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STATE OF CALIFORNIA -- THE RESOURCES AGENCY

CALIFORNIA COASTAL COMMISSION

SOUTH CENTRAL COAST AREA
89 SOUTH CALIFORNIA ST., SUITE 200
VENTURA, CA 93001
(805) 585-1800



RECORD PACKET COPY

DATE: July 21, 2005

TO: Commissioners and Interested Persons

FROM: Jack Ainsworth, Deputy Director
Gary Timm, South Central Coast District Manager
Steve Hudson, Supervisor, Planning and Regulation *SA*
Shana Gray, Coastal Program Analyst

SUBJECT: **Proposed Major Amendment 1-05** to the UCSB Certified Long Range Development Plan (LRDP); and **Notice of Impending Development (NOID) 1-05**, for the Broida Bicycle Trail Project, for Public Hearing and Commission Action at the August 10, 2005, Commission Meeting in Costa Mesa.

DESCRIPTION OF SUBMITTAL

The University of California at Santa Barbara (UCSB or University) is requesting Commission certification of an amendment to the University's certified Long Range Development Plan (LRDP). UCSB has also submitted the accompanying Notice of Impending Development (NOID) for implementation of the proposed project upon certification of the LRDP amendment.

The Long Range Development Plan amendment is a project-driven amendment that would allow for the development of a realigned bicycle path from Lagoon Road to the UCSB library as a result of the proposed Broida Expressway Bicycle Trail project. Amendment modifications to the LRDP include: relocating the bicycle path parallel to Lagoon Road from the west side of the road to the east side and closing a section of bicycle path that crosses Lagoon road at Kohn Hall and continues north through a service road between the Materials Research Laboratory and Engineering II and culminates at a roundabout.

The associated impending development consists of the construction of an asphalt bicycle path approximately 2,229 linear feet, varying from 10- to 13-feet in width; a bicycle parking area; a decomposed granite pathway along Lagoon Road; landscaping & irrigation adjacent to the bicycle path; and bicycle trail lighting (with the exception of areas along the Lagoon Road segment). The bicycle path would add an east-west connection to the Main Campus from the top of the Goleta Beach bicycle path to the UCSB library. The stated purpose of the project is to enable bicyclists to utilize the bicycle system more efficiently, reduce bike use of sidewalks, and further the campus goal to support and promote transportation alternatives.

No project impacts have been identified.

SUMMARY OF STAFF RECOMMENDATION

Staff is recommending that the Commission, after public hearing, approve LRDP Amendment 1-05 to the certified LRDP, as submitted, and approve the respective Notice of Impending Development 1-05 as submitted. The amendment proposes a minor change in location for a bicycle route on the east side of the Main Campus. This change would not affect coastal resources and is consistent with the Coastal Act and internally consistent with the policies and provisions of the Long Range Development Plan. See associated Motion and Resolution beginning on **Page 4**.

The standard of review for the proposed LRDP amendment is the Chapter 3 policies of the Coastal Act. The standard of review for the related NOID is the policies of the certified LRDP.

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 - Exhibit 5. Lagoon Road Site Plan
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I. PROCEDURAL ISSUES

A. STANDARD OF REVIEW

LRDP Amendment:

The standard of review for the proposed amendment to the certified LRDP, pursuant to Sections 30605, 30512(c), and 30514(b) of the Coastal Act, is that the proposed amendment meets the requirements of and is in conformance with the Chapter 3 policies of the Coastal Act.

Notice of Impending Development:

Section 30606 of the Coastal Act and Article 14, §13547 through §13550 of the California Code of Regulations govern the Coastal Commission's review of subsequent development where there is a certified LRDP. Section 13549(b) requires the Executive Director or his designee to review the notice of impending development (or development announcement) within ten days of receipt and determine whether it provides sufficient information to determine if the proposed development is consistent with the certified LRDP. The notice is deemed filed when all necessary supporting information has been received.

Within thirty days of filing the notice of impending development, the Executive Director shall report to the Commission the pendency of the development and make a recommendation regarding the consistency of the proposed development with the certified LRDP. After public hearing, by a majority of its members present, the Commission shall determine whether the development is consistent with the certified LRDP and whether conditions are required to bring the development into conformance with the LRDP. No construction shall commence until after the Commission votes to render the proposed development consistent with the certified LRDP.

B. PUBLIC PARTICIPATION

Section 30503 of the Coastal Act requires public input in preparation, approval, certification and amendment of any LRDP. The University held public hearings and received written comments regarding the projects from public agencies, organizations and individuals. The hearings were duly noticed to the public consistent with Sections 13552 and 13551 of the California Code of Regulations which require that notice of availability of the draft LRDP amendment (LRDPA) be made available six (6) weeks prior to the Regents approval of the LRDP amendment. Notice of the subject amendment has been distributed to all known interested parties.

C. PROCEDURAL REQUIREMENTS

LRDP Amendment:

Pursuant to Section 13551(b) of the California Code of Regulations, the University resolution for submittal must indicate whether the LRDP will require formal adoption by the Board of Regents after the Commission approval, or is an amendment that will take effect automatically upon the Commission's approval pursuant to Coastal Act Sections 30512, 30513 and 30519. Because this approval is subject to suggested modifications by the Commission, the University must act to accept the adopted suggested modifications and the requirements of Section 13547, which provides for the Executive Director's determination that the University's action is legally adequate, within six months from the date of Commission action on this application before the LRDP shall be effective.

Notice of Impending Development:

Section 30606 of the Coastal Act and Article 14, §13547 through §13550 of the California Code of Regulations govern the Coastal Commission's review of subsequent development where there is a certified LRDP. Section 13549(b) requires the Executive Director or his designee to review the notice of impending development (or development announcement) within ten days of receipt and determine whether it provides sufficient information to determine if the proposed development is consistent with the certified LRDP. The notice is deemed filed when all necessary supporting information has been received.

Within thirty days of filing the notice of impending development, the Executive Director shall report to the Commission the pendency of the development and make a recommendation regarding the consistency of the proposed development with the certified LRDP. After public hearing, by a majority of its members present, the Commission shall determine whether the development is consistent with the certified LRDP and whether conditions are required to bring the development into conformance with the LRDP. No construction shall commence until after the Commission votes to render the proposed development consistent with the certified LRDP.

II. STAFF RECOMMENDATION: MOTIONS & RESOLUTIONS

A. LRDP AMENDMENT 1-05: APPROVAL AS SUBMITTED

MOTION I: *I move that the Commission certify the University of California at Santa Barbara Long Range Development Plan Amendment 1-05 (Broida Bicycle Trail) as submitted.*

STAFF RECOMMENDS A YES VOTE: Passage of this motion will result in certification of the Long Range Development Plan Amendment 1-05 and the adoption of the following resolution and findings. The motion to certify passes only by an affirmative vote of a majority of the appointed Commissioners.

RESOLUTION I:

The Commission hereby approves certification of the University of California at Santa Barbara Long Range Development Plan Amendment 1-05 and adopts the findings stated below on the grounds that the amendment is consistent with Chapter 3 of the Coastal Act. Certification of the amendment complies with the California Environmental Quality Act because there are no feasible mitigation measures or alternatives that would substantially lessen the significant adverse effects that the approval of the amendment would have on the environment.

B. NOID 1-05: APPROVAL AS SUBMITTED

MOTION II: *I move that the Commission determine that the development described in the Notice of Impending Development 1-05 (Broida Bicycle Trail), as submitted, is consistent with the certified University of California at Santa Barbara Long Range Development Plan.*

STAFF RECOMMENDS A YES VOTE: Passage of this motion will result in a determination that the development described in the Notice of Impending Development 1-05 as submitted, is consistent with the certified University of California at Santa Barbara Long Range Development Plan as amended pursuant to LRDP Amendment 1-05, and adoption of the following resolution and findings. The motion passes only by affirmative vote of a majority of the Commissioners present.

RESOLUTION II: TO DETERMINE DEVELOPMENT IS CONSISTENT WITH LRDP:

The Commission hereby determines that the development described in the Notice of Impending Development 1-05, as submitted, is consistent with the certified University of California at Santa Barbara Long Range Development Plan, as amended pursuant to LRDP Amendment 1-05 for the reasons discussed in the findings herein.

**III. FINDINGS FOR THE APPROVAL OF THE LONG RANGE
DEVELOPMENT AMENDMENT AND THE RESPECTIVE
NOTICE OF IMPENDING DEVELOPMENT, AS
SUBMITTED**

The following findings support the Commission's approval of the LRDP amendment as submitted and approval of the respective Notice of Impending Development, as submitted. The Commission hereby finds and declares as follows:

A. PROJECT DESCRIPTION

The University of California at Santa Barbara (UCSB or University) is requesting an amendment to its Long Range Development Plan (LRDP) to address changes in bicycle circulation on the east side of the Main Campus (Exhibit 1). The proposed amendment is a project-driven amendment that would allow for the development of a realigned bicycle path from Lagoon Road to the UCSB library as a result of the proposed Broida Expressway Bicycle Trail project. Specifically, the LRDP amendment would modify Figure 11, *Bicycle Circulation* (Exhibit 2), and Figure 20, *Bicycle Route Network* (Exhibit 3). Changes to the figures include: relocating the bicycle path parallel to Lagoon Road from the west side of the road to the east side and closing a section of bicycle path that crosses Lagoon road at Kohn Hall and continues north through a service road between the Materials Research Laboratory and Engineering II and culminates at a roundabout.

The associated impending development consists of the construction of an asphalt bicycle path approximately 2,229 linear feet, varying from 10- to 13-feet in width; a bicycle parking area; a decomposed granite pathway along Lagoon Road; landscaping & irrigation adjacent to the bicycle path; and bicycle trail lighting (except along Lagoon Road segment). The project site is located on the east side of UCSB's Main Campus, along Lagoon Road (Exhibit 1). The bicycle path would add an east-west connection to the Main Campus from the top of the Goleta Beach bicycle path to the UCSB library. The stated purpose of the project is to enable bicyclists to utilize the bicycle system more efficiently, reduce bike use of sidewalks, and further the campus goal to support and promote transportation alternatives.

The proposed bicycle path will connect with an existing path on the east side of Lagoon Road at the Lagoon Road and Engineering Service Road intersection, continue into Campus and intersect with an existing bicycle path east of the Library. The area along Lagoon Road would be graded to accommodate a 10-foot wide bicycle path (Exhibit 5). Approximately 20 palm trees line this section of Lagoon Road. Three of these would be removed to configure the bicycle path. The existing bicycle path up the service road past Kohn Hall and the Materials Research Laboratory Building will be closed (Exhibit 4). The University has determined that this section of the bicycle path has become unsafe for bicyclists since the expansion of Kohn Hall and MRL. The existing asphalt and stop sign will be removed where the bike path crosses Lagoon Road to the service road. This former crossing area will be landscaped and small boulders will be installed to deter bicyclists from crossing at this location. The roundabout on the southwest side of Engineering II that services this bicycle path will be transformed into a bicycle parking lot with approximately 300 bicycle racks during project mobilization, when the bike racks are moved from the current location north of Bren Hall. A decomposed granite pathway will be constructed along part of Lagoon Road (Exhibit 5).

Once the path crosses Lagoon Road, a "T" intersection would be developed. One leg of the "T" would continue in a southerly direction past the Bren and Marine Science Buildings to a service road that accesses UCen Road (Exhibit 5). The other leg of the "T" would extend to between Bren and Engineering I in a westerly direction (Exhibit 6). This piece of the path would be 10-feet wide. This leg of the path is part of a fire access

road. The base section of this leg of the path would be about 12 inches deep (8-inch base, 4-inch asphalt) to hold the load of a 25-ton fire truck. The westerly end of this leg would end in a "T" intersection in front of the Bren Building. At this point the path would connect to an existing 8-foot wide bike path that traverses in a northerly direction towards the Engineering II Building. The 8-foot path would be widened to 10 feet. The path would be constructed as a roundabout in this area to accommodate bicycle traffic from three directions. Existing bicycle parking (approximately 300 racks) in this area would be removed and replaced in front of Engineering II in the existing roundabout as described above. Three mature Italian Stone Pine trees would remain, one Coral Tree would be removed. The roots of the Coral Tree in the area in front of the Engineering I building have done extensive damage to underground utilities and will have to be removed to repair the utilities.

The westerly leg of the new path would be 12-feet wide and would go approximately 640 linear feet behind the Woodhouse Laboratory and three temporary trailers, north of Broida and Webb Halls through an existing courtyard to connect with an existing southerly bicycle path that traverses past the Psychology Building to UCen Road. The temporary trailer (Building 380) on the west would be moved forward approximately 15 to 20 feet to allow for the bicycle path.

Existing concrete and asphalt along the route of the new bicycle path would be sawcut and removed. A portion of a wooden deck of a temporary building would be removed. New benches for seating would be installed in the plaza between Broida and Webb. Tactile strips would be installed at each pedestrian crossing to aid the visually impaired.

The areas around the bicycle path would be landscaped with Coast Live Oak, Orange Jasmine, Deer Grass, and turf (University standard mix). Proposed landscaping includes two new entry trees on either side of the sidewalk going in to Engineering I and three new native oak trees to be placed in the roundabout area. Some of the turfed areas would be bordered by redwood. Much of the existing landscape will remain. An irrigation system would be installed along the path.

Existing infrastructure for electricity and water would be used to connect new infrastructure for lighting and irrigation of bicycle path landscaping. Two existing lights would be relocated. A fire hydrant and standard pipe would be relocated. One storm drain would be relocated 4 feet from its current location.

Site work, demolition, and construction are anticipated to take approximately 4 months to complete.

B. CONSISTENCY ANALYSIS

The standard of review for the proposed LRDP amendment is the Chapter 3 policies of the Coastal Act. The standard of review for the related NOID is the policies of the certified LRDP.

The Long Range Development Plan contains policies and provisions that identify areas for new campus development while protecting coastal resources including environmentally sensitive habitat areas, scenic and visual resources, and public access and recreation. The proposed amendment would not alter any of these policies, but would modify the existing pattern of bicycle circulation on the east side of Main Campus. In addition, the development proposed in the related notice of impending development to construct the reconfigured bicycle path will not result in any adverse impacts to any sensitive habitat. The proposed change does not affect the consistency of the bicycle route with Coastal Act polices or its ability to carry out any of the other provisions of the LRDP.

One of the basic mandates of the Coastal Act is to maximize public access and recreational opportunities along the coast. The bicycle path is available to, and used by, members of the public to access the coast, including nearby Goleta Beach. The University's certified LRDP incorporates by reference Coastal Act Sections 30210, 30211, 30212, 30213, 30214 and 30252 which require protection of coastal recreation and access. The proposed modifications to the bicycle route are minor changes to the existing and proposed configuration of the Campus Bicycle Network and will not adversely impact public access. Adequate alternate routes have been provided and the project will not result in the cumulative removal of coastal access bikeways or pedestrian trails.

For these reasons, the proposed LRDP Amendment 1-05 does not raise new policy issues and is consistent with the policies of the LRDP and the Coastal Act as submitted. In addition, the implementation of the proposed project pursuant to NOID 1-05, as submitted, to address the project-specific impacts that may affect coastal resources, is consistent with the certified LRDP as amended by LRDP amendment 1-05.

C. CALIFORNIA ENVIRONMENTAL QUALITY ACT

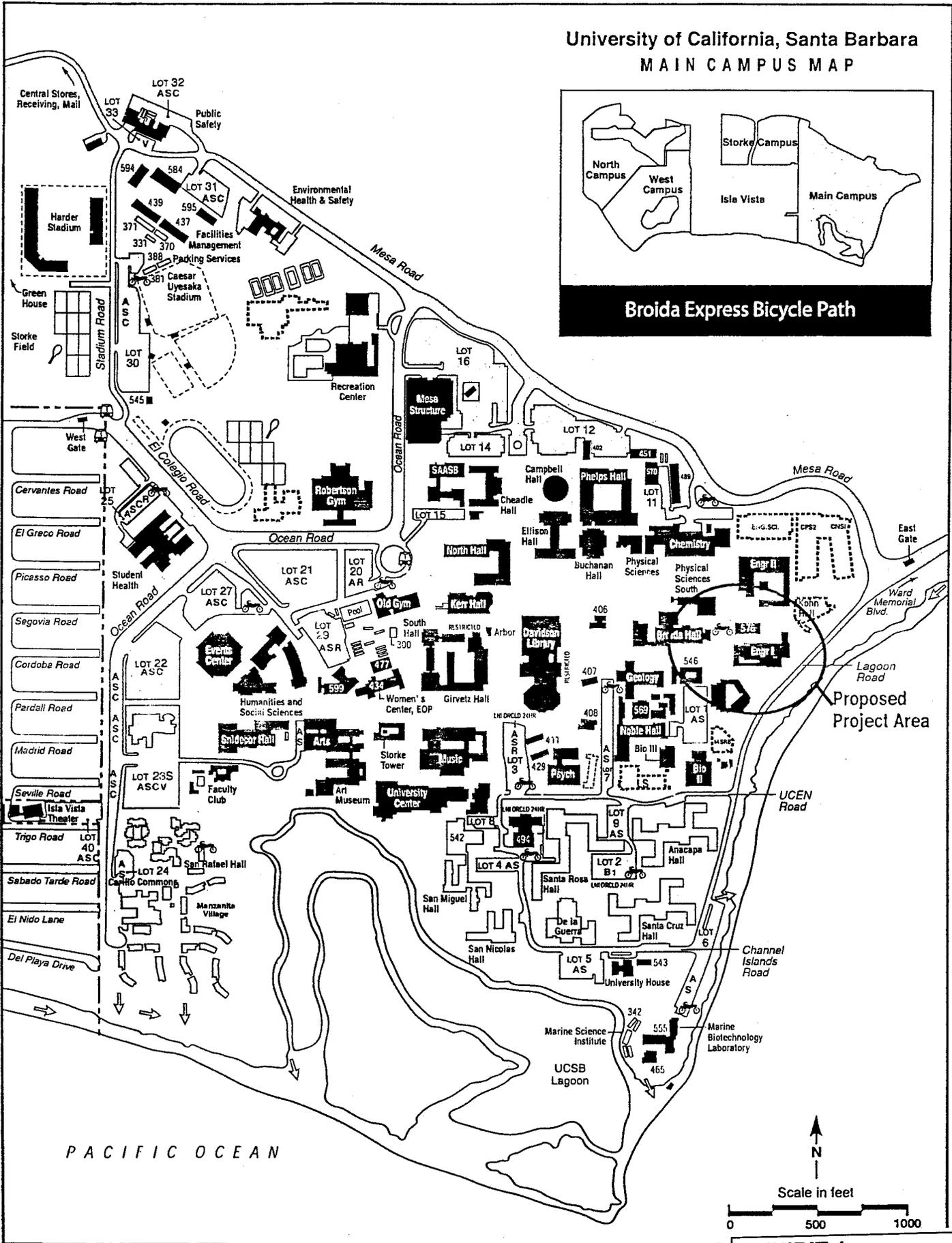
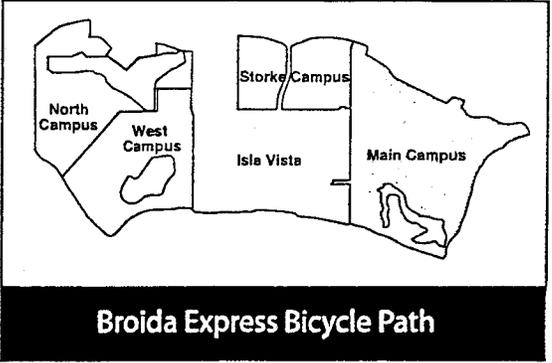
Pursuant to Section 21080.9 of the California Environmental Quality Act ("CEQA"), the Coastal Commission is the lead agency responsible for reviewing Long Range Development Plans for compliance with CEQA. The Secretary of Resources Agency has determined that the Commission's program of reviewing and certifying LRDPs qualifies for certification under Section 21080.5 of CEQA. In addition to making the finding that the LRDP amendment is in full compliance with CEQA, the Commission must make a finding that no less environmentally damaging feasible alternative exists. Section 21080.5(d)(1) of CEQA and Section 13540(f) of the California Code of Regulations require that the Commission not approve or adopt a LRDP, "...if there are feasible alternative or feasible mitigation measures available which would substantially lessen any significant adverse impact which the activity may have on the environment."

The proposed amendment is to the University of California at Santa Barbara's certified Long Rang Development Plan. On March 17, 1981, the University's Long Range Development Plan (LRDP) was effectively certified by the Commission. Under LRDP

Amendment 1-91, the Commission reviewed and approved the 1990 UCSB LRDP; a 15-year long range planning document, which substantially updated and revised the certified 1981 LRDP. The 1990 LRDP is a long-range plan that guides development by UCSB necessary for the University to meet its broad mission of instruction, research, and public service for the period 1990-2005/2006.

As discussed in the findings above, the proposed amendment to the LRDP will not result in a substantive change to the existing Long Range Development Plan, or alter the substance of any policies governing development within the University's jurisdiction. The amendment as proposed is therefore consistent with the provisions of the California Environmental Quality Act and the California Coastal Act.

University of California, Santa Barbara MAIN CAMPUS MAP



PACIFIC OCEAN

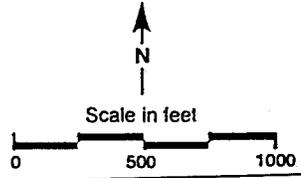


EXHIBIT 1
LRDPA 1-05 & NOID 1-05
Vicinity Map

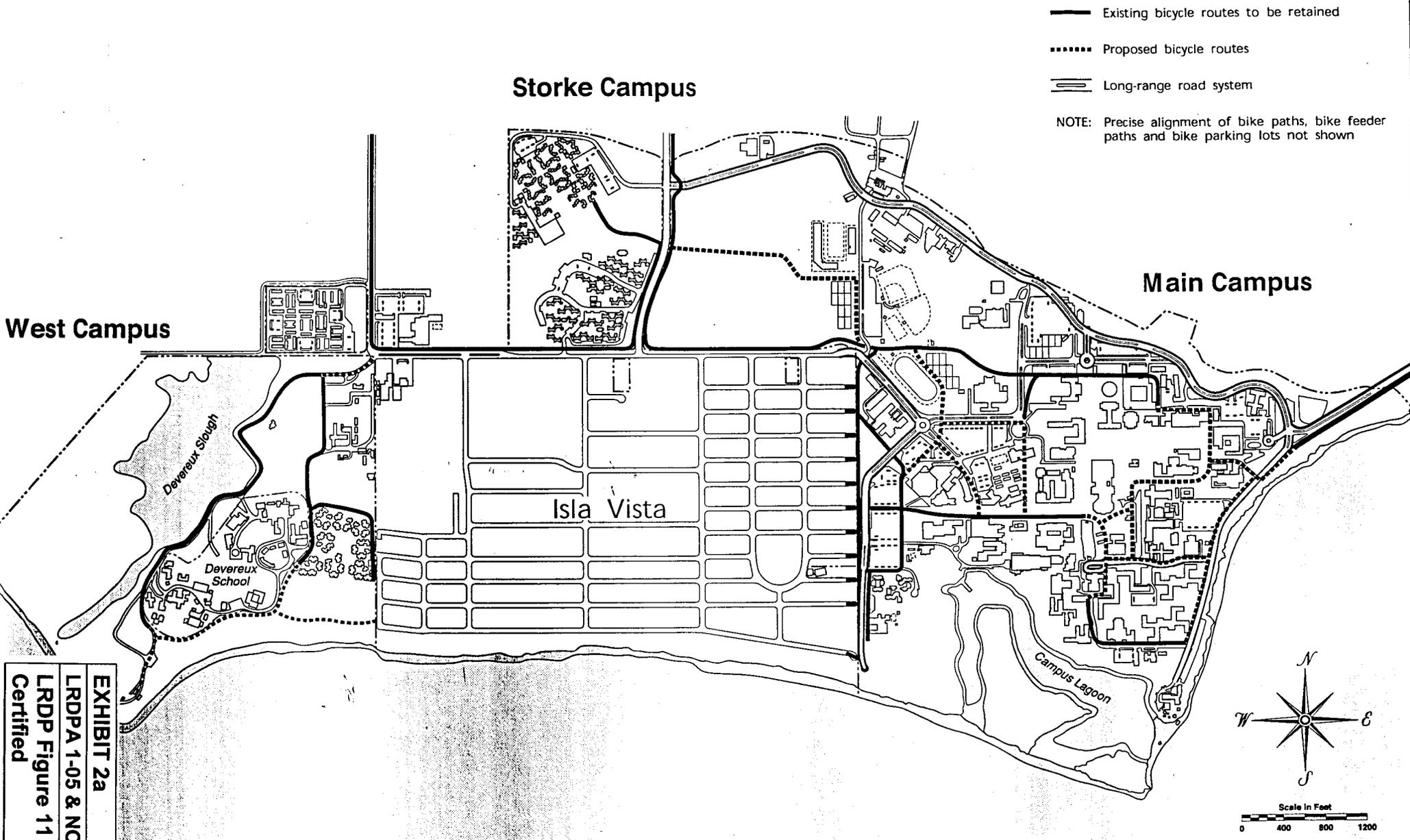


EXHIBIT 2a
LRDPA 1-05 & NOID 1-05
LRDP Figure 11
Certified

FIGURE 11 Bicycle Circulation
 Figure 6: Existing 1990 LRDP Figure 45
 LRDP

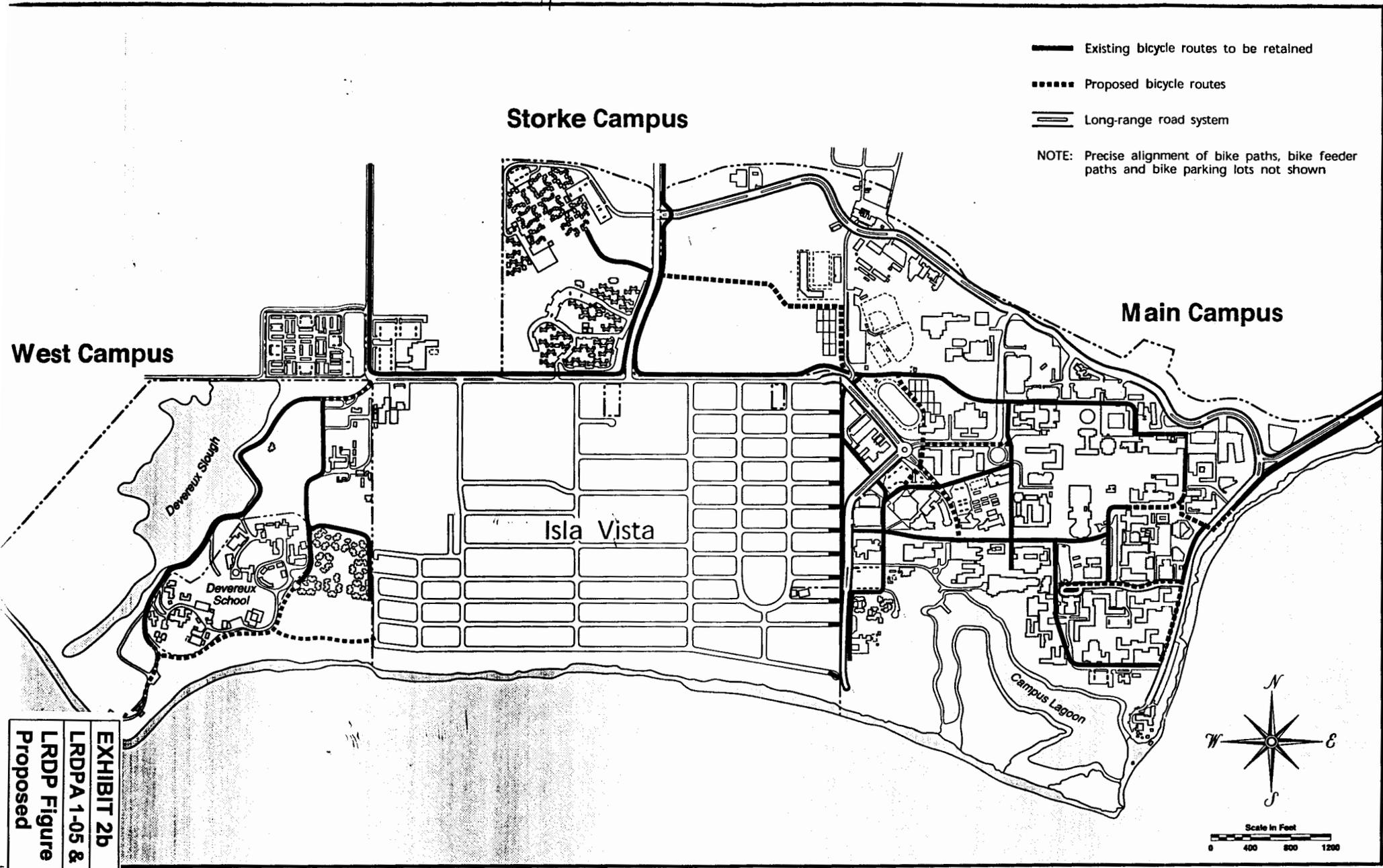


FIGURE 11 Bicycle Circulation 45
LRDP

Figure 7: Amended

EXHIBIT 2b
LRDPA 1-05 & NOID 1-05
LRDP Figure 11
Proposed

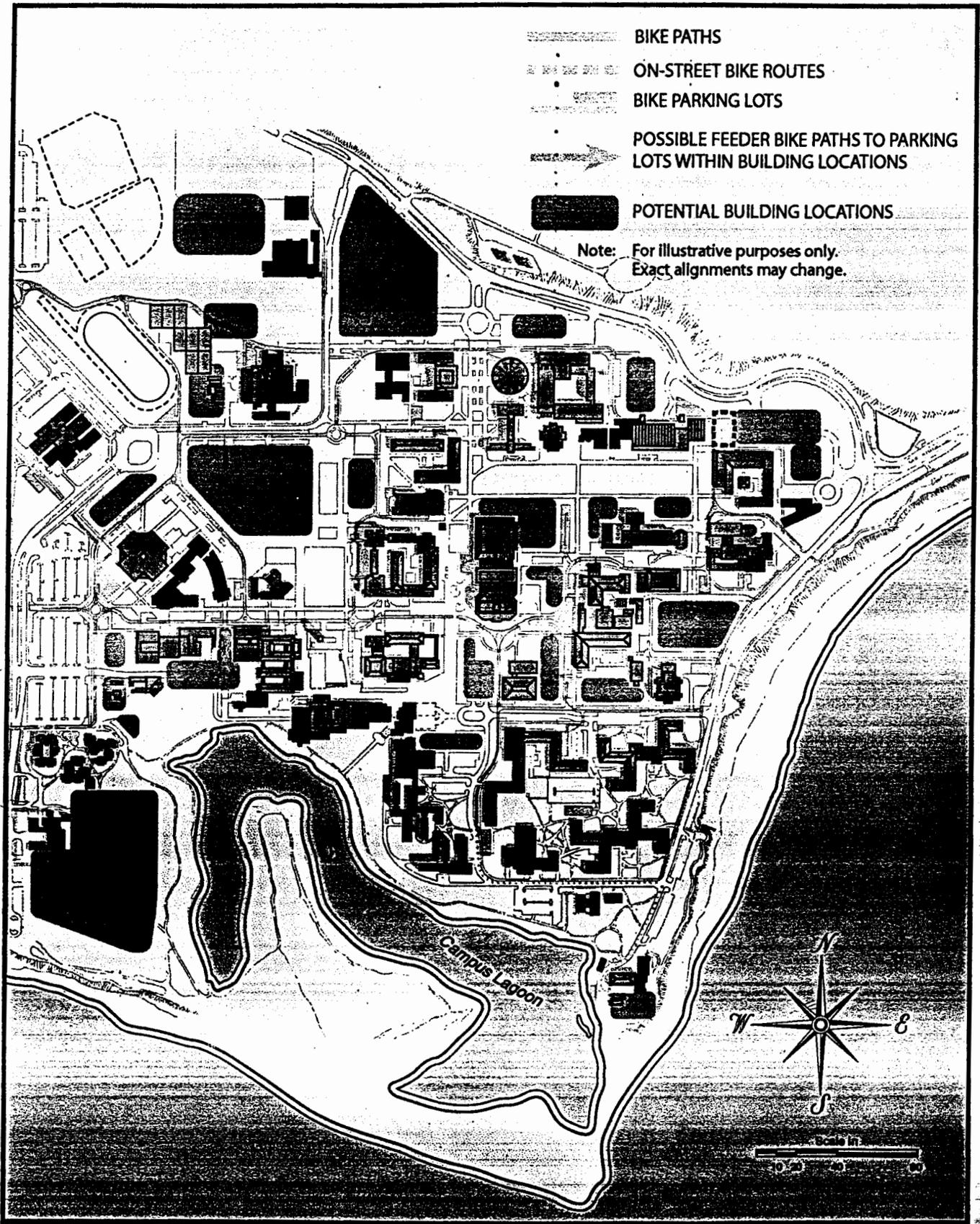


FIGURE 20 Bicycle Route

1.III.29

EXHIBIT 3a
LRDPA 1-05 & NOID 1-05
LRDP Figure 20
Certified



FIGURE 20 - Bicycle Route Network

1.III.29
1.DND

EXHIBIT 3b
LRDPA 1-05 & NOID 1-05
LRDP Figure 20
Proposed



Figure 5:

EXHIBIT 3c
LRDPA 1-05 & NOID 1-05
LRDP Figure 20
Showing Modifications

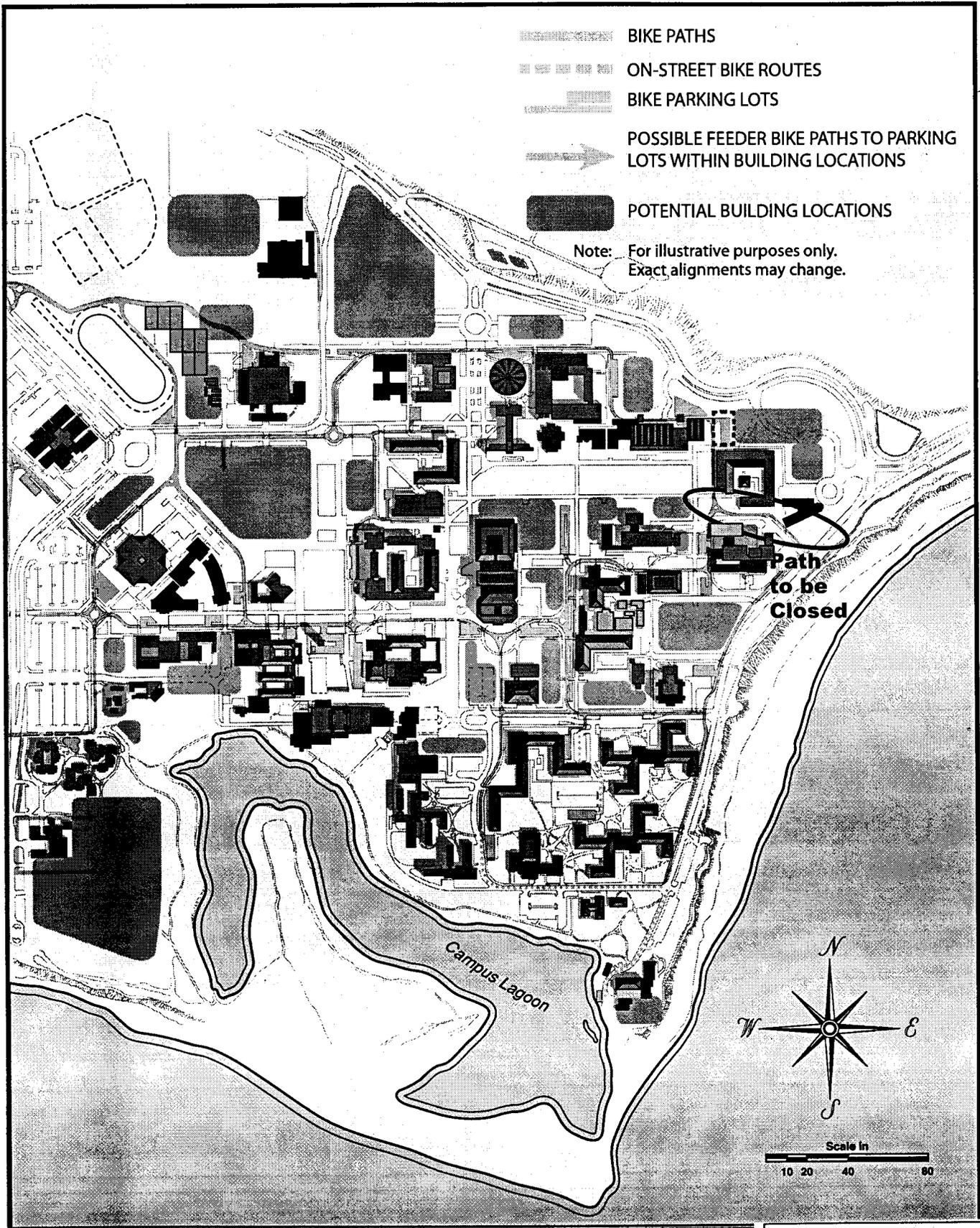


EXHIBIT 4
LRDPA 1-05 & NOID 1-05
Proposed Route To Be Closed

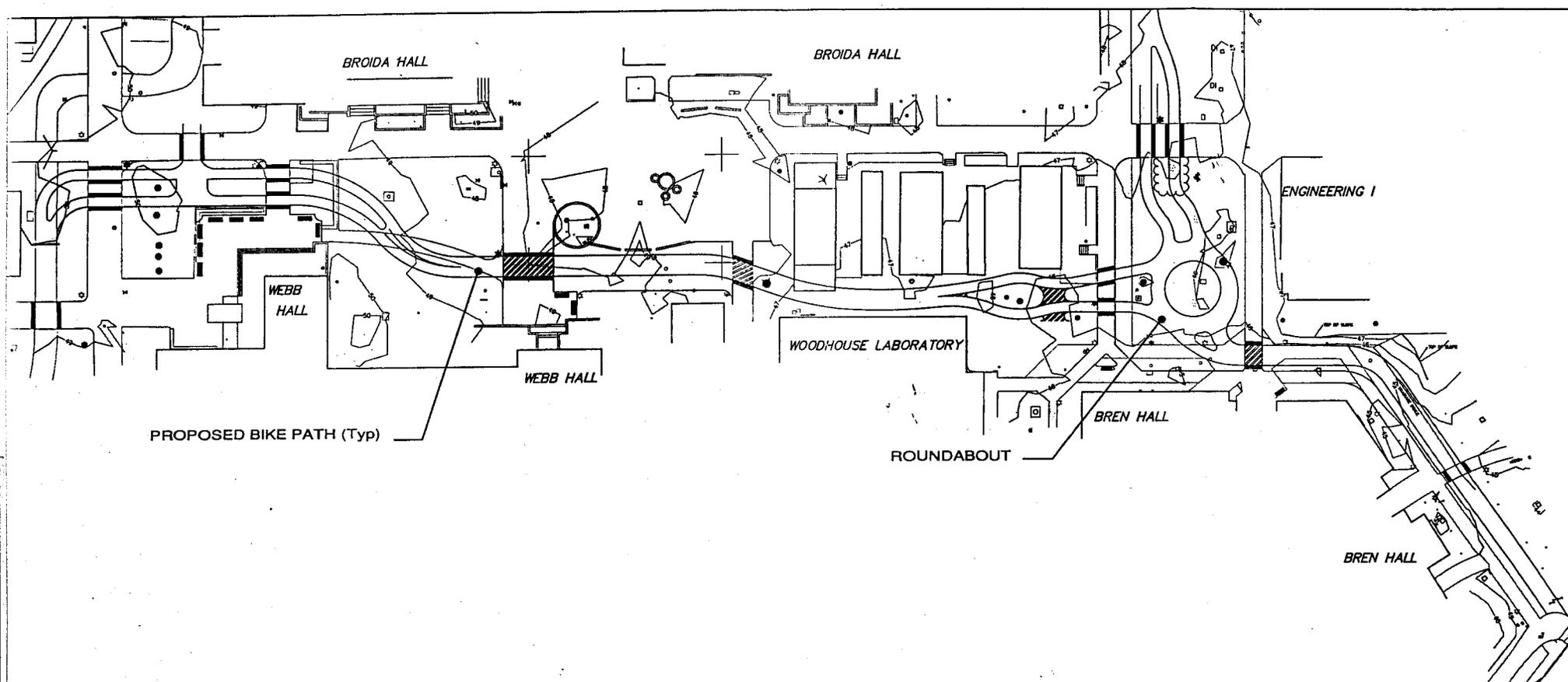


EXHIBIT 6
LRDPA 1-05 & NOID 1-05
Site Plan: Broida
Segment

UCSB Broida Hall Bike Path
 March 23, 2004

Figure 2: Broida Bike Path Location Map