CALIFORNIA COASTAL COMMISSION

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Filed:

December 23, 2003

49th Day: 180th Day: February 10, 2004 June 20, 200

Staff:

ALB-LB-

Staff Report: Hearing Date: January 29, 2004 February 18-20, 2004

Commission Action:

STAFF REPORT: CONSENT CALENDAR

APPLICATION NUMBER:

5-03-525

RECORD PACKET COPY

APPLICANT:

Newport Coast Development, LLC

PROJECT LOCATION:

302 E. Pacific Coast Highway, Newport Beach,

County of Orange

PROJECT DESCRIPTION:

Demolish and reconstruct all above-ground improvements at an existing gas station, including the fueling canopy, convenience store,

hardscape and landscaping. Approximately 805 cubic yards of grading (690 cy cut and 115 cy fill) is proposed for site preparation and drainage. The project also involves the installation of new water

quality improvements.

LOCAL APPROVALS RECEIVED: City of Newport Beach Use Permit No. 2003-012 and

Modification Permit No. 2003-098 approved December 4,

2003.

SUBSTANTIVE FILE DOCUMENTS: City of Newport Beach Certified Land Use Plan (LUP); Trip Generation and Parking Demand Study for the Newport Service Station Project prepared by KAKU Associates dated September 2003.

LIST OF EXHIBITS:

- Location Map
- 2. Assessor's Parcel Map
- 3. Project Plans

SUMMARY OF STAFF RECOMMENDATION:

The applicant is proposing to reconstruct an existing Chevron gas station at the intersection of Pacific Coast Highway and Bayside Drive. No work to the existing underground fuel storage tanks is proposed. The major issues of the staff report include parking and water quality.

Staff recommends the Commission **APPROVE** the proposed development with two (2) special conditions requiring 1) conformance with construction best management practices and 2) submittal of revised grading and drainage plan showing inclusion of a clarifier with shut-off valve.

At the time of this staff report, the applicant has indicated acceptance of all conditions of approval recommended by staff.



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STAFF RECOMMENDATION:

MOTION: I move that the Commission approve the coastal development permit applications

included on the consent calendar in accordance with the staff recommendations.

STAFF RECOMMENDATION TO ADOPT CONSENT CALENDAR:

Staff recommends a <u>YES</u> vote. Passage of this motion will result in approval of all the permits included on the consent calendar. The motion passes only by affirmative vote of a majority of the Commissioners present.

RESOLUTION:

I. APPROVAL WITH CONDITIONS

The Commission hereby <u>APPROVES</u> a coastal development permit for the proposed development and adopts the findings set forth below on grounds that the development as conditioned will be in conformity with the policies of Chapter 3 of the Coastal Act and will not prejudice the ability of the local government having jurisdiction over the area to prepare a Local Coastal Program conforming to the provisions of Chapter 3. Approval of the permit complies with the California Environmental Quality Act because either 1) feasible mitigation measures and/or alternatives have been incorporated to substantially lessen any significant adverse effects of the development on the environment, or 2) there are no further feasible mitigation measures or alternatives that would substantially lessen any significant adverse impacts of the development on the environment.

II. STANDARD CONDITIONS

- Notice of Receipt and Acknowledgment. The permit is not valid and development shall not commence until a copy of the permit, signed by the permittee or authorized agent, acknowledging receipt of the permit and acceptance of the terms and conditions, is returned to the Commission office.
- Expiration. If development has not commenced, the permit will expire two years from the
 date this permit is reported to the Commission. Development shall be pursued in a diligent
 manner and completed in a reasonable period of time. Application for extension of the
 permit must be made prior to the expiration date.
- 3. <u>Interpretation.</u> Any questions of intent or interpretation of any condition will be resolved by the Executive Director or the Commission.
- 4. <u>Assignment.</u> The permit may be assigned to any qualified person, provided assignee files with the Commission an affidavit accepting all terms and conditions of the permit.
- 5. <u>Terms and Conditions Run with the Land.</u> These terms and conditions shall be perpetual, and it is the intention of the Commission and the permittee to bind all future owners and possessors of the subject property to the terms and conditions.

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III. SPECIAL CONDITIONS

1. Construction Best Management Practices

The permittee shall comply with the following construction-related requirements:

- (a) Best Management Practices (BMPs) and Good Housekeeping Practices (GHPs) designed to prevent spillage and/or runoff of construction-related materials, and to contain sediment or contaminants associated with construction activity, shall be implemented prior to the on-set of such activity;
- (b) No construction materials, debris, or waste shall be placed or stored where it may enter a storm drain or be subject to tidal erosion and dispersion;
- (c) Construction debris and sediment shall be properly contained and secured on site with BMPs, to prevent the unintended transport of sediment and other debris into coastal waters by wind, rain or tracking. All stock piles and construction materials shall be covered, enclosed on all sides, shall be located as far away as possible from drain inlets and any waterway, and shall not be stored in contact with the soil;
- (d) Construction debris and sediment shall be removed from construction areas as necessary to prevent the accumulation of sediment and other debris which may be discharged into coastal waters. All debris and trash shall be disposed of in the proper trash and recycling receptacles at the end of each construction day;
- (e) The discharge of any hazardous materials into any receiving waters shall be prohibited;
- (f) A pre-construction meeting should be held for all personnel to review procedural and BMP/GHP guidelines;
- (g) All BMPs shall be maintained in a functional condition throughout the duration of the project.
- (h) Debris shall be disposed at a legal disposal site or recycled at a recycling facility. If the disposal site is located in the coastal zone, a coastal development permit or an amendment to this permit shall be required before disposal can take place unless the Executive Director determines that no amendment or new permit is required.

2. Submittal of Final Grading and Drainage Plan

- A. PRIOR TO ISSUANCE OF THE COASTAL DEVELOPMENT PERMIT, the applicant shall submit, in a form and content acceptable to the Executive Director, two (2) sets of a final grading and drainage plan prepared by an appropriately licensed professional. The plan shall incorporate the following criteria, as proposed by the applicant:
 - (a) Areas used for fuel dispensing shall be paved with concrete (no use of asphalt). The fuel dispensing area shall be graded and constructed so as to prevent drainage flow either through or from the fuel dispensing area.
 - (b) All fuel dispensing areas shall be covered by a canopy structure for weather protection;
 - (c) The fueling dispensing area shall be graded and constructed so as to drain to an underground clarifier/ sump/ tank equipped with a shut-off valve that can stop the further draining of stormwater or spill material into the street or storm drain system;

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- (d) Trash containers associated with fuel dispensing and vehicle repair/maintenance shall be roofed over or drained to a water quality inlet, engineered infiltration/filtration system, or equally effective alternative;
- (e) Trash container areas associated with grocery operations shall be screened or walled to prevent off-site transport of trash; and
- (f) The functionality of the approved drainage and runoff control plan shall be maintained throughout the life of the development.
- B. The permittee shall undertake development in accordance with the approved plan. Any proposed changes to the approved plan shall be reported to the Executive Director. No changes to the approved plan shall occur without a Commission amendment to this coastal development permit unless the Executive Director determines that no amendment is required.

IV. FINDINGS AND DECLARATIONS:

. . .

The Commission hereby finds and declares:

A. PROJECT LOCATION AND DESCRIPTION

The subject site is located at 301 W. Pacific Coast Highway in the City of Newport Beach, Orange County (Exhibits 1 & 2). The site is currently developed with a Chevron gas station. The nearest public coastal access is available along Back Bay Drive, approximately ½ mile northeast of the subject site, across Pacific Coast Highway.

The project involves the demolition and reconstruction of all above-ground improvements at an existing gas station, including the fueling canopy, convenience store, hardscape and landscaping. The reconstructed service station will provide 10 vehicle fueling positions beneath a 22'6" high canopy and a 2500 square foot convenience store (Exhibit 3). Approximately 805 cubic yards of grading (690 cy cut and 115 cy fill) is proposed for site preparation and drainage. No change is proposed to the existing underground fuel tanks. These tanks are fully compliant with the latest California regulations and will not be modified under the current project.

The project involves construction and post-construction Best Management Practices (BMPs) to ensure water quality protection and enhancement at the subject site. During construction, the applicant must comply with construction BMPs for erosion control and to prevent spillage and/or runoff of construction-related materials. Proposed post-construction BMPs include the incorporation of catch basins with "fossil filters" and the creation of permeable area where there is none currently. Over 15% of the site will be landscaped. Although the project represents an improvement over existing water quality conditions at the subject site, more can be done to prevent fueling discharge from reaching the storm drain system. For instance, the motor fueling dispensing area could be graded and constructed so as to drain to an underground clarifier/ sump/ tank equipped with a shut-off valve that can stop the further draining of stormwater or spill material into the street or storm drain system. The applicant has agreed in writing to revise the project to include a revised grading plan "indicating drainage of the canopy drive slab to a separate catch basin and then to a clarifier with a shut-of valve." The revised grading and drainage plan must be submitted for review and approval prior to permit issuance.

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There will be no change to the type of use at the subject site. There will be a slight increase in the intensity of use, as there are currently 8 fueling positions and a 1500 square foot convenience store. The site will now offer 10 fueling positions and a 2500 square foot convenience store. Vehicle service will be limited to incidental, minor maintenance commonly conducted at service islands, such as dispensing of air and water, replacement of windshield wipers, fuses, and lamps, and replenishing motor vehicle fluids and lubricants.

Pursuant to the City's parking standard of 1 space for each 250 square feet of commercial floor area, 10.5 parking spaces are required to serve the 2500 square foot convenience store. Pursuant to the typically imposed Commission parking standard of 1 space for each 225 square feet of commercial floor area, 11.1 spaces are required. Ten (10) spaces (9 standard and 1 handicapped) will be provided on site. The applicant submitted a report entitled *Trip Generation and Parking Demand Study for the Newport Service Station Project* prepared by KAKU Associates dated September 2003. The report concludes that the proposed project could generate a peak demand for approximately 9 parking spaces. As such, the project provides sufficient parking to serve the development.

B. DEVELOPMENT

As proposed, the development is located within an existing developed area and is compatible with the character and scale of the surrounding area. The project provides adequate parking based on the Commission's typically applied standards. Therefore, the Commission finds that the development conforms with Sections 30250, 30251, and 30252 of the Coastal Act.

C. PUBLIC ACCESS

The proposed development will not affect the public's ability to gain access to, and/or to use the coast and nearby recreational facilities. Therefore, the development conforms with Sections 30210 through 30214, Sections 30220 through 30224, and 30252 of the Coastal Act.

D. WATER QUALITY

The proposed development has a potential for a discharge of polluted runoff from the project site into coastal waters. The development, as conditioned, incorporates design features to minimize the effect of construction and post-construction activities on the marine environment. These design features include, but are not limited to, the appropriate management of equipment and construction materials, reducing runoff through the use of permeable surfaces, the use of non-invasive drought tolerant vegetation to reduce and treat the runoff discharged from the site, and for the use of post-construction best management practices to minimize the project's adverse impact on coastal waters. Therefore, the Commission finds that the proposed development, as conditioned, conforms to Sections 30230 and 30231 of the Coastal Act regarding the protection of water quality to promote the biological productivity of coastal waters and to protect human health.

E. LOCAL COASTAL PROGRAM

Section 30600(c) of the Coastal Act provides for the issuance of coastal development permits directly by the Commission in regions where the local government having jurisdiction does not have a certified local coastal program. Pursuant to Section 30604(a), the permit may only be issued if the Commission finds that the proposed development will not prejudice the ability of the local government to prepare a local coastal program which conforms with the Chapter 3 policies of the Coastal Act.

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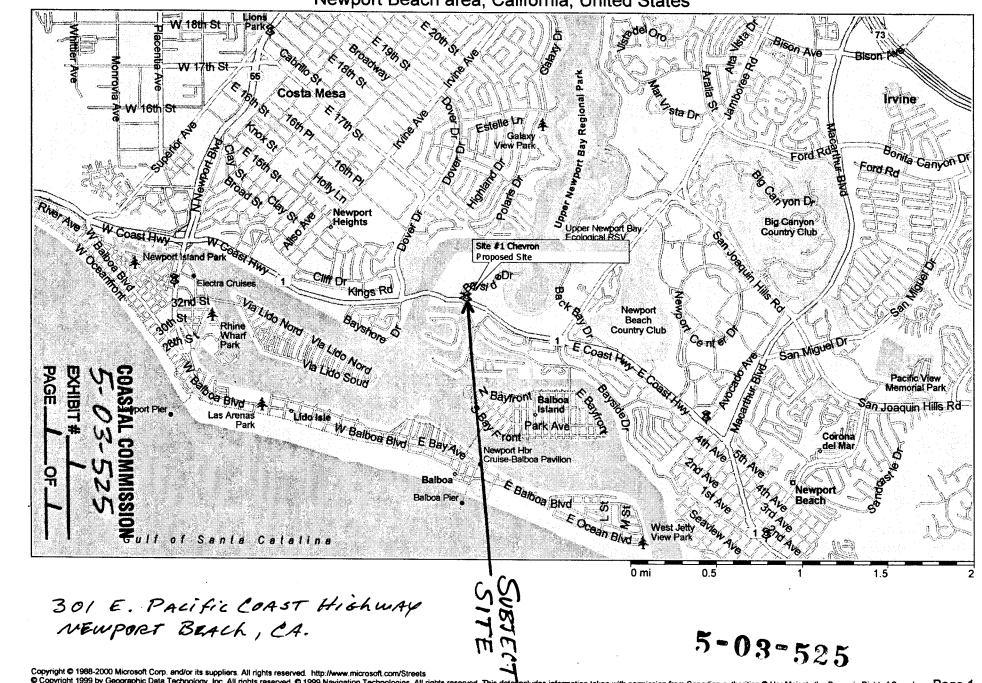
The Newport Beach Land Use Plan (LUP) was effectively certified on May 19, 1982. The proposed development, as conditioned, is consistent with the policies of the certified Land Use Plan and Chapter 3 of the Coastal Act, specifically those relating to land use and public access. Therefore, the Commission finds that approval of the proposed development will not prejudice the City's ability to prepare a Local Coastal Program (Implementation Plan) for Newport Beach that is consistent with the Chapter 3 policies of the Coastal Act as required by Section 30604(a).

F. CALIFORNIA ENVIRONMENTAL QUALITY ACT

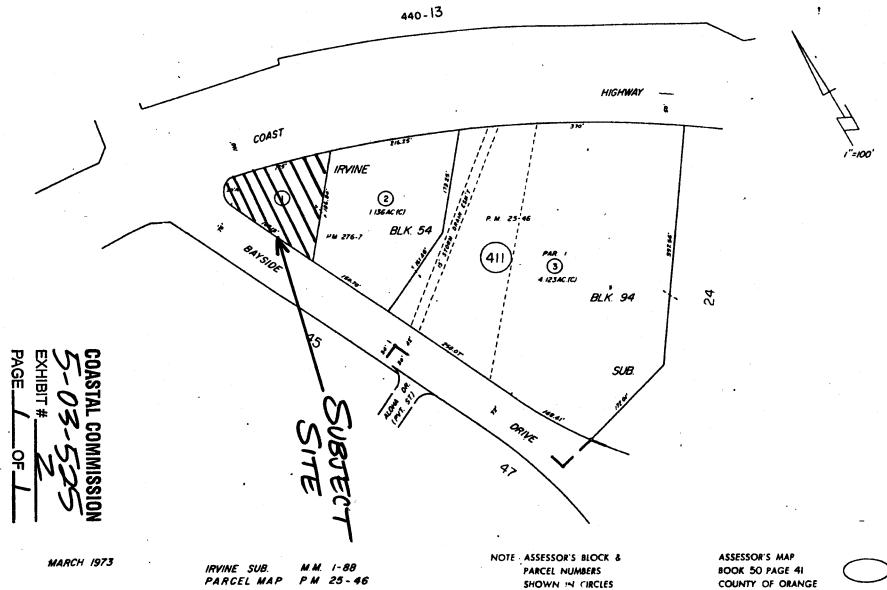
As conditioned, there are no feasible alternatives or additional feasible mitigation measures available that would substantially lessen any significant adverse effect that the activity may have on the environment. Therefore, the Commission finds that the proposed project, as conditioned to mitigate the identified impacts, is the least environmentally damaging feasible alternative and can be found consistent with the requirements of the Coastal Act to conform to CEQA.

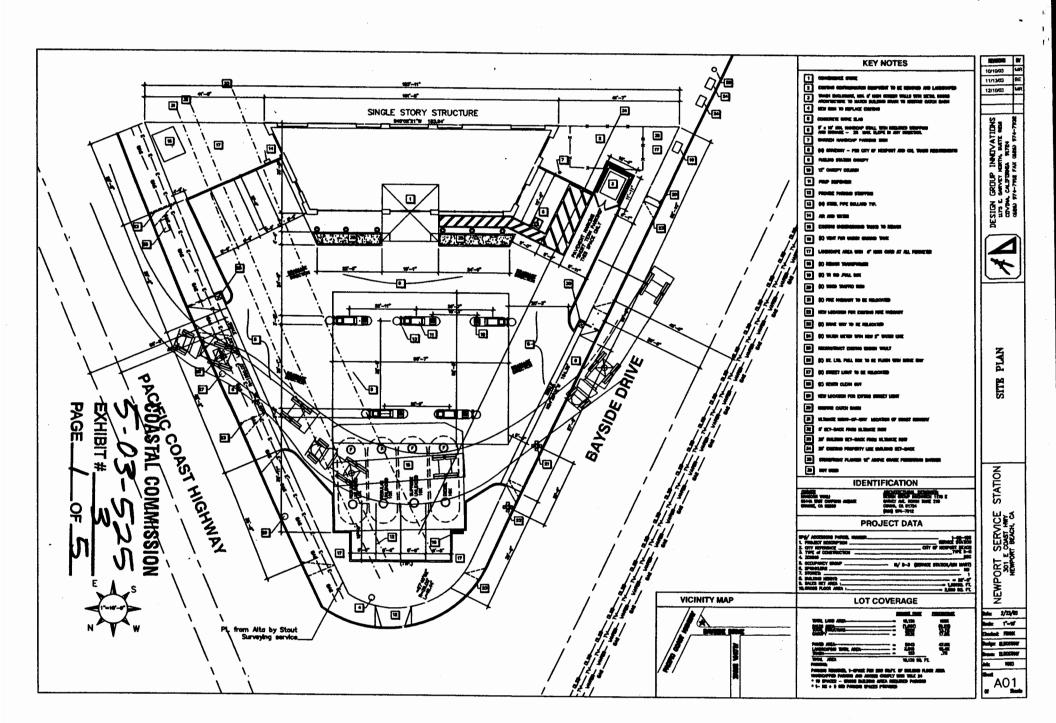
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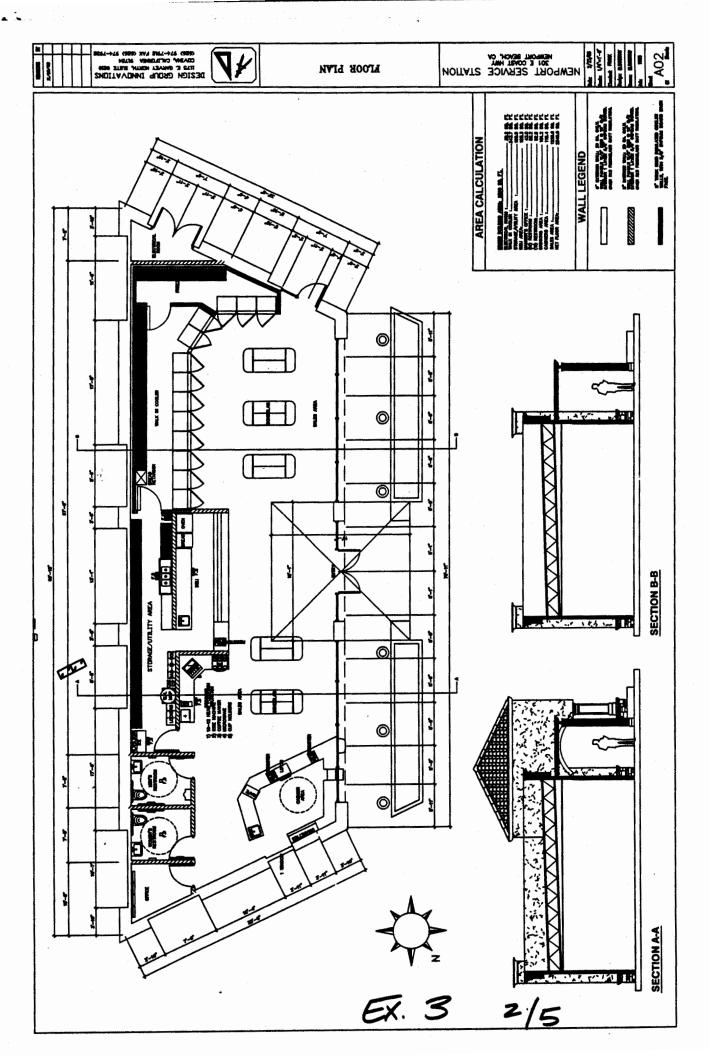


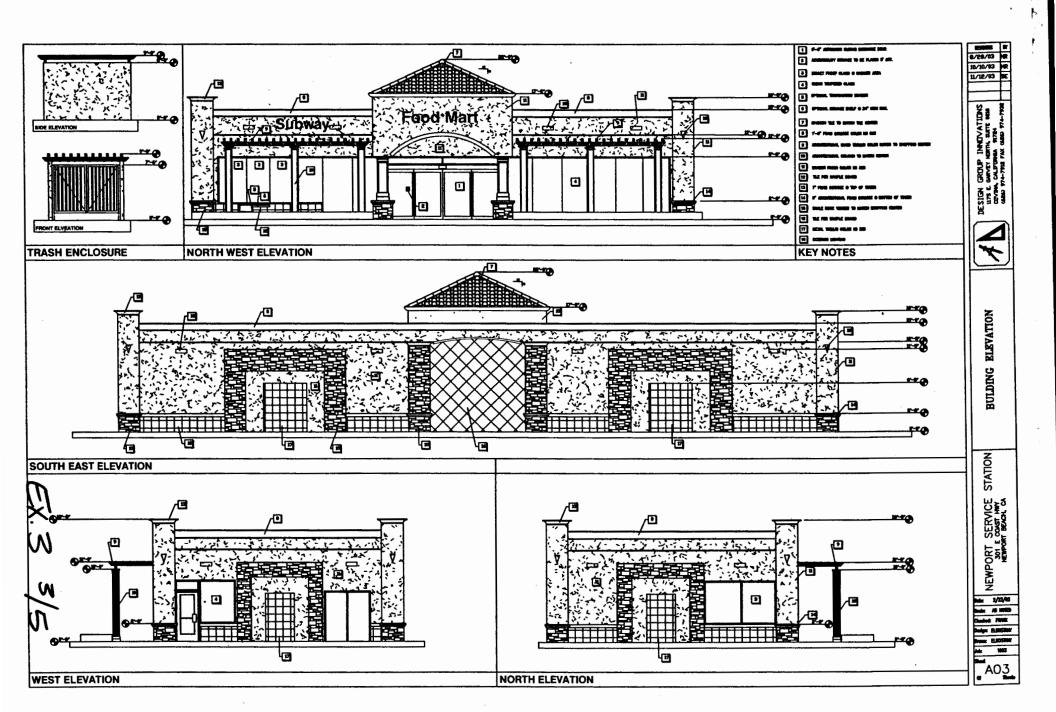
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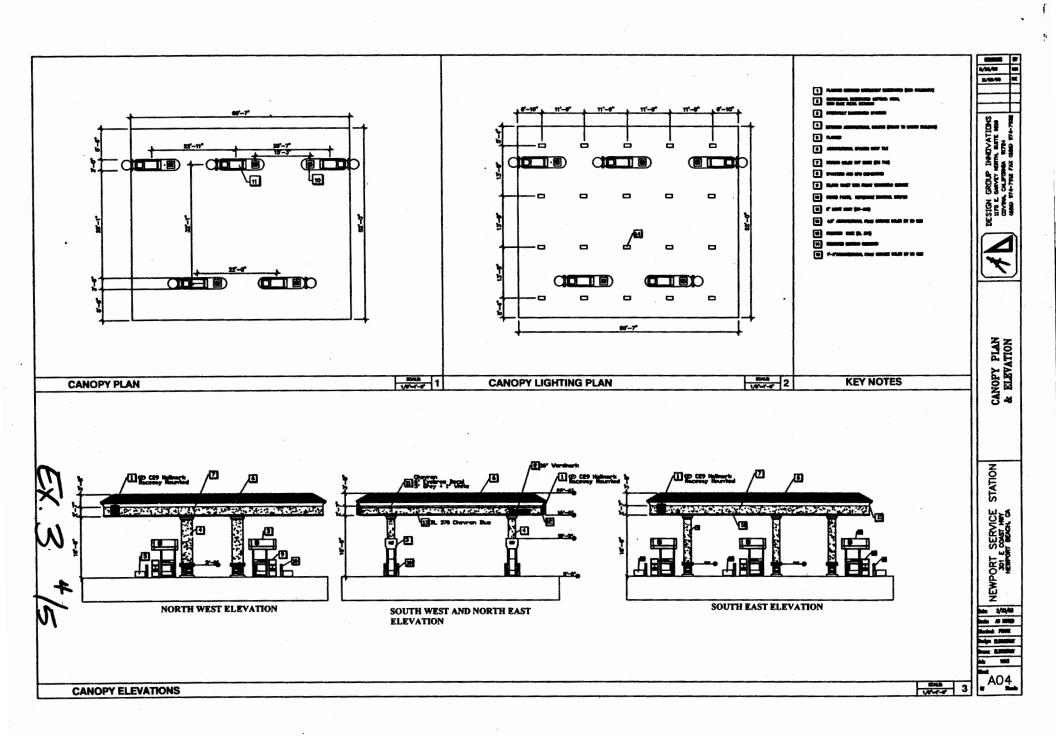


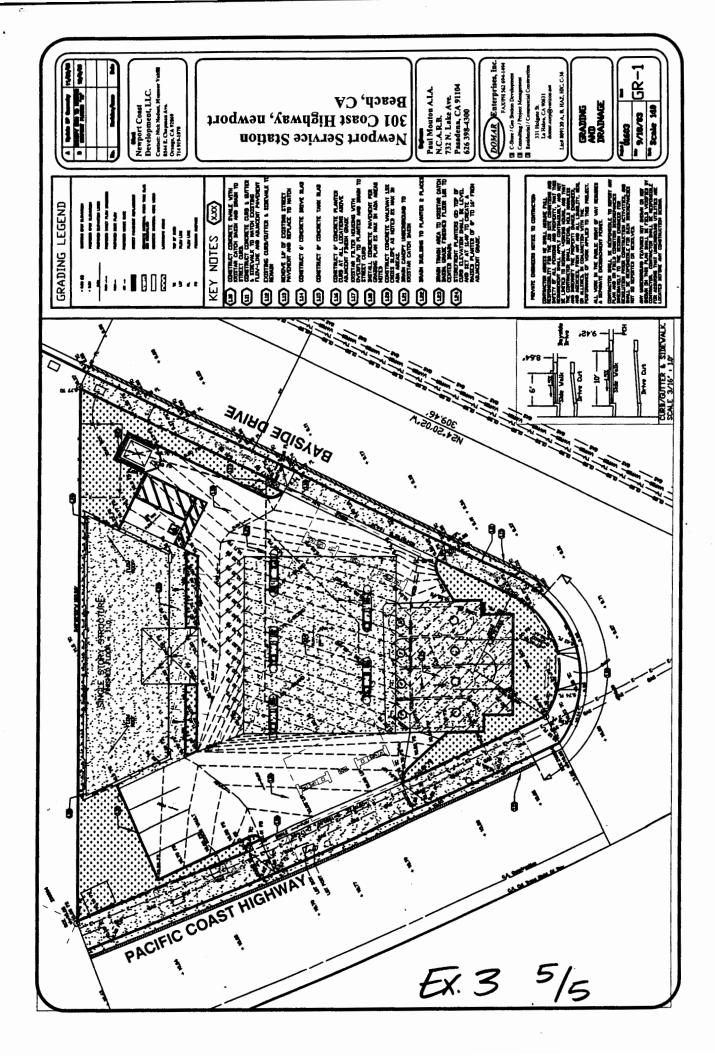


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