# CALIFORNIA COASTAL COMMISSION

South Coast Area Office 200 Oceangate, Suite 1000 Long Beach, CA 90802-4302 (562) 590-5071 **W** 7c



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Filed: April 12, 2012 180th Day: October 9, 2012 Staff: F. Sy-LB Staff Report: August 23, 2012 Hearing Date: Sept. 12-14, 2012

# STAFF REPORT: CONSENT CALENDAR

Application No.: 5-11-284

**Applicant:** Ruthie Whitacre Revocable Trust

**Agent:** William Azzalino

**Location:** 101 15<sup>th</sup> Street, City of Newport Beach (County of Orange)

**Project Description:** Add new 2,305 sq.ft. 2nd floor residential unit located over 2

existing commercial units; remodel and add to existing 2-story residential unit located at rear of lot; convert 2-car garage to 2-

car carport and construct new 485 sq.ft., 2-car garage, resulting in 2 parking spaces for each residential unit for a total of four residential parking spaces. No grading is proposed. Additionally, merge two existing lots into one lot.

**Staff Recommendation:** Approval with conditions.

#### SUMMARY OF STAFF RECOMMENDATION:

The applicant is proposing the addition of a residential unit over two existing commercial units and also the remodel and addition to an existing residential unit located at the rear of the lot. The major issue of this staff report concerns beachfront development that could be affected by waves, erosion, storm conditions, sea level rise or other natural hazards in the future.

Staff is recommending **approval** of the proposed project with **Six** (6) **Special Conditions** regarding: 1) assumption of risk; 2) no future shoreline protective device; 3) future development; 4) conformance with the submitted drainage and run-off control plan; 5) landscape controls; and 6) a deed restriction against the property, referencing all of the Special Conditions contained in this staff report.

# 5-11-284 (Whitacre Revocable Trust)

Section 30600(c) of the Coastal Act provides for the issuance of coastal development permits directly by the Commission in regions where the local government having jurisdiction does not have a certified Local Coastal Program. The City of Newport Beach only has a certified Land Use Plan and has not exercised the options provided in 30600(b) or 30600.5 to issue its own permits. Therefore, the Coastal Commission is the permit issuing entity and the standard of review is Chapter 3 of the Coastal Act. The certified Land Use Plan may be used for guidance.

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# **APPENDICES**

Appendix 1 – Substantive File Documents

# **EXHIBITS**

- Exhibit #1 Location Map
- Exhibit #2 Assessor Parcels Map
- Exhibit #3 Site Plan/Existing & Proposed Exterior Overlay
- Exhibit #4 Floor Plans/Roof Plan
- Exhibit #5 Elevation Plans
- Exhibit #6 Drainage Plan
- Exhibit #7 Parcel Map

## I. MOTION AND RESOLUTION

#### **Motion:**

I move that the Commission approve the coastal development permit applications included on the consent calendar in accordance with the staff recommendations.

Staff recommends a <u>YES</u> vote. Passage of this motion will result in approval of all the permits included on the consent calendar. The motion passes only by affirmative vote of a majority of the Commissioners present.

#### **Resolution:**

The Commission hereby approves a coastal development permit for the proposed development and adopts the findings set forth below on grounds that the development as conditioned will be in conformity with the policies of Chapter 3 of the Coastal Act and will not prejudice the ability of the local government having jurisdiction over the area to prepare a Local Coastal Program conforming to the provisions of Chapter 3. Approval of the permit complies with the California Environmental Quality Act because either 1) feasible mitigation measures and/or alternatives have been incorporated to substantially lessen any significant adverse effects of the development on the environment, or 2) there are no further feasible mitigation measures or alternatives that would substantially lessen any significant adverse impacts of the development on the environment.

## II. STANDARD CONDITIONS

This permit is granted subject to the following standard conditions:

- 1. **Notice of Receipt and Acknowledgment**. The permit is not valid and development shall not commence until a copy of the permit, signed by the permittee or authorized agent, acknowledging receipt of the permit and acceptance of the terms and conditions, is returned to the Commission office.
- 2. **Expiration**. If development has not commenced, the permit will expire two years from the date on which the Commission voted on the application. Development shall be pursued in a diligent manner and completed in a reasonable period of time. Application for extension of the permit must be made prior to the expiration date.
- 3. **Interpretation**. Any questions of intent or interpretation of any condition will be resolved by the Executive Director or the Commission.
- 4. **Assignment**. The permit may be assigned to any qualified person, provided assignee files with the Commission an affidavit accepting all terms and conditions of the permit.

5. **Terms and Conditions Run with the Land**. These terms and conditions shall be perpetual, and it is the intention of the Commission and the permittee to bind all future owners and possessors of the subject property to the terms and conditions.

# II. SPECIAL CONDITIONS

1. **Assumption of Risk, Waiver of Liability and Indemnity.** By acceptance of this permit, the applicant acknowledges and agrees (i) that the site may be subject to hazards from erosion, flooding, sea level rise and wave uprush; (ii) to assume the risks to the applicant and the property that is the subject of this permit of injury and damage from such hazards in connection with this permitted development; (iii) to unconditionally waive any claim of damage or liability against the Commission, its officers, agents, and employees for injury or damage from such hazards; and (iv) to indemnify and hold harmless the Commission, its officers, agents, and employees with respect to the Commission's approval of the project against any and all liability, claims, demands, damages, costs (including costs and fees incurred in defense of such claims), expenses, and amounts paid in settlement arising from any injury or damage due to such hazards.

#### 2. No Future Shoreline Protective Device.

- A. By acceptance of this permit, the applicant agrees, on behalf of himself or herself and all other successors and assigns, that no shoreline protective device(s) shall ever be constructed to protect the development approved pursuant to Coastal Development Permit No. 5-11-284 including, but not limited to, the residences and garages, and any future improvements, in the event that the development is threatened with damage or destruction from waves, erosion, storm conditions, sea level rise or other natural hazards in the future. By acceptance of this permit, the applicant hereby waives, on behalf of himself or herself and all successors and assigns, any rights to construct such devices that may exist under Public Resources Code Section 30235.
- By acceptance of this permit, the applicant further agrees, on behalf of himself or herself and all successors and assigns, that the landowners shall remove the development authorized by this permit, including the residences and garages, if any government agency has ordered that the structures are not to be occupied due to any of the hazards identified above. In the event that portions of the development fall to the beach before they are removed, the landowners shall remove all recoverable debris associated with the development from the beach and ocean and lawfully dispose of the material in an approved disposal site. Such removal shall require a coastal development permit.
- **3. Future Development.** This permit is only for the development described in Coastal Development Permit No. 5-11-284. Pursuant to Title 14 California Code of Regulations Section 13250(b)(6), the exemptions otherwise provided in Public Resources Code Section 30610(a) shall not apply to the development governed by Coastal Development Permit No.

- 5-11-284. Accordingly, any future improvements to the residences uses authorized by this permit, including but not limited to repair and maintenance identified as requiring a permit in Public Resources Section 30610(d) and Title 14 California Code of Regulations Sections 13252(a)-(b), shall require an amendment to Permit No. 5-11-284 from the Commission or shall require an additional coastal development permit from the Commission or from the applicable certified local government.
- 4. Conformance with Drainage and Run-Off Control Plan. The applicant shall conform with the drainage and run-off control plan received on April 12, 2012 showing roof drainage and runoff from all impervious areas directed to permeable areas, dry wells percolation pits or trench drains. Any proposed changes to the approved plan shall be reported to the Executive Director. No changes to the approved plan shall occur without a Commission amendment to this coastal development permit unless the Executive Director determines that no amendment is legally required.
- 5. Landscaping-Drought Tolerant, Non-Invasive Plants. Vegetated landscaped areas shall only consist of native plants or non-native drought tolerant plants, which are non-invasive. No plant species listed as problematic and/or invasive by the California Native Plant Society (<a href="http://www.CNPS.org/">http://www.CNPS.org/</a>), the California Invasive Plant Council (formerly the California Exotic Pest Plant Council) (<a href="http://www.cal-ipc.org/">http://www.cal-ipc.org/</a>), or as may be identified from time to time by the State of California shall be employed or allowed to naturalize or persist on the site. No plant species listed as a "noxious weed" by the State of California or the U.S. Federal Government shall be utilized within the property. All plants shall be low water use plants as identified by California Department of Water Resources (See: <a href="http://www.owue.water.ca.gov/docs/wucols00.pdf">http://www.owue.water.ca.gov/docs/wucols00.pdf</a>).
- **Deed Restriction.** PRIOR TO ISSUANCE OF THE COASTAL DEVELOPMENT **6.** PERMIT, the applicant shall submit to the Executive Director for review and approval documentation demonstrating that the landowners have executed and recorded against the parcel(s) governed by this permit a deed restriction, in a form and content acceptable to the Executive Director: (1) indicating that, pursuant to this permit, the California Coastal Commission has authorized development on the subject property, subject to terms and conditions that restrict the use and enjoyment of that property; and (2) imposing the Special Conditions of this permit as covenants, conditions and restrictions on the use and enjoyment of the Property. The deed restriction shall include a legal description of the entire parcel or parcels governed by this permit. The deed restriction shall also indicate that, in the event of an extinguishment or termination of the deed restriction for any reason, the terms and conditions of this permit shall continue to restrict the use and enjoyment of the subject property so long as either this permit or the development it authorizes, or any part, modification, or amendment thereof, remains in existence on or with respect to the subject property.

## IV. FINDINGS AND DECLARATIONS:

The Commission hereby finds and declares:

#### A. PROJECT LOCATION AND DESCRIPTION

The subject site is located at 101 15<sup>th</sup> Street within the City of Newport Beach, Orange County (Exhibits #1-2). The lot size is 5,000 square feet and the City of Newport Beach Land Use Plan (LUP) designates use of the site for Mixed-Use Horizontal (MU-H) and the proposed project adheres to this designation. The project is located within an existing urban residential area, located generally east of the Newport Pier.

The site is a beachfront lot located between the first public road and the sea. There is a wide sandy beach approximately 450-feet wide between the subject property and the Pacific Ocean. Due to its location, by the ocean, the project site may be potentially exposed to the hazard of wave uprush during a severe storm event.

The proposed project will not have an adverse effect on public access. The project site is located on the inland portion of Oceanfront fronted by the City's paved public lateral access way (boardwalk). The Commission has found through previous permit actions in this area that the City's setback in this area is acceptable for maintaining public access. The proposed project is consistent with the City's 0-foot required setback from the seaward property line. There are only a minimal number of properties that have this 0-foot setback allowance in the Zoning Code. The only other property in the area with such an allowance is also located on 15<sup>th</sup> Street, but north of the project site on the northern side of Balboa Boulevard. Thus, this 0-foot setback is not common among oceanfront sites in the City. While the City's required setback is 0-feet, the existing ground floor commercial unit that fronts the boardwalk currently has a setback of approximately 1-foot from the seaward property line for a majority of the building's boardwalk frontage. No change to the footprint of this existing ground floor commercial use fronting the boardwalk is proposed and thus the existing setback will be maintained. The new 2<sup>nd</sup> floor residential unit will be located above this ground floor commercial use and will have frontage along and above the boardwalk and will have a minimum 1-foot setback from the seaward property line. The existing residential unit at the rear of the lot also has frontage along the boardwalk and again while the City requires 0-foot setback from the seaward property line, the existing residential unit fronting the boardwalk is currently setback approximately 3-feet from the seaward property line on the ground floor and 2-feet from the 2<sup>nd</sup> floor. No change to the footprint is proposed for existing ground floor or 2<sup>nd</sup> floor of this residential unit fronting the boardwalk and thus the existing setbacks will be maintained. Thus, the project's setbacks will not impact public access. Vertical public access to this beach is available at the adjacent 15<sup>th</sup> Street, street end. Lateral public access is available along the boardwalk and wide sandy beach seaward of the subject site (Exhibits #1-2).

The applicant is proposing the addition of a new 2,305 square foot 2<sup>nd</sup> floor residential unit located over two (2) existing street-fronting commercial units. Additionally, the remodel and addition of an existing two-story residential unit located at the rear of the lot will also take place consisting of the reduction of the existing 1<sup>st</sup> floor by 166 square feet and the addition of 633 square feet to the

existing 2<sup>nd</sup> floor. No work is proposed to either of the existing commercial ground floor units. The existing two (2) car garage is being converted to a two (2) car carport and a new 485 square foot two (2) car garage is also being constructed, resulting in two (2) parking spaces for each residential unit for a total of four (4) residential parking spaces. Post project, there will be a two (2) story, 2,111 square foot residential unit located at the rear of the lot and a 2<sup>nd</sup> floor 2,305 square foot residential unit located over two (2) existing street-fronting commercial units with a 485 square foot two (2) car garage and a two (2) car carport (Exhibits #3-5). No grading is proposed. The maximum height of the structure will be 31-feet above existing grade.

Additionally, a lot merger is proposed (Exhibit #7). Currently, each lot is developed with one existing commercial use and an existing residential use built across the interior property line toward the rear of the lots. The lot merger will consolidate these lots into one single lot.

The applicant is proposing water quality improvements as part of the proposed project, consisting of rooftop and surface drainage directed to permeable areas, dry wells percolation pits or trench drains (Exhibit #6).

#### B. HAZARDS

Development adjacent to the ocean is inherently hazardous. Development which may require a protective device in the future cannot be allowed due to the adverse impacts such devices have upon, among other things, public access, visual resources and shoreline processes. To minimize the project's impact on shoreline processes, and to minimize risks to life and property, the development has been conditioned to: require an appropriate set-back from the water; require a drainage and runoff control plan to direct, treat, and minimize the flow of water offsite; prohibit construction of protective devices (such as a seawall) in the future; and to require that the landowner and any successor-in-interest assume the risk of undertaking the development. As conditioned, the Commission finds that the development conforms to the requirements of Sections 30235 and 30253 of the Coastal Act regarding the siting of development in hazardous locations.

## C. DEVELOPMENT

The development is located within an existing developed area and is compatible with the character and scale of the surrounding area. However, the proposed project raises concerns that future development of the project site potentially may result in a development which is not consistent with the Chapter 3 policies of the Coastal Act. To assure that future development is consistent with the Chapter 3 policies of the Coastal Act, the Commission finds that a future improvements special condition be imposed. As conditioned the development conforms with the Chapter 3 policies of the Coastal Act.

#### D. PUBLIC ACCESS

The proposed development will not affect the public's ability to gain access to, and/or to use the coast and nearby recreational facilities. Therefore, as proposed the development, as conditioned, conforms with Sections 30210 through 30214, Sections 30220 through 30224, and 30252 of the Coastal Act.

## E. WATER QUALITY

The proposed development has a potential for a discharge of polluted run-off from the project site into coastal waters. The development, as proposed and as conditioned, incorporates design features to minimize the effect of construction and post-construction activities on the marine environment. These design features include, but are not limited to, the appropriate management of equipment and construction materials, reducing run-off through the use of permeable surfaces, the use of non-invasive drought tolerant vegetation to reduce and treat the run-off discharged from the site, and for the use of post-construction best management practices to minimize the project's adverse impact on coastal waters. Therefore, the Commission finds that the proposed development, as conditioned, conforms with Sections 30230 and 30231 of the Coastal Act regarding the protection of water quality to promote the biological productivity of coastal waters and to protect human health.

#### F. DEED RESTRICTION

To ensure that any prospective future owners of the property are made aware of the applicability of the conditions of this permit, the Commission imposes one additional condition requiring that the property owner record a deed restriction against the property, referencing all of the above Special Conditions of this permit and imposing them as covenants, conditions and restrictions on the use and enjoyment of the Property. Thus, as conditioned, any prospective future owner will receive actual notice of the restrictions and/or obligations imposed on the use and enjoyment of the land including the risks of the development and/or hazards to which the site is subject, and the Commission's immunity from liability.

## G. LOCAL COASTAL PROGRAM (LCP)

The LUP for the City of Newport Beach was effectively certified on May 19, 1982. The certified LUP was updated on October 8, 2009. As conditioned, the proposed development is consistent with Chapter 3 of the Coastal Act and with the certified Land Use Plan for the area. Approval of the project, as conditioned, will not prejudice the ability of the local government to prepare a Local Coastal Program that is in conformity with the provisions of Chapter 3.

## H. CALIFORNIA ENVIRONMENTAL QUALITY ACT (CEQA)

The City of Newport Beach is the lead agency responsible for certifying that the proposed project is in conformance with the California Environmentally Quality Act (CEQA). The City determined that in accordance with CEQA, the project is ministerial or categorically exempt. Section 13096(a) of the Commission's administrative regulations requires Commission approval of coastal development permit applications to be supported by a finding showing the application, as conditioned by any conditions of approval, to be consistent with any applicable requirements of the California Environmental Quality Act (CEQA).

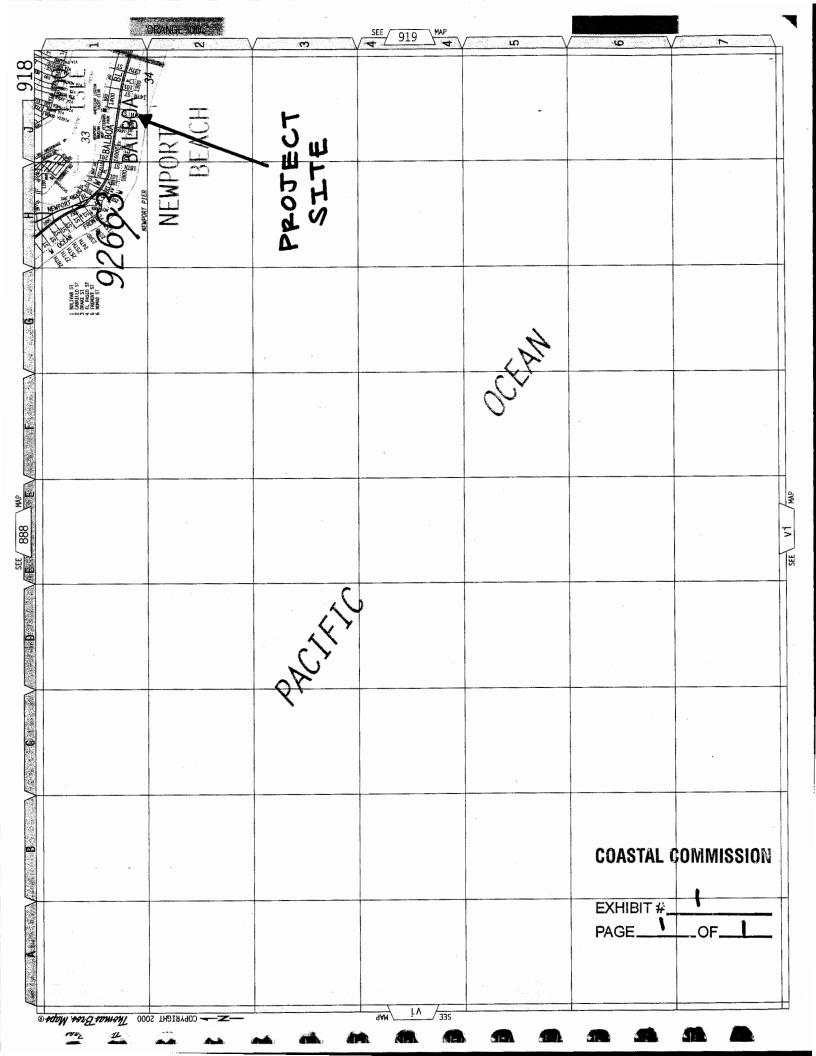
Although the proposed development is categorically exempt from CEQA, the Commission has imposed conditions to ensure conformity with Coastal Act requirements. As conditioned, there are no feasible alternatives or additional feasible mitigation measures available that would substantially lessen any significant adverse effect that the activity may have on the environment. Therefore, the

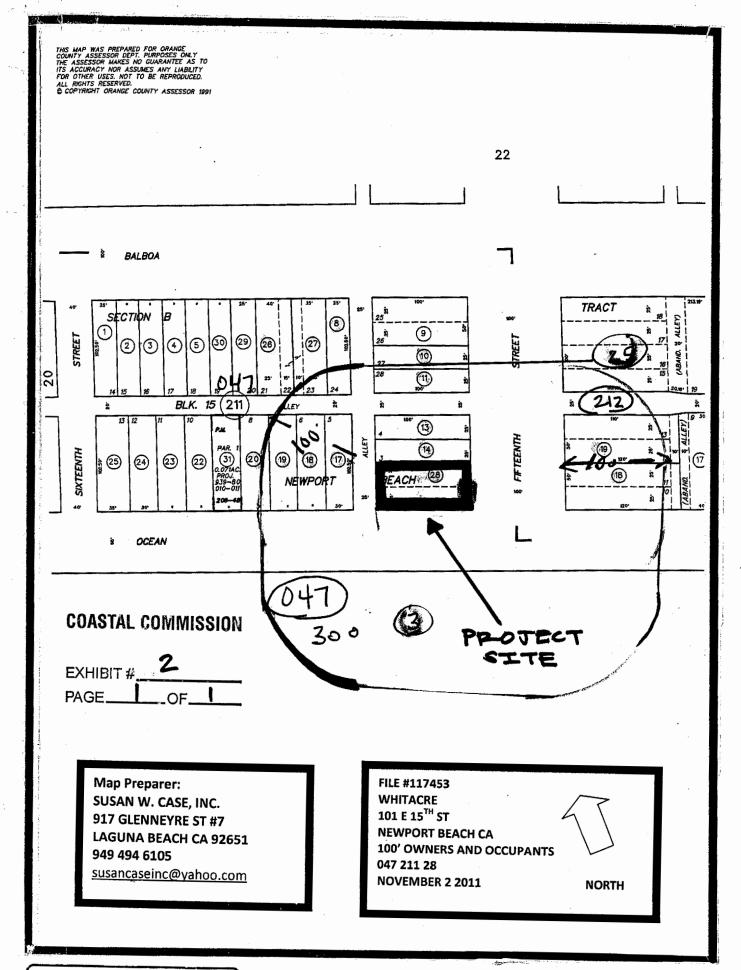
# 5-11-284 (Whitacre Revocable Trust)

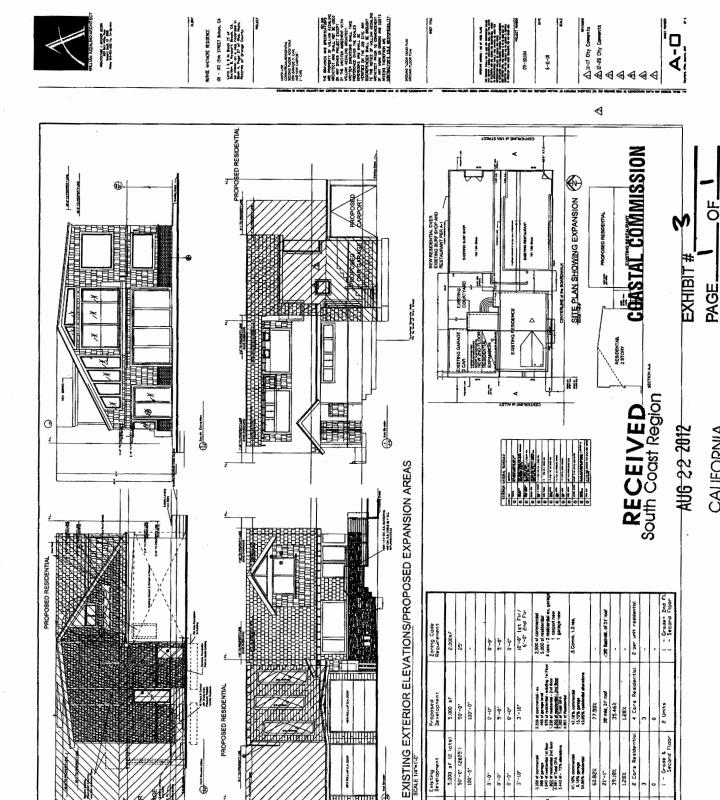
Commission finds that the proposed project, as conditioned to mitigate the identified impacts, is the least environmentally damaging feasible alternative and consistent with the requirements of the Coastal Act and CEQA.

# **APPENDIX A**

**SUBSTANTIVE FILE DOCUMENTS:** City Council Resolution 2011-90; Use Permit (UP2010-021); Modification Permit (MD2010-027); Lot Merger (LM2010-007); Approval-In-Concept No. 2011-051 (Use Permit & Modification Permit) dated October 18, 2011; and Approval-In-Concept No. 2011-062 (Lot Merger) dated October 28, 2011; Letter from Commission staff to applicant dated December 3, 2011; Letter from applicant to Commission staff received April 12, 2012; and *Coastal Hazard and Wave Runup Study, 105 15<sup>th</sup> Street, Newport Beach* prepared by *Geosoils, Inc.* dated March 13, 2012.







PROPOSED RESIDENTIAL

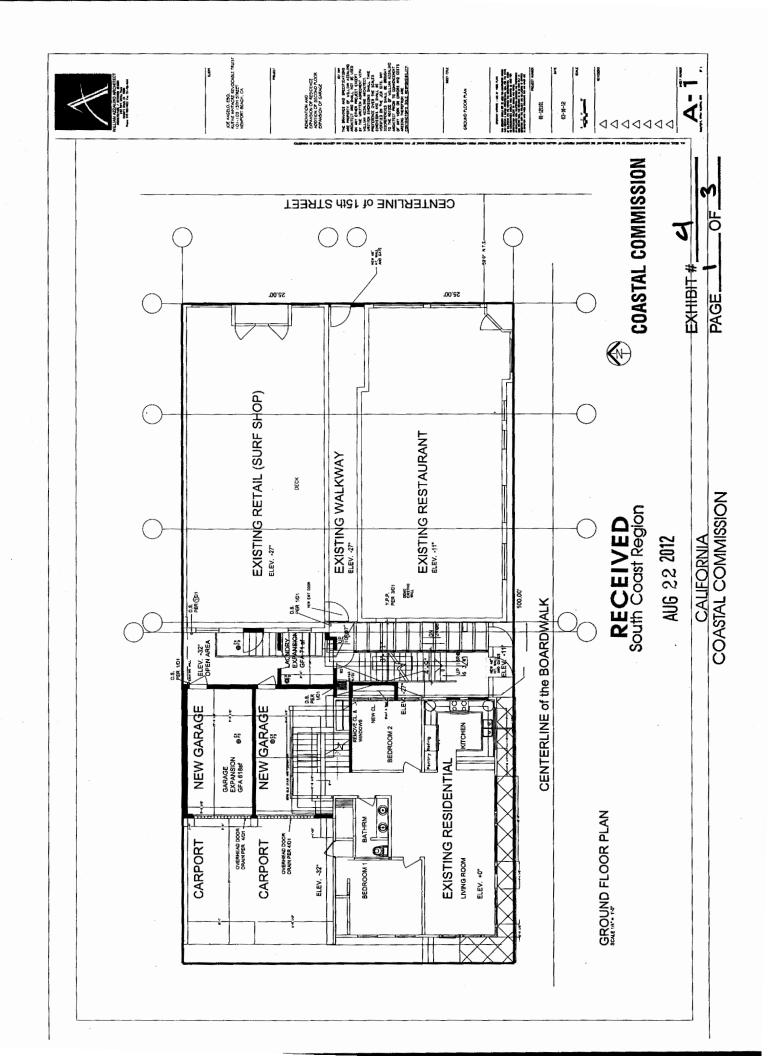
CALIFORNIA COASTAI COMMISSION

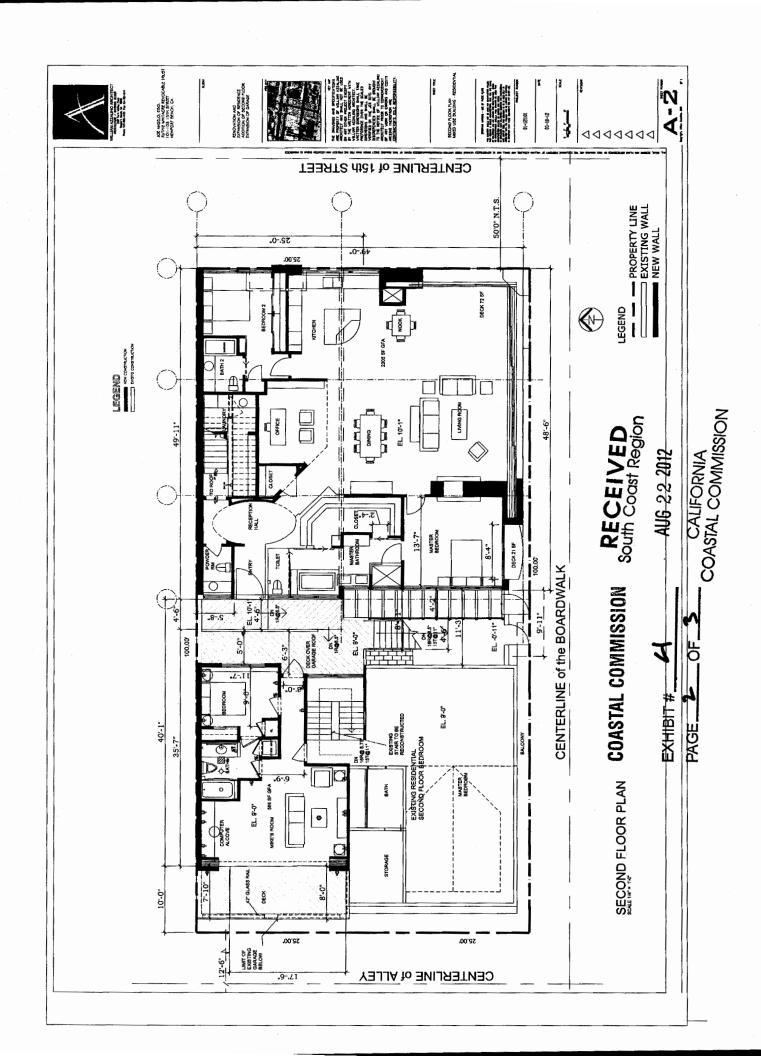
Gross Floor Area (sf) Limited to 75% structural alterations

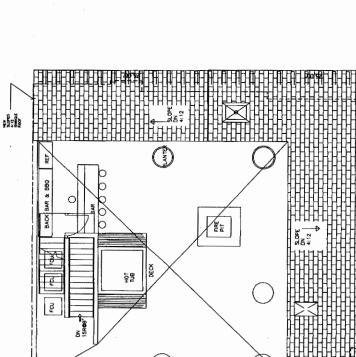
Building Coverage (X) toor Area Ratio

Side (ft) - North Side (ft) - South

Lot Area (sf)
Lot Width (ft)
Lot Depth (ft)
Setback Yards
Front (ft)







LEGEND New CONSTRUCTION DESIGNATION

8,00 E

**COASTAL COMMISSION** 

J EXHIBIT # PAGE.

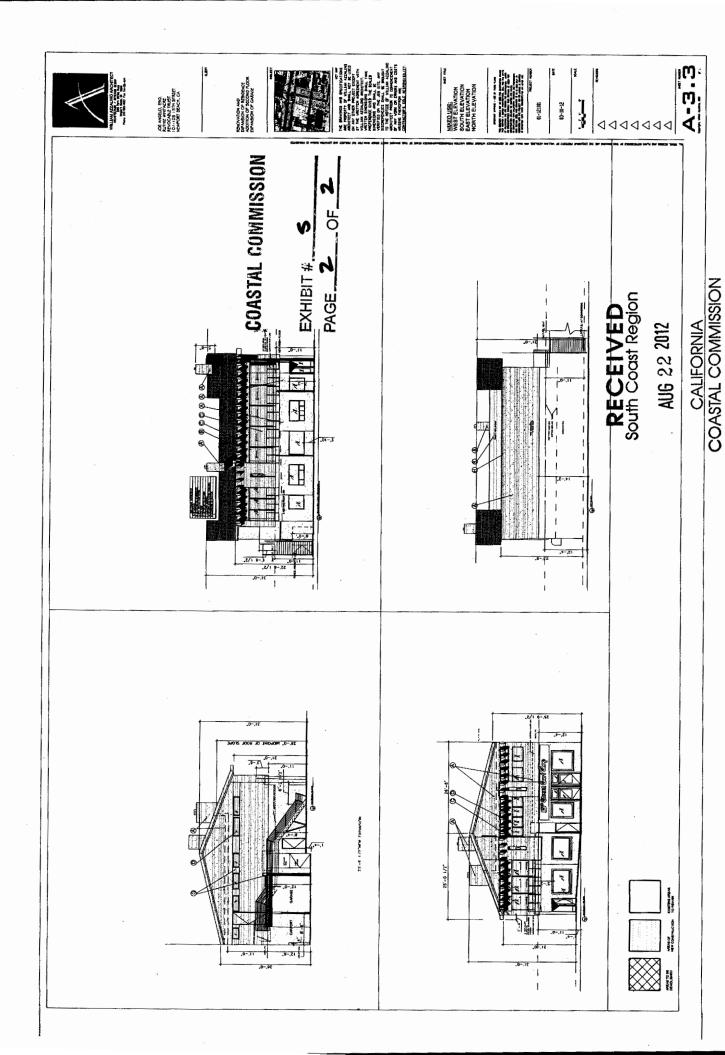
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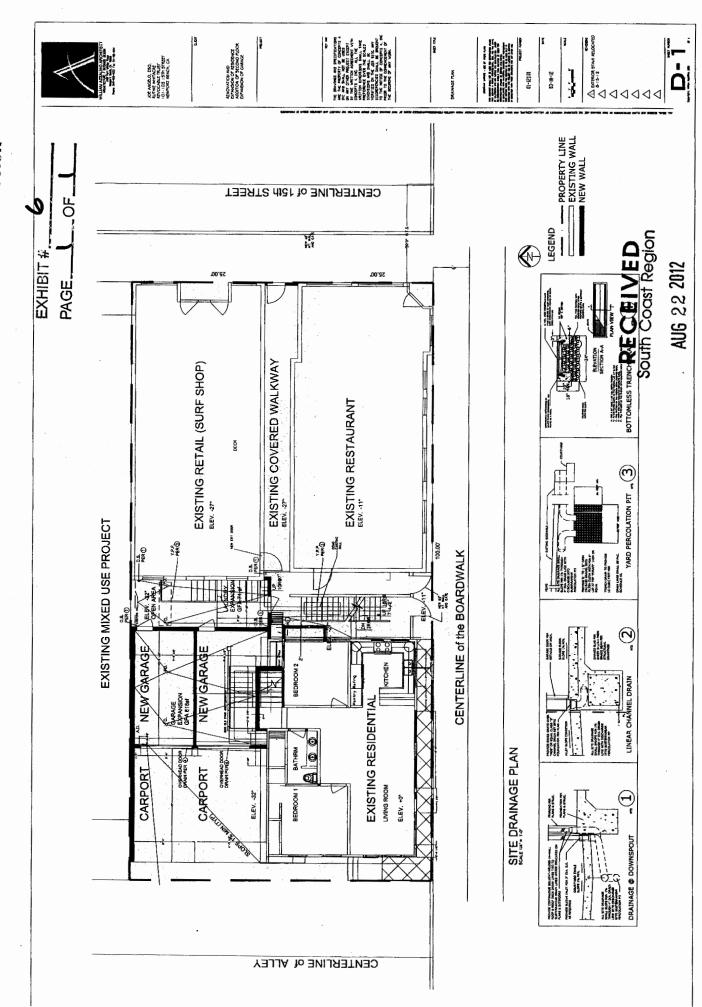
ROOF FLOOR PLAN

AUG 22 2012

COASTAL COMMISSION

CALIFORNIA COASTAL COMMISSION





CALIFORNIA COASTAL COMMISSION

# "B" EXHIBIT CITY OF NEWPORT BEACH LOT MERGER NO. LM (MAP) PROPOSED REFERENCE EXISTING PARCEL AP NUMBER PARCELS NUMBERS **OWNERS** JOSEPH ANGELO AS TRUSTEE OF THE WHITACRE IRREVOCABLE TRUST 047-211-28 (25')W N9° 38′00″E 100.00' (25') (25') 25.00 OF SECTION BEACH FRONT 1"-20' NEWPORT BLOCK (25' WIDE 70TAL 5000 50. ACRES . 0.114 (100)28 PARCEL 3 N80° 22'00"W В SECTION 4/27 OCEAN ₩.W. 25.00 (25')(25')N9° 38'00"E 50.00 **COASTAL COMMISSION** CITY OF NEWPORT BEACH APPROVAL IN CONCEPT NO. AIC2011062 50.00 This project conforms to all applicable planning regulations EXHIBIT# and policies in effect on this date. PAGE. 50 These plans are not to be used for construction purposes. No building permit will be issued until approval is received from NBO 22'00"W the California Coastal Commission. PLANNING DEPARTMENT 245.000 V 1 7 2011 N9°38'00"E CALIFORNIA <del>COASTAL COMMISSION</del>

#### EXHIBIT "C" CITY OF NEWPORT BEACH LOT MERGER NO. LM (SITE PLAN) PROPOSED PARCELS REFERENCE NUMBERS EXISTING PARCEL **OWNERS** AP NUMBER JOSEPH ANGELO AS TRUSTEE OF THE WHITACRE IRREVOCABLE TRUST 047-211-28 1 (25' WIDE) ${f ALLEY}$ 100.001 1N9° 38'00"Enn (25') 25.00° (25')2.6 ٥F BEACH SECTION NEWPORT FRONTTOTAL **COASTAL COMMISSION** 1"-20' 5000 50.114 GARAGE 9 EXHIBIT # . 001 OWT PAGE\_ OF\_ STORY RESIDENCE BLOCK (25, WIDE 2.5 (1001)28 3 1.0'-PARCEL N80° 22'00" W 2500 50.FT.NET SECTION 2500 50.FT.NET 0.057 NORES OCEAN 0.057 ACRES COMMERCIAL STORY RESTAURANT SINGLE 4/27 STORE u.H. 0.1 CITY OF NEWPORT BEATH (25') ALCZ011062 25.00' 25.00 N9° 38'00"E 50.00 This project conforms to all applicable planning regulations and policies in effect on this date. 0 are not to be used for construction purposes. No 50.00 building permit will be issued until approval is received from the California Coastal Commission PLANNING DEBARTMENT 20 50 Date: 15/28/(1 N80° 22'00"W RECEIVED FIFTEEN OF HE COASSENCE ET NOV2157002011 N9°38'00"E CALIFORNIA

# RECEIVED South Coast Region C & N INVESTMENTS

SEP 06 2012

Real Estate Development

CALIFORNIA COASTAL COMMISSION CALIFORNIA COASTAL COMMISSION SOUTH COAST DISTRICT

SOUTH COAST DISTRICT TERESA HEHRY JOU OCEAN LATE LOTH PLOOK

LOHE BEACH, CA. 90802 - 1416

SEPT 4, 7012

RE: PERMITH 5-11-284 RUTHIE WHITACRE TRUST

I AM MORRIE HERO A RETIRED BUILDER. I LIVE AT 105% ISTEST. NEWPORT BEACH, CA. IMMEDIATELY ADVACENT TO THE PROPOSED DEVELOPMENT.

AS IN ALL BEACH COMMUNITIES OUR PARKING IS A DAILY MAJOR CONSIDERATION FOR OUR FAMILY AND FOR CUSTOMERS OF OUR COMMERCIAL TENANT ON THE GROUND FLOOR, THE ONLY GENERAL PARKING IN THE AREA IS STREET PARKING.

THERE ARE AT PRESENT TIND COMMERCIAL PARKING GARAGES

PROVIDED FOR THE SURFSHOP ON THE 103-15TEST, PARCEL.

THE NORTH PORTION OF THE WHITACRE PROJECT) AS PROPOSED

THESE TWO PARKING STRUCTURES WOULD BE REMOVED FROM

COMMERCIAL USE THERE FOR REDUCING PUBLIC PARKING

FOR BEACH ACCESS.

THERE IS NO PROVISION INTHIS PROJECT FOR AHY

(USTOMER RESTROOM FAMILITIES FOR EITHER OF THE

COMMERCIAL ESTABLISHMENTS, FORCING PATRONS TO

USE THE PUBLIC BEACH FACILITIES AND SHIFTING THE

BURDEN TO THE TAX PAYERS INHERE THERE IS NO BURDEN NOW. TWO RESTROOMS EXIST, ONE FOR THE RESTRUBENT EMPLOYEES AND ONE FOR THE SURF SHOP EMPLOYEES THE RESTRUBENT ENCROPOHES ON THE PUBLIC BEACH WITH SEATING PROVIDED FOR NO PEOPLE AND INSIDE SEATING FOR 8-10 PEOPLE.

THERE IS NO PROVISION FORTRASH EACILITIES AS
REQUIRED BY STATE LAW (CAUFORNIA SOUD MASTE REUSE
AND RECYCLING DECESS ACT, PUBLIC RESOURCES CODE
SECTION 42900) AND CHAPTER 6.04 (LARBALE REFUSE AND
CUTINGS)

NEITHER THE APPLICANT OR STAFFHAS ADDRESSED THIS IMPORTANT ISSUE AS INDICATED IN THE DECOMP: ANIMA PHOTO.

THIS IS A VERY POORLY CONCIEVED PROPOSAL.
THANKYOU FOR YOUR CONSIDERATION.

