This setback is consistent with previous approvals in this area, is consistent with the pattern of the surrounding development, and would not impact the visual quality and character of this unique community.

#### A-5-VEN-01-272 & 5-00-351 (Elster) Revised Findings Page 15 of 22

As in the case with the analysis of building height (in the previous section), the proposed 10-foot canal-fronting setback is not consistent with the policies in the certified Land Use Plan for Venice. However, because of the unique circumstances in this particular project (as discussed above) and the project's consistency with the Chapter 3 policies of the Coastal Act, approval of the proposed project does not prejudice the City's ability to prepare a Local Coastal Program consistent with the Chapter 3 policies of the Coastal Act.

Therefore, the Commission finds that the proposed project conforms to Sections 30251 and 30253 of the Coastal Act. The scenic and visual qualities of the area will not be negatively impacted by the proposed project.

#### F. Coastal Access

One of the fundamental goals established in the Coastal Act is the maximization of public access and recreation along the coast. The proposed project is conditioned to conform to the following Coastal Act policies that protect and encourage public access and recreational use of coastal areas.

Section 30210 of the Coastal Act states:

In carrying out the requirement of Section 4 of Article X of the California Constitution, maximum access, which shall be conspicuously posted, and recreational opportunities shall be provided for all the people consistent with public safety needs and the need to protect public rights, rights of private property owners, and natural resource areas from overuse.

Public pedestrian access currently exists along Grand Canal between the subject property and the water (Exhibit #3). As previously mentioned, this public access way is the Grand Canal Esplanade (City owned right-of-way). The Esplanade exists along the entire length of Grand Canal and Ballona Lagoon. The access way was built in the early 1900's and, in some areas, is damaged and in need of repair. The Esplanade fronting the applicant's property is buried beneath a layer of earth due to erosion and possible flooding from storm events. However, the earth over the Esplanade is not permanently submerged (during high tide events portions of the Esplanade are inundated with water), and public access is unimpeded and still exists in front of the subject property.

The dilapidated sidewalk discussed above is located adjacent to the subject property. Sometime in the late 1970's or 1980's unpermitted fill and landscaping was placed across the Esplanade in front of a row of five home (two lots south of the subject property), which blocked public access across the City owned right-of-way. The Commission's South Coast district staff discovered the unpermitted development in 1993 and required the submittal of coastal development permit amendments for the five properties (5-95-019- A1 thru A5). The amended permits required, among other things, that the applicants remove all fences, fill, and vegetation from the City Grand Canal Esplanade located between the applicants' lot and the Grand Canal. The applicants are still in the process of removing the unpermitted development. Until they do so through an

#### A-5-VEN-01-272 & 5-00-351 (Elster) Revised Findings Page 16 of 22

amendment, the applicants have restored access along Grand Canal by paving a portion of their property, which connects the two sides of the City Grand Canal Esplanade.

In order to protect the continued use of the public access way on the Grand Canal Esplanade right-of-way and ensure that development does not encroach onto the City Grand Canal Esplanade, Special Condition #1 is required. This condition requires the applicant to acknowledge and agree that the City Grand Canal Esplanade, the walkway situated between the site of the proposed development and the waters of Grand Canal, is a public sidewalk. Neither the permittee nor any successor in interest to the applicant shall encroach onto or over the Grand Canal Esplanade right-of-way (as shown on Exhibit #3 of the February 14, 2002 staff report) or otherwise interfere with the public's use of the Grand Canal Esplanade. This restriction applies equally during and subsequent to construction of the proposed project.

Therefore, the Commission finds that, only as conditioned to protect public access along the Grand Canal Esplanade, is the proposed project consistent with the access policy of the Coastal Act.

# G. Marine Resources and Water Quality

The Commission has found that Ballona Lagoon and the Venice Canals are sensitive habitat areas that must be protected from negative impacts associated with development.

Section 30230 of the Coastal Act states:

Marine resources shall be maintained, enhanced, and where feasible, restored. Special protection shall be given to areas and species of special biological or economic significance. Uses of the marine environment shall be carried out in a manner that will sustain the biological productivity of coastal waters and that will maintain healthy populations of all species of marine organisms adequate for long-term commercial, recreational, scientific, and educational purposes.

#### Section 30231 of the Coastal Act states:

The biological productivity and the quality of coastal waters, streams, wetlands, estuaries, and lakes appropriate to maintain optimum populations of marine organisms and for the protection of human health shall be maintained and, where feasible, restored through, among other means, minimizing adverse effects of waste water discharges and entrainment, controlling runoff, preventing depletion of ground water supplies and substantial interference with surface water flow, encouraging waste water reclamation, maintaining natural vegetation buffer areas that protect riparian habitats, and minimizing alteration of natural streams.

Section 30240 of the Coastal Act states:

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- (a) Environmentally sensitive habitat areas shall be protected against any significant disruption of habitat values, and only uses dependent on such resources shall be allowed within such areas.
- (b) Development in areas adjacent to environmentally sensitive habitat areas and parks and recreation areas shall be sited and designed to prevent impacts which would significantly degrade such areas, and shall be compatible with the continuance of such habitat areas.

The Venice LUP contains the following policies:

Policy IV. C. 1. Stormwater Runoff. All new public and private development, substantial rehabilitation, redevelopment or related activity, which discharges stormwater runoff into the Ocean, Ballona Lagoon, Grand Canal south of Washington Boulevard or the Venice Canals shall be designed and conducted in compliance with the County-wide Municipal National Pollution Discharge Elimination System (NPDES) Stormwater Permit, issued by the California Regional Water Quality Control Board (RWQCB), the RWQCB approved Standard Urban Stormwater Mitigation Plan, and the NPDES General Permit for Stormwater Discharges Associated with Construction Activity, issued by the State Water Resources Control Board (SWRCB), where applicable. Methods to improve water quality, such as the mitigation of the first-flush stormwater runoff entering coas waterways, shall be imposed as conditions of development by the City of Los Angeles in accordance with SWRCB and RWQCB recommendations and regulations, and the Santa Monica Bay Restoration Project Action Plan in order to protect, restore, and where feasible, enhance the water quality and habitat of these waterways.

Policy IV. C. 2. Water Quality. The methods to improve water quality, recommended in California's Plan for the Control of Non-Point Source Pollution (January 2000), such as watershed planning and management programs, and habitat restoration projects, shall be considered and implemented by the City of Los Angeles where feasible opportunities exist. Selected Best Management Practice (BMPs) or suites of BMPs shall be designed to treat, infiltrate or filter the stormwater runoff from each runoff event up to and including the 85<sup>th</sup> percentile, 24-hour runoff event for volume based BMPs and/or the 85<sup>th</sup> percentile, 1 hour event, with an appropriate safety factor, for flow-based BMPs.

The Venice Canals are located up stream from Ballona Lagoon, and are part of the Ballona Wetlands system (Exhibit #2). Seawater enters the wetlands system through tidal gates which control the flow from the Marina del Rey entrance channel into Ballona Lagoon. Grand Canal is located directly north of Ballona Lagoon and separates the lagoon from the Venice Canals north of Washington Blvd. Ballona Lagoon is a wetland and an Environmentally Sensitive Habitat Area (ESHA) protected by the above-stated Coastal Act policies. Grand Canal flows directly into Ballona Lagoon. Unfortunately, the wetland and upland habitat in and adjacent to Ballona Lagoon (i.e., salt marsh,

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sidebanks, mudflats, and marine habitat) is negatively affected by the lagoon's proximity to human activity and urban runoff. Despite this, Ballona Lagoon provides habitat for a variety of benthic invertebrates, fish and shorebirds [See Biota of the Ballona Region, Los Angeles County Natural History Museum Foundation, Edited by Ralph W. Schreiber, 1981]

Polycheates, mulluscs and other invertebrates live in the mud bottom of the lagoon. Several species of fish have been documented and are known to inhabit the lagoon and canals, including: Topsmelt, California killifish, bay pipefish, longjaw mudsuckers, halibut, arrow goby, and diamond turbot. Fish eating birds such as egrets and green herons are often seen foraging at the water's edge. Willets, dowitchers and dabbling ducks also forage on the mud banks, while domesticated ducks are attracted by food and water left by nearby human residents. Ballona Lagoon is a critical habitat area for the California least tern, Sterna antillarum browni. Both the least terns and Brown pelicans can be seen foraging in the lagoon. Ballona Lagoon and Grand Canal are located approximately ¼ mile east of the Venice Beach California least tern colony, one of the largest and most productive colonies of California least terns remaining in the state.

A highly urbanized area of single and multiple-family residential development surrounds the Venice Canals. The introduction of urban runoff, including pesticides, garden fertilizers, and other runoff from impervious surfaces can reduce the water quality of the canals which directly impacts the biological productivity of the system.

In order to protect the biological productivity of the Grand Canal and Ballona Lagoon, Special Conditions #2 and #5 require that no impervious coverings be constructed in the rear yard area (between the rear building façade and the canal-facing property line) and that the applicant provide drainage devices to absorb and filter rainwater and site drainage before it enters the canals, or to prevent it from entering the canal at all. The Commission's requirements are consistent with the recommendations of the Santa Monica Bay Restoration Project Action Plan (a plan completed in August 1994 by a coalition of government officials, scientists, industries, and environmentalists that targets critical problems associated with water pollution in the Santa Monica Bay) to reduce non-point source pollutants.

The applicant has proposed a single-family home with a ten-foot setback from the canal facing property line. The Commission has found in past approvals that adequate permeable yard area to filter storm water runoff prior to entering the canals is essential for the ongoing viability of the Ballona Lagoon Wetlands system. A permeable front yard area allows rain and irrigation water to seep into the ground, minimizing run-off directly into the canals. An impervious or reduced front yard could facilitate a "rush" of water run-off that would increase the amount of sediments and pollutants that are drained into the adjacent canal.

Therefore, the Commission imposes Special Condition #2, which requires that no impermeable coverings be placed on the ground level of the rear yard (between the canal facing building façade and the canal facing property line. In addition, Special Condition

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#2 requires the applicant to record a deed restriction requiring the "no impermeable coverings" condition on the property to ensure continuous and ongoing protection of coastal resources and compliance with the requirement.

As stated on page 12 and 15 of this staff report, the City's certified Land Use Plan for Venice requires a permeable yard area of no less than 525 square feet (with a 15-foot setback average). The applicant has proposed a 10-foot canal-fronting setback. However, the standard of review is the Chapter 3 policies of the Coastal Act. While the proposed 10-foot canal-fronting setback is not consistent with the policies in the certified Land Use Plan for Venice, the unique circumstances in this particular project (as discussed above) and the project's consistency with the Chapter 3 policies of the Coastal Act distinguish this project from others in the Venice area. Therefore, approval of the proposed project does not prejudice the City's ability to prepare a Local Coastal Program consistent with the Chapter 3 policies of the Coastal Act.

In order to further mitigate the impacts on canal habitat caused by surface drainage, drainage from residential areas, and construction related water runoff, the Commission requires the provision of a one hundred cubic foot French drain on canal-fronting lots. The French drain reduces the amount of runoff that leaves the site and filters urban runoff before it enters the canals. The Commission also requires the implementation of a permanent drainage control plan that directs runoff water away from the canals and into the storm drain system. The applicant shall not direct construction runoff or drainage into the canals.

Therefore, in order to protect marine resources and water quality, Special Condition #5 requires the applicant to submit drainage plans which provide for the following:

- a) During construction of the proposed project, no runoff, site drainage or dewatering shall be directed from the site into any canal.
- b) A one hundred cubic foot French drain shall be installed on the project site to collect and reduce the amount of runoff that leaves the site.
- c) A drainage plan for the proposed single family residence which directs all runoff leaving the site away from the canal and into the City storm drain system.

Although runoff water from the neighborhood where the proposed development is located eventually drains into canals via the City storm drain system, the City plans to install filters in its existing catch basins that lead into the canal.

The Commission finds that, only as conditioned to provide a French drain, no impermeable surfaces in the rear (canal-facing) yard area, and a drainage plan to mitigate impacts on biological productivity caused by surface runoff into the canals, is the proposed project consistent with the marine resource and water quality provisions of the Coastal Act.

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#### H. Parking

As described above, the Venice Canals are a public recreational resource. The walkways provide an urban recreational experience popular throughout the Los Angeles area. The Commission has imposed Special Condition #4 to protect the quality of that recreational experience. The Commission has found that a direct relationship exists between residential density, the provision of adequate parking, and the availability of public access to the coast.

Section 30252 of the Coastal Act states, in part:

The location and amount of new development should maintain and enhance public access to the coast by... (4) providing adequate parking facilities or providing substitute means of serving the development with public transportation....

Many of the older developments in the Grand Canal neighborhoods do not provide adequate on-site parking. The project site is located approximately five blocks from the beach and adjacent to public walkways along Grand Canal. Visitors to this recreation area use the surrounding public streets for parking. Residents of the area and their guests are using the small amount of parking that may be available for the general public on the surrounding streets as well.

To mitigate this problem, Special Condition #4 is imposed to provide for a minimum of two onsite parking spaces. The parking policies contained in the certified Venice LUP include this requirement.

In this case, the proposed project provides a two-car garage and a driveway apron that can accommodate two additional spaces (Exhibit #3). Therefore, the proposed project provides an adequate parking supply for the proposed single-family residence. The proposed project is consistent with prior Commission decisions for the Grand Canal East area that required two parking spaces per residential unit.

Section 30252 of the Coastal Act also requires the provision of substitute means of serving developments with public transportation. Public transportation provides access to the coastline by bringing those who cannot reach the beaches on their own and by lessening the burden on public beach parking facilities and access routes to the beach. The proposed project is the construction of a single-family home on Grand Canal. Public transit currently exists throughout the Venice area. The construction of the proposed project will not jeopardize the existing transit opportunities that serve the Venice coastal area and does not warrant substitute means of public transportation to serve the proposed project. Therefore, the commission finds the proposed project consistent with Section 30252 of the Coastal Act.

In addition, the Commission requires special condition #3. Special Condition #3 states that the permitted use of the approved structure is a single-family residence. Any proposed change in the number of units or change in use shall be submitted to the

#### A-5-VEN-01-272 & 5-00-351 (Elster) Revised Findings Page 21 of 22

Executive Director to determine whether an amendment to this permit is necessary pursuant to the requirements of the Coastal Act and the California Code of Regulations. This condition is placed on this project to ensure that an adequate parking supply is provided for. Changing the number of units or changing the use of the permitted single family home would require a change in parking supply consistent with the access policies of the Coastal Act and the policies found in the Land Use Plan for Venice.

The Commission also places Special Condition #6 on the project to ensure compliance with the approved final plans. Special Condition #6 requires that all development must occur in strict compliance with the proposal as set forth in the application for permit, subject to any special conditions set forth below. Any deviation from the approved plans, no matter how minor, must be submitted for review by the Executive Director to determine whether an amendment to this coastal development permit is required.

These conditions regarding compliance with the proposed project as conditioned and acknowledging that a change in the number of units or a change in use of the permitted structure would require an amendment to this permit are necessary to ensure that a parking deficiency does not occur as a result of creating additional residential units without commensurate parking spaces. A parking deficiency could lead to more residents parking on the public streets, which would reduce the availability of on-street parking for visitors, and as a result, reduce the ability of the public to access the coast.

The Commission finds that, only as conditioned to ensure the continued provision of adequate on-site parking, is the proposed project consistent with the public access policies of the Coastal Act.

#### I. Local Coastal Program

Section 30604(a) of the Coastal Act provides that the Commission shall issue a coastal development permit only if the project will not prejudice the ability of the local government having jurisdiction to prepare a Local Coastal Program which conforms with Chapter 3 policies of the Coastal Act:

(a) Prior to certification of the Local Coastal Program, a coastal development permit shall be issued if the issuing agency, or the commission on appeal, finds that the proposed development is in conformity with the provisions of Chapter 3 (commencing with Section 30200) of this division and that the permitted development will not prejudice the ability of the local government to prepare a Local Coastal Program that is in conformity with the provisions of Chapter 3 (commencing with Section 30200). A denial of a Coastal Development Permit on grounds it would prejudice the ability of the local government to prepare a Local Coastal Program that is in conformity with the provisions of Chapter 3 (commencing with Section 30200) shall be accompanied by a specific finding which sets forth the basis for such conclusion.

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The City of Los Angeles does not have a certified Local Coastal Program for the Venice area. The Los Angeles City Council adopted a proposed Land Use Plan (LUP) for Venice on October 29, 1999. On November 29, 1999, the City submitted the draft Venice LUP for Commission certification. On November 14, 2000, the Commission approved the City of Los Angeles Land Use Plan (LUP) for Venice with suggested modifications. On March 28, 2001, the Los Angeles City Council accepted the Commission's suggested modifications and adopted the Venice LUP as it was approved by the Commission on November 14, 2000.

The proposed project, as conditioned, conforms with the Commission-certified Venice LUP. The proposed project, as conditioned, is also consistent with the Chapter 3 policies of the Coastal Act. Therefore, the Commission finds that approval of the proposed development, as conditioned, will not prejudice the City's ability to prepare a Local Coastal Program consistent with the policies of Chapter 3 of the Coastal Act, as required by Section 30604(a).

# J. California Environmental Quality Act (CEQA)

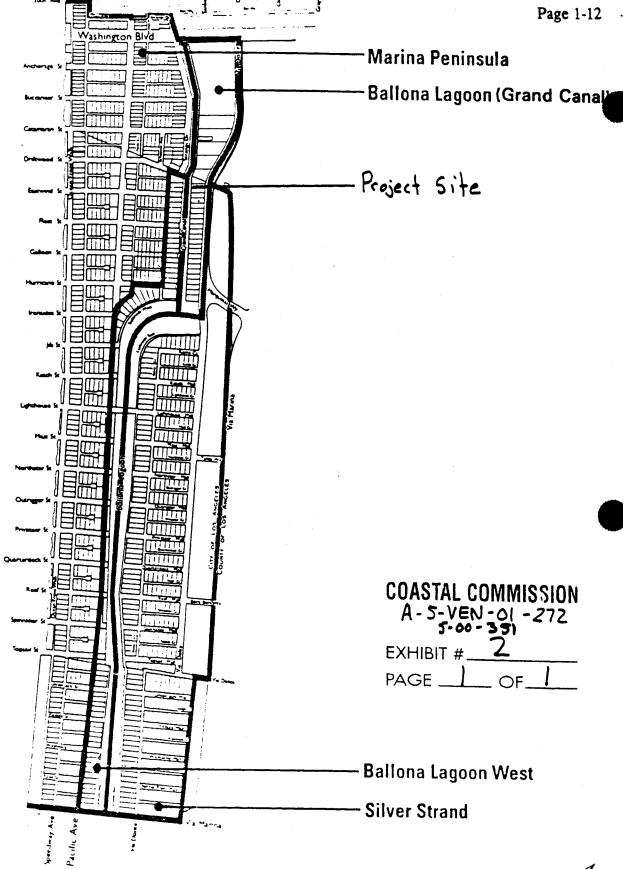
Section 13096 Title 14 of the California Code of Regulations requires Commission approval of a coastal development permit application to be supported by a finding showing the application, as conditioned by any conditions of approval, to be consistent with any applicable requirements of the California Environmental Quality Act (CEQA). Section 21080.5(d)(2)(A) of CEQA prohibits a proposed development from being approved if there are feasible alternatives or feasible mitigation measures available which would substantially lessen any significant adverse effect which the activity may have on the environment.

The proposed project, as conditioned, has been found consistent with the Chapter 3 policies of the Coastal Act. All adverse impacts have been minimized by the recommended conditions of approval and there are no feasible alternatives or additional feasible mitigation measures available which would substantially lessen any significant adverse impact which the activity may have on the environment. Therefore, the Commission finds that the proposed project can be found consistent with the requirements of the Coastal Act to conform to CEQA.

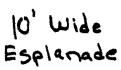
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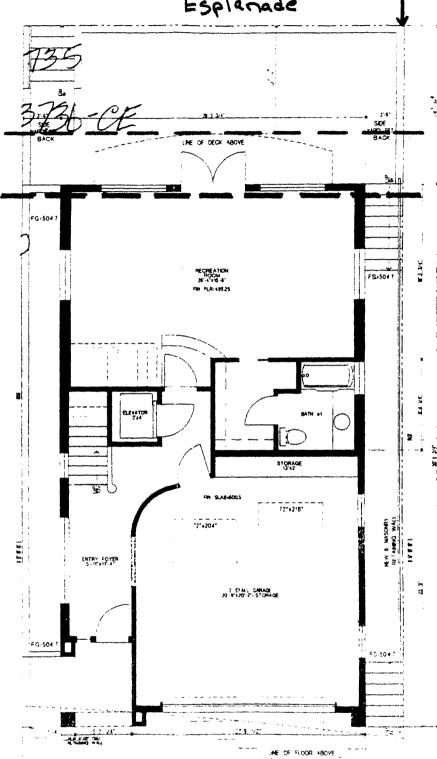




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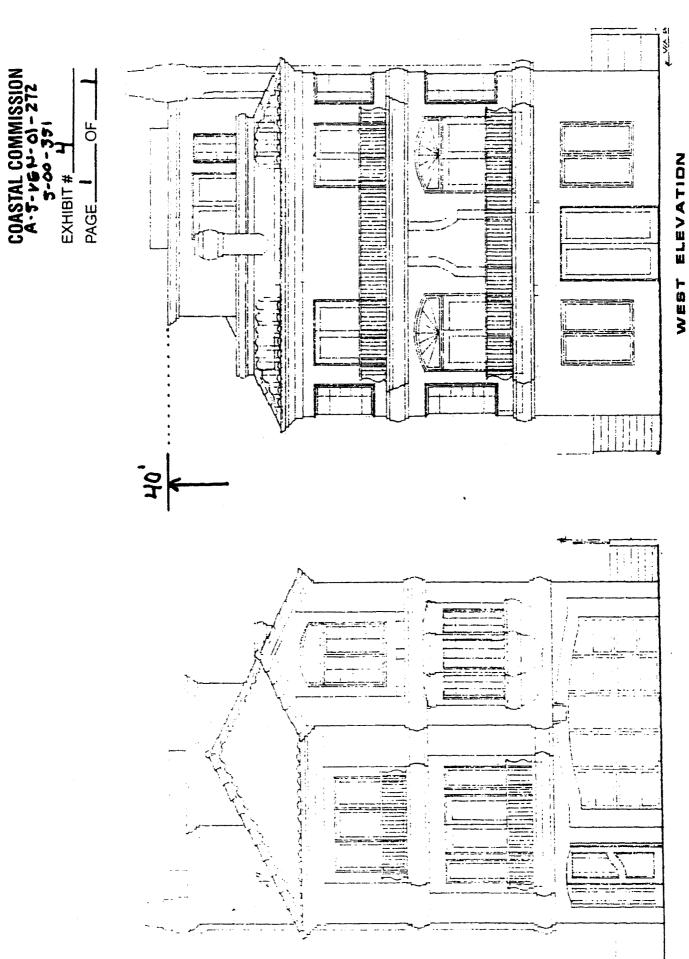
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EXHIBIT # 3
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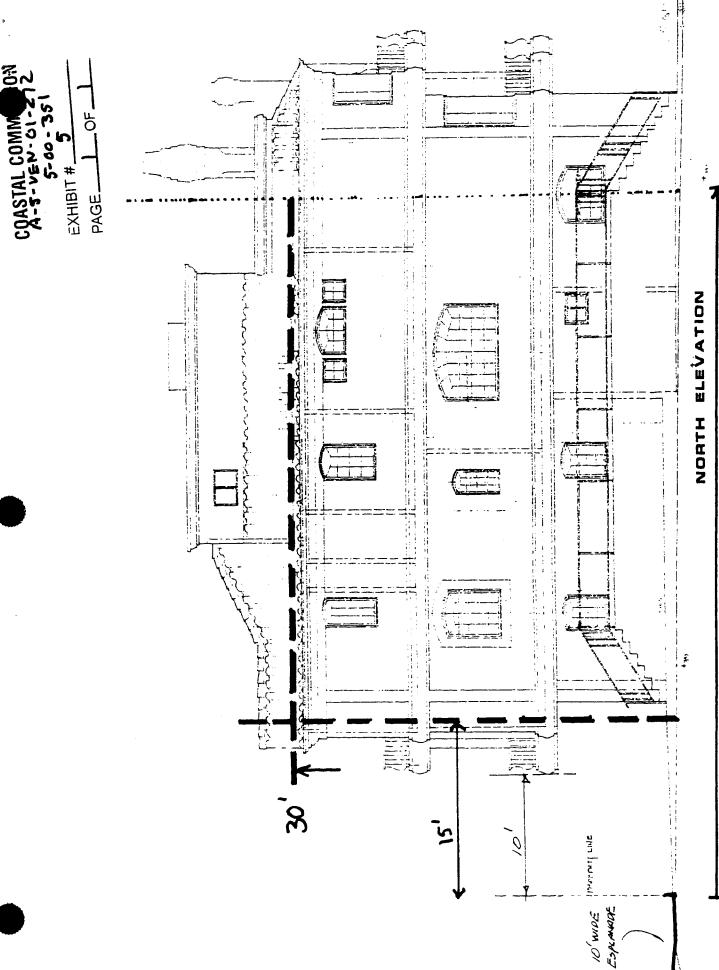
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ELEVATION

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RUTH GALLY, TER

City Council

City of Los Angeles Cim Hall

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South Coast Region

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COASTAL COMMISSION

February 26, 2002

California Coastal Commission State of California 45 Fremont Street, Suite 2000 San Francisco, CA 91045

Re: 3511 Via Dolce, Marina Del Rev

Coastal Commission Case No. 5-00-351

Support for Application

Dear Honorable Commissioners:

I am writing in support of the proposed development of a single family home at 3511 Via Dolce. As you are well aware, my office has worked tirelessly to develop the Venice Coastal Specific Plan, and most recently the Venice Coastal Zone Land Use Plan, which you certified in May of 2001. In developing those plans we worked hard to find an appropriate balance of environmental protection and coastal zone preservation while allowing for appropriate development in certain areas. This subject property was not intended to be encumbered by the new regulations.

The subject property is located in the Silver Strand area of Marina Del Rey and is more appropriately associated with the Marina Del Rey Area than it is with the Venice Beach Area. Via Dolce, the street that the property is located on, is the extreme easterly boundary of Venice. In addition, the area of Venice south of Washington Blvd. has been predominately developed with three-story homes rather than the smaller two-story units which are the predominant size of units in the Venice Canal Area located on the northern side of Washington Blvd.

The applicant applied for a Coastal Development Permit in August of 2000. The application was deemed incomplete by the CCC until the applicant had received all necessary permits from the City of LA. On June 15, 2001 the City Council of Los Angeles voted unanimously to approve the CDP for the development of a single family home on the applicants property. On July 16, 2001 the Executive Director, due to the noncompliance with the new Venice LUP regulations, challenged that ruling. With all due respect, I understand the position of the Executive Director in wanting to maintain the integrity of the new LUP, however, it should be noted that this is a unique case in that the processing began before the LUP was ever approved or certified by the CCC. Unfortunately the Implementation Action Plan that needs to accompany the LUP to form the certified Local Coastal Plan for the area has not been yet finalized. As a result, a case like this has no grounds to claim any sort of exemption or exception that it deserves.

Because the project was already processed by the City of LA and because it has the broad support of the surrounding property owners. I respectfully ask that you consider this application outside the scope of the newly formed Venice LUP and approve application 5-00-351.

Sincerely,

RUTH GALANTER

Conneilmember, Sixth District

COASTAL COMMISSION A-5-VEN-01-272

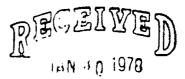
5-00-351

EXHIBIT #\_\_\_

PAGE \_\_\_\_OF

# -Memorandum

Ms. Stephanie Hoppe, Legal Counsel California Coastal Commission 1540 Market Street San Francisco, California 94102 Date: January 26, 1978



From : Department of Fish and Game - Wildlife Management - Region 5 AL COMMISSION

Subject: Ballona Lagoon - Appeals No. 281-77 (Cashin) and 373-77 (Graner)

In response to your letter of December 16, 1977 requesting additional review of the above projects on Ballona Lagoon, I met on site with Steve Cashin and Chris Graner Didlake on December 27, 1977.

The Cashin site (Appeal 281-77) is located on the west side of the lagoon at the inlet from the main channel of the marina.

The ground is disturbed and the edge of the shear bank shows some erosion. The top of the bank is approximately 16.0 feet and the mean higher high water tide line is 5.6 feet. At this site, the west bank is much higher than the east bank of the lagoon. Public access to the lagoon's clam beds would occur from the east bank.

A minimal buffer strip 30-40 feet measured from the M.H.H.W. line would protect this area of the lagoon as adequately as the strip required by the Coastal Commission along the east side of the lagoon. The east side requirement met and in-part, exceeded the Department's recommended minimum 30-40 feet measured from the M.H.H.W. line.

Due to the steep vertical separation of the top of the bank in relation to the bottom of the lagoon and M.H.H.W. line, the esplanade path placed at least five feet from the edge of the top of the bank would be acceptable. The exact location could be determined when a landscape design is planned for the whole west side of the lagoon.

The Graner site (Appeal 373-77) presents a different design problem. It is located on a curve and the exact distance from the esplanade path to the M.H.H.W. line is unknown. Ms. Didlake is to provide a topographic survey before I make any recommendations on this site.

Earl M. Lauppe
Associate Wildlife Manager-Biologist
Region 5

PA:dh

COASTAL COMMISSION
A-5-VEN-01-272
5-00-351
EXHIBIT # 7
PAGE \_ OF \_ 1

co: Mr. Stephen E. Jashin, Westricke Levelopment Corporation 2665 Thirtieth Street, Juite 200, Junta Magica, California 90405

Ma. Chris Graner Dicilke, 2015 Lemon Ave., Dong Reson, California 90706