CALIFORNIA COASTAL COMMISSION

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W12b

Staff: A. Llerandi-SD Staff Report: 2/18/16 Hearing Date: 3/9/16

Revised Conditions and Findings

Application No.: 6-15-0424

Applicant: SeaWorld San Diego

Agent: Darlene Walter

Location: 500 SeaWorld Drive, Mission Bay Park, San Diego, San

Diego County (APN: 760-037-01-01)

Project Description: Replace and expand existing orca facility with a new 43 ft.

by 75 ft., 450,000 gallon (Pool E) and a 250 ft. by 350 ft. 5.2 million gallon (Pool F); demolish an existing 5,500 sq. ft. bathroom and food facility and construct a new 2,900 sq. ft. bathroom facility; manage the orca facility consistent with applicant's proposal that the facility will not house any orcas taken from the wild after February 12,

any orcas taken from the wild after February 12, 2014 January 1, 2012, or the descendants of any orcas taken from the wild after January 1, 2012, with the exception of rescued orcas, nor will it utilize genetic material taken from orcas taken from the wild

after February 12, 2014 January 1, 2012, or from their descendants, and that the orca population will be capped at 15 individuals not significantly increase except as may occur incrementally through sustainable population growth,

with the exception of rescued orcas.

Staff Recommendation: Approval with conditions.

STAFF NOTES

Staff recommends the Commission adopt the following revised findings in support of the Commission's action on October 8, 2015. In its action, the Commission approved the permit, but Special Condition No. 1 was modified, in accordance with changes made to the project description by the applicant at the hearing, to prohibit the approved killer whale facility at SeaWorld San Diego from housing killer whales taken from the wild after January 1, 2012, or the descendants of any such killer whales, with the exception of government-approved rescued killer whales, or from the use of the genetic material of any killer whale taken after January 1, 2012 or their descendants and to cap the population of the approved facility at 15 individuals. Special Condition No. 1 was further modified by the Commission to prohibit the breeding and artificial insemination of captive killer whales, as well as prohibit the sale, trade, or transfer of any captive killer whale except to preserve the health of the killer whale or rescued killer whales or where authorized pursuant to a take permit under the Marine Mammal Protection Act. The amended motion begins on Page 7. The amended Special Conditions begin on Page 8. Findings to support these modifications can be found starting on Page 12.

<u>Commissioners on Prevailing Side:</u> Bochco, Cox, Groom, Howell, Kinsey, Luevano, McClure, Mitchell, Shallenberger, Turnbull-Sanders, Uranga, Vargas

SUMMARY OF STAFF RECOMMENDATION

Staff is recommendeding approval with conditions. SeaWorld San Diego proposes to expand their existing orca facility by demolishing portions of prior expansion areas to their Shamu "killer whale" facility constructed in 1995. The project would replace the existing 1,700,000 gallon Pool E with a smaller 450,000 gallon pool, and construct a new 5.2 million gallon pool (Pool F). No changes to the seating at the existing stadium are proposed. The orca facility will be managed such that it will not house any orcas taken from the wild after February 12, 2014, nor utilize any genetic material from orcas taken from the wild after February 12, 2014, and that the orca population housed at the subject facility will not significantly increase except as may occur through sustainable population growth pursuant to accredited reproductive guidelines, with the exception of rescued orcas at the request of one or more governmental agencies. The project site is located within the leasehold of SeaWorld, in Mission Bay Park in the City of San Diego.

The subject project has received a great deal of attention due to the ongoing debate regarding the captivity and treatment of orcas at exhibit facilities. Commission staff carefully considered the various viewpoints regarding marine mammal captivity, as well as the complex interplay of various state and federal agencies involved in the field.

Relying on Section 30230 of the Coastal Act, which protects marine resources and species of special significance, Commission staff reviewed the proposed expansion with regard to how the project would impact marine mammals in the marine environment. Orcas are the largest members of the dolphin family, and a species of special biological significance. They are apex predators, living in documented social and familial groups. Orcas can be found in oceans all over the world, and many either reside or migrate through California waters. While not applying Section 30230 to the orcas that now exist at SeaWorld San Diego, many of SeaWorld's orcas were taken from the wild and the wild orcas contribute to the genetic material used in breeding.

Staff reviewed copious amounts of information submitted by the public regarding the regulatory framework addressing marine mammals and the evidence and testimony of experts on the observed effects of wild capture and prolonged captivity. In reviewing such precedents and information, the Commission staff analyzed the connections between marine mammal captivity and the effects it may have, directly or indirectly, to orcas in the wild, in addition to the effects on the captive marine mammals themselves. In doing so, the Commission staff determined that, while no orcas have been taken from U.S. waters since the 1980's, their future capture is still a possibility, and that a captive orca system generally, and this proposed orea facility expansion specifically, could potentially create the incentive to commit such capture in the future, which would be an adverse impact to California's coastal resources and to a species of special biological significance.

The applicant has recently amended its project to include a commitment that the improved orca facility will not house any killer whales taken from the wild after January 1, 2012, with the exception of rescued killer whales approved by one or more government agencies for rehabilitation or deemed by one or more government agencies as unfit for release into the wild February 12, 2014, and that no genetic material from any killer whale taken from the wild after January 1, 2012 February 12, 2014 will be utilized, with the exception of rescued killer whales approved by one or more government agencies for rehabilitation or deemed by one or more government agencies as unfit for release into the wild. SeaWorld has further agreed that the population of the proposed orca facility will be capped at 15 individuals. The killer whale population at the subject facility will not significantly increase except as may occur incrementally through sustainable population growth consistent with reproductive guidelines of one or more nationally recognized marine mammal accreditation organizations. The subject facility may be home to beached or rescued whales at the request of one or more governmental agencies. In addition to the above changes to the proposal made by SeaWorld, the Commission also found that captive orcas qualify as a marine resource and species of special biological or economic significance subject to Coastal Act Section 30230. Due to the adverse physiological and behavioral impacts that scientific observation has documented in captive orcas, SeaWorld, in constructing the proposed orca facility, will be prohibited from the sale, trade, or transfer of any orca into or out of the proposed facility, except as allowed under Marine Mammal Protection Act take permits or as required to protect the health of an orca, and is also prohibited from further breeding or artificial insemination of the orca population currently residing in SeaWorld San Diego. Special Condition No. 1 captures this by clearly stating that the authorized

¹ In a letter to Commission staff dated December 22, 2015, SeaWorld San Diego argued that the Marine Mammal Protection Act exception applies not just to the sale, trade or transfer, but also to the breeding of any orca subject to a federal take permit, relying on statements made by commissioners during their deliberation at the October 8, 2015, hearing. Staff has carefully reviewed the transcript of the commissioners' deliberations on this matter and disagrees with SeaWorld's interpretation. During deliberations, Commissioner Bocho proposed an amending motion to "expand Condition One to say that it would further prohibit captive breeding, artificial insemination, the sale, trade or transfer of any Orca in captivity." After the Commission's Chief Counsel pointed out the limitations on restricting the transfer of animals subject to a take permit, Chair Kinsey sought clarification from the maker of the amending motion that the motion "would be consistent with federal law regarding take," to which Commissioner Bochco concurred. Since, as discussed in Section IV.C., below, the federal take provisions of the Marine Mammal Protection Act do not govern the conditions of animals once they are in captivity, the

development includes this <u>SeaWorld's</u> commitment <u>as well as the additional prohibitions</u> required by the <u>Commission's permit action</u>. Therefore, the project avoids the possibility that approval of this facility could contribute to demand for capturing orcas that frequent California's coastal waters.

Other Coastal Act issues associated with this project besides impacts on marine resources include potential adverse impacts to public access from traffic and construction siting impacts, public views from the encroachment of development into the view shed, water quality from water use by the animal facilities and runoff from related landscaping and pedestrian areas.

Because SeaWorld is a popular tourist destination located in Mission Bay Park, the largest municipal water park in the United States, the potential arises that the proposed orca facility expansion could engender a substantial increase in park attendance, which in turn would impact public access to the general park area due to traffic and parking impacts. In order to address such potential, Commission staff reviewed the past five years of traffic monitoring reports submitted by SeaWorld pursuant to past coastal development permits to determine that adequate parking continues to be available and that the surrounding street intersections continue to operate at acceptable levels under current park attendance.

Due to its size and the ongoing state of drought in California, SeaWorld is a large and important consumer of potable water in the San Diego region. In analyzing the impact of the proposed development on the potable water supply, Commission staff analyzed the water savings from the proposed salt water restroom facility, as well as SeaWorld's implementation of low-water irrigation and water reduction measures throughout the park to determine that the increase in fresh water usage is minimized to the greatest extent feasible.

Mission Bay Park is a predominantly flat public aquatic park, and thus it offers the public wide vistas of the coastal area. Substantially above-grade development could adversely impact this coastal view by blocking public views or degrading the visual aesthetic of the park area. Because the proposed development is an expansion of a below-grade orca facility, and the above grade components will be substantially below the local 30-foot height limitation and screened by surrounding park development, the proposed development will not engender adverse visual resource impacts.

Due to the aquatic nature of the greater Mission Bay Park area, the water table is relatively shallow, and thus liquefaction during a seismic event is a potential safety risk. Commission staff, in analyzing the geotechnical surveys of the project site, determined that implementation of certain construction elements and foundation measures would substantially minimize the risk of liquefaction and improve public safety.

Historically, the Old Mission Bay Landfill occupied a parcel of land to the east of the SeaWorld leasehold. Past expansion of SeaWorld is such that the easternmost parking lot is underlain by the western portion of the landfill, and thus water quality and public safety issues have arisen when substantial development within the park has come before the Commission. With regards to

Marine Mammal Protection Act does not require an exception to allow for the breeding of a captive orca that is subject to a federal take permit.

the subject proposal, which is approximately 1,700 feet west of the western boundary of the historic landfill, Commission staff analyzed geological borings as well as methane monitoring data to determine that detritus and gases associated with the landfill have not migrated underground to the project site.

To address these potential adverse impacts the Commission staff is recommending eight additional Special Conditions. Special Condition No. 2 requires SeaWorld to submit and adhere to final plans approved by the Coastal Commission so as to ensure that the final development is in substantial conformance with the design that avoids or minimizes impacts to coastal resources. Special Condition No. 3 requires SeaWorld to adhere to final approved landscape plans that minimize risk from invasive species, as well as incorporates measures that minimize the amount of potable water used in irrigation. Special Condition No. 4 requires SeaWorld to adhere to approved drainage plans due to the park's system of pumping water in and out of Mission Bay, as well as runoff that will be generated from the site. Because the proposed project consists of excavating a large volume of soil, Special Condition No. 5 requires SeaWorld to submit and adhere to an approved construction and staging storage plan so as to ensure that construction impacts are contained within the SeaWorld leasehold and do not spill outside of the leasehold, where it might impact public access. Special Condition No. 6 requires SeaWorld to dispose of any excess spoils in a legal site outside of the Coastal Zone. Special Condition No. 7 reiterates that additional traffic and public access mitigation measures may be required for future development once annual attendance at SeaWorld exceeds 4 million visitors. **Special Condition No. 8** requires SeaWorld to conduct approved development pursuant to the noise reduction measures outlined in the August 21, 2015, memo explaining the various methods that the orcas can be protected from harmful construction noise impacts. Special Condition No. 9 requires SeaWorld to indemnify the Commission for any attorneys' fees and court costs that the Commission may incur in defense of litigation filed by third parties challenging the Commission's approval of the permit.

Commission staff recommends **approval** of coastal development permit application 6-15-0424, as conditioned.

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Exhibit 6 – Renderings

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Exhibit 10 – Virgin Pledge

Exhibit 11 – Public Comments

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Exhibit 14 – Ex Parte

Exhibit 15 – Applicant's Response

Exhibit 16 – Unofficial October 8, 2015, Hearing Transcript Prepared by Applicant

I. MOTION AND RESOLUTION

Motion:

I move that the Commission adopt the revised findings in support of the Commission's action on October 8, 2015, concerning approval of Coastal Development Permit No. 6-15-0424.

Staff recommends a **YES** vote on the foregoing motion. Passage of this motion will result in adoption of revised findings as set forth in this staff report. The motion requires a majority vote of the members from the prevailing side present at the revised findings hearing, with at least three of the prevailing members voting. Only those Commissioners on the prevailing side of the Commission's action are eligible to vote on the revised findings. The Commissioners eligible to vote are:

Commissioners Bochco, Cox, Groom, Howell, Kinsey, Luevano, McClure, Mitchell, Shallenberger, Turnbull-Sanders, Uranga, and Vargas.

Resolution:

The Commission hereby adopts the findings set forth below for Coastal Development Permit 6-15-0424 on the grounds that the findings support the Commission's decision on October 8, 2015, and accurately reflect the reasons for it.

Motion:

I move that the Commission approve Coastal Development Permit 6-15-0424 pursuant to the staff recommendation.

Staff recommends a **YES** vote on the foregoing motion. Passage of this motion will result in conditional approval of the permit and adoption of the following resolution and findings. The motion passes only by affirmative vote of a majority of the Commissioners present.

Resolution:

The Commission hereby approves Coastal Development Permit 6-15-0424 and adopts the findings set forth below on grounds that the development as conditioned will be in conformity with the policies of Chapter 3 of the Coastal Act and will not prejudice the ability of the local government having jurisdiction over the area to prepare a Local Coastal Program conforming to the provisions of Chapter 3. Approval of the permit complies with the California Environmental Quality Act because either 1) feasible mitigation measures and/or alternatives have been incorporated to substantially lessen any significant adverse effects of the development on the environment, or 2) there are no further feasible mitigation measures or alternatives that would substantially lessen any significant adverse impacts of the development on the environment.

II. STANDARD CONDITIONS

This permit is granted subject to the following standard conditions:

- 1. **Notice of Receipt and Acknowledgment**. The permit is not valid and development shall not commence until a copy of the permit, signed by the permittee or authorized agent, acknowledging receipt of the permit and acceptance of the terms and conditions, is returned to the Commission office.
- 2. **Expiration.** If development has not commenced, the permit will expire two years from the date on which the Commission voted on the application. Development shall be pursued in a diligent manner and completed in a reasonable period of time. Application for extension of the permit must be made prior to the expiration date.
- 3. **Interpretation.** Any questions of intent of interpretation of any condition will be resolved by the Executive Director or the Commission.
- 4. **Assignment.** The permit may be assigned to any qualified person, provided assignee files with the Commission an affidavit accepting all terms and conditions of the permit.
- 5. **Terms and Conditions Run with the Land.** These terms and conditions shall be perpetual, and it is the intention of the Commission and the permittee to bind all future owners and possessors of the subject property to the terms and conditions.

III. SPECIAL CONDITIONS

This permit is granted subject to the following special conditions:

1. Authorized Orca Facility.

a. By acceptance of coastal development permit No. 6-15-0424, the applicant agrees to implement the project as originally proposed and as amended by the SeaWorld Addendum to the Blue World Project Description dated September 21, 2015 (Exhibit 9), and as amended during the October 8, 2015 hearing, and consistent with all special conditions, including that the Project will be managed consistent with the Virgin Pledge against collection of killer whales from the wild. Based on the Virgin Pledge, to which SeaWorld is a signatory, the Project will not be home to any killer whales taken from the wild after February 12, 2014 January 1, 2012 or the descendants of any killer whales taken from the wild after January 1, 2012, with the exception of rescued killer whales approved by one or more government agencies for rehabilitation or deemed by one or more government agencies as unfit for release into the wild, and no genetic material from any killer whale taken from the wild after February 12, 2014 January 1, 2012, or any descendants of killer whales taken from the wild after January 1, 2012, will be utilized, with the exception of rescued killer whales approved by one or more government agencies for rehabilitation or deemed by one or more government agencies as unfit for release into the wild. The Project killer whale population will be capped at a maximum of 15 individuals.

- b. No breeding or artificial insemination of any captive killer whale may occur. No sale, trade, or transfer of any captive killer whale into or out of the facility may occur except to preserve the health of the killer whale or rescued killer whales. The prohibition on the sale, trade, or transfer of captive killer whales out of the facility does not apply to the extent such sale, trade, or transfer is authorized under a take permit issued pursuant to the Marine Mammal Protection Act. not significantly increase except as may occur incrementally through sustainable population growth consistent with reproductive guidelines of one or more nationally recognized marine mammal accreditation organizations. The Project may be home to beached or rescued whales at the request of one or more governmental agencies, but only for so long as needed to rehabilitate the beached or rescued whale and return it to the wild.
- 2. **Final Plans.** PRIOR TO ISSUANCE OF THIS COASTAL DEVELOPMENT PERMIT, the applicant shall submit to the Executive Director for review and written approval final project plans. Said plans shall be in substantial conformance with the plans submitted on April 13, 2015. The final plans shall:
 - a. Incorporate all recommendations contained in the March 17, 2015, geotechnical survey of the project site and proposed development conducted by Christian Wheeler Engineering.

The applicant shall undertake the development in accordance with the approved plan. Any proposed changes to the approved plans shall be reported to the Executive Director. No changes to the plans shall occur without a Coastal Commission-approved amendment to the coastal development permit unless the Executive Director determines that no amendment is legally required.

- 3. **Final Landscape Plans.** PRIOR TO ISSUANCE OF THIS COASTAL DEVELOPMENT PERMIT, the applicant shall submit to the Executive Director for review and written approval final landscape plans. Said plans shall be in substantial conformance with the plans submitted on April 13, 2015. Said plans shall incorporate the following:
 - a. All new landscaping shall be drought tolerant and native or non-invasive plant species. No plant species listed as problematic and/or invasive by the California Native Plant Society, the California Exotic Pest Plant Council, or identified from time to time by the State of California shall be employed or allowed to naturalize or persist on the site. No plant species listed as "noxious weed" by the State of California or the U.S. Federal Government shall be utilized within the property.
 - b. Any irrigation utilizing potable water shall incorporate drip irrigation or microspray systems.

The applicant shall undertake the development in accordance with the approved plan. Any proposed changes to the approved plans shall be reported to the Executive Director. No changes to the plans shall occur without a Coastal Commission-approved amendment to the coastal development permit unless the Executive Director determines that no amendment is legally required.

4. **Final Drainage Plans.** PRIOR TO ISSUANCE OF THIS COASTAL DEVELOPMENT PERMIT, the applicant shall submit to the Executive Director for review and written approval final construction and post-construction drainage and Best Management Practice plans. Said plans shall be in substantial conformance with the plans submitted on April 13, 2015.

The applicant shall undertake the development in accordance with the approved plan. Any proposed changes to the approved plans shall be reported to the Executive Director. No changes to the plans shall occur without a Coastal Commission-approved amendment to the coastal development permit unless the Executive Director determines that no amendment is legally required.

5. Construction Staging and Storage Plans. PRIOR TO ISSUANCE OF THIS COASTAL DEVELOPMENT PERMIT, the applicant shall submit to the Executive Director for review and written approval final construction staging and storage plans to ensure that construction impacts are contained within the SeaWorld leasehold and do not spill outside of the leasehold, where it might impact public access.

The applicant shall undertake the development in accordance with the approved plan. Any proposed changes to the approved plans shall be reported to the Executive Director. No changes to the plans shall occur without a Coastal Commission-approved amendment to the coastal development permit unless the Executive Director determines that no amendment is legally required.

- 6. **Disposal of Graded Materials.** PRIOR TO ISSUANCE OF THIS COASTAL DEVELOPMENT PERMIT, the applicant shall identify the location for the graded spoils. If the site is located within the coastal zone, a separate coastal development permit or permit amendment shall first be obtained from the California Coastal Commission.
- 7. **Future Development.** When documented annual attendance at the SeaWorld Park reaches 4 million visitors, the applicant shall notify the Executive Director in order to review potential impacts to public access. Additional traffic and parking mitigation measures may be required for subsequent identified Tier 2 project and Special project sites, pursuant to the SeaWorld Master Plan Update EIR.
- 8. **Noise Reduction Program.** PRIOR TO ISSUANCE OF THIS COASTAL DEVELOPMENT PERMIT, the applicant shall submit to the Executive Director a written agreement whereby the applicant agrees to implement the noise reduction measures outlined in the SeaWorld memo dated August 21, 2015, from Hubbs-SeaWorld Research Institute.

The applicant shall undertake the development in accordance with the approved plan. Any proposed changes to the approved plans shall be reported to the Executive Director. No changes to the plans shall occur without a Coastal Commission-approved amendment to the coastal development permit unless the Executive Director determines that no amendment is legally required.

9. **Liability for Costs and Attorney Fees.** By acceptance of this coastal development permit, the Applicant/Permittee agree to reimburse the Coastal Commission in full for all

Coastal Commission costs and attorney's fees including (1) those charged by the Office of the Attorney General, and (2) any court costs and attorney's fees that the Coastal Commission may be required by a court to pay that the Coastal Commission incurs in connection with the defense of any action brought by a party other than the Applicant/Permittee against the Coastal Commission, its officers, employees, agents, successors and assigns challenging the approval or issuance of this permit. The Coastal Commission retains complete authority to conduct and direct the defense of any such action against the Coastal Commission.

IV. FINDINGS AND DECLARATIONS

A. PROJECT DESCRIPTION

SeaWorld San Diego proposes to expand their existing orca facility by demolishing portions of a previous expansion to the existing Shamu "killer whale" facility constructed in 1995. The project would replace the existing 1,700,000 gallon Pool E with a smaller 450,000 gallon pool, and construct a new 5.2 million gallon pool (Pool F). No changes to the seating at the existing stadium are proposed.

As incorporated in the Addendum to the Blue World Project Description dated September 21, 2015 and revised at the October 8, 2015, hearing, the applicant agrees to all of the following to be included in the proposed project description: that the Project will be managed consistent with Virgin Pledge against collection of killer whales from the wild. Based on the Virgin Pledge, to which SeaWorld is a signatory, the Project will not be home to any killer whales taken from the wild after January 1, 2012 February 12, 2014, and no genetic material from any killer whale taken from the wild after January 1, 2012 February 12, 2014, will be utilized, with the exception of rescued killer whales approved by one or more government agencies for rehabilitation or deemed by one or more government agencies as unfit for release into the wild. The Project's killer whale population will not exceed 15 individuals significantly increase except as may occur incrementally through sustainable population growth consistent with reproductive guidelines of one or more nationally recognized marine mammal accreditation organizations. The Project may be home to beached or rescued whales at the request of one or more governmental agencies.

Currently there are five pools in the stadium facility: Pool A has a volume of 2.2 million gallons, Pool B is 900,000 gallons, Pool C 940,000 gallons, Pool D is 80,000 gallons, and Pool E is 1.7 million gallons, for an existing total of approximately 5,820,000 gallons. The proposed development would redesign Pool E to reduce its volume to approximately 450,000 gallons, while the new Pool F would hold approximately 5.2 million gallons, for a new total volume of 9,600,000 gallons, an increase in total pool volume of approximately 3,780,000 gallons. Expansion of the orca facility will require the excavation of approximately 35,000 cubic yards of soil from the project site.

SeaWorld is located within Mission Bay Park in the City of San Diego. It is situated adjacent to Mission Bay on the north and SeaWorld Drive to the south, and is surrounded largely by City parklands consisting of grassy, open areas. Mission Bay Park is an area of deferred certification, where the Commission retains jurisdiction and Chapter 3 policies of the Coastal Act are the standard of review, with the certified master plans for SeaWorld and Mission Bay Park LUP segments used as guidance.

B. PROJECT HISTORY

SeaWorld began construction in 1961 and opened to the public in 1964. Since then, the park has operated under a number of different master plans. The SeaWorld Master Plan is a separate, stand-alone segment of the certified Mission Bay Park Master Plan LUP. The most current plan, the SeaWorld Master Plan Update, was certified by the Commission on February 7, 2002, and addressed future development within the SeaWorld leasehold over the subsequent 15-20 years

(LCPA No. 2-2001C). The SeaWorld Master Plan Update sets forth the long-range conceptual development program, development parameters, and project review procedures for the future renovation of the SeaWorld Adventure Park. One of the stated goals of the SeaWorld Master Plan Update is "to define development criteria for future conceptual development areas," and the "purpose is to "create a framework for continued improvements and renovations to the park into the new century." The SeaWorld Master Plan update recognized that:

"The SeaWorld site is unique in both the type and frequency of development projects within the leasehold. Each year, SeaWorld processes numerous projects to upgrade park facilities and keep attractions in top working order. Additionally, in response to consumer demands and competition in the theme park industry, SeaWorld regularly undertakes renovations of its larger attractions, rides, shows, or exhibits."

Sections III and IV of the SeaWorld Master Plan establish "Development Criteria" and "Design Guidelines," respectively, to govern subsequent development. Section III states that the "section sets forth the development parameters applicable to the entire leasehold or specific leasehold areas in this plan. The intent is to ensure that all future development will be distributed and constructed in a manner that, to the extent feasible, harmonizes with the established visual quality of Mission Bay Park." Section IV states that the "guidelines are intended as standards to be used by SeaWorld designers of buildings, landscaping, signage, and lighting as well as by maintenance personnel. The City of San Diego Real Estate Assets, Park and Recreation and Planning Departments, parks advisory committee, and City Council will utilize the design guidelines as a standard for evaluation of proposed new projects or for modifications to existing development."

The existing pool at the rear of the orca facility that is the subject of this permit was approved by Commission at the March, 1995, hearing as CDP No. 6-95-13. That CDP authorized construction of a fourth orca holding pool to serve as an exhibit with above and below water viewing areas and whale interaction areas totaling 1,200 sq. ft. as part of the existing orca stadium facility.

C. MARINE RESOURCES

Section 30001 of the Coastal Act describes the goals of the Act:

The Legislature hereby finds and declares that:

- (a) That the California coastal zone is a distinct and valuable natural resource of vital and enduring interest to all the people and exists as a delicately balanced ecosystem.
- (b) That the permanent protection of the state's natural and scenic resources is a paramount concern to present and future residents of the state and nation.
- (c) That to promote the public safety, health, and welfare, and to protect public and private property, wildlife, marine fisheries, and other ocean resources, and the natural environment, it is necessary to protect the ecological balance of the coastal zone and prevent its deterioration and destruction.

(d) That existing developed uses, and future developments that are carefully planned and developed consistent with the policies of this division, are essential to the economic and social well-being of the people of this state and especially to working persons employed within the coastal zone.

Additionally, Section 30001.5 of the Coastal Act states:

The Legislature further finds and declares that the basic goals of the state for the coastal zone are to:

- (a) Protect, maintain, and where feasible, enhance and restore the overall quality of the coastal zone environment and its natural and artificial resources.
- (b) Assure orderly, balanced utilization and conservation of coastal zone resources taking into account the social and economic needs of the people of the state.
- (c) maximize public access to and along the coast and maximizing public recreational opportunities in the coastal zone consistent with sound resources conservation principles and constitutionally protected rights of private property owners.
- (d) Assure priority for coastal-dependent development over other development on the coast.
- (e) Encourage state and local initiatives and cooperation in preparing procedures to implement coordinated planning and development for mutually beneficial uses, including educational uses, in the coastal zone.

Chapter 3 policy, Section 30230 of the Coastal Act states:

Marine resources shall be maintained, enhanced, and where feasible, restored. Special protection shall be given to areas and species of special biological significance. Uses of the marine environment shall be carried out in a manner that will sustain biological productivity of coastal waters and that will maintain healthy populations of all species of marine organisms adequate for long-term commercial, recreational, scientific, and educational purposes.

Section 30411 of the Coastal Act states:

(a) The Department of Fish and Game and the Fish and Game Commission are the principal state agencies responsible for the establishment and control of wildlife and fishery management programs and the commission shall not establish or impose any controls with respect thereto that duplicate or exceed regulatory controls established by these agencies pursuant to specific statutory requirements or authorization.

[...]

The proposed project is an expansion of an existing facility that currently holds eleven orcas. The applicant has indicated that the intent of the proposed project is to increase the volume of water the orcas inhabit with a facility that emulates natural coastal habitats to improve the public experience in which the park visitors are able to view the orcas. Since the Commission approved construction of an addition to the existing orca facility in 1995, serious questions have been raised regarding the capture, treatment, and breeding of marine mammals. The applicability of these concerns with the regulatory authority of the California Coastal Commission and the Chapter 3 policies of the Coastal Act cited above are discussed in detail below.

Other Applicable Statutes

The regulation of captive marine mammals involves various government agencies at different levels of government. At the federal level, the Marine Mammal Protection Act (MMPA) of 1972 protects all marine mammals and prohibits their take in United States waters and by United States citizens on the high seas, as well as the importation of marine mammals and marine mammal products into the United States. "Take" is defined in the MMPA as "to harass, hunt, capture, or kill, or attempt to harass, hunt, capture, or kill any marine mammal" (1616 U.S.C. §1362(13)), while "harass" is defined by regulation as "any act of pursuit, torment, or annoyance which (i) has the potential to either (a) injure a marine mammal or marine mammal stock in the wild, or (ii) (b) disturb a marine mammal or marine mammal stock in the wild by causing disruption of behavioral patterns, including which includes, but is not limited to, migration, breathing, nursing, breeding, feeding, or sheltering." (16 U.S.C. §1362(18) 50 C.F.R. § 216.3.)

Federal authority under the MMPA is divided between the Secretary of the Interior – acting through the U.S. Fish and Wildlife Service (USFWS) – and the Secretary of Commerce – acting through the National Oceanic and Atmospheric Administration (NOAA). Under the MMPA, the USFWS regulates otters, walruses, polar bears, manatees, and dugongs, while NOAA regulates pinnipeds and cetaceans, which includes orcas. A third agency – the Marine Mammal Commission (MMC) – reviews policies and advises the other two agencies.

In certain cases, the MMPA allows the issuance of permits for the removal of marine mammals from the wild, importation of marine mammals, or transfer of releasable rehabilitated marine mammals, for the purposes of public display. Within NOAA, the National Marine Fisheries Service (NMFS) Office of Protected Resources oversees the issuance of permits for incidental and direct takes of the marine mammals under NOAA's purview, which includes orcas. NMFS also maintains the National Inventory of Marine Mammals (NIMM), which tracks acquisitions (births, wild captures, and imports), dispositions (deaths, escapes, and releases), and transfers/transports (between owners or facilities) of marine mammals under its purview. Due to amendments to the MMPA in 1994, once a permit has been issued by NMFS for the removal, import, or transfer of a marine mammal for public display, a permit from NMFS is not required to maintain the marine mammal in public display facilities, unless the species is listed under the Endangered Species Act (ESA). While Lolita, the sole orca being kept at the Miami Seaquarium, is listed under the ESA due to her being taken from the Southern Resident orca population prior to that population's listing on the ESA, the orcas at SeaWorld San Diego are not listed as endangered.

To qualify for a public display take permit, the displaying facility must meet three criteria: (1) the facility offers an education or conservation program, (2) the facility is open to the public on a regular basis; and (3) the facility is licensed by the Animal and Plant Health Inspection Service (APHIS) of the United States Department of Agriculture (USDA). For a domestic facility to export non-ESA listed marine mammals to a foreign facility, NMFS must verify that the receiving facility meets comparable criteria and obtain confirmation from the foreign government that such criteria are enforced.

The 1994 amendments to the MMPA transferred authority over captive animal care and maintenance to the USDA/APHIS and removed the requirement for facilities to obtain MMPA permits to hold marine mammals for public display. The USDA/APHIS has jurisdiction over animal care and maintenance for all marine mammals held for public display purposes under the Animal Welfare Act of 1966 (AWA). (7 U.S.C. § 2131 *et seq.*) This includes space, veterinary care, transport, and public interaction programs.

The AWA regulates the treatment of warm-blooded animals in research, exhibition, transport, and by dealers. While other laws, policies, and guidelines may include additional species coverage or specifications for animal care and use, the AWA is the minimum acceptable standard. The USDA/APHIS oversees the implementation of the AWA; exhibitors must be licensed under APHIS. The APHIS Animal Care program conducts unannounced inspections of facilities by either a lay inspector or a trained veterinarian – depending on facility – at least once a year to ensure they are in compliance with regulations and to identify unregistered facilities, with follow-up inspections conducted when non-compliance is identified. Inspections of SeaWorld are conducted by a trained veterinarian.

At the state level, the California Department of Fish and Wildlife (CDFW) is one department within the California Natural Resources Agency responsible for the establishment and control of wildlife and fishery management programs. The CDFW has the power to regulate the taking or possession of birds, certain mammals, fish, amphibian, and reptiles for non-commercial purposes. However, as discussed below, the take of marine mammals is pre-empted by federal law under the MMPA. NMFS has not transferred regulatory authority regarding the take of marine mammals to California, so CDFW does not regulate the take of orcas. For the animals that are within its purview, CDFW regulates take in part through issuance of hunting and fishing licenses, establishing seasons for such taking activity, overseeing aquaculture activities, and combating poaching and illegal animal sales.

The California Coastal Commission, also part of the California Natural Resources Agency, was established in 1976 in order to regulate development and preserve, protect, and restore the coastal resources of California. The Coastal Act includes specific policies that address terrestrial and marine habitat protection, as cited above.

Preemption Analysis

The MMPA does preempt the Commission from regulating the "take" of marine mammals, including orcas. Amendments to the MMPA that were enacted in 1994, however, clarify that the MMPA does not govern the treatment of marine mammals once they are in captivity. The AWA regulates the care of marine mammals once they are in captivity, but the AWA allows states to establish additional requirements beyond the minimum requirements of the AWA.

Regarding the field of "take," Section 109(a) of the MMPA (16 U.S.C. § 1379(a)) declares that:

No State may enforce, or attempt to enforce, any State law or regulation relating to the taking of any species (which term for purposes of this section includes any population stock) of marine mammal within the State unless the Secretary has transferred authority for the conservation and management of that species (hereinafter referred to in this section as "management authority") to the State under subsection (b)(1).

To date, the federal government has not transferred authority for the conservation and management of orcas to the state of California, and thus the Coastal Commission, as a state agency, is precluded from enforcing the Coastal Act with respect to the taking of species regulated under the MMPA.

Regarding the care of captive animals, including breeding. Section 2143(a)(1) of the AWA (7 U.S.C. § 2143(a)(1)) states that "the Secretary shall promulgate standards to govern the humane handling, care, treatment, and transportation of animals by dealers, research facilities, and exhibitors," while Section 2143(a)(8) concludes by stating that "Paragraph (1) shall not prohibit any State (or political subdivision of a State) from promulgating standards in addition to those standards promulgated by the Secretary under paragraph (1)." Thus, whereas the MMPA expressly preempts state regulation of the taking or importing of marine mammals, the AWA, which regulates the care of captive marine mammals *after* the taking has occurred, explicitly permits states and their agencies to promulgate their own standards of captive animal care in addition to what is contained in the AWA.

The Commission's action on this application is not a regulation relating to the take of orcas. As defined above, take under the MMPA as it applies to this situation is related to the removal and importation of orcas, which are not at issue in the current proposal. SeaWorld has formally incorporated as part of the project description that the proposed facilities will not contain orcas taken from the wild after January 1, 2012 February 12, 2014. All of the orcas at SeaWorld San Diego are either long removed from the wild or were born in captivity. As such, while NMFS must be notified should one of the captive orcas die, give birth, or be transferred, that notification is not related to take, and thus does not need a new take permit from NMFS. The notification is required so that NMFS may update the NIMM. It is the AWA that now governs the day-to-day care of the captive orcas at SeaWorld San Diego, including breeding, and it is the AWA that sets the federal minimum requirements of care to which states and their agencies, may add to.

Regarding whether there is competing jurisdiction with CDFW, that state agency regulates wildlife through wildlife and fishery management programs. With regard to marine mammals, the CDFW has informed Commission staff that the federal agencies take the lead, and that CDFW gets involved when there is take of a restricted species (such as abalone), but that because federal regulations preclude state regulation of marine mammal take, there are no marine mammals listed as restricted species in CDFW's jurisdiction. CDFW does inspect aquariums and facilities such as SeaWorld for the presence of invasive species, but orcas are not considered invasive species. If there were to be an orca taken from California state waters, in addition to required federal permits (for which the Commission could seek to conduct federal consistency review to determine consistency of the federal permit with the Coastal Act), a permit for scientific collection would have to be obtained from CDFW (the proposed project does not

require a federal permit and therefore is not subject to the Commission's consistency review authority under the federal Coastal Zone Management Act). Section 30411 of the Coastal Act prohibits the Commission from imposing controls that duplicate or exceed regulatory controls established by CDFW. However, because CDFW has not established regulatory controls regarding marine mammals, Section 30411 does not limit the Commission's authority in this context.

In conclusion, with regard to the proposed improvements to the orca facility and the captive orcas currently residing therein, the MMPA's preemption regarding matters of take does not preclude Commission action to implement any applicable Coastal Act requirement that may apply to marine mammals (including in captivity), except as it may relate to the take of marine mammals. The AWA and Section 30411 also do not limit the Commission's authority regarding marine mammals. As explained below, however, Section 30230 of the Coastal Act protects marine mammals only to the extent they qualify as marine resources of the State. SeaWorld's modified project description and **Special Condition No. 1** ensure that the project as approved will not adversely affect California's wild orca population, consistent with Section 30230.

Existing Oreas and Facility

According to the NIMM maintained by NMFS, there are four facilities in the United States that hold captive orcas, three of them being SeaWorld facilities: SeaWorld San Diego has eleven, SeaWorld San Antonio has seven, and SeaWorld Orlando has six, for a total of 24 orcas. The fourth facility – Miami Seaquarium – has only one orca. Of the eleven orcas at SeaWorld San Diego, eight were born in captivity and three originated in the wild. There are currently 56 orcas in captivity worldwide, with 24 of them (43%) under SeaWorld's care.

Currently, there are five pools in the stadium facility: Pool A has a volume of 2.2 million gallons, Pool B is 900,000 gallons, Pool C is 940,000 gallons, Pool D is 80,000 gallons, and Pool E is 1.7 million gallons, for an existing total of approximately 5,820,000 gallons. The proposed development would redesign Pool E to reduce its volume to approximately 450,000 gallons, while the new Pool F would approximately 5.2 million gallons, for a new total volume of 9,600,000 gallons, an increase in total pool volume of approximately 3,780,000 gallons.

The dimensions of the existing and proposed pools are below. While the above volume capacities are accurate, due to the irregular shapes of many of the existing and proposed pools and due to drainage requirements and irregular design, the dimensions below are approximate and may not produce volumes equal to the numbers above:

Pool	Approximate Dimensions	Approximate Surface Area
A	35' deep x 170' long x 80' wide	11,692 sf
В	15' deep x 118' long x 75' wide	9,504 sf
С	15' deep x 118' long x 75' wide	9,819 sf
D	9' deep x 53' long x 25' wide	1,489 sf
E Existing	30' deep x 125' long x 75' wide (google earth)	10,729 sf
E Proposed	18' deep x 75' long x 43' wide	3,903 sf
F Proposed	50' deep x 255' long x 160' wide; 350' wide (on the arc) 27,688 sf

Total (existing): 43,233 sf Total (proposed): 64,095 sf Given the current orca population at SeaWorld San Diego, this equates to 529,091 gallons of water per orca. As proposed by the applicant, the new orca facility will increase water volume per orca to approximately 871,818 gallons, an increase of 342,727 gallons per orca. The current pools have a maximum depth of approximately 35 feet while the proposed Pool F will have a maximum depth of approximately 50 feet.

The salt water utilized by the orca facility and the rest of SeaWorld San Diego's animal facilities is pumped in from Mission Bay and treated by SeaWorld's filtration systems to remove any pollutants or detritus prior to flowing into the various tanks and pools. Two chillers and two cooling towers using evaporative water cooling systems regulate the temperature of the water depending on incoming water temperature and the needs of the specific marine animals. Due to the increased size of the proposed orca facility, the two chillers and cooling towers will be replaced with two larger units to handle the greater volume of water. There will also be 12 additional 12-foot diameter filters and 2-12 foot diameter backwash recovery tanks added to the life support facility on the southern side of the orca facility.

Adequacy of Existing and Proposed Orca Facilities

The AWA and its related regulations set the minimum standards of care for animals in captivity in the United States. All standards and regulations for marine mammals were originally implemented in 1979, and the space requirements were last updated in 1984. Subpart E of the AWA regulations specifically address the humane handling, care, treatment, and transportation of marine mammals. Generally, the regulations require of animal enclosures proper construction, protection from viewer harassment, cleanable materials, adequate water and power, proper drainage, proper food storage, waste disposal, employee wash rooms, and safe animal equipment. Space requirements in the AWA regulations depend on the size class of the subject marine mammal. Orcas are identified as "Group I" cetaceans (i.e. the largest-sized group). In determining the minimum space required in a pool holding cetaceans, four factors must be satisfied: minimum horizontal dimension (MHD), depth, volume, and surface area. For Group I cetaceans, MHD should be 24 feet or two times the average adult length of the longest species of Group I cetaceans being housed, whichever is greater. AWA regulations list average orca length at 24 feet, so MHD for an orca would be 48 feet in all lateral directions, forming a minimum circular area. The minimum depth requirement for Group I cetaceans is one-half the average adult length of the longest species of cetacean being housed, or 6 feet, whichever is greater, so minimum depth for an orca would be 12 feet. Regarding volume and surface area, the AWA regulations state that if the aforementioned MHD and depth requirements are met, the AWA presumes that adequate water volume and surface area are also present for up to two Group I cetaceans.

The minimum volume of water required for up to two Group I cetaceans is based upon the following formula:

Volume =
$$\left(\frac{MHD}{2}\right)^2 \times 3.14 \times depth$$

When there are more than two Group I cetaceans housed in a primary enclosure pool, the additional volume of water required for each additional Group I cetacean in excess of two is based on the following formula:

$$Volume = \left(\frac{\text{Average Adult Length}}{2}\right)^2 \times 3.14 \times depth$$

Thus, for the eleven orcas currently residing at SeaWorld San Diego, the minimum AWA volume requirement for the first two is 21,704 cubic feet of water, with each additional orca requiring an additional 5,426 cubic feet, for a total of 70,537 cubic feet required under federal regulations. The current orca facility at SeaWorld San Diego is 5,820,000 gallons. There are approximately 7.48 gallons in one cubic foot. Thus, the current orca facility is approximately 778,075 cubic feet, which equates to 70,734 cubic feet per current orca. The proposed expansion would create a new total space of approximately 1,283,422 cubic feet, which is 116,675 cubic feet per current orca. The proposed expansion will increase the volume of water per orca by 45,941 cubic feet.

The minimum surface area requirement for each cetacean, regardless of group, housed in a pool is based upon the following formula:

Surface Area=
$$\left(\frac{\text{average adult body length}}{2}\right)^2 \times 3.14 \times 1.5$$
, or: SA=(L/2)² × 3.14 × 1.5

Thus, each orca is required to have a minimum of approximately 678 square feet of surface area. With eleven orcas, SeaWorld San Diego must provide a minimum of approximately 7,461 square feet of surface area. The existing orca facility provides approximately 43,233 square feet of surface area, or 3,930 square feet of surface area per orca. The proposed tank expansion will provide 64,095 square feet of surface area, or 5,827 square feet of surface area per orca. Both of these amounts are well above minimum federal guidelines.

The improved, expanded orca facility may enhance the quality of life for the orcas currently residing at SeaWorld San Diego. However, because the federal standards regarding water volume and surface area are substantially lower than what will be constructed, it is possible that as a result of the proposed expansion, the orca population could be dramatically increased in the facility. Under current federal minimum volume and surface area requirements, the existing orca facility at SeaWorld San Diego could hold up to 63 orcas, while the proposed expanded facility could hold up to 94 orcas. SeaWorld has agreed to limit the number of orcas in the facility to no more than 15 individuals. As discussed below, the addition of new orcas from California's state waters to the proposed facility would not be protective of marine resources as required by Section 30230.

Section 30230 Analysis

Section 30230 of the Coastal Act directs the Commission to ensure that coastal development will not adversely impact marine resources, and describes three avenues to do so. The requirements of Section 30230 are that: (1) marine resources shall be maintained, enhanced, and, where feasible, restored; (2) special protection shall be given to areas and species of special biological

or economic significance; and (3) uses of the marine environment shall be carried out in a manner that will sustain the biological productivity of coastal waters and that will maintain healthy populations of all species of marine organisms adequate for long-term commercial, recreational, scientific, and educational purposes.

The Commission has evaluated the impact of proposed projects on marine mammals that reside in or visit state waters, most frequently in the context of federal consistency review under the Coastal Zone Management Act. The Commission has based its decision at least in part on impacts to marine mammals from activities such as pulse devices (ref. CD-102-99), liquefied natural gas terminals (CC-079-06), seismic surveys (CC-027-12), and naval sonar exercises (CD-049-08 and CD-008-13). The Commission has also conditioned projects to protect marine mammals that are in captivity in California (CDP 6-01-129). In each case, the Commission recognized the marine mammals as marine resources warranting protection under Section 30230 of the Coastal Act.

Section 30230 of the Coastal Act protects California's marine resources, especially species of biological significance. Orcas are species of special biological significance because they are apex predators, and operate in documented social and familial groups. Orcas are toothed whales and the largest members of the oceanic dolphin family. They are found in oceans all over the world, from the Arctic to Antarctica, and many reside in or migrate through the waters off California's coast. Wherever they are found, orcas are a top predator and play the important roles that many predators play in their respective ecosystems, such as keeping populations of their prey healthy by weeding out the sick or infirm, and by keeping the population of their prey in check, maintaining the carrying capacity of the habitat area and protecting organisms further down the food chain from over-predation. When orcas are taken from the wild in sufficient numbers, it can impact this role. Furthermore, such takings can have adverse impacts not just on the orca taken, but on the remainder of that orca's pod, as it can disrupt the social hierarchy and cohesion of the pod, as well as their reproductive success.

Removing orcas from California's marine environment would affect predator-prey dynamics and would disrupt the social organization of orca pods; therefore, proposed development that could result in the removal of orcas from California's marine environment would be inconsistent with Section 30230. SeaWorld has agreed that no orcas taken from the wild after January 1, 2012 February 12, 2014, will be housed at the proposed facility (with the limited exception of rescued orcas at the request of one or more government agencies), and that no genetic materials from such orcas will be utilized there. SeaWorld has furthermore agreed that the orca population of the proposed orca facility shall be capped at 15 individuals. Special Condition No. 1.a. ensures the enforceability of this agreement as part of the proposed and authorized development. This ensures that the project as approved will not indirectly harm California's marine environment inconsistent with Section 30230.

The question of whether the orcas currently in SeaWorld San Diego are subject to Section 30230 is an interpretive question. The Commission has interpreted Section 30230 to apply <u>both</u> to wild California orcas <u>and captive marine mammals</u> within the broader meaning and purpose of the Coastal Act (e.g. CD-008-13, pp. 18-19 [requiring separate consistency with the first sentence of § 30230 to maintain, enhance and restore marine resources; CD-16-00, pp. 8 – 16 [finding consistency with § 30230 for seismic testing impacts on marine mammals, including orcas]). <u>The Commission analyzed the construction noise impacts for SeaWorld's splash down ride on</u>

adjacent captive dolphins However, excepting analysis from construction noise impacts for SeaWorld's splash down ride (CDP 6-01-129)., the The Commission has not always applied section 30230 to captive marine animals, even while for example, when considering other tank installations or potential installations at Scripps Institute of Oceanography and UC Santa Cruz. In light of the extensive public comment and expert testimony regarding this Project, the Commission finds that orcas are marine mammals that by definition qualify as marine resources wherever they are located, and that they also qualify as species of special biological or economic significance whether they are located in the wild or maintained in captivity, and thus warranting of the appropriate protections under Section 30230. The killer whale (*Orcinus orca*) is a species of special biological significance and, based on the currently available scientific data, captivity has an adverse impact on individual killer whales, which cannot be avoided due to the very nature of captivity.

In the wild, killer whales commonly travel 20 to 80 miles or more in a day, depending on ecotype, and spend the majority of their time, up to 95 percent, underwater, frequently diving to 100 feet, and periodically during the day diving to 500 feet or more. During their normal foraging activities, which occupy 50 to 80 percent of their time, a pod may cover from around 1 to 3 square miles in a day whereas the total home range may be 38,000 square miles. In contrast, the existing and proposed pools at Sea World would have a total surface area of about 0.002 square mile divided among 7 pools that vary from 9 to 50 feet in depth. This configuration makes a normal activity pattern impossible. No time is spent foraging and no time is spent traveling and animals often float motionless for long periods of time.

In the wild, killer whales are organized into social groups or pods based on maternal kinship. A pod may be comprised of several matrilines, each made up of a female, her offspring, and her daughters' offspring. Within some ecotypes, offspring never leave their mothers. In addition, group vocal patterns differ among matrilines and pods have distinctive unique dialects. In captivity, there is no opportunity for typical social interactions. Those whales taken from the wild were separated from their mothers and siblings on the occasion of their take and then grouped with unrelated and unfamiliar animals. Animals born into captivity usually are eventually separated from their mothers and moved from one facility to another where they must then interact with unrelated strangers often with a completely different vocal repertoire.

In their natural environment, killer whale females reach reproductive maturity some time before 12 years of age and give birth to their first viable calf when they are around 12-16 years old. Thereafter, births are generally separated by 3 to 8 years, with a mean of about 5 years. Males nearly always mate with females from other pods and when breeding does occur within a pod, males always mate with females from a different matriline, which prevents the deleterious effects of inbreeding. In captivity, breeding between close relatives has been allowed, females as young as 8 years have given birth, and females have been artificially inseminated less than two years after giving birth. Testimony has been given indicating that aggressive males have attempted to mate with their mothers or with sibling orcas.

Transient and resident animals generally do not show significant tooth wear. Although, some pods of wild killer whales have been observed with significant, more-or-less uniform tooth wear, sometimes down to the gum line, this is thought to be related to pod-specific feeding behavior – either suction feeding on herring or predation on sharks. In contrast, captive killer whales engage in the abnormal behavior of repetitively biting the hard steel and concrete surfaces of their

containment facilities, wearing down and sometimes breaking teeth, especially in the mandible. This behavior is believed to be a manifestation of the stress and anxiety of captivity. At a certain level of severity, the pulp is drilled out and the cavity must then be periodically irrigated to reduce the chance of infection. Killer whales held in net pens that have no hard surfaces do not show this tooth wear.

In the wild, mature animals have erect dorsal fins. These collagenous structures occasionally show abnormalities, such as fins that are bent, twisted, hooked, or collapsed to various degrees, probably due to trauma from various causes. In one study in New Zealand, 23 percent of 30 adult males had abnormal dorsal fins. This is higher than in other populations where dorsal fin abnormalities of all types affect only around 6 percent or less of adult males. Complete collapse of the dorsal fin was only observed for one animal (3%) in the New Zealand study and is extremely uncommon in the wild. In captivity, nearly all adult males have completely collapsed dorsal fins. The cause is not known, but there is general agreement among cetacean biologists that it is a symptom of the abnormal conditions of captivity, which drastically restrict movement and diving.

Testimony and studies were also submitted indicating that the stresses of captivity and unfamiliarity between the captive orcas have contributed to heightened aggression between captive individuals, with instances of attacks consisting of bites or ramming.

The context and language of Section 30230 concerns animals in the wild. The section is included in Chapter 3's Article 4, which is titled "Marine Environment," and with the exception of the reference to species of special significance in the second sentence of section 30230, all the other provisions of section 30230 address protection of resources in the marine environment. The first sentence of section 30230 requires that "marine resources" be maintained, enhance, and where feasible restored. The most straightforward interpretation of "marine resources" is that it consists of resources in the marine environment, i.e., ocean waters, not resources contained in onshore artificial structures. The second sentence requires special protection for areas and species of special biological or economic significance. The term "areas" of special significance clearly applies to the marine environment. Finally, the third sentence expressly addresses uses of the "marine environment." Given this context, it is likely that the Legislature intended the reference to species of special biological significance to apply to a species in California's marine environment.

Other provisions in the Coastal Act follow the same approach. They protect biological resources in their habitat, such as by protecting the biological productivity of coastal waters (§ 30231), ensuring the functionality of wetlands (§ 30233), and protecting habitat areas that support sensitive species (§ 30240). No provision of the Coastal Act expressly addresses the management of animals that are kept in captivity in an artificial environment.

Finally, the Coastal Act's legislative findings state that the coastal zone is "a distinct and valuable natural resource" and exists as a "delicately balanced ecosystem." (Pub. Resources Code, § 30001(a).) They further state that in order to protect wildlife and other ocean resources, "it is necessary to protect the ecological balance of the coastal zone and prevent its deterioration and destruction." (Pub. Resources Code, § 30001(c).) In addition, the basic goals of the Coastal Act include protecting and enhancing the overall quality of the coastal zone environment and its natural and artificial resources. (Pub. Resources Code, § 30001.5(a).) These legislative findings

and goals all express an intent to protect coastal resources, including wildlife, by protecting their environment and ecosystems.

Today, the population of captive orcas is such that facilities such as the SeaWorld San Diego are able to maintain their population of captive orcas through breeding, either through husbandry with two orcas or through the transfer of genetic material between facilities for artificial insemination. Of the 11 orcas at SeaWorld San Diego, 8 are captive bred, and of the 24 total in SeaWorld's care, 19 are captive bred. Besides transporting orcas or their genetic materials between its own facilities, SeaWorld San Diego periodically enters into agreements with other facilities in order to loan or borrow marine mammals for the purposes of captive breeding. Currently, the breeding of orcas, artificial or otherwise, is not regulated by the NMFS or USDA/APHIS, and thus federal permits are not required in order to breed orcas.

One of the consequences of captive breeding is that it reduces the need for a facility to procure a marine mammal from the wild, which would have an adverse impact on coastal habitats and resources. NMFS has not issued a permit for take of an orca from the wild for purposes of public display since the 1980's due to the fact that they have not received any applications to do so. SeaWorld has also signed onto a pledge authored by businessman Richard Branson that they will no longer take cetaceans from the wild, and recently announced the cessation of an agreement with the Georgia Aquarium to use wild-caught beluga whales the aquarium is attempting to import from Russia in its breeding program. As part of its project proposal, SeaWorld is proposing that the expanded orca facility will be managed such that it will not house any orcas taken from the wild after January 1, 2012 February 12, 2014, nor utilize any genetic material from orcas taken from the wild after January 1, 2012 February 12, 2014, and that the orca population will be capped at 15 individuals not significantly increase except as may occur through sustainable population growth pursuant to accredited reproductive guidelines, with the exception of rescued orcas.

However, while the above restrictions on date of capture do lessen the likelihood of adverse impacts to orcas in the wild by decreasing the likelihood that the proposed orca facility expansion will encourage further capture elsewhere in order to obtain genetic material, they do not address the adverse impacts arising from captivity on orcas that may be bred in captivity in the future. In addition, so long as facilities such as SeaWorld San Diego exist that display captive orcas for entertainment purposes, it will contribute to the demand for the capture of wild orcas that frequent California's waters by facilities and nations that have not signed the Virgin Pledge in order to populate their captive orca facilities. In fact, multiple killer whales have been captured of the coast of Russia in the past three years for transport to various facilities both in Russia and neighboring countries, prompting the revision by the applicant of the date after which no captured orcas or their genetic material would be used in the proposed killer whale facility to January 1, 2012, from the original February 14, 2014. The continued captive breeding of the orcas in SeaWorld San Diego would mean that additional members of a species of special significance would endure the above-noted adverse impacts of captivity, such as abnormal behavior and injury from heightened aggression. These captive orcas would develop behaviors different from, and experience a quality of life inferior to, orcas residing in the natural marine environment. Even with the prohibition on the use of individuals and genetic material taken after January 1, 2012, there exist sufficient orcas in captivity prior to that date that captive breeding could continue for an extended period of time, if not indefinitely, in which case the infliction of the adverse effects would also continue indefinitely. The prohibition on the transfer of orcas to or from the facility, except where authorized by a federal take permit or for rescued whales, allows for gradually phasing out the display of captive orcas and the documented harm to orcas that such captivity causes. By prohibiting future transfers, breeding, and artificial insemination,

Special Condition No. 1 ensures that SeaWorld San Diego's present population of captive orcas, if not able to be released into the wild, will be able to live out the remainder of their lives with an improved quality of life that the Project will provide, while ensuring a foreseeable end date to orca captivity within SeaWorld's San Diego facility.

As amended by SeaWorld and memorialized by **Special Condition No. 1**, the project will not contribute to the demand for removal of wild orcas from California waters in the future, because SeaWorld will manage the facility consistent with its proposal to avoid the removal of killer whales from the wild either directly for public display or for the use of their genetic material, and the prohibition on future transfer, breeding, and artificial insemination will ensure that the adverse impacts arising from captivity will not affect additional orcas in the future. Therefore, the project as conditioned is consistent with Section 30230.

Noise Impact Analysis

SeaWorld has addressed noise impacts on it captive marine mammals in the past. At the Commission hearing for the SeaWorld Master Plan Update in February 2002, members of the public and Commissioners raised concerns over how the animals would be affected by noise generated by development contained in the master plan. In the case of the Journey to Atlantis splashdown ride, the first development built pursuant to the current master plan and approved in CDP No. 6-01-0129, the concerns was focused on Commerson's Dolphins proposed to be housed within the ride area. To address those concerns, SeaWorld submitted a memo demonstrating that the ambient noise level in the water would be lower than existing levels once the ride was completed, and detailed the construction measures and design features that would be utilized to achieve that result.

In the current proposal, the excavation of 35,000 cubic yards of soil and construction of a large 5,000,000 gallon tank creates the risk that construction activity could create noise impacts for the orcas in the adjacent, remaining pools, as construction sounds travel through the water. SeaWorld submitted a memo addressing sound propagation in water and describing the construction methods that will be implemented in order to minimize noise generation and isolate the orcas from the noise (Exhibit 8).

As stated earlier, the Commission has looked at development wherein impacts to marine mammals were anticipated. One of the common impacts analyzed was noise impacts, as many marine mammals, such as orcas, utilize sound to navigate or communicate, and noise impacts from human development can either interfere with these functions or harm the sensitive hearing of the mammals, causing injury, death, or alteration of natural behaviors. When SeaWorld applied for construction of the Journey to Atlantis splashdown ride, which was designed to hold 10 Commerson's dolphins within its structure, the Commission requested that SeaWorld submit information detailing the existing and anticipated ambient noise levels within the dolphin facility and the steps to be taken to shield the dolphins from noise impacts, which SeaWorld did to the Commission's satisfaction.

SeaWorld agrees that minimizing noise impacts to the orcas residing in the orca facility is a priority. In the current proposal, because the proposed expansion will consist of a large excavation and construction activity adjacent to the current orca facility, SeaWorld has submitted information regarding potential noise impacts. A memo dated August 21, 2015, from the Hubbs-SeaWorld Research Institute, explains that sounds attenuates (declines in level) at different rates depending on the location of origin and the medium in which it is travelling. Within a SeaWorld pool, the memo states that attenuation averages 2-3 decibels (dB) for a 10kHz tonal (narrowband) signal, which is fairly low attenuation. However, the memo continues that when a sound travels from outside a boundary such as a concrete wall, the attenuation is greater, depending on the intervening substance. In the case of propagation of sound from air into water, sound originating in the open air transmits inefficiently into water (unless produced directly overhead in a narrow cone), and will be attenuated by approximately 30 dB (comparable to the difference in noise level between the inside and outside of a building with doors and windows shut). Furthermore, the memo states that orcas hear best at higher frequencies, and that high frequency noise is attenuated more than low frequencies when traveling over a distance.

The memo explains that the expansion of the orca facility will involve drilling and concrete cutting on the walls currently separating the expansion area from the orca tanks that are to remain and where the orcas will be kept during development, and drilling noise does have the potential to travel long distances and substantial levels in sea water. Regarding ambient noise within aquatic facilities, there is no systematic, published review of such noise, though the memo indicated that ambient noise in the park's tanks usually originates from tank environmental equipment and water flow, with occasional higher levels from maintenance activities or the animals themselves.

To minimize noise impacts, the proposed construction work will be screened and separated above grade by 8-ft. tall panels. Instead of pile driven beams, construction will utilize drilled beams, which produce less noise when installing. When above grade work such as demolition of the Dine with Shamu eating area or skywalks occurs (though the general building will remain), the whales will be directed into the pools farthest away from the demolition work. The concrete pathways will be cut into segments and removed so as to avoid the use of noisier jack hammers. The existing elevator tower will be disconnected from its foundation (which is separate from the orca tank structures) and carried away by a large excavator. The existing skywalk will be cut into segments and carried away with a crane to be further deconstructed away from the pool area. Installation of the tie backs will utilize a drill rig, for which the generator and air compressor will be sited back away from the work site. For work on Pool D to install new gates to the expansion area, the pool will be drained and saw cut to avoid jackhammering. For removal of the Dine with Shamu area, an excavator will pull down the shade structures and a bobcat will remove the atgrade portion. Excavation of the new Pool F will be done with excavators, backhoes, loaders, and trucks. Due to the size of the excavation area, the majority of the work will be conducted more than 50 feet away from the concrete wall separating the expansion area from the remaining orcas pools, so that construction noise will be greatly attenuated.

To ensure that the noise attenuation measures are put in place and the orcas protected from adverse noise impacts during any approved development, **Special Condition No. 8** requires that SeaWorld adhere to the construction measures contained in their April 21, 2015 memo, and that any deviation from such measures be reviewed by the Executive Director for determination as to whether an amendment to this CDP is required.

In conclusion, while the proposed improvements to the orca facility at SeaWorld San Diego create the risk of adverse impacts to marine mammals, the Commission believes that the expanded orca facility will be an improvement for the orcas residing at SeaWorld San Diego, and as conditioned to address occupancy and noise impacts by placing a population cap and banning future breeding, the proposed improvement is in conformance with the marine resource protection policies of Chapter 3 of the Coastal Act.

D. PUBLIC ACCESS

Section 30210 of the Coastal Act states:

In carrying out the requirements of Section 4 of Article X of the California Constitution, maximum access, which shall be conspicuously posted, and recreational opportunities shall be provided for all the people consistent with public safety needs and the need to protect public rights, rights of private property owners, and natural resource areas from overuse.

Section 30211 of the Coastal Act states:

Development shall not interfere with the public's right of access to the sea where acquired through use or legislative authorization, including, but not limited to, the use of dry sand and rocky coastal beaches to the first terrestrial vegetation.

Section 30212 of the Coastal Act states, in part

a) Public access from the nearest public roadway to the shoreline and along the coast shall be provided in new development projects except where: (1) it is inconsistent with public safety, military security needs, or the protection of fragile coastal resources, (2) adequate access exists nearby, or, (3) agriculture would be adversely affected. Dedicated accessway shall not be required to be opened to public use until a public agency or private association agrees to accept responsibility for maintenance and liability of the accessway.

 $[\ldots]$

c) Nothing in this division shall restrict public access nor shall it excuse the performance of duties and responsibilities of public agencies which are required by Sections 66478.1 to 66478.14, inclusive, of the Government Code and by Section 4 of Article X of the California Constitution.

Section 30213 of the Coastal Act states, in part:

Lower cost visitor serving and recreational facilities shall be protected, encouraged, and, where feasible, provided. Developments providing public recreational opportunities are preferred.

Section 30604 of the Coastal Act states, in part:

[...]

c) Every coastal development permit issued for any development between the nearest public road and the sea of the shoreline of any body of water located within the coastal zone shall include a specific finding that the development is in conformity with the public access and public recreation policies of Chapter 3 (commencing with Section 30200).

SeaWorld is a private commercial leasehold within Mission Bay Park, a public park owned by the City of San Diego. The site is located between the first coastal roadway and the bay. The certified SeaWorld Master Plan Update divides the anticipated development and redevelopment needs of the entire SeaWorld leasehold into three categories: Tier 1, Tier 2, and Special Projects. Tier 1 identifies the sites and projects where new development or park renovations planned to be processed concurrently with the SeaWorld Master Plan or likely to be initiated shortly after the adoption of the master plan. Those projects include the Journey to Atlantis splashdown ride, an educational facility, front gate renovation, special events center expansion, and bicycle/pedestrian path enhancement. To date, all of those listed developments except for the special events center expansion have already occurred. Tier 2 identifies sites within Area 1 (the developed park area) that are candidates for redevelopment; however, only general project descriptions are included in the master plan. Submittals for individual projects are expected to be made over a span of many years, and some have already been made, approved, and constructed (e.g. Manta rollercoaster). Potential Tier 2 projects were not approved as part of the master plan, and no entitlements to redevelopment in the designated areas were granted nor implied. Finally, Special Projects are conceptual development proposals that have been identified for sites outside of the developed park but still within the SeaWorld leasehold. Like Tier 2 projects, Special Projects are not proposed to be built for many years, and like Tier 2 projects, only general project descriptions for future use are included.

The proposed development to the orca facility is not specifically listed in the SeaWorld Master Plan Update as a Tier 1, Tier 2, or Special Project. However, SeaWorld is a large, public-serving facility with complex operations, and the SeaWorld Master Plan Update recognized that not all development that would occur in SeaWorld rose to the level requiring specific listing in the master plan. The master plan states that the "SeaWorld site is unique in both the type and frequency of development projects within the leasehold. Each year, SeaWorld processes numerous projects to upgrade park facilities and keep attractions in top working order. Additionally, in response to consumer demands and competition in the theme park industry, SeaWorld regularly undertakes renovations of its larger attractions, rides, shows, or exhibits." Because of this recognition, in addition to the tiered project list, the SeaWorld Master Plan update contains development and design criteria regarding aspects such as public access, visual aesthetics, landscaping, and so on that apply not just to the listed Tier 1, Tier 2, and Special Projects, but to all development in SeaWorld in general. These guidelines include utilizing drought tolerant plants and low-water irrigation, screening development from public park areas, design visitor furnishings to be durable and visually compatible to the surrounding setting, utilize non-glare lighting and limiting light spill over and intrusion into public views, and be architecturally designed to conform to the aquatic and educational nature of SeaWorld. The proposed development is an expansion of the existing orca facility, and complies with the

applicable guidelines contained in the plans, and is not of such a scale and impact that it requires an amendment to the SeaWorld Master Plan Update.

There are only a few remaining areas of Mission Bay Park where public access is routed inland around existing commercial leaseholds rather than along the shoreline. SeaWorld is one of those leaseholds. Although public lateral access is available along most of the Mission Bay shoreline, there is no access through the SeaWorld leasehold, which extends to or beyond the waterline in places (Exhibit 2). Pedestrian and bicycle traffic can cross through the parking areas and rejoin the bayside pathway on either side of the leasehold. Vertical access is available at those same two locations and informally elsewhere along the shore dependent upon parking or transit availability. The proposed development will be located entirely within the private leasehold, approximately 1,100 feet from the shoreline, and will not encroach into any existing or proposed public accessways. The Mission Bay Master Plan lists a complete pedestrian access pathway around the bay as a future goal; access through SeaWorld may itself be an issue when the lease is renewed, but for this permit, the Commission finds that lateral and vertical access is available to serve the demonstrated needs of the public in this area of Mission Bay Park, and the proposed project will not preclude the ability to provide public shoreline access in the future.

Sea World Drive and Ingraham Street serve as major coastal access routes for all areas of Mission Bay Park, and the public beaches at Pacific Beach, Mission Beach, and Ocean Beach, and serves as a popular commuter route as well. These are the only roadways serving SeaWorld. The lease between SeaWorld and the City of San Diego, as well as the SeaWorld Master Plan Update, calls for phased traffic improvements based on the expected increase in attendance at the park. SeaWorld typically submits its annual attendance figures for each past year so the Commission will be aware when the next critical level of attendance occurs that triggers traffic mitigation measures. SeaWorld attendance has triggered, and SeaWorld has implemented, various traffic mitigation measures over the years. Numerous Commission-approved traffic and parking mitigation projects have been completed by SeaWorld since the certification of the SeaWorld Master Plan Update, including the addition of a public pedestrian promenade (CDP No. 6-06-022), road improvements along Sea World Drive and the southbound Interstate 5 interchange (CDP No. 6-08-016), and resurfacing, restriping, and landscaping to extend and widen bicycle and pedestrian paths across the southern and western edges of SeaWorld's main parking lot (CDP No. 6-05-075). Those improvements as well as the previously established traffic, roadway, and parking systems have been designed and constructed to support up to 4 million visitors annually. The next improvements are not required until attendance reaches 4 million, which is anticipated as the maximum anticipated attendance at full buildout. Last year, SeaWorld's annual attendance was approximately 3.77 million visitors.

Regarding traffic, SeaWorld submits annual traffic monitoring reports to the Commission for review of the impact of park operations on the surrounding transportation infrastructure. Because parks such as SeaWorld serve the public and are subject to changing preferences and market forces, attendance levels, and thus traffic impacts, can fluctuate over the years. Thus, in analyzing the current proposal, Commission staff reviewed the past 5 years of traffic reports, as well as a summary report of those past years to discern any patterns. The analysis determined that the major intersections around SeaWorld have consistently operated at a Level of Service (LOS) of D or better, and that some intersections actually improved slightly in service over the past 5 years of monitoring. Regarding Average Daily Traffic (ADT), the studies focus mainly on AM peak periods and PM peak periods, as that is when SeaWorld traffic combines with local

rush hour traffic to create the greatest impact. The past 5 years of studies show that AM peak ADTs have decreased by 5% while PM peak ADTs have increased by 6%. Overall, ADTs increased by 4% over the preceding 5 years, but as mentioned above, the LOS for the surrounding intersections has held steady or improved slightly. Thus, the growth in traffic has been relatively low at an average of just 1% a year over the preceding 5 years, with the LOS indicting that the existing infrastructure is adequately processing the load.

With respect to the adequacy of on-site parking, SeaWorld currently provides a total of 8,664 parking spaces for visitors, staff, and employees. SeaWorld's employment base includes full-time, part-time, and seasonal employees. Employee numbers vary during the year from approximately 2,600 non-peak employees to approximately 4,500 peak time employees. Parking spaces have not been specifically allocated to individual uses, but most employee parking occurs in the lots nearest the administrative facilities and, during times of heaviest park use, in the parking lot in the northwest portion of SeaWorld itself but within the leasehold boundaries. In addition to serving SeaWorld itself, the existing parking facilities have also served the needs of Hubbs Research Institute personnel. The Hubbs facilities, which include laboratories, aquaculture tanks, and associated research and administrative functions, are currently housed in the western area of SeaWorld, along with many of SeaWorld's administrative, storage, and employee facilities. Under CDP No. 6-93-086, Hubs converted the former Atlantis Restaurant building to research facilities with retention of 77 spaces in the former Atlantis lot designated for use by Hubbs' researchers with the remainder of that lot, and all other on-site parking facilities, continuing to be used by SeaWorld patrons and employees.

In 2010, total peak parking demand was 5,466 spaces. In 2011, peak parking demand was 6,382 spaces. In 2012 peak demand was 7,028 spaces. In 2013 peak demand was 7,103 spaces. In 2014, the peak demand was 6,357 spaces on July 19, 2014 (73% of total supply). Thus, SeaWorld's parking demand has not exceeded their on-site supply of 8,664 parking spaces.

The upgrade and redevelopment of the existing orca facilities and restroom is not expected to substantially increase the attendance levels, as the expansion will serve as a larger facility for housing the orcas, and visitors to SeaWorld are already able to view the orcas underwater through viewing windows in the existing facility. It should be noted that more people will be able to view the orcas at one time, and expanded, modernized, or redeveloped facilities do tend to generate an interest on the part of the public to view the new facilities. While some visitors – such as season pass holders – may make annual or semi-annual visits to the existing theme park regardless, it can be reasonably assumed that some visitors will also make a special trip to view the new facilities in and of themselves. However, these increases in attendance are not expected to be significant for the subject proposal as it merely represents an upgrade to an existing viewing and interaction area in conjunction with the existing orca stadium. Thus, no significant impacts to traffic or parking are anticipated as a result of the proposed project.

Special Condition No. 7 reaffirms the Master Plan requirement and puts SeaWorld on notice that when the annual SeaWorld Park attendance levels reach 4 million visitors, future development proposals may be required to complete certain traffic and parking mitigation measures as conditions of approval, such as enhancing surrounding public right-of-ways and road improvements, in conformance with mitigation criteria established in the SeaWorld Master Plan Update EIR. Furthermore, **Special Condition No. 5** requires SeaWorld to adhere to approved construction staging and storage plans to ensure that construction activity is properly

contained within the leasehold and will not spill out into public areas or displaces on-site parking to an extent that will cause patron parking to spill out into public areas.

In summary, the Commission finds that the proposed project will not adversely impact the existing vertical and lateral accessways around the Sea World leasehold, or result in significant increases in traffic or parking demand. Therefore, the Coastal Commission finds the proposal consistent with all of the public access policies of the Coastal Act.

E. WATER QUALITY AND HAZARDS

Section 30230 of the Coastal Act states:

Marine resources shall be maintained, enhanced, and where feasible, restored. Special protection shall be given to areas and species of special biological significance. Uses of the marine environment shall be carried out in a manner that will sustain biological productivity of coastal waters and that will maintain healthy populations of all species of marine organisms adequate for long-term commercial, recreational, scientific, and educational purposes.

Section 30231 of the Coastal Act states:

The biological productivity and the quality of coastal waters, streams, wetlands, estuaries, and lakes appropriate to maintain optimum populations of marine organisms and for the protection of human health shall be maintained and, where feasible, restored through, among other means, minimizing adverse effects of waste water discharges and entrainment, controlling runoff, preventing depletion of ground water supplies and substantial interference with surface water flow, encouraging waste water reclamation, maintaining natural vegetation buffer areas that protect riparian habitats, and minimizing alteration of natural streams.

Section 30253 of the coastal act states in relevant part:

New development shall <u>do all of the following:</u>

- (a) Minimize risks to life and property in areas of high geologic, flood, and fire hazard.
- (b) Assure stability and structural integrity, and neither create nor contribute significantly to erosion, geologic instability, or destruction of the site or surrounding area or in any way require the construction of protective devices that would substantially alter natural landforms along the bluffs and cliffs.

[...]

Stormwater Runoff, Discharge, and Intake

The federal Clean Water Act (CWA) requires States to identify and make a list of surface water bodies that are polluted. These water bodies, referred to in law as "water quality limited

segments," do not meet water quality standards even after discharges of wastes from point sources have been treated by the minimum required levels of pollution control technology. States are required to compile these water bodies into a list, referred to as the "Clean Water Act Section 303(d) list of Water Quality Limited Segments" (List). States must also prioritize the water bodies on the list and develop Total Maximum Daily Loads (TMDLs) to improve water quality. At the time of the adoption of SeaWorld's National Pollutant Discharge Elimination System (NPDES) permit in June, 2011, Mission Bay was listed on the 303(d) list of impaired water bodies as impaired because of bacteria, lead, and eutrophication. A total maximum daily load has not yet been adopted for these pollutants.

The combined storm water and waste water discharge from SeaWorld San Diego's treatment plants are overseen by the San Diego Regional Water Quality Control Board (RWQCB) under Order No. R9-2011-0032, NPDES No. CA107336. The NPDES permit includes specified discharge limits along with a required monitoring and reporting program. As part of the monitoring program, SeaWorld collects treatment plant discharge samples on a daily, weekly, quarterly, and annual basis for a variety of constituents, toxicity, and in-situ observations that may impact water quality. This data is summarized in an annual report submitted to the RWQCB along with supporting data via the California Integrated Water Quality System database.

On April 14, 2005, the RWQCB approved an NPDES permit for SeaWorld, setting forth the water treatment criteria for the subsequent 5 years. This permit was renewed by the RWQCB in June, 2011. Sample locations for monitoring are the intake and effluent outfalls of both the East and West treatment facilities, enabling the determination of the quality of Mission Bay water prior to any filtering as well as the final quality of any discharge prior to entering Mission Bay. Additionally, the status of the receiving water is analyzed with samples taken 3,000 feet from the discharge points.

As with all structural development in Mission Bay Park, storm runoff from SeaWorld San Diego enters into the adjacent Mission Bay. In addition, SeaWorld is unique in that it uses sea water for its aquariums and show tanks, and circulates this water to and from the bay. To address water quality concerns, SeaWorld constructed two on-site treatment facilities that have been operational since October, 1991. Conceived initially to address the treatment of used aquarium water, these facilities are subject to a NPDES permit and were ultimately designed with enough capacity to treat the entire leasehold and future planned leasehold improvements. The NPDES permit requires weekly sampling of coliform, chlorine, and acidity of the effluent, which discharges into Mission Bay, and semiannual monitoring of solids, turbidity, grease, and oil. Although designed primarily for the treatment of used aquarium water, these facilities also treat surface runoff from the developed park area and the improved parking lots before discharging into Mission Bay. The remainder of the parking lot runoff enters the City's municipal storm drain system, which is outfitted with low-flow interceptors. During more intense storm events, the nearest storm drain discharges directly into Mission Bay in the Perez Cove area (westernmost point of SeaWorld).

The current park layout includes a series of storm water and catchment areas that convey water to either SeaWorld's Western Wastewater Treatment Plant or the Eastern Wastewater Treatment Plant. The main visitor parking lot drains southerly to the municipal storm water system. The two treatment plants are used to treat the collected outfall discharge from storm water sources, landscape irrigation runoff, and various industrial activity wastewater from exhibit pools and

aquaria. With the proposed development, the volume of influent and effluent will increase but will still be within the existing RWQCB permit limits, and will not require amendments to those permits. SeaWorld also has two backup generators, one each at the west and east treatment facilities, to ensure they are operable during extended power outages.

In addition, SeaWorld has a Best Management Practices (BMP) program in place to control non-point sources of pollution during its day-to-day operations. In the past, concerns have been raised regarding SeaWorld's land and water operations with respect to maintaining optimum water quality. In particular, the manner in which surface runoff from the parking lots is discharged has been raised as a significant issue. This issue was addressed in detail in review of the SeaWorld Master Plan, and SeaWorld's grading, drainage, erosion, and storm water requirements in that document were reviewed and found acceptable by the Commission's water quality staff. The proposed development is designed to tie into the park's existing storm water system. Moreover, the proposed development will not substantially increase impermeable surfaces or significantly change existing patterns of runoff. The subject proposal does not modify any of SeaWorld's existing water treatment, collection, or discharge facilities. These facilities currently process runoff from some of SeaWorld's paved parking lots and nearly all of its developed venues; this treatment will continue.

SeaWorld's most recent 2014 Annual Discharge Compliance Evaluation report prepared by the firm Brown and Caldwell states that SeaWorld has a total capacity of 11,480,600 gallons. SeaWorld has salt water intakes at 3 locations in Mission Bay: the west pier intake (near Cirque de la Mer stadium and marina), east pier intake (near Shark Encounter), and shark intake (near Shark Encounter). The two piers are screened on all sides with screens and nets and covered by the piers above them to limit the introduction of detritus or animals. The shark intake is a closed intake within an enclosed box filled with gravel to create an in-ground infiltration intake point. The West intake consists of two pumps with a total capacity to pump up to 6.12 million gallons per day (mgd). The East intake consists of four pumps with a total capacity to pump 3.24 mgd. SeaWorld's NPDES permit allows the discharge of up to 9.36 mgd of treated industrial activity wastewater from exhibit pools and aquaria; intermittent flows during pool draining and cleaning operations, runoff from landscape irrigation; and facility wash downs. Storm water is discharged from the facility during rain events. Prior to discharge, all effluent is directed to either the East or West Effluent Treatment Facilities.

The park site is relatively flat, with elevations ranging between ten and twenty feet above mean sea level. Storm water is collected onsite and conveyed via an underground pipe system which includes various drop inlets and piping networks. Surface runoff from the project site would be directed to the Western Wastewater Treatment Plant. Filter fabrics are installed on all the storm water inlets that are not routed to either of the two onsite treatment plants, and for some of the larger storm water inlets throughout the park.

The Western Wastewater Treatment Plant that would capture storm water from the project site includes a chlorination/de-chlorination treatment system, primarily for disinfection of the water from the tanks and storm water. The wastewater is screened via one-inch screens and diversion chambers that transfer the water to chlorine contact chambers. Sodium hypochlorite is injected at three pre-chlorination points in the collection system prior to the contact chamber.

Once disinfected, residual chlorine is neutralized by injection of sodium sulfite into the discharge stream. The treated, de-chlorinated water is then discharged to Mission Bay form the Western Wastewater Treatment Plant through what the RWQCB identifies as Discharge Point No. 002. This discharge point has a maximum discharge rate of 6.12 million gallons per day (the western and eastern discharge points can discharge up to 9.36 million gallons a day in aggregate) of treated industrial activity wastewater from exhibit pools and aquaria; intermittent flows during pool draining and cleaning operations; runoff from landscape irrigation; and facility wash down water.

Though SeaWorld can discharge 6.12 million gallons a day, it has historically been well below that discharge rate. During 2014, daily flows at the West and East treatment facilities averaged 2.334 and 1.600 mgd, respectively. The highest daily flow during that period was 2.864 million gallons a day for the Western Wastewater Treatment Plant, and total flows for both west and east discharge points ranged from 3.208 million gallons a day to 4.471 million gallons a day, and averaged 3.934 million gallons a day during 2014.

The salt water pumping system within SeaWorld is akin to a circulatory system in that the various salt water tanks and aquariums within the park are connected to a larger internal network, allowing SeaWorld to shift volumes of water throughout the park as needed. Because of this, SeaWorld's intakes of water from Mission Bay are generally to "top off" to compensate for water lost through evaporation, spillage, and the like. Similarly, because SeaWorld is able to hold and circulate its internal water supply as needed, discharges of salt water arise from when there is too much water in the system – as from a storm event – or when a tank is drained to perform routine maintenance. This is a large part of why SeaWorld's discharge volumes are consistently well below the limits set in its RWQCB permits. When the proposed orca facility expansion is completed, SeaWorld will have to intake approximately 5.65 million gallons of salt water to fill the new tanks, but afterward, operations will return to the general pattern that has persisted for the past years, and intake and discharge flows of the park will proceed normally.

During 2014, compliance monitoring of the effluent discharges from both the West and East treatment facilities with regards to pH, fecal coliform, enterococcus, residual chlorine, temperature (which may not be more than 1-3 degrees Celsius different from receiving waters), copper, Total Suspended Solids (which may not constitute more than 10% more than intake waters), Total Settleable Solids, turbidity, ammonia, oil and grease, silver, and toxicity (100% survival rate of test organisms after exposure) all met RWQCB permit requirements.

For total coliform, the effluent of all discharges at the East and West facility met all compliance limits for total coliform during 2014, with the exception of two test samples at the West facility in March and December (there were also exceedances of coliform limits from the West treatment facility in February, September, and October of 2012). All exceedances were reported to the RWQCB, and subsequent inspections of the treatment facility found no malfunctioning equipment, and the vast majority of the historic samples were within permit parameters. In response, SeaWorld installed additional water treatment equipment such as vacuum pumps to reduce sediment buildup in the water treatment contact chambers and a static mixer at the pump discharge, as well as conducting "Dye Tests" to test the operation of the treatment facilities to study the flow of water and disinfectants through them, and increased the frequency of cleanouts of the storm drains and treatment chambers.

The RWQCB has reviewed the self-monitoring reports for SeaWorld San Diego from July 2013 through April 2015, which consists of monthly, quarterly, semi-annual, and annual reports and found no issues with the submitted monitoring data.

As recommended in the guidelines of the certified SeaWorld Master Plan, SeaWorld utilizes many features to ensure that its water is used efficiently within the park. As mentioned earlier, SeaWorld intakes salt water from Mission Bay for usage in the animal exhibits. However, it is not a constant inflow and outflow of water. Instead, after initial intake treatment, SeaWorld's existing piping infrastructure circulates the salt water around the park as needed, and intakes additional salt water mostly to "top off" internal supply to compensate for evaporation loss. This is one of the reasons why SeaWorld's intake and discharge volumes have been consistently below the limits established in its RWQCB permits.

Because SeaWorld has an extensive water treatment system to handle water from both the animal exhibits and surface runoff, which is monitored under a thorough permitting regimen that has identified minimal water quality violations, the proposed development, as conditioned, will not cause adverse impact to the water quality of adjacent Mission Bay.

Freshwater Usage

Regarding freshwater usage, the existing orca facility has a restaurant and bathroom facility which was utilized for a "Dine with Shamu" event that SeaWorld offered. As part of the orca facility expansion, the dining area will be removed, and the restrooms and building will remain but be closed to the public. A nearby 5,500 square foot restaurant/restroom facility is proposed to be demolished to make room for the pool expansion, and be replaced with a new 2,900 square foot bathroom facility. This new restroom facility will be designed to utilize the saltwater that SeaWorld currently intakes for its animal facilities, and will be the second such saltwater restroom facility within SeaWorld San Diego. The capacity of the new restroom will match that of the demolished restroom, but due to the use of saltwater, the new restroom facility is anticipated to save approximately one million gallons of potable water.

To control the temperature of the water for the various animal exhibits in SeaWorld, the park utilizes multiple chillers and evaporative cooling towers throughout the park. These chillers and evaporative cooling towers are similar to the HVAC systems used in many commercial buildings, and utilize the evaporation of potable water to remove heat from the chilled water loop that recirculates through the park between the various animal exhibits, office air conditioning, and public area climate control. Because of the expanded water volume of the expanded orca facility, the two chillers and two cooling towers that are dedicated to serving the orca facility will be replaced with new, larger 650-ton chillers that will utilize more water for evaporative cooling. The anticipated increase in freshwater usage due to evaporative water loss from the cooling towers because of the increase in chilled water production is estimated to range up to 18,000 gallons a day during peak periods. However, because SeaWorld pulls in water from Mission Bay, which fluctuates in temperature, and the needs of the park are affected by attendance, ambient temperature, and the needs of the animals and facilities that day, the amount of evaporative cooling loss fluctuates over the year. SeaWorld estimates that total consumption of water, in units of hundred cubic feet (HCF) to be approximately 4,441 HCF to 6,684 HCF annually. One HCF is equivalent to 748.5 gallons, so the total consumption of water is projected to be 3,324,089 gallons to 5,002,974 gallons annually. However, when factoring in the

anticipated savings from usage of salt water in the proposed restroom facility, the net increase in water usage arising from the orca tank expansion is between 1,766 HCF and 4,010 HCF annually (1,321,851 gallons to 3,001,458 gallons).

SeaWorld also utilizes water-efficient irrigation systems that sense the ambient humidity and soil moisture to determine the optimal periods to irrigate, as well as utilizing low-flow irrigation to minimize overwatering and spillage. SeaWorld also utilizes drought resistant landscaping in much of the park, and utilizes seawater, as opposed to fresh water, in its animal wash down areas. Water features such as fountains also utilize sea water. Because of measures such as those described above, SeaWorld reduced its potable water usage by 22% between 2014 and 2015, yielding reductions to date of 29,746 HCF (22,264,881 gallons).

In light of the water savings represented by the new salt water restroom facility and the reduction in park-wide potable water use SeaWorld has achieved through measures such as efficient irrigation, the Commission finds that the increase in potable water use arising from the proposed development has been reasonably minimized and will not represent an adverse impact to local water supplies.

Landfill

The southeastern-most parking area of SeaWorld leasehold is underlain by a portion of the inactive Mission Bay Landfill. The City of San Diego operated the landfill from approximately 1952 until 1959. The landfill reportedly accepted municipal solid waste and some liquid industrial wastes (including acids, alkaline solutions, solvents, and paint wastes). The U.S. EPA estimates that up to 737,000 gallons of industrial wastes may have been disposed at the landfill during its operation. After closure of the landfill, dredged material from Mission Bay (consisting of mostly fine-grain material) was placed on top of the former landfill surface to a depth of approximately 15 feet. A portion of the site is currently paved with a chip-seal paving surface which allows for diffusion of landfill gases while remaining impervious to water infiltration. Although the proposed new orca facility is located approximately 1,700 feet to the west of the estimated western limits of the landfill, because the proposed development involves the excavation of approximately 35,000 cubic yards of soil to depths of over 50 feet, the potential for contamination or human health impacts associated with the project have been reviewed.

When the SeaWorld Master Plan Update and the subsequent splashdown ride were being proposed to the Commission, several investigations of the landfill were conducted to evaluate the extent of potential chemical contamination. Samples for chemical analysis were collected from soils, surface water, sediments, and groundwater from the landfill and surrounding areas. Investigations detected a number of chemicals in onsite soils and groundwater including heavy metals, volatile and semi-volatile organic compounds, and chlorinated pesticides. In 1985, the Regional Water Quality Control Board (RWQCB) adopted Order No. 85-78, which required, among other things, routine monitoring of groundwater, surface water, and sediments from Mission Bay and the San Diego River. In addition to routine monitoring, several additional soil and groundwater investigations were conducted in and around the landfill through 1997. The results of these investigations and continued routine monitoring indicated that low levels of chemicals were detected in soils and groundwater beneath and adjacent to the landfill. According to the RWQCB, these low levels of chemicals did not represent a significant threat to public health or the environment. Furthermore, the California Department of Toxic Substances Control

(DTSC) and the U.S. EPA previously evaluated the site in 1987 and 1993, respectively, and determined that the site did not pose a significant threat. Moreover, although the Mission Bay Landfill was considered for listing on the EPA's s Superfund National Priorities List in the early 1990's, it was determined that the site did not qualify for inclusion on the list.

Starting in the early 2000's, the City of San Diego conducted a multi-year investigation of the landfill to determine constituents, boundaries, and any potential leakages of the Mission Bay Landfill. The City also convened a Technical Advisory Committee (TAC), consisting of representatives of environmental organizations, the RWQCB, the state university system, the medical profession, and the community, as well as members of the City's Solid Waste department, who acted as staff to the committee. The TAC was primarily charged with determining the physical extent of the landfill, identifying its contents to the best degree possible through searches of old records, identifying the current chemical makeup up the landfill, and analyzing any potential risks to public health and safety.

The TAC's findings were documented in a final report in September, 2006. It summarized the technical investigations that had been conducted, which identified the landfill's constituents and any potential hazards. The study concluded that the landfill boundaries were slightly larger than previously thought, but that no leaking of toxic materials was occurring, and no significant public hazard existed. The only remediation identified in the report was to increase the soil cover on a portion of the landfill located well away from the SeaWorld site. The City's Local Enforcement Agency, which regulates all development within 1,000 feet of any landfill, had determined that paving over the landfill would not adversely affect the landfill itself, nor pose an increased risk to the public. The Commission's water quality staff reviewed the TAC's findings at the time and concluded that no new or different concerns with respect to water quality were identified.

The RWQCB continues to be the lead agency for oversight for water quality issues at the Mission Bay Landfill. The City of San Diego continues to monitor the site in accordance with RWQCB Order 97-11, General Waste Discharge Requirements for Post-Closure Maintenance of Inactive Nonhazardous Waste Landfills. Routine monitoring has detected low levels of several chemical constituents in groundwater beneath and adjacent to the site. However, the concentrations of these chemicals have been well below any of the established action levels identified by the RWQCB, and do not appear to represent a significant threat to public health or the environment. The site is currently in compliance with the requirements of the City of San Diego Solid Waste, the RWQCB, and the California Integrated Waste Management Board.

Public comments related to the presence of contaminants in groundwater beneath the landfill and the potential for migration of these chemicals offsite were submitted to the Commission in 2002 and 2003, when the Commission approved the splashdown ride and subsequently denied a revocation request regarding that approval. The Commission's water quality staff reviewed the available monitoring data at that time regarding groundwater conditions at the Mission Bay Landfill. Commission staff concluded that the data supported the determination by the regulatory agencies overseeing the landfill that the low levels of chemicals detected did not represent a significant threat to public health or the environment. The same public comments had already been submitted during the comment period for the *Draft Environmental Impact Report for the Proposed Sea World Master Plan Update (EIR)*, dated March 12, 2001. Those comments and related issues were fully and adequately analyzed by the lead agency in the Final EIR.

Public comments with accompanying data were also submitted on January 22, 2002. Those comments attempted to relate the Maximum Contaminant Levels (MCLs) and the California Toxics Rule (CTR). Both of those regulations establish water quality standards for either sources of drinking water (MCLs) or Toxics Standards for Inland Surface Waters, Enclosed Bays, and Estuaries of California. The 2002 comments related to soil samples, not water samples, and therefore did not apply to either MCLs or the CTR. The data presented was insufficient to draw any conclusions about potential migration to surface or groundwater or about the levels at which the chemicals may be present in surface or groundwater. Furthermore, the concentrations detected were low, and not untypical of those found in background soils in urban areas. A comparison of those heavy metals and organic compounds detected in the soil samples to the U.S. EPA Region 9's Preliminary Remediation Goals for either residential soils or soil screening levels for Migration to Ground Water, show they were substantially (2 to 4 orders of magnitude) below levels which would require action.

As noted, the location of the proposed orca pool expansion is within the already developed portion of the park and is approximately 1,700 feet to the west of the currently mapped landfill. A substantial portion of the developed park and an existing parking lot occupies the area between the development site and the historic landfill. In addition, while the City has in the past indicated that the exact limits of the landfill have not been defined, numerous soil borings have been made in and around the landfill, providing a basis for some understanding of the limits of the waste. When the splashdown ride was constructed approximately 500 feet northwest of the outer limits of the landfill's historic leasehold, a geotechnical investigation of that site was conducted with eight soil borings, and no trash or other landfill contents was encountered. Review by the Commission's staff geologist at the time of the geotechnical survey of the South Shores Area – the area where the historic Mission Bay Landfill was located and which was later developed in the 1980's as a separate public improvement to Mission Bay Park – and the geotechnical investigation of the splashdown site was determined to be sufficient to conclude with a high level of confidence that the landfill does not extend beneath the splashdown site. In addition, no illegal levels of ground water contamination were found at the splashdown site. The groundwater evidence further suggested that the hazardous wastes that almost certainly do exist within the landfill itself have not migrated into the area of the splashdown ride. High levels of methane and hydrogen sulfide are associated with the landfill, and it is possible, though very unlikely, that these gasses could migrate laterally along porous layers to the developed park area. However, there is no evidence that this has occurred to date, and no such migration of hazardous gasses has ever been reported during any earthquake. As the proposed orca facility is even further away from the historic landfill than the splashdown ride, it is even less likely that the landfill or groundwater contaminated by the landfill has migrated under or adjacent to the project site.

Despite the above studies, in the past, members of the public have presented to the Commission a great deal of photographic evidence, including historic aerials of the Mission Bay Park area spanning the years 1941 to 1958, including World War II, post-war periods, and the years the landfill was known to be in active, formal use, to support claims that the landfill has migrated under SeaWorld. Several of these earlier photos indicated that some type of ground disturbance occurred west of the identified landfill site and well within what would become the SeaWorld leasehold. This was many years before the identified landfill east of the site began operations in the early 1950's. However, the scale and quality of the photos makes it virtually impossible to determine with certainty what activity is taking place on the subsequent SeaWorld site.

Pre-existing uplands in this general location supported an airfield and racetrack, and possibly some military uses. During the same range of years, the land and channel portions of Mission Bay Park as a while were being created, and the San Diego River was being redirected and channelized. Large amounts of hydraulic materials were being dredged from the new river bed; these were placed to form the park's additional upland areas and islands. SeaWorld, South Shores, and Fiesta Island were the last parts of the park to be fully formed. Dredging and fill activities continued in these locations after they had ceased elsewhere in the park, right through the official landfill years and into early 1960's. Whether the activities seen in the earlier photos show land disturbed by dumping or land disturbed by dredge and fill operations is very difficult to say and may never be fully resolved.

Thus, the Commission has previously found the more compelling evidence to be the laboratory results of the various geotechnical, soil, air, and groundwater studies taken over several years. Although it is clear from the pictures that some sort of activity occurred in the area that is now SeaWorld, there is no evidence that any toxic or hazardous materials underlie the splashdown site, let alone the remainder of the park. Excavations for the splashdown ride's foundations extended to a depth of 25 - 30 feet. Although mechanical and hydraulic fill materials were encountered, waste and landfill debris were not.

The excavation plan submitted by SeaWorld contains "Ground Water Discharge Notes," which states that "[a]ll ground water extractions and similar waste discharges to surface waters not tributary to the San Diego Bay are prohibited until it can be demonstrated that the owner has applies and obtained authorization from the State of California via an official "Enrollment Letter" from the Regional Water Quality Control Board in accordance with the terms, provisions, and conditions of State Order No. R9-2008-0002 NPDES CAG919002." The notes further continue that "[t]he estimated maximum discharge rates must not exceed the limits set in the official "Enrollment Letter" from the Regional Board unless prior notification and subsequent authorization has been fully obtained, and discharge operations modified to accommodate the increased rates." Therefore, the need for monitoring and treatment of groundwater pumped out of the excavation site for the expanded orca facility has been anticipated and incorporated into the project proposal.

Concerns regarding potential impacts to human health associated with grading and excavation at SeaWorld have also been raised by members of the public. There are five methane monitors located in the buildings of the Journey to Atlantis splashdown ride, which are inspected monthly and annually calibrated. There is no record of the alarms going off due to detection of unsafe levels of methane.

SeaWorld provided a copy of an April, 2015, letter to the City of San Diego Local enforcement Agency and Environmental Services Department with the most recent periodic landfill gas monitoring data associated with the Journey to Atlantis Soil Gas Probes. SeaWorld utilizes monitoring equipment to sample the vapor wells to sample for targeted constituents associated with landfill gases. The soil gas probes sample for carbon dioxide, oxygen, methane, and hydrogen sulfide. The April, 2015 report indicates that all trace gases are below the reporting levels that would indicate potential risk to human health or the environment.

SeaWorld also submitted a December, 2014, Export Material Characterization Study, which utilized soil borings to analyze the soils under the proposed excavation area. The tests boring were done to the same depth as the proposed excavation for the expanded orca facility. The study noted that the soils of the project site consist of approximately 14 feet of dredged fill overlaying at least 16 feet of Quarternary-age bay deposits. The groundwater table is generally shallow at 6-10 feet in elevation relative to SeaWorld datum. Four borings were taken within the proposed orca tank footprint in September, 2014. The boring samples were then screened, and levels of constituents were below detection limits for polyaromatic hydrocarbons, butylins, phthalates, phenols, chlorinated pesticides, chlordane, polychlorinated biphenyls, and total petroleum hydrocarbons. The study concludes that chemical levels are below levels that would trigger concern, and no special handling or disposal options are anticipated to be necessary and beneficial reuse may be considered.

Furthermore, because the groundwater table is fairly shallow on the SeaWorld leasehold, the RWQCB requires that monthly dewatering testing and reporting be done for dewatering activities in SeaWorld, such as with the Manta rollercoaster attraction. These reports record the initiation and termination of dewatering activities, as well as the quantity of dewatering, and analysis of the constituents contained in the water itself.

Geologic Hazard

The March 17, 2015 Christian Wheeler geotechnical report indicates that the soils at the site are susceptible to liquefaction in the event of a major earthquake on the Rose Canyon Fault (1.5 miles from the site) could produce liquefaction-induced settlement of 5-8 inches, and differential settlement of 3.5-5.5 inches. The report contains recommended foundation mitigation measures to protect against such liquefaction induced settlement. In addition, large buoyant forces would act on the underground habitats (tanks) during liquefaction, potentially disrupting them and causing damage or failure in the event of an earthquake. These forces can be mitigated by the use of tie-downs and tie-back anchors, specifications for which are included in the report. The Commission's staff geologist, Dr. Mark Johnsson, has reviewed this report and concurs with its conclusions. Accordingly, in order to be fully consistent with Coastal Act section 30253, the Commission finds it necessary to impose **Special Condition No. 2** to require that all recommendations contained in the March 17, 2015 geotechnical report prepared by Christian Wheeler be complied with during final design and construction plans of the proposed project.

Because SeaWorld continues to intake and discharge water in and out Mission Bay, and because storm water runoff from the site and water from the expanded tanks will eventually enter the bay, **Special Condition No. 4** requires SeaWorld to submit a final drainage plan that ties into the existing treatment system currently serving the park, which the Commission and other agencies have found adequate to treat such outflows. Additionally, because the proposed expansion of the orca pools will involve a large amount of excavating and spoil disposal, **Special Condition No. 6** requires SeaWorld to submit proof that it has secured a legal disposal site outside of the Coastal Zone for the graded material.

In conclusion, the water quality data submitted both for the current proposal as well as past developments approved by the Commission, in conjunction special conditions regulating water quality and geologic hazard mitigation measures, means the proposed development will not

adversely impact the water quality of coastal waters or increase geologic hazards and is found in conformance with Chapter 3 of the Coastal Act.

F. VISUAL RESOURCES

Section 30251 of the Coastal Act states, in part:

The scenic and visual qualities of coastal areas shall be considered and protected as a resource of public importance. Permitted development shall be sited and designed to protect views to and along the ocean and scenic coastal areas, to minimize the alteration of natural land forms, to be visually compatible with the character of surrounding areas, and, where feasible, to restore and enhance visual quality in visually degraded areas.

The proposed orca facilities will be located within the developed boundaries of SeaWorld, near the center of the park leasehold, southeast of and connected to the existing Shamu Stadium. The proposed development is designed to be visually consistent with the existing adjacent structure. The proposed improvements are substantially below-grade, and the above-grade improvements will be approximately 17 feet in height, and will not be visible from outside of the park leasehold.

Mission Bay Park is recognized nationally as a public resource providing a wide variety of passive and active recreational opportunities in a unique, visually-pleasing setting. The park is generally horizontal in character, consisting primarily of rolling grassy areas, sandy beach, and open water. There are a number of commercial leaseholds scattered throughout the park, which have been developed to various intensities. For the most part, the structural improvements in Mission Bay Park are low scale and do not detract from the wide open feeling of the park. Limited exceptions exist in four hotel towers (Hyatt Islandia, Bahia, Catamaran, and Hilton) and three attractions at SeaWorld (the observation tower, the gondola ride, and the splashdown ride). The majority of these structures predate the Coastal Act and the City's 30-ft. coastal height limit overlay zone passed by City voters in the 1970's.

In 1998, SeaWorld sponsored, and City voters approved, an initiative exempting its leasehold from the City's 30-foot coastal height limit overlay zone. This initiative allowed future development within the leasehold to go as high as 160 feet – half the height of the existing observation tower. The splashdown ride was approved by the Commission subsequent to this exemption and the 2002 updates to the certified Mission Bay Park Master Plan and the SeaWorld Master Plan incorporated the initiative exemption. However, the majority of the facilities at Sea World are completely or largely screened from the surrounding park and bay. The gondola ride, which supports are 100 feet tall, is in an area of existing mature vegetation that is sixty to eighty feet in height and provides screening. The currently developed portions of SeaWorld are heavily landscaped with a variety of mature trees, shrubs, and groundcovers. Many existing trees are 60-80 feet tall and effectively screen the interior of the park from views outside SeaWorld. In addition, the existing landforms and development in this area obscure any view of Mission bay across the historic leasehold itself.

All of Mission Bay Park is a highly scenic public recreational resource, such that protection and enhancement of visual amenities is a critical concern for any proposed development in the park. The appropriate height of any proposed structure must be thoroughly analyzed, taking into

consideration the specific details, siting, scale, and bulk of the proposed development, the nature of surrounding development, and the potential for cumulative impacts from additional future development. The proposed orca facility expansion is located within, but not along the perimeter of, the existing enclosed Sea World theme park, near the center. As the facility will be an expansion of pools used by the orcas, the majority of the development will be at or below grade, and no part will exceed 30 feet in height. Due to the existing mature vegetation throughout much of the developed park, buildings 30 feet in height or lower cannot be readily seen from outside the park.

The Commission's primary concern with respect to view preservation is to assure that views currently available to the general public recreating in Mission Bay Park are not obscured or significantly degraded. The public recreational amenities at South Shores Park are located immediately east of the SeaWorld leasehold, but significantly distant from the proposed development. Across the Pacific Passage to the north of the leasehold lies Fiesta Island. Along with South Shores, this is the last remaining large piece of undeveloped parkland designated for public recreational uses. Like South Shores, anticipated improvements include grassy picnic areas, open play areas, restrooms, and parking lots. These two areas are the closest to the SeaWorld leasehold, and thus most likely to be affected by development within the park.

SeaWorld has submitted photos to show the view of the leasehold from a number of exterior locations, including SeaWorld Drive and Ingraham Street. The proposed development will not be visible from any of the vantage points due to intervening development, mature vegetation, and space to soften the view. Due to the roadside berm and distance across the parking lots, the development is not readily discernable from Sea World Drive.

To ensure that the proposed development will not impact views, **Special Condition No. 2** requires SeaWorld to adhere to approved final plans, which show the development to be completely under 30-feet in height. Thus, the Coastal Commission finds the proposed development visually compatible with the surrounding existing development, with no adverse impact on the existing scenic coastal area.

G. REIMBURSEMENT IN CASE OF CHALLENGE

Coastal Act Section 30620(c)(1) authorizes the Commission to require applicants to reimburse the Commission for expenses incurred in processing CDP applications. Thus, the Commission is authorized to require reimbursement for expenses incurred in defending its action on the pending CDP application in the event that the Commission's action is challenged by a party other than the applicant. Therefore, consistent with Section 30620(c), the Commission imposes **Special Condition No. 9** requiring reimbursement for any costs and attorney fees that the Commission incurs in connection with the defense of any action brought by a party other than the applicant challenging the approval or issuance of this permit.

H. LOCAL COASTAL PLANNING

Section 30604(a) also requires that a coastal development permit shall be issued only if the Commission finds that the permitted development will not prejudice the ability of the local government to prepare a Local Coastal Program (LCP) in conformity with the provisions of Chapter 3 of the Coastal Act. In this case, such a finding can be made.

Mission Bay Park is primarily unzoned. As a whole, Mission Bay Park is a dedicated public park, and SeaWorld is designated as "Lease Area" in the certified Mission Bay Park Master Plan. The subject site is located within the City of San Diego in an area of deferred certification, where the Commission retains permit authority and Chapter 3 of the Coastal Act remains the legal standard of review. As conditioned, the proposed development is consistent with Chapter 3 of the Coastal Act, and thus, approval of the development, as conditioned, will not prejudice the ability of the City of San Diego to implement its certified LCP for the Mission Bay Park segment.

I. CALIFORNIA ENVIRONMENTAL QUALITY ACT

Section 13096 of the Commission's Code of Regulations requires Commission approval of Coastal Development Permits to be supported by a finding showing the permit, as conditioned, to be consistent with any applicable requirements of the California Environmental Quality Act (CEQA). Section 21080.5(d)(2)(A) of CEQA prohibits a proposed development from being approved if there are feasible alternatives or feasible mitigation measures available which would substantially lessen any significant adverse effect which the activity may have on the environment. A certified Environmental Impact Report (EIR 99-0618) was produced in 1999 in conjunction with the current SeaWorld Master Plan Update. Although the EIR for the Master Plan does not directly include this specific project, the EIR addresses the relevant impacts created by the project, such as visual impacts, traffic impacts, geologic hazards, noise impacts, water quality, and water conservation. The City of San Diego is the lead agency for the purposes of CEQA, and the City determined that because the 1999 EIR contemplated the type of impacts that the proposed project could produce and that the EIR recognized that SeaWorld had pre-existing marine-related facilities that would require repair and upgrades, the City did not determine that a new, project-specific EIR was required.

The proposed project has been conditioned in order to be found consistent with the Chapter 3 policies of the Coastal Act. Mitigation measures, including conditions addressing final construction plans, landscaping plans, drainage plans, construction plans, disposal of graded materials, and management of the orca facility and its population will minimize all adverse environmental impacts. As conditioned, there are no feasible alternatives or feasible mitigation measures available which would substantially lessen any significant adverse impact which the activity may have on the environment. Therefore, the Commission finds that the proposed project is the least environmentally-damaging feasible alternative and can be found consistent with the requirements of the Coastal Act to conform to CEQA.

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6-15-0424 (SeaWorld San Diego Revised Findings)

APPENDIX A – SUBSTANTIVE FILE DOCUMENTS

- Mission Bay Master Plan
- SeaWorld Master Plan Update
- Christian Wheeler Engineering March 17, 2015, Report of Preliminary Geotechnical Investigation
- Moffat & Nichol December, 2014, Export Material Characterization Study
- SeaWorld August 21, 2015 Noise Impact memo

In the Matter of:

CALIFORNIA COASTAL COMMISION

TRANSCRIPT OF PROCEEDINGS

October 08, 2015

Dianne Jones & Associates

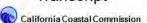
Reporting and Videography

P.O. Box 1736 Pacific Palisades, California 90272 310.472.9882

EXHIBIT NO. 16
APPLICATION NO.

6-15-0424

Unofficial Hearing
Transcript



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3	CALIFORNIA COASTAL COMMISION
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5	Long Beach Convention & Entertainment Center
6	Seaside Ballroom
7	300 East Ocean Boulevard
8	Long Beach, CA 90802
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10	October 8, 2015
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13	TRANSCRIPT OF PROCEEDINGS
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22	Item 14(a): Application No. 6-15-0424 (SeaWorld Orca Enclosure Expansion, San Diego) Application of
23	SeaWorld San Diego to replace and expand existing Orca enclosure with new 450,000 gallon and 5.2
24	million gallon pools and construct new restroom facilities, at 500 SeaWorld Dr., San Diego, San
25	Diego County. (AL-SD)

			T.	200 2	1	D=== 4
1	TV DADWIG	INDE		age 2	1	Page 4 CHAIR KINSEY: We're about to begin a very
2	EX PARTES			0.5	2	important agenda item. And I know there's
3	COMMISSIONER LUVÉANO COMMISSIONER SHALLENB	ERGER		25 27	3	tremendous interest on all sides of the activity
4	COMMISSIONER GROOM COMMISSIONER HOWELL			32 34	4	we're going to enter into right now for the next
5	COMMISSIONER BOCHCO COMMISSIONER URANGA			36 42	5	number of hours, so this is going to be an extended
6	COMMISSIONER COX COMMISSIONER TURNBULL	-SANDE	ERS	43 44	6	period of time, and it's going to require all of us
7	COMMISSIONER MITCHELL COMMISSIONER VARGAS			46 48	7	to be considerate of each other. Again, I'll remind
8	COMMISSIONER GIBSON			49	8	folks the fire marshal has said that we need to fill
	ORGANIZED PRESENTATIO	NS			9	the seats and no more, so be respectful of that.
9	JOHN RILEY			49	10	I'm going to again remind folks that, out
10	DAVID WATSON DR. HENDRIX NOLLENS			54 59	11	of respect, we don't clap, cheer, or otherwise make
11	LINDY DONAHUE DR. INGRID VISSER			68 73	12	noises, but you do have the ability to express your
12	KIM VENTRE JOHN HARGROVE			84 90	13	opinion non-verbally. I'm going to ask my fellow
13	JARED GOODMAN PAMELA ANDERSON			100 112	14	commissioners to be sure that you speak clearly into
14	KATHLEEN DEZIO			115	15	the microphones in front of us because there are
15	PATRICK BERRY CAROLYN HENNESY			121	16	those who are not in the room that are interested in
16	DR. DEBBORAH LUKE MARK PALMER			126 128	17	hearing the proceedings, they're outside, and we
17	DR. NAOMI ROSE CARNEY NASSER			135 140	18	need to be clear in our in our speaking into the
18	CHRISTOPHER BERRY SARA WAN			150 153	19	microphones.
19	JENNIFER FEARING			159 161	20	And I think that we have a very clear
20	PATRICK HERMAN DAVID HANCE			162 164	21	understanding of how we're going to proceed. As we
21	PUBLIC SPEAKERS	172	GITT GENDONG		22	get further into the hearing, I do want to encourage
	DANNA SPAIN LORI ZAPF	173 177	GUY STRONG ANDREA CARDENAS	176 179	23	folks, there are we've made accommodation for a
23	DAVID GRUBB JOE MORENO	180 183	JAMES DUFF PAM HETHERINGTON	181 183	24	number of organized presentations, so listen closely
24	LEX LINDSAY LARRIS	185 190	CARLY KIRCHEN CEECEE COMER	189 192	25	to those, if they do reflect your point of view, and
25	GRACIELA PARAGUIRRE	192	RON BRADEN	193		
1	PUBLIC SPEAKERS (CONT	'TNIIED'		age 3	1	Page 5 the and the position that you have and you can be
l .	CHERIE SHANKAR BILL COHEN	195 197	MARTHA SULLIVAN LAUREN BOUCHER	196 199		comfortable allowing for those folks to represent
3	GENESIS BUTLER	200	TEREN BAYLOR	201		your voice, you may choose not to speak, even if
4	NAN BRADLEY BRITNEY HOLSTROM	203	JOEY RACANO VINCENT LAWLEY	205 208		you've filled out a card. And we'll give everyone
5	CHERYL NICHOL ALEX CHARRIK	209 211	SCOTT NICHOL TYLER STARR	210 211	5	who wants to speak the opportunity to speak, but
6	MARIAM LEHMAN DAN FULLEN	212 214	LOLA KAY GABBY SOTO	213 216	ے ا	
7	TRACY REIMAN STEPHANIE SHAW	216 219	CATHERINE SANDER ERIC DAVIS		6	given the length of the hearing that we anticipate,
	KATHY COHEN	221	MICHAEL HAMMERS	222	7	I just encourage folks to be thoughtful about
8	JOSHUA MCFARLAND LIAM CRONIN	223 225	ALANA RAMSER SCOTT BREWER	225 226		whether there is going to add some special
9	JAMES CUNNINGHAM ALLISON CHOW	226 228	ELIZABETH LAMM JERRY SANDERS	227 229		perspective.
10	DANNY PRATER PAULINE NORIEGA	230 233	CONNIE PEARSON JANINE NOREIGA	232 233	10	There could easily be ways to show your
11	AARON LONG DR. SAM DOVER	234 239	DR. ANN BOWLES JILL KOSOFF	236 240	11	support for a position without necessarily having to
12	HAROLD WEISS	241	LINDSAY RAIGHT	242	12	take the time to speak. When we do get into the
13	SIMONE SHELBY MARTY KOSOFF	243	THOMAS OTTEN SEAN BARR	243	13	hearing, the public speaking part, I'll be calling
14	KATIE CLEARY GARY RAYMOND	249 251	LIZ J. CABELLE KENNETH MONTVILL		14	out a number of names in advance, and I'd ask that
15	JOCELYN HEANY LISA ROBLES	254 255	ISAIAH BERRY BILL EVANS	254 257	15	people when you hear your name if you do plan to
16	CARRIE CAPICHE JEAN HORALL	258 260	RORY POLLEK ELLEN ERICKSON	260 260	16	speak, if you can come up, there are some seats that
	MARIE MITCHELL MICHAEL REPPE	261 265	C. SUTHERLAND RONNIE STEINOW	264 267	17	are reserved at the front for speakers and those who
	PAM SLATER PRICE MATT RAMO	267 270	ROBBIE STEWART	269 272	18	are going to be speaking next, and it just will
	DON KENT	273	BRENDA CALVIA JOHNNY SIMPSON	275	19	reduce the amount of time it takes for us to be able
	MARTA HOLMBERG BRENDON DESMITT	277 280	KIM JOHNSON BRITNEY PIERCE	278 281	20	to take this information in.
	PATTY JACKSON LONI STACKS	281 284	KATH ROGERS BRIAN PEASE	282 285	21	So with that, and a pile of healthy, happy
21	MEREDITH MCCRACKEN CASSANDRA LARSON	287 288	KATHY MYRICK ANTHONY JOHNSTON	287 288	22	folks who do intend to speak, I think we're about
22	CASEY KIRN HILARY MCMAKEN	288 289	S. TERRONEZ INGER EPLIN	288 290	23	ready to begin the presentation. I'll turn it over
	JONATHAN KLEIN MOTION/SECOND	290	308		24	to Sherilyn Sarb. Thank you.
1	AMENDING MOTION/SECON	D	317		25	DEPUTY DIRECTOR SARB: Thank you, Chair
2.5	VOTE		323			

Page 6 Page 8 1 Kinsey. This is Item 14(a), the permit number is 1 coastal resources. The expansion of the Orca 2 6-15-0424, and the Applicant is the SeaWorld 2 facility could potentially impact marine habitats by San Diego. Just first a couple housekeeping items. encouraging the take -- the taking of Orcas from the 4 I'd like to draw your attention to the addendum. 4 wild, could impact public access through increased 5 There's a green addendum, it includes letters from 5 visitor traffic loads on coastal roads, impact water 6 federal, state and local officials. There are a 6 quality from the excavation of the expansion area, 7 number of letters of support, and letters of as well as increase discharges from the expanded 8 opposition, ex parte communications, and there's Orca facility and impact visual resources from the 9 letters of response from the Applicant. Some of erection of new structures within Mission Bay Park. 10 these things due to the size are available online 10 After analyzing the potential impact to the 11 only. And that just leads me to the amount of 11 project and the relevant information, Commission 12 material that's been submitted for Staff 12 Staff is recommending several conditions to bring 13 consideration for this matter T believe is the project into conformance with the Coastal Act, 13 including the prohibition of the use of Orcas taken 14 unprecedented. 15 I need to acknowledge the Staff in both 15 after February 14th, 2014, or their genetic material 16 San Diego and the headquarters office. They've had within the expanded Orca facility. As well as 17 to work many extra hours just to handle the volume conditions requiring adherence to approved plans 18 of information and material that's been generated by 18 government construction staging, storage, 19 this project. I also want to thank the public for 19 landscaping, drainage and final design. 20 that participation, I think it's safe to say that Thus, Commission Staff is recommending that 20 21 the coastal development permit hearing for the --21 the Coastal Commission approve CDP No. 6-15-0424 as 22 this project has served to galvanize the public's 22 conditioned. 23 interest in the killer whale population at SeaWorld. Slide 2. SeaWorld San Diego is located And Staff has reviewed the project as we 24 upon an approximately 200-acre leasehold along the 25 southern boundary of Mission Bay Park in the city of 25 review any proposed development in California's Page 7 Page 9 1 coastal zone for its consistency with the Coastal 1 San Diego. The majority of the northern half of the 2 Act. Alex Llerandi has lived and breathed the 2 leasehold consists of the developed park area, and 3 SeaWorld project for the past several months. He 3 the remaining half consists of employee and visitor 4 has been responsible for reviewing the volumes of 4 parking. 5 material that have been submitted, and he will Within the park, the project site is the 6 present this item to you today. 6 existing Orca facility in the southwestern portion CHAIR KINSEY: Welcome. 7 of the developed park area, also referred to as MR. LLERANDI: Thank you. Good day, Shamu Stadium. It is here where SeaWorld San Diego 9 Commissioners. Item 14(a), the SeaWorld Blue World 9 11 Orcas reside. As well as where the Orca 10 Orca facility expansion project. SeaWorld San Diego performances occur. 11 is proposing to modify their existing Orca facility, 11 To serve SeaWorld's water treatment needs, 12 which consists of five pools totaling 5.8 million 12 the park also has two water treatment plants; the 13 gallons to reduce and relocate the existing fifth western treatment plant and the eastern treatment 14 pool in order to add a new sixth pool of plant that treats the sea water taken in from 15 approximately 5.2 million gallons, increasing the 15 Mission Bay for SeaWorld's uses as well as treatment 16 Orca facility's capacity to 9.6 million gallons. 16 of any runoff or discharges coming from Mission To make space for the expansion, SeaWorld Bay -- SeaWorld's operations into Mission Bay. 17 17 Slide 5 -- slide 4. Sorry. 18 San Diego is also proposing to demolish a 18 19 neighborhood restroom and eating facility and 19 The existing Orca facility at SeaWorld 20 construct a new salt water restroom facility next to 20 San Diego consists of five -- I'm sorry. Wrong 21 the expanded Orca facility. 21 slide. 22 Upon analysis of the relevant information 22 What you see here on this side is the 23 and multitude of public comments submitted to the 23 existing facility as it currently looks and appears 24 Commission. Commission Staff identified areas where 24 at SeaWorld San Diego. This expansion was approved 25 the proposed development could potentially impact 25 by the Coastal Commission pursuant to CDP in 1995.

Page 10 Page 12 1 Currently the Orgas can swim within this pool as 1 maximum depth of almost 40 feet. The proposal by 2 well as the visiting public can go below grade and 2 SeaWorld will introduce greater depth and variation view the Orcas underwater below -- through the into the new expanded Pool F. It will reach up to window along the side of the pool. depths of 50 feet and will have various depths Next slide. throughout its layout, which SeaWorld states will create a more unique environment for the Orcas The existing eastern pool outlined in red 6 7 is approximately 1.7 million gallons. As part of 7 within SeaWorld. 8 the proposed development, SeaWorld proposes to Slide 8. 9 excavate 35,000 cubic yards from the project area to This is a rendering of proposed entrance 10 then install a new, smaller fifth pool of 450,000 10 area to the below grade viewing area, which SeaWorld 11 gallons and a new sixth pool of approximately 5.2 11 says is designed so as to better mimic the ocean 12 million gallons. 12 environment. 13 The Orca facility expansion will include an 13 Slide 9 14 improved below grade viewing area. Identified on There are several government agencies at 14 15 the slide is the entrance ramp -- is the entrance to 15 the federal and state level that are involved in the 16 the ramp that would lead visitors down to a depth of regulation of marine animals. With regards to the 17 up to 40 feet, where large viewing windows will Orca specifically, at the federal level, the Marine Mammal Protection Act prohibits the taking of marine 18 allow the public to view the Orcas. The viewing 19 areas will also include elevators for handicapped 19 mammals except pursuant to federal regulations. Under the Marine Mammal Protection Act, the National 20 access. 20 To the south expansion area is existing Marine Fishery Service oversees premise for the take 22 life support equipment serving the Orca facility. 22 or importation of Orcas for the purpose of public 23 To serve the increased water capacity of the 23 display, as well as maintaining the National 24 expanded facility, SeaWorld's proposal will include 24 Inventory of Marine Mammals, which tracks the 25 installation of 12 additional 12-foot filters in the 25 births, deaths and transfers of captive marine Page 11 Page 13 1 support building as well as upgrading the two 1 mammals, including Orcas within the United States. 2 chillers and cooling towers that regulate the water Once National Marine Fishery Service has 3 temperature of the Orca facility pools. 3 approved the take or importation of an Orca and it Slide 6. 4 is brought to the United States, the majority of This layout of the proposed Orca facility 5 oversight passes to the U.S. Department of 6 shows the location of the various pools as they will 6 Agriculture's Animal and Plant Health Inspection 7 be once the development is finished. The existing Service (APHIS), which conducts annual unannounced 8 easternmost pool, Pool E, will be reduced and inspections of facilities with captive marine relocated to the north, so as to allow construction mammals including Orcas. The APHIS program insures 10 that the federal standards of the Animal Welfare Act 10 of the new Pool F. 11 11 are being followed. The new salt water bathroom will be 12 constructed in close proximity to the site of the 12 While APHIS inspects for conformity of the 13 demolished existing restroom and restaurant facility 13 Animal Welfare Act standards, the Animal Welfare Act 14 and in close proximity to the expanded Orca does allow states to enact their own standards that 15 facility. 15 are in addition to the standards of the Animal 16 Welfare Act. At this point in time, the state of 16 During construction of the new pool area, 17 the Orcas residing at SeaWorld San Diego will be 17 California has not promulgated standards regarding 18 kept in the remaining existing pools, and when 18 Orca captivity. 19 particularly noisy construction activity will occur 19 At the state level, the California 20 in the expansion area, the Orcas will be moved to 20 Department of Fish and Wildlife manages wildlife and 21 the furthest pool from the activity until that 21 fishery stocks in the state of California, and 22 particular construction activity is completed. 22 oversees take of certain species through hunting and Slide 7 23 fishing licenses. However, because the Marine 23 The pools of the existing Orca facility are 24 Mammal Protection Act specifically precludes state 2.4 25 fairly uniform in design and materials, with a 25 regulation of the take of marine mammals from the

Page 16 Page 14 1 wild, California Department of Fish and Wildlife 1 incentive to commit such future takes in the future. 2 does not regulate the take of Orcas. While the 2 which would adversely impact California's coastal 3 California Department of Fish and Wildlife does 4 conduct inspections of aquatic facilities for the Slide 11. 5 presence of invasive species, Orcas are not To address the potential impact, Commission 6 considered an invasive species. Staff's recommendation contains Special Condition Finally, the Coastal Commission oversees One, which prohibits the occupancy of the approved development along California's coastal zone that expanded Orca facility at SeaWorld San Diego by any could an impact on the coastal resources of Orcas taken after February 14, 2014 or the use of 10 California. genetic material from Orcas taken after February 11 CHAIR KINSEY: Thank you. I'm going to 11 14th, 2014 at the facility. The date that was 12 just interrupt for one moment. I've been just 12 chosen mirrors the date of the Virgin Pledge, a 13 notified that because of the number of potential pledge signed by SeaWorld where it agreed to such a 13 14 folks who have their cell phones or other devices prohibition. Staff's recommended special condition 15 on, there is creating a technical program, and so 15 would thus incorporate this pledge into a 16 just for those of you who are in here, if you would legally-binding requirement of this approved permit 17 check and insure that you don't have your cell to further strengthen the prohibition and further decrease the incentive of future take of wild Orcas. 18 phones on, or if you do, if you could turn them off, 18 19 and even for fellow Commissioners' phones are kind 19 Slide 12. 20 of impeding the ability to communicate and for SeaWorld San Diego occupies approximately 20 21 others to hear remotely. So just ask that as a 200 acres with Mission Bay Park along the southern coast of Mission Bay. While SeaWorld does have 22 favor, and we can continue with the hearing. Thank substantial landscaping, due to its design and 24 MR. LLERANDI: Thank you, Commissioner. 24 function the majority of the leasehold consists of 25 Slide 10. 25 impervious surfaces. Page 15 Page 17 Relying on Section 3023 of the Coastal Act Furthermore, because the majority of its 2 which protects marine resources and species of animals live in a marine environment, SeaWorld 3 special significance, Commission Staff reviewed the 3 intakes salt water from Mission Bay for uses -- for 4 proposed expansion with regard to how the project 4 use in its animal habitats, as well as discharges 5 would impact marine mammals in the marine water back into Mission Bay. 6 environment. Orcas are apex predators that can be Mission Bay is identified under the Clean 7 found residing in and traveling through California Water Act as a water quality limited segment, which means it does not meet water quality standards even 9 While not applying Section 3023 to the after discharges from source points are treated with 10 Orcas that now exist at SeaWorld San Diego, many of the minimum required levels of pollution control 11 SeaWorld's Orcas were taken from the wild, and these 11 technology. 12 wild Orcas do contribute the genetic material used 12 SeaWorld operates under a permit from the 13 in breeding. Commission Staff reviewed extensive 13 Regional Water Quality Control Board, which governs 14 amounts of information, both internal and submitted its operations. The permit oversees the levels of 15 by the public, regarding both the regulatory multiple substances that may flow from SeaWorld as 16 framework government Orcas and the effects that Orca 16 well as the performance levels of its treatment 17 captivity could have on California's marine 17 facilities. 18 environment and the captive marine mammals 18 Going over the past few years of monitoring 19 themselves. reports by Staff has revealed that SeaWorld 19 2.0 In doing so, Commission Staff determined consistently meets or exceeds its treatment 21 that while National Marine Fisheries Service has not requirements for all pollutants except for me; total 22 issued a permit for taking an Orca from the wild 22 coliform. In the few instances of exceeding the 23 since the 1980's. Future wild take is still a 23 monthly discharge limits for total coliform,

2.4

SeaWorld has conducted subsequent monitoring

25 inspections of the water treatment plants to rectify

24 possibility, and that a captive Orca system such as

25 is found at SeaWorld could potentially create the

Page 18 Page 20 1 any non-conformities as well as install additional 1 paving of the eastern parking area was approved a 2 measures to prevent additional events. 2 few years later, the Commission looked at study data These measures were then reported on to the 3 from multiple local and state agencies addressing 4 Region Water Quality Board, who reviewed them and 4 the location and impacts of the landfill and found 5 found them satisfactory. Commission Staff has 5 that the proposed developments within the SeaWorld 6 reviewed these reports as well and found them leasehold would not pose health risks. 7 satisfactory as well. SeaWorld also has a current In the case of the Journey to Atlantis 8 total internal capacity of 11,480,000 gallons among ride, which is only 500 feet from the western edge its various pools. And these pools and animal of the landfill. Geological borings were done when 10 habitats are interconnected in a park-wide the foundations were built up to depths of 25 feet 11 recirculated water system. and no trash or other detritus were found. To this 12 Thus, while SeaWorld has a substantial day, SeaWorld has multiple gas monitoring wells --13 water capacity, it is consistently well below the gas monitoring wells around the Journey to Atlantis 14 discharge limits contained in its Region Water area to detect for dangerous levels of methane and Quality Control Board permit. Because SeaWorld is 15 other landfill gases. And to date, these alarms 16 able to retain and move water internally, its have not gone off. 17 regular operations take water from Mission Bay only 17 The expansion area of the Orca facility is 18 1700 feet away from the landfill. Nevertheless, 18 as needed, such as to compensate for evaporation or 19 spillage. Because this intake can be very 19 SeaWorld conducted multiple geological borings of 20 controlled, its discharges, too, are well below the soil under the expansion area to check for the 20 21 limits. And again, are treated before entering migration of any contaminants from the landfill or 22 Mission Bay. other sources. The geological borings failed to The proposed Orca facility expansion may 23 detect levels of contaminants above what are deemed 24 require a large one-time intake to fill it with sea 24 unsafe levels. 25 water once construction is complete. But subsequent 25 This report was further reviewed by Page 19 Page 21 1 to this initial filling, the park will return to its 1 Commission staff geologist, Dr. Mark Johnson, who 2 regular general operations of internally 2 concurred with the geological borings analysis and 3 recirculating its salt water, and thus not 3 conclusions. 4 substantially increase its salt water intake or 4 Slide 14. exacerbate the issues contained therein. Because SeaWorld is a popular attraction in Thus, with the existing treatment systems 6 Mission Bay Park, a popular coastal destination 7 in place, SeaWorld is meeting its water quality 7 itself, the impact of public access and traffic from requirements and the proposed development will not SeaWorld's visitors has always been a concern for present an adverse impact to the water quality of the Commission. SeaWorld submits annual traffic 10 Mission Bay. monitoring studies to Commission Staff. For the 11 Slide 13 proposed project, Commission Staff reviewed the past 12 The southeasternmost portion of this 12 years of traffic studies as well as reports 13 SeaWorld parking lot is underlined by the summarizing the findings therein, which determined westernmost portion of the historic Old Mission Bay that the surrounding intersections continue to 15 landfill, which operated shortly after World War II operate at a level of Service D or better, which is 16 and through the 1950's. This landfill accepted 16 considered an acceptable level of operation. 17 municipal and industrial waste until it was 17 The circles you see in front of you on the 18 eventually shut down and buried. Because of the 18 slide are just some of the intersections that are 19 presence of the landfill under a portion of monitored around SeaWorld, further intersections 20 SeaWorld's leasehold, past Commission actions south of the San Diego River, which is along the 21 regarding SeaWorld have periodically addressed the south of this slide are also monitored by the study. 22 issue of possible impacts from the landfill's 22 The proposed project is an expansion to an 23 presence. 23 already-existing Orca facility, where the public can 2.4 When the Journey to Atlantis Splashdown 24 already view the Orcas underwater. 25 ride was approved by the Commission in 2002, and the Nevertheless, the improvement still creates 25

Page 22 Page 24 1 the chance that attendance could increase in at 1 for adverse impacts and helps the project conform to 2 least the short term. As much, the traffic studies 2 the requirements of Chapter 3 of the Coastal Act. 3 also looked at the parking situation at SeaWorld Thus, Commission Staff recommends that CDP 4 over the years. Monitoring has revealed that the 6-15-0424 be approved as condition. The appropriate 5 SeaWorld parking supply is 8,664 spaces, but that 5 motion resolution can be found on page 6 of the 6 highest parking recorded has been in the 7,000 to 6 Staff report. There are addendums to the Staff 7 7.500 parking space range. report. Thank you. Thus, the proposed expansion of the Orca CHAIR KINSEY: Thank you. We are going to 8 facility is not expected to create adverse impacts start with our ex partes on this, and I'll turn to 10 to coastal access in the Mission Bay Park area. 10 my right, and ask for any commissioners that have 11 Slides 15 to 16 are looking in the 11 had ex partes beginning with Commissioner Luvéano. I saw her being most ready. Please. 12 direction of the expansion area from public areas 12 COMMISSIONER LUVÉANO: Sorry. It's just 13 outside of SeaWorld. Because of the low-lying and 13 14 scenic nature of Mission Bay, visual impacts from going to take me a quick minute to find it. 14 15 SeaWorld, by far the largest development within 15 CHAIR KINSEY: Maybe it was a false --16 Mission Bay, has always been a concern for the false reading. Commissioner Shallenberger. 17 Commission. 17 COMMISSIONER LUVÉANO: No, no. I'm ready. 18 Mission Bay, as is much of San Diego's 18 I'm ready. 19 coastal zone, is under a 30-foot height limit. 19 CHAIR KINSEY: Yeah, please. 20 While SeaWorld gained a voter-approved exemption COMMISSIONER LUVÉANO: I'm sorry. Yes. On 20 21 from the height limit in 1998, the design of new 21 October 1st at approximately 1:00 p.m. I had an 22 development within the park is still a concern so as 22 ex parte phone call with Susan McCabe, Ann Blemker, 23 to avoid impacts of public views to the greatest 23 John Riley, Corrine Brindley, and Hendrik Nollens. 24 extent feasible. 24 We discussed the proposed Blue World project, they 2.5 However, because the majority of the 25 described the Orca enclosure as providing a more Page 23 Page 25 1 proposed expansion, the Orca facility is below 1 natural environment for the animals, they described 2 grade, and it will not be taller than the existing 2 a fast water current that the animals can swim 3 stadium facility, has little potential to adversely 3 against and generally described the other attributes 4 impact coastal views. 4 of the project. These photos show how SeaWorld is screened They also mentioned that there has been a 6 by trees of up to 60 feet in height, and that they, 6 \$10 million pledge and matching grants to help fund 7 coupled with the existing development already in 7 research for Orcas. Dr. Nollens discussed the life 8 place around the expansion site, means that the expectancy of the Orcas. He mentioned that two proposed development will not be viewable from the peer-reviewed studies have found no difference in 10 public areas of Mission Bay Park outside of 10 life expectancy between Orcas in the wild and in 11 SeaWorld. Thus, there are no adverse impacts on 11 captivity, and that in some cases they live longer 12 coastal views with this proposed project. 12 in captivity --13 Slide 17. 13 (Interruption.) 14 In conclusion, Commission Staff thoroughly 14 COMMISSIONER LUVÉANO: He stated that they 15 reviewed the proposed development with regards to 15 do not separate calves unless calves are at risk. 16 impacts to marine resources, water quality, public 16 He said they have three generations living in the facility. He discussed breeding, he said that 17 access and visual resources. Recognizing the large 17 18 amount of public comment and attention that this 18 whales at SeaWorld engage in normal breeding 19 subject development has garnered, Commission Staff 19 behavior, that they also do artificially inseminate 20 considered all the relevant information submitted by 20 whales and that allows SeaWorld to maintain genetic the public in determining actual and potential 21 diversity without moving the whales. 22 impacts posed by the expansion. 22 He said that SeaWorld has not collected By looking at potential impacts to wild 2.3 23 whales from the wild in more than 35 years, three 24 Orcas, water quality and public access, conditions 24 whales have been collected in the wild, their ages

25 were drafted that adequately minimizes the chance

25 are 38, 39 and 51. They also mentioned the signing

Page 26 1 of the Virgin Pledge and reaffirmed that they would 1 family bonds. She said the Southern Resident 2 not be taking genetic material from whales collected 2 population in the United States is considered after that date. endangered because the entertainment industry in the I asked about taking genetic material from 4 past had taken so many from the wild that it 5 whales collected prior to that date and the answer decimated the population. She said that Condition One allows SeaWorld 6 was yes, that that's a possibility. They discussed some of the attributes of to turn the new tank into a breeding tank, and there the new enclosure including hydrophone arrays and a are no meaningful reproductive guidelines for Orcas, variety of other things they had mentioned that they which is what the Staff report references that they support the Staff recommendations with all need to be within those guidelines, but Ms. Wan says 11 conditions. 11 there are no such guidelines. 12 Then on -- sorry, I had my pen in here and And that's it. 12 CHAIR KINSEY: Thank you. Commissioner 13 then lost it. Monday, October 5th at about 4:30 in 13 14 Shallenberger? the afternoon I had a telephone conversation with COMMISSIONER SHALLENBERGER: On -- thank 15 15 Jared Goodman from PETA. They oppose the project, 16 you, Chair Kinsey. On Wednesday, September 30th, I it does nothing to better the lives of the existing 17 believe, at approximately 9:00 in the morning I had 17 captive whales. He said -- he talked about the 18 a telephone conversation with Sara Wan. She said 18 business model for SeaWorld and said that that's 19 that -- that Staff, she agrees with the Staff, that 19 what this is really about. That two days after 20 we are not fed -- there is no federal preemption their stock dropped 30 percent is when they 20 21 here. She said that the Staff report includes the introduced this new concept. 22 condition that would allow them to breed; them being 2.2 She -- he said that large wild animals, 23 SeaWorld as much as they wanted, and that SeaWorld mammals, should not be used for entertainment. He 24 has been quoted saying it is going to use the new 24 said the construction project itself would be 25 incredibly stressing to the -- the construction Page 27 She said there is a continued -- it also 1 project itself would be incredibly stressing to the 2 says that there is a continued, quote, need for new 2 animals, and stress can make them aggressive. 3 There's no benefit to the animals 350 feet long

25 tank for breeding. 3 genetic material and she explained that Russia or 4 anybody else who was not under the United States 5 could capture from the wild and then breed so that 6 their offspring could then be used as part of the 7 new genetic material. She said that Section 30230, that the Commission has in fact applied this in the past, and 10 that Staff cited one in the Staff report, but that's 11 actually the only time that she was aware of where 12 it could have been applied, so she feels that it is 13 absolutely we can apply it here. 14 She said she'd go through the analysis; on 14 15 one hand it says you can't apply, meaning the Staff 15 16 report 30230, but in fact the Staff condition does 16 apply to 30230. So there's an internal 17 18 inconsistency. She said that U.C. Santa Cruz and 18 19 Scripps both do research, but -- but in this, with 20 SeaWorld we're talking about animals for 20 entertainment and not research. 21 22 Staff says Orcas are species of special 23 concern. They are definitely marine resources and 24 nothing in 30230 says it applies only to animals in

25 the wild. Orcas are very social and have strong

4 where in nature they -- they swim much farther than that -- I didn't write down the number, but he equated their normal whales, how much they swim in the wild, a whale would have to do 1500 laps in a single day to approximate their wild condition. He also talked about the teeth of the Orcas 10 which get broken on the concrete walls and have to be drilled out by veterinarians and then flushed 12 with peroxide to keep them clean. But that doesn't 13 necessarily mean that they don't get infected. He said that Orcas in captivity are sometimes administered Diazepam to manage their mood and it's because it's -- and to manage behaviors which are not normal to the Orcas in the wild. SeaWorld is saying the added tank will -okay, that's like you're on your own, sweetie -moving forward, actually it doesn't -- oh, SeaWorld is saying that this would lead to more education, conservation, but studies have shown that it's just the contrary, that wild -- wild animals when they're in captivity trained to do tricks and entertainment do not actually educate the public at all about the

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Page 30 Page 32 1 need for these animals in the wild. 1 On September the 15th at 9:30 a.m., in 2 The Animal Welfare Act says that states --2 Redwood City I met with Jared Goodman of PETA and 3 very specifically says that states may pass more 3 John Hargrove, who is a former SeaWorld employee. 4 productive measures. 4 The conversation was substantially the same as -- as 5 And then finally, on Tuesday night of this 5 Commissioner Shallenberger. 6 week at about 6:00 p.m. I had a conversation with On September the 30th, in Redwood City I 7 the folks from SeaWorld. I'll bring up their --7 met with Susan McCabe, John Riley, Darlene Walter, 8 here's their names. Hendrik Nollens, Senior Vice --8 Christie Burkas and Corrine Brindley, all from 9 Senior Veterinarian for SeaWorld; Darlene Walker, 9 SeaWorld and the conversation was also the same 10 the VP of Engineering; Corrine Brindley, Government 10 as -- as that of Commissioner Shallenberger. 11 Affairs; John Riley, the park president, and Susan 11 And on September 30th at 3:00 p.m. I had a 12 telephone conversation with Sara Wan, and it was 12 McCabe. 13 I had already reviewed the briefing 13 also the same as Ms. Shallenberger, and these are 14 documents that they had sent, they said that their 14 all on file. 15 project was -- had three goals, breeding goals, were 15 CHAIR KINSEY: Thank you. Commissioner 16 to maintain the species in zoos, to maintain genetic 16 Howell? 17 diversity, and I think I forgot to write down the 17 COMMISSIONER HOWELL: Thank you, Chair 18 third. 18 Kinsey. On October 4th at 2:00 in Pismo Beach I had 19 Now, I asked about the breeding stock they a telephone conversation with Sara Wan, which was 19 20 have now, they have two youngsters in SeaWorld, a 20 very similar to the conversation that Commissioner 21 10-month old and a two-month old, he said that Shallenberger had. On a drive down Pismo Beach, I 22 breeding moves very slowly because of the gestation 22 had a telephone conversation at 10:30 on the 6th of 23 period, and how long the calves -- lactation for the 23 October with Jared Goodman and Stephanie Shaw, and 24 calves. So there's generally about a five-year 24 it was -- it was similar to the conversations that 25 interval between calving. 25 Commissioner Shallenberger had. Page 31 Page 33 The intent of this project is to have a There was a few additional comments that 2 better home for the animals, a better experience for 2 they made, which was that SeaWorld's expansion plan 3 the public, and to help with research. They don't 3 would be an enormous step backwards from animals' 4 believe the Coastal Commission has jurisdiction over 4 use in the entertainment industry at a time when 5 the whales, or that there are any land use issues in 5 public opinion has shifted away from captivity. 6 their project. They also point out that decision makers in 7 They said that they, in this hearing they 7 the state are working hard to put an end to this, 8 are going to clarify that they do not -- they're not 8 and they also, I guess, alerted me to the fact that 9 going to use any genetic material from those whales even thought these tanks would be larger, the 9 10 collected in Russia in 2012, and apparently nobody 10 numbers of Orcas in them would also -- could also 11 seems to really know how many whales were collected 11 increase dramatically as well, up to as much as 20. 12 And so the potential was that the Orcas may very 12 or where they are. 13 That was it. Thank you. 13 well have less tank space then they have now. 14 CHAIR KINSEY: Thank you. Commissioner 14 Thank you. 15 Groom. Oh, before -- Commissioner Luévano had CHAIR KINSEY: Thank you. Commissioner 15

16 perhaps one -- one more, we'll get through this, 17 this is important. 18 COMMISSIONER LUVÉANO: Sorry. Yes. At 19 approximately, it looks like 4:38 a.m. this morning 20 I received an e-mail from Lori Lipsman, resident of 21 San Diego, stating her opposition to the Blue World 22 project. 23 CHAIR KINSEY: Thank you. Commissioner 24 Groom.

COMMISSIONER GROOM: Thank you, Mr. Chair.

25

16 McClure. 17 COMMISSIONER MCCLURE: Yes, thank you. I 18 had a phone conversation on October 1st with Sara 19 Wan, and the substance of our conversation has been 20 shared by fellow commissioners. On the 5th of 21 October at 6:30 in Long Beach I met with Susan 22 McCabe, John Riley, Corrine Brindley, Darlene Water 23 and Hendrik Nollens, with Susan McCabe and my 24 husband, Ky, was also in attendance, and we reviewed 25 the briefing booklet, talked a bit about the

Page 34 1 different aspects of the breeding program, and 1 2nd a call from George Kieffer at Manatt, a law 2 talked about the expansion of the tanks. 2 firm in Los Angeles, he represented SeaWorld. 3 And this morning I met with Dr. Naomi Rose, 3 Mr. Kieffer wanted to discuss the jurisdictional 4 along with Commissioners Bochco and Groom, and we 4 issue. He believed that the federal laws were 5 talked about the science of the Orcas and she was 5 preemptive, but in particular that Public Resources 6 extremely concerned that there was information that 6 Code 30411(b) gives the California Fish and Wildlife

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11

13

Page 35

controls.

8 scientific community, and finds that very

9 disturbing.

10 And I also had about a three-minute 11 conversation with Jennifer Fearing about the need to 12 not have a breeding program at SeaWorld.

7 SeaWorld possibly has but they don't share with the

13 That's it.

14 CHAIR KINSEY: Thank you. Commissioner 15 Groom, did you just want to confirm that one --

16 COMMISSIONER GROOM: Yes, I forgot to say

17 that I also met with --

18 CHAIR KINSEY: Ms. Rose?

COMMISSIONER GROOM: Naomi Rose this

morning along with Commissioners Bochco and McClure.

CHAIR KINSEY: Thank you. Vice Chair

22 Bochco. Vice chair -- yes, for you.

23 VICE CHAIR BOCHCO: Oh, I'm sorry.

24 CHAIR KINSEY: That's okay. I knew you

25 would be ready.

19

21

25 is trying to prop up their failing business model by

24 voluntarily quit the practice, PETA thinks SeaWorld

agency authority to -- I'm sorry -- the authority to

impose controls, we are exceeding their regulatory

I found that a bit contradictory in the

Then on October 2nd, I had a 3:15 telephone

8 regulate captivity, and since they chose not to

14 conversation with Jared Goodman. It was -- from 15 PETA. It was similar to those discussed before.

16 except we went into a little more detail about the

17 history of the animals in capacity. He said PETA

sees this as a step backward, which I think you've

19 heard before. The legislature is moving towards the

20 protection of animal welfare in captivity. He cited

21 the elephant in the circus example. And he said 22 unlike Ringling Brothers who saw public opinion

23 going against the elephants performing, and who

12 code, but I'll discuss that later.

2 1:30 in the afternoon, I had a meeting in my office

VICE CHAIR BOCHCO: On September 29th, at

3 with Susan McCabe, John Riley, Corrine Brindley, 4 Darlene Walter and Lindsay (sic) Donahue from

5 SeaWorld, and we covered the presentation booklet as

6 other Commissioners have stated. Then we had a

7 little bit of a conversation about the language in

8 Condition One.

9 I asked what would keep them from expanding 10 to the full 90-whale capacity, they said they have 11 11 whales now, the most they've ever had, it's up

12 from 10, which was the most they've ever had in the

13 history of the facility.

14 They also said the facility's life support 15 system, the filtration water quality system, could

16 not support many more whales than they have now.

17 They would have to come for a CDP to upgrade that

18 system.

25

19 When I asked what their position might be 20 if we -- if they were asked to stop breeding in

21 captivity, Ms. Donahue, who is actually the senior

22 trainer there stated that it would be a very cruel

23 thing to deprive these animals of the rewarding

24 behavior of being a parent.

Then I had on 3:00 o'clock at -- on October

Page 37 acting as if the animals are well off and their

2 practices are good for research.

PETA does not believe the enlarged tank 4 will benefit the Orcas in any way, since the '80s,

5 after it was discovered that Orcas were exhibiting

6 aggressive towards each others and trailer, SeaWorld

7 tripled the size of the tank. It made no difference

8 in the animal behavior. Dominant animals were

9 raking each other, biting them so their skin would

10 bleed, and SeaWorld was also decide -- so SeaWorld

11 decided to pull their trainers from the water

12 because of this aggression.

13 When the San Diego was trainer was recently 14 killed, investigation showed there were over a

15 hundred acts of aggression in the SeaWorld's file.

16 The construction noise will be very hard on 17 these animals. In the past, hammering from a much

18 smaller project created disturbed and aggressive

19 behavior. Orcas actually tried to jump out of the

20 pool at their trainers. There is no evidence that

21 performing animals increase -- there is no evidence

22 the performing animals increase the awareness of

23 conservation by the public.

24 In fact, there is some evidence that the 25 public is lulled into believing that the species

Page 36

Page 38 Page 40 1 must be fine since here they are entertaining us. 1 you talk to the SeaWorld people. She said that 2 PETA does not believe that SeaWorld will not try to 2 there is a great deal of love and affect from the 3 increase the number of whales. With no restrictions 3 SeaWorld people to their animals, but they aren't 4 on transportation, artificial insemination and 4 really aware of the normal whale behavior in the 5 purchase of whales born in capacity, the chances are 5 wild because they really have only spent time with 6 very great that they will increase the numbers. these whales. As an aside, to prove this point, PETA told 7 I'm sorry. 8 me that there had been a SeaWorld-trained whale and 8 She said in 1994 she was testifying before 9 trailer in Spain. The whale killed the trainer --9 Congress about the amendment to the Marine 10 I'm sorry, some of this is kind of vague because I 10 Protection -- Marine Mammal Protection Act, and that 11 can't write that fast -- the whale killed the 11 SeaWorld was there to lobby to end the jurisdiction 12 trailer, SeaWorld pulled trainers from the pools for of MMPA over captive livestock, which happened. 13 about two months, but upon returning to standard We also discussed what would be the best 14 policy, they told the trainers that the top priority 14 thing to do with the whales, and she said they 15 was to get the Orcas pregnant. I don't know what 15 should be moved into sea pens, and other 16 that --16 Commissioners and myself were curious as what does 17 Okay. Sarah Wan, September 29th, 3:00 p.m. 17 it take to build a sea pen, and she said it really 18 Basically we covered what has been said before. 18 only takes about two to \$5 million. There are 19 This morning, with my fellow Commissioners, we had 19 active sea pens on the California coast, I think 20 breakfast with Naomi Rose, 7:40 this morning at the 20 there's one in Oregon as well, there's one in 21 hotel dining room, she's with the Animal Welfare 21 Iceland. 22 Institute, she has studied all kinds of issues with 22 The tank that SeaWorld is building costs a 23 marine mammals, noise, sonar, safety for whale 23 hundred million dollars, so it just seemed as if 24 watchers and whales in the whale-watching industry. 24 that might be an interesting alternative for 25 She's been studying stress hormones in the 25 everyone to look to. It would be -- the business Page 39 Page 41 $1\,$ Orca scat. As a point of interest the dog are now 1 model would be instead of like the San Diego zoo, it 2 trained to point the snack up -- the scat out on the 2 would be more like the San Diego Wildlife Safari 3 water, and then they can go collect it to see the 3 Park, where the animals are free to roam and people 4 hormones and DNA. 4 still have the enjoyment of seeing them. I asked if SeaWorld gave any information on (Audience interruption.) 6 these studies, and she said they've been very VICE CHAIR BOCHCO: And that's enough. 6 7 reluctant to allow scientists in who have not been CHAIR KINSEY: Thank you. Commissioner 7 8 openly supportive of their business model. 8 Uranga. 9 (Audience interruption.) 9 COMMISSIONER URANGA: Thank you, Chair VICE CHAIR BOCHCO: Excuse me. She said no 10 Kinsey. On October 5th at approximately 3:00 p.m. I 11 research has been done on the teeth-grinding issue 11 had a phone discussion with Jared Goodman, 12 by outsiders in the SeaWorld environment. There are 12 representing PETA, and the topic was the SeaWorld 13 teeth-grinding issues in the wild, and they would 13 Blue World project. We had a lengthy discussion 14 have looked to have been able to collaborate and 14 about the treatment of the Orcas in the tank, and 15 find out what SeaWorld is learning in captivity. 15 that in reality the new tanks will fail to provide 16 We had a lot of conversations about the 16 adequate space and range of motion for natural 17 teeth. 17 behavior, have the same devastating physical and 18 It says SeaWorld misleads regarding the psychological effects on marine mammals, leading to 19 problems that appear at the -- at the park. If they 19 distressing stereotype behavior observed only in 20 were more open and transparent to outside 20 capacity, negatively affect local landscape and 21 scientists, she thinks it would help not only with 21 delay true conservation efforts, and will work 22 the perception of SeaWorld, but also the research 22 against overwhelming political opinion, which favors 23 that could be had. 23 retiring captive Orcas to coastal sanctuaries. And 24 She mentioned that there is a corporate 24 I have other ex partes on file.

25 narrative that you'll hear time and time again when

CHAIR KINSEY: Thank you. Commissioner

Page 42 Page 44 1 Cox. 1 Department of Agriculture for violations of the 2 2 Animal Welfare Act. COMMISSIONER COX: Thank you, Mr. Chairman. 3 On October 2nd at 4:15 p.m., in the afternoon, I had 3 And he also said that captive Orcas do not 4 a chance to go on site at the SeaWorld facilities. 4 conserve the species because it sends a message that 5 In attendance was a member of my staff, Greg Murphy, 5 their populations are fine, and if they're used for 6 also in attendance was John Riley, Corrine Brindley, shows they must be fine. He said there is no 7 Darlene Walter, Dr. Ann Bowles, Dr. Todd Schmitt, evidence that viewing animals in captivity was the 8 and Ann Blemker. 8 result in changes in public attitudes about a 9 I participated in a tour of the specie's endangered or special status. And believed 10 Hubbs-SeaWorld Research Institute and the SeaWorld that the Coastal Act should be viewed broadly. 10 11 facilities, during the tour I received an update 11 On October 3rd at 9:00 a.m. I had a meeting 12 from SeaWorld representatives regarding the Blue 12 in person with Sara Wan. During that meeting most 13 World project for expansion of the existing Orca 13 of the -- most of what she said has already been 14 habitat with the new marine aquarium-themed exhibit, 14 related by other Commissioners. I'll add the 15 portions that were in addition to that. Ms. Wan 15 an immersive Orca habitat experience. 16 We went through a briefing book that had 16 argued that there is a loophole in the Virgin Pledge 17 previously been provided to staff and discussed the 17 in that SeaWorld could purchase captive-born Orcas 18 project's consistency with the SeaWorld master plan, 18 that were borne from animals that were captured in 19 which is part of the San Diego LUP, and applicable 19 the wild, and that the SeaWorld pledge that they 20 policies of the Coastal Act including those related 20 will not introduce new wild Orcas would be easily 21 to public access, views and water quality. 21 circumvented. 22 22 At the time of our meeting the Applicants That's it for the additions for Ms. Wan's 23 states they were in agreement with the Staff report 23 ex parte. 24 recommendations and special conditions, and the 24 I also had an ex parte with SeaWorld on 25 Applicant requests approval of the Blue World 25 October 3rd at -- at approximately 11:00 a.m. Page 43 Page 45 1 project by the Commission at its October meeting. 1 During that meeting, the persons presence -- present 2 Thank you. 2 were Ann Blemker, John Riley, Corrine Brindley, 3 CHAIR KINSEY: Commission Turnbull-Sanders. 3 Darlene Walter, Dr. Hendrik Nollens, and during that COMMISSIONER TURNBULL-SANDERS: On October 4 meeting most -- again, most of what was discussed 5 2nd, at approximately 11:00 a.m., I had an ex parte 5 was relayed by other commissioners. However, 6 SeaWorld did -- when I brought up the issue of 6 telephone call with Jared Goodman of PETA. The 7 substance of our conversation, most of -- most of 7 whether there was a loophole in the Virgin Pledge, 8 it's already been reported by other Commissioners; 8 SeaWorld said that they would agree to add 9 however, there are a few additional things that I'd 9 clarifying language to make sure that SeaWorld could 10 like to add. 10 not purchase the calves in captivity that born from 11 Mr. Goodman was opposed to the idea of 11 wild-caught parents. 12 12 having the Orcas being forced to perform, held in 13 incompatible groups. He does not want new Orcas 13 may be willing to cap the numbers in the new whale 14 introduced and it would allow them to keep breeding 14 facility should a permit be issued.

however, there are a few additional things that I'd like to add.

Mr. Goodman was opposed to the idea of having the Orcas being forced to perform, held in incompatible groups. He does not want new Orcas introduced and it would allow them to keep breeding and causing suffering to the animals. He mentioned that the CEO of SeaWorld admitted that with the expansion of the tanks, SeaWorld would be introducing additional animals and continue to breed.

He also stated that the -- that SeaWorld had already committed to the Virgin Pledge, so adding that to a condition to the Staff as a

23 condition to this permit is meaningless. He also

25 against SeaWorld and filed complaints with the U.S.

24 mentioned that he had filed numerous lawsuits

6 SeaWorld did -- when I brought up the issue of
7 whether there was a loophole in the Virgin Pledge,
8 SeaWorld said that they would agree to add
9 clarifying language to make sure that SeaWorld could
10 not purchase the calves in captivity that born from
11 wild-caught parents.
12 In addition, SeaWorld also stated that they
13 may be willing to cap the numbers in the new whale
14 facility should a permit be issued.
15 CHAIR KINSEY: Commissioner Mitchell.
16 COMMISSIONER MITCHELL: Thank you,
17 Mr. Chair. First, per the Coastal Commission
18 regulations, I -- any ex partes before seven days of
19 this hearing are on file. In addition, on October
10 the 2nd, I had a meeting with Sara Wan at 3:30 in
11 person in Los Angeles, the substance of which has
12 been covered by previous Commissioners.
13 In addition, at 4:15 that day -- excuse me,
14 I had a meeting with Jared Goodman, I had a phone

25 conversation with Jared Goodman of PETA, the

Page 46 Page 48 1 substance of which has been covered. 1 to invite up John Riley now, the Applicant, and 2 confirm with Mr. Riley. Welcome. Mr. Riley, you'd 2 On October the 5th I received a phone 3 message from Scott White representing SeaWorld and 3 like 30 minutes for your presentation and 15 minutes 4 labor unions requesting to speak with me, and we did 4 to respond; is that correct. 5 not actually connect, but he said they would not be 5 MR. RILEY: That's just fine. 6 able to build the expansion of the Sea -- of Blue CHAIR KINSEY: Please proceed, and I'll --7 World if they were not allowed to continue to breed. again, I'll ask folks to be respectful and, you 8 And also -- excuse me -- today at 10:30 I had a 8 know, I've made comments about speaking out and 9 conversation with Jennifer Fearing of Fearless 9 while I want to encourage energetic --10 Advocates, which is the best name of a firm I've 10 (Recording interruption.) 11 ever heard, representing the Humane Society of the 11 CHAIR KINSEY: That's great. 12 U.S., and while they are supportive of the project, A VOICE: Do I repeat myself. 12 13 they did -- they're supportive only if the breeding 13 CHAIR KINSEY: There you go. I'm going to 14 and -- is limited or if there is no extension of 14 try again, but the -- the waving of the banners 15 breeding. So, thank you. 15 creates a fair amount of noise, and so, you know, I 16 CHAIR KINSEY: Thank you. Commissioner 16 don't want to hold you back too much, but I think if 17 you can wave them just a little more gently it may, 17 Vargas. 18 COMMISSIONER VARGAS: Thank you. I had 18 and --19 most of my ex partes after the seven-day cutoff 19 (Audience interruption.) 20 except for one. I had a communication with Sara Wan 20 CHAIR KINSEY: -- certainly don't -- don't 21 on October 1st at 5:00 p.m. via telephone. I 21 wave them to impede the ability of speakers to be 22 received a briefing, an electronic briefing book 22 heard. That's the key point. And with that, I 23 from Sara, who is requesting that the project be 23 welcome Mr. Riley. Please proceed. 24 denied unless specific Condition One is modified to 24 MR. RILEY: Okay. Thank you. Chairman 25 read as follows: "SeaWorld may only hold or display 25 Kinsey, members of the Commission, my name is John Page 47 Page 49 1 the currently-existing whales in its San Diego 1 Riley and I'm president of SeaWorld San Diego. It's 2 park," and she lists all of the specific whales 2 my pleasure to be here with your -- with our team 3 there, and "SeaWorld is prohibited from the captive 3 today, to present Blue World, our dynamic new Orca 4 breeding of Orcas either through mating or 4 habitat. It's been quite a journey getting here, 5 artificial insemination including the collection of 5 and I'd like to start by thanking staff for their 6 gametes." 6 efforts in putting this report together. Your staff 7 (Audience interruption.) 7 has worked incredibly hard on this project. And 8 COMMISSIONER VARGAS: This would make the 8 they carefully considered all facets of the Coastal 9 project consistent with the provisions of Section 9 Act. 10 30230, and will allow SeaWorld to continue to use 10 SeaWorld concurs with the recommendation of 11 the current Orcas but gradually phase out the 11 approval and conditions in the Staff report, and we 12 practice of using captive Orcas for MPM purposes. 12 request your approval today. Today you're going to 13 (Audience interruption.) 13 hear a great many inaccurate and just untrue 14 CHAIR KINSEY: Thank you. That completes 14 statements from opponents of zoos and aquariums. 15 that, and my ex partes are on file. So we can move 15 I'll tell you the truth about Blue World. Blue 16 into the presentation -- oh, excuse me, Commissioner 16 World will first and foremost provide a better 17 Gibson. Hang on just a moment. Please, go ahead. 17 living environment for our family of killer whales. 18 COMMISSIONER GIBSON: I did have one 18 It will educate and inspire millions of guests and 19 ex parte that I wanted to report, since I am here at 19 present a new window into the world of Orcas for 20 researchers and scientists. Working to learn more 20 the meeting. This is on August 5th I met with Jared 21 Goodman, the director of Animal Law, PETA, and John 21 about whales in human care and to apply that to 22 Hargrove, and the subject of the discussion was the 22 whales in the wild. 23 same as has been reported here. Commissioner Beland 23 At SeaWorld we could not be more excited 24 was also in attendance. 24 about this project. Many people around the globe 25 CHAIR KINSEY: Thank you. Okay. I'd like 25 are enamored with killer whales, and more than

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- 1 160,000,000 have been inspired by those animals at
- 2 SeaWorld San Diego alone. No one is more passionate
- 3 and knowledgeable about the whales in human care
- 4 than SeaWorld is. The issues around killer whales
- 5 are complex. They stir up an abundance of emotion.
- 6 In addition to the 300 or so SeaWorld supporters
- 7 here today, we delivered almost 52,000 support
- 8 letters, postcards and e-mails on this subject to
- coastal staff.
- 10 More than a dozen elected officials support 11 Blue World as well as zoo and aquarium associations
- 12 representing nearly 300 facilities, dozens of
- 13 business organizations and labor.
- 14 While we have supporters around the globe,
- 15 the letters you receive from us on this project by
- 16 and large are residents of California, and most have
- 17 been touched by their own visit to SeaWorld
- 18 San Diego.

1

2

3

- 19 I'd like to introduce our team today.
- 20 Darlene Walter, Vice President of Engineering, who
- 21 is responsible for the construction of this project.
- 22 Dr. Hendrik Nollens, our senior veterinarian. Lindy
- 23 Donahue, Supervisor of Animal Training. And
- 24 Attorney David Watson. And now I'd like to
- 25 introduce you to Blue World.

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(Blue World video (with musical

accompaniment) played:

Narrator: "Dive into a blue

4 world. A vast new expanded habitat for

5 SeaWorld's pod of killer whales.

Naturalistic and sweeping, with new 6 7

spaces for them to explore. These 8 majestic killer whales will find

9 enriching activities everywhere. And

10 explore in even greater depths. This

11 immersive environment is unlike any

12 other, giving SeaWorld experts and other

13 scientists more access than ever before

14 for world class health care and research

15 that will help killer whales here and in

16 the wild. With unprecedented views

17 above and below, these ar the moments

18 that inspire wonder, connection and

19 action to preserve our precious ocean.

20 A new world, a beautiful blue world.")

21 MS. WALTER: Thank you, Chairman Kinsey and

22 Commissioners. I'm Darlene Walter, Vice President 23 of Engineering at SeaWorld. As Mr. Llerandi

24 thoroughly explained, the existing facility consists

25 of five pools currently totaling 5.8 million

1 gallons, and will be expanded to six pools

consisting of 9.6 million gallons.

3 SeaWorld's intent is to provide a larger,

4 better habitat for our existing whales as a natural

5 development and progression from our ongoing

6 learning as this is the fifth expansion in our

7 history. All of the whales will have access to the

8 entire expanded habitat. Work will also include the

construction of SeaWorld's salt water restroom. The

10 first restroom opened in March of this year and

already saved 1.3 million gallons by using salt

12 water in lieu of potable water for toilets and

13 urinals.

14 SeaWorld's master plan was approved and 15 certified by the California Coastal Commission in

16 2002, and contemplated future development and

17 renovations. This project is consistent with the

18 requirements of the master plan and Blue World is

19 not visible outside of the leasehold, is with

20 SeaWorld -- is within the designated theme part

21 area, does not contain any structures over 30 feet

22 tall, the project does not impact traffic or

23 parking, and it captures and treats all surface

24 water runoff in SeaWorld's private treatment

25 facility which is compliant with the

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1 federally-issued NPDES permit, and compliant with

2 Regional Water Quality Control Board testing 3 guidelines and management practices.

4 This project is fully consistent with the

5 SeaWorld master plan. Blue World focuses on 6 education and science and provides opportunities for

7 people to speak directly with animal experts. We

8 provide educational messaging and conservation facts

9 through graphics and interactive exhibits to promote

learning.

11 Through education, we can develop an

12 appreciation for the killer whales at SeaWorld and

13 in the wild. I'd like to turn it over to Dave

14 Watson, legal counsel. Thank you.

15 MR. WATSON: Good morning, Chairman Kinsey

16 and members of the Commission. My name is David

17 Watson, and I'm here representing SeaWorld today. I

want to speak briefly about Coastal Commission

jurisdiction issues that have arisen in connection

with Blue World. I have summarized my statement in

the yellow page outline just distributed to you and

21

22 provided to your staff last Tuesday.

23 We have written two detailed letters to 24 Staff explaining SeaWorld's position that the State

25 of California does not jurisdiction to regulate the

Page 54 Page 56

1 management and care of marine mammal collections.

2 (Audience interruption.)

3 MR. WATSON: This issue involves

4 interpretation of complex federal and state

5 statutes. However, I want to summarize our position

6 as simply as possible. First, we believe that

7 federal law expressly preempts all state regulation

8 of marine mammal collections. The Federal Marine

9 Mammal Protection At contains an express federal

10 preemption provision reserving all such regulation

11 to federal agencies.

The Marine Mammal Protection Act regulates 12

13 taking of marine mammals. The federal regulations

14 define "take" to include, and I quote: "Restraint

15 and detention." A marine mammal exhibit or aquarium

16 is a restraint or detention.

17 As a result, all marine mammal exhibits or

18 aguariums are regulated exclusively by the federal

19 government. Nothing in the 1994 amendments to the

20 Marine Mammal Protection Act changed that fact. The

21 amendments authorize the federal agencies already

22 with exclusive jurisdiction over marine mammals to

23 regulate exhibits and aquariums pursuant to the

24 Federal Animal Welfare Act, which Staff has already

25 mentioned.

1

Page 55 Although the federal AWA allows state

2 regulation of other non-marine mammal animal

3 collections, the exclusive federal jurisdiction over

4 marine mammals has not been changed, altered or

5 eliminated.

6 Second, the Fish and Game Code delegates

7 exclusive power to regulate possession of mammals to

8 the Department of Fish and Wildlife and the

9 California Fish and Game commission. In addition,

10 the Fish and Game Code states that when federal laws

11 or regulations do allow the state to assume

12 jurisdiction over marine mammals, the Fish and Game

13 Commission may adopt such regulations.

14 Third, the Coastal Act states that the

15 Coastal Commission shall not establish or impose

16 controls over wildlife or fishery management that

17 duplicate or exceed regulation controls established

18 by the Department of Fish and Wildlife and the Fish

19 and Game Commission.

20 Neither the Department of Fish and Wildlife

21 nor the Fish and Game Commission have established

22 any regulatory controls over marine mammals as staff

23 has indicated.

24 Because the Coastal Commission may not

25 exceed with the Fish and Wildlife regulations state,

1 the Coastal Commission may not regulate where the 2 Department of Fish and Wildlife has not.

3 Fourth, we strongly agree with certain

4 statements about the Coastal Act as set forth in the

5 Blue World staff report. So I'm not being entirely

contentious here. The Staff reports, "No provision

of the Coastal Act expressly addresses the

8 management of animals that are kept in captivity in

an artificial environment."

The Staff report states, "The context and 10

11 language of Coastal Act Section 30230 which protects 12 marine resources concerns animals in the wild."

13 The Staff report further states, "The most 14 straightforward interpretation of marine resources

15 is that they consist of resources in the marine

environment." That is, marine resources are in the

17 ocean, not resources contained in on-shore

18 artificial structures.

19 SeaWorld exhibits and aquariums are

20 on-shore artifical structures. Therefore, Coastal

21 Act Section 30230 does not apply to SeaWorld

22 exhibits and aquariums.

23 Finally, the Coastal Commission has been 24 reviewing and approving SeaWorld development

25 projects including previous killer whale habitat

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expansions for more than 40 years, ever since the 2 Coastal Act was established.

3 The Coastal Act has never imposed any

4 condition, special or otherwise, on any SeaWorld

5 project based on Coastal Act Section 30230. There

6 has been some reference to the staff report prepared

for Journey to Atlantis in September 2002. That

8 report discussed Section 30230 in the context of

9 possible noise impacts on marine mammals.

10 However, the Staff report concluded the project was designed in a manner that eliminated

12 possible noise impacts. No condition of any kind,

13 special or otherwise, related to noise and based on

14 Section 30230, was imposed on Journey to Atlantis. 15 In addition, the Staff report did not

16 contain any explicit findings related to noise in

Section 30230. As a result, we firmly believe the 17

18 Commission does not have jurisdiction over

SeaWorld's marine mammal collection, and the

20 Commission has never asserted such jurisdiction.

Because this is a coastal land development 21 22 project, I would be remiss if I did not reiterate

Staff's conclusion that Blue World is fully

24 consistent with the SeaWorld master plan and the

25 Coastal Act, and all potential environment impacts

Page 58 Page 60 1 of the project were fully analyzed in the master 1 unprecedented research and enrichment opportunities. 2 2 plan EIR. This new habitat is part of the ongoing 3 From a pure land use regulatory 3 evolution of our park's whale environment. It will 4 perspective, this is a simple project, completely 4 provide all of us, marine experts and visitors, with 5 compliant with all regulatory requirements. 5 a deeper understanding and appreciation of these 6 However, we know you want to learn more about the incredible animals. We are partnering with leading 7 whales themselves. For discussion about that, I 7 marine mammal experts from institutions such as the 8 would like to turn the podium over to two people who 8 Scripps Institution of Oceanography, U.C. Santa 9 I believe have the greatest jobs in the world. Dr. 9 Cruz, U.C. Davis, U.C. San Diego and the American 10 Hendrik Nollens, SeaWorld's Senior Staff 10 Humane Association to ensure that our habitat 11 Veterinarian, followed by Lindy Donahue, SeaWorld 11 maximizes the benefit to a whale's health and well 12 Supervisor of Animal Training. Thank you. 12 being. 13 DR. NOLLENS: Good morning, Commissioners. 13 You will hear many things today. Some 14 I am Dr. Hendrik Nollens, a veterinarian at SeaWorld 14 people will be making purposely outlandish 15 San Diego. I have a veterinary degree from the 15 accusations. These are not based in fact. Some 16 University of Ghent in Belgium, a master's degree in speakers have opinions based only on biased media 16 17 marine biology from the University of Otago in 17 broadcasts, and are misguided or misinformed about 18 New Zealand. And a Ph.D. in infectious diseases of 18 killer whales in human care. 19 marine mammals from the University of Florida. 19 You will even hear from anti-zoo activists 20 I have authored over 30 peer-reviewed 20 masquerading as scientists. 21 papers that have appeared in 20 scientific journals 21 (Audience interruption.) 22 on various topics of marine animal health and 22 DR. NOLLENS: These individuals -- these 23 disease, I am a member of the Society for Marine 23 individuals do not care for, train or observe our 24 Mammalogy, the International Association for Aquatic 24 animals every single day like I do or the 150 25 Animal Medicine, the American Veterinary Medical caretakers I represent here today. If my knowledge Page 59 Page 61 1 Association, and the Wildlife Disease Association. of SeaWorld were limited to what is disseminated in 2 I am a former clinical assistant professor 2 unfounded media broadcasts or a movie, I would have 3 in marine mammal medicine at the University of 3 my reservations about SeaWorld too. Fortunately, as 4 Florida. I am currently responsible for the health 4 a staff veterinarian, I have the most intimate 5 and wellness of all SeaWorld San Diego's animals 5 insight of what goes on in the lives of the whales 6 including the killer whales. I have dedicated my 6 at SeaWorld, and it is my professional opinion that 7 life to the care and well being of marine mammals the reality is nothing like what some will try to 8 not only in a zoological setting but also in the make you believe today. 9 wild. I am a marine mammal health professional. 9 The whales at SeaWorld are cared for, loved 10 No matter whether you do or you do not 10 and provided for like no other animal I have worked 11 believe that animals in zoos play an increasingly 11 with. 12 12 important role in our digitalized society, one thing (Audience interruption.) 13 is -- must be very clear. With the approval of Blue 13 DR. NOLLENS: Let me set the record 14 World we are set to transform the habitat of our 11 14 straight. We do not separate dependent calves from 15 their moms unless the health of a calf is at risk. 15 Orcas into a dramatically better, larger, more 16 naturalistic, more dynamic and more enriching home. 16 We have not collected a killer whale from the wild 17 How could anyone who only has the whales' 17 in more than 35 years. We have reaffirmed that 18 best interest in mind possibly claim that this is a Orcas taken from the wild will not be part of our 19 bad thing? collection as stated in the Virgin Pledge and again 20 Blue World will double the size of the 20 in the project description. 21 whales' current home. It will be an even more 21 Today, we also clarify further our 22 dynamic environment with varied depths, fast-running 22 commitment, also applies to any cetacean taken after 23 water current and shallow areas similar to rubbing 23 January 2012, including any whales that are

25 Olympics.

24 beaches. It will have exchangeable electronic

25 modules cast into its walls that will allow for

24 reportedly captured for the -- for the Russian Sochi

Page 62 1 We know nothing more about the collection 2 of these Russian whales than what is reported 3 online. And we will not accept these whales, their 4 offspring or their genetic material. 5 The killer whales at SeaWorld are healthy, 6 anyone working with marine mammals, possibly even our opponents, will tell you that SeaWorld is the 8 world-wide leader in marine mammal veterinary care. 9 The killer whales at SeaWorld are not bored. Each 10 day there are husbandry exercise, learning,

12 that keeps the whales enriched and stimulated. 13 The whales at SeaWorld are not stressed. 14 The animals at SeaWorld don't face many of the 15 factors that cause stress in the wild, and in fact, 16 when scientists study stress, they use sample from animals at aquariums as baseline non-stress samples. 17 18 Teeth. Killer whales naturally develop 19 worn teeth, that regardless of whether they are in

11 relationship, play and research training sessions

20 the wild or at SeaWorld. They explore and 21 manipulate their environment with their mouth, which 22 leads to dental wear.

23 Many wild whiles have been found stranded, 24 dead with worn, infected and abscessed teeth.

25 Unlike wild killer whales, we provide comprehensive

Page 64 Our whales are thriving, which is evidenced

2 by how long they live. A recent peer-reviewed paper

3 in the Journal of Mammalogy, and a second

4 independent study by federal government researchers

5 found that killer whales at SeaWorld, and I quote,

"Live as long and sometimes longer than killer

7 whales in the wild." And the wild can be a

8 treacherous place. Disease, food shortages, boat

strikes. Wild whale populations are in peril. At

SeaWorld our oldest whale is over 50 years of age 10

11 and currently three generations of whales are living

as a family unit at SeaWorld San Diego.

13 The whales are thriving because they are 14 reproducing. Breeding is a natural, fundamental and important part of an animal's life. It is a sign 15 that an animal is living in a socially compatible 16 17 group with adequate resources and that they are in 18 good health.

Likewise, offspring are significantly enriching to groups of animals, especially for those species and depend on extensive social contact and cooperation such as killer whales.

23 When calves are born, you see increased 24 activity, pod swimming and synchronized behaviors.

25 Those years where a calf is dependent are the years

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19

21

22

1 medical care, comprehensive dental care that is 2 primarily based on prevent. Not one whale is 3 receiving anti-depressants.

Medications are prescribed according the 5 same ethics and principles of best veterinary 6 practice. According to the same principles, your 7 veterinarian may prescribe medication for your dog, 8 or your family doctor may prescribe for yourself.

9

If a whale has a bacterial infection it 10 will be prescribed an antibiotic. If something is 11 inflamed, we may prescribe an anti-inflammatory. A 12 mild sedative, such as Diazepam, may be prescribed 13 to make a specific medical procedure easier on both 14 the animal and the Staff, but it is not prescribed 15 to treat depression. The whales at SeaWorld don't

16 need anti-depressants. 17 The whales are fed the highest quality 18 food. The seafood is caught specifically for places 19 like SeaWorld, so we can always maintain the highest 20 standards for quality and cleanliness. In addition 21 we follow the rigorous U.S.D.A. guidelines governing 22 how the fish are delivered, thawed and prepared.

24 Food items are indeed used as a training reward.

25 But we would never deprive our whales of their food.

They are fed all their food every day.

Page 65 that the closest bond a whale ever experiences.

2 Quite frankly, depriving a social animal of the

3 right to reproduce is simply inhumane.

4 There is, by the way, no way to deprive a whale of reproducing without compromising its health

6 and well being. The technology to anesthetize

whales does not yet exist. And therefore whales

cannot be neutered or spayed.

9 Long-term oral contraception has never been 10 used, would be entirely experimental, and has been associated with fatal side effects in several other 11 species. The only other option would be to separate 13 males and females, which would require breaking up 14 family units.

15 However, Blue World was not developed to 16 increase our killer whale breeding capacity. Due to 17 a long gestation and nursing periods, whale populations do not grow rapidly. The SeaWorld 19 killer whale population spread throughout our four 20 parks has only grown by three percent per year over 21 the last 15 years.

22 Since we continued to honor our 35-plus 23 year practice and commitment to not collect animals 24 from the wild, it is not biologically possible for 25 this growth rate to substantially increase.

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11

Moving our whales to sea cages, we put their lives at risk. Our whales have been raised

3 under human care. Eight of the 11 Orcas at SeaWorld

4 San Diego were born in the zoological facility. Our

5 whales have been raised under human care, our whales

6 need human care to survive.

7 In the wild, these whales would suddenly

8 have to face the same natural and man-made threats

9 the wild whales are currently facing. They would be

10 exposed to parasitism, toxic algal blooms and other

11 contagious and potentially deadly diseases they have

12 never been exposed to before.

13 Water temperature fluctuation, bacterial

14 loads, industrial pollution, oil spills and fresh

15 water runoff after rainstorms could be deadly.

16 Animals living in sea cages often swallow trash and

17 rock, which can't be kept out of these enclosures.

18 Destructive weather and noise pollution from both

19 large complex enclosure and from shipping traffic

20 would be a significant issue.

And considering all these issues, these

22 mythical sea cages are not possibly a better

23 alternative than expanding, advancing and improving

24 the environment that is currently home to these

25 animals.

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I am a marine mammal health professional,
but I know that I speak here today on behalf of the

3 more than 150 members of my team when I saw that we

 $4\,$ care for these animals as if they were family. We

5 have altered our professional and personal paths for

6 these animals for the opportunity to see them every

7 day and for getting to know and better understand

 $8\,$ them. We have nothing but the whales' interest at

9 heart.

21

10 (Audience interruption.)

11 DR. NOLLENS: Not only do we care about

12 them deeply, we also see how they speak to future

13 generations. Just like they did to us. We want

14 these magnificent ocean ambassadors to continue to

15 inspire and educate others. And Blue World will do

16 exactly that.

17 Commissioners, I am here today to request

18 your approval for a bigger, better home for our

19 whales. I can tell you, Blue World is a win for our

20 whales. Now all we need is your support. Thank

21 you.

22 MS. DONAHUE: Good morning, Chairman

23 Kinsey, members of the Commission. My name is Lindy

24 Donahue, and I'm a supervisor of animal training at

25 SeaWorld. I have been caring for Orcas and dolphins

Page 68 1 for 15 years. I have a degree in education and $\mathfrak{m} y$

2 colleagues have bachelor's and master's degrees in

3 psychology, biology, zoology, animal science and

4 more. We have a combined over 140 years of

5 experience working with marine mammals. I work with

6 our whales every day. From 51-year-old Corky to new

7 baby Amaya, from grandma Kasatka to big brother

8 Nakai. I love them all. They are family to me.

9 I've spent all night monitoring Kasatka in labor,

10 I've marveled at the playfulness of Amaya, and I

took notice when Orkid didn't feel well.

12 One rainy night when we were anxiously

13 awaiting, we were anxiously awaiting our newest

14 calf, Amaya, to nurse. Hours had gone by and Amaya

15 was having trouble finding just the right spot and

16 11 -

16 position. We were starting to worry and wonder why

17 she wasn't catching on. That day the team watched

18 with amazement as Kasatka, an experienced mom,

19 brought her own youngster over to Kalia and

20 demonstrated right in front of her how to nurse. It

21 was such an incredible sight to see the new calf

22 nurse for the first time.

23 I'm a wife, mom, daughter and sister.

24 Becoming a mom has been of my life's greatest gifts,

25 and some day I look forward to my own daughters

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experiencing motherhood. At SeaWorld, watching

2 Kalia grow up, deliver her own calf, and experience

3 motherhood has been extremely special.

4 My hope is that once Amaya grows up she too

5 can experience motherhood herself. Denying Amaya or

6 any other Orca the opportunity to be a mother would

7 be cruel and inhumane.

B During the development of SeaWorld my team

9 has had the opportunity to provide input on what

10 would be most dynamic for the whales. We spent most

11 of our time observing, bonding with, exercising

12 mentally and physically challenging, playing with,

13 feeding and caring for our family of whales. Blue

14 World will offer more space, length, depths and

15 opportunities for all of these activities.

16 We've been working hand in hand with

17 engineers designers, and veterinarians to help

19 During our brainstorming sessions, we've discussed

develop the most state of the art habitat possible.

20 new ways to use the fast water current for exercise

21 and research projects. Dynamic enrichment features

21 and research projects. Dynamic emiliciment reacti

22 that actually give the whales choice and control

23 over their environment, and giant viewing windows24 for better scientific observation.

The tremendous size of Blue World alone

Page 70 Page 72 1 provides for enhanced socializing among the whales. 1 researchers, students and guests. Thank you. 2 2 We can't wait to see what the whales will come up CHAIR KINSEY: Thank you, Mr. Riley. Now 3 with on their own. At Blue World we will have more 3 we're going to move on, I'm going to invite 4 opportunity challenge our whales with interactive 4 Dr. Ingrid Visser up from the Orca Research Trust, 5 sessions. 5 who will have 15 minutes, and then Kim Ventre from I'm disappointed today that you'll hear 6 the Voice of the Orcas, will have 15 minutes, and 7 negative comments from former SeaWorld employees. 7 then we will take a lunch recess, and at that time 8 Some of these individuals have little experience 8 during that time, the Coastal Commission will also 9 with killer whales, others haven't worked at 9 meet in closed session, so we'll establish that 10 SeaWorld in decades. One who was removed from 10 we'll come back into open session before we leave 11 working with killer whales over a safety violation 11 the room. 12 and has since made a career out of disparaging 12 And I want to compliment everyone, for the 13 SeaWorld. 13 most part it's been an idea in which to express your 14 14 support while respecting the speakers. So thank you (Audience interruption.) MS. DONAHUE: They'll tell you -- they'll 15 for that. And let's see if we can hold on to that 15 16 tell you all kinds of misleading stories about our 16 way of being. 17 treatment of whales. These are lies. 17 With that, we're going to welcome 18 SeaWorld is the organization who pioneered 18 Dr. Visser. 19 a positive reward-based training philosophy that 19 DR. VISSER: Thank you very much for having 20 uses a variety of reinforcement items to interact 20 me here today. I have flown in from New Zealand 21 with our whales. This method has since been 21 specifically to come to talk to you. I have not 22 universally adopted for conditioning both domestic 22 been paid to be here. I've come voluntarily because 23 and zoo animals. Our animals get all of their food 23 I am so concerned about the situation. 24 every day and choose to participate in sessions. 24 I've been very interested in hearing some 25 Let me tell you, you cannot force a killer 25 of the comments that have been presented here. I Page 73 Page 71 1 whale to do anything. 1 believe that as a scientist, it's important that we 2 2 separate the business rhetoric from the facts, and (Audience interruption.) 3 MS. DONAHUE: I have given a lot of thought 3 that's what I'd like to do today. I do have some 4 to Blue World and what it will mean for our Orcas. 4 slides, please. 5 I care deeply for every one of the whales, and I've 5 Visser, V-i, double s, e-r. 6 always wanted what is best for them. We know our 6 Thank you, sir. 7 habitat is not the same as the wild, but that 7 Okay. So I thought I would just give you a 8 doesn't mean that our whales are not thriving. 8 little bit of a brief introduction to myself because 9 Whales living in human care experience rich 9 coming from New Zealand you may not know who I am. 10 fulfilling lives. 10 I've been studying Orcas since 1992 in the wild, Life at SeaWorld is not better or worse 11 from the polar waters of Antarctica to the tropical 12 than the wild, it's just different. I have 12 waters of New -- Papua New Guinea, but also in 13 dedicated my life to these animals and I would 13 New Zealand. 14 never, ever do anything to harm them. I believe 14 I've been involved in eight different 15 from the bottom of my heart that the expanded 15 rescues of Orca in the wild that have all been 16 habitat, fast water current, rubbing beaches and 16 returned to the wild. And I've published 20 peer 17 other enrichment opportunities of Blue World will be 17 reviewed papers that specifically deal with Orca. 18 a tremendous enhancement to our whales' lives. I 18 But I have also visited Orca in 11 different 19 cannot wait to see them explore their new home. 19 facilities that are held captive. 20 20 That includes the three SeaWorld Thank you very much. 21 MR. RILEY: In closing, I appreciate your 21 facilities, and just yesterday I was in the 22 time today. We're here to answer any questions you 22 San Diego facility where interestingly I was 23 may have, but if I leave you with one thought: Blue actually told I had to leave. Now, obviously 24 World is going to be a great enhancement to our Orca 24 SeaWorld is concerned about me being here because I 25 habitat. First for our whales but also for 25 am speaking as a scientist, and they're concerned

Page 76 Page 74 1 about what I've observed at their facilities. So 1 to life in tiny little concrete boxes. 2 I'll leave it at that, but just so that you know, I 2 This is an example that you're going to 3 was told to leave. 3 probably see a few times today. Up in the very top Now, I have also got experience working 4 inside the circle is a little blue box. That little 5 briefly with Keiko, who the industry will tell you 5 blue box represents one of the tanks at SeaWorld. 6 was a non-success. You would probably know him as 6 Albeit one at San -- sorry, Orlando, not at 7 Free Willy. It was a success. San Diego, but the concept still applies. 8 (Audience interruption.) The new proposed tank will be approximately DR. VISSER: Now, we also work quite the depth of the circle around this box. The yellow 9 9 10 extensively with my project with Orca in the wild, 10 line represents an average dive for a single dive of 11 and that's what I'd like to do today is speak to you 11 a wild Orca. A single dive. They can do anything 12 about the comparisons between Orca in captivity and 12 up to 500 of these in a day in the wild. So a tank 13 in the wild, put that into perspective for you. 13 that represents that little blue circle up in the 14 From research we know that Orca travel on average 14 top does not meet the needs of these animals. 15 138 miles a day. Now, that's not just a one-day 15 To put it again into perspective for you 16 event. This is two different studies that have 16 and something that you can relate to, I did not know 17 shown these animals are doing this over extended 17 the dimensions of the Statute of Liberty, I 18 period. Sometimes for 44 days the average distance 18 apologize, I had to look them up, but when I saw 19 has been 138 miles. them, I was horrified. Four times the size of the 20 So I wanted to put that into perspective 20 Statute of Liberty for a regular dive for an Orca. 21 for you. If we take a circle around SeaWorld's So let's put that again into perspective of 21 22 proposed new tanks, and we do 122 kilometers or --22 what you would see at this new proposed tank. The 23 sorry, 222 kilometers or 138 miles, that takes us 23 new proposed tank would be approximately at its

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1 of Liberty holds is 23 feet long. So two times the 2 length of the tablet, not four times the length of This new tank does not meet even these 3 basic requirements, no tank ever will. No facility 4 of any sort ever will. It's a true fact. It's a Okay. Now, there are definitely some 7 populations of Orca who don't travel those big 8 distances. We know this, but it's their choice. 9 They are not contained within tanks, they are not 10 sent into medical tanks. They are not separated, 11 they have a choice. And these animals in captivity 12 around the world including SeaWorld's animals, do Now, we know that Orca have been around for 15

3 the statue. That's what they're proposing. This is just a bigger box. You will hear SeaWorld say many things 6 about what they do. Some of them are actually 7 pretty good. But some of them are atrocious. 8 Making these animals do tricks is not what they 9 should be doing. But I will tell you that coming 10 out and seeing these sort of behaviors, this is 11 normal behavior; it's not normal behavior. This is 12 a trick. Okay. They liken it to the situation that 13 you see with Orca in Argentina. This is a research 14 project that I'm involved in. The Orca there come up onto the beach, but 16 they do it for survival. They do it to hunt their 17 food. This is not a trick. This is a risk for the 18 animals at times, but this is very real. And 19 SeaWorld tries to tell you coming out onto a slide 20 is normal behavior. It's not. There are fewer than 21 20 Orca in the world who have specialized in this 22 particular behavior. Now, you've also heard about the teeth. 24 This is a photograph that I took of an Orca in 25 SeaWorld. These teeth are broken off, not because

Now, the tablet that your wonderful Statue

24 maximum 50 to 55 feet deep. Okay.

24 in captivity, you still do not take away the fact

25 that they evolved in the wild, they have not evolved

24 well south of the border. If we did just two days'

1 two days.

5 scientifically proven thing.

13 not have this choice.

2

14

25 travel, that takes us up well north of here. That's

23

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Page 78 1 of food handling as you were just told by the 2 esteemed (inaudible) I'm criticizing the concept of 3 what he's trying to portray to you. 4 This animal here as tooth damage as an 5 individual, not at a population level, which we do 6 see, but as an individual because it is kept in 7 captivity, because it has chewed on the side of the 8 tanks, because it has chewed on the bars in the 9 tanks. This is not because it has been handling its 10 food. Food handling happens because in the wild,

13 The animals do not handle their food. In 14 the wild, Orca are known to hunt sharks, I know 15 this, I'm one of the scientists who has published 16 about it. SeaWorld will tell you that it's -- they 17 get, Orca in the wild get tooth damage because of 18 handling sharks. And yes, it's believed that some

11 they have to capture their food. In SeaWorld it's

19 of them do, but it's not been proven. 20 In New Zealand, these Orca which I see on a

12 shoved down their throat in handfuls.

21 regular basis also specialize in hunting for rays. 22 When they handle the rays and the sharks, this is 23 when we would expect to see teeth damage, if it is

24 as proposed by SeaWorld and their fairy tale

25 concept.

7

14

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18

1 But here we have a photograph of an Orca 2 handling a ray. This Orca I know also hunts sharks.

3 You can see very clearly there that its teeth are in

4 pristine, perfect condition. I know of not a single 5 Orca in the whole New Zealand population that has a

6 cracked or broken tooth.

We recently had some Orca turn up in 8 New Zealand that all died. They stranded and died. 9 It was a very tragic event. But three of those 10 animals had worn-down teeth to the gums. But they 11 were worn down as an age-related food-handling

12 situation. Not because they were chewing on 13 concrete tanks or bars.

So the size of the tank is not going to 15 alleviate the stress issue that has created this 16 problem. Now, also, when I was at SeaWorld I 17 photographed in San Diego the images both on the 18 left and on the right. This is young Nakai. Nakai

19 was injured. SeaWorld told everybody that it was

20 from contact with the side of the tank. Now, I 21 quote that. "Contact with the side of the tank."

22 If that's what their tanks are doing to

23 their animals, this is not a good concept for you guys to be endorsing getting a bigger one.

25 (Audience interruption.)

Page 80 1 DR. VISSER: However, I truly believe as a

2 scientist that this was not from contact from a

3 tank. This was from aggression. Close up you can

4 see four puncture marks that match the spacing on

5 Orca teeth. And on my professional career, I swear

that I truly believe that this was from aggression.

7 Now, Nakai's wound on the right, you can see it's

8 nearly healed, but this is four years on and it's

still not completely healed.

10 Aggression I have observed at SeaWorld 11 every time I have gone to any of the parks. This is the same Orca, Nakai, hammering into the side of the 13 young calf so hard his rostrum is buried into the side of that calf. I was absolutely horrified and 15 disgusted, not only by what I saw, but by the staff 16 member standing there laughing and telling the public that his was play. 17

(Audience interruption.)

19 DR. VISSER: In the wild you never see 20 this. This is what you see. Two weeks ago, I spent

22 hours with a mother grieving over her dead calf.

22 She carried that calf lovingly for three days. That

23 is what happens in the wild. You get true family

24 bonds, not construted by humans. You get families

25 who care for each other. You do not get aggression

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where young makes are nailing young calves against 2 the side of tanks. It just doesn't happen.

Now, these two photographs show two 4 animals. The one in the top is the mother of that

5 young calf. These are self-mutilation wounds.

6 These Orca have inflicted them themselves because of

7 the stress in their tanks. You can see scars where

8 this has happened previously. Now, the animal on

the bottom left, her name is Morgan. She was taken 9

10 from the wild, albeit under a rescue, yes, she

definitely needed help, we have never denied that.

12 The problem is that SeaWorld now owns her, and

13 SeaWorld holds here in an overseas facility and

14 SeaWorld's pledge conveniently excludes her.

15 So her offspring will be used because she's 16 not included in your caveat that you guys have put

17 in place. Let's not even go down the whole thing of

18 the dorsal fins, but suffice it to say that in the

19 wild, less than one percent of adult males have a

20 dorsal fin that is collapsed. But in all aquariums

21 all around the world, one hundred percent of adult

22 males have collapsed dorsal fins.

23 Now, you don't have to be a scientist to work out that there's some correlation going on

25 there. How much money is SeaWorld going to spend on

this? There are all sorts of proposals. But you've 1
also been asked and told to look at the options of 2
sea pens. I know that's not on your mandate, I know 3
that's not in your jurisdiction, but I beg you as 4

5 individuals to consider it from the bottom of your6 heart as something that can be recommended to

7 SeaWorld to look at.

8 Cetacean sanctuaries do not have to be 9 scary, big things like the vets make them out to be.

10 These places can be monitored, they can be

11 controlled, and believe it or not, the ocean is 12 actually a great place. They'll tell you it's a

13 scary, bad place, but hundreds of thousands of Orca

14 manage to survive out there.
15 But because these animals are coming from

16 captivity, they are in a compromised situation. We 17 realize that they may need some level of care beyond

18 just putting them in a sea pen. So it is feasible

 $19\,\,$ to have medical pens in there. It is feasible even

20 to go to the extent where SeaWorld could have an

21 off-site facility where the public could go, the

22 public could still see Orca. Let's put these

23 animals into a retirement system, let's put them

24 possibly into a rehabilitation center. And even

25 possibly look at release into the wild.

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16

1 The public doesn't have to be deprived of 2 seeing these animals that are now there, but we can

3 phase them out, and I really hope that you guys will

4 take the right step in the right direction. Thank

5 you very much.

6 (Audience interruption.)

7 CHAIR KINSEY: Thank you. Thank you.

8 Okay. Please, please remember what we're asking for

9 in the way of audience participation, and we're

10 going to move on now to the next speaker, Kim

11 Ventre. And after this we will be taking our lunch

12 recess and closed session. Welcome.

13 MS. VENTRE: Hi. Thank you.

14 CHAIR KINSEY: You have 15 minutes.

15 MS. VENTRE: I'm actually sharing my time

16 with John Hargrove.

17 CHAIR KINSEY: Certainly.

18 MS. VENTRE: So I have some photographs

19 that are on there, but is it possible to just scroll

20 through them. They're not really, they're just

21 teeth photos and things like that.

22 So thank you very much for having me. I'm

23 here today on behalf of Dr. Jeffrey Ventre and

24 Dr. John Jett. Dr. Ventre practices medicine, is

25 with patients today; Dr. Jett is a professor

Page 84 teaching environmental science. Jeff and John were

2 trainers at SeaWorld's Orlando flagship working

3 closely with the Orcas I will describe.

They've published peer-reviewed research

5 papers in a university textbook chapter on Orca

6 captivity. I'm Kimberly Ventre, an entrepreneur

7 with a master's degree in urban planning. I'm a

8 California resident and a California voter. We're

9 all three volunteers and give our time to

10 conservation for free.

11 I only mention this because it speaks to

12 our motivation. There are many paid industry

13 representatives or employees who obviously support

14 SeaWorld's policies and practices. Jeff, John and I

15 are completely independent.

We want to share some of the stores

17 SeaWorld does not publicize. None of these stories

18 will be made better by building bigger pools.

19 During Dr. Ventre's time at SeaWorld he found the

20 killer whale, the Kanduke, to be particularly

21 tragic. Like famous captive Tilikum, Duke weighed

22 12,000 pounds and had a collapsed dorsal fin. Like

23 Tilikum, he was less maneuverable and subdominant,

24 big, subdominant, and with no mother and status, he

25 was bullied, raked and beaten up.

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Tormented in his captive world, Duke would
beat his head against the stage with such force you

2 2000 1120 11000 against the stage with sadi 10100 fo

3 could feel the impact of it during the shows. His

4 jaws would bleed regularly. Duke had no viable

5 teeth left from grinding them on the walls. My $\,$

6 brother describes applying black zinc oxide to his

 $7\,$ back and dorsal fin as the skin would blister from

8 lying in the Florida sun. During the night,

9 hundreds of mosquitos would land on Duke's back,

10 biting his blistered skin until he decided to move

11 and swim below the surface.

12 Another Orca, Taku, was captive born, but

13 no less tragic. As Jeff watched Taku grow, he

14 noticed that even at almost three years old, Taku

15 was still nudging his mom, Katina, for milk and

16 sometimes nursing.

17 Unfortunately for Taku and mom Katina, when

18 he became sexually mature, he impregnated her,

19 producing a daughter who was also his sister in

20 $\,$ 2006. This in-bred Orca, Nalani, was created by the

21 confines of SeaWorld tanks. It sent a shock wave

22 through SeaWorld and Taku was quickly shipped away

23 from the only family he ever knew, dying just one

24 year later.

Duke and Taku both had similar deaths in

25

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1 unnatural environments away from their families. In

- 2 '90, Duke died of Saint Louis virus encephalitis.
- 3 In 2007 at the age of 14, Taku died of West Nile
- 4 virus. Both of these viruses were transmitted by
- •
- ${\bf 5}$ $\,$ mosquito bites and are typically not fatal. These
- 6 viruses only attack the brain of victims with
- 7 compromised immune systems.
- 8 Both Duke and Taku had teeth rot, gum
- 9 disease, and were chronically medicated. Their
- 10 tragic deaths are not featured in SeaWorld's
- 11 literature.
- 12 Dr. Jett tells similar stories. Watching
- 13 Winnie, a very sweet, docile female being
- 14 continuously harassed, chased and beaten up was
- 15 heartbreaking for him. He watched her cower in the
- 16 corner, come out of the water onto the slide out
- 17 areas to escape attacks. During one event she was
- 18 raked and bleeding so badly that the entire pool
- 19 system was darkened with her blood. As a result,
- 20 the next show had to be cancelled.
- 21 John also describes listening to Goodrem
- 22 (sic) emit distressing vocals so loud they could be
- 23 heard everywhere through the park, even the employee
- 24 parking lot. Shamu shows were cancelled during her
- 25 chilling vocalizations which she would repeat

- 1 government administrators are pressured into
- 2 changing reports or citations, not to mention the
- 3 awful conditions from many other animals.
- 4 We hope these stories and voices are not
- 5 shouted down by corporate money and slick PR. The
- 6 Florida-based animal circus and captivity industry
- 7 has fallen out of favor and is in major decline. As
- 8 of 2014, only 21 percent of Americans actually favor
- 9 captivity.
- SeaWorld as announced plans to expand to

 China and the Middle East where laws and views are
- 12 more lenient. The expansion globally will only
- 13 encourage more captives world wide. SeaWorld's
- 14 financials show huge debt, multiple shareholder and
- 15 class action lawsuits, yet they continue to spend
- 16 enormous amounts on lobbying and advertising. As
- 17 attendance continues to drop, are local citizens
- 18 going to be left bailing out this project?
- 19 California leads the world in innovation,
- 20 tech, green energy, genetics, aerospace. We should
- 21 be seeking something better for our state, not
- 22 propping up a dying industry with bigger pools.
- 23 SeaWorld could be real heroes if they
- 24 evolved into the 21st century and changed their
- 25 business model. Today, let's seek the right side of

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1 unchanged for hours on end.

2 Goodrem died from internal hemorrhaging

- 3 after SeaWorld vets manually pulled a dead fetus out
- 4 of her body. Hearing the details of how she died
- 5 and how long it took her to die is terribly painful.
- 6 Orca Nair (sic) died a slow death after two
- $7\,$ years of being forced fed her food and medications.
- 8 Nair's mom, Goodrem, and the other whales had little 9 to do with her as she was disabled and permanently
- 10 separated from them. Nair's situation, like the
- 11 others mentioned, made John's view of killer whale
- 12 captivity in a completely -- made him view captivity
- 13 in a completely different light.
- 14 In terms of care, John and Jeff were always
- 15 concerned by the number and amount of drugs the
- 16 whales were given. It seems natural to ask what is
- 17 it about captivity that requires so much medical
- 18 intervention.
- 19 We think that the dental teeth damage and
- 20 drilling procedures that occur at places like
- 21 SeaWorld is probably the most tragic consequence of
- 22 captivity, and I know that Dr. Visser went over
- 23 that. Exploitation and marginalization with the
- 24 industry extends to low-wage employees, most without
- 25 benefits. Injured trainers are afraid to speak up,

- 1 history, the environmentally sound, transparent,
- 2 cruelty free and uplifting, something all of
- 3 California can be proud of. Blue World is old
- $4\,$ world. I urge you to vote no on this old world
- 5 expansion.
 - (Audience interruption.)
- 7 MR. HARGROVE: Good morning. I'm John
- 8 Hargrove, and I'm here today to ask you to deny
- 9 SeaWorld's request for a permit to expand their
- 10 killer whale tanks. I'm a former senior killer
- 11 whale trainer for SeaWorld with 12 years of
- 12 experience with the company, both SeaWorld of Texas
- 13 and California, resigning my position in August,
- 14 2012. I was also a supervisor of killer whale
- 15 training with Marine Land in France.
- 16 The health effects due to confinement in
- 17 captivity is irrefutable. Due to boredom and 18 stress, the whales peel and eat the paint in the
- 19 tanks. They also wear down their teeth by
- 20 excessively rubbing their teeth on the concrete and
- 21 bite the stage and ledges from frustration, causing
- 22 the teeth to fracture. This damage forces us to
- 23 manually drill the teeth with a metal drill bit
- 24 without anesthetic.
 - Trainers, not vets, perform this risky

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Page 90 1 procedure. Once the holes are drilled, the whale 2 must endure daily multiple invasive irrigations with 3 a powered machine with a hydrogen peroxide solution 4 as we dig into the tooth with a metal catheter. 5 This now causes the whales to be at greater risk to 6 deadly infections and in fact this has happened. 7 Captive Orcas are heavily medicated. They 8 are treated for ulcers from chronic stress and for 9 countless infections from multiple types of 10 antibiotics. We have medicated a whale for epilepsy 11 and yet we still swam with him despite the obvious 12 dangers associated with both his condition and his 13 mental state being compromised due to the side 14 effects of the medication. Often we witness self-mutilation as whales 15

16 due to boredom expressed obsessive behavior that 17 caused injury to their faces and rostrums which 18 became bloodied and bruised and often caused them to 19 what we refer to as shutting down or refusing to 20 eat. Despite our best efforts to extinguish this 21 undesirable behavior, through SeaWorld training 22 principles, we were unsuccessful.

23 In-breeding has now become a serious issue. 24 Despite the fact that science has prove Orcas don't 25 in-breed in their natural habitat, these social

Page 91 1 mechanisms break down in captivity. Taku in-bred

2 his mother, and Keto, who killed Alexis Martinez,

3 and the uncle of Kohana, has currently in-bred her

4 twice by the age of eight resulting in two calves.

5 She rejected both calves and the second died within

6 their first year of life.

7 Important to note is that natural breeding 8 in the wild occurs between 13 to 15 years of age.

9 This brings me to discuss the artificial

10 insemination program at SeaWorld, which began in the

11 year 2000, and I was on the team that performed the

12 first successful AI procedure in the world on

13 Kasatka. I have trained this procedure many times

14 through the years and in control of the whales for

15 their procedure when performed.

16 There are two very disturbing aspects about 17 this. First, SeaWorld continues to ignore science

18 by artificially inseminating females with sperm from

19 Orcas they would never interact with in the wild,

20 and certainly not breed with. By forcing this

21 unnatural behavior on these captive Orcas, SeaWorld

22 is creating hybrid Orcas that have no true social 23 identity and do not exist in the natural world.

24 Kalia at the age of eight in 2013 was

25 forcibly artificially inseminated. At only eight

Page 92 1 years old she is just a kid, and years away from her

2 body being fully developed. This abomination has

3 led the world-renowned and respect Dr. Jane Goodall 4 to come forward and issue a public statement just a

5 few months ago stating, "SeaWorld's breeding program

is no longer defensible by science and should be shut down."

8 SeaWorld still states they do not separate

9 mothers from their calves, even posting an image of

Takara and her calf Kohana on their SeaWorld 10

11 website, even though Takara is in Texas and Kohana

12 is in Spain.

13

(Audience interruption.)

MR. HARGROVE: After taking Takara from her 14 15 mother, Kasatka at age 12, even though they would

16 stay together for life in the wild, SeaWorld chose

17 not to tell the public the rest of the story. That

18 Kohana was taken from Takara at only three years old

19 when shipped to Spain to be in-bred by her uncle

20 Keto. Nor the fact that Takara was taken from her

second calf, Trua, also age three, when they shipped

22 her to Texas while she was seven months pregnant

23 with Sakari.

24 After I testified before the California 25 State Assembly for proposed legislation AB 2140,

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corporate vet Christopher Dold answered, "No, we 2 don't separate mothers from their calves," then only

3 to switch his story to say only in rare cases if the

4 calf is in imminent danger.

I am certain that SeaWorld is responsible 6 for taking at least 19 calves from their mothers,

7 and only two of these were medically necessary due

to extreme aggression by the mother toward the calf.

SeaWorld now attempts to classify a calf as

9 10 a nursing animal still dependent on their mother,

and therefore acceptable to separate them after they

stop nursing. Science has proven these animals stay

together for life in the wild, and SeaWorld

separated Keet from his mother, Kalina, when he was

15 only 20 months old and still nursing.

16 As an apprentice trainer in 1993, 1994, I

was responsible for detailed documentation of the

whales' behavior including calf nursing. It was

19 observed and documented that Keet still had milk in

20 his mouth, still nursing Kalina, when she was

21 shipped back to Florida.

22 Anyone who challenges or disagrees with

23 SeaWorld's business model of keeping captive animals

24 for entertainment and profit, are immediately

25 labeled as extreme animal rights activists in an

Page 94 Page 96 1 effort to discredit them. 1 anyone who speaks out against them is severe. 2 2 I reported potentially unsafe working SeaWorld sent multiple legally-threatening 3 conditions at SeaWorld of California to CalOSHA. An 3 letters to me warning me not to publish my book and 4 inspection by the agency resulted in current 4 threatened to file an injunction to stop it. After 5 multiple safety violations and for preventing 5 SeaWorld publicly denied they sent any 6 employees from reporting workplace hazards. I have legally-threatening letters to me --7 been named on the government's witness list for this 7 (Audience interruption.) MR. HARGROVE: -- a San Diego-based 8 case. 9 journalist had one of the letters independently One only needs to go to the official NOAA 10 government site to see all the ages and causes of 10 verified as a legally-threatening letter. 11 death of all SeaWorld-owned whales to realize that 11 Withholding fruit from the whales, this is very 12 despite what they try to sell you with their important, for behavioral reasons is common by some 13 commercials and what they told you today, these trainers including management. All five former 14 animals are not living anywhere near their SeaWorld trainers also featured in Blackfish, 15 equivalent of their wild counterparts and are dying supported my claim and the animal training records 15 16 in painful and drastically premature ways. It's 16 which SeaWorld refuses to release proves it. A 17 documents. It's in black and white. You cannot judge has already ruled SeaWorld cannot claim their 17 18 dispute it. 18 training techniques and protocols are trade secrets 19 SeaWorld's proposed expansion is deceiving. when they perform these techniques -- because they 19 20 The expansion already includes existing real estate 20 perform these techniques in front of thousands of 21 or tank space, the already built Dymo Shamu pool. 21 public guests. 22 22 Regardless, when you hear from the prominent marine Caging and enslaving these animals so that 23 mammal scientist and researchers today, the 23 you can have a fun day at SeaWorld is not the 24 expansion does not offer any meaningful improvement 24 answer. An expansion of any size does not benefit 25 in the life of an Orca compared to the life the live 25 the whales. SeaWorld has already stated they have Page 97 Page 95 1 in their natural habitat. 1 no intention to stop their breeding program, nor 2 SeaWorld's world class veterinary care only 2 their artificial insemination program, which means 3 exists to treat the ravaging consequences from 3 this incremental amount of space will soon be filled 4 living in captivity. Wild Orcas do not need their 4 with more whales and whales artificially engineered 5 teeth drilled or be pumped full of drugs to treat 5 that don't exist in the natural world. Important to note about this construction 6 infections, anxiety or ulcers. Hyper-aggression 7 is that certain whales like Kasatka in California 7 between whales forced into confined spaces who would 8 never interact in the wild has resulted in a death 8 have a long history of becoming serious agitated 9 of an Orca in California which has never been 9 during construction, escalating to coming out of the 10 observed in the wild. 10 pool attempting to aggressively grab unsuspecting Under management direction, I lied to the 11 trainers. 12 public for years, denying we used chlorine and other 12 Approval of this expansion will promote 13 lethal chemicals in our water with the animals. I 13 this industry world wide and encourage wild captures 14 also lied about being disciplined for announcing elsewhere. Captivity is still captivity, no matter 15 over the radio that we could smell elevated ozone 15 how gentle the jailer or size of the sail, these 16 levels because we did not want the public to pick up 16 animals belong in their natural habitat. Thank you. 17 on that. We were also directed to lie about 17 CHAIR KINSEY: Thank you. Thank you both. 18 circumstances about aggressions between us and the 18 (Audience interruption.) 19 whales, despite the fact our aggressions with the 19 CHAIR KINSEY: That completes that 20 presentation. We will -- we will now be going into 20 whales were clearly documented.

23

24

25

1:45. Thank you.

21 our lunch recess and closed session. And I

22 anticipate being back in this room between 1:30 and

(Lunch recess and closed session.)

CHAIR KINSEY: Thank you. Welcome back.

The SeaWorld spokesperson directly lied to

22 the public, saying the trainers did not believe the

23 whales' behavior was aggressive, which was patently

24 false. There is a blatant lack of transparency by

25 this company and history of retaliating against

21

Page 100 Page 98 1 Thank you your patience. I hope you've been 1 MR. GOODMAN: So thank you, Chair Kinsey 2 enjoying your time waiting. We are going to 2 and Commissioners for hearing from us today. I am 3 continue and as we know, we have a number of folks 3 Jared Goodman on behalf of PETA and the 130,000 4 who are interested in speaking right down to the 4 people who have joined us in urging you to vote 5 individual. We're still going through some 5 against SeaWorld's Blue World project. It would be 6 organized presentations, and I wanted to invite up the best decision for the Orca and for the state of Jared Goodman from PETA who would have 15 minutes --California. 8 (Audience interruption.) Approving SeaWorld's plan would be an 9 CHAIR KINSEY: There you go. Yeah. Get enormous step backward for animals abused in the 9 10 that last, one last shout out because we're going to entertainment industry at a time when public opinion 10 11 not do that anymore. 11 has shifted away from supporting captivity and (Audience interruption.) 12 decisions makers in the state are working hard and 12 13 CHAIR KINSEY: Okay. tirelessly to put an end to it. (Audience interruption.) 14 14 In just the past year, Oakland and 15 CHAIR KINSEY: Enough. Okay. 15 Los Angeles have passed laws to prohibit bull hooks, 16 which are weapons used to abuse elephants in the 16 COMMISSIONER GROOME: Need to report on 17 closed session. 17 circus, effectively banning those circuses from 18 CHAIR KINSEY: Thank you. That's only 18 entering the state -- or from those metropolitan 19 fair. Before you begin, Jared, I wanted to make areas. Also Ringling Brothers announced that it 19 20 sure that we have a report out of our closed would stop using elephants in circuses after nearly 21 session, just to explain that. Turn to our chief 21 150 years, acknowledging that consumers have turned 22 counsel. 22 against the archaic practice. 23 MR. PEDERSON: Thank you very much, Chair 23 SeaWorld is nothing more than a marine 24 Kinsey. The Coastal Commission met in closed 24 circus, and the Orcas are their elephants. SeaWorld 25 session today to discuss the following matters of 25 admits that its plan is to breed more Orcas for Page 99 Page 101 1 litigation. AES Southland Development versus these new tanks, which would effectively undo any 2 Coastal Commission, Marina Coast Water District 2 marginal improvements to the quality of life that 3 versus Coastal Commission, Aqua Legacy Development 3 alleges that these tanks would offer. According to SeaWorld, the tanks would be 4 versus Coastal Commission, City of Dana Point versus 4 5 Coastal Commission, and a matter of potential 5 designed to accommodate up to 20 Orcas, but it holds 6 litigation. The Commission received litigation 6 only 11 of them in the tanks now. Even by its 7 self-imposed limitation, it may nearly double the 7 advice, but took no action on those matters. In 8 addition, given the Commission status at this stage 8 number of Orcas in these tanks, which would leave 9 of SeaWorld's pending application, the Commission is 9 the individual Orcas with less space than they 10 facing a risk of pending -- of litigation being 10 currently have. 11 filed, so there was discussion of potential 11 This project is about desperately trying to 12 litigation risks as well. The Commission took no 12 improve its badly-damaged reputation, not about the 13 action on that. Thank you. 13 lives of the Orcas who are currently confined there. 14 CHAIR KINSEY: Okay. Thank you all for 14 The Commission's exercise of its authority over 15 your courtesy. I'm going to invite Jared to begin 15 captive marine mammals is consistent with the 16 at this point in time. 16 Coastal Act's language, its intent, the Commission's 17 MR. GOODMAN: Thank you. I'm going to be 17 own precedent, and its history of unwavering 18 taking only about 12 and a half of the 15 minutes, 18 vigilance over all coastal resources. Accordingly, 19 and the rest is going to be ceded to Ms. Pamela we are urging the Commission to deny SeaWorld's proposal, which would fuel the unregulated growth of 20 Anderson, who will be coming up here. 21 (Audience interruption.) 21 the company's Orca breeding program and cement this 22 CHAIR KINSEY: All right. There are seats 22 failing business' place within the coastal zone. 23 for those who will be part of a presentation. I 23 The Coastal Act was enacted to protect, 24 encourage you to be sitting and ready to go. Thank 24 maintain, enhance and restore the overall quality of

25 you.

25 the coastal zone environment and its resources,

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1 including marine resources and healthy populations

- 2 of all species of marine organisms. The legislature
- 3 considered it necessary to provide maximum state
- 4 involvement in activities that affect California's
- 5 coast and avoid long-term cost to the public, and a
- 6 diminished quality of life resulting from the
- 7 mis-use of coastal resources.
- Although the Coastal Act focuses on 8
- 9 protecting open spaces in wildlife in their native
- 10 state, it contains no limiting language that would
- 11 exclude captive wildlife. Rather, the legislature
- 12 required that the Commission protect all resources
- 13 that exist with the coastal zone as the Orcas at
- 14 SeaWorld plainly do, which is why we're hearing this
- 15 today.
- 16 The Act applies to both natural and
- 17 artificial resources, whether they are on public or
- 18 private lands, to find that the Act protects only
- open waters and free roaming animals would render
- 20 this language meaningless.
- 21 The Commission has exercised its
- 22 jurisdiction over every part of the coast, from
- 23 pristine preserves to abandoned and decaying
- 24 industrial areas, and just as the Commission still
- 25 controls natural spaces that have been spoiled, it
 - Page 103
- 1 also retains jurisdiction over Orcas within the
- 2 coastal zone who have been captured or who were born
- 3 in captivity.
- 4 The Commission doesn't just retain
- 5 jurisdiction over marine mammals, but has also
- 6 repeatedly exercised its jurisdiction without
- 7 fanfare or debate. Just last year when asked to
- 8 authorize the repair and replacement of aging pools
- 9 at the Long Brain (phonetic) Laboratory in Santa
- 10 Cruz, the Commission specifically considered where
- 11 the displaced dolphins would be held during
- 12 construction. Although the Commission didn't
- 13 include an analysis of its jurisdiction over these
- 14 dolphins, none was needed. The Commission had no
- 15 reason to question the scope -- the scope of its
- 16 authority either then or now.
- 17 To defect controversy and criticism,
- 18 SeaWorld has for the first time tried to cast doubt
- 19 on the Commission's authority over captive
- 20 cetaceans. There was little doubt that the Act
- 21 applied to captive marine mammals when the
- 22 Commission considered SeaWorld's 2002 Splashdown
- 23 project that we've discussed, and in fact the
- 24 Commission specifically invoked Section 30230 of the
- 25 Act and noted, "It protects marine resources and is

the most applicable Coastal Act policy with regard

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- 2 to marine mammals that are held in captivity at
- 3 SeaWorld.
- 4 The Commission just asked the noisy ride
- that was built might affect the captive dolphins. 5
- Again, SeaWorld didn't challenge jurisdiction, but
- simply provided a report that said there will be no
- 8 greater impact on the animals after as before the
- ride was being built.
- 10 Even now, as the Commission has come to
- 11 examine its jurisdiction over captive marine
- 12 mammals, its conditioning approval of SeaWorld's
- expansion on noise mitigation efforts that must be
- 14 taken to protect these very same captive animals.
- In fact, the Commission has even exercised 16 its authority to prevent racial discrimination in
- 17 the coastal zone. In 1985 the Commission refused to
- 18 issue the Jonathan Club coastal development permit
- 19 unless the private club, which occupied a public
- 20 beach front, disavowed its discriminatory membership
- 21 policy.

15

- 22 The club took its fight all the way to
- 23 court and lost, and like the club, SeaWorld is a
- 24 private organization that occupies coastal zone, it
- 25 profits from a practice that has become widely
- Page 105 1 recognized as unethical, and aims to curtail the
 - 2 Commission's power through a narrow reading of the 3 Coastal Act.
 - 4 The Blue World project, however, represents
 - 5 a far more tangible harm to marine resources of the
 - 6 coastal zone than the Jonathan Club did.
 - 7 Since Orcas are due special protection
 - 8 under the Act, any uncertainty about the
 - 9 Commission's jurisdiction pursuant to the Coastal
 - 10 Act must be resolved in the Orcas' favor.
 - In an attempt to repair a fractured
 - 11
 - 12 reputation for its unethical business, SeaWorld is
 - 13 misleading members of the public and hoping they
 - 14 will believe that superficial aesthetic changes to
 - 15 its tanks will lead to a better quality of life for
 - 16 the Orcas who are confined to them.
 - 17 As you can see in SeaWorld's new plans that
 - they showed us today, the changes that the company 18
 - proposes are designed to attract more guests, not to
 - improve the lives of Orcas. In the wild, Orcas dive 20
 - 21 up to 1,000 feet below the ocean surface, but the
 - 22 tanks that SeaWorld is requesting permission to
 - 23 build would reach only 50 feet at their very deepest
 - 24 points. And SeaWorld wants to increase the depth of
 - 25 its current tanks by only 15 feet from what it is

Page 106 Page 108

1 currently, which is not even the body length of an

2 adult Orca.

This new glass enclosure and horticulture

until outside the tanks would do nothing to benefit the

representation of the control of the cont

6 proposed new tanks are only 350 long, that's only 7 .07 miles. By contrast, as Dr. Visser told us,

7 .07 miles. By contrast, as Dr. Visser told us, 8 Orcas have been observed swimming 138 miles in a

9 single day. SeaWorld has said that Orcas will swim $\,$

10 long distances in the wild only because they are
11 required to in order to search for food.

12 But in fact, also as Dr. Visser noted, 13 these animals have evolved over millions of years

 $14\,$ into far-ranging, deep diving top marine predators.

15 They travel in tight-knit groups, hunt

16 cooperatively, and pass down behaviors and unique

17 dialects to their young from generation to

18 generation. But at SeaWorld they're confined to

9 small concrete tanks and fed dead fish.

20 This is indisputable. These conditions 21 lead to a number of abnormal types of behavior among

22 the Orcas including incessant logging or resting for

23 longs periods at the surface of the tank, biting on

24 the sides of the tanks, and excessive aggression

25 directed towards trainers and each other.

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1 We've heard from others on these 2 detrimental effects of captivity, so I will only 3 address them briefly.

Dr. Heather Rally, a PETA Foundation

veterinarian who has marine mammals, visited

SeaWorld San Diego in September and October of 2014,

7 and the other two SeaWorld facilities earlier this 8 year. Her observations confirmed the damage caused

9 by a life of deprivation at SeaWorld.

10 Although in the wild Orcas spend up to 95

11 percent of their time submerged and are in motion 12 almost constantly, the male Orca Ikaika was observed

13 lying motionless at the surface of the tank for at

14 least 15 minutes, occasionally lifting head and

15 opening mouth as if he were trying to swallow air.

16 And another Orca floating motionless in a corridor

17 near the exit of the pool. A third Orca who is

18 housed in isolation was observed exhibiting a

19 repetitive swimming pattern which is uncommon in the

20 wild and believed to be a sign of psychological

21 stress and boredom in capacity.

22 Dr. Rally identified rake marks on several 23 of the Orcas, these occur when the teeth of dominant

24 Orcas scrape against less aggressive animals, and in

25 the wild, while this certain does happen on

1 occasion, the Orcas who are involved in the

2 altercation can simply swim away from each other.

3 In captivity there's no way for them to 4 escape, which results in chronic stress and painful,

5 serious injuries as were observed on several of the

6 Orcas performing at SeaWorld. In fact, SeaWorld's

7 own veterinary records reveal that Orcas have been

8 given Diazepam or Valium to reduce the aggression

9 brought on by captivity, we heard Dr. Nollens that

10 the Orcas are not given anti-depressants. And given

11 Valium only when necessary for a medical procedure.

12 SeaWorld's veterinary records show that

13 three Orcas were administered Diazepam because, one,

14 a new mother with a days-old calf was acting

15 aggressively towards her baby; another Orca was also

16 acting aggressively towards that calf; and a third

17 was trying to breed with him. Excuse me. With her.

18 This was a male Orca trying to breed with an

19 approximately 11-day old calf.

20 Many of the Orcas including one as young as

21 five years old showed signs of dental trauma,

22 including missing and worn and broken teeth that

23 you've heard from others about today. Again,

24 according to SeaWorld's own veterinary records, the

25 drilling that they do and the flushing that they do

Page 109 1 is often unsuccessful. It means animals still often

2 suffer from chronic dental infections to the point

3 where pus will be exuding from the tooth and you

4 could feel the heat from the infection without even

5 touching the tooth.

6 As observed by Dr. Rally and indicated by 7 Dr. Visser, every single captive adult male had a

8 collapsed dorsal fin, a condition that rarely occurs

9 in the wild, and in captivity is believe to be a

10 result of space limitation and extended time spent

at the surface of the water.

These conditions take their toll on the
animals. In the last ten years, seven Orcas owned
by SeaWorld averaging under 13 years of age have
died, whereas in the wild Orcas have an average life
expectancy of 30 to 50 years and some can live to be
over 100. Again, these are facts, these are the
animals who have died at SeaWorld within the last
ten years, and the average age was less than 13.

While SeaWorld is spending millions of

21 dollars desperately trying to repair its devastating 22 image, it spends less than one percent of its

23 revenue on rescue and conservation. The \$95 million

4 that SeaWorld is propose to spend to construct these

25 new tanks is based on its 2014 spending more money

Page 110 Page 112 1 than it projects to spend on rescue and conservation and I do look back and I see, you know, educate, 2 over the next 13 years. In fact, several studies 2 inspire and conserve, and those are three words that 3 conducted by members of the zoological community 3 do not describe SeaWorld. 4 have concluded that unnatural portrayal of animals 4 I often look out at the beautiful ocean and 5 used in entertainment actually undermines the 5 wish the whales confined at SeaWorld had freedom, as 6 legitimate scientific welfare and conservation goals 6 nature intended. SeaWorld's proposed expansion is of those who seek to protect them. out of step with the times. L.A. has banned bull While other studies have shown that seeing 8 hooks used to beat elephants, San Francisco banned 8 9 animals in captivity actually fosters disrespect for 9 animal circuses altogether, and last month a judge 10 them rather than reverence. First and foremost, upheld the government's ruling bearing -- barring a 10 11 SeaWorld is a business with profit as its goal, not 11 marine park from importing Beluga whales from 12 an educational or conservational institution. 12 Russia, an issue I spoke about at a Russian forum 13 SeaWorld lost 1 million visitors last year. just a few weeks, just before the ruling. 14 Its second quarter earnings dropped 84 percent, and 14 Approving a permit for a new awful Orca 15 more than 130,000 have already asked the Coastal Act 15 tank would a major step backwards. Look closely at 16 SeaWorld's plan. It is designed to enhance the 16 to vote against the park's plan to continue keeping tourist experience, not the animals' existence. 17 Orcas in tanks. 17 18 If SeaWorld truly cares about the 18 SeaWorld says it will use the extra space to bread 19 well-being of Orcas, it will build state of the art and imprison more Orcas. Approving this project 19 20 augmented or virtual reality experience that that will mean immense suffering for the ocean's most 21 would allow visitors to observe an interactive 21 sophisticated animals. 22 marine life in new and innovative ways as well as 22 The construction alone will be very 23 offering actual educational value to a new 23 distressing to SeaWorld's captive Orcas. Only one 24 generation of people who don't want to see marine 24 of the existing tanks is being replaced, so the 25 mammals held captive and forced to perform 25 Orcas will remain the others, and be subjected to Page 111 Page 113 1 circus-style tricks. And they'd invest in coastal constant loud machinery. For marine mammals who 2 communicate through sonar vibrations, this is 2 sanctuaries where marine mammals can experience the 3 ocean, engage in natural behavior and live in an 3 torture. SeaWorld's own records reveal that 4 construction stresses the whales out. SeaWorld is 4 environment that provides them with the physical and 5 mental stimulation that's crucial to their 5 clinging desperately to the past, before people 6 well-being. 6 understood these intelligent animals. But we now 7 In an effort to save the Commissioners 7 know that captive go insane. And suffer terrible

8 time, I'm going to ask that everyone who urges the 9 Commission to deny this permit to please stand up 10 quietly to show your support for this position. 11 This is in addition the hundred people outside who 12 simply couldn't fit and are watching from the 13 screens outside the building. Thank you. 14 MS. ANDERSON: Hello. 15 (Audience response.) 16 MS. ANDERSON: Hi. I'm Pamela Anderson. 17 (Audience interruption.) 18 MS. ANDERSON: That's good. That's good 19 news. I am a California resident of Malibu, 20 actually, I was born and raised on Vancouver Island, 21 I was surrounded by this natural beauty, I was 22 surrounded by Orcas my whole life and I really love 23 them and appreciate them in the wild. There's 24 plenty of opportunities to see these beautiful 25 animals in the wild, which is much more education,

8 depression when they are separated from their babies 9 and their families. 10 If SeaWorld truly cared about animals, they 11 would remove -- they would move the Orcas to sea 12 sanctuaries which would be much less expensive, and 13 where they live some semblance of a normal life, 14 feel the ocean currents, perhaps even communicate 15 with their pods, even if they can never be released. 16 As a resident of California I urge you, 17 please vote against SeaWorld's Blue World project. 18 I have --19 CHAIR KINSEY: Thank you. MS. ANDERSON: -- unique situation, I get 20 21 to speak all over the world and I would love to tell 22 the world how the California Coastal Commission made 23 this really wonder, forward thinking compassionate, 24 and that I could tell everybody all over the world

just how it started here.

Page 114 Page 116 1 CHAIR KINSEY: Think you. 1 animal care in state of the art habitats, pioneered 2 MS. ANDERSON: And I know SeaWorld will be 2 important scientific research on cetaceans, lent 3 a thing of the past very soon. Thank you. 3 amazing time and resources to extensive rescue and 4 CHAIR KINSEY: Thank you. 4 rehab work with entangled animals along the coast of 5 (Audience interruption.) California. 6 CHAIR KINSEY: Hey, hey, hey, hey, hey 6 These high standards have rightfully earned them their stature as a global leader in the guys. 8 zoological community. However, despite meeting (Audience interruption.) 9 CHAIR KINSEY: Thank you. The next item is these high standards, in the days leading up to 10 Kathleen Dezio from the Alliance of Marine Mammal today's hearing, SeaWorld has been continuously 10 11 Parks and Aquariums, and you'll have 15 minutes, and 11 attached and vilified in a stream of misinformation 12 you'll be followed by the Earth Island Institute's from organizations that do not believe there should 13 International Marine Project. 13 be any -- any animals in human care at all. Not in 14 So is Kathleen available? Great. And any zoos, not in aquariums, not in marine parks, no even 14 15 other speakers who come with you are welcome to sit 15 as your pet. 16 beside you there, and we'll get this started. Thank 16 (Audience interruption.) 17 17 MS. DEZIO: That is a view that is outside you. 18 A VOICE: The last name? 18 the mainstream of the American public, and it's not 19 MS. DEZIO: Dezio, D-e-z-i-o. shared by most Americans. 19 20 Chairman Kinsey and members of the Coastal 20 (Audience interruption.) 21 Commission, thank you for the opportunity to speak 21 MS. DEZIO: Many of these organizations 22 to you today in support of the Blue World project. 22 make no secret of their desire to see SeaWorld in 23 I'm Kathleen Dezio, I'm executive director of the 23 similar and similar institutions be forced out of 24 Alliance of Marine Mammal Parks and Aquariums. We 24 business. And in a breathtaking display of 25 are an international association, an accrediting 25 hypocrisy, while many in these organizations have Page 115 Page 117 1 body from marine parks, aquariums and zoos 1 for years criticized the size of SeaWorld's habitats 2 and welfare of its animals, these very same people 2 throughout the world. Our mission is to support the 3 highest standards of care for marine mammals and to 3 are now spending considerable amounts of money and 4 contribute to their conservation in the wild 4 time and resources to oppose the very project that 5 through public education and scientific research. 5 would give SeaWorld's Orcas much larger, more 6 We have 58 accredited members in the U.S., 6 dynamic and enriched environments and make possible 7 Mexico, Canada, the Caribbean, Europe and Asia. And greater animal welfare. That's just wrong. 8 four research institution members. Alliance members Even the San Diego Union Tribune today, 9 together possess the largest body of marine mammal editorial board, said that they -- they couldn't 9 10 expertise and experience in the world, and our 10 understand how the activists could possibly believe 11 accreditation standards are the most comprehensive the whales at SeaWorld would be better off without 12 and stringent anywhere. this project. And they said there is no legitimate 13 SeaWorld San Diego is an accredited member 13 reason to deny them a permit. 14 of the Alliance, and as such it must meet or exceed 14 These groups are also advocating, though, 15 our rigorous standards covering a dozen different 15 for a ban on breeding, as you've heard, of 16 areas, including animal husbandry, animal training, 16 SeaWorld's Orcas, and to be clear, that prohibition 17 enrichment, water and environmental quality, would not be in the best interest of the 11 Orcas 18 breeding, transportation, scientific research, there, but it also would not be in keeping with 19 conservation and education among others. These professional best practices in the accredited 20 standards optimize the welfare of and the zoological community, and it would impede SeaWorld's 21 environment conditions for marine mammals in our ability to fulfill it's obligations under alliance 21 22 members' care and maximize their education and 22 accreditation standards and quidelines. 23 scientific value. 23 Which, among other things, require them to

In our work with SeaWorld San Diego over

25 many years, they have demonstrated world class

24

optimize genetic diversity and maintain a sufficient

25 population to serve current and future conservation

Page 120 Page 118 1 it. My name is Patrick Berry, I'm a board member of Successful breeding programs minimize the

2 the Alliance of Marine Mammal Parks and Aquariums.

3 Current chair of the Planning and Policy committee,

4 and I've led the review of our standards and

5 guidelines each year to continually strengthen and 6 improve them and ensure they are current with best

7 practices.

I have also been an accreditation inspector 9 for the Alliance for many years, and in this capacity have personally inspected two SeaWorld 10 11 facilities myself.

Alliance-accredited facilities must 12 13 demonstrate they meet our requirements every five 14 years through a comprehensive two-day on-site 15 inspection by a team of experienced professionals. 16 Our standards and guidelines encompass 42 pages with 17 12 sections and 217 provisions. 18 I would like to take a moment to touch on a

19 couple points about our standards in the area of 20 breeding programs. Accredited facilities such as

SeaWorld must develop a comprehensive written

22 propagation plan covering all aspects of breeding,

23 designed to maximize the potential for successful

24 breeding efforts in rearing of offspring.

Breeding programs of accredited facilities

4 successful breeding, research and husbandry over 35 5 years have led to a thriving Orca population in 6 human care, and they are the reason SeaWorld has not 7 collected a killer whale since then from the wild. As you consider this permit application, we 8 9 urge you to keep in mind the tremendous benefits it 10 will bring in the -- if the permit is granted as the 11 Staff has recommended. It will improve animal 12 welfare by giving them a much larger and innovative 13 new environment. It will bring one of the most 14 sophisticated spectacular killer whale habitats in

3 need to collect from the wild. SeaWorld's

15 the world to California. It will ensure that 16 SeaWorld's cutting edge scientific research with

17 Orcas is able to continue to benefit Orcas in the 18 wild, and it will enable SeaWorld to maintain its

19 impressive veterinarian expertise and facilities 20 that make possible the always-on-call large scale

21 rescue and rehab work with stranded animals along

22 California's coast.

1 and education commitments.

2

23 In closing, people love what they know and 24 they understand. While killer whales were once

25 feared by some and used as target practice by

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25

 $1\,$ must include a range of elements such as the

2 provision of appropriate maternity pools and

3 monitoring pregnancy, calf delivery and rearing. 4 Living animals require a substantial commitment of

5 resources and thoughtful management and cannot be

6 managed using short-term strategies.

It is essential that facilities maintain 8 healthy, genetically diverse populations that ensure 9 their long-term sustainability, maximize the

10 facility's contributions to research, and the

11 public's knowledge of marine mammals and concern for 12 their conservation in the wild.

13 It's unfortunate that activist opponents of 14 this project oppose breeding, because a ban on 15 breeding is both impractical and unwise from an 16 animal care and animal welfare standpoint. Breeding 17 is natural. It is a vital part of an animal's life,

18 and an indication that animals are healthy, thriving 19 and compatible.

20 To groups of animals that depend on 21 extensive social contact and cooperation, offspring

22 are significant and enriching. Any call to ban 23 breeding is nothing more than a thinly-veiled

24 attempt to force zoos -- to force zoological

25 institutions to manage their animals into

1 others, today they are one of the most iconic 2 creatures. People know and love them and want to 3 protect them. That is in no small part due to the 4 work of SeaWorld over the last 51 years. 5 On behalf of the Alliance of --(Audience interruption.) 6 MS. DEZO: -- Marine Mammal Parks and 7 8 Aquariums, I urge you to vote in a way that supports 9 that work for the next 50 years, and I want to cede 10 the rest of my time to my colleagues.

11 (Audience interruption.) CHAIR KINSEY: Cut it out, please. 12

13 (Audience interruption.)

14

COMMISSIONER SHALLENBERGER: Go out and 15 watch outside, because this is very disrespectful to 16 the people testifying, regardless of their position.

17 CHAIR KINSEY: Thank you. And so we've 18 asked a number of times, please, I'm going to ask

19 again, be respectful of all speakers, there's plenty 20 of ways and plenty of opportunity to show your

21 appreciate for the points of view. Let's give Mr.

22 Berry our attention. Thank you.

MR. BERRY: Thank you Chairman Kinsey, and 24 members of the California Coastal Commission. Thank

25 you for the opportunity to speak here, I appreciate

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1 extinction.

2 The result, of course, is no more animals 3 in zoos and aquariums. Studies of reproduction and 4 calf development in human care are have provided

5 important scientific advances that have assisted

6 rescued animals and have the potential to be used in

the field to protect endangered populations.

Raising calves in marine parks and 9 aquariums also provides the knowledge and practical

10 hands-on skills for rescued and stranded animals. 11

In closing, the Blue World project is a 12 ground-breaking new venture that will enhance the

13 welfare of SeaWorld's Orcas, and dramatically

14 enhance guest experiences of these incredible

15 animals, so guests leave inspired to help conserve 16 these animals in the wild at a critical time.

17 I appreciate your attention today. Thank

18 you.

8

19 MS. HENNESY: Good afternoon, ladies and

20 gentlemen of the CCC. I shall be brief. My name is

21 Carolyn Hennesy, I am a working actress, a

22 best-selling author and host of my own radio

23 podcast, Animal Magnetism, focusing on real world

24 problems and rational solutions. I am also not paid

25 to be here.

1

2 This alone is of tremendous benefit to the health 3 and well being of the animals as trainers will 4 expand and enhance their world-class training and enrichment programs, a seminal point. The critics know that the MMPA prohibits 7 releasing cetaceans born into human care as most SeaWorld killer whales are back into the ocean. The call to set them free is pure nonsense and nonsense is the more diplomatic word. 10 11 (Audience interruption.) MS. HENNESY: So why do they oppose bigger 12 13 habitats for animals that will by federal law and 14 common sense always live in human care. PETA, the 15 lardest -- the largest of these animal activist 16 groups, values its own agenda, which includes as a 17 video which Ingrid Visser shows, starting its own amusement part using sea pens and purloined Orcas from SeaWorld values it much more it does improving 19 the lives of animals. Not surprising given the thousands of adoptable animals this organization 22 kills each year at its so-called shelter --23 (Audience interruption.)

1 underwater current for both exercise and enrichment.

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24 MS. HENNESY: -- according to Virginia 25 state records. And these are the people who want to

Page 123

There is a common perception about actors tell you what to do with these whales. Most of what 2 in show biz, that we may tend to speak before we

3 think. Or learn. Or know. Regarding animals, it's

4 for fear of being labeled cruel, abusive and

5 uncaring by radical activists. I have taken great

6 pains to learn and understand the facts, the stats,

7 who wants what and why. And what is ultimately in

8 the best interest of the animals in question,

9 because what is in their best interest is also in

10 ours.

16

11 I have explored all of SeaWorld. Watching

12 humans and animals experience bonding, enrichment

13 and education, SeaWorld is the very opposite of

14 cruel and inhumane. It is, in fact, a national

15 treasure. The request --

(Audience interruption.)

17 MS. HENNESY: -- to approve SeaWorld's

18 massive Blue World expansion ought to be met with a

19 resounding "yes" for all who want the best for these

20 few animals thriving in San Diego. Yet animal

21 rights groups are determine to deny improvements

22 that will enhance the lives of animals you, your

23 children and your grandchildren have come to know

24 and love. Blue World will nearly double the size of

25 the current Orca habitat and includes a fast swim,

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2 we know about killer whales comes from the research

3 done by SeaWorld over the past five decades. The 4 interconnected pools of Blue World reaffirm

5 SeaWorld's commitment to continue to study and

6 protect Orcas in the wild as well. Blue World is

supported by numerous animal welfare, veterinary,

zoological and academic experts.

9 In closing, I ask that you vote with the 10 recommendations of your own staff to ensure the

zoo's ongoing dedication to the well being of its 12 Orca population. To do otherwise would do immense

13 harm to much-needed cetacean research, public

14 education and conservation efforts.

Blue World will enhance the lives of 15

16 SeaWorld's killer whales. Expand the experience for 17 park guests and students, provide much-needed jobs

to the citizens of Southern California, and provide

even greater opportunities for important scientific 20 research.

21 A final thought. If you would like to know 22 successful was the story of Keiko. I invite you to

23 read Killing Keiko by Mark Simmons, the truth is an 24 entirely different and horrifying story. Thank you.

25 (Audience interruption.)

Page 126 Page 128 1 DR. LUKE: Good afternoon. My name is 1 (Audience interruption.) 2 CHAIR KINSEY: -- Mister --2 Dr. Debborah Luke, and I am the Senior Vice 3 President for Conservation and Science with the 3 (Audience interruption.) 4 Association of Zoos and Aquariums, often referred to 4 MR. PALMER: Excuse me, sir, yes. Mark 5 as the AZA. I earned my doctorate degree in 5 Palmer, I'm Associate Director of the International 6 cognitive neuroscience, and have over 20 years of Marine Mammal Project, of Earth Island Institute. 7 animal research and conservation experience, 7 CHAIR KINSEY: Okay. Thank you. 8 including with marine mammals, in both wild and MR. PALMER: Where to begin. We have a lot 8 9 zoological settings. AZA is a non-profit 9 of discussion about the saving of endangered 10 organization whose independent accreditation species, there is only one Orca species, subspecies 10 11 commission oversees the world's toughest and most 11 actually, that is endangered, this is the Pacific 12 comprehensive standards and review processes for 12 Northwest population of Orcas that is found off the accrediting aquariums and zoos. Puget Sound area of the United States. The reason 14 SeaWorld San Diego is a member of the AZA 14 why it is endangered is because of it had been 15 in good standing that meets and exceeds AZA's seriously depleted by SeaWorld and various other 16 accreditation standards. Within the scientific 16 people, we have Corky banner here coming up. The only reason why this species is 17 community we know that we learn the most about a 17 18 species when we study animals both in the wild and 18 endangered is because of the collection of animals in human care. 19 back in the 1970s and '80s which depleted the 19 20 By studying animals in the wild we are able population; therefore the animals have not been able 21 to gain information about long-term observable to grow, we have a number of pollution problems as 22 patterns of behavior, ecology, and ethology for a 22 well, which SeaWorld is not dealing with. We have a 23 species or a population. 23 number of other problems within Puget Sound, ship 24 By studying animals in our care, we are 24 strikes, noise pollution, et cetera, which SeaWorld 25 able to gain more detailed knowledge about how their 25 does not deal with or does not even mention in their Page 129 Page 127 1 physiology allows them to thrive and how they 1 presentations. 2 perceive their environment. These two areas of 2 So I don't think that they're doing much 3 study are complimentary. And when considered 3 for conservation. I don't think they're doing 4 together offer an unparalleled scientific knowledge 4 anything at all, and I can make an argument that 5 with substantial implications for conservation of 5 they are doing a lot of -- great deal of damage to 6 animals in the wild. ACA accredited aquariums and 6 the people of the state of California through their 7 zoos are devoting a constantly increasing amount of 7 mis-education of the public, their misstatements 8 time, effort and resources to conservation and the 8 about what's going on. 9 protection of threatened and endangered species 9 They talk about Corky, and here we have the 10 including marine mammals. They devote equal energy 10 Free Corky banner. Corky was captured in the 11 towards always improving standards of care and 11 Pacific Northwest, it is one of the only animals, I 12 protection of the animals in their care. 12 guess there are two animals at SeaWorld San Diego 13 SeaWorld San Diego like all AZA-accredited 13 that was caught in the wild. We do have a 14 zoos and aquariums dedicates itself to caring for 14 possibility of returning Corky back to the wild 15 all animals, including Orcas in everyday life. 15 because we know where Corky's brothers and sisters 16 CHAIR KINSEY: Thank you for your comments. 16 are. They've been watched and they've been studied 17 We'll now go to Mr. Palmer from the Earth Island 17 for a number of years by biologists up in the area, International Marine Project. so Corky is a possibility indeed for returning a 18 19 MR. PALMER: Close. wild Orca back to its home where it was once ripped CHAIR KINSEY: You'll have ten minutes. 20 20 off from. MR. PALMER: Close. Mr. Chairman, before 21 21 Remember, when you take an Orca out of the 22 the actresses here devolve down into a cat fight, 22 environment you are taking it away and putting it 23 I'd like to talk a little bit about, so my money, by 23 into captivity, you're taking it away from the two 24 the way, is on Pamela. 24 most important things in that animal's life. Its

25

CHAIR KINSEY: Is your name --

25 environment and the freedom of the seas, and the

13

1 whole aspect of the environment which as molded that

2 animal into the animal that it is. You remove that

3 from them.

Even the Orcas that are born in captivity,

5 they are not meant for captivity. They are not

6 supposed to be there. Unfortunately as the people

said earlier, we can't release those animals, they

8 will have to be in public and private ownership for

9 the rest of their lives because they can't be

10 released. However, I will note that under the

11 Constitution of the state of California, this is

12 something California Coastal Commission should take

13 very close to your heart, under the Constitution of

14 the state of California, wildlife belongs to the

15 people. Those Orcas do not belong to SeaWorld. The

16 only reason SeaWorld has them is they have a permit

17 for --

19

18 (Audience interruption.)

MR. PALMER: -- them for their ownership,

20 for their care, but they belong to the people if

21 they belong to anyone. I would also point out

22 you've heard some of the put-downs from the SeaWorld

23 people coming into this. This is typical of

24 SeaWorld, they call us extremists, they call us --

25 and various other names that you've heard today,

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1 including from the nice actress. And it seems to me

2 that we should take that into consideration as the

3 Commission can you trust SeaWorld, and I would tell

4 you that you cannot. They call us extremists, and

5 you have a letter before you from a number of

6 scientists including the terrible extremist

7 Dr. Laurie Moreno, Dr. Jane Goodall, Jean Michel

8 Costeau, they could not be here today, the reason is

9 no doubt that they're out doing something extreme.

10 (Audience interruption.)

11 MR. PALMER: We are not extremists. We are

12 organizations that are very deeply concerned about

13 these issues. We've been working on these issues

14 for years and years, we provided you with a copy of

15 Blackfish, each of you was sent one from Earth

16 Island Institute. Blackfish is not an animal

17 extremist documentary. Those were former SeaWorld

employees who spoke into it.

19 Now, if SeaWorld has a problem with them,

20 they ought to look at their own employment policies

21 rather than claiming that they're animal rights

22 extremists or some other sort of derogatory language

23 that we've heard today. We are not extremists,

24 we're looking for a way to resolve this issue, the

25 solution indeed is not to release these animals back

Page 132 1 into the wild, most of them cannot be released back

2 into the wild. We do think that a sea pen operation

3 which is a natural enclosure, not an artificial

4 expansion of the concrete tanks, the expansion of

5 the prison is still a prison. What we want to see

6 is sea pens out in the ocean where these animals can

thrive, where they can feel the tides, where they

8 can feel the winds, where they can chase fish, where

they can do things that Orcas do instead of doing a

show each and every day on the hour, which is what 10

11 they do now --

12 (Audience interruption.)

MR. PALMER: -- in captivity.

(Audience interruption.) 14

MR. PALMER: These animals are not free, 15

16 they are working for their food. They will not do

17 their tricks if they're not hungry. So therefore

18 they have to be kept hungry in order to be fed.

Yes, they get the food at the end of the day, but if 19

they weren't hungry, they would not do the tricks

that you see before you in SeaWorld. 21

22 I would also mention the litigation that's

23 ongoing that is going to test some of these issues.

24 We are working with the law firm of Covington and

25 Burling in San Francisco, Earth Island Institute in

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1 Anderson versus SeaWorld which is in Northern

2 California court, which challenges these very claims 3 that SeaWorld has been making as a violation of

4 unfair business practices and violations of consumer

5 protection laws.

That litigation is ongoing as I say, and

7 we're hopeful that we will get it, we're not asking

8 for a big chunk of money from SeaWorld, what we're

9 asking for is a court order against them making

10 these statements, these false statements that

they've been making, and indeed making the truth 11 12 available to the public about their Orcas in

13 captivity.

14

And that's what we want to get out of it.

15 You can be a part of this effort to phase out the

16 captivity of Orcas in the wild, in captivity in the

17 state of California. We're working with the state

legislature, we've got the courts involved, here the

19 California Coastal Commission has a chance to make a

20 stand on this issue, you can deny the permit, which

21 the nice actress would like you to do, or we could

22 condition the permit on ending the breeding in 23 captivity of Orcas in the state of California.

24 And you will hear more about that proposal

1 One more mention on the Corky banner, thanks to the

- 2 volunteers who put it up. If we could run it around
- 3 so everybody else in the room could see it, and
- 4 I'll, it looks like I've beaten the clock, so I'll
- 5 say thank you very much for your time, and I hope
- 6 you do the right things.
- 7 (Audience interruption.)
- 8 CHAIR KINSEY: And I'd like to invite Dr.
- 9 Naomi Rose, from the Animal Welfare Institute, and
- 10 those who will be speaking with her.
- 11 DR. ROSE: Hello. I have a presentation.
- 12 Thank you very much for inviting all of us to speak
- 13 with you today on this important issue. And I am
- 14 here to ask you on behalf of the Animal Welfare
- 15 Institute to vote no on this proposal. And I know
- 16 that this might seem a strange thing for an animal
- to that this might been a betaile thing for an animal
- 17 welfare advocate to propose that we don't give these 18 whales more space.
- 19 Well, the reason I'm voting -- I'm asking
- 20 you to vote no is because giving them incrementally
- 21 more space is ill advised at this time. There's a
- 22 number of reasons, I've written a letter to you on
- 23 this topic about the waste of resources this might
- 24 prove to be. If you put \$100 million into this big
- 25 hole in the ground at this point, events are
 - Page 135
- 1 starting to move forward on several different
- 2 levels, including in the legislature here in
- $\ensuremath{\mathtt{3}}$ California, and there's a drought going on, and
- $4\,\,$ public opinion is changing, and quite frankly it
- 5 might be best at the very least to reconsider the
- 6 timing of this to at least wait, you know, until
- 7 certain events play out and we see where things
- 8 stand in two or three years.
- 9 Building this enclosure now and SeaWorld
- 10 investing this kind of money and the City of
- 11 San Diego and the state investing this kind of money
- 12 into this enclosure, just seems bad timing to me.
- 13 And I think it will be in the end, events will
- 14 overtake this decision here today, and it will be
- 15 waste of resources if you vote yes on this.
- I think I have the ability move my own.
- 17 Yes.
- 18 So there are 58 Orcas on display in eight
- 19 countries in the world, most of them are here in the
- 20 United States, but there are some all over the --
- 21 all over the world, there is some in Asian, there's
- 22 some in Russia, there's some in Europe. So in
- 23 Russia, there's a capture operation going on right
- 24 now. They've taken -- I found it very interesting
- 25 that SeaWorld said that they don't know anything

- Page 136 1 about those captures in Russia. I know a lot about
- 2 those captures in Russia. It's not actually really
- 3 hard as an advocate for conservation to know about
- 4 those captures in Russia.
- 5 They should more about those captures in
- 6 Russia, they are providing Orcas for the public
- 7 display industry, which they are a member of. I'm
- 8 rather surprised to hear that. That they don't know
- 9 very much about it. There have been 15 captures in
- 10 the last, since 2012, so that's the last three
- 11 years. Two were just this year, and ten of those
- 12 were before the date on the condition for this
- 13 permit. So even though I've heard today that they
- 14 are pledging additionally not to take those animals
- 15 or their offspring or genetic material from those
- 16 animals, it isn't clear to me that they are talking
- 17 about the ten before February 12th, 2014, or just
- 18 the five after February 12th, 2014.
- 19 So I do think that those Russian Orcas are
- 20 relevant to the discussion here, when it comes to
- 21 their welfare. I'm going to just run really quickly
- 22 through some free ranging versus captive animal
- 23 differences. This is something I've spent a lot of
- 24 time discussing in my job. I have been addressing
- 25 the issue of the public display and the welfare of

5

- 1 captive marine mammals including Orcas since 1993. 2 So for 22 years I've been working on this
- 3 issue, I am an Orca biologist, I studied them in the
- 4 Pacific Northwest, I'm most familiar with the
- 5 northern residents, which are threatened under
- 6 Canadian law, but I'm always familiar with the
- 7 southern residents, which are endangered under U.S.
- 8 law.
- 9 So in terms of space, you've seen this
- 10 slide already so I won't spend too much time on it.
- 11 $\,$ As Dr. Visser pointed out, this is one short period $\,$
- 12 of a day what one Orca did, he dove to 600 feet and
- 13 he moved a great deal of horizontal distance and
- 14 that little blue box in the upper corner is what the
- 15 whales at SeaWorld have to move around in.
- And so no matter what they do in terms of building larger concrete enclosures, they cannot
- 18 give the animals what they need. This is a species
- 19 that is very high on the list of species that don't
- 20 belong in captivity. There are some species that
- 21 are too large, too socially complex, too intelligent
- 22 to thrive in captivity, and Orcas top that list.
- 23 Elephants are also on that list. Polar bears are on
- 24 that list because they're so wide ranging. They
- 25 simply do not thrive in captivity.

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Page 138 We're not talking about all zoos and 2 aquariums. I've heard that also today, that we're

3 somehow or other radically trying to close down all

4 zoos and aquariums. That's not the case. We're

5 talking about a species that does not thrive in

6 captivity, and I think this slide is real indicative

7 of why. 8 There are a lot of researches who work with

9 Orcas in the wild who are opposed to their public

10 display. Who support the legislation by Assemblyman

11 Bloom for example. They wrote a letter supporting

12 it. Because of this very simple math. Large

13 animal, small concrete enclosure.

1

14 Social groupings. Their family bonds are

15 broken. No matter what you've heard about the

16 separation of mothers and calves, they do separate

17 mothers and calves. Depends on how you define a

18 calf. If you're just talking about a dependent calf 19 that's still nursing, sure, they don't break those

20 bonds unless there's some medical need. But once

21 they stop nursing, SeaWorld is free to move these

22 animals under their own policy.

23 Well, the fact is is that in nature, even 24 with the populations that do have some dispersal, a

25 young Orca will not leave its mother side until ti's

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1 five to ten years old. All right. So there are 2 some populations that show some dispersal, but not

3 until they five to ten years old. That is the

4 earliest you should be separating any calf from its

5 mother. But in fact the populations which form the

6 basis, the foundation of the SeaWorld collection as

7 they call it, are in fact North Atlantics and North

8 Pacific whales.

9 And those whales show long term family 10 bonds that last for life. So to take a calf that is 11 ten years old, 12 years old, 15 years old, 20 years

12 old, and move it to a different park is breaking a 13 family bond.

14 Environmental quality and complexity.

15 Well, that's the tank at SeaWorld that's going to be

16 the equivalent of the tank at SeaWorld that's going

17 to be demolished. This is G pool in Orlando. It

18 used to have rock features. It used to have

19 landscaping. They took all of that out when the

20 trainer was, Dawn Brancheau was killed in February

21 2010. They removed those rock features. I actually

22 was foolish enough to believe that those were

23 permanent rock features, but they in fact were just

24 an overlay that they very easily just lifted out and

25 removed. That was so that they could put in the

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1 fast-rising floor, which is so far luckily not been

2 tested, but in fact they removed all of the features

3 from this enclosure to put in that fast-rising

4 floor.

5 If you look at these architectural designs, 6 which are part of the application, you will notice

that most of the features, most of the landscaping

8 is on land. It's for the people. There's not very

much marine-scaping going on there.

10 This is still just going to be a concrete 11 tank with a lot of glass. It's going to be for the 12 viewing public, not really for the whales. Just one of the examples of why this is so different for 14 them. If you notice in those artistic -- artist's 15 renderings that SeaWorld showed, the visibility in 16 those tanks is wonderful, you can see all the way to the back and all the way to the bottom, it's utterly 17

That's not natural. The ocean is turbid, 19 20 it's got a lot of other features in it that cause 21 visibility to be low, and then of course there's 22 just depth where the light drops out. If any of you 23 are divers, you know how fast the light drops out.

24 30 feet, 40 feet, you're getting into darkness.

18 clear to maximize the visitor's experience.

These animals routinely drive -- dive as yo

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1 saw in the slide I showed, to 600 feet. They're in

2 pitch black darkness, and they use their echo

3 location to navigate. This tank is a completely

4 unnatural environment for them. And it's the

5 biggest one they're ever going to build for these

6 animals.

One of the reasons we were hoping to 8 encourage the promotion of sea -- sea pen -- not sea

9 cage, I thought that was pretty funny, actually, sea 10 pen sanctuaries is because it will allow them to

11 live in more natural environment. It still won't be

12 perfect, it won't be as deep as they should be 13 diving, it won't be as big as they should be -- you

14 know, in terms of horizontal distance that they

15 should be swimming, but it will be bigger than this,

16 and this is as big as they can financially feasibly

17 make it. All right?

18 But it will be -- if we are able to work together to create sea pen sanctuaries, it will be

20 larger than this. And we are going to have a

21 workshop at the Society for Marine Mammalogy in

22 December this year. I invite all of you to attend,

it's open to the public, on sea pen sanctuaries, and

we will have speakers from a wide variety of

25 disciplines to talk about the logistics, the actual

1 nuts and bolts of what it would mean to have a sea

- 2 pen sanctuary in operation, whether it's the state
- 3 of California or Oregon or Washington or Maine, for
- 4 that matter, we don't know where it will be, it will
- 5 be carefully located so it won't have all of the
- 6 problems that Dr. Nollens talked about.
- I hope he's been talking to the U.S. Navy
- 8 about these problems, because there's a sea cage
- 9 facility right next to SeaWorld which they don't
- 10 seem to have a problem with, but then I'm not sure
- 11 why they have a problem with the concept that we're 12 proposing.
- 13 And finally, behavioral restrictions.
- 14 These are predators. The ocean's top predators. So
- 15 you've got this, this is what they should be doing,
- 16 and I've got a picture in a moment of them herding
- 17 fish, so don't -- don't think I'm trying to say
- 18 they're all marine mammal hunters, some of them are
- 19 fish eaters. But this what they should they should
- 20 be doing, and this is what they do in captivity.
- 21 Again, what about those teeth? Okay. The
- 22 wearing down of the teeth. It's not from what they
- 23 eat, okay? It's not how they eat. Because their
- 24 teeth never touch their food. All right. They have
- 25 fish dropped right down into their gullets. Yes,
 - Page 143
- 1 occasionally they'll pick up a fish that has fallen,
- 2 you know, into the water, but basically they are not
- 3 touching the fish with their teeth. This is not how
- 4 they wear their teeth in the natural sort of way,
- 5 either through their feeding methods, they wear
- 6 their teeth from other neurotic behaviors.
- 7 And one of the reasons I have trouble with
- 8 SeaWorld isn't because of any cruelty. I don't
- 9 think they're being cruel to these whales, I think
- 10 they love these whales. I think they really do,
- 11 especially the trainers. There's no doubt about it

12 they feel an extremely strong bond with these

- 13 animals, but they don't understand them. They think
- 14 they do. They think they're the world's experts,
- 15 but they have never spent any time observing these
- 16 animals in the wild, and if they don't know what
- 17 normal is, then they cannot know what abnormal is.
- 18 They cannot recognize abnormal if they don't know
- 19 what normal is.
- 20 All right. And you actually, if you talk
- 21 to some of them, you'll find out they've never even
- 22 seen a wild whale. Those are the people who are
- 23 responsible for their welfare. People who've never
- 24 seen a wild whale. That disturbs me, all right, and
- 25 so they can't know that, you know, the chewing on

- 1 the walls and the gates is actually abnormal.
- 2 That is not what they do in the wild. They

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- 3 don't chew on logs or rocks in their environment.
- 4 They don't do that. All right. Now, this is fish
- 5 herding in Norway, a very cooperative behavior, they
- make a big herring ball and then they cooperatively
- take turns moving through it and feeding on these
- animals -- feeding on these fish. It's a family
- affair when they do it, and that's what happens in
- captivity, right down the gullet. 10
- 11 How do they wear their teeth? Not through
- 12 handling their prey. I would love SeaWorld to do a
- 13 scientific study on why their whales wear their
- teeth. There's almost no literature on this, and 14
- 15 it's not certainly not coming from SeaWorld.
- 16 SeaWorld has published 50 Orca papers in the last 50
- years, which is a very low output, incidentally. A 17
- 18 50 year scientific career should produce 200, 300,
- 19 400 papers, not 50.
- 20 But nevertheless, not one of them is about
- 21 dentition. Not one of them is about why their
- 22 whales break and wear their teeth. Instead of
- 23 explaining what's going on in captivity, they tell
- 24 you it's normal. And so they dont' have to study
- 25 it. But it's not normal. That's normal. That's a
- Page 145 stranded resident whale in the Pacific Northwest, so
- 2 it's dead. That's why it looks so terrible, it is
- 3 dead. But look at its teeth. Absolutely gorgeous.
- 4 That's a resident whale eating salmon in the Pacific
- 5 Northwest. Those are captive whales. Now, there
- 6 are wild populations of killer whales with worn
- 7 teeth, Dr. Visser mentioned them, Dr. Nollens
- 8 mentioned them.
- 9 There are such populations, but their teeth
- 10 wear at the population level. All the whales in
- that particular population have worn teeth. It's
- 12 because of the way they feed, and we're still trying
- 13 to figure all of that out. Is it because they -- of
- 14 the type of prey they handle, is it because of the
- 15 way they're handling the prey? We actually don't
- 16 know, but it's at the population level. Most
- 17 populations have those beautiful, gorgeous teeth.
- 18 So if in some populations they have tooth 19 wear it's because of the way they're handling their
- 20 prey, or because of their prey. Maybe they're very
- 21 abrasive. We don't know yet. Why are they like
- 22 that in captivity? Why are they broken? Why are
- 23 they worn down to the gums? It's probable that in
- the wild populations it's a health problem.
- 25 It's probably causing problems for those

Page 146 Page 148 1 populations that suffer from that tooth wear because 1 MS. NASSER: Good afternoon, Commissioners. 2 of the way they handle the prey. So when SeaWorld 2 My name is Carney Ann Nasser, I am the legislative 3 tells you there are no health problems to this 3 counsel for the Animal Legal Defense Fund, and I'm 4 just going to take a couple of moments and then pass 4 condition, that's imply not logical. Bad teeth 5 affect human beings. Of course bad teeth are a the baton over to Christopher Berry, litigation 6 problem for their health. attorney at ALDF and Sara Wan, who as you all I'm Why isn't there more literature on this in sure have had the opportunity to talk to, is here on 8 behalf of ALDF and as a former chair of this 8 the zoo biology journal or the veterinary journals 9 commission. 9 out there? 10 So you also heard about survivorship, the 10 I just wanted to reiterate our position, 11 paper by Drs. Jeff and Ventre, and also by Dr. 11 that this permit should not be granted. But if it 12 Robeck. Look at the last line there, "Survivorship is, that the Commission is compelled to absolutely 13 rates in captivity are comparable to populations in 13 mandate the end of the captive breeding program at 14 the northeastern Pacific Ocean that are endangered 14 SeaWorld San Diego. And I -- I would like to add 15 and threatened." 15 one -- one footnote, just as a mother. I have a 16 That's as good as it gets at SeaWorld. 16 five year old and I have an 18 month old. And I 17 SeaWorld's habitat allows their whales to survive 17 have read the reports by medical doctors who 18 just as well as endangered and threatened specialize in early child development, and they have 19 populations. That's who they're comparing their spoken at length and unequivocally about the fact 19 20 whales to in that paper. They say that they live as that there is not only no education value to taking 21 long as they do in the wild. Yes, but those whales 21 our children to a facility like SeaWorld or to a 22 in the wild are endangered and threatened. So 22 circus like Ringling Brothers. 23 that's not actually something to shout about. 23 It actually sends our message to our kids 24 Then finally in conservation I'm going to 24 that other living beings, whether they are animals 25 wrap up really quickly here, because I only have a 25 or humans, are merely here for our amusement, they Page 149 Page 147 1 minute, these are the captures in Russia. 1 are here for us to manipulate, control and use for All 2 right. As I said, 10 of those were before February 2 our own personal whims. 3 12, 2014. Five of them have been since. They are And so at that, I would appear to you as a 4 in China and Russia. Again, SeaWorld's Dr. Nollens parent and hand over the rest of our time to 5 told you he had no idea where these whales were. Christopher Berry and Sara Wan. Thank you. 6 Well, I know where these whales are, why doesn't he MR. C. BERRY: Thank you for the 7 know where these whales are? He should know. This opportunity to speak, Commissioners, my name is 8 is something that the public display industry is 8 Christopher Berry, and I'm a staff attorney at the 9 doing, he should know what his brethren are doing. 9 Animal Legal Defense Fund, and I would like to spend 10 All right. 10 a couple minutes of time just talking about your --11 The fact is is that we now know that eight your legal authority to act, and in particular I am 12 of them are in China. I am going to be Bejing later 12 very concerned about the staff report's refusal to 13 this year to do a press conference to announce a 13 account for the welfare of captive Orcas as marine 14 resource impacts under the Coastal Act. 14 campaign to address the welfare of those whales. It 15 is not a good thing that they're going to China, but 15 The report's refusal to consider captive 16 that's where they are, and I happen to know that, so 16 Orca welfare skews the balance of the entire 17 I'm just confused as to why SeaWorld does not. 17 analysis, and its recommendation that you approve 18 All right. If they're a conservation the permit with the very limited conditions, and in 19 organization they ought to know where these captive particular Section 30230 of the Public Resources 20 whales are going. And that is all I have to say, 20 Code requires that marine resources shall be 21 maintained, enhanced and where feasible restored. 21 and thank very much again for having us here.

22

23

(Audience interruption.)

24 Christopher Berry will be here for ADLF (sic), and

25 they will have 15 minutes for their presentation.

CHAIR KINSEY: Thank you. Mr. Berry,

22 Unquestionably this extends to animals, and moreover

In fact, the Coastal Act and other

23 there is no distinction in the statutory language

24 between captive animals and animals in the wild.

1 environment laws are regularly concerned with

- 2 environmental and other impacts that happen in urban
- 3 areas. The commission itself as the Staff report
- 4 points out has in fact considered captive marine
- 5 mammal welfare in the past in conjunction with --
- 6 with other permits that it has granted, so there is
- 7 precedent for the Commission to take that into
- account.
- 9 While the best reading of Section 30230 is
- 10 that it requires impacts on captive wildlife to be
- 11 considered, at the very least the staff report
- 12 points out that the issue is open to interpretation.
- 13 In other words, as Commissioners you, at the very
- 14 least, have the discretion to consider the misery of
- 15 captive Orcas at SeaWorld and the future Orcas that
- 16 it will breed into existence if the -- if breeding
- 17 is not limited by your possible approval the permit.
- 18 Now, the Commission not only is authorized
- 19 to consider captive Orca welfare in making its
- 20 decision, but is uniquely situated to do so, and in
- 21 light of fact that the federal government isn't
- 22 strongly regulating this, nor is the Fish and
- 23 Wildlife regulations in the state of California.
- 24 A couple of hours ago SeaWorld attorney
- 25 David Watson stood up here and told you
- Page 151
- 1 unequivocally that the Marine Mammal Protection Act
- 2 expressly preempts this Commission from imposing
- 3 Orca captivity standards. However, comments
- 4 submitted by SeaWorld to the National Marine Fishery
- 5 Service in opposition to some proposed amendments to
- 6 the Marine Mammal Protection Act in 2007. SeaWorld
- 7 said and I'm quoting verbatim here, "The 1994
- 8 amendments to the Marine Mammal Protection Act
- 9 unequivocally established that the National Marine
- 10 Fishery Service has no role in the care, maintenance
- 11 and general oversight of marine mammals, once they
- 12 leave the wild and enter into the United States."
- 13 SeaWorld also said that NM at best would be
- 14 overreaching and improperly extending its
- 15 jurisdiction and authority by regulating Orcas and 16 other marine mammals once they are out of the wild.
- 17 So it seems as though SeaWorld is willing
- 18 to say whatever it needs to say when it's
- 19 commercially expedient.
- 20 Of course, the Animal Welfare Act does
- 21 provide some minimal baseline standards, but it
- 22 encourages explicitly state and local governments to
- 23 go further and to do more, which is exactly what the
- 24 Commission should do here. And of course
- 25 California's Fish and Wildlife regulations don't

1 extend to Orcas, leaving the ball in your court, and

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- 2 putting you in a unique and special situation to
- 3 take the welfare of captive Orcas and do what
- 4 counts.

11

21

- Accordingly, we implore the Commission to 5
- consider the inherently inhumane nature of Orca
- captivity in making its decision today, and SeaWorld
- 8 must not be empowered to build more tanks that allow
- 9 it to collect and breed more Orcas who will fatally
- suffer and languish in captivity. 10
 - (Audience interruption.)
- 12 MS. WAN: My name is Sara Wan, speaking on
- 13 behalf of ALDF. The keeping of Orcas in captivity
- 14 for entertaining is cruel and totally unjustified,
- 15 regardless of what SeaWorld says. It is
- 16 inconsistent with current thinking and what we now
- 17 about what happens to these whales in captivity. I
- 18 will not repeat what others have said about federal
- law or the absurdity of considering a tank to be 19
- 20 habitat.
 - I will focus on what I know best. The
- 22 Coastal Act. And your ability to use it. The Staff
- 23 has stated you cannot apply 30230 to animals in
- 24 captivity as your standard of review. But frankly,
- 25 that's false. Not only is the application of 30230
- Page 153
- up to interpretation, which Staff admits, and the
 - 2 Coastal Act states that 3009, that this division
 - 3 shall be liberally construed to accomplish its
 - 4 purposes and objectives. But you have applied it 5 previously, and you cannot simply ignore that fact.
 - 6 Particularly since that was the one instance that I
 - 7 am aware of where the issue of impacts to captive
 - 8 marine resources was an issue, and I've at this, at
 - 9 the Commission for over 30 years.
 - 10 Once you use 30230 and you did use it and
 - 11 apply it, I was on the commission when you did, you
 - cannot now say you do not have the right to use it.
 - 13 In fact your Staff goes on to use 30203 by making
 - 14 the claim that Special Condition One makes the
 - 15 project consistent with 30230. And relative to
 - 16 noise impacts, that the propose project is in
 - 17 conformance with the marine resource protection
 - policies of Chapter 3, i.e., 30230.
 - 19 It is completely up to you, the
 - 20 Commissioners, to decide what makes the project
 - 21 consistent. If you don't agree with the Staff's
 - 22 position about what constitutes consistency, you are
 - free to substitute your judgment as to what does.
 - 24 In this instance, there is no way that Condition One
 - 25 makes this project consistent. Condition One gives

15

1 SeaWorld free rein to use the new tank as a breeding

2 tank, because there are no marine mammal accredited

3 reproductive guidelines.

4 The only two professional accredited 5 programs for cetacean facilities that exist, and 6 they were here and they didn't tell you they have 7 those kinds of guidelines that the staff refers to, 8 they don't have any reproductive guidelines specific 9 for Orcas. And what this means is that the 10 condition that you have in front of you from your 11 staff does not place any limitations on SeaWorld's 12 ability to breed as many Orcas as they wish.

13 Your Staff has said that the tank can hold 14 up to 94 whales. So even if SeaWorld should agree 15 to put an upper limit of 20 on it, which they 16 indicated, on the number of whales, the new tank may

17 hold according to them what amounts to twice as many

19 relative to what we've been talking about.

20 It would mean that even with that, that the 21 current whales will not have any additional room.

18 Orcas as there are, and it doesn't change anything

22 More importantly, whatever number they choose, that

23 would only limit how many whales they could keep at

24 any one time. They would be free to breed and ship

25 and breed again.

Page 156 1 hold or display the currently existing whales in its 2 park, I won't go through their names, and that 3 SeaWorld be prohibited from the captive breeding of 4 Orcas either through mating or artificial 5 insemination, including the collection of gametes. This is what would make the project

consistent with 30230. And it is the only way that

the new tank will ever give the Orcas any more room. If SeaWorld says no to this, then it really does

show their real intent. 10

11 This condition would send, also send a 12 statement that the Commission is in agreement with 13 the current view that using these whales for entertainment purposes is not acceptable. 14

16 The nation of Canada has banned it. Assemblyman 17 Bloom's bill is seeking to have California join

18 South Carolina in banning this. And the nation of

19 India has declared Orcas to be non-human persons.

20 How can this Commission in good conscience turn its

21 back on them? You have heard about how these

22 beautiful, intelligent beings literally live their

23 captive lives being tortured. You have the

24 opportunity to be on the right side of history. I

25 urge you not to turn away from your responsibility

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1 By the way, putting a cap on the number of 2 whales that they will be -- what they can breed just

3 proves that the purpose of this tank is for breeding

4 and for the public to view, which is what we've

5 always suspected. It's not to benefit the whales.

6 And contrary to your Staff's contention that captive

7 breeding lessens the need to capture Orcas from the

8 wild, the opposite is true, as long as breeding is a

9 business that generate income by breeding and

10 selling the Orcas there will be a need for taking

11 the whales from somewhere to avoid problems with

12 in-breeding.

25

13 Does the Virgin Pledge take care of that? 14 Frankly, not. Okay. It doesn't deal with breeding 15 at all. And regardless, this Commission can put in

16 place a condition that does have a meaningful

17 impact. And that's what I said. Okay. Okay. 18 That does have a meaningful impact. While 19 still allowing SeaWorld to continue exhibiting those

 $20\,$ whales already in their possession, the condition we

21 asked for will result in the gradual phasing out of 22 the use of Orcas and actually providing more room to

23 the existing Orcas by failing, by prohibiting

24 breeding, that's what you do.

We ask that SeaWorld only be permitted to

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The state of South Carolina has banned it.

to give them the protections that legally can be 2 provided to them, and you can give it to them

3 legally.

8

4 Unless this condition is substituted in its 5 entirety for the current Condition One, there will

6 be no additional room for the existing Orcas, and

then the project should be denied. Thank you.

(Audience interruption.)

9 MS. WAN: And I'm going to hand this out, 10 this is our substitute motion that we'd like you

to -- to substitute for Condition One. Thank you.

CHAIR KINSEY: Thank you. Okay. I'm going 12 13 to ask Jennifer Fearing to come forward from the

14 Humane Society. You'll have three minutes, and that

15 would be followed by Scott Andrews from (inaudible).

16 MS. FEARING: Hi, good afternoon, Chairman 17 Kinsey and Commissioners. My name is Jennifer

18 Fearing, and I'm here today on behalf of the Humane

Society of the United States, the nation's largest

20 animal protection organization. 21 I flew down this morning from Sacramento,

22 where just four days ago Governor Brown signed

Speaker Atkins' landmark legislation cracking down

24 on the pernicious trade in elephant ivory and rhino

25 horn. In recent years California legislators and

5

1 regulators have, among numerous new legal

2 protections for animals, seen fit to stop the cruel

3 and wasteful trade in shark fins, phase out toxic

4 lead ammunition when shooting wildlife, restrict the

5 use of super poisonous rodenticides, and end

6 commercial bobcat trapping.

21

7 There can be no doubt, as a consequence, 8 that Californians are deeply about the plight and 9 conservation of wild animals here and elsewhere, 10 stopping needless suffering and improving welfare,

11 and we look to our policymakers to curb business 12 activities which violate these values.

13 You have an opportunity to be part of this 14 legacy today, because progress is not accomplished 15 by legislation alone. As regulators, you play a 16 vital role in advancing the goals of the policies 17 you are entrusted to implement, and as Commissioner

18 Bochco said just last night when discuss the Newport

19 Banning Ranch Project, the Coastal Act is a very

20 broad act, it invites interpretation in many areas.

The plight of captive Orcas is your 22 business. SeaWorld has made it your business by

23 bringing this project to you. And captive Orcas

24 deserve better. They have paid an enormous price, a

25 price too high for nearly any justification one

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1 might try to make, but certainly for human

2 entertainment. And it's not enough to pull the plug

3 on dangerous human handling and silly shows, it's

4 not enough to give the a bit more room to pace, and

5 it's not enough to say that no more wild caught

6 Orcas will be subjected to captivity.

7 For these amazing creatures, a captive 8 setting, any captive setting is insufficient to meet

9 their physical, social and behavioral needs

10 regardless of where they were born. You have the

11 opportunity today to begin the end of this sad

12 chapter. You can vote to approve SeaWorld's request

13 to enlarge this habitat for 11 captive Blackfish.

14 The Humane Society of the United States urges you if

15 you are inclined to support that project to do so

16 only with the requirement that these are the last of

17 the Orcas to suffer in California tanks.

18 (Audience interruption.)

19 MS. FEARING: If you approve without this 20 condition, you are dooming an untold number of Orcas

21 to miserable captivity, and you will only be punting

22 to legislatures in Sacramento what you are more than

23 capable of doing today.

24 Prohibit the breeding and transfer of

25 whales, your legal authority allows you to take this

1 step, and your moral compass insists that you do.

2 After all, this is California, and we are used to,

3 actually we're proud of getting on the right side of

4 history early. Thank you.

(Audience interruption.)

CHAIR KINSEY: Thank you. Scott, thank you

7 for being present and ready to go. Appreciate it.

You have five minutes.

9 MR. ANDREWS: For our Commissioners, I'm 10 referring to this handout, it's a colored map of

11 South Shores, which is the project site, I'm going

to talk briefly about land use. As you can see on

13 the right hand, there is a vast expanse of acreage,

14 the city of San Diego in that acreage cancelled

15 South Shores Park, and they cancelled a Ramada Inn

16 resort project. They cancelled these projects

17 because the area is contaminated with toxic waste

18 and has methane and hydrogen sulfide gas from end to 19 end.

20 Now let's go to where the circles are.

21 Those are technically outside the landfill

22 boundaries. You'll see the boat launch ramp, the

23 backhoe operator hit hydrogen sulfide gas, a pocket

24 of it, and he was -- he died in the hospital.

25 Because the gas destroys your organs.

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You'll see, and this is SeaWorld's own studies, by the way they did not provide those 2

3 studies on the project checklist to Staff. So

4 you'll see one of their wells, seems like whenever

5 they drill in their area, outside the official

6 boundaries of the garbage landfill, they hit gas.

7 Up top I have the LE well where they hit hydrogen

8 sulfide and methane, and had to evacuate under

9 emergency status.

10 The middle wells show that this is

attributable to an aerospace industry dump heavy

12 metals, a plume of trichloroethane, chromium and 13 2 butanone. Those are toxic waste from industrial

14 processes. Just so you know, that's from World War

15 II plants nearby that produced 25,000 bombers. The

16 last one I'll refer to, the J well hit hydrogen

sulfide at 1820 parts per million. It can kill you.

It is in fact fatal at 100 parts.

19 So we wonder why Staff does not require at 20 minimum EIR and for these -- this reason, the fact

21 that gas forms unpredictably over time, you need to

22 deny the permit for a project that keeps people

23 underground where the gas will see vapor intrusion.

24 MR. HERMAN: Good afternoon, Commissioners. 25 Patrick Herman, counsel on behalf of Sea Shepherd,

Page 162 1 just like to follow up on a couple of points that 2 Mr. Andrews made. I -- I run down in Mission Bay 3 and the South Shores Park area on a regular basis. 4 I see families down there with their kids splashing 5 around in that water. And I'm sure that they are 6 unaware of how contaminated that water really is. If you grant this to SeaWorld, this would The -- it's well known among long-time 8 San Diegans that this was a municipal dump from at 9 least 1947 to 1959. What's less well known is that 10 it was an industrial dump that Mr. Andrews just 11 mentioned. They -- the aerospace industry was 12 depositing barrels and barrels of heavy metals, 12 13 acetone, thallium, arsenic, and other toxic 14 chemicals, which are now buried beneath an earthen 15 cap, which is somewhere between 12 and 15 feet 16 thick, which covers these toxins. The proposed Orca tank by SeaWorld is going 17 17 18 to go down 50 feet. They will be churning up all of 18 this. 19

19 this toxic material, and it will be subject to 20 release in the Mission Bay both from tidal flushing

21 and from the dewatering which will have to take

22 place as they're pumping water out of this project 23 as it's going forward.

This will further pollute Mission Bay and 25 further expose the residents and visitors to

Page 163 1 San Diego. The EPA did a study of this site in June 2 of 1990 and they compared to be as contaminated as 3 the Stringfellow acid pits up in Riverside. This is 4 a Class 1 industrial waste site, which really should 5 have Superfund money going in to remediate it. 6 So -- so there's no way that this 7 excavation is not going to be penetrating into the 8 toxic contaminants that are there. By the way, the 9 worker who died as a result of the gas leak, his 10 name was Harrison Carter, and he was exposed on 11 October 6th, 1988, along with seven other workers. 12 The other seven survived, but Mr. Carter 13 unfortunately did not. And the same factors that go 14 into creating these gas plumes are still present

15 today. So I urge you to deny the permit. Thank you 16 for your time. 17 CHAIR KINSEY: Thank you. I'd like to

18 invite Sea Shepherd representatives up, and you will 19 have 12 minutes, and that will complete the public 20 organized presentation, so we'll move into the

21 public comments, and we'll begin with Deanna Spain.

22 MR. HANCE: Good afternoon, Commissioners. 23 Thank you for hearing us. My name is David Hance, I

24 am the campaign coordinator for Sea Shepherd

25 Conservation Society.

And I'm here on behalf of Sea Shepherd as 2 well as the hundreds of thousands of supporters who 3 back what we do on a daily basis. All of those

4 supporters urge you strongly to deny this Blue World 5 application by SeaWorld.

7 disregard strong public opinion that has come about 8 against captivity, against the cruel practices associated with forcing these highly intelligent 10 beings into tiny tanks and forcing them to do tricks on a daily basis just to get their food.

Now, SeaWorld has argued that this matter 13 lies outside the jurisdiction of the Commission. I 14 think we've shown that that's not true. They've 15 also argued that this is preempted by federal law, 16 but you guys cited earlier Section 30411(b) which shows that it is within your authority to address

What we're urging is to listen to the 20 hundreds of thousands of people who have beseeched 21 you to deny this. Here's a few reasons why you should deny this. 22

23 Regardless of the size of the tank, 24 captivity is cruel, inhumane and absolutely 25 unjustifiable. Sea Shepherd is a global leader in

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cetacean protection, and we have spent decades 2 bearing witness to and working to end cetaceans in 3 captivity, including Orcas. And I don't know if

4 you've seen the way these animals are brought into

5 slavery but it is definitely something that is not 6 nice to witness. I myself have been in some of

7 these countries and I've watched this, and I've

8 watched these babies ripped from their mothers, and 9 I've listened to the cries of the mothers as their

10 babies are taken away from them.

Imagine if you will, Ms. Bochco, if next 12 year at your familiar reunion there's a hundred 13 Bochcos standing around, and a group of armed men 14 come in and they take your uncle and they put him in 15 a prison pen, and they take your brother and they 16 put him here, and they kill your father in front of 17 you. What's the difference between that and what

18 happens here? 19 SeaWorld has told us these are highly 20 intelligent beings, they're very similar to humans, 21 they show feelings they show empathy, so you tell 22 me, what's the difference?

23 You know, since the release of the movie 24 Blackfish, SeaWorld has -- has been reeling from

25 profit losses, loss of attendance, and they've gone

1 on a big campaign to green wash. And if you look at

- 2 the things that they're doing, everything that they
- 3 talk about is highly contradictory. When they're
- 4 talking about this Blue World project, on one hand
- 5 they're claiming, oh, the Orcas are going to have
- 6 more space.
- 7 But in the same breath, they're admitting
- 8 that they every intention of enslaving even more
- 9 Orcas. So I'm sorry, someone buy me a new
- 10 calculator --
- 11 (Audience interruption.)
- 12 MR. HANCE: -- by my calculations, more
- 13 Orcas means less space.
- 14 (Audience interruption.)
- 15 MR. HANCE: SeaWorld tells you that their
- 16 Orcas engage in natural behaviors. If that's not
- 17 the most absurd statement I've ever heard, find me
- 18 another one. You tell me that these magnificent
- 19 creatures are forced to spend their day leaping
- 20 through hoops and sliding up onto platforms holding
- 21 their mouth open to get food when this is something
- 22 they could do naturally in their own environment,
- 23 you tell me how that's a natural behavior.
- 24 SeaWorld claims they are educational. I
- 25 don't see anything educational about seeing whales
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- 1 jump through hoops or carry a trainer around on
- 2 their back. What are we learning from that? They
- 3 say they want to educate their children. Children
- 4 can be educated about whales through film, through
- 5 classrooms, through books, they can go out on
- 6 whale-watching expeditions.
- 7 You know, the price of a ticket to SeaWorld
- 8 is very close to the price of a ticket on a
- 9 whale-watching vessel. If you can go to SeaWorld in
- 10 Orlando or in San Diego, both of which are right
- 11 next to the ocean, you certainly buy a ticket and go
- 12 out on a whale-watching vessel. SeaWorld is not and
- 13 never has been an educational facility.
- 14 The last speaker has already mentioned the
- 15 environmental contaminants. This -- this project is
- 16 slated to be built on one of the most polluted areas
- 17 of California and SeaWorld already has the
- 18 unenviable position of being one of the largest
- 19 pollutants in California. If they -- if they go
- 20 forward with this project, what they do here
- 21 could -- could blow all of the other polluters out
- 22 of the water. And I mean that quite literally.
- 23 We have very serious concerns about the
- 24 safety of marine animals in captive facilities in
- 25 general. But particular here in Southern California

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 where natural disasters are just a heartbeat away,
- 2 and this is something that no one has talked about
- 3 vet.
- 4 Consider what happened last week in Europe
- 5 at the French Riviera, when torrential rains and
- 6 floods washed through one of the largest marine
- 7 parks in the world, certainly the largest in Europe,
- 8 Marine Land.
- 9 Since that flood, sharks, rays, turtles
- 10 have been swept away, some of them buried, some of
- 11 the never found. There's still some killer whales
- 12 that may be missing. The takes of the Orcas from
- 13 this flood still to this day remain buried in mud,
- 14 their filtration systems are completely useless.
- 15 Now, we're talking about the french Riviera, but if
- 16 you think that can't happen here, you need to think
- 17 again.
- 18 Yes, we are the land of the four-year
- 19 drought, I know we're all hopeful for El Niño, but
- 20 let's say we don't have torrential rains? What
- 21 happens if there's just a slight tremor from the
- 22 Rose Canyon fault line that runs right through the
- 23 middle of San Diego what's going to happen to these
- 24 poor animals? What about a mid-size wave, tsunami
- 25 wave from a distant tremor off the ocean? What's

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- l going to happen then? What about rise in sea level?
- 2 The list goes on as to why this is -- this 3 is not a good idea for SeaWorld, if -- if
- 4 Marineland, Europe's largest captive marine facility
- 5 can't stave off Mother Nature, I'm certain SeaWorld
- 6 cannot either.
- 7 We did some research and we found out that
- 8 when people are talking about these conditions, and
- 9 one of the things we found out is that right now you
- 10 guys have nearly 2,000 pending Coastal Act
- 11 violations. Some of them going back almost ten
- 12 years. If you issue these conditions for SeaWorld
- 13 how do we know that -- that this committee will be
- 14 able to monitor them if you -- if you're already
- 15 backdated ten years, I don't see how you can follow
- 16 up on any further violations by SeaWorld.
- 17 All we're doing is merely asking that you
- 8 stand by your mission. And I went on your website
- 19 last night, because I wanted to make sure that I got
- 20 it correct, and your mission states you are here to
- 21 protect, conserve, restore and enhance environmental
- 22 and human-based resources of the California coast
- 23 and ocean for environmentally sustainable or prudent
- 24 use by current and future generations.

Page 172 Page 170 1 deny this permit outright. Now, I look around today 1 assembly, Toni Atkins. She sent a letter in for the 2 and I see these signs from SeaWorld, "Educate, 2 record that you should already have, but she wanted 3 inspire, conserve." I think we've already seen and 3 me to reinforce her beliefs for this project. 4 shown that there's no such thing as education. Not 4 "Chairman Kinsey and members of 5 when it comes to this place. Inspire. I think the 5 the Commission, I write in strong 6 only thing that's being inspired is people around 6 support of the coastal development 7 the world are being inspired to stop spending their 7 permit that would enable the replacement 8 money at these horrible facilities that do nothing and expansion of the existing killer 8 9 for animals. 9 whale habitat with the marine 10 aquarium-themed exhibit and immersive 10 And the biggest joke of these signs is the 11 word "conserve." "Conservation." The only thing 11 killer whale habitat experience. 12 they're concerned about conserving is their bottom 12 "The proposed design is consistent 13 dollar. 13 with the existing master plan and will 14 14 (Audience interruption.) expand the swimming opportunities or the MR. HANCE: It has nothing to do with 15 killer whales due to the significant 15 16 animals. Now, all these signs, somebody had 16 increases in the side of the pools. 17 everyone stand up. You see all the signs opposing 17 "Replacing a set of restrooms and a 18 this motion. All of these people are here on their 18 bakery from the 1980's that is 19 own, we didn't have to bus them in, we didn't have 19 approximately 5500 square feet in size 20 to give them free t-shirts, we didn't have to give 20 with a new 2900 square foot restroom 21 them free tickets to SeaWorld, we didn't have to buy 21 facility that will use sea water rather 22 them lunch. 22 than fresh water will save over one 23 (Audience interruption.) 23 million gallons a year and reduce the 24 MR. HANCE: They came here on their own 24 bulk and scale of the building. New 25 because they believe in what is right and because 25 pathways for the public to use, lighting Page 173 Page 171 1 they want you to uphold your mission. So please and audio enhancements are welcome 1 2 listen to them and not the paid people, and uphold 2 additions. 3 your mission. Thank you. 3 "SeaWorld has its own storm water CHAIR KINSEY: Okay. Thank you. We're 4 treatment facility and all storm water 5 going to move into public comments, we'll have to 5 will be treated on site. 6 minutes per speaker from this point on, and I want 6 "The process as proposed will not be 7 to just encourage, before we begin, we're going to 7 visible outside of the SeaWorld leasehold, and will be consistent with 8 start with a number elected officials and their 8 9 representatives and move into others, but you know, 9 the 30-foot height limit. 10 if, even if you've signed up for a speaking card, if 10 "I encourage the Commission's support 11 you feel as though your voice has been expressed, 11 of the coastal development permit that 12 the reason we gave this organized presentations, the 12 will enhance the experience for both the 13 time to go first and go give them an extended period 13 killer whales and the public. Warmly, 14 of time, is to get information to our commission. 14 Toni G. Atkins, speaker of the 15 So if you don't feel you have anything to add other 15 Assembly." 16 than your strong support, you do not need to take 16 CHAIR KINSEY: Thank you. Guy, then 17 the time to speak. Councilmember Zapf, and then Andrea Cardenas, and 18 But if you do want to speak I'm going to be 18 then Dave Grubb. 19 calling out a number of names, and I'd encourage you 19 MR. STRONG: Good afternoon, Chairman 20 to come up and be sitting in the chairs here so that 20 Kinsey and Commissioners. I'm Guy Strong, the 21 we can move more quickly. So after Deanna speaks, 21 legislative director for Assemblymember Richard 22 I'm going to invite up Guy Strong, and then 22 Bloom. And he apologizes he couldn't make it today, 23 Councilmember Lorie Zapf. Welcome, Deanna. 23 he's outside the country. I'm going to read his

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24 statement from him, it's:

"Assemblymember Bloom introduced AB

MS. SPAIN: Thank you. I'm Deanna Spain,

25 I'm special assistant for policy for speaker of the

Page 174 Page 176 1 2140 in 2014. AB 2140 sought to 1 Zapf and then Andrea, then Dave, and then James 2 Duff. prohibit all captive breeding Orcas and 3 3 to limit SeaWorld's display to the 11 MS. ZAPF: Thank you. Hello, 4 whales currently in their" that they 4 Commissioners. I am Lorie Zapf, and I am a San 5 have. I'm sorry. 5 Diego City Councilmember. I represent District 2, 6 "Assemblymember Bloom elected to which includes Mission Bay where SeaWorld is 7 study the issue (inaudible) AB 2140, for located. SeaWorld has always been a great partner the more we learn, the more committed we 8 to the City of San Diego and a part of the fabric of 8 are to phasing out the display of 9 9 our community for the past 50 years. captive Orcas. He fully intends to 10 The park provides thousands of jobs, and is 10 11 pursue this objective such it would be 11 one of the largest employers of youth. For so many extremely unfortunate and counter 12 high school and college students, SeaWorld is their 12 13 productive if the Coastal Commission 13 first employer, their very first paycheck. It has a 14 were to grant an entitlement to SeaWorld 14 huge economic impact on the city of San Diego, in to expand their captive breeding 15 fact the entire region. SeaWorld provides tens of 15 16 program. (Sic) 16 millions of dollars in sales tax, payroll tax, 17 17 property tax, TOT as well as lease -- lease "Fortunately, your broad 18 jurisdiction under the Coastal Act gives 18 payments. SeaWorld is also a leader in 19 you the authority to advance protective environmental conservation. They voluntarily 19 20 measures for these magnificent marine 20 eliminated plastic bags and polystyrene products at 21 mammals and play an important role in 21 their own expense because it was better for the 22 phasing out captivity practices. 22 environment as well as the marine animals. 23 "Your staff report does an 23 Animal care is clearly a top priority for 24 excellent job of establishing that you 24 SeaWorld, and after visiting SeaWorld myself and 25 are not legally preempted by any state 25 taking a look and visiting with the trainers, the Page 175 Page 177 1 or federal law from regulating these 1 animal care experts, the vets and their research 2 activities. 2 center, I saw firsthand just how much the SeaWorld 3 "The staff report also correctly 3 employees really love their jobs, but more 4 importantly I saw how much they truly loved the 4 identifies 30230 as the applicable 5 Coastal Act section giving you specific 5 animals that they care for. authority over SeaWorld's marine mammal 6 6 I saw surgery centers and animal care labs 7 breeding and display practices." 7 that were as sophisticated as any I have seen at 8 human hospitals. Over the years SeaWorld has 8 Sorry. 9 "But your staff's recommendation 9 rescued, rehabilitated and released back to the 10 does not go far enough. Prohibiting the 10 ocean tens of thousands of animals, well over 900 11 display of the whales captured offshore 11 just in the past year alone. They surely would have California the display of utilization of 12 perished, these animals would have perished were it 12 13 wild-caught whales or gametes with wild 13 not for SeaWorld. 14 individuals capture after February 12, 14 They also are very generous to the 15 2014 is largely symbolic. It will do 15 community. They give back through nonprofits and 16 little to protect the wild whales and 16 educational outreach. 17 17 CHAIR KINSEY: That's your time, so if you nothing that will limit the continued 18 production of captive Orcas who will 18 just would wrap up your comments. 19 live out their lives in grossly 19 MS. ZAPF: Absolutely. I encourage you to 20 inadequate circumstances. (Sic). 20 please support the Blue World project. I timed 21 Again, we come to this thing where it's 11 21 this, I don't know what happened. I came in at 22 whales if the tank gets better it's better for those 22 1:59. 23 11 whales, but if they're adding more whales, it 23 CHAIR KINSEY: That's okay. 24 doesn't get better for them. Thank you. 24 MS. ZAPF: So thank you, it will improve

25 not only their quality of life, but enhance

CHAIR KINSEY: Thank you. Councilmember

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Page 178 Page 180 1 education and research opportunities. So thank you 1 amusement and to make money. 2 2 very much. (Audience interruption.) 3 (Audience interruption.) 3 MR. GRUBB: So I would ask you as 4 CHAIR KINSEY: Thank you. Andrea, then 4 Commissioners to do everything in your power to end 5 Dave, then James Duff. this practice of torturing animals for fun and 5 6 MS. CARDENAS: Thank you, Chairman and profit. Thank you. 7 Commissioners. I am going to keep my remarks short. 7 (Audience interruption.) 8 I am here on behalf of San Diego Mayor Kevin CHAIR KINSEY: Thank you. 8 9 Faulconer to offer our support for SeaWorld 9 (Audience interruption.) 10 San Diego's new Blue World project. I also want to CHAIR KINSEY: James Duff, followed by Pam 10 11 echo the same sentiments as Councilmember Zapf on 11 Heathering, Lexal Bree, and Lindsay Lares, and then 12 the partnership that we've always had with SeaWorld CeeCee Kumar. 13 San Diego. 13 MR. DUFF: Good afternoon, my name is James 14 14 Duff. Thank you for listening. I'm here because We recognize that this project will expand 15 educational opportunities at SeaWorld San Diego by 15 it's been brought to my attention that nobody really 16 promoting deeper knowledge of whales and their ocean 16 has talked about the earthquake issue, and they're 17 environment. 17 building a disaster here between two earthquake 18 Additionally we believe that this project 18 zones. David Hance mentioned one of them, he 19 will help further conservation and research efforts 19 mentioned the Rose Canyon fault, there's another 20 and benefit SeaWorld's goal to protect marine life 20 fault called the Point Loma fault. And this 21 in the wild. Our office appreciates your 21 information is all factual and it's found in the 22 City of San Diego's seismic safety study published 22 consideration and respectfully urges you to approve this application. Thank you so much for your time. 23 in 2008. 23 24 (Audience interruption.) This map is from grid 20, it shows nothing 25 25 but yellow, high potential liquefaction zone, is CHAIR KINSEY: Thank you. Please, come Page 179 Page 181 1 forward. That's great. Yes. 1 probably one of the worst seismic dangers you can 2 MR. GRUBB: Good afternoon, Chair Kinsey 2 have in the entire state of California. San Diego 3 and Commissioners. My name is David Grubb, I am 3 has done this study, the science is there, I'm not 4 representing Sierra Club California. And the many 4 making it up, it's factual. And it's liquefaction 5 other organizations that signed on to the group 5 and it says "high potential of hazard." It's been 6 letter which I'm sure you have all seen. 6 completely ignored, I haven't seen anybody else talk Since I'm sure you've seen the letter, I'm 7 about it except David Hance. 8 not going to repeat all of the points that are made And you would be doing yourselves a favor 9 in it. And try to just boil this down to the 9 to look into this subject before you make any 10 essential element. If you look back at human 10 decision. If there's an earthquake, and a 40-foot 11 history, there are many, many examples of casual and 11 hole, you can imagine what would happen with the 12 thoughtless cruelty to animals. I'm thinking about 12 people trying to get out of that hole, let alone the 13 dog fights, cock fights, bull fighting, bear 13 animals, they'd be stuck, there's no disaster plan 14 baiting, all of those gruesome spectacles speak to a 14 to move five million gallons somewhere else. So ${\tt I}$ 15 dark side of human nature that is part of our being 15 want to leave you with that thought and introduce 16 that allows us to laugh at a cripple trying to walk, 16 you to Joe. He's from Bell, California. 17 17 or applaud as an animal is tormented for our (Audience interruption.) 18 amusement. 18 MR. MORENO: Hi, it's an honor to be in 19 But we can do better than that. We are 19 front of you guys because I've always dreamt of this 20 better than that. Our social norms have evolved, 20 day. Excuse me for my poor speech, I just got my 21 our ethics have evolved, and there is a growing 21 braces, I'm sorry. 22 understanding that SeaWorld's animals and particular 22 (Audience interruption.) 23 the Orcas are suffering. MR. MORENO: But it seems like all you guys 24 So essentially what I'm here to ask is it's 24 are kind of like bored out of your mind, because 25 time to stop torturing animals for people's 25 everybody is saying something, and somebody is

Page 182 Page 184 1 saying something else. But I actually have proof 1 Your mandate is to protect whales and other 2 and as many has thought, that we're trying to tell 2 marine mammals. Short of transferring the existing 3 you do your job. What -- what I'd like to do is I'd 3 captive Orcas to sea pens, your next best 4 like to give the people an opportunity to decide for 4 alternative is to help SeaWorld exit their current 5 themselves. I -- and I've done an experiment and 5 business model of using creatures for entertainment 6 I've told kids in my class about SeaWorld. I've into a model of education and compassion. 7 told them what they do to these animals, and even 7 Humanity's true moral test, its fundamental 8 one of my friends, I told him ten things about 8 test consists of its attitudes towards those who are 9 SeaWorld, and after those ten things, she looked at 9 at its mercy, the animals. Thank you. 10 me like (indicating) and I told my friends this is 10 (Audience interruption.) 11 exactly what they do, and my friend told me she 11 CHAIR KINSEY: Thank you. Lex -- thank 12 would never go again, and I've been doing this for 12 you. years and years. 13 MS. LEX (No last name provided): I think I 14 14 had time ceded to me, I don't know that I'll need (Audience interruption.) CHAIR KINSEY: Thank you, Joe. We've got a 15 it. 15 16 whole of folks who want to speak, but I want to 16 CHAIR KINSEY: You do. You have eight thank you for taking the time to speak today. Very 17 17 minutes. 18 well done. 18 MS. LEX: Okay. Oh, I don't think I need 19 19 MR. MORENO: Thank you. that much. Thank you. 20 (Audience interruption.) 20 CHAIR KINSEY: Yep. CHAIR KINSEY: Okay. So this is Pam and 21 21 MS. LEX: I'm here --22 22 then Lex and then Lindsay and then CeeCee. CHAIR KINSEY: Thank you. 23 MS. HETHERINGTON: Thank you, Chair Kinsey 23 MS. LEX: I'm here on behalf of the 5,000 24 and Commissioners. My name is Pam Hetherington, and 24 members of Unite Here local 30 in San Diego. We are 25 I'm speaking today on behalf of the Environmental 25 not extremists, we are actually a labor Page 183 Page 185 1 Center of San Diego. I want to take a few minutes organization, just to point that out, and we support 2 to talk about the moral dimension of why we are here 2 the respectful humane treatment of all species, 3 today. When we talk about animals in captivity, we 3 human and animal. We are very concerned that 4 generally don't grant them a moral sense. But it's 4 captive display for entertainment purposes sends the 5 not a question of can they reason or can they talk. 5 wrong message to society and to our children. That 6 But rather can they suffer. We know Orcas in 6 wild animals are primarily for our amusement, no 7 captivity suffer. 7 matter how unhappy and unhealthy the are in 8 Cruelty to animals is contrary to man's 8 confinement. 9 duty to himself. Because it deadens in him the 9 We're also concerned about the way in which 10 feeling of sympathy for their sufferings. And thus 10 SeaWorld treats its employees. There are multiple 11 a natural tendency that is very useful to morality safety violations CalOSHA has filed against SeaWorld 12 in relation to other humans is weakened. The 12 as well as a violation for preventing employees from 13 assumption that animals are without rights and the 13 reporting workplace hazards or workplace safety 14 illusion that our treatment of them as no moral 14 relative to the handling and training of Orcas. 15 significance is positively outrageous. 15 SeaWorld's argument that its safety 16 (Audience interruption.) 16 protocols and operant conditioning program provides 17 MS. HETHERINGTON: Western cruelty and sufficient protection to its trainers is disproven 18 barbarity, universal compassion is the only 18 by the 600 pages of incident reports. We have heard 19 guarantee of morality. The Commission has an 19 that SeaWorld has been attempting to harass and 20 opportunity to set a moral compass today that will 20 intimidate at least one of the witnesses against it. 21 This is unacceptable to our union. 21 save -- serve generations to come, and a couple 22 points on these compass -- on this compass needs to 22 We expect respect for all and their 23 be the cessation of Orcas as entertainment, and the 23 behavior towards their present employees and 24 prohibition of captive breeding, whether by mating 24 ex-trainers is not acceptable. Neither is their

25 treatment of Orcas. A concrete tank is not a

25 or artificial insemination.

Page 188 Page 186 1 habitat, it is a concrete tank, and these Orcas will on behalf of Lane working since 1993 for 2 be subjected to all of the cruel treatment required good jobs, Thriving communities and a 3 to keep them in captivity and performing. 3 health environment for all. Part of a Blue World is only marginally acceptable if 4 healthy coast including marine animals. 5 it is coupled with the message that SeaWorld will be 5 Regarding the project before your 6 required to phase out its use of Orcas and actually SeaWorld's Blue World project, we urge 7 provide some additional swimming room. Allowing this Commission to take strong steps to 8 them to continue breeding will prevent this from prevent the breeding of captive Orcas 9 happening. 9 and to prevent the sale or transport of 10 10 The Commission should only approve this Orcas to any location other than a sea 11 proposal if there are conditions on it to allow use 11 pen. 12 only by the current Orcas and to prohibit breeding. "Even the proposed extended enclosure 12 13 The current staff recommendation does just the is not a sufficient home for these Orcas given that certainly no additional 14 opposite. We are therefore asking that you delete 14 15 Condition One and substitute the Condition One by animals should be housed in this 15 16 the Animal Legal Defense Fund. This will make the 16 project. 17 project consistent with the Coastal Act and provide 17 "Prior to any approval of this 18 some benefit to the existing Orcas. 18 project, conditions should be placed 19 And just as a resident of San Diego 19 that would prohibit this breeding, sale 20 separate from my comments on behalf of the 20 or transport given how studies have made 21 organization, SeaWorld is not a national treasure, 21 clear that captivity has substantial SeaWorld is an international disgrace. Thank you. 22 negative consequences to Orcas health. 23 (Audience interruption.) 23 "The Coastal Act protects our 24 CHAIR KINSEY: Lindsay. 24 communities' coastal access and the 25 25 MS. KIRCHEN: Actually can I take some of protection of coastal resources like Page 187 Page 189 1 Lex's --1 these animals. Institutions like 2 2 SeaWorld should foster respect for a CHAIR KINSEY: No. 3 MS. KIRCHEN: -- her time --3 healthy environment, not put worker and CHAIR KINSEY: You can't. 4 animal at risk through dangerous MS. KIRCHEN: -- local 11 --5 practices. This Commission has the 6 CHAIR KINSEY: But you do have five 6 opportunity help protect Orcas in our 7 minutes. 7 coastal environment by conditioning this 8 MS. KIRCHEN: Yeah, well, I'm with local 11 8 projet to require the use of captive 9 Unite Here as well. Can I make a brief comment? 9 Orcas to be phased out. Sincerely, 10 CHAIR KINSEY: I'm going to give you -- oh, 10 Janine Pierce." 11 I see what you're saying. 11 Thank you. MS. KIRCHEN: Yeah, I'm sorry, it was a CHAIR KINSEY: Thank you. Lindsay. Will 12 12 13 little confusing. 13 be followed by CeeCee Comer, and then Susan Millis. 14 CHAIR KINSEY: Please, you're (inaudible). 14 A VOICE: And Lindsay. He said Lindsay. MS. KIRCHEN: All right. Well, my name is MS. COMER: CeeCee Comer? 15 15 16 Carly Kirchen, I'm a boycott organizer with Unite 16 A VOICE: Lindsay first, right? 17 here Local 11. I live -- I work out here in Long 17 CHAIR KINSEY: Lindsay first. 18 Beach. I'm going to make a brief statement, I'll 18 MS. COMER: Oh. 19 19 read a letter from Janine Pierce. CHAIR KINSEY: That's fine. Lindsay, then 20 "I'm with Los Angeles Alliance for 20 CeeCee. 21 21 a New Economy, and the Long Beach MS. LARRIS: Hi, I'm Lindsay Larris, I'm 22 Coalition for Good Jobs and a Healthy 22 the regional director in Southern California for the 23 Community." 23 Animal Legal Defense Fund. I feel like everybody 24 So she says: "Dear Chairman Kinsey 24 has pretty much said what I would want to say, so

25 I'm going to give my time to Pam over here.

25

and Coastal Commissioners. I'm writing

Page 192 Page 190 1 CHAIR KINSEY: Thank you, but, you know, I 1 would be extremely shallow and very tiny for Orca, 2 am going to object a little bit. We gave the Animal 2 which are at least 24 feet long and six tons of 3 Legal Defense Fund a number of minutes for an 3 weight that like to dive as deep as 1,000 feet, swim 4 organized presentation just so that we wouldn't have 4 hundreds of miles per day, and live with their 5 individual speakers coming up as well. 5 families. So it just -- it's in fairness to the Tanks are horribly inadequate -- inadequate presentation today. Thank you. 7 for the needs and size of Orca. This new tank will MS. PRICE: Do you have my speaker slip, 8 create lifelong physical and psychological torture 8 9 Pam Slater Price? 9 for even more Orca. We are robbing these animals of CHAIR KINSEY: I'm sure that we do. We 10 10 everything. The joy of experiencing the ocean, 11 have hundreds of speaker slips. 11 traveling great distances, group life, deep diving, MS. PRICE: Okay. Well --12 they have a natural and social life, keeping this 12 13 CHAIR KINSEY: When that time comes. 13 alive. 14 MS. PRICE: I just wanted to make sure you We have no right to exhibit them or have 14 15 them entertain us. By keeping Orca in prison in 15 do. 16 CHAIR KINSEY: Thank you. 16 these times what we are really doing is teaching our 17 MS. PRICE: And I'll wait. 17 children that it is fine to torture, enslave, abuse 18 CHAIR KINSEY: So, CeeCee will be followed 18 and exploit other beings. For the good of Orca and 19 by Susan Millis, and then Dr. Reese Holter, and then of people, please vote no. 19 20 Ron Braden. 20 (Audience interruption.) 21 CHAIR KINSEY: Thank you. Please state MS. COMER: Hello, members of the board, my 21 22 name is CeeCee Comer, and I'm from San Diego. I 22 your name for the record. 23 live in Claremont, very close to SeaWorld. I go to 23 MR. BRADEN: Yes, my name is Ron Braden, 24 SeaWorld during my lunchtime, I just go there and I 24 you folks all deserve medals for going through this 25 love the animals. I support what SeaWorld does, 25 process, but we do appreciate it. I have three Page 191 Page 193 1 that's just my personal opinion, and also want to 1 things to say. First of all, I've heard that 2 there's objections that you don't have jurisdiction. 2 say hello to all the PETA people and all the 3 SeaWorld people that are here, this is amazing, I 3 That's a bogus argument. 4 never been to one of these things before, and I'm so Number one, SeaWorld wouldn't have 5 glad that there is different sides. You know, 5 submitted their project to you if you didn't have 6 because every (inaudible) has two sides, but I love 6 jurisdiction. 7 SeaWorld, I love Shamu, and I do want to see Shamu 7 Number two, you wouldn't have accepted it 8 in a bigger pool. There's 11 whales, we have a few 8 if you didn't have jurisdiction. 9 additions for babies, and I will really, that's my 9 The second thing is, is that speakers 10 opinion, I would love to see a bigger pool so my 10 opposing this project have come up here with example 11 whales can have more fun and I can go there and say 11 after example after example. Bent dorsal fins, 12 hello. Thank you. Go Blue World. 12 broken teeth, slashed lacerations in their skin, and CHAIR KINSEY: Thank you. Susan? Okay. 13 not one person from SeaWorld or those supporting it 14 I'm going to go through this. Susan Millis, if 14 have come up with any evidence that that was not 15 you're not here, I'm going to keep moving. 15 caused by SeaWorld. That silence is an admission on 16 Dr. Reese Holter, Ron Braden, Elizabeth Lamm, 16 their part that they are harming these animals. 17 Graciela Paraguirre (phonetic). Okay. And I would 17 The third thing is is that if you took you 18 ask people to come up and sit until you have an 18 folks in this room on the Commission either 19 opportunity speak. And then Vicky Seravo. Just 19 individually or collectively, locked these doors, 20 please have a -- one of you come forward it would be 20 and kept you in here for the rest of your life, or 21 just fine. If your name was just called, yeah. Any 21 anybody else in this room, or all of us --22 of the speakers whose names were called. Thank you. 22 (Audience interruption.) MS. PARAGUIERRE: Graciela Paraguierre, 23 MR. BRADEN: -- collectively, that would be 24 West Hollywood. Good afternoon. Please vote on the 24 cruel and unusual punishment. For those reasons I

25 urge you to vote no on the SeaWorld tanks.

25 SeaWorld application. The new 50-feet-deep pool

Page 194 Page 196 1 (Audience interruption.) 1 more, but we're not going to be able to extend the 2 CHAIR KINSEY: Thank you. I'm going to 2 time. Thank you. Joe, go ahead. 3 call out a number of other names now. Cherie 3 MR. MORENO: Okay. So I think that we all 4 Shankar, Cheney Dowd, Kirby Kottler, Lauren Boucher, 4 need to play our parts in life. Because life is not 5 Martha Sullivan. Any of those speakers coming just about one individual, it's about all of us 6 forward, we will speak -- you can just speak and together united. Because that is what we are, the 7 identify your name as you do speak, it would be United States of America, the land of the free. And 8 helpful, I'll also invite up Bill Cohen and Teran 8 look, it's not just free, isn't just for us. It's 9 for animals as well. Because animals deserve 9 Baylor. And any of you who has arrived, you can 10 speak and just state your name so I can grab it. 10 freedom, whether humane or not, because you know 11 Thank you. 11 what? Animals were here long before humans. And we MS. SHANKAR: Hi. Cherie Shankar. Thank 12 took over this world like nothing. And we left them 12 13 you all for your patience today on this issue. 13 aside like if they were garbage. 14 Everybody has a lot to say. I just want to point 14 But now we have the opportunity to speak 15 out that SeaWorld can still educate, they can do 15 up. And SeaWorld, they have a lot of money to do 16 marine life rescue, they can rehab and continue to 16 this, but they have chosen not to. So we took employ people without subjecting these intelligent 17 17 action, and we are not people who are bad, we are 18 and magnificent creates to a lifetime of captivity. 18 people who try to speak out for those who cannot. 19 19 Thank you. (Audience interruption.) 20 MS. SHANKAR: Listen to your gut. Do you 20 CHAIR KINSEY: Thank you. 21 really think the biggest mammals in the world belong 21 (Audience interruption.) 22 in any type of confinement? Where do you think we 22 MR. COHEN: Joe is a tough act to follow. 23 can learn more about conservation and the natural 23 My name is Bill Cohen, and I own a company here in 24 lives of whales. I bet many of you have already --24 Long Beach called Edge Systems, and employ about 150 25 have been on a whale-watching tour or even seen a 25 people and speak for quite a few of them. Page 195 Page 197 1 video, and you know how breathtaking it is to see I wanted to really point out to the people 2 them in their true home, the big blue ocean. 2 in blue here where your boss has asked you to come Please either vote on the expansion or if 3 up and paid you to wear your shirts and be here, 4 you do, please make sure it's on the condition that 4 during --5 there is no more breeding. Thank you for your time. 5 (Audience interruption.) MR. COHEN: -- '13 to 2014, your sales have CHAIR KINSEY: Thank you. I'll just take 7 dropped 14 percent. At the same time, California 7 any of you next and then just state your name for 8 the record after you've been called. Please come 8 amusement park at Disneyland has risen 3.5 percent, 9 forward. 9 and Universal Studios has gone up 11 percent. The MS. SULLIVAN: Hello, I'm Martha Sullivan, 10 Hail Mary in the hundred million dollars you're 11 I'm a resident of San Diego and a small business 11 investing into a pool, you might want to consider 12 owner. And I want to just make an observation. 12 SeaWorld, you have a pathetic nine rides. 13 Social media, today is Throwback Thursday, and 13 Disneyland has 58 rides. 14 that's exactly what SeaWorld's proposal is. It's a 14 CHAIR KINSEY: If you could please speak to 15 throwback to an old business model, it's a throwback 15 us, just for both transmission and --16 to a toxic waste dump. It's a throwback to a time 16 MR. COHEN: Sure. My -- my kids, my 17 when we didn't know better than to build in seismic 17 family, they like the rides. Nine rides versus 58, 18 liquefaction zones. And it's time for us to look 18 Disneyland continues to grow. At the same time, the 19 forward, it's time for us to be part of the 21st 19 hundred million that you're spending, you could look 20 century. And to that end, I'm going to let Joe --20 at a different vision. You could move toward an 21 Joseph Moreno here speak to the 21st century and 21 amusement part and an entertainment park where you 22 what we need to be doing. And what you can help to 22 invest perhaps in a movie, must like Walt Disney did 23 bring about. 23 back in the '60's, you could tie your movie into one

CHAIR KINSEY: You know, Joe has already

25 spoken, I'm going to let him speak a little bit

24

24 of your rides or the experience there at Disneyland,

25 but hanging on to the Orcas just isn't the future of

Page 200 Page 198 1 Dis -- of SeaWorld, it isn't in the best interest of 1 many times, and I -- I've been following her a 2 SeaWorld and people don't really want to go to it. 2 couple times, so it's always tough. 3 One thing to ask yourself is when you go to 3 I just want to say that I am a volunteer 4 Las Vegas, how many of you go to a live animal 4 with Ric O'Barry's dolphin project, and I've spent 5 circus? No one. There aren't any. Cirque du 5 the last five weeks in Japan documenting and 6 Soleil has taken over, nobody really wants to go see 6 witnessing dolphins being captured for captivity. 7 a chubby guy in a wetsuit ride a whale. People want 7 Ric O'Barry in the '60s was training Flipper, and if 8 to go see Cirque de Soleil, that's what they go see, 8 you remember Flipper, I -- I -- you may remember the 9 and Disneyland. Something that the board should 9 TV show and the movie, but Ric O'Barry was 10 consider is that in 10 to 15 years if this Hail Mary 10 definitely involved with that, he trained all of the 11 doesn't work out, me as a taxpayer, and I pay a lot 11 dolphins that became Flipper in that TV show. 12 of California state taxes, will be saddled with this Well, this TV show is very popular in 12 13 issue with this bankrupt company. I urge you to 13 Japan. And when I see what's actually happening 14 with the capture of dolphins, it really hurts me 14 vote no. 15 CHAIR KINSEY: Thank you. 15 because you can see the brutality of the process. 16 (Audience interruption.) 16 Now, SeaWorld hasn't taken any animals in 17 CHAIR KINSEY: While the next speaker is 17 quite some time from the wild. But when they start 18 coming up, I'm going to also invite up Teren Baylor, 18 talking about genetic diversity, they are talking 19 Pauline and Janine Noriega, and Bradley and Lindsay about getting animals from the wild again. There's 19 20 Wells. Hi. 20 no way you can do that. There's no way you can get 21 MS. BOUCHER: Good afternoon, 21 genetic diversity except for getting more animals 22 Commissioners. My name is Lauren Boucher and I 22 from the wild. 23 would like to donate my time to a fellow activist How are they doing it? They're not doing 23 24 who is here named Genesis. 24 it themselves. They're paying somebody else to do MS. BUTLER: Hi, my name is Genesis Butler, 25 it. So when they talk about genetic diversity and 25 Page 201 Page 199 1 and I'm eight years old. I'm here because I am 1 wanting to fill that new pool and produce more Orcas 2 worried about the pollution Blue World project will 2 that's exactly what they're talking about. 3 cause in this area. The ocean and land is already We need to stop this from occurring. 4 polluted, and this will just add to it. It makes me 4 Because the Orcas that are in the wild are being 5 really sad to know the environment, how -- how come 5 taken from the wild and their numbers are 6 diminishing rapidly. The Orcas in Washington state 6 adults don't do more to protect the earth for the 7 children? I want to ask you to please help protect 7 were taken, over 50 were taken. Washington banned 8 the environment for my generation and future SeaWorld from taking them ever again. Somebody else mentioned Shamu. I just want 9 generations. You have the power to protect the 9 10 ocean, and you have the responsibility too. Please 10 to mention one thing that SeaWorld did to the very 11 vote know on Blue World project, and remember, we do 11 first Shamu. The way that they would capture 12 not inherit the area -- the earth from our 12 Shamu -- I'm sorry. 13 ancestors. We borrow it from our children. Please 13 CHAIR KINSEY: Time is up. 14 protect the land and oceans. The future of children 14 MR. BAYLOR: I'm going to try and get it 15 like me depends on it. 15 out as fast as I can. 16 (Audience interruption.) 16 CHAIR KINSEY: Yep, please, just -- your 17 CHAIR KINSEY: Thank you. 17 time is up, so just say where you land on this. 18 MS. BOUCHER: Thank you, Commissioners. 18 Thank you. 19 And with another -- please vote no. 19 MR. BAYLOR: Okay. No on this project. 20 20 CHAIR KINSEY: Thank you very much. (Audience interruption.) CHAIR KINSEY: Please any of the other 21 21 MR. BAYLOR: Thank you. 22 folks that I have invite up, please come forward. 22 CHAIR KINSEY: Joey Racano, Vince Lawler, 23 There are chairs available. 23 Alexander Sharruck, and Britney Holstrom and Cheryl MR. BAYLOR: My name is Teren Baylor, I --24 Nicole and Scott Nicole. Welcome.

25

25 I have fallen -- I -- I -- I've listened to Genesis

MS. BRADLEY: Native California, Ann

Page 202 Page 204 1 Bradley. I am begging you today to take a look at 1 the oversizing provisions of the Coastal Act. 2 something very important. I'm here for these 2 So do the math, because it's -- it's --3 extraordinary animals, but this a failed business 3 it's -- it's 94 Orcas at \$8 million apiece, that's 4 model. Ladies and gentlemen, you're all incredibly 4 \$758 million, that's a billion dollar business 5 intelligent, and I speak particularly to Supervisor 5 without one person paying at the gate. And I urge 6 and Commissioner Cox. I love the people of 6 you to make the difference that you can right now. 7 San Diego. I care deeply about the workers in 7 You've done some great work, now it's time to stand 8 San Diego. 8 strong, because this is inhumane. And I thank you 9 You would be giving your yes to something 9 for this opportunity to address you today. 10 that would end up being a complete waste and a 10 (Audience interruption.) 11 failure. We are having business at the speed of 11 CHAIR KINSEY: Please. Keep coming. Yes. 12 thought. Not my quote. But look at us here today. Well, no, I'm just -- I have a number of 12 13 This is a reflection of the millions around the 13 name cards. If you just come up next -- next and 14 world. These parks are closing down because nobody state your name, please, it will help. 14 MS. WELLS: My name is Lindsay Wells, and I 15 is spending their money there. 15 16 If you were only looking at this as whether 16 came here from Salt Lake City, Utah, to speak on 17 this key issue, and I'm against the Orca expansion. 17 it will be good for the citizens of San Diego, if 18 you were only looking at this as a revenue producer, 18 As a child, my family brought me there to SeaWorld this is a failed model. Vote no. Thank you. 19 to visit these beautiful marine animals, which I 20 (Audience interruption.) 20 love. And upon watching the circus-like shows, I MR. RACANO: Honorable Commissioners, 21 just remember feeling saddened at the bathtub size 21 22 Staff, friends, friends at home, Joey Racano, I'm 22 spaces they were living in. And all for our 23 the director of the California Ocean Outfall Group. 23 selfish, brief enjoyment. I believe they should be 24 And we urge you to vote not, no conditions, no 24 living in their natural environment with their 25 nothing, just no. 25 family. Page 203 Page 205 1 (Audience interruption.) The only humane solution is for the 2 MR. RACANO: Now, let me make it absurd. 2 remaining Orcas to be released to seaside 3 What if everyone wanted to have an Orca, what if we 3 sanctuaries where they can life with freedom and 4 all wanted an Orca in our swimming pool. This is a 4 boredom (sic) from loneliness and -- where they, you 5 private corporation. Why do they have Orcas? You 5 know, loneliness and boredom where they can't 6 know. When everybody else couldn't have an Orca, 6 thrive. Also to cease breeding them in captivity 7 you know. Like I said, observe. 7 where they cannot thrive. 8 (Audience interruption.) 8 Finally, SeaWorld can continue to educate, 9 MR. RACANO: Now, the lady from the 9 inspire and conserve through state of the art 10 aquarium business, she said this would minimize 10 technology, which simulates the lives of these 11 SeaWorld's need to go out and bring in wild Orcas. 11 majestic creatures. There's no much with 12 Yes, but minimize doesn't cut it. That means they 12 technology, there's so many ways to do that without 13 are going to go out there and deplete that resource 13 having these live animals imprisoned. 14 somehow, some way. Maybe not them, but they're 14 You know, I think for SeaWorld employees to 15 going to need that genetic diversity inflow. 15 say they do care about the whales, which I believe 16 And so it's a violation of 30230. Now, 16 they do, I do believe they work here because they 17 SeaWorld isn't expanding a tank here, that's not 17 love animals. Unfortunately, I feel that maybe 18 what this is. SeaWorld is expanding, period. Now, 18 they're misinformed or have the wrong idea about 19 tank expansion gives room for 94 Orca and they can 19 what is happening here with the whales. 20 sell those Orcas and it doesn't matter if the Orcas 20 And I believe it's likened to prison 21 are whole fish or if the Orcas are in a sperm vial. 21 wardens saying they care about their inmates because 22 They sell them overseas and not just to -- to parks, 22 they're imprisoned. 23 but to refrigerators. And -- and -- and that would 23 So I would urge the people who work here

24 cause the building of parks that might not otherwise

25 be built making this growth inducing, a violation of

24 for SeaWorld to look inside their heart and think

25 about what it is they do, and if this does get shut

Page 206 Page 208 1 to think of there's some other jobs they could get 1 also create numerous off-site positions such as 2 that would be very worthwhile. They could still 2 project managers, project administrators, project 3 make a living and they don't -- they don't need that 3 coordinators, through all the aforementioned reasons 4 that Whiting-Turner supports this project, and we 4 for their financial gain, and I would ask the -- I encourage you to do the same. Thank you. 5 would ask you as the counsel to look at this as 5 6 well. Thank you for your time. 6 CHAIR KINSEY: Thank you. 7 7 CHAIR KINSEY: Thank you. Just keep (Audience interruption.) MS. NICHOL: Hi, my name is Cheryl Nichol 8 coming, please. Thank you. 8 9 MS. HOLSTROM: Hi, I'm Britney Holstrom 9 and I am from Coronado and I'm here in support of 10 SeaWorld and I --10 from Los Angeles. And I oppose SeaWorld's Blue 11 World project, and I hear a lot of people today 11 (Audience interruption.) 12 talking about profits and other reasons why we MS. NICHOL: -- first of all, the lie about 12 13 should go forth with the Blue World project, but 13 us being paid to be here is a lie. Anyway, I've 14 instead of focusing on profits like SeaWorld saying 14 seen first hand the good that SeaWorld has done. We 15 today, I think the issue really is focusing on the 15 have had a lot of animals come shore, baby sea 16 well being of the Orca whales and animals here at --16 lions, especially this year, and sea lion -- or 17 or animals at SeaWorld, and if -- all I know is if I SeaWorld is who they call. You don't see PETA. 17 18 was an Orca whale and I was in the place of an Orca 18 SeaWorld is who comes and helps these animals. 19 whale, and if I had the choice between a small, tiny 19 (Audience interruption.) 20 concrete tank, a marginally larger but still tiny MS. NICHOL: They do so much good. As a 21 concrete tank or a seaside pen, I would undoubtedly 21 child I went to SeaWorld and it's what gave me a 22 choose a seaside pen, so please vote no on 22 love for these animals. Otherwise it would just be 23 a big fish in the sea. My boys are the same way, 23 SeaWorld's Blue World project. 24 CHAIR KINSEY: Thank you. And while the 24 and hopefully my grandchildren will be that way. I 25 next speaker is coming up, I'll also invite up Tyler 25 feel like it's just brought so much focus to these Page 207 Page 209 1 Starr, Caitlyn Hawks, Mariam Lehman, Anna Gerringer, wonderful animals that our children I don't think 2 would have. So, and I think most of us are here 2 Emily Routan. Thank you. 3 MR. LAWLER: Good afternoon, Commissioners, 3 because of a love for these animals. Thank you. CHAIR KINSEY: Thank you. 4 my name is Vincent Lawler, I'm a superintendent for 4 5 the Whiting-Turner Contracting Company. We have 5 (Audience interruption.) 6 regional offices in San Diego, Irvine and MR. NICHOL: Hi, my name is Scott Nichol, 7 Los Angeles. 7 I'm also from Coronado. SeaWorld wants to build an 8 With your approval I will be on site to 8 additional space for a tank for its fish, for its 9 manage the construction of the Blue World project, I 9 whales. They had these tanks, whales in tanks for 10 have extensive experience managing previous projects 10 years, and now they want to give them more room. 11 which have employed similar construction methods. 11 That's all they're asking for. They're not asking 12 This unique project will be constructed 12 for anything in particular, anything else. They 13 over the next two and a half years. During this 13 want -- they want to be to give them room and learn 14 time the Blue World project will generate hundreds 14 from the last tank they built, this one they'll add 15 of well-paid construction jobs which will equate to 15 more safety to it or, you know, what the whales 16 several hundred thousand man hours for such trades 16 need. Also I know working for the shipyards and 17 as carpenters, cement mason, laborers, ironworkers, 17 stuff, the coast line, any time they do any kind of 18 operating engineers, electricians, plumbers, construction along the water, the EPA is always 19 pipefitters, glazers, tile setters, roofers, 19 involved, so they're not going to let them build if 20 painters and landscapers. Along with the use of 20 there's any problems with any kind of hazards. 21 local subcontractors comes the purchase of local 21 Thank you. CHAIR KINSEY: Thank you. 22 construction supplies and materials, which in turn 22 23 will also help support the local economy. 23 MR. CHARRIK: Good afternoon, In addition to the hundreds of on-site 24 Commissioners. My name is Alex Charrik and I live

25 positions, the Blue World project will create, will

25 in Los Angeles, and I wanted to say that we live in

Page 212 Page 210 1 a time when people deny science for their own 1 aught to my grandchildren. In order to maintain 2 personal benefit. I think that's something to keep 2 this high standard of conservation, care and 3 in mind today as you consider this proposal. And 3 education that I experienced, my family experienced, 4 whether this project brings in ten jobs or 10,000 4 my friends from the midwest experienced, that impact 5 jobs, it doesn't make it right. Doesn't make it 5 millions of people a year, I believe that SeaWorld 6 good, it's wrong to the core, and the bottom line is 6 should be allowed to expand the Orca enclosure. 7 that this is about the Orcas and we care about the 7 Thank you. 8 Orcas and we want them in their natural habitat 8 CHAIR KINSEY: Thank you. 9 where animals belong, in the wild. So please vote MS. KAY: Hi, Commissioners. My name is 9 10 Lola Kay, I live in El Segundo, California. I think 10 no on this proposal. Thank you. 11 CHAIR KINSEY: Thank you. And as the next 11 everything has been said, so I don't have a fancy 12 speaker is coming I'll invite Lola Kay, Jim Green, speech. Just an observation. SeaWorld claims they 13 Wendy Morris, Dan Fullen, and Gabby Soto. 13 want to build a Blue World. I would like to remind 14 MR. STARR: Commissioners, thank you all so 14 them that Blue World already exists. It's the 15 ocean, and that's where the Orcas belong. They 15 much for your time, it's very much appreciated, and 16 I would like thank all of the animal protection 16 don't belong --17 organizations who have come to voice their concerns 17 (Audience interruption.) 18 as well. 18 MS. KAY: -- in swimming pools. So what 19 19 SeaWorld is trying to build is a glamorized prison CHAIR KINSEY: Your name? 20 MR. STARR: Tyler Starr from Los Angeles, cell in which they intend to exploit their prisoners 21 California. 21 for their own profits. Please vote no on this 22 22 horrible, horrible idea, because we know that A wise man once said there will come a time 23 when you will have to choose between what is easy 23 enslaving intelligent animals is wrong, and no 24 and what is right. I understand the pressure on you 24 corporate profits can justify it. Thank you. 25 all by SeaWorld to approve this, and I understand it (Audience interruption.) Page 211 Page 213 1 may seem easy, but forcing Orcas to swim in endless MR. FULLEN: Good afternoon, Commissioners. 2 circles in a tank that is a little bit bigger in 2 My name is Dan Fullen, I'm a resident of San Diego. 3 chemically treated waters would not be what is 3 Speaking of a member -- as a member of the San Diego 4 right. 4 Hospitality Community that employs 173,000 people in People who oppose SeaWorld don't want 5 the city of San Diego, I would assert that SeaWorld 6 bigger tanks, we want empty tanks, and the Orcas 6 is an essential lynch pin and has been for 50 years 7 want it, too. I ask that you please vote no on 7 to our hospitality, our tourism economy. SeaWorld's Blue World. Thank you all so much. 8 Speaking as a neighbor on Mission Bay, I 9 (Audience interruption.) 9 know first hand of SeaWorld's stewardship of the 10 CHAIR KINSEY: Thank you. The next --10 environment including the rescue of many, many MS. LEHMAN: Good afternoon, Commissioners. 11 hundreds of distressed animals in Mission Bay this 12 My name is Mariam Lehman, and I live in San Diego 12 year alone, and beyond Mission Bay. 13 County. I strongly support the SeaWorld Orcas 13 And as a father of three sons, I thank 14 inclusion expansion. After all, it's a home 14 SeaWorld for the education provided them over their 15 development, over their developmental years. One 15 improvement, yes. SeaWorld is home to the Orcas 16 that already live there. Growing up in the midwest, 16 of -- one of those boys grew up and began a career 17 my family and I never had the chance to observe any 17 in veterinary medicine recently influenced in no

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18 sea life until we went to SeaWorld. Yes, we had

19 fun, but if there's anything I can remember from

21 conservation and respect for our oceans, and all the

24 I a lesson in conservation that resonated throughout

25 our lives. I'm hoping these lessons can now be

SeaWorld taught my husband, my children and

20 that first trip is being taught a lesson on

22 sea life.

small measure by his experience from innumerable

CHAIR KINSEY: As the next speaker comes

trips to SeaWorld. I urge you to support this

24 up, I'll invite Catherine Sanders, Michael Hammers,

petition, and I thank you for your time.

25 Kathy Cohen, and Robin Curry. Thank you.

CHAIR KINSEY: Thank you. (Audience interruption.)

Page 216 Page 214 1 MR. GREEN: Good afternoon and thank you. 1 pregnancies, and none of her calves, all of who were 2 My name is Jim Green, I'm the general manager of the 2 father by her cousin, survived more than 46 days. 3 Bahia Resort Hotel on Mission Bay. Evans Hotels is 3 Her last stillborn fetus was found at the bottom of 4 fully supportive of SeaWorld's Blue World project 4 her holding tank. Corky was continuously pregnant 5 proposal for which Coastal Act Commission Staff has 5 for almost ten years. As a mother, this is a true 6 recommended approval. heartbreak, but this SeaWorld's breeding program. Evans Hotels and SeaWorld have been 7 Corky was taken from her home and her 8 pioneers and long-term partners in helping to make 8 family in 1969 when she was about three years old. 9 Mission Bay the fun, leisure and entertainment She has endured the longest captivity of any wild 10 center it is today. Evans and SeaWorld have been 10 captured Orca trapped in a tank for more than 40 11 mutually supportive for more than 50 years. The 11 years. Corky is reportedly blind in one eye, and 12 Bahia was built in 1953, SeaWorld was built in 1964. she has worn teeth and decay like so many others. 13 It is one of the top attractions coming into 13 She has known nothing but misery for almost 50 14 San Diego, and it is the number one requested 14 years. 15 activity of our hotel guests at the Bahia and 15 Commissioners, I hope that you agree that 16 Catamaran Hotels, and draws visitors wanting to stay 16 Orcas do not deserve a life sentence and I urge you 17 at our Mission Bay properties, so that includes all to vote no on SeaWorld's Blue World project. Thank 17 18 hotels. 18 you. 19 I employ over 400 people at the Bahia 19 (Audience interruption.) 20 alone, who have had service with me for 25, 30, or 20 CHAIR KINSEY: Thank you. 21 35 years that have indirect support from SeaWorld 21 MS. SANDERS: Hi, I'm Catherine, and I'm 22 and their families. We believe the Blue World and 22 going to cede my time Stephanie Shaw. 23 expanded exhibits space will improve the health and 23 MS. SHAW: Good afternoon, my name is 24 welfare of Orcas in human care. 24 Stephanie Shaw, I'm a California resident, a 25 We also believe that Blue World will 25 California voter. Today I'd like to share the story Page 217 Page 215 1 provide enriching interactive and inspiring programs of SeaWorld San Diego prisoner Kasatka, who was 2 for families that they could not enjoy in the wild. 2 captured off the coast of Iceland when she was just 3 SeaWorld shows an unwavering commitment to marine 3 a year old. Instead of being nurses and nurtured by 4 science and animal conservation, which is why it 4 her mother, Kasatka was shipped to SeaWorld 5 enjoys such a broad base. 5 San Diego where she has lived for the last 36 years, 6 I have two blind seals that cannot be 6 forced to perform as many as eight shows each day. 7 released back into the wild, and SeaWorld gladly 7 Like any other would, Kasatka becomes 8 comes over and assists them, any time we need help 8 extremely agitated when separated from her calves. 9 A former SeaWorld trainer describe Kasatka crying 9 with their health issues. Evans Hotels is proud to join the elected 10 out in anguish as one of her calves was taken from 11 officials, scientists, business leaders, community 11 her. She is aggressive towards her tank mate --12 groups, animals welfare organizations, veterinary, 12 excuse me, tank mates, and reached her breaking 13 zoological and academic experts along with more than 13 point in 2006 when she nearly killed a trainer. 14 35,000 individuals. Please approve this proposal. 14 SeaWorld's own log notes acknowledge that 15 Thank you very much. 15 Kasatka becomes agitated by construction noise and 16 (Audience interruption.) 16 commotion. Please, Commissioners, do not doom more 17 CHAIR KINSEY: Thank you. Orcas to this grim existence. Vote no on the Blue 18 (Audience interruption.) World project. 18 19 MS. SOTO: Hello, my name is Gabby Soto, 19 (Audience interruption.) MR. DAVIS: Hello, my name is Eric Davis 20 and I would like to donate my time to Tracy Reiman. 20 21 CHAIR KINSEY: Thank you. 21 and I run a large conservation website called 22 MS. REIMAN: Hi, I'm Tracy Reiman, and I 22 Osmotion (phonetic) and I want to put some context 23 live in South Pasadena. I'd like to share a very 23 to what you've heard today. We have two sides right

24 brief story about one of SeaWorld San Diego's

25 prisoners, Corky. Corky has suffered seven forced

24 now, you have one side full of people who dedicate

25 their lives, their time and energies to the rescue,

Page 220 Page 218 1 rehabilitation and care of marine mammals, 26,000 1 MS. COHEN: My name is Kathy Cohen, I live 2 in Los Alamitos, California. The following video 2 animals rescued and rehabilitated at SeaWorld over 3 the past 50 years. Incredible effort. 3 was captured by a documentary film crew at SeaWorld 4 On the other side we a number of people who just yesterday, October 7th, 2015. 5 have agendas that one might find dubious, one might 5 CHAIR KINSEY: We're awaiting -- that's 6 be, you know, Earth Island, for example, they had an fine. 7 Orca named Keiko, they had a sea pen where Keiko 7 (Video played.) 8 was, and they had a plan to set him free. They ran MS. COHEN: I urge you to vote no on this 8 9 out of money. When AHUS, who also spoke, their 9 application. 10 senior scientist, Naomi Rose, who was in charge at 10 (Audience interruption.) 11 the time, when Keiko chose humans and chose to 11 CHAIR KINSEY: Thank you. I'm just going 12 interact with humans, she chose a solitary life for 12 to encourage folks once again, please be 13 him where Keiko died sick, and a painful death. A 13 considerate. We have a long -- we have many more 14 horrific death for an animal that loved humans and 14 speakers to come. Thank you. Welcome. MR. HAMMERS: Hi, I'm Michael Hammers, I 15 loved interaction. 15 16 live in the Los Angeles area. I think we have a lot 16 We then look at Ingrid Visser, who right 17 now is booking a cruise in Norway where tourists can in this commentary that SeaWorld offers a lot of 17 18 snorkel with killer whale, for 3100 Euros. This one 18 jobs and they help rehabilitate a lot of animals, 19 is profiting off of wild whales, and interacting which I think is definitely true, and I think no one 19 20 with wild whales while condemning a safe environment 20 here would deny that, but the issue here are the 21 with humans in captivity. This is repugnant, this 21 resources and the impact this product will have on 22 double standard that these people have. 22 the coast and also the animals at SeaWorld. 23 They look at John Hargrove, someone who 23 I just want to say that if you vote no, 24 said the N word five times, seven times in five 24 there are so many organizations you've heard from 25 minutes. 25 here today that would be willing to make the sea Page 219 Page 221 1 (Audience interruption.) 1 pens a reality. The only two options aren't just 2 MR. DAVIS: It's repugnant. These people, 2 leave the Orca in the old pens or do the new ones. 3 again, they're asking you, they're pleading with 3 You've seen other alternatives here, and everyone 4 you, they're pulling with your heartstrings, they're 4 here today would be willing to make that happen. We 5 saying a number of things. But look at what the 5 want to see the best case scenario for these Orcas. 6 agenda really is. They had their chance with Keiko 6 And I believe that the best way to do that is to 7 and they killed him. And now they come here 7 vote no on this proposition so that they can further 8 condemning SeaWorld. How dare they? I stand with 8 investigate those other opportunities. Thank you. 9 the people who rescue and rehabilitate animals. I 9 (Audience interruption.) 10 stand with people who care for them. They give up 10 MR. MCFARLAND: Good afternoon, 11 their holidays, their weekends, these people have 11 Commissioners. My name is Joshua McFarland, I live 12 the best of intentions and when they say they 12 in Whittier, California. I don't represent any 13 want -- they want compromise, SeaWorld gives little. 13 organizations, I just came down here today because I When you ask activists like Ellen Erickson, 14 14 heard about what's going on. Yesterday I was 15 like I did today, is there any compromise? She said 15 walking where I live in the Whittier Hills and I was 16 no, there is no compromise, it's her way. So again, 16 just thinking, you know, how great it is to be able

23

24 know.

17 i ask you to please stand (inaudible) vote yes and

18 support conservation in San Diego. Thank you very

22 speaker is coming up I'm going to invite up Illan

23 Rancer (phonetic), Josh McFarren -- McFarred, Jim

24 Cunningham, Ciet (phonetic) and Genesis Butler.

CHAIR KINSEY: Thank you. While the next

(Audience interruption.)

19 much.

25 Please.

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21

17 to be free and just to be able to move around and

18 make the choices about where I want to go, and I

20 you know, and I thought, am I going to come down

21 today? And I thought, I am going to come down

19 realize that these creatures, they don't have that,

22 today, because it is important, because they can't

speak and I'm going to offer my voice for them, you

Page 222 Page 224 1 our country right now, you know, we had the thing in 1 been a for profit amusement park. It's only in 2 Roseburg last week, and, you know, even the 2 recent years after a growing public concern for 3 president standing up and he's asking, you know, why 3 animal welfare has SeaWorld started including their 4 is this going on, maybe we need to think about our 4 marketing strategy a pretense that they business is 5 choices with compassion, and I think a lot of what 5 vital to wild conservation efforts. But there is no 6 we lack is just -- it's just simple compassion, you evidence, there is not quantifiable results from 7 know, and the children got up here, I think if we their decades of capturing and breeding Orcas 8 filled up this room with kids, and we just asked 8 besides research that only helps SeaWorld keep Orcas 9 their simple opinion about whether they think it's in captivity that suggests this claim is true. 10 wrong or right, I think the answer would be pretty 10 The fact is, SeaWorld intends to use new 11 clear. 11 tanks, this new tank to breed new Orcas. Please do I don't think any of them would want to see the right thing and vote no on the Blue World 12 12 13 these creatures in a tank, you know, and I feel the project. Thank you. 14 same way. And I found it interesting the 14 (Audience interruption.) 15 correlation between one of the slides that showed 15 MR. BREWER: Hi, my name's Scott Brewer 16 from the Los Angeles area. I'd just like to echo 16 that in the United States we had the highest number 17 of imprisoned Orcas versus the other countries, and 17 what Liam just said and say please vote no. Think 18 as I was just sitting here thinking, I thought isn't 18 of the Orcas and think of the future. 19 that interesting how we're in a country where we 19 (Audience interruption.) 20 have the highest number of prisoners, you know, 20 CHAIR KINSEY: Thank you. Please come 21 there's something that's going on here and I'm not 21 forward. 22 trying to go down a whole bunch of different alleys 22 MR. CUNNINGHAM: Good afternoon, 23 here, but I'm just saying, please be compassionate, 23 Mr. Chairman, thank you. My name is James 24 you know, like I said, I don't have an agenda to be 24 Cunningham, I'm business representative with 25 here, I didn't get paid to be here, I didn't get a 25 Plumbers and Pipefitters Local 230 in San Diego. I Page 223 Page 225 1 free lunch, and I didn't even eat lunch. You know, 1 represent 1700 union members in San Diego and 2 and I'm thirsty right now, you know. 2 Imperial Counties. I rise in support of the Coastal 3 (Audience interruption.) 3 Commission's recommendation for approval of the MR. MCFARLAND: I'd probably do a trick 4 SeaWorld's Blue World project. Moving forward with 5 right now if I was going to get a fish, you know. 5 this -- with this project will in the short term 6 But the main thing is is just I don't know if your 6 create hundreds of well-paying construction jobs, 7 decisions are already made, you know, I've wondered 7 and in the long term provide a better quality of 8 about that, and I've thought about that before I life for these magnificent Orcas. Thank you. 9 came down here, I thought, you know, does it even 9 CHAIR KINSEY: Thank you. While your next 10 make a difference, is there a point, but I thought, 10 speaker is coming up, I'll invite up Jerry Sanders, 11 you know what, I'm going to do it. So I'm just Connie Pearson, Janine Noriega, Cathy Myrick, Daniel 12 asking you, you know, please when you're thinking 12 Prater, and Liam Cronin. MS. LAMM: Hello, Chairman Kinsey, I 13 about it and whatever it is, other thoughts and 13 14 everybody's arguments which have been, you know, 14 apologize, I was called earlier and didn't hear. CHAIR KINSEY: That's fine. 15 beautiful, just please choose compassion. Thank 15 16 you. 16 MS. LAMM: My name is Elizabeth Lamm. I 17 CHAIR KINSEY: Thank you. 17 was out in the lobby. 18 (Audience interruption.) 18 CHAIR KINSEY: That's fine. 19 MS. RAMSER: Hi, I'm Alana Ramser, and I'd 19 MS. LAMM: I'm hoping that I can cede my time to Allison Chow, who is a small business owner 20 like to cede my time to Liam Cronin. 20 21 MR. CRONIN: Hi, my name is Liam Cronin, 21 in San Diego. Thank you so much. 22 I'm a Los Angeles resident. I urge you to vote no 22 CHAIR KINSEY: Thank you. 23 on SeaWorld's Blue World project. SeaWorld never 23 MS. CHOW: Do we have permission to do so?

24

25

24 intended to be an organization with a mission to

25 protect and conserve. SeaWorld is and always has

CHAIR KINSEY: Please, just go ahead.

MS. CHOW: Okay. Sorry I'm a little

Page 226 Page 228 1 unprepared for this. But I'm --1 and expand San Diego's economy. SeaWorld's an 2 CHAIR KINSEY: Your name again? Just --2 integral part of the San Diego community, because of 3 MS. CHOW: Valerie Chow. 3 the research efforts they lead and the jobs that CHAIR KINSEY: Thank you. 4 they create. SeaWorld is also an important part of 5 MS. CHOW: I've been a San Diego business 5 San Diego's tourism industry. 6 owner, lived in San Diego for 21 years, I rely on SeaWorld is one of our region's finest 7 tourism for my business, I own an art gallery, and I corporate citizens, and one of the world's most 8 am unlike many of the people here, I am not a PETA 8 distinguished zoological organizations. They're also a pillar of our region, drawing millions of 9 member, I am a conscious capitalist, I belive that 10 SeaWorld could reinvent and evolve. 17 -- 18 years 10 visitors every year and employing thousands of 11 ago my daughter and I went to SeaWorld. And we left 11 San Diegans. 12 in tears because of Opie, a walrus that was banging I've been to SeaWorld countless times and 12 13 his head against an enclosure. And it traumatized 13 have seen the dedication and commitment of the 14 me and 20 other children that left in tears that 14 employees there to the animals and to the 15 day. And I had that experience with that walrus and 15 experience. I strongly urge you to support the Blue 16 I'll never forget that. And my daughter left saying World project. Blue World would be a tremendous new 17 she wanted to help the animals when she grew up. attraction, and enhance SeaWorld's efforts around 17 18 And she's now studying to be a lawyer and wants to 18 education, conservation and research. 19 be an animal rights activist, a lawyer. 19 (Audience interruption.) 20 (Audience interruption.) 20 MR. PRATER: Hi. My name is Danny Prater, 21 MS. CHOW: So I think that you're charged 21 I live in North Hollywood, California. First off, I 22 to be leaders, and Governor Brown appointed you want to start by echoing the spirit of a comment 23 because you cared about the environment. I'm not a 23 made by Commissioner Shallenberger earlier today. I 24 Democrat but I voted for Governor Brown because I 24 think it's a ridiculous and irresponsible time for 25 wanted to protect the environment. And as trustees, 25 us to be talking about building swimming pools right Page 229 Page 227 1 you are given this amazing job to vote not in favor 1 now. 2 of Blue World, because everything about Blue World 2 (Audience interruption.) 3 is wrong. It's wrong. It's wrong for San Diego, 3 MR. PRATER: The Blue World project will 4 not enrich the lives of the Orcas held by SeaWorld 4 it's wrong for environmental reasons that my 5 predecessors delineated, and as a conscious 5 for one reason, and I'm going to tell the reason is 6 capitalist, I want to see SeaWorld thrive for the 6 because what the Orcas at SeaWorld have can barely 7 economy of San Diego, but they must do so with a 7 be described as a life, not when you compare it to 8 paradigm shift. They're living in a time warp of 8 the lives as all the facts we've seen today have 9 the '70s, and they can't continue to operate like shown us, that Orcas in the wild have, I will tell 9 10 this. 10 you that the only true approximately sized habitat 11 I drive by the park every day to go to 11 for these animals is the ocean, is a sea pen, and 12 work, and attendance is down, and that's a 12 that's what we need to be doing today. You cannot 13 reflection of our society and humanity and the voice 13 enrich a life that you've stolen, that you've 14 of the people of San Diego, and all over the 14 bastardized and destroyed for profit, especially 15 country, so I hope that when you look in the mirror 15 when you're measuring that in feet. 16 tomorrow morning when you brush your teeth that you 16 The animals need to be retired immediately 17 feel you did the right thing, created a legacy for 17 to a seaside sanctuary, to the ocean where they 18 future generations, and you know in your conscience 18 belong, and I hope all of you vote not today, if for 19 that you did the right to vote against Blue World. 19 no other reason you've all got a better view than we 20 (Audience interruption.) 20 had in the back, and just what I've been hearing, 21 MR. SANDERS: I'm Jerry Sanders, president 21 the flapping of yes fans versus no fans, you've got 22 and CEO of the San Diego Regional Chamber of 22 no fans that are flapping when people are appealing 23 Commerce. Thank you for taking the time to to compassion, appealing to these animals to what's 24 thoughtfully consider SeaWorld's Blue World project. 24 best for our state, and you've got yes, yes flags 25 At the chamber we work hard every day to create jobs 25 that are flapping the hardest from what I've heard

Page 230 Page 232 1 all day when we're talking about money or how crazy 1 MS. JANINE NORIEGA: Thank you. 2 2 animal rights activists are. (Audience interruption.) 3 And that is not our of line with anything 3 CHAIR KINSEY: Thank you. Yep. Please 4 SeaWorld has been doing, and I hope you can all 4 come forward. 5 realize that. Thank you. 5 MR. LONG: Hello. Thank you for having me. (Audience interruption.) My name is Aaron Long, I'm from Salt Lake City, 7 MS. PEARSON: Hi there. I will keep this 7 Utah. I'm part of Direct Action Everywhere. First 8 short and sweet. My name is Connie Pearson, there 8 I just want to say that the SeaWorld video that they 9 is nothing educational about seeing whales in 9 presented earlier was phenomenal, those 3D fake 10 unnatural conditions perform bizarre, unnatural 10 animated whales looked so happy. 11 acts. Please don't give in to the greed of these 11 (Audience interruption.) 12 animal exploiters. Please vote no. You have the MR. LONG: I do have a speech prepared. 12 13 power to greatly improve the lives of future 13 But first if I can just request whoever is speaking 14 generations of Orcas. Thank you so much. By the 14 yes, no, just please be respectful, let them speak 15 way, I fully support rescue, rehabilitation and 15 their heart. That's what they're doing here, 16 release. If that's all SeaWorld did, I would 16 they're pouring their feelings out, just let talk. support them myself. Thank you. 17 17 All right? Stop being rude, no snide remarks. All 18 CHAIR KINSEY: Thank you. And as the next 18 right? Please just let us talk. Thank you. All 19 speakers are coming up, I'll invite up Joe Kassaw, 19 right. 20 Dr. Ann Bowles, and, excuse me, Harold Weiss and 20 So --21 Dr. Sam Dover, and Aaron Long. 21 CHAIR KINSEY: You're stealing my lines. 22 22 (Audience interruption.) (Audience interruption.) 23 CHAIR KINSEY: Welcome. 23 MR. LONG: So I'm here today to help 24 MS. PAULINE NORIEGA: Hi, good afternoon, 24 everyone here understand that by voting yes is only 25 my name is Pauline. And this is --25 aiding to more abuse and imprisonment. You need to Page 231 Page 233 1 MS. JANINE NORIEGA: My name is Janine. 1 understand that these animals that are locked up at 2 MS. PAULINE NORIEGA: And we are in support 2 SeaWorld are prisoners. Forced to perform circus 3 of SeaWorld's blue conservation and tank, big tank. 3 tricks, and for SeaWorld profit for your 4 First of all, if it's for benefit or the better of 4 entertainment. I'm a six-year Air Force veteran, 5 the whales to be in a much bigger area to just get 5 I've used my military status to accept free 6 their exercise and whatever it is that the whales 6 admission to SeaWorld numerous occasions. Before 7 need, why not do it, I mean, it is their home and we 7 the start a show SeaWorld would ask all military 8 are susceptible also to be adoptable to places, 8 past and present to stand so that they may recognize 9 whether it be humans or pets, whales, everybody 9 us for our service to our country. 10 is -- everybody is capable of being adoptable in 10 I would stand with pride, but now, as I 11 certain places or areas where, you know, everyone, 11 open my eyes, open my mind, I shamefully admit that 12 I'm sorry, where, you know, everyone is -- is 12 I was even there in the first place, contributing to 13 all the abuse. And I see here all the SeaWorld 13 held -- or not held, I'm sorry, where everyone has a 14 place to live. 14 people wearing the blue shirts, you know, those are 15 CHAIR KINSEY: Thank you. 15 going to make fine dust rags in the future. 16 MS. JANINE NORIEGA: I would also say if 16 (Audience interruption.) 17 the others want to not have Blue World, I say if 17 MR. LONG: They state educate, inspire and 18 they put them out in the wild and the open ocean, I 18 to conserve. You need to implement that into 19 just realized something, if they're over there, 19 something real. You need to educate yourselves and 20 they, you know how some hunters come, go over there, 20 others about the abuse and imprisonment, open your 21 they could kill them. So it's not safe for them. 21 eyes, see what's actually going on. Yo were given 22 But in SeaWorld they help prevent that happen --22 all the facts, all the numbers, all the statistics, 23 from happening. They -- they help cure, curing them 23 you had SeaWorld trainers that quit their jobs 24 from -- from -- and love them. 24 because they could not face all of the abuse. They 25 told you exactly what was going on, you just need to 25 MS. PAULINE NORIEGA: Thank you.

Page 234 Page 236 1 accept the facts. Not just shut it out completely. 1 is Dr. Sam Dover, I'm a marine mammal veterinarian 2 2 with 27 years experience. I live in Santa Barbara, CHAIR KINSEY: Thank you. 3 MR. LONG: All right. 3 California. And I operate Channel Islands Marine 4 CHAIR KINSEY: Thank you for your comments. 4 and Wildlife Institute. I'm the founder and 5 MR. LONG: All right. Please vote no, executive director. What I have here is I've heard a lot of 6 that's all I have to say, vote no. 7 (Audience interruption.) things about what occur in the park. I want to talk DR. BOWLES: Chairman and members of the 8 8 about some of things SeaWorld does outside the park. 9 committee, thank you very much for the opportunity 9 For example, the wild animal rescue. We've heard 10 to speak with you. I am Dr. Ann Bowles and I have 10 nothing but support even from the detractors about 11 37 years of experience in research, marine biology. 11 that. And what I'm going to do is give you some 12 I lead the bio acoustics program at Hubbs-SeaWorld examples of how I've worked with them and what 13 Research Institute, a public charity that has 13 they've done to help us advance the science of 14 celebrated its 50th in 2013. I hold non-salaried 14 marine mammal medicine. 15 faculty and researcher positions at the University 15 In the last three years alone, three years 16 of California San Diego, University of San Diego and 16 alone we've had at least three humpback whales 17 San Diego State University. I'm here to testify in entangled in fishing gear. SeaWorld sends a team, 17 18 support of the research potential of the Blue World 18 plus has a boat, we provide training and we work together to go out and identify these entanglements 19 project. 20 At SeaWorld I have had the opportunity to and attempt to remove them. This is a very 21 make detailed observations of individual killer dangerous thing, it's not simple, and it takes a lot 22 whales interacting at close range and over long 22 of experience. These people have that experience 23 periods. And I have made discoveries that could not 23 and we're trying to teach others that same level of 24 be made in the wild. I also know from participation 24 experience. 25 on standards setting and review panels that research Last spring in the Channel Islands Harbor Page 237 Page 235 1 in zoological environments provides essential 1 there was a sea lion named Bubba, most of the news 2 information for management, such as what animals can 2 crews were here for that. Bubba was impaled on a 3 hear and how they react to particular kinds of 3 homemade harpoon by some clearly deranged 4 sounds. 4 individual. That animal, unfortunately, died Propagation from the Blue World 5 because that wound went inside to his abdomen and it 6 construction activities in the pool will be first be 6 was unreparable. We spent all day, actually three 7 a function of distance and second a function of 7 days chasing that animal before we able to 8 barriers to sound propagation. successful capture him. Unfortunately the treatment 9 Among the sources SeaWorld has consulted is 9 was too late. 10 my review of the scientific literature on 10 On May 19th, 2015, there was an oil spill, 11 construction nose, which includes the potential for seven miles from my facility in Santa Barbara. We 11 12 sound attenuation or lessening associated with 12 are all aware of this oil spill. Every single 13 barriers such as empty pools. 13 mammal from that spill was transported to SeaWorld 14 for treatment and decleaning. 14 I have been deeply engaged with animals 15 since I was a child. A love fostered by zoos and 15 (Audience interruption.) 16 marine parks. And I want young people to have the 16 DR. DOVER: Every single one. The last 17 same opportunities I had. The whales at SeaWorld three years alone we've been dealing with an unusual 18 are an important resource to help train young people mortality event. That is an unusual number of sea 19 to develop the skills needed for careers with 19 lines dying from unknown causes. Guess what? We've 20 management agencies, environmental consultancies, 20 learned the causes through the work together that 21 and universities. 21 we've done. In summary, I support everything that 22 In summary, for their sake and for that of 22 SeaWorld is trying to do, I support this project and

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please let us continue to do our work.

CHAIR KINSEY: Thank you.

(Audience interruption.)

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the whales, I urge you to support the project.

DR. DOVER: Thank you, Commission. My name

(Audience interruption.)

Page 240 Page 238 1 CHAIR KINSEY: As the next speaker is 1 deep social bonds. That respect didn't come until 2 coming up I'm going to involve Tom Otten -- invite 2 years later. That's the main reason that I'm here today, 3 Tom Otten, Simone Rindel, Martin Koskoff, Lindsay 3 4 Raight, and Jonathan Curry. Thank you. 4 to urge you to vote no on this issue, and I would 5 MS. KOSOFF: Hi, my name is Jill Kosoff, 5 ask respectfully that you think of yourself as a 6 I'm a wife, mother, Southern California resident and 6 body when you consider this, you are public servants 7 advocate. I suffer from two neurological diseases. who are stewards of the California coast and whose I was told that swimming with our having a 8 job is not to perpetuate a failed business that 8 9 close encounter with a dolphin or Orca would lend 9 unfortunately still wields a lot of power in the 10 healing properties to me. I went to SeaWorld and 10 state. Thank you. 11 watched one of their shows. It was the last show of 11 CHAIR KINSEY: Thank you. 12 the night as fireworks started to go off, a young MS. RAIGHT: My name is Lindsay Raight, 12 13 male Orca was chased by a female Orca. He was 13 pretty good job of the pronunciation. Thank you. I 14 pinned in the corner repeatedly, the explosions 14 drove down all the way from Oakland, California 15 obviously affecting the whales. The show ended. 15 because I feel so strongly about this issue. And 16 I made my way down to the corner of the 16 today I'd like to share the story of one SeaWorld 17 tank where he was swimming. The was diving down and San Diego prisoner named Orchid. 17 18 them bobbing up at the surface. I looked him right 18 Orchid was born during a Shamu show in 19 in the eye, I thought in that moment that it was 19 front of thousands of tourists in San Diego way back 20 amazing, but ladies and gentlemen, that's just me 20 in 1988. Her father died of pneumonia three days 21 drinking the SeaWorld Kool-Aid. 21 after she was born and her mother perished ten 22 I'm not in any better condition, and that 22 months later after severing an artery. Orchid's 23 beautiful Orca is still trapped in SeaWorld's tank. 23 mother hemorrhaged from her blowhole for 45 24 What is SeaWorld gaining? Money. It seems to only 24 excruciating minutes and bled to death as Orchid 25 be about money. That's what expansion of their 25 helplessly watched. Page 239 Page 241 1 tanks is all about. I have no doubt that they will The orphaned Orca then befriended two other 2 breed their Orcas. Then what? They'll want to 2 young whales, both who also unfortunately died 3 expand again? I refuse to, and I think my 3 prematurely. One from an ulcerated stomach and the 4 daughter's generation will not accept another Orca 4 other from twisted intestines. Witnessing her 5 in captivity. Please do not give them any more 5 mother's gruesome death and the loss of her two 6 space to bring even more Orcas into this 6 friends left Orchid emotionally scarred. 7 environment. I urge people to see these beautiful 7 She's been involved in multiple aggressive 8 creatures in the wild with where their behavior is 8 attacks on trainers, and SeaWorld's own logs show 9 natural. Orcas don't eat people in the wild, only that Orchid becomes anxious during construction, 10 at SeaWorld. 10 like what we would see if they expanded the tanks. 11 (Audience interruption.) 11 Orchid's actions and behaviors speak 12 MR. WEISS: I'm a resident of Pasadena. I 12 volumes. Orcas cannot thrive in tanks, so please do 13 want to thank all of the brave voices who spoke 13 not allow SeaWorld to subject more Orcas to this 14 before me on behalf of the animals and the 14 misery. I've heard other speakers before me singing 15 the praises of some of SeaWorld's other work, but 15 environment and even the labor movement from Unite 16 Here, who employs hotel workers, who shows the voice 16 that doesn't excuse the misery that they subjecting 17 of labor, I don't know if they're still here, 17 other animals to. 18 actually is not unanimous on this issue as some 18 (Audience interruption.) MS. SHELBY: Good afternoon, thank you for 19 folks may think. 19 20 20 letting me talk to you today. I am an implant, I When I was a kid my parents brought me to come from England, but I'm now living in California 21 SeaWorld like a lot of American kids. And I was 21 22 splashed and I laughed at the trainers' corny jokes 22 as a resident, and I just want to say I've learned 23 and I even left with a Shamu doll. What I didn't 23 so much from living here.

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24 leave with was a shred of respect for Orcas who are

25 majestic and very, very intelligent creatures with

CHAIR KINSEY: Your name, please.

MS. SHELBY: Sorry, Simone Randel Shelby.

Page 242 1 CHAIR KINSEY: Thank you. 2 MS. SHELBY: I am an implant from Carol 3 Shelby, one of your icons. And I've learned so much 4 from the compassion that the Californians have, I've 5 learned that from living here and being lucky to be 6 a resident. And thank you for that, I became one. So I just want to say, please, again, show 8 your compassion again for animals because what I've 9 seen so far from living here, it took me seven years 10 to get here, but it's just incredible what you show 11 for animals compassion, and please let it carry on. 12 Thank you. 13 CHAIR KINSEY: Thank you. Before the next 14 speaker, I'm going to invite Tanya Lamp, Sean Barr, 15 Judy Crumpton, Liz Jacoberli and Jim Cunningham.

16 MR. OTTEN: Hi, my name is Tom Otten, I'm a 17 resident of Oceanside. I'm speaking to you as 18 someone who has been a marine mammal keeper, a 19 trainer, a curator and a zoo director. I have 20 served on the board and as president of the American

22 Mammal Parks and Aquariums. 23 I am here today to speak to why I believe 24 SeaWorld's Blue World project is very important and 25 would hope you would support this project as well.

21 Zoo Association and chair of the Alliance of Marine

Page 244 1 SeaWorld. I want to tell you about another marine

2 mammal that lives only a few hours south of here, 3 it's called a Vaquita porpoise. It's a small

4 porpoise who lives in the northern part of the Gulf

5 of California. There are 100 individuals remaining

6 alive today, five times more people in this room

than there are Vaquita porpoises left.

With so low individuals, their extinction 8 9 is very probable. And what we have learned from animals in our institutions and at SeaWorld, could 10

11 we save the Vaquita from extinction? The answer is

yes. The challenge will be will we still be

13 debating and having meetings like this.

Will it be possible that in the future 14 15 killer whales will find themselves in the same 16 situation.

CHAIR KINSEY: Thank you for your comments.

19 CHAIR KINSEY: Thank you.

20 MR. KOSOFF: Good afternoon. My name is

MR. OTTEN: Thank you.

21 Marty Kosoff and I'm a born and raised Southern

22 California native. I've lived here my entire life

23 and SeaWorld has always been a part of my life in

24 one way or another, as it has for most California

25 natives.

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1 Education and public awareness may have been a 2 primary reason for such a project in the past, but 3 in today's world a project such as the Blue World 4 project takes on another level of importance. We

5 need to be looking to the future and to the 6 potential needs for animals living in the wild and

7 our ability to support them. And from what we have 8 learned from animals at our institution, the sad

9 truth is that there's very little wild left that we

10 humans have not significantly impacted in one way or 11 the other.

12 If we haven't outright destroyed an 13 environment we have significantly impacted the 14 remaining natural resources enough to make it 15 difficult for many animals to prosper.

16 We are all aware of the human population 17 growth projections. With this growth in human 18 population, what kind of world environmentally will 19 our children, their children and future generations

20 inherit from us? And what kind of ocean will the

21 whales and dolphins be swimming in? Will they find

22 food? Just this year alone, according to NOAA, 23 there have been over 3,000 stranded California sea

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24 lion pups whose mothers could not find enough food.

Many of these animals and rehabilitated by

Page 245 As an Emmy-nominated Hollywood producer,

2 I've seen the ebb and flow of the film industry, and

3 how it had to adapt to changing attitudes over the

4 decades, and how it has morphed and grown based on

5 public opinion, pubic desire and technological

6 changes. And despite all these changes, it has 7 thrived.

8 My colleagues and I discuss Orcas' plight

9 regularly, and after being a part of Hollywood's

10 constantly-changing atmosphere, I would hope that

11 the California Coastal Commission could see that the 12 present business model of keeping highly intelligent

13 creatures for profit is an archaic practice and

14 there needs to be a paradigm shift for the future

15 education of the public and the betterment of the 16 cetaceans' lives.

17 When my family became aware of the plight

18 of Orcas in captivity, we wanted to assist in 19 raising awareness, so we created a product called

20 the Orca Ball. The Orca Ball is an antenna ball

21 with a collapsed dorsal fin designed to start

22 conversations and educate people about the direct

23 result of keeping these highly intelligent creates 24 captive.

25 Our product has been very well received and

Page 246 Page 248 1 is presently selling around the globe with a 1 thousands of miles every year. As you saw in the 2 percentage of the profits going to two Orca 2 movie Blackfish that probably everyone here saw, 3 non-profit organizations. After creating the Orca 3 it's horrible in the 1970's what they did to capture 4 ball we went to SeaWorld to see the Orcas in person. 4 these Orcas and now they are breeding them in 5 And we were devastated to see their state of being. 5 captivity, and Tilikum is the number one Orca that 6 In between shows they were either floating around they're -- they have been taking the sperm from, who 7 motionless or showing stereotypical repetitive 7 has killed multiple people in captivity. This is 8 behaviors, chewing their tanks or attacking one 8 not right for Orca to be in captivity, they deserve 9 another. 9 to be free and wild. 10 10 In closing we feel the expansion of the SeaWorld is making profit off of this. 11 Orcas' tanks is not progressive thinking, and it's 11 They make money from this. That's why there are so 12 actually step back towards the betterment of these 12 many people from SeaWorld here. The right thing for 13 cetacean creatures and the education of the general 13 SeaWorld to do would be to form a rescue and rehab 14 center similar to the California Wildlife Center, 14 public. We vote not on the SeaWorld tank expansion 15 plan. Thank you very much. 15 who we work with. I'm also in touch with Ric 16 (Audience interruption.) 16 O'Barry who is actually in Taije, Japan right now, 17 17 and wants to give his love and support for the Orca CHAIR KINSEY: Thank you. 18 MR. BARR: Good afternoon, members of the 18 and dolphins at SeaWorld, and he wants us to vote on Blue World. Please vote no and do the right thing. 19 Commission, my name is Sean Barr, I'm the senior 19 20 vice president of economic development for the 20 Make compassion the thing that you vote for. Thank

> 21 you.

21 San Diego Regional Economic Development Corporation.

22 I want to first thank members of the 23 commission for your careful due diligence of this 24 important project for the San Diego region.

25 SeaWorld represents the heart of San Diego's vibrant

22 CHAIR KINSEY: Thank you. And before the 23 next speaker I'd like to invite Jocelyn Heany, Gary 24 Raymond, Tom Hurley, Matt Bruce, Mike Yaekle, and 25 Lindsay Raight -- Lindsay's been here before.

Page 247 1 tourism economy, employing over 100,000 -- 170,000 2 San Diegans which represents over 11 percent of our 3 total employment base. 4 Our mission at the Economic Development 5 Corporation is to maximize the region's economic 6 prosperity and global competitiveness, not only 7 includes a job growth plan or a job growth interest. 8 Over the past year we have partnered with groups and 9 partners such as the Equinox Center and CPI to 10 discuss the dynamic between environmental 11 stewardship and the health and growth of a vibrant Because we understand the tie, there is no

12 economy. 13 14 better engine economically and a better 15 environmental steward than San Diego -- than 16 SeaWorld in the San Diego region, so on behalf of 17 the San Diego Regional Economic Development 18 Corporation, we ask you to vote yes on Blue World. 19 Thank you. 20 MS. CLEARY: Hi my name is Katie Cleary, 21 I'm the executive producer of the documentary Give 22 Me Shelter on Netflix. Also the founder of World 23 Animal News and Peace for Animals. I'm here to tell 24 everyone it's not a right thing to have these 25 animals in captivity. They swim hundreds of

Page 249 (Audience interruption.) 1 2 CHAIR KINSEY: Lindsay Karris. Excuse me. MS. CABELLI: Good afternoon, Coastal

3 Go ahead. 4 5 Commission, my name is Liz J. Cabelli, I have grown 6 up in San Diego and I've lived here all of my life, 7 and I did attend SeaWorld as a child, I remember my 8 favorite things was Captain Kid's World, the 9 playground, and I loved going in the Japanese 10 Village. I have no idea if those still exist there 11 anymore. I may be really aging myself. But all I 12 remember is seeing after the Shamu show seeing Shamu 13 in a tiny little tank and wondering how he could 14 turn around. And as a child wondering what was 15 going on and I just knew it wasn't right. 16 Well, as I became adult, as a lot of other 17 adults here, and some children here, we've become 18 more aware of the social and emotional aspects of 19 Orcas being kept in captivity. SeaWorld's tank

20 expansion is not the answer and will not benefit the 21 Oregons -- Orcas. Bigger tanks are bigger prisons. 22 Tank expansion is SeaWorld's way of glorifying a

23 false environment for the Orcas. The Orcas will still be in captivity and they're still taken from

25 their normal family groups, even though they're not

Page 252 Page 250 1 taken from the wild in captivity they are taken from 1 This is despite having to be dosed twice daily with 2 their normal family groups. They're still forced to 2 Diazepam, otherwise known as Valium to curb his 3 perform on demand only to be fed a diet of frozen 3 rampant aggression, including trying to mate with a 4 dead fish. 4 days old calf, as we heard earlier today. 5 Imagine just eating something that was just Even though he is just still in his early 5 6 very foreign to you and -- Orcas are not able to use teens, Ikaika is suffering from chronic dental 7 their echo location. The Orcas deserve better. problems, including exposed roots which require 8 SeaWorld could be a stepping stone and pioneers for 8 antibiotics and pain medication. Ikaika was 9 making a more human world for these highly separated from Marineland's female Orca because he 10 intelligent beings. This money could go towards sea 10 was biting her. 11 pens for the Orcas and they would have more of a 11 And SeaWorld brought Ikaika to San Diego. 12 similar environment to their natural habitat and Ikaika is a distressed Orca and SeaWorld's head 13 maybe be rehabilitated into the wild. This would animal trainer, Chuck Thompkins, admitted that 14 allow children and families to learn what the life 14 Ikaika has a history of aggression. 15 of an Orca is really about. 15 Commissioners, the Orcas can never escape SeaWorld has billions of dollars off these 16 their aggressive tank mates. Please do not let 16 17 Orcas. Please to not support the tank expansion 17 SeaWorld house or breed any more angry or depressed 18 and --18 Orcas. Thank you. 19 19 CHAIR KINSEY: Thank you. Before the next CHAIR KINSEY: Thank you. 20 MS. CABELLI: -- this archaic practice. speaker, I'd like to invite up Vincent Lawler, Lisa 21 Thank you for your time. 21 Robles, Rachael Owen, Liam Cronin, Isaiah Berry, and 22 22 Bill Evans. MR. RAYMOND: My name is Gary Raymond, I 23 live in Thousand Oaks, California. The quality of $\operatorname{MS}.$ HEANEY: Good afternoon, my name is 23 24 the jailer is irrelevant. These creatures should 24 Jocelyn Heaney and I'll keep my comments very brief. 25 not be in captivity. North Korea has a policy of 25 I believe that future generations will look at Page 251 Page 253 1 imprisoning the families and children of their 1 SeaWorld as we now view the barbaric animal 2 prisoners. Orcas are intelligent, feeling 2 spectacles of ancient Rome. Once seen, Blackfish is 3 creatures. It's really no different. We are their 3 not soon forgotten, but declining SeaWorld 4 stewards. The SeaWorld training supervisor who came 4 attendance and revenues are not simply the so-called 5 up here and said that she was looking forward to 5 Blackfish effect, but part of a wider awakening to 6 experiencing with her kids the Orcas, I would like 6 the cruelty of animal slavery in all its forms. 7 to ask how would she feel if her children were taken If they could speak, if they had a choice, 8 away from her and imprisoned for the purpose of 8 would Orcas chose Blue World or their world? Please 9 entertaining the public? 9 vote no. Thank you. 10 (Audience interruption.) 10 (Audience interruption.) 11 MR. RAYMOND: It's no different. It's a 11 MS. OWEN: Hello, my name is Rachael Owen, 12 matter of having empathy with all these other 12 and I'm from Los Angeles, California. I am just 13 creatures that we're blessed to be with. It's 13 here today to urge you to deny this permit. Orcas 14 empathy instead of greed. So I really do appreciate 14 deserve better and the people of California also do. 15 your stewardship and your responsibility to try and 15 And any bigger prison is still a prison. None of us 16 protect and do the right thing, and please vote no. 16 would want to be there and that's something we should consider in making compassionate choices for 17 Thank you very much. 17 18 CHAIR KINSEY: Thank you. this area. Thank you very much. 18 19 MR. MONTVILLE: Hello. My name is Kenneth 19 CHAIR KINSEY: Thank you.

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(Audience interruption.)

22 and I am in support of the Blue World expansion

project. I'm here in support of, of course,

25 couch and watched a two-hour documentary, and

24 SeaWorld, and not people who have sat down on their

MR. BERRY: Hello, my name is Isaiah Berry

20 Montville, I'm presenting on behalf of Matt Bruce,

22 another prisoner at SeaWorld. SeaWorld San Diego

23 prisoner Ikaika. Story is one of pure heartbreak.

24 When he was just four he was shipped from SeaWorld

25 to Canada's Marineland to be used as a breeder.

21 who cannot be here. I just have a short story about

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1 self-proclaimed themselves as a marine mammal

2 expert.

3 So basically I just to say that you guys 4 should take this into consideration, for it is for

5 better welfare and caring of these Orcas in

6 captivity, they're not nameless faceless beasts as

7 Mark A. Simmons once said, and I do believe that you

8 should take this into consideration as far as the

9 future generations, and not deprive them of the

10 ability to got to SeaWorld and to a place where

11 captive Orcas are held to see, you know, viewing

12 panels that are father than our reach, other than

13 having to go out into the wild on a boat that can

14 potentially disturb, harm wild Orcas. So, yeah,

15 please vote on the Blue World project.

16 (Audience interruption.)

17 CHAIR KINSEY: Thank you.

18 MS. ROBLES: Hi. Good afternoon and thank

19 you for the opportunity to speak today. My name is

20 Lisa Robles and I'm here from Oakland, California.

21 But I'm original from San Antonio, Texas, and I was

22 once a season pass holder to the SeaWorld park

23 there, but here I am today opposing the approval of

24 this permit. I share the anti-captivity concerns

25 and sentiments expressed by those who have spoken

1 Sutherland, Jeannette Moreno, and Rory Pollek, and

2 Carrie Capiche. Welcome.

3 MR. EVANS: Thank you, Mr. Commissioner.

4 My name is Bill Evans, I'm from San Diego, and I

5 think there's one thing everybody has in common here

6 today, including commissioners, it's a lot of

7 emotion. I have not heard a single speaker here

8 today that was not speaking from their heart, and

9 was truly convinced of their permission. And I'm

10 even sure today, you commissioners are feeling

11 emotional arguments today.

12 But there is one group in this room that

13 has really no emotion in this aspect, and I really

 $14\,$ hope that you will listen to them. And that's

15 Dr. Lester and the coastal staff. Since the

16 beginning of the coastal commission, and Peter

17 Douglas' leadership of that, the staff is really

18 about deliberate fact-based research. They don't

19 plan with the facts. They check them for accuracy.

20 They really don't trust any of the people that are

21 bringing projects to them.

22 They verify, they really have no emotions

23 that can pull them one way or another, and they have

24 no agenda. And they only have one job to do, and

25 that is to advise the commissioners as to what they

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1 before me, so I'll get right to the Blue World

2 project. Pardon the expression, but you can't

3 polish a turd, and that's what this an attempt at.
4 (Audience interruption.)

5 MS. ROBLES: Making something appear more 6 appealing to park quests doesn't change the fact

7 that animals ill suited for captivity are still in

 $\ensuremath{\mathtt{8}}$ captivity. What's the point of increasing the tank

9 size if the plan is to add more Orcas anyway? How 10 is that beneficial to the current Orcas if they get

11 more space but more bodies are just going to be

12 added? This is just more manipulation and white

13 washing by SeaWorld. Please do not be fooled. The

14 best interest of the 11 Orcas currently held are not

15 being taken into consideration. This project is

16 only about securing more space for more breeding for

17 more performers for a dying industry.

18 The writing is on the wall the future is in

19 seaside sanctuaries. SeaWorld's money for this

20 project would be better spent on investigating those

21 options and constructing retirement facilities for

22 the remaining Orcas who have earned them billions of

23 dollars over the last 50 years. Thank you.

24 CHAIR KINSEY: Thank you. I'll also be

25 inviting up Marie Mitchell, Jean Horall, Corrine

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1 think is under the law, what is best for the Coastal

2 Act of California.

3 Trust them. They have done their homework.

4 They have an unbiased and unemotional view of this,

5 and you should listen to them on this important

6 issue. Thank you.

7 CHAIR KINSEY: Thank you.

8 MS. CAPICHE: Good afternoon, I'm Carrie

9 Berbeck Capiche, I'm the senior vice president of

10 marketing at the San Diego Tourism Authority. I'm a

11 native San Diegan and a fifth generation

12 Californian.

Today, though, I'm here representing the one in eight San Diegans who work in our tourism

15 community in San Diego and the over 900 businesses

16 who are part of our organization at the tourism

17 authority. Since opening in 1964, SeaWorld has been

18 a vital part of the global image of California.

19 As a visitor attraction, SeaWorld brings millions of

20 visitors to San Diego every year. In fact, after

21 our beaches, it's the number one most visited

22 attraction for visits and overnight guests to

23 San Diego.

24 Visitors report that they are highly

25 satisfied with their trip to San Diego thanks to the

Page 258 Page 260 1 quality experience and education offered at 1 these majestic, brilliant animals that are locked up 2 attractions like SeaWorld, the San Diego zoo and the 2 in San Diego SeaWorld. Imagine what it would be 3 Safari Park. 3 like to be incarcerated for a lifetime for no crimes The SeaWorld Blue World project is the 4 ever committed. Imagine never being free to live in 5 first of its kind research and conservation project. 5 your own surroundings, to eat when you are actually 6 It's commitment to conservation and the environment 6 hungry, and not have to perform for food. Would you 7 is at the heart of what makes San Diego a very dream of days of being free, to live your lives as 8 it was intended, to be free? 8 special and inspiring place. Blue World is fully 9 consistent with all of the requirements of the 9 We say that instead of making a newer 10 SeaWorld master plan, which has been approved both 10 prison for the Orcas that this money, energy and 11 at the Coastal Commission and San Diego City 11 time be spent on rehabilitation, retirement and the 12 Council. We really see this project as what is best possible release of these Orcas so they can return 13 for the marine life, the San Diego community, and 13 to the wild, which is where they belong, not in a 14 our tourism economy. 14 new sea prison. 15 CHAIR KINSEY: Thank you. 15 The tourism industry in San Diego is 16 173,000 employees strong. It's through the tourism 16 (Audience interruption.) 17 economy that we not only provide jobs but also 17 MS. MITCHELL: Hello, Commissioners, my 18 much-needed tax revenues that support a high quality 18 name is Marie Mitchell. I am just a human trying to 19 of life for all of our residents. 19 do my part, trying to do good in life. Don't you 20 So San Diego appreciates your consideration 20 feel that you should also do the right thing in 21 and support for the Blue World project. Thank you 21 life? Please thing about what SeaWorld really wants 22 so very much. 22 here. How can we ever consider any of SeaWorld's 23 MS. POLLEK: Good evening, Commissioners. 23 requests until they stop putting these innocent 24 My name is Rory Pollek, I'm from Carlsbad, 24 creatures on display for the public and forcing 25 California. I have been a 30-year past member. 25 performances out of them. Page 259 Page 261 1 And --We cannot consider their wants. We know 2 2 where their intentions lie. Profit. If you (Audience interruption.) 3 MS. POLLEK: 30 years. And very proud, and 3 purchase tickets on line there's actually a deal 4 proud of all these people behind me that work for 4 where one adult day pass is only \$69. I looked it 5 SeaWorld, they have nothing but compassion and I 5 up. It's always a big fight against large 6 learn something new every time I go there. 6 corporations who yield significant funds and want On another note, I lived in Seattle for 7 more. I know that they have a strong hand here 8 seven years and worked with the southern resident 8 today as well, but together with other compassionate 9 whales, and they have it tough there, and not 9 intellectuals here, we aren't going to let them 10 everyone, a family especially, can afford to take 10 bully, we're going to speak up for the innocent 11 someone to the Puget Sound to do whale watching. 11 creatures. Please remember why SeaWorld exists, it 12 And if it wasn't for SeaWorld our children, our 12 is not for the Orcas. 13 children's children, need them, please vote yes for 13 You know, I went to SeaWorld as a small 14 Blue World. Please. Thank you. 14 child but I didn't know. My parents didn't know CHAIR KINSEY: Thank you. Please. 15 15 back then. We cannot claim ignorance any longer, 16 MS. HORALL: Hi, I'm Jean Horall, and I'm 16 people are waking up. People are learning the truth 17 about how Orcas come to be at SeaWorld, their mental 17 going to turn my time over to my friend Ellen 18 Erickson. state, their intelligence in life as they suffer in 19 MS. ERICKSON: Good day, Commissioners. My 19 captivity there. Please keep in mind that the 20 name is Ellen Erickson, and I am a profound, 20 Coastal Act and the Coastal Management Plan require 21 extreme, fringe radical activist from San Diego. 21 a protection of coastal and marine resources,

23

22

23

(Audience interruption.)

24 urge you -- no, to beg you to make the right

25 decision for the Orcas and not allow a new tank for

MS. ERICKSON: Today we come before you to

22 including these Orcas we are speaking of here today.

24 example to the rest of the nation and the entire

25 world. We need to ban the breeding of Orcas in

We have a chance to be an outstanding

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1 captivity and top Orcas from being captured from the

2 ocean.

3 The whole ocean in general suffers enough,

4 and that could be an entire other meeting. We need

5 to phase out SeaWorld and the suffering that is

6 created. And I feel so sorry for the Orcas already

7 in SeaWorld's dirty hands. Perhaps we can also work

3 on improving those lives.

9 You know, we can give SeaWorld a chance to 10 save face, you know, and the only way to do that is 11 if SeaWorld was to only be a rescue and rehab

12 endeavor.

13 Commission, I plead that you please

14 continue your tradition of showing concern for the

15 treatment and conservation of marine mammals.

16 Please uphold the foundation you started on, let's

 $17\,$ do the right things, let's be good people. Thank

18 you.

19 CHAIR KINSEY: Thank you. Before the next

20 speaker I'd like to invite Karen Hoffberg, Michael

21 Reppe, Robby Stewart, Tanya Nicosell, Andrea

22 Addelman -- Adelman, and that will be enough for

23 now. Thank you.

24 MS. SUTHERLAND: Good afternoon, my

25 friends, nice to meet you all. My name is Corrine

the structure, and let the whales, they can just

2 swim under that and maybe save on some

3 (unintelligible) or something like that, and be a

4 little bit more natural protection for them since

5 they don't have the darker water, then they could

6 have those shading stations maybe as part of the

7 structure, and that might help out a little bit.

8 I am for it, I'm a marginal for, I've heard

9 a lot of good arguments here, very interesting. But

10 just some arguments I don't agree with, PETA, and I

11 would just like to see and here more coming from

12 SeaWorld regarding this construction, but I'm going

13 to vote marginally for. Thank you.

14 MR. REPPE: All right. Hello, my name is

15 Michael Reppe, I'm from Mill Valley, and you've

16 heard a little bit about Corky. I want to add some

17 more story of Corky. You recently heard from

18 another speaker how her seven babies died in

19 captivity, none lived more than two months. Also I

20 want to tell you what happened to Corky at SeaWorld.

21 It's an example of deadly aggression that would

22 never happen in the wild. And the way it happened

23 was there was another female Orca named Kandu, and

24 Kandu rammed Corky. Kandu broke her jaw, was

25 spewing blood all over, you saw a picture, you may

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1 Sutherland and I'm a 30-year volunteer, 30 years of

2 counting gray whales off of our coast here. Now, I

3 do want to -- I'm worried that the person who talked

 $4\,$ about Corky being pregnant, except for, I'm not sure

5 about the last one, but all the others were actually 6 at Marineland, they weren't at SeaWorld, so that had

7 nothing to do with SeaWorld at that time.

One thing I am quite interested in this

9 making bigger tanks for SeaWorld, there's one thing

10 that bothers me about their web page is they talk

11 about Orcas playing, which they don't, okay, I've

12 been watching them for 30 years. The cows, I'm 13 sorry, the calves and the juveniles do, but you're

14 only a juvenile for so many years. As adults they

15 don't play, they're social. So this thing about the

16 fast water that they have I believe is actually

17 wasted money, and I'd like to see them that out.

18 And one thing I think that the Orcas could 19 use is some shade, because we have changed climate

20 in California, it's a lot hotter and lot sunnier,

21 and that San Diego has no mercy when it beats down

22 on you. And so to save you from a sunburn and the

23 black oxide that they put on the skin, which is so

24 artificial, they could jut build like shading

25 stations, maybe, strewn through the tank as part of

 $$\operatorname{\textsc{Page}}$$ 265 1 have seen that picture of her, it was up on the

2 screen.

3 She bled out and died in front of an

4 audience at SeaWorld.

Now, this type of aggression would never

 $\ensuremath{\text{6}}$ happen in the wild. And I want you to know that a

7 larger tank would not be the answer. It would not

 $\ensuremath{\mathtt{8}}$ stop this type of unnatural aggression that happens

9 because of the stress of captivity. So I'm urging 10 you to take that very, very seriously a larger tank

11 is not the answer. It's the retirement, and

12 particularly of Corky, to her family. She comes

13 from the northern residence of British Columbia, she

14 has her family pod to return home to. There is a

15 great plan for a seaside sanctuary in a netted-off

16 bay called Freshwater Bay. And I urge you to

17 consider that especially for Corky and all the

18 others.

19 But Corky is from a wild capture, has a

20 family to go home to. So please, please consider

21 that when you make your decision, and I'd urge you

22 no on this proposal. Thank you.

23 (Audience interruption.)

24 MS. STEINHOWE: Hello, Commission. My name

25 is Ronnie Steinow from Encinitas. And I'm giving my

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1 minutes to Pam Slater Price.

MS. PRICE: Good afternoon, Pam Slater
Price, county supervisor to San Diego for 20 years,

4 from 1992 until 2012. I've heard a number of things

 ${\bf 5}$ today that seem to be new information to the Coastal

6 Staff as well as to the Coastal Commission.

7 First of all, that there are numerous

8 outstanding violations which should be remediated

9 prior to any new permits, and these appear to have

10 been ongoing for ten years.

11 Seismic conditions that have not been

12 evaluated, and that was shown on a map. By the way,

13 the location of SeaWorld is -- is an area where

14 seismic conditions are of great concern. The closed

15 landfill and toxic materials must be considered

16 because there is already documentation that those

17 have been problematic and have caused at least one

18 human death.

19 Global warming will lead and is leading

20 right now to rising sea levels, and this area is at

21 ground zero for global warning and rising sea

22 levels. Also, fireworks are being set off every

23 night at SeaWorld and these animals are very

24 sensitive to sound, and so therefore that is another

25 thing that should be considered. Education has been

1 Pelacio. Thank you. Welcome. Please.

2 MS. STEWART: Hi. Thanks for having me

3 here. My name is Robbie Stewart, I come from

4 San Diego, I work at the lovely Bahia Resort Hotel.

5 And normally you would say, well, she's probably an

6 executive assistant to the general manager, and you

7 would be right, but my real title is Harbor Seal

8 Mom. I don't know how many of you have heard of the

9 Bahia or been to the Bahia, but we are a licensed

10 rehab facility for seals sanctioned by the U.S.

11 Government. And we currently two blind harbor

12 seals, Gracie, who's 11, and Billy, who's just one

13 year old.

14 And we were lucky enough to get Gracie from

15 SeaWorld when she was seven months old. She was

16 born here in the cover, in La Jolla Cove, and has

17 cataracts and is not able to be released. Billy

18 also is blind, we don't know at this point why, but

19 neither of them are deemed releasable. So we were

20 lucky enough to get them, but we don't know a lot

21 about sea lions, these are harbor seals, we've

22 learned kind of as we go. And we would be nothing

23 today with our seals if it weren't for the wonderful

24 care that we get from SeaWorld.

25 If we have an issue within 30 minutes of

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1 mentioned for SeaWorld. What kind of education are

2 you giving? Is it that it's okay to imprison

3 animals for human entertain and profit? I don't

4 think that's very good education.

Social media has awakened the public to

 $\ensuremath{\text{6}}$ these abuses and cruelty to innocent animals by

7 corporations for profit. They object and they

8 choose not to attend SeaWorld.

9 Your vote will reveal your character. If

10 you vote against this project, you are showing that

11 you are ethical and show compassion. If, however, 12 you choose to support the project you will reveal

13 that you put money and power above ethics and

is that you put money and power above ethics and

14 (unintelligible) behavior.

15 If you choose not to act responsibly, this

16 is not over. We will not give up and we will

17 continue to educate the public about SeaWorld's

18 continuing abuses and will continue until such time

19 as SeaWorld if it really wants to rehabilitate, it

20 doesn't need Orcas on staff to rehabilitate. Thank

21 you.

22 (Audience interruption.)

23 CHAIR KINSEY: Please, as you approach, I'm

24 going to also invite up Debby Luke, Brenda Cabrillo,

25 Rose Park, Joanne Karth, Kelsey Ebberly and Janell

Page 269 1 calling, they are here, coming over to help us with

2 our seals. And we have John Riley to thank for

3 that, and the fabulous Keith Yip, who is curator of

4 mammals at SeaWorld. And their fabulous veterinary

5 staff, their techs, everybody, we couldn't do it

6 without them.

7 So don't say and don't listen to that they

8 don't care. Because they do care. And thank you

9 for listening to me. I would vote yes on Blue

10 World. Thank you so much. Come to the Bahia and

11 meet Gracie and Billy.

12 CHAIR KINSEY: Thank you.

13 MR. RAMO: Hey, how you guys doing? My

14 name is Matt Ramo. And I'm from Los Angeles,

15 California. I'm here to ask you guys a question.

16 What are we doing? Right? What is this about?

17 It's simple. Okay. What it's about is very simple,

18 it's about money, it's about profits. It's about

19 jobs.

20 If someone told you you were going to be

21 locked in a closet and that the solution would be a

22 larger closet, what would you say? It's still a

23 closet and you're still locked in it. You're

24 trapped. The solution is to let these Orcas live

Page 272 Page 270 1 that's what we've always fought for, that's what the 1 not the ocean, it's not Blue World, it's Prison 2 country is about, is freedom. Why can't we grant 2 World. Let's call it what it is. And expanding a 3 that to them? 3 prison is still a prison. What have we learned in To the construction workers, I've heard 4 the 50 years that the researches at SeaWorld won't 5 your arguments. And I say there will be other 5 share with anybody? We've learned in 50 years that 6 buildings to build, you will still make money. To the Orcas belong in the wild. 7 the researchers, there is no reason you cannot 7 (Audience interruption.) CHAIR KINSEY: Thank you. So I'm going to 8 continue to learn and educate yourselves in a 8 9 rehabilitating center for Orcas, for sea lions, and 9 invite up Vince Mudd, Bill Evans -- I think Bill had 10 to the employees of SeaWorld, I do not want you to actually spoken, Michelle Feinberg, Don Kent, Ellen 10 11 lose your jobs. I do not want SeaWorld to -- to not 11 Erickson, Johnny Simpson. Please. 12 exist. Instead, I want to see SeaWorld convert A VOICE: Ellen already spoke. 12 13 itself from a prison into a rehab center. 13 CHAIR KINSEY: Ellen spoke. Thanks for the 14 That would be something I would support. 14 help. Please come forward, let's just keep it 15 going, we want to get as many of the speakers in as 15 And I strongly urge you to vote no. Thank you. 16 CHAIR KINSEY: Thank you. 16 we could. And welcome. 17 17 MR. KENT: Thank you, Mr. Chairman and (Audience interruption.) 18 CHAIR KINSEY: Before the next speaker, I 18 Commissioners, my name is Don Kent and I have the 19 just want to announce that we've been going at this 19 honor of serving as the president of the 20 most of this day, there still remain, you know, 20 Hubbs-SeaWorld Research Institute, which for more 21 dozens and dozens of speaker cards, many of them are 21 than 50 years has helped resolve problems arising 22 you -- who have not spoken yet are associating with 22 from the interaction between human and animal 23 organizations that had the opportunity for an 23 populations and the habitats they share around the 24 organized presentation. So I'm going to announce 24 world. I grew up in San Diego and as a grade 25 that at 6:00 p.m., I've been going through these 25 schooler was a frequent visitor to the Scripps Page 271 Page 273 1 cards in the order in which they were submitted. We aquarium, San Diego zoo and SeaWorld, but it wasn't 2 will end the public comment at 6:00 p.m., and we 2 until I became a graduate student in 1977 and 3 will bring it back to the Applicant for their final 3 started working at the institute's marine laboratory 4 that I realized that I realized the value of 4 comments, our Staff, and then our Commission. Thank zoological connections to conservation research. 5 you. When the founders of SeaWorld chartered our 6 Please, go ahead. MS. CALVIA: Good early evening, my name is 7 institute, it was with the intent that a public 8 Brenda Calvia, I'm a citizen in Huntington Beach, 8 trust non-profit be dedicated to advancing our 9 California. I live three blocks from the coast. 9 understanding of marine animals toward their 10 The ocean is my life. I love the ocean. Along with 10 conservation in the wild. 11 the ocean I also love freedom. I love freedom of The Blue World project is simply SeaWorld's 12 latest manifestation of that vision and one that 12 going to the ocean and being able to see pods of 13 porpoises at 6:00 o'clock in the morning swimming 13 will create a whole new capabilities in behavioral, 14 freely, playing in the ocean. 14 physiological, reproductive and animal health 15 The Coastal Commission's job is to assure 15 research that will advance our ability to act as 16 that the citizens of California have a clean 16 wise stewards of the marine environment. 17 environment and to safeguard and assure that we have Much of the research conducted by my 17 18 a clean -- clean coast. 18 institute colleagues is not possible outside the 19 I grew up in Southern California, and in 19 zoological setting. Behavioral observations in the 20 wild, remote sensing devices and other instruments 20 all of my years, we never even dreamed of going to 21 Prison World. 21 cannot replace the access to marine species curated 22 (Audience interruption.) 22 in a zoological park. Research with animals at MS. CALVIA: Not once second did my parents 23 SeaWorld including killer whales has been and is 24 ever even suggest let's go to Prison World because 24 still being used to help develop, refine, calibrate

25 that's exactly what it is. It's not the sea, it's

25 and ground truth new techniques and instruments used

Page 276 Page 274 1 to study wild populations. 1 Emily Rohr, Kimberly Johnson, Deidre Arro, Nina 2 In addition to providing an irreplaceable 2 Cohn, Lisa Lizeer, and Lester Smiley. Any of those $\ensuremath{\mathtt{3}}$ who are present please come forward and the first 3 resource for research, the students mentored by 4 scientists at our institute are applying the 4 person can come straight to the mic. Thank you. 5 knowledge they gained in their careers as cetacean MS. HOLMBERG: Hi. My name is Marta 5 6 biologists at NOAA laboratories and as university 6 Holmberg, and I am a resident of Los Angeles. I 7 scientists and lecturers, environmental consultants almost didn't come up to speak right now because I 8 and veterinarians. Access to SeaWorld's thriving 8 feel like pretty much everything has been said. And 9 zoological population of animals allows us to to be honest, I'm pretty tired and drained from 10 address complex conservation challenges facing the 10 being in this room all day. But then I remembered 11 world's oceans, and I endorse the Commission's 11 that I get to go home tonight to my family and 12 adoption of the staff recommendations regarding the 12 that's something that Orcas at SeaWorld don't get to 13 Blue World project. 13 do, ever. So on behalf of them and everybody who 14 Thank you for affording me this opportunity 14 couldn't be here at this meeting tonight, please 15 vote no on SeaWorld's Blue World project. Thank 15 to comment. 16 CHAIR KINSEY: Thank you. 16 you. 17 17 MR. SIMPSON: Good afternoon, (Audience interruption.) 18 Commissioners, my name is Johnny Simpson and I'm the 18 MS. ROHR: Good evening, Commissioners. My 19 business manager of IBEW local 569, representing 19 name is Emily Rohr, I live in Los Angeles. To be 20 over 3100 electricians and their families in 20 respectful of your time, I'll keep this brief. I 21 San Diego and Imperial Counties. just wanted to urge you all to please vote no on 21 22 22 this and make the compassionate choice. Thank you. The IBEW also provides training and career 23 opportunities for community members. We have 23 (Audience interruption.) 24 invested resources into the community to ensure 24 CHAIR KINSEY: Thank you. I'm going to 25 construction projects, create safe quality 25 also invite up Jamie Werten, David Seaberger, Page 277 Page 275 1 workplaces for our members. We also have great 1 Brendon DeSmitt, Britney Pierce and Coffee Boyle. 2 wages and benefits. Today I speak in support of one 2 Thank you. 3 of these projects, Blue World. 3 MS. JOHNSON: Hi. I'm Kim Johnson, I'm a I've heard Ms. Rose and several other 4 California resident, and I just wanted to say I'm 5 speakers today talk about it's a waste of money and 5 fascinated by Orcas, I love them. I used to visit 6 resources. My members and their families would beq 6 aquariums like SeaWorld all the time because I love 7 to differ. This project will create hundreds of 7 marine animals especially. And I really wanted to 8 see them up close. I'm sure all the SeaWorld 8 good-paying construction jobs for local residents. 9 (Audience interruption.) 9 employees that were here today also are also MR. SIMPSON: Jobs that provide family 10 fascinated and love Orcas as well, that's probably 11 health care and retirement benefits. Jobs that help 11 why they applied for the job to be around them every 12 grow and strengthen the surrounding communities by 12 day, so I think that's something almost everyone 13 investing in a local work force. SeaWorld is 13 here can agree on that we all, you know, love 14 putting a hundred million dollars on the table for 14 animals, we love these Orcas, but what I've learned 15 this construction project. This project will create 15 in recent years is that our desire to see the Orcas 16 half a million man hours for construction workers. 16 up close and our curiosity of them is actually 17 The wages -- I'm sorry -- for local construction 17 hurting them. 18 works, and the whales will get a larger state of the 18 SeaWorld can build a sea sanctuary for a 19 art habitat. 19 fraction of the cost it would take to complete this 20 It seems like a win for everyone. Local 20 project, and I think if SeaWorld truly cares about 21 families and -- local construction workers and their 21 animals, they would invest in a sea pen instead of

22 families, and more importantly the whales get a

I urge your support. Thank you.

CHAIR KINSEY: Thank you. Marta Holmberg,

23 larger environment to swim around in.

24

25

22 this project. And I'm just asking everyone to look

23 outside of our own desire to be close to the animals

24 and our curiosity of them and to actually do what's

25 really best for the Orcas instead of what's doing

Page 278 Page 280 1 best for ourselves and our desire to be around them 1 for them. Whether the depth is 35 feet or 50, any 2 and to fulfill our own curiosity. 2 take is too small and it's quite simply animal 3 So I'm just asking you to do the right 3 cruelty. 4 thing and the Orca tanks are selfish of us and 4 It would be a travesty to allow more 5 wrong, and please vote no. Thank you. 5 suffering to occur which would be the direct result (Audience interruption.) of a new breeding tank. Please deny this permit. 7 CHAIR KINSEY: Any of the other speakers, 7 Thank you. 8 please, you've been called. 8 CHAIR KINSEY: Thank you. Margaret 9 MR. DESMITT: My name is Brendon DeSmitt, 9 Kirkpatrick, Patty Jackson, Kath Rogers, Susan 10 I'm actually currently in Tucson, Arizona, but I 10 Kirkpatrick, Eva Beroa, Matt Bruce, Luis Rodriguez, 11 grew up here in Southern California, used to sit on 11 Laney Stacks. MS. JACKSON: Hi. 12 a surfboard out in Huntington Beach and enjoy the 12 13 environment, never once did it occur to me while I 13 CHAIR KINSEY: Hi. Your name? 14 was out there that I might prefer to see the MS. JACKSON: Hello. My name is Patty 14 15 beautiful wildlife in a contained environment rather 15 Jackson. I took the day off work today to speak up 16 than somewhere where we were sharing the freedom of 16 for the animals. I'm not paid by anyone. Just a 17 the ocean together. 17 concerned citizen. First of all I would like to 18 I returned to Southern California where I 18 quite Martin Luther King. There is nothing more 19 grew up, today, after an eight-hour drive from dangerous than sincere ignorance and conscientious 19 20 Tucson just to make an impassioned plea to you folks 20 stupidity. 21 as somebody who loves this state where I grew up, 21 I urge everyone here to watch two powerful 22 documentaries. The Cove and Blackfish. This is the 22 who remembers this state as progressive and is often 23 a beacon to the rest of the country and in fact the 23 21st century. Why are we still enslaving animals? 24 rest of the world. Legislation and ideology that is 24 We must strive for a world that is compassionate 25 far and away, you know, before others make those 25 towards the animals. Why isn't SeaWorld building Page 279 Page 281 1 decisions. This is a $\operatorname{\mathsf{--}}$ a, you know, a reverse kind seaside sanctuaries? Please say no to the Orcas 2 of approach that we're taking here, thinking about 2 tanks. It's time to end the enslavement of these 3 giving SeaWorld an opportunity to build a bigger 3 beautiful creatures that belong to the world. They 4 pen. And it's a financial disaster just waiting to 4 are not SeaWorld's slaves. Orcas belong in the 5 ocean, not in tanks. 14 countries have already 5 happen. 6 We're talking about jobs, I hear a lot of 6 banned the captive display of Orcas and dolphins in 7 that, I got to say I really feel for the workers and 7 marine parks. It's time for the United States to 8 practice what we preach. Liberty and justice for 8 the unions that are representing them in that sense, 9 but construction jobs are temporary, folks, those 9 all. 10 are jobs that are going to go away as soon as this 10 Animals have no voice in government. They 11 is built, the workers are going to be at risk of 11 need our voice. Please say no the new Orca tanks. 12 losing their jobs as public opinion continues to 12 Thank you. 13 swell in disfavor towards this kind of operation. 13 CHAIR KINSEY: Thank you. 14 14 And when that disappears, the public is going to be MS. ROGERS: Hello, Commission. Thank you 15 left holding the bag. 15 for your time today. My name is Kath Rogers, I'm a 16 In summation, I just want to say that right 16 resident of San Diego, and I'm the vice chair of the 17 now the tide of public is rising and it's rising in 17 Hillcrest Town Council, which is my neighborhood in 18 favor of compassion, not captivity. Please vote no. 18 San Diego, and I'm also the co-founder of the Animal 19 (Audience interruption.) 19 Protection Rescue League, which is a local 20 MS. PIERCE: Hello, my name is Britney 20 non-profit organization in San Diego and we have

25 project.

21 Pierce, and I have traveled here today from Tucson,

22 Airzona. I urge the Commission to deny SeaWorld's

24 Everywhere, Dr. Visser, PETA and Sea Shepherd, not

25 matter how big the tank looks to us, it is a kennel

23 permit. I'm here in support of Direct Action

21 about 10,000 people on our mailing list. And on

23 family who couldn't be here today and make the drive

24 up and take off work, I urge you to vote no on this

22 behalf of them and on behalf of my friends and

Page 282 Page 284 1 And I have personally called SeaWorld on a 1 (Audience interruption.) 2 2 few occasions where there have been orphaned sea MS. STACKS: -- tank the size of a -- a 3 lion or seal pups or an injured sea lion, and that's 3 pool in a backyard home. And it -- it all just --4 undisputedly the part of their operation that we can 4 this picture just disturbed me. And then even the C 5 all get behind. That's the future of what SeaWorld 5 Part Marketplace Restaurant building, there's even 6 represents, and a project that involves expanding 6 more space devoted to that. Now, we're here talking 7 the Orca tanks, keeping these animals in small tanks about building another tank and with the plans it 8 where they perform tricks for us. That's outdated, shows that it's not going to be any better because 9 that's part of the past, and this is part of your it's not going to be any -- it's -- it's just going 10 vote today is seeing the future of our coastline, 10 to be just a little larger and that is it. 11 seeing what we want to expand and what we want to 11 CHAIR KINSEY: Thank you, Loni. 12 see in that area and -- and this is not it. MS. STACKS: No, no, no. 12 13 So I urge you to vote no. I also urge you 13 CHAIR KINSEY: Thank you. (Audience interruption.) 14 to take a look at some of the new information that 14 15 15 you've seen here today with regard to the pollution MR. PEASE: Good afternoon, Commissioners. 16 My name is Bryan Pease, I'm an environmental 16 and the toxic waste under the site and adjacent to 17 the site that has been brought to your attention 17 attorney in San Diego and co-founder of the Animal 18 today. And please take that into consideration in 18 Protection and Rescue League with about 10,000 your vote as well. Please vote no. Thank you. 19 members. Back in 2009 I obtained a federal, Ninth 19 20 (Audience interruption.) 20 Circuit emergency motion granting the right of 21 CHAIR KINSEY: Thank you. Speak. 21 San Diego to place a guideline rope at the 22 22 children's pool in La Jolla to protect the seals, I'm going to also invite up Bryan Pease, 23 Anthony Johnston, Cassandra Larson, Linda McKee, 23 which is an issue that the Coastal Commission is 24 Kenneth Montville, Casey Kern, Dean Fonsois. 24 familiar with because they recently approved that 25 Please. 25 project. Page 283 Page 285 MS. STACKS: Okay. First of all, my name But my point is that I had a little bit of 2 experience that was based on federal preemption, I 2 is Loni. 3 CHAIR KINSEY: I'll take it. I mean, I 3 have a little bit of experience with the Marine 4 apologize. 4 Mammal Protection Act and federal preemption. I 5 MS. STACKS: It was -- it was pronounced 5 fully concur with the Animal Legal Defense Fund's 6 "Laney," it's "Loni." 6 analysis that there is no federal preempting here. 7 CHAIR KINSEY: Okay. Loni. I mean --7 The Coastal Commission clearly has the right to 8 MS. STACKS: You're get -- you're getting a 8 regulate this project, and this is a doubling down 9 good education in a lot of things here tonight. of the bad part of what SeaWorld represents having 9 10 CHAIR KINSEY: Correct. 10 these Orcas in captivity. It's expanding it without 11 MS. STACKS: Yeah. In 2009 I was up above stopping the captive breeding. 11 12 San Diego with a friend that's a private pilot, and 12 You're actually creating more and allowing 13 took my camera. And as we flew around, I took 13 more of what the tide of public opinion is turning 14 pictures of Coronado, North Island, downtown, the 14 against, and also you've heard from some -- you've 15 airport, the zoo, and then I took a picture of -- we 15 heard from people that are going to profit from the 16 were above SeaWorld. Nothing occurred to me, I 16 project, but you've not heard from labor 17 thought, oh, it's just another picture with the rest 17 organizations representing people who work at 18 of them. When I got home and I uploaded this onto SeaWorld. That's because they don't have any. They 19 my computer, and I -- and I clicked to have the full 19 don't have unions. SeaWorld doesn't allow it. 20 20 view, and something disturbing stood out to me. And there are politicians who are strongly 21 The amount of space that is reserved for 21 allied with labor, for instance, Lorena Gonzalez who 22 parking at I believe \$15 a car is much, much, much 22 opposes this project unless it were to stop the 23 greater than that little tank when they're not 23 breeding. 24 performing where they're swimming around in circles 24 I would like to cede the rest of my time to 25 in a --25 Meredith McCracken.

Page 286 Page 288 1 MS. MCCRACKEN: Thank you, Bryan. My name 1 choice. Thank you. 2 2 is Meredith McCracken, I currently live in (Audience interruption.) 3 San Diego, I moved there 14 years ago. Prior to 3 CHAIR KINSEY: Thank you. I'm going to 4 that I lived in Los Angeles, and where I volunteered 4 invite up Inger Eplin, Cynthia Mendez, Lisa Carlin, 5 at Marine Mammal Care Center for one year. We 5 Ronnie Steinow, Alicia Wompner, and Stephanie 6 rescue, rehabilitate and release seals, sea lions 6 Terronez. Welcome. 7 and elephant seals, and it is up, over in Point MS. KIRN: Hi, Commissioners. Thank you so 8 Fermin, and they also have an educational facility 8 much for having us all here tonight. My name is 9 where they bus in children from L.A. Unified and I 9 Casey Kirn and I live in California and I'm a 10 California voter, and I just want to urge you all to 10 just want to say that denying this project to 11 SeaWorld is not going to shut down the 11 deny SeaWorld's permit because it's bad for Orcas rehabilitation project, I don't believe. Thank you. and it's also bad for California. Thank you very 12 12 13 CHAIR KINSEY: Thank you. much for your time. 14 (Audience interruption.) 14 (Audience interruption.) MS. MYRICK: My name is Kathy Myrick. I 15 CHAIR KINSEY: Thank you. 15 16 live in San Diego, and I just wanted to let 16 MS. TERRONEZ: Hi, my name is Stephanie 17 everybody know that right now there's a pod of 17 Terronez, and I am from Lakewood, California here. 18 dolphins in Taiji that's being herded toward the 18 Commissioners, thank you so much for your time and 19 killing cove, and I think what SeaWorld does to talk your patience here this evening. I am originally 19 20 about having animals in captivity and having it be 20 from Fresno, and so it was a big deal when I was 21 okay, it just -- it fuels the things that go on to 21 younger to take a trip down to go to SeaWorld, and I $22\,$ loved animals, loved marine wildlife, and so I was 22 capture the dolphins in this case, bring them in and 23 awed by the whales and what I came away having 23 kill them in and put them into the captive industry, 24 so I just hope that you vote no on this. 24 learned was that they can do neat tricks and you can 25 (Audience interruption.) 25 ride them when you get older. Page 289 Page 287 1 MS. LARSON: I'm Cassandra Larson. I'm So that's what I thought I wanted to do for 2 from Salt Lake City, Utah. I traveled here not to 2 a while was I want to be a trainer. But being from 3 support SeaWorld. Many people I do talk to back in 3 Fresno and not being able to get out often to see 4 Utah do not travel to California to go to SeaWorld. 4 SeaWorld and get my education there, I started 5 It has probably been several years since I've 5 researching more on my own. And the more I learned 6 actually somebody who says they will go to 6 about the natural state of whales and Orcas the more 7 California for SeaWorld. I do volunteer with rescue 7 I realized how wrong that was to keep them in these 8 organizations for animals in Utah, obviously it's small -- these small, tiny pools. 9 not sea life. 9 And I was extremely saddened and quilty 10 So I -- but I do recognize the efforts that 10 about having gone to enjoy that. So I think really 11 SeaWorld does for that, and I applaud for the rescue SeaWorld does do some amazing work when it comes to 11 12 and rehabilitation efforts, but they do not need 12 rehabilitation, there's no reason that they can't 13 captive Orcas jumping through hoops and doing shows 13 continue to do that, and these suggestions about 14 to make money to continue that rehabilitation 14 converting and evolving into a greater role in terms 15 program continuing. So vote no. 15 of rehabilitation and a sea pen are exciting. I 16 (Audience interruption.) 16 think it's incredibly exciting, and I hope the 17 MR. JOHNSTON: Hi, I'm Anthony Johnston 17 Commission will consider that as a future endeavor 18 with Direct Action Everywhere Salt Lake City. I 18 for SeaWorld, because then, you know, I'd be happy 19 speak with many of our, hundreds of members there to come back, but until them I'm not going, and 20 and I'm sure many of our thousands of members 20 nobody else in my family is, and neither are my

22

25

21 friends. Thank you.

24 her time to me.

21 internationally. When I say that we do not support

23 remind all that animals are not resources, nor are

24 they toys for our entertainment, and I'd like for

25 everybody to keep that in mind while they make a

22 SeaWorld or this movement, I would just like to

MS. MCMAKEN: Hi. Alicia Wompner had to

23 leave to pick up her children, and she volunteered

CHAIR KINSEY: And your name?

Page 292 Page 290 1 MS. MCMAKEN: My name is Hilary Kristen 1 imagine Gladiator World, Incorporated comes to you, 2 McMaken, I was born and raised in San Diego and I 2 the Forum Commission, to educate, inspire and 3 live in Temecula. 3 conserve with a new arena, Gladiator World, yes. $\ensuremath{\mbox{I'm}}$ not here to push you one way or 4 (Audience interruption.) 5 another, except the way that your heart feels, and I RABBI KLEIN: You know that their goal is 5 6 would just like to say that today isn't about money 6 to get out of public scrutiny. You know Gladiator 7 or greed or jobs for humans or anything else. It's 7 World, Incorporated has lied about -- I thought I 8 just about the whales. And so please, before you 8 would get the other person's minutes as well. 9 CHAIR KINSEY: Nice try. No. 9 vote, just take a moment and think like a whale. 10 Think what you would want if you were an Orca. 10 (Audience interruption.) 11 Would you want to hear loud sounds above 11 CHAIR KINSEY: But thank you for your 12 your head, would you want to be forced to do tricks, 12 comments. You could wrap it up. 13 would you want -- would you want to live in the free 13 RABBI KLEIN: All right. Bottom line is, 14 wild where you're free to do what you want. And 14 please, you know, be the change that you want to see 15 in the world, to quote Gandhi. 15 that's all I ask of you. Thank you. 16 CHAIR KINSEY: Thank you. 16 (Audience interruption.) 17 17 CHAIR KINSEY: Okay. Thank you. So with (Audience interruption.) 18 MS. EPLIN: Hi. I'm Inger Eplin, I'm 18 that I want to thank all of the members of the 19 giving my time to Jonathan Klein, but please vote 19 public who have participated today, wide range of 20 no. Do the right thing. 20 opinions but very respectful for the most part, and 21 RABBI KLEIN: Rabbi Jonathan Klein, Faith 21 we really appreciate that. Going to invite 22 Action for Animals and Clergy and Laity for Economic 22 Mr. Riley back up to have his 15 minutes of 23 Justice. I'm not a scientist, a lawyer, nor an 23 completion, then we'll take on our staff response 24 actor, but I am an rabbi and a ethicist working with 24 and then Commissioners. Thank you. 25 rabbis, priests, ministers and imams daily 25 MR. RILEY: Chairman Kinsey and members of Page 291 Page 293 1 throughout Southern California on economic justice 1 the Commission, thank you again for the time to 2 issues. 2 speak today and for the opportunity for rebuttal 3 As a kid, I loved SeaWorld, great show, 3 here. I began the day telling you that you would 4 majestic splash zone, intoxicating, I was wowed by 4 hear a lot of rhetoric and misleading information. 5 their Blue World that they created, gorgeous tanks. 5 You've heard a lot of false allegations about poor 6 Ultimately I broke my addiction, though. I didn't 6 management and mistreatment of killer whales at 7 now better, but you do. Your job is not to bail out 7 SeaWorld. 8 a dying company, it is to protect our vital coastal The truth is each and every time PETA has 9 resources. Good people working for SeaWorld came 9 filed a complaint with the USDA, that federal agency 10 here today with fear and trepidation for their 10 has come out and inspected us. Not once have those 11 futures, just as others feared the end of slavery. 11 complaints resulted in a finding of a violation of 12 It isn't their fault, but sadly the jig is up. Time 12 the Animal Welfare Act. Not once. Including the 13 to end business models that are built upon animal 13 most recent claims by PETA's own employee. 14 cruelty. 14 Now, we could go through all the 15 Imagine a time when gladiator fights began 15 misinformation that you heard today, one by one. 16 to be questioned. A public outcry arises against a 16 They were packaged into a film with a clear anti-zoo 17 highly profitable institution, for decades on moral 17 and anti-aquarium agenda. You can read the facts 18 grounds, Gladiator World kills, they argue. Despite 18 here in this binder. You received a copy of that 19 declining attendance, Gladiator World, Inc., 19 binder yesterday, the same information is available 20 counters opposition. Gladiator fights are just, 20 on line.

21

21 educational, they lower crime, set an example for

22 sinners, researchers will help gladiators in the

(Audience interruption.)

RABBI KLEIN: Let's breed 'em, too. Now

23 wild.

24

25

But whether or not you agree with zoos and

22 aquariums isn't the issue before you commission

24 is clearly within the guidelines of the SeaWorld

25 master plan. There are no coastal act issues. I

23 today. This is a vote about land use. This project

Page 296 Page 294 1 can't think of a better way to use this land, in 1 This is where our commitment lies, this is 2 fact, than with a new habitat that can benefit the 2 what SeaWorld is all about. I'm proud of the nearly 3 whales that live at SeaWorld, benefit research to 3 300 fans, supporters, past members and our 4 protect endangered killer whales in the wild, and 4 passionate employees who attended today to support 5 educate and inspire future generations of this project. This has been a long day, and I 6 conservationists, biologists, veterinarians, and 6 really do appreciate the Coastal Commission's time animal care experts. and attention to these issues. I'd like to make five clarifying points 8 And I also want to very thank your Staff 9 about some of the information you heard today. 9 for their efforts over the course of this project, 10 First, public sentiment is with zoos and aquariums. 10 and their recommendation to approve this project. 11 In a recent study by the American Zoological We hope that you'll vote in support. Thank you. 12 Association, 80 percent of respondents said they had CHAIR KINSEY: Thank you. So bring it 12 13 a favorable opinion of aquariums. 13 back, then to our staff for any comments that you 14 More than three quarters say they were 14 might have or additional information. 15 likely or somewhat likely to visit a zoo or an DEPUTY DIRECTOR SARB: Thank you, Chair 15 16 aquarium in the next 12 months. 16 Kinsey. I'd like to first address some specific 17 Number two, SeaWorld is highly regulated by 17 comments related to the Staff report and the permit 18 the United States government. We are regularly 18 and then turn it over to Dr. Lester for his 19 inspected by federal veterinarians and other 19 comments. Also Dr. Dixon, our staff ecologist, and 20 officials. We pass strict federal licensing 20 Dr. Johnson, our staff geologist are here and 21 requirements every year. And as I said earlier, we 21 available for questions. 22 have never once been found in violation of the 22 Regarding Special Condition Number One, 23 Animal Welfare Act for our care of Orcas. 23 this is meant to address the potential impacts Number three, to further clarify a 24 associated with the proposed development on the 25 species in the marine environment and the potential 25 statement from an opponent today regarding a comment Page 295 Page 297 1 made by SeaWorld in response to the 1994 amendments 1 or the proposed expansion to create an incentive for 2 SeaWorld to capture Orcas from the wild and populate 2 to the Marine Mammal Protection Act, our point was 3 simply this. ^ NMPS does not have jurisdiction 3 the proposed tank. 4 over the display of killer whales. Another federal 4 Such capture would be an adverse impact to 5 agency does. APHIS. Regardless, the federal 5 the marine resource and the specie's special 6 preemption provision remains in effect. 6 biological significance associated with this tank Number four. We follow strict alliance expansion and inconsistent with Section 30230. 8 guidelines for propagation, and you heard those The concern is addressed in the revised quidelines today, and our current population of 9 project description submitted by the Applicant and 10 killer whales is growing slowly at a rate of about 10 incorporated into this condition of approval, which 11 three percent a year across all the parks. 11 commits that no killer whales captured from the wild And number five, we will not and do not 12 after February 14th, 2014 will occupy the expanded 12 13 collect whales from the wild. We recommitted that 13 facility. And that date is consistent with when the 14 Virgin Pledge was signed. 14 through the Virgin Pledge and our project 15 description. We further confirmed that commitment 15 I'd like to add a clarification and change 16 today when we announced that we will not take the 16 to Special Condition Number One to address some of 17 reported Russian whales, their offspring, their the stated concerns here today, and this is 18 descendents or their genetic material. acceptable to the Applicant. And that would be to 19 With that said, I'd like to end as I began. change the date to February, 2012, to January, 2012,

25

24 January of 2012.

20 This project is built for the benefit of our whales.

23 appreciation and understanding of these magnificent

21 These new habitats will benefit all of us, marine

22 experts and visitors alike. With a deeper

24 animals. It all comes down to inspiration,

25 education and understanding.

20 to avoid the possible occupancy by Russian whales

21 captured since that time. And also to clarify the

23 killer whales taken from the wild after that date of

I'd also like to address the concerns

22 intent was to include any descendents from any

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1 regarding water quality, dewatering, landfill and

- 2 the seismic risk. There is a need -- the need for
- 3 the monitoring and treatment of the ground water
- 4 pumped out of the excavation site has been
- 5 incorporated into the project. They've done a
- 6 specific study for the excavation site which has
- 7 been reviewed by our technical staff and found that
- 8 no special handling of the soils is required due to
- 9 the lack of any chemical constituents of concern.
- 10 There is also a permit required from the -- from the
- 11 regional board for dewatering of the excavation area
- 12 consistent with the MPDS permit.
- 13 Regarding the landfill, there are wells in 14 place for ongoing monitoring for potential gases,
- 15 and this is also regulated by the regional board,
- 16 and the limits of the landfill are 1700 feet away
- 17 from the proposed facility.
- 18 Regarding the potential risk of seismic
- 19 danger from liquefaction in the event of a major
- 20 earthquake due to the presence of the known faults
- 21 in the area, this was addressed in a submitted
- 22 geotechnical report which also has been reviewed by
- 23 our Staff geologist and the condition requires
- 24 conformance with its recommendations and the design
- 25 and the construction plans.

1 acting under our authority.

- 2 It's also true that the Coastal Act is a
- 3 strong and a broad law, and in our view a living
- 4 law, and over your 40-year history, you have always
- 5 been at the forefront of progressive environmental
- management and regulation. We have adapted and
- responded to new knowledge and conditions and public
- 8 access concerns and extended the protections of the
- 9 Coastal Act to all kinds of emerging issues and
- 10 environmental problems.

And as you've heard from at least one of 12 the public comments today, the Coastal Act itself

13 tell us to construe its provisions liberally to

14 accomplish its objectives.

15 So in our view we are fortunate to have a 16 very strong law in our state, including a broad

17 policy to protect our marine resources. So in our

Staff recommendation, as you've heard, in addition

to looking at the range of land use questions that 19

we would typically analyze, we do apply Section

30230 to this project. 21

22 Let me touch on that again just briefly

23 since it was brought up by a number of speakers. In

24 our review we were very concerned with the potential

25 impacts of this proposal on California's wild killer

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11

1 That concludes my comments, and I'll turn

2 it over to Dr. Lester.

3 DR. LESTER: Thank you, Sherilyn. I'll

- 4 just be brief here. Let me first thank everyone who
- 5 came here today and participated, on behalf of
- 6 Staff. Public participation is a really important
- 7 part of our law and our mandate, and so having
- 8 hearings like this is I think a really valuable and
- 9 important opportunity for us collectively to
- 10 consider questions about our environment, how we
- 11 relate to it, including how we relate to and
- 12 interact with other living beings on the planet.

13 Somebody referred to us as not having

14 emotion, but I can tell you there's a lot of emotion

15 in play when we're considering our recommendations,

16 and every day it does seem that these dialogues that

- 17 we have in our hearings are increasingly important
- 18 and urgent as we continue to change the planet in 19 dramatic ways, including our -- dramatic and
- 20 troubling ways, including our client upon which all
- 21 life including killer whales depends.
- 22 As you know, we do take our Coastal Act
- 23 obligations very seriously, and we seek to
- 24 rigorously apply the law to the protection of
- 25 California's coastal resources whenever we are

Page 301 1 whales, which is our mandate. And so we worked to

- 2 make sure that the project would not directly affect
- 3 our marine resources which is now reflected in the
- proposed Condition One that has just been adjusted
- 5 that prohibits any wild killer whales taken from the
- 6 environment from being housed in this new facility
- 7 at all, so the prohibition on genetic material being
- 8 used in this project.

9 And this recommendation is based on an

10 application of Section 30230 to the project, so the

section of the act does apply. That said we didn't

12 feel that we could extend the protections of 30230

13 to the question of captive breeding, or the

14 conditions of killer whale captivity.

15 Within the meaning of that provision, and 16 in the context of the review of this facility

17 expansion. This is an interpretive question about

18 how one reads Section 30230 and the meaning of its

terms. It's also a very narrow conclusion in our

20 recommendation. It should not be interpreted or

21 construed in any way as an endorsement of captive

22 breeding or as a statement that such captive

23 breeding is consistent with the Coastal Act.

24 Rather we are simply saying that in our 25 interpretation, Section 30230 wasn't intended to

Page 302 1 apply to the welfare conditions of whales in 1 2 captivity as opposed to the marine environment, or 2 exception to SeaWorld, have maligned them as an 3 to the captive breeding programs of SeaWorld. 3 organization, and I think, you know, one of the But there are other interpretations. 4 things that I was focusing on by one of the speakers 5 Killer whale are surely marine mammals and there's 5 from PETA is that SeaWorld is a business, and that 6 no doubt that the project is in California's coastal 6 is absolutely the truth. They are a business. 7 zone. So we've made our recommendation and at this 7 They're in the entertainment business, they're in 8 the education business, the conservation, research, 8 point we leave to you now as the decision makers to 9 you know, a lot of different adjectives that have 9 consider the appropriate interpretation and 10 application of the Coastal Act to the project that's 10 been thrown out here today. 11 in front of you. And that concludes Staff comments. CHAIR KINSEY: Thank you, Dr. Lester. 12 And it's not this Commission's role to either have 12 13 Bring it back to the Commission now and I'm going 13 them succeed or have them fail, it's too responsibly 14 to -- I keep track of those who are wishing to 14 implement the California Coastal Act, and our role 15 speak. We're going to begin with Commissioner Cox, 15 in all of this is in regards to the development 16 and then I also have Commissioner Bochco. 16 proposal. 17 Commissioner Cox. 17 18 COMMISSIONER COX: Thank you, Mr. Chairman. 18 preclude the holding of Orcas, you know, I 19 Let me start off by again reiterating the fact that 19 20 I think all of us on the Commission appreciate the 21 people that showed up here today to express their

appreciate that. But we're not the role for that, 20 or we don't have the ability to make decisions in 21 that. That issue should be taken up with the 22 opinions on whatever side of this issue you wanted 22 federal government, the United States Congress by 23 to express your opinion on, and I think there's, you 23 amending the Marine Mammal Protection Act. Our role 24 know, the one thing that I think hopefully everybody 24 and our only role today I think is in regards to 25 in this room would agree to is the fact that the 25 whether this development proposal meets the Page 303

1 Orcas are beautiful mammals that deserve to be 2 protected, they deserve care, and we -- we want to 3 see them continue to flourish and survive wherever 4 they may be. Having said that, and on the Staff's 6 presentation this morning, the thing that struck me 7 first off was the, the different roles that are 8 played by different agencies of government, both at 9 the state level and the federal level. 10 And the -- the chart that they had, and I 11 think clearly delineated that for the California 12 Coastal Commission which all 12 of these 13 Commissioners are -- are appointed to uphold really 14 regulates the development in the California coastal 15 zone. 16 And as much as there may be a desire to 17 regulate the -- the taking of Orcas, that is 18 something that is controlled by the -- another level 19 of government, the federal government under the 20 Marine Mammal Protection Act. And what is before us today is a 21 22 development proposal that has been submitted by 23 SeaWorld, obviously it's generated a lot of input,

24 it's I think historic in regards to the amount of

25 input that we received from the public.

Page 305 1 requirements of the California Coastal Act. I want to give a lot of credit to staff 2 3 because they're received a lot of input. I'm sure 4 it was not an easy decision to wade through 150,000 5 plus communications that we had and all the other 6 information that came in, but did -- they did wade through it, and I think they came forward 8 responsible recommendation, and that is to approve the project with conditions. 9 10 Now, obviously I'm sure we'll have some 11 discussion in regards to what those conditions are, 12 but the bottom line is if this Commission took 13 action today to deny this project, nothing will 14 change in regards to the operation at SeaWorld as it 15 exists right now. They will continue to have whale 16 shows, they will continue to invite the public in, and the public may or may not choose to come in and patronize SeaWorld. That's -- that's their 19 business, that's their problem, it's not our 20 problem. 21 But I -- I've got to believe that most 22 people would agree that at least trying to increase 23 the size of the habitat that they have to live in is

24 better than what is there right now. And I think

25 when we make decisions as a Commission, I always try

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And I know that a lot of people have taken

But the bottom line is they are a business.

For those that would seek a change to

Page 308 Page 306 1 to -- to consider, you know, what is the 1 represented by one of the speakers. 2 alternative. If we don't approve of this today, 2 So I -- I realize this won't be a popular $\,$ 3 what's going to change?

10

Well, nothing is going to change, unless 4

5 you who would like to see Orcas set free, unless you 6 go back to the federal government and get some

7 modification to the Marine Mammal Protection Act.

8 That is the controlling document, the regulation

9 that will decide whether Orcas are ever going to be

10 returned to either a containment facility or be set

11 free.

So I think the bottom line that I'm looking 12 13 at is that the, you know, SeaWorld again has been 14 maligned a lot, but it's the business end of what 15 they do that has allowed them to do some -- I think

16 some really remarkable things that I don't they have

17 necessarily gotten full -- full credit for.

18 The -- the irony of it is just last year 19 SeaWorld celebrated their -- their 50th anniversary,

20 the year before, the Hubbs, which is now the Hubbs

21 research institute celebrated their 50th anniversary

22 in 2013, and it was Carl Hubbs and his wife who in

23 the '50s and early '60s had the foresight, they were

24 some of the most, I think, acknowledged

25 conservationists and did some of the earliest

3 decision with everybody, and I do have a question ${\tt I}$ 4 want to ask if there's a second to this motion, but 5 I don't believe that SeaWorld if this is approve is 6 going to -- even though the tanks could hold up to

94 whales, I don't think that's their intent, and I

8 would like to make get them on record in regards to

9 what that right number is.

(Audience interruption.) 11 COMMISSIONER COX: But I think that the

12 best action that we can take today is to move

13 forward with this project, and again I realize there

14 may be some modifications in some of the special 15 conditions, but I would move that the Commission

16 approve Coastal Development Permit No. 6-15-0424

pursuant to the Staff recommendations, and I would 17

18 ask for a yes vote.

VICE CHAIR BOCHCO: Second for purposes of 19 20 discussion.

21 CHAIR KINSEY: Thank you. Do you have any 22 other comments at this time, Commissioner? If not,

23 we'll go to the second.

COMMISSIONER COX: Maybe just one question 25 for maybe John Riley, if he would come back up.

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1 research on marine mammals that started the research

2 institute, which led to the creation of SeaWorld.

3 They have done remarkable things in

4 research, and they still are, particularly with

5 Orcas, but a number of other mammals. They

6 certainly have done a lot in regards to rescuing

7 animals and mammals that have been impacted by oil

8 spills, by disease, I man, every year there's

9 several hundred sea lions that are probably either

10 under nourished or have some sort of a condition or

11 have been attacked that are picked up by SeaWorld

12 and nursed back to health. We've heard testimony

13 today in regards to the more recent oil spill up in

14 the Santa Barbara area.

15 They do a lot of things to help preserve 16 and protect marine life and mammals. And how do

17 they do that? Well, okay, you know, they do have a

18 business. And that business is what allows them to

19 do that sort of activity, and thank goodness they

20 do, because there's a lot of organizations that are

21 out there that are well meaning and are doing great

22 things, but they don't have the resources to do the

23 types of things that SeaWorld has been voluntarily

24 doing for the last almost 50 years, 26,000 animals 25 and mammals that would have been rescued was

A number of people have made reference to 2 the fact that this is going to be a $\operatorname{\mathsf{--}}$ basically an 3 opportunity to breed additional Orcas. And I have

4 heard and seen representations that you're willing 5 to impose a cap, and I would like to ask you if you

6 would be willing to set, and there was a range, I 7 think, would you be willing to adopt a specific

8 number in regards to the Orcas that would be allowed

9 to be contained in this facility?

10 MR. RILEY: Yes, we would if I can make a 11 qualifying statement to that, Commissioner. The --

12 as with any project, the project is itself 13 inherently self-limiting. And at SeaWorld we have

14 life support systems and water quality systems that 15 maintain the water for the health of the animals,

16 the clarity of the water so that we can see the

17 animals, and we've asked our engineers the way the

project was designed what the animal capacity, what

their best engineering estimate would be of the

20 animal capacity for the entire facility. 21 And it's well below the numbers that are

22 calculated in the Staff report based on federal

guidelines. And their estimate was range of 15 to 24 20 whales at the upper limit.

25 (Audience interruption.) Page 309

Page 310 Page 312 1 COMMISSIONER COX: Would you --1 description of the infrastructure, so what our 2 CHAIR KINSEY: Please. 2 engineers have prepared is sufficient documentation 3 COMMISSIONER COX: -- be willing to agree 3 to describe the infrastructure, and I'm happy to 4 to a cap of 15? 4 hand that to staff and put it in the record so that 5 MR. RILEY: Yes, we would. And we have --5 not only would you have this proposed language of a 6 we would like to propose a language for that if that maximum 15, you would have infrastructure design in 7 is possible. I'd like to, if it's okay, I'd like to the record to support the language that we are 8 ask our attorney, David Watson, to step up. proposing. 9 MR. WATSON: Mr. Chairman and Commissioner 9 Does that help you, Dr. Lester? 10 Cox, based on the engineer's estimate of a low of 15 DR. LESTER: As I -- as I heard the 10 11 and a high of 20, and your request for -- that we go 11 description, it sounds like the intent is to cap the 12 for the low number, I would like to read the 12 number of killer whales at 15 --13 following revised project description into the 13 (Audience interruption.) 14 record for your consideration. 14 DR. LESTER: -- and so I think the most "The project includes filtration 15 15 straightforward way to do that would be to accept 16 that cap as part of their changed project 16 and water treatment infrastructure 17 components needed to ensure a healthy, description, and then incorporate that into 17 18 clear marine water environment. The Condition One as part of -- which is also 19 acknowledging their other commitments in the project project infrastructure components would 19 20 establish and upper population limit of 20 description. 21 15 killer whales. No expansion to the 21 COMMISSIONER COX: And I -- and I'm hearing 22 approved water treatment support 22 that the Applicant is amenable to that. MR. WATSON: Correct. 23 infrastructure to increase animal 23 24 capacity above 15 shall occur without a 24 DR. LESTER: I -- I hear that it's related 25 Coastal Commission-approved amendment to 25 to the infrastructure but I think the most Page 311 Page 313 1 the coastal development permit or a new 1 straightforward interpretation is that it's 15, 2 coastal development permit unless the 2 and in order to change that you would need an 3 executive director determines that no 3 amendment or --4 amendment is legally required or unless 4 MR. WATSON: Right. 5 a temporary infrastructure modification DR. LESTER: -- a determination that 6 there's no amendment needed. 6 is required for, one, emergency animal MR. WATSON: We wanted to tie it to 7 needs; or two, rehabilitating rescued 7 8 something physical so that it would require a new 8 whales at the request of one or more 9 governmental agencies." coastal development permit. So our intent was to 10 That language is based on language in other 10 make sure there's no doubt whatsoever that the 15 special condition permits and we're happy to tinker 11 killer whale limit is based on the capacity of the 12 with it, but I sort of lifted it directly from the 12 project, and if capacity is ever going to increase, 13 staff report related to other conditions. 13 we would have to come back to the Commission to 14 But basically what this does is say that change the project. 14 CHAIR KINSEY: Thank you. I think that 15 15 based on the project designed engineering 16 infrastructure for life support, the maximum 16 we -- we want to keep this to a Commission 17 discussion. You've made it clear, your thoughts, 17 population would be 15 killer whales. That's the 18 intent of this proposed condition. 18 Commission Cox, you are satisfied that what your 19 COMMISSIONER COX: Let me ask Staff if 19 intention is is to limit the total number to 15, and 20 that's something that can be incorporated into the 20 that any change that would seek to go above 15 would 21 permit. Since they voluntarily offered to do that. 21 require an amendment to the permit. 22 MR. WATSON: If I could offer something 22 COMMISSIONER COX: That's my intent and I 23 that might help Staff. We discussed this with Staff 23 believe that's what the Applicant has agreed to. 24 last week. They felt that right now the record does CHAIR KINSEY: Thank you. Okay. 25 not contain enough documentation to support the 25 Commissioner Bochco, to your second?

Page 314 Page 316 1 VICE CHAIR BOCHCO: Yes, thank you. Well, 1 is saying, there is no agency out there governing or 2 that's an interesting wrinkle. I do not hear them 2 regulating the Applicant. And that doesn't make any 3 say what Charles said, or Dr. Lester said, although 3 sense to me. I mean, that is an area of such great 4 I think you're trying to wrap it around a 4 importance, marine mammals in captivity, it's of 5 jurisdictional issue, where it sounds like to me 5 interest as a public resource, as well as a marine 6 saying something about the filtration system was in 6 resource. 7 our purview where you think the whales are not, and 7 So I believe that the 30230, right, 30230, 8 I just want to have a brief discussion with our 8 allows us to take jurisdiction in this case over 9 attorney, Mr. Pederson, about this. these marine mammals. And so that being said, I I spent most of my time, which was quite a 10 feel that we do have jurisdiction to both cap the 10 11 bit of time on this project looking at these 11 animals or in some cases or in this case, talk about 12 jurisdictional issues, and I came down on a 12 the breeding of the animals, which leads me to the 13 different side of it than you did. Not in your 13 scientific evidence. 14 initial hierarchy of the law. I think it is 14 I mean, we've spent hours here today, all 15 absolutely plain that the Marine Mammal Protection 15 of us, and all in good faith, I don't think anybody 16 Act is not in effect here, it has been accepted in 16 here really wants to malign SeaWorld. I think 17 SeaWorld has a lot of wonderful people, I think they 17 the case of captivity, they have stated it 18 themselves, they have delegated to first NMFS and 18 have a lot of wonderful goals, and I do believe that 19 then NMFS delegated it to APHIS, and that's the the interest of the mammal, the marine mammals is of 19 20 Animal Welfare Act, which has specifically granted 20 utmost important to you. 21 to the states the ability to regulate animals in 21 But I also have to agree with the 22 captivity. 22 scientists, which, you know, does include Jane 23 23 Goodall and Naomi Rose and some people of incredible I mean, it's just that simple. There is 24 laws in other states, South Carolina being one, 24 credentials and decades of experience, that these 25 where the federal government said you can have the 25 mammals are suffering in captivity, not suffering Page 317 Page 315 1 state law that does not allow for animals in 1 because you want --2 captivity, marine mammals in captivity. It is not 2 (Audience interruption.) 3 governed by the MMPA. It is the law. 3 VICE CHAIR BOCHCO: -- them to or because 4 you're really treating them badly, they're suffering So I don't understand why SeaWorld, the 5 Applicant, is clinging so tightly to this 5 because they don't belong in captivity. So I 6 misinterpretation of the law, and I -- I just -- I'm 6 personally can -- I can go along with this project, 7 just not going to buy it. That said --7 I can approve this project, I can vote for this 8 (Audience interruption.) 8 project, but only if we condition it further and 9 CHAIR KINSEY: No, no, no. 9 that condition would be an expansion of Condition 10 VICE CHAIR BOCHCO: Stop, please, please, 10 One, and for me, and I can't speak for any other 11 please, please. 11 commissioner but myself, I would like to see that CHAIR KINSEY: Please. 12 12 condition amended, and in that way do I need to make 13 VICE CHAIR BOCHCO: That said, Mr. Pederson 13 an amending motion? 14 and I also disagree when we get down to the further 14 CHAIR KINSEY: Yes, you do. 15 analysis of state law, the state law, which is -- is 15 VICE CHAIR BOCHCO: So I would like to make 16 granted to us if we chose to take it, from the 16 amending motion if it's the proper time to do so, so 17 Animal Welfare Act or APHIS, whatever one you want 17 that Condition One would go further and would say, I 18 to say, allows for regulations of mammals in 18 wrote it down so I wouldn't mess -- mess it up, and 19 captivity, marine mammals in captivity. We, as an 19 now of course I can't find it. Where did I put it? 20 agency, must look to see if any other agency has 20 I have so many papers. Oh, here we go. 21 preempted that promise. No one has. The California 21 So I would like to expand Condition One to 22 Fish and Wildlife have not taken jurisdiction here, 22 say that it would further prohibit captive breeding, 23 they have told us that they don't feel that that is 23 artificial insemination --24 their role. 24 (Audience interruption.) 25 So if I was to believe what the Applicant VICE CHAIR BOCHCO: -- the sale -- please,

Page 320 Page 318 1 please, please. 1 Commissioner Bochco has outlined it, there would be 2 The sale, trade or transfer of any Orca in 2 a limitation in the number of animals, and the 3 captivity. And I think we could agree to some 3 increased size would actually be for the benefit of 4 exceptions for maybe the health of the animal or 4 these animals. 5 certainly the rescue animals. I would like to see So I would urge my fellow commissioners to 5 6 something in the condition about the rescue animals vote yes on the amending motion. 7 so that they're only held as long as necessary for 7 CHAIR KINSEY: Any commissioners wishing to 8 their health. I don't understand why they would 8 speak at this time? If not, we would take up the 9 have to stay just because at one time they were ill. 9 amending motion as the first item, and I will be And under those circumstances, I could 10 10 asking for a roll call vote, please. 11 happily approve this project, because I do believe 11 COMMISSIONER COX: Mr. Chairman, before 12 that the whales that you have in captivity right now 12 we --13 will benefit from this, and that's a terrific thing 13 CHAIR KINSEY: Commissioner Cox? 14 to do, and I also think that -- that the public COMMISSIONER COX: Yeah, before we get to 14 15 the roll call vote, I would be interested to afford 15 would enjoy it more to see them in this environment, 16 so --16 the opportunity to Mr. Riley or representatives of 17 SeaWorld if they wanted to address that condition. CHAIR KINSEY: Thank you. 17 18 VICE CHAIR BOCHCO: Do I need a second? 18 MR. RILEY: Commissioner Cox, as we stated 19 before, we would support the condition that you 19 A VOICE: Second. 20 CHAIR KINSEY: Would you like to speak to suggested about the cap to 15 animals in the facility. As to a ban or limitation on breeding, we 21 your second? 22 22 would not be -- the population in this facility we COMMISSIONER SHALLENBERGER: I would, thank 23 you. I actually think that Commissioner Cox's 23 have -- we have affirmed our approach to collection, 24 amendment, the maximum of 15 in combination with the 24 and that we wouldn't accept any animal collected 25 amendment that Commissioner Bochco has just made is 25 after January 1st, 2012, to exclude the Russian Page 319 Page 321 1 completely consistent. Given that, I would like, whales and any whales collected after that, we've 2 SeaWorld has done a fabulous job on rescues. And I 2 included the genetic material of -- of those animals 3 certainly wouldn't want to do anything which would 3 in that as well, but a ban on breeding would 4 limit their ability to -- to help and heal and house 4 sentence these animals to -- to a slow extinction in 5 as long as they needed housing. 5 our care, and a slow death, and we would not support On the other hand, I completely concur with 6 6 that condition. 7 Commissioner Bochco's analysis of the importance of 7 CHAIR KINSEY: Thank you. 8 no more breeding in captivity. These are marine COMMISSIONER COX: Mr. Chairman -- well, 9 mammals, they're a marine mammal no matter where 9 we'll take the roll call. I am going to oppose this 10 they live. And desert animals are desert animals 10 amendment, obviously I'll support the main motion 11 whether they're taken out of the desert or not. So 11 when it comes up. 12 I think that my, I prefer this, I'd like us to go 12 CHAIR KINSEY: Thank you. Vanessa, you 13 want to -- excuse me. Commissioner McClure. 13 this route, and the reason is the option for me 14 would be denial. COMMISSIONER MCCLURE: Yeah, I had a 14 15 question in relationship to the amendment in 15 And the problem with denial is that it 16 leaves, there's -- even though these new tanks are 16 relationship to the no breeding clause. Is that the 17 not much improvement for the 11 mammals that are 17 11 that we -- that are at SeaWorld or is that 24 18 there, it's just to be better than where they are 18 that are under the care of SeaWorld? I --19 now. 19 CHAIR KINSEY: Well, let's get 20 So with that, I think it's a -- I think 20 clarification from the maker of the motion. VICE CHAIR BOCHCO: Where are these 20 -- I 21 it's a -- not what some -- a lot of people have 21 22 know they have 11 here. 22 asked for, as for a straight denial, but a straight 23 denial does leave the 11 animals still in the 23 COMMISSIONER MCCLURE: It's my 24 conditions they're in without the benefits of the 24 understanding, and I could ask SeaWorld to clarify

25 much bigger tank. But under this amendment as

25 it, but it's my understanding that they have 24 --

1	Page 322 VICE CHAIR BOCHCO: Oh, in separate parks.	1	Page 324 VICE CHAIR BOCHCO: Does somebody know?
2	COMMISSIONER MCCLURE: In separate parks.	2	DR. LESTER: I think the question would
3	VICE CHAIR BOCHCO: Well, my intention was	3	rather be Chris is wanting to know from SeaWorld
4	the 11 that they have now. In San Diego. Because	4	whether any of the animals have a specific take
5	we're giving a permit to San Diego, so that was what	5	permit or whether the maker of the motion would
6		6	exclude any such animal from the transfer
7	I was including that	7	prohibition.
8	COMMISSIONER MCCLURE: Okay. So my	8	•
9	question is if a whale passed, could they bring a whale in from one of their other parks, a	9	CHAIR KINSEY: My my suggestion would be rather than to involve the Applicant, would be to
10	replacement whale? So I'm just kind of	10	get a clarification from the maker of the motion
11	VICE CHAIR BOCHCO: No.	11	that they would that they would it would be
12	COMMISSIONER MCCLURE: Okay.	12	consistent with federal law regarding take.
13	VICE CHAIR BOCHCO: No, because the	13	VICE CHAIR BOCHCO: Yes, of course.
14	transportation would also be	14	CHAIR KINSEY: And I second her; is that
15		15	fine?
	COMMISSIONER MCCLURE: Oh, okay.		
16	CHAIR KINSEY: Thank you. Vanessa?	16	VICE CHAIR BOCHCO: Then we don't need an
17	A VOICE: Excuse me. THE CLERK: Commissioner Bochco?	17	answer.
18		18	CHAIR KINSEY: Thank you.
19	A VOICE: Excuse me, just	19	VICE CHAIR BOCHCO: It's consistent with
20	CHAIR KINSEY: We are voting on the	20	federal law regarding take.
21	amending motion at this point.		CHAIR KINSEY: Vanessa? Oop. Commissioner
22	MR. PEDERSON: Chair Kinsey, could I	22	Vargas.
23	request one clarification regarding the motion.	23	COMMISSIONER VARGAS: I'm just asking for a
24	So is the intent to also limit the transfer	24	little clarity in terms of what we're voting on, if
25	of Orcas away from the facility? Okay. So I do	25	somebody would
1	Page 323 have one informational question about whether any	1	Page 325 CHAIR KINSEY: Okay. So what we're voting
2	Orcas that are currently at the facility are the	2	on right now is an amendment to main motion that
3	I have an informational question about whether any	3	would prohibit the transfer or the breeding of the
4	Orcas that are currently at the facility are	4	Orcas that are in the California facility, excepting
5	governed by a take permit.	5	those that are here under federal take provisions.
6	And and the the reason for that	6	Does that is that satisfactory,
7	question is there is a provision of the MMPA that	l _	
lο	-	7	Commissioner? Okay. Once again, Vanessa. Let's
0	provides that an animal that is subject to a take	8	Commissioner? Okay. Once again, Vanessa. Let's start at the top.
	-	8 9	
9	provides that an animal that is subject to a take		start at the top.
9	provides that an animal that is subject to a take permit, that take permit includes the right to	9	start at the top. THE CLERK: Commissioner Bochco?
9	provides that an animal that is subject to a take permit, that take permit includes the right to transfer the animal, so that that is one specific	9 10	start at the top. THE CLERK: Commissioner Bochco? VICE CHAIR BOCHCO: Yes.
9 10 11	provides that an animal that is subject to a take permit, that take permit includes the right to transfer the animal, so that that is one specific limitation that I just want to be sure isn't at	9 10 11	start at the top. THE CLERK: Commissioner Bochco? VICE CHAIR BOCHCO: Yes. THE CLERK: Bocho, yes. Commissioner Cox?
9 10 11 12	provides that an animal that is subject to a take permit, that take permit includes the right to transfer the animal, so that that is one specific limitation that I just want to be sure isn't at issue.	9 10 11 12	start at the top. THE CLERK: Commissioner Bochco? VICE CHAIR BOCHCO: Yes. THE CLERK: Bocho, yes. Commissioner Cox? COMMISSIONER COX: No.
9 10 11 12 13	provides that an animal that is subject to a take permit, that take permit includes the right to transfer the animal, so that that is one specific limitation that I just want to be sure isn't at issue. VICE CHAIR BOCHCO: So you're saying that,	9 10 11 12 13	start at the top. THE CLERK: Commissioner Bochco? VICE CHAIR BOCHCO: Yes. THE CLERK: Bocho, yes. Commissioner Cox? COMMISSIONER COX: No. THE CLERK: Cox, no. Commissioner Groom?
9 10 11 12 13 14	provides that an animal that is subject to a take permit, that take permit includes the right to transfer the animal, so that that is one specific limitation that I just want to be sure isn't at issue. VICE CHAIR BOCHCO: So you're saying that, is this the permit that NMFS gives for the take?	9 10 11 12 13 14 15	start at the top. THE CLERK: Commissioner Bochco? VICE CHAIR BOCHCO: Yes. THE CLERK: Bocho, yes. Commissioner Cox? COMMISSIONER COX: No. THE CLERK: Cox, no. Commissioner Groom? COMMISSIONER GROOM: Yes.
9 10 11 12 13 14 15	provides that an animal that is subject to a take permit, that take permit includes the right to transfer the animal, so that that is one specific limitation that I just want to be sure isn't at issue. VICE CHAIR BOCHCO: So you're saying that, is this the permit that NMFS gives for the take? MR. PEDERSON: Yes. So, and this would be	9 10 11 12 13 14 15	start at the top. THE CLERK: Commissioner Bochco? VICE CHAIR BOCHCO: Yes. THE CLERK: Bocho, yes. Commissioner Cox? COMMISSIONER COX: No. THE CLERK: Cox, no. Commissioner Groom? COMMISSIONER GROOM: Yes. THE CLERK: Groom, yes. Commissioner
9 10 11 12 13 14 15 16	provides that an animal that is subject to a take permit, that take permit includes the right to transfer the animal, so that that is one specific limitation that I just want to be sure isn't at issue. VICE CHAIR BOCHCO: So you're saying that, is this the permit that NMFS gives for the take? MR. PEDERSON: Yes. So, and this would be an animal specific permit, so I'm just asking if	9 10 11 12 13 14 15 16	start at the top. THE CLERK: Commissioner Bochco? VICE CHAIR BOCHCO: Yes. THE CLERK: Bocho, yes. Commissioner Cox? COMMISSIONER COX: No. THE CLERK: Cox, no. Commissioner Groom? COMMISSIONER GROOM: Yes. THE CLERK: Groom, yes. Commissioner Howell?
9 10 11 12 13 14 15 16 17	provides that an animal that is subject to a take permit, that take permit includes the right to transfer the animal, so that — that is one specific limitation that I just want to be sure isn't at issue. VICE CHAIR BOCHCO: So you're saying that, is this the permit that NMFS gives for the take? MR. PEDERSON: Yes. So, and this would be an animal specific permit, so I'm just asking if — VICE CHAIR BOCHCO: So if they have that	9 10 11 12 13 14 15 16 17 18	start at the top. THE CLERK: Commissioner Bochco? VICE CHAIR BOCHCO: Yes. THE CLERK: Bocho, yes. Commissioner Cox? COMMISSIONER COX: No. THE CLERK: Cox, no. Commissioner Groom? COMMISSIONER GROOM: Yes. THE CLERK: Groom, yes. Commissioner Howell? COMMISSIONER HOWELL: Aye.
9 10 11 12 13 14 15 16 17 18	provides that an animal that is subject to a take permit, that take permit includes the right to transfer the animal, so that that is one specific limitation that I just want to be sure isn't at issue. VICE CHAIR BOCHCO: So you're saying that, is this the permit that NMFS gives for the take? MR. PEDERSON: Yes. So, and this would be an animal specific permit, so I'm just asking if VICE CHAIR BOCHCO: So if they have that permit	9 10 11 12 13 14 15 16 17 18	start at the top. THE CLERK: Commissioner Bochco? VICE CHAIR BOCHCO: Yes. THE CLERK: Bocho, yes. Commissioner Cox? COMMISSIONER COX: No. THE CLERK: Cox, no. Commissioner Groom? COMMISSIONER GROOM: Yes. THE CLERK: Groom, yes. Commissioner Howell? COMMISSIONER HOWELL: Aye. THE CLERK: Howell, yes. Commissioner
9 10 11 12 13 14 15 16 17 18	provides that an animal that is subject to a take permit, that take permit includes the right to transfer the animal, so that that is one specific limitation that I just want to be sure isn't at issue. VICE CHAIR BOCHCO: So you're saying that, is this the permit that NMFS gives for the take? MR. PEDERSON: Yes. So, and this would be an animal specific permit, so I'm just asking if VICE CHAIR BOCHCO: So if they have that permit MR. PEDERSON: there are any	9 10 11 12 13 14 15 16 17 18 19	start at the top. THE CLERK: Commissioner Bochco? VICE CHAIR BOCHCO: Yes. THE CLERK: Bocho, yes. Commissioner Cox? COMMISSIONER COX: No. THE CLERK: Cox, no. Commissioner Groom? COMMISSIONER GROOM: Yes. THE CLERK: Groom, yes. Commissioner Howell? COMMISSIONER HOWELL: Aye. THE CLERK: Howell, yes. Commissioner Luévano?
9 10 11 12 13 14 15 16 17 18 19	provides that an animal that is subject to a take permit, that take permit includes the right to transfer the animal, so that that is one specific limitation that I just want to be sure isn't at issue. VICE CHAIR BOCHCO: So you're saying that, is this the permit that NMFS gives for the take? MR. PEDERSON: Yes. So, and this would be an animal specific permit, so I'm just asking if VICE CHAIR BOCHCO: So if they have that permit MR. PEDERSON: there are any VICE CHAIR BOCHCO: it still can be	9 10 11 12 13 14 15 16 17 18 19 20 21	start at the top. THE CLERK: Commissioner Bochco? VICE CHAIR BOCHCO: Yes. THE CLERK: Bocho, yes. Commissioner Cox? COMMISSIONER COX: No. THE CLERK: Cox, no. Commissioner Groom? COMMISSIONER GROOM: Yes. THE CLERK: Groom, yes. Commissioner Howell? COMMISSIONER HOWELL: Aye. THE CLERK: Howell, yes. Commissioner Luévano? COMMISSIONER LUVÉANO: Yes.
9 10 11 12 13 14 15 16 17 18 19 20 21	provides that an animal that is subject to a take permit, that take permit includes the right to transfer the animal, so that — that is one specific limitation that I just want to be sure isn't at issue. VICE CHAIR BOCHCO: So you're saying that, is this the permit that NMFS gives for the take? MR. PEDERSON: Yes. So, and this would be an animal specific permit, so I'm just asking if — VICE CHAIR BOCHCO: So if they have that permit — MR. PEDERSON: — there are any — VICE CHAIR BOCHCO: — it still can be transported even after captivity?	9 10 11 12 13 14 15 16 17 18 19 20 21	start at the top. THE CLERK: Commissioner Bochco? VICE CHAIR BOCHCO: Yes. THE CLERK: Bocho, yes. Commissioner Cox? COMMISSIONER COX: No. THE CLERK: Cox, no. Commissioner Groom? COMMISSIONER GROOM: Yes. THE CLERK: Groom, yes. Commissioner Howell? COMMISSIONER HOWELL: Aye. THE CLERK: Howell, yes. Commissioner Luévano? COMMISSIONER LUVÉANO: Yes. THE CLERK: Luévano, yes. Commissioner
9 10 11 12 13 14 15 16 17 18 19 20 21	provides that an animal that is subject to a take permit, that take permit includes the right to transfer the animal, so that — that is one specific limitation that I just want to be sure isn't at issue. VICE CHAIR BOCHCO: So you're saying that, is this the permit that NMFS gives for the take? MR. PEDERSON: Yes. So, and this would be an animal specific permit, so I'm just asking if — VICE CHAIR BOCHCO: So if they have that permit — MR. PEDERSON: — there are any — VICE CHAIR BOCHCO: — it still can be transported even after captivity? MR. PEDERSON: With respect to that	9 10 11 12 13 14 15 16 17 18 19 20 21	start at the top. THE CLERK: Commissioner Bochco? VICE CHAIR BOCHCO: Yes. THE CLERK: Bocho, yes. Commissioner Cox? COMMISSIONER COX: No. THE CLERK: Cox, no. Commissioner Groom? COMMISSIONER GROOM: Yes. THE CLERK: Groom, yes. Commissioner Howell? COMMISSIONER HOWELL: Aye. THE CLERK: Howell, yes. Commissioner Luévano? COMMISSIONER LUVÉANO: Yes. THE CLERK: Luévano, yes. Commissioner McClure?

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 1
            COMMISSIONER MITCHELL: Yes.
                                                          1
                                                                      Commissioner Uranga?
                                                          2
 2
            THE CLERK: Mitchell, yes. Commissioner
                                                                      COMMISSIONER URANGA: Aye.
 3 Shallenberger?
                                                          3
                                                                      THE CLERK: Uranga, yes. Commissioner
 4
            COMMISSIONER SHALLENBERGER: Yes.
                                                          4 Vargas?
 5
            THE CLERK: Shallenberger, yes.
                                                          5
                                                                      COMMISSIONER VARGAS: Yes.
   Commissioner Turnbull-Sanders?
                                                          6
                                                                      THE CLERK: Vargas, yes. Commission
 7
            COMMISSIONER TURNBULL-SANDERS: Yes.
                                                          7 Bochco?
            THE CLERK: Turnbull-Sanders --
                                                                      VICE CHAIR BOCHCO: Yes.
8
                                                          8
9
            COMMISSIONER TURNBULL-SANDERS: Yes.
                                                          9
                                                                      THE CLERK: Bochco, yes. Chair Kinsey.
            THE CLERK: Commissioner Uranga?
                                                         10
                                                                      CHAIR KINSEY: Yes.
10
11
            COMMISSIONER URANGA: Aye.
                                                         11
                                                                      THE CLERK: Kinsey, yes. The vote is
            THE CLERK: Uranga yes. Commissioner
12
                                                         12 unanimous.
13 Vargas?
                                                         13
                                                                      (Audience interruption.)
            COMMISSIONER VARGAS: Yes.
                                                         14
                                                                      CHAIR KINSEY: Thank you. So that, we do
14
            THE CLERK: Vargas, yes. Chair Kinsey?
                                                         15 approve the project, consistent with the amendments
15
16
            CHAIR KINSEY: Yes.
                                                         16 as noted, and that completes this item. I want to
17
            THE CLERK: Chair Kinsey, yes. The vote is
                                                             thank the public for your participation by the
                                                         17
18 11 - 1.
                                                         18 Applicant, and this also --
19
            CHAIR KINSEY: Thank you. And so now we
                                                         19
                                                                      (Audience interruption.)
20 take up the main motion. The main motion which
                                                         20
                                                                      CHAIR KINSEY: This also completes the
21 would approve the expansion of the facility.
                                                         21 California Coastal Commission meeting for today.
22 Vanessa, would you do a roll call vote on this as
                                                         22 Thank you. We are adjourned.
23 well.
                                                         23
                                                                      (End of file.)
24
                                                         24
            A VOICE: This is as amended?
25
            THE CLERK: Commission Cox?
                                                         25
                                               Page 327
                                                                                                        Page 329
 1
            CHAIR KINSEY: Yes.
                                                          1 STATE OF CALIFORNIA )
                                                                                  ) ss.
 2
            COMMISSIONER COX: Yes.
                                                          2 COUNTY OF FRESNO
 3
            CHAIR KINSEY: As amended, yes.
                                                          3
            COMMISSIONER COX: Aye.
                                                                         I, SHELLEY LAW, Transcriber, hereby
            THE CLERK: Cox, yes. Commissioner Groom.
                                                          5 certify:
            COMMISSIONER GROOM: Yes.
 6
                                                                         That said transcript was prepared by me
 7
            THE CLERK: Groom, yes. Commissioner
                                                          7 using audio and video files downloaded as directed
 8 Howell?
                                                          8 from the California Coastal Commission website, and
9
            COMMISSIONER HOWELL: Aye.
                                                          9 thereafter reduced to computerized transcription. I
10
            THE CLERK: Howell, yes. Commissioner
                                                         10 did not attend the hearing.
11 Luévano?
                                                         11
                                                                         I further certify that I am not
            COMMISSIONER LUVÉANO: Yes.
12
                                                         12 interested in the event of the action.
            THE CLERK: Luévano, yes. Commissioner
                                                         13
13
                                                         14
                                                                         WITNESS this
                                                                                          day of
14 McClure?
                                                         15 2015.
15
            COMMISSIONER MCCLURE: Yes.
                                                         16
16
            THE CLERK: McClure, yes. Commissioner
                                                         17
17 Mitchell?
                                                         18
18
            COMMISSIONER MITCHELL: Yes.
                                                                                  SHELLEY LAW
19
            THE CLERK: Mitchell, yes. Commissioner
                                                         19
20 Shallenberger?
                                                         2.0
21
            COMMISSIONER SHALLENBERGER: Yes.
                                                         21
22
            THE CLERK: Shallenberger, yes.
                                                         22
23 Commissioner Turnbull-Sanders?
                                                         23
24
            COMMISSIONER TURNBULL-SANDERS: Yes.
                                                         24
25
            THE CLERK: Turnbull-Sanders, yes.
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