CALIFORNIA COASTAL COMMISSION

South Coast Area Office 200 Oceangate, Suite 1000 Long Beach, CA 90802-4302 (562) 590-5071



Click here to go to original staff report

Th17i

ADDENDUM-REVISED

April 13, 2016

TO: Coastal Commissioners and Interested Parties

FROM: South Coast District Staff

SUBJECT: APPEAL NO. A-5-VEN-16-0032 (Congdon) FOR THE COMMISSION

MEETING OF THURSDAY, APRIL 14, 2016.

PUBLIC CORRESPONDENCE

Commission staff received one (1) letter of concern for the proposed project from Lydia Ponce. The letter indicates support for finding a substantial issue with regard to the grounds on which the appeal was filed and includes an attached article from a local publication. Commission staff received one (1) letter from the applicant's agent demonstrating opposition for finding a substantial issue with regard to the grounds on which the appeal was filed.

FINDINGS

The following findings are not part of the staff report dated April 1, 2016. Commission staff is not aware of any unpermitted development at the site.

C. UNPERMITTED DEVELOPMENT

Unpermitted development has occurred at the project site subject to this application. The unpermitted development includes the substantial demolition of a residential structure, resulting in the alteration of the size of the structure, without a valid coastal development permit. Any development activity, that is not otherwise exempt, which is not the case here, conducted in the coastal zone without a valid coastal development permit, or which does not substantially conform to a previously issued permit constitutes a violation of the Coastal Act.

The applicant is requesting that the Commission find the proposed development to be exempt. Denial of this application pursuant to the staff recommendation will

Addendum to Appeal No. A-5-VEN-16-0032 Page 2 of 2

result in violations remaining on the property. The Commission's enforcement division will consider options to address said violations as a separate matter.

Although the development has taken place prior to Commission action on this application, consideration of this application by the Commission has been based solely upon the Chapter 3 policies of the Coastal Act.

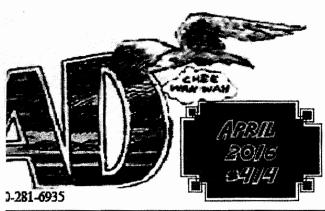
Oshida, Caitlin@Coastal

Sincerely yours,

From: Sent: To: Subject: Attachments:	Lydia Ponce <venicelydia@gmail.com> Friday, April 08, 2016 12:25 PM Oshida, Caitlin@Coastal Fwd: 521 Grand Blvd (A-5-VEN-16-0032) Beachhead_Article_Jon_Wolff_April3,2016.pdf</venicelydia@gmail.com>
Here's two	•
From: Lydia Ponce < venicely@ Date: Friday, April 8, 2016 Subject: 521 Grand Blvd (A-5-To: "Rehm, Zach@Coastal" < 2	VEN-16-0032)
California Coastal Commission	
Coastal Staff & Coastal Commission	oners
200 Oceangate, 10th Floor	
Long Beach, CA 90802	
Re. SUPPORT OF Coastal Exempt	ion Appeal
521 Grand Blvd (A-5-VEN-16-0032	
Hearing date: Thursday April 14, 2	2016
Agenda Item 17.i.	
Coastal Staff and Honorable Comn	nissioners,
Please consider the attached very p	oignant article by one of our talented Free Venice Beachhead reporters,
as pertains to your decision on this Community's efforts to keep Venice	very important Appeal. Your support is essential and invaluable to the Venice e Venice.
For the love of Venice	

Sincerely yours,

Lydia Ponce



MANGE

IT MATTERS

by Jon Wolff.

If you've never attended a meeting of the Venice Neighborhood Council, you should come sometime to see how it all works. The Council discusses and votes on a variety of topics specific to Venice. The Boardwalk, homelessness, business, and culture are just some of the subjects covered at a typical meeting of the VNC.

One issue that comes up at every meeting concerns building owners' proposals to demolish older buildings and build newer and taller buildings in their place. These proposals are often labeled as "remodeling" and they are usually presented as innocuous minor changes with no noticeable impact on the neighborhood. The owners present themselves as humble Venice residents who just want to improve their home to accommodate their kids. Or, if the owners are operating a business, they assure the Council that the enlargement of their building won't significantly affect parking in Venice because they'll include a bike rack to encourage more environmentally sound means of transportation. They sometimes bring the architects along to the meeting to show slides or models representing the changes to the building.

The Council discusses the facts and votes their recommendation on the proposal. But, before they do, there's usually a counter argument from neighbors and concerned Venice activists about the facts not revealed by the owners. We learn that the proposed remodeling will actually be much taller or wider than the owners claimed. Or that the existing laws specifically disallow changes of this kind because they would cause phenomenal damage to the character of the neighborhood. Or, it turns out, the owners are only doing this so they can rent out the new structure as a short-term rental with "Air-BM-b".

Now, here's where the important part comes in. And it's the reason you need to attend the meetings in person. Because you need to see the thing that a lot of people miss. It happens when the person making the argument against the proposal is speaking from the podium. Don't watch the speaker, watch the building owners. When the speaker is making the counter argument and exposing the real story, check out the owners. Watch their faces. Look at their eyes and you will see their reaction to the continued on page 3

3 • April 2016 • Free Venice Beachhead

It Matters - continued from page 1

speaker's words. You'll see the contempt. You'll see the contempt for the speaker, the neighbors, the tenants, the activists, and the very History of Venice. You'll see their plans for a Venice of their own design which doesn't include any of the men and women who have lived in and struggled for Venice for twenty, thirty, fifty years. You'll know that their plans are to tear down and pave over all traces of the Venice that drew them here in the first place.

To the owners and companies that are demolishing every building in Venice and replacing them with big ugly boxes, the people of Venice don't matter. The neighbors who don't want to live in the shadow of some new concrete monstrosity don't matter. All the "little people" don't matter. To a development corporation, the people who speak out at the Venice Neighborhood Council meetings are just minor obstacles in the road. The corporation expects to get its way whether by the VNC's approval or by some political operator in L.A. City Hall. And the law be damned. You don't matter.

This happens elsewhere. The people in Flint, Michigan didn't matter when their environmental regulators were sending them lead-flavored tap water. That pharmaceutical CEO Bozo Shkreli laughed when Congress was on him for charging people \$750 for a pill. To him, the people who needed the pills didn't matter. And the people out in Porter Ranch who got gassed by So Cal Gas didn't matter when So Cal Gas knew that gas was leaking from a busted gas valve on their gassy gas pit.

To the developers/destroyers of Venice, you don't matter because you're just one lone person with no power. While you work, sit in traffic, and sleep, they're looking at maps, making contracts, transferring funds, lobbying politicians, and gnawing away at the foundation of Venice. No wonder no one matters to them; there's no one left to matter. Or is there?

Right now, in the Land of Venice, there are groups of Venice people meeting, talking, planning, and acting. Just as a corporation is a body of individuals acting together to take from other people, a Union of people can act together to take back. The combined talents of many individuals working toward a common goal can match the power of any corporation. And the goal is obtainable for one good reason: there's more of us than there are of them. We can and will win.

If you heard that people who are working to save Venice were speaking at the next VNC meeting, would you come to listen? If you knew that people were gathering in Venice to stand for the Venice you love, would you be there? If you learned that a group of people like the Westside Tenants Union were getting together in Venice to establish once and for all the truth that Housing is a Human Right, would you help? If you believed that Venice would be free again, would your help matter? Yes it will.



RECEIVED South Coast Region

APR 08 2016

CALIFORNIA COASTAL COMMISSION ELLIA THOMPSON PARTNER

1880 CENTURY PARK EAST, SUITE 300 LOS ANGELES, CA 90067

310 845 6416 MAIN 310 929 4478 FAX ETHOMPSON@SKLARKIRSH COM WWW SKLARKIRSH COM

April 8, 2016

All materials have been forwarded to Commissioners and Staff; same date and time.

VIA E-MAIL and FEDEX

Mr. Steve Kinsey Supervisor & Chair, California Coastal Commission 200 Oceangate, 10th Floor Long Beach, CA 90802

Re:

Commission Appeal No. A-5-VEN-16-0032

521 E. Grand Blvd., Venice CA 90291 ("Subject Property")

To Commissioners and Staff:

Our law firm represents Peter Goldschmidt and Alia Congdon, (the "Owners") who are planning a renovation of their small, single family home located at 521 E. Grand Boulevard in the Venice area of the City of Los Angeles (the "City"). They have owned this home for 20 years and are planning a renovation in order to provide room for their family. They received a Coastal Development Permit Exemption from the City of Los Angeles for the proposed improvement which is the subject of an appeal to be considered before you on Thursday, April 14, 2016.

Unfortunately, it appears there is a concerted effort by a few to oppose every single renovation (regardless of how big or small) to every single property within the Venice area as demonstrated by just the 13 appeals filed against Coastal Permit Exceptions that will be heard on this one day before the Coastal Commission ("Commission"). As such, it is imperative that the Commission take notice of the number of unfounded allegations and incorrect statements in both the appeal filed as well as the Commission staff report for this case which supports the appeal ("Staff Report").

Based on the following, we ask that the Commission find that the appeal raises no significant question and allow the City's exemption for this project to become final.

Proposed Project Maintains Far More Than Fifty Percent of the Structure

The project description in the Staff Report is wrong. This is NOT a demolition of the existing house and construction of a new house. Alia Congdon and her architect submitted detailed plans to the City that clearly demonstrated the renovation to the single family home



April 8, 2016 Page 2

would maintain more than 50% of the existing structure, including numerous walls (over 60% of both interior and exterior combined), the foundation (over 80%), ceiling (over 75%), and flooring (100%) ("Proposed Project"). Only the roof will be entirely removed to make way for a small 672 square foot addition. (See Exhibit A.)

My letter addressed to the Commission dated March 22, 2016, <u>did not</u> "confirm that the foundation and the load bearing walls would need to be replaced". Nor did my letter state "that the interior and exterior walls of the structure will be removed." (Staff Report, pages 10 &15.) I have no idea how this was misconstrued multiple times in the Staff Report since what I specifically stated in my letter was the following:

"[t]he owners have hired a licensed architect as well as other certified specialists and have determined the structure is very sound. However, it will be reinforced to accommodate the new addition as the existing foundation is not capable of supporting the second story. That said, the structure does not need to be replaced, it simply needs to be reinforced..." (Emphasis added.)

Likewise, statements in the Staff Report which mirror comments made in the appeal such as, "...the mass and scale of the locally-approved project is inconsistent with the community character of the area"... are unsupported by the fact that even after the renovation, this house will be roughly 1,400 square feet, a very modest sized home. Although both the appeal and the Staff Report calculate the roof-top deck as square footage in order to bolster their claims, decks and balconies cannot be considered square footage under any local or state code or law and certainly cannot ever be considered "interior floor area" as defined in the Staff Report on page 10. Further, this home is still much smaller than other neighboring properties along Grand and on surrounding streets – see labeled photos (Exhibit B) – and the claim that this small addition to this small house would result in coastal resources being significantly affected or would potential set a bad precedent (Staff Report, page 12) is profoundly ridiculous.

To argue that the renovation of a 739 square foot home along with a small, 672 square foot addition to allow for two bedrooms with closets and two bathrooms is considered a "large project" and somehow not consistent with the character of Venice is ludicrous. To further claim that such a renovation to an existing house affects the "current and future quality of life for all residents of Venice" is patently absurd. There are no impacts of any kind related to the Proposed Project and the only person who argues such baseless claims is someone who lives more than a half a mile away from the site.

Speculation Cannot Be Given Credence in the Commission's Determination

The Staff Report relies heavily on mere speculation in concluding that while the renovation does comply with the Coastal Act, extenuating, unknown, and illogical circumstances could occur which would give weight to the Staff Report's conclusion. This is not only arbitrary and capricious, but it is not supported by the Coastal Act, nor any section of applicable state law.



April 8, 2016 Page 3

... "even if the plans indicate that portions of the existing walls (typically just studs and framing) are to remain, the City building inspector *may* require replacement of those components for safety reasons. For example, when an older house is enlarged from one story to two-story, more than fifty percent of the components *may need to be replaced* due to termite infestation and/or dry rot, which are typical of Southern California homes that are nearly 100 years old, as is the case with the subject structure." (Staff Report, pages 11 and 15.) (Emphasis added.)

This entire paragraph (stated twice in the Staff Report) is completely unfounded, speculative and frankly, biased. Likewise, the section favoring the finding that this appeal raises a substantial issue (bottom of page 11 in the Staff Report) is especially egregious because the paragraph begins by stating that the Proposed Project as it was submitted, "could be, on its face, consistent with the Coastal Act, however the placement of a second-floor addition on a one-story, 1923 structure may require more demolition..." (Emphasis added.) So, according to the Staff Report, the Proposed Project as shown on the plans, and as verified and submitted by professionals does in fact conform and is consistent with the Coastal Act. However, if one is to speculate with absolutely no proof or actual facts to support the allegation that this house has potential structural issues — then of course one may reach any conclusion, including that the Proposed Project does not comply. This house is solid and the existing foundation will remain and simply be reinforced to meet today's building standards. For an esteemed State government agency to base its legal decision on unfounded speculation and whimsical scenarios is disgraceful and cannot be supported by the law.

Multiple Inaccuracies and Baseless Claims Are Found in Appeal and Staff Report

The Subject Property consists of a single family home (built in 1923) with two legal units located on top of a legal garage (built in 1924). (Please see Certificates of Occupancy and Los Angeles County Assessor Records – Exhibit C.) The Subject Property was originally built in this configuration and remains as such and all records related to the Subject Property confirm this. This is not a duplex or a triplex as the Staff Report falsely states multiple times, nor is there any documentation in the Los Angeles County Recorder's office that states otherwise. (See Staff Report, page 4, 6, 14, 15.) Although, the Staff Report makes a baseless argument that it is somehow "not clear whether the City of Los Angeles considers that structure as zero, one or two additional units" every City/County property record as well as the City's database of public records, ZIMAS, very clearly show this property contains one single family house in the front and two units above a garage in the back.

Clearly, despite contrary claims in the appeal and Staff Report, this is a single family home that is being renovated by the family who lives there. The two legal units in the rear of the property will not be affected in any way during the construction of the Subject Property. In fact, on the set of architectural plans submitted to the Coastal Commission, this area of the Subject Property is clearly delineated as "Not a Part of Scope" The Proposed Project will not result in an increase in the number of units or density on the Subject Property, nor will it result in a reduction



April 8, 2016 Page 4

of units. This is simply a long-standing Venice resident adding a bit of space for her family. (See Exhibit D - letter from Owners to neighbors.) There is no issue of Mello Act Compliance or loss of Affordable Units and while the City is required to review the project for conformance with the Mello Act (as stated repeatedly in the Staff Report, pages 4, 11, 17) it did so and found compliance - and the Coastal Commission should do the same.

Conclusion

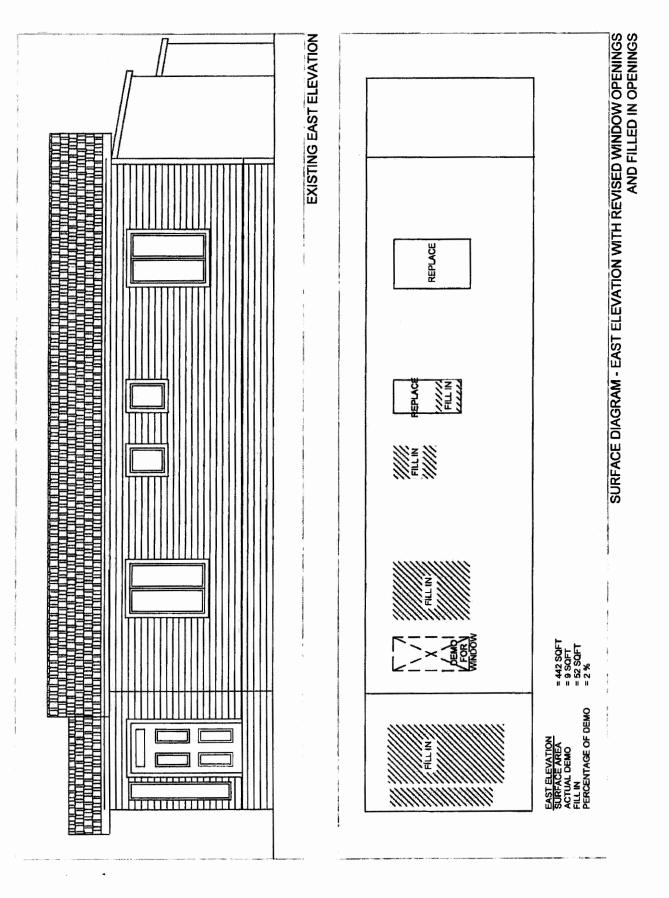
The Coastal Commissioners should find that this appeal does not raise any significant question. If the Commission does decide to hear the appeal, we respectfully request that they move to deny the appeal and approve the Claim of Exemption No. A-5-VEN-16-0032 for the development proposed by the applicant.

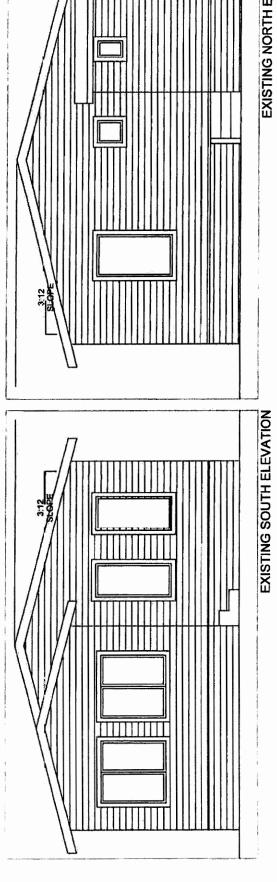
Thank you for your attention to this letter. Please do not hesitate to contact me with any questions or if you need any additional information.

Sincerely,

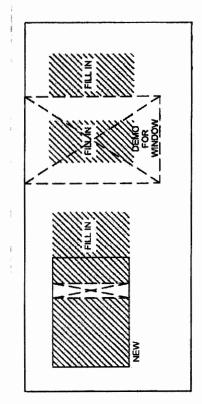
Ellia Thompson

Exhibit A

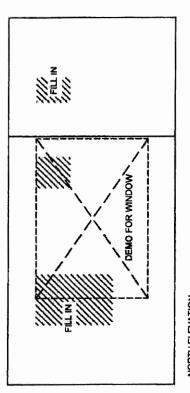




EXISTING NORTH ELEVATION

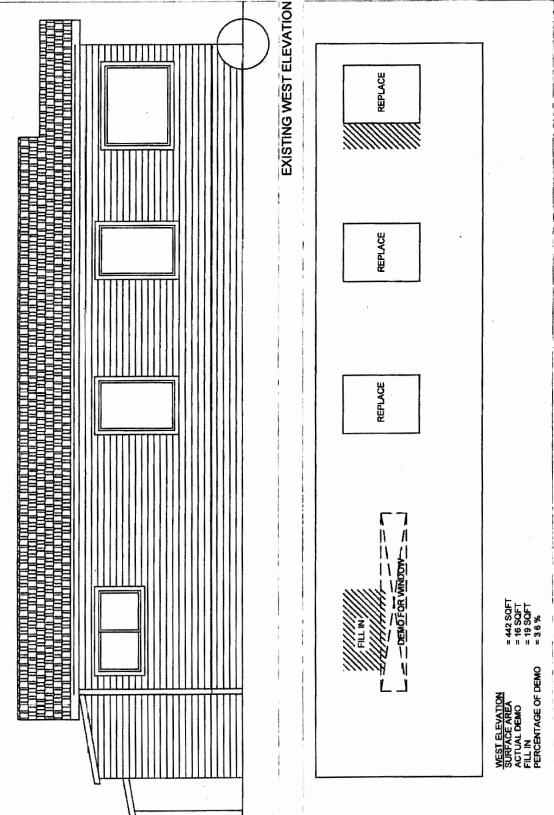


= 221 SQFT = 46.1 SQFT = 38 SQFT = 20.8 % SOUTH ELEVATION SURFACE AREA ACTUAL DEMO FILL IN PERCENTAGE OF DEMO SURFACE DIAGRAM - SOUTH ELEVATION WITH REVISED WINDOW OPENINGS AND FILLED IN OPENINGS



= 221 SQFT = 64.7 SQFT = 13.6 SQFT = 29.2 % NORTH ELEVATION SURFACE AREA ACTUAL DEMO FILL IN PERCENTAGE OF DEMO

SURFACE DIAGRAM - NORTH ELEVATION WITH REVISED WINDOW OPENINGS AND FILLED IN OPENINGS



SURFACE DIAGRAM - WEST ELEVATION WITH REVISED WINDOW OPENINGS

TOTALS CALCULATION BASED ON SURFACE AREA

SURFACE AREA

ACTUAL DEMO

= 1326 SQFT

ACTUAL DEMO

= 13.6 8 SQFT

ACTUAL DEMO

= 13.6 8 SQFT

FILL IN

= 124.6 SQFT

PERCENTAGE OF DEMO + IN FILL

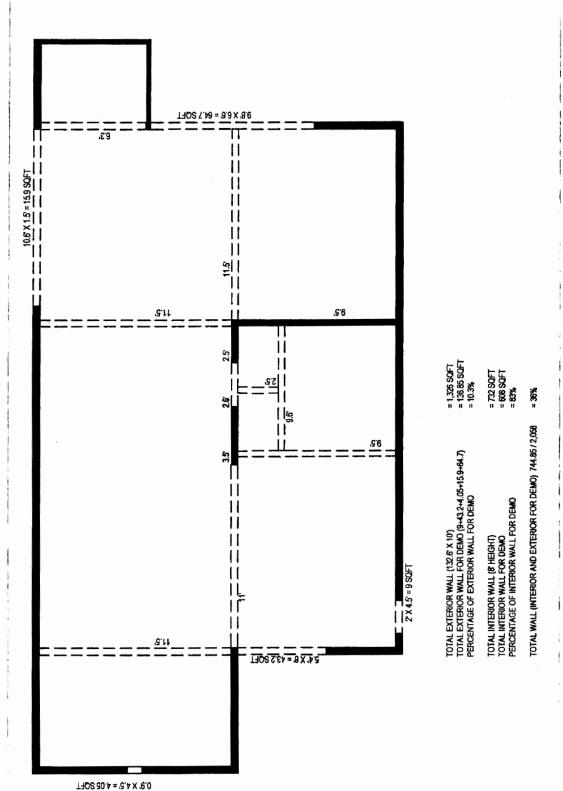
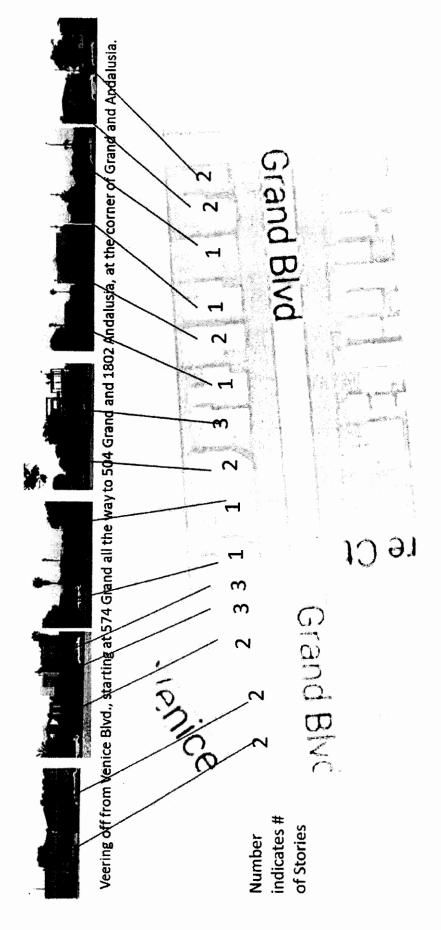
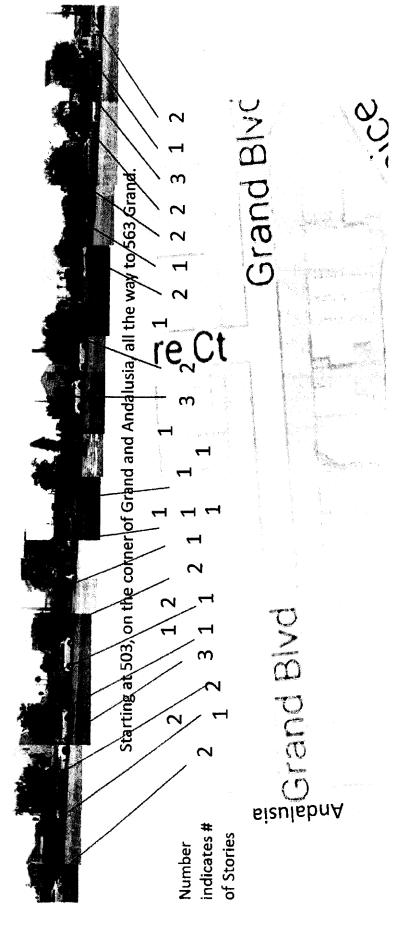


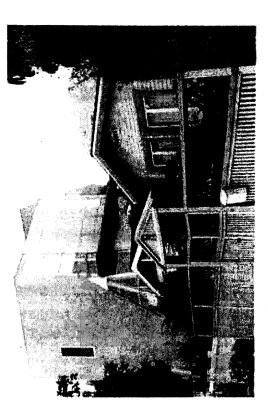
Exhibit B

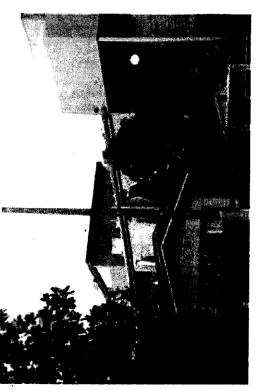
South Side of Grand Blvd.



North Side of Grand Blvd.







Directly west

Directly east





From our house, looking east: 4 lanes.

Exhibit C

Address of 521 Grand Boulevard

Building 521 Grand Boulevard

Permit No. None
and Year Certificate 4-19-68
Issued

CITY OF LOS ANGELES
DEPARTMENT OF BUILDING AND SAFRET

CERTIFICATE OF OCCUPANCY

NOTE: Any change of use or occupancy Must be approved by the Department of Bullding and Safety.

This certifies that, so far as ascertained by or made known to the undersigned, the deficiencies in this build-ing have been corrected and the building compiles with the applicable requirements of Division 49, Article 1, Chapter 9 of the Municipal Code for the following occupancies:

One-Story, Type V, 22'6" x 44'6" One-Family Dwelling.

R-Occupancy

File No. X78566

Owner's 521 Grand Boulevard Address Venice, California 90291 Form B106-20M-12-52 (CONTROL SuperIntendent of Building By C. M. WILSON:DIS

521 1/2 Grand Boulevard 4-19-68 None Issued and Year Permit No. Address of Building Certificate

DEPARTMENT OF LOS ANGELES CERTIFICATE OF OCCUPANCY REHABILITATION

NOTE: Any change of use or occupancy Must be approved by the Department of Building and Safety.

This certifies that, so far as ascertained by or made known to the undersigned, the deficiencies in this build. Chapter 9 of the Municipal Code for the following occupancies; Two-Story, Type V, 22'6" x 30'6" Two-Family Dwelling R-Occupancy

File No. X78566

Owner's 521 Grand Boulevard Address Venice, California 90291 Owner Mr. Anthony Lewall

Form B106—20M—12-52

superintendent of Building By. C. M. WILSON: bls

	10 300	8			্ নিকলানিটা নিজ্ঞা	W75
ः छ्यानग्रीहरू	D) S(GRIP)		[L/VX];	S. Hard	Z.	
Street No.	enin	an	nen	ďa.		William Control
Lot No.	7		Block	No	19	
Examined		A 12 MAI	ÆD.		400	
See A		ا. ا		ďi	Cobblettees Brick	
ACCEPTANT OF THE PROPERTY OF T	Plagter Metaj	اوية	Wood Caal	iaa,	Plante Plante Wood	
A STATE OF THE PARTY OF THE PAR	Charles thinks to a	Wire	Gas Rādi Stove PLUMB		Ornamental	TRICE OF
	Hrick Corrugated L	- 1	Rumbe	rof	Plaster-Boar Buttep-Lath Bayer-Boar	- 4
Berg Shed	Plaster on A		Chusp Medium		Paper Unfinished Woodworks Ora	
Poultry House' Stores	Flat Level Hip Gables	KIND LOPE	Good Special		FRATUR Buffet Patent Beds Booksases	
Stone; Concrete; Brick Woodl	Cutiupas		HIGHT		192	4
BASEMENT	Gravel Tile Tile-trim Corrugated	Iron	Cheap Medium		Cheap Medium	TION
en de	Composition Sinte		Good Special:	, NIT	Georgial Special	
Living Room Bed Rooms		三多			69 UPDAT	
Bath Room	18	72		湯	1. 60	1000
Storages 7. 4	5 8 m	3		Bulldle Cost		616
Hardwood Fla			TAK.	SAVE	POR DIAG	100
NG of Permit 6 Estimated Cost of Bidg.	7.29 bit	3 5	4/24	Care Cost		€317
No. of C	Dat	+#	32	Onthi ings! Total	776	154
Cost of Bidg.	eithe	200	410	Cost	cal tion	115
Cont Factor C		4	198	Dept	elation 1.19	<i>1</i>
Entered on M	ap Book V	W	9.14	1	N.	
Compared (3 A.O.		all	10		

ALCRAM

...

				心		ON at it.
BUILDING			DIANA		79	
Street No.			分			
	- 第一類 - 1962 - 1973	I				1
Lot No.	1			No. 19	11	36.0
Examined by	EXTE	NON		ate		1926D
Single Double	1 Stor7/		Fire-Pi False N Cas Fu	Inntol	Cobble-sta Brick	no. Plastor مُعْمَدُ
	3 " Plaster Me		Wood Coal			Wood Transmissing Wood Transmissing Transmission Transmissing Transmissing Transmissing Transmissing Transmis
Flat Anartment	" Chiel	ood " on Wire late (**	Stoam		Planter-Bo	ud .
Church	Shakus, R Sidhig, B Bi tak		Numl	MBING of	Bullettat Beaver Bo Paper	ard
School V Store Carage	Corrarates Adobe Plaster on	-			Woodwark ""	
Barn C Sked Pouliry House	PIE VO	Pro w	Cheep Medius Goods		BUILT FRAT	IN IRRS
POUNDATION	Hip Gables		Special Sewer	1	Buffet PatentyBer Book cases	
Stone Concrete Brick	Dormers Cut-up Ordinary	P. 4	Carpo IX LIGI	TING	BU	1/3
BASEMENT D	Grevel 3	(50)	Chosp Medium		CONSTRU	ICTION
foot z feet deep	Corrigated		Good Breckel		Chasp Medium Good	3
0 ot, ft.	Sjár. Art Ban	4 1 2	A Auto	BUIL.	Special DING VA	LUÉS
Living Room		14 Z	whi	No. of Cubic Pt		
Bed Rooms	1	7	- -	No. of Square F	- 7	63
Bath Room		1		人	外的	
Storago		U		Building Cost 71	7 /2	47
Hardwood Finish	<u></u>	/ \ -	╁┼	Basemen Cost	7/3	
No. of Permit 444 2		. 104	11.3	C 104	2 UPD/	
Estimated Cost of Bldg.	· 75	70/		Saving	OR DIA	SRAM
No. of Permit	. De	1 7	19	-	DESCRIP	TION
Cost of Bldg.	no	-3	السرا	Physical Daprocial		AKE
Cost Factor Chee	kod ,	9		Utility Deprecia		7444
Computations '	@	S:	10-	Velicale		
Entered on Map	Book	(1)		Value a	Sala	
Building Register				2)	3	
,		11/2			387	1

Black No. BULLAY DINGETUR Regions |

Exhibit D

March 16, 2016

Michele Bradley 412 Rialto Avenue Venice, CA 90291 Carmen Zurlow 427 Rialto Avenue Venice, CA 90291

George Gineris 256 Horizon Avenue Venice, CA 90291

RE: Commission Appeal No. A-5-VEN-16-0032

Dear Neighbors,

I pass by your houses four times a day while taking my daughter to Westminster Elementary School, where she is now a second grader. It's hard for me to describe the feeling I have walking her to the very same school where I started out in kindergarten. It's hard to articulate the deep sense of love and satisfaction I have in being able to share my neighborhood, its history and pride, with my child.

I remember when Wabi Sabi was a liquor store. When Gjelina was my friend's house! When Seed was Val's Pharmacy. When the post office was a grocery store. When the pavilion held Halloween haunted houses, and the only haunted house on Rialto was the one that burnt down on the corner of Cabrillo. I remember when the t-shirt shop on the boardwalk was Lafayette's Restaurant where I'd buy a short stack for \$1.70 because that was all the money I could muster. When there were riots on the beach. When I would walk through Ghost Town to get to the Venice Ocean Park Co-opportunity, which my father helped found. When there was a Venice Co-op. When there was a Ghost Town! I remember when that trendy store on the corner of Abbot Kinney and Westminster was the Teen Center, located on West Washington. *Do you?*

I bought my house when nobody outside of Venice wanted to live in Venice. When the three story modern home two doors down was a vacant lot. Mine was the cheapest house in the neighborhood, but the best I could afford. I was very lucky. Most of the people I grew up with here weren't that lucky. I appreciate it every day. I've worked for the last 20 years to be able to improve my house, the house I own.

And then you come along and tell me I can't. That you want to "preserve" the character of Venice. I understand your sentiment and even your desire. I remember a Venice you've probably never seen.

Have you seen my street? There is no cohesive character. If you were to look out from my front door, you'd never know you were in Venice. If you were to go across the street and then look at my house, you'd also not know you're in Venice. Grand Boulevard is a four lane wide thoroughfare, full of every representation of every change Venice has gone through over the last 100 years. There are numerous post-WWII stucco duplexes, multiple two-story apartment buildings, and a wide range of contemporary structures dating from the 80's to the present, most three-stories. There is the one random brick house from the 50's, whose front driveway I envy. On my section, including across the street, there are a total of three bungalows.

Have you even reviewed my plans? I am not demolishing the whole thing and reducing units on my property. I am not building to the maximum allowable height. I am not even changing the footprint. I am adding two bedrooms upstairs to gain a foyer and dining room downstairs. It would make my roughly 700 square foot house 1300 square feet. That is still a pretty modest home for a family and still smaller than most of my neighbors.

If you actually knew me, you'd know that we are normal people, with normal jobs. My husband is a professor in the education department at CSUN, and I was an elementary school teacher before I left to stay home with my daughter. I wonder what we can do now. Spend our money on a lawyer fighting to modestly increase our home size and then not be able to afford the construction? Just sell the house and leave my community, so we can afford more than 18 square feet of closet space for three people? So someone else can come in and demolish the house altogether.

There are so many things I miss about the old Venice: dollar shows at the Fox Theater, dollar slices at Del Cor, and getting free bits of glass at Kroma. I miss knowing every bum on the beach on a first name basis. I miss Monday night jazz at Hal's, but before that I missed the Merchant of Venice. Because I grew up here, I know the character and spirit of Venice has always been and still is eclectic (just like the houses on my street). But Venice is so much more than the architecture or the ever changing shopfronts. Venice is about artistry and creativity, free thought and open communication, diversity and respect. I find it sad and more than a little ironic that people claiming to preserve the character of Venice would file legal paperwork before even speaking to their neighbor.

A real Venice thing to do would have been to knock on my door and talk to me. Straight up, face to face. Unfortunately you lack the true Venice character that you are theoretically proposing to preserve.

So, I guess I'll see you around. And if I'm a little less friendly now, I'm sure you'll understand why.

Alia Congdon Owner, 521 Grand Blvd.

cc:

Mike Bonin Councilmember Council of the City of Los Angeles Eleventh District 200 N. Spring Street #475 Los Angeles, CA 90012

Tricia Keane
Planning Director
Council of the City of Los Angeles
Eleventh District
200 N. Spring Street #475
Los Angeles, CA 90012

CALIFORNIA COASTAL COMMISSION

South Coast Area Office 200 Oceangate, Suite 1000 Long Beach, CA 90802-4302 (562) 590-5071



Th17i

Filed: 3/4/2016 49th Day: 4/22/2016 Staff: Z. Rehm – LB Staff Report: 4/1/2016 Hearing Date: 4/14/2016

STAFF REPORT: APPEAL - SUBSTANTIAL ISSUE AND DE NOVO

Local Government: City of Los Angeles

Local Decision: Claim of Exemption to Coastal Development Permit Requirement

Appeal Number: A-5-VEN-16-0032

Applicant: Alia Congdon

Agents: Colega Architects and Sklar Kirsh LLP

Appellant: George Gineris

Project Location: 521 Grand Blvd., Venice, City of Los Angeles (APN: 423-801-6006)

Project Description: Appeal of City of Los Angeles Local Coastal Exemption No. DIR-

2015-3849-CEX for remodel of 739 sq.ft. single-family home, 672 sq.ft. second-story addition, and 390 sq. ft. roof deck addition, on

2,700 sq.ft. lot

Staff Recommendation: Find Substantial Issue with City of Los Angeles Claim of

Exemption and deny Coastal Exemption

Important Hearing Procedure Note: The Commission will not take testimony on this "substantial issue" recommendation unless at least three commissioners request it. The Commission may ask questions of the applicant, any aggrieved person, the Attorney General or the executive director prior to determining whether or not to take testimony regarding whether the appeal raises a substantial issue. If the Commission takes testimony regarding whether the appeal raises a substantial issue, testimony is generally and at the discretion of the Chair limited to 3 minutes total per side. Only the applicant, persons who opposed the application before the local government (or their representatives), and the local government shall be qualified to testify during this phase of the hearing. Others may submit comments in writing. If the commission finds that the appeal raises a substantial issue, the de novo phase of the hearing will follow, unless it has been postponed, during which the Commission will take public testimony.

SUMMARY OF STAFF RECOMMENDATION

The staff recommends that the Commission determine that a **substantial issue exists** with respect to the grounds on which Appeal A-5-VEN-16-0032 has been filed because the locally approved development does not qualify for an exemption and requires a local coastal development permit from the City of Los Angeles. The City-approved development constitutes a demolition and rebuild, not an improvement to an existing development, because more than 50% of the existing structure will be demolished. The scope of work includes demolition of the roof, removal and replacement of the floors, demolition of approximately 70% of the interior walls, demolition of approximately 35% of exterior walls, demolition of all existing doors and windows, construction of new foundation and load bearing walls, construction of a new second story, construction of a new roof, and new roof top deck (see image below and **Exhibit 4**). Therefore, the proposed project is non-exempt "development" as defined in the Coastal Act. Demolition, reconstruction, or substantial redevelopment of a project in the Venice coastal zone are not exempt under any section or provision of the Coastal Act or the Commission's Regulations and require a coastal development permit. Commission Staff recommends that the Commission **deny the claim of exemption** and find that the proposed project requires a local coastal development permit, and return this matter to the City for processing. The **motions** to carry out the staff recommendation are on **pages 4 and 13**.

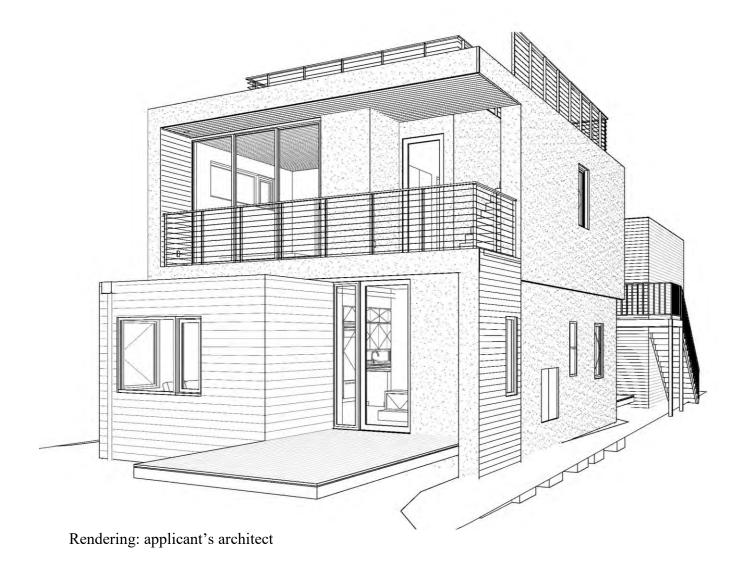


TABLE OF CONTENTS

I. MO	TION AND RESOLUTION – SUBSTANTIAL ISSUE	4
II. APP	PELLANTS' CONTENTIONS	4
III. LO	CAL GOVERNEMNT ACTION	4
	PEAL PROCEDURES	
	GLE/DUAL PERMIT JURISDICTION AREAS	
	DINGS AND DECLARATIONS	
A.	PROJECT LOCATION & DESCRIPTION	6
В.	FACTORS TO BE CONSIDERED IN SUBSTANTIAL ISSUE ANALYSIS	7
C.	SUBSTANTIAL ISSUE ANNALYSIS	8
	OTION AND RESOLUTION – DE NOVO	
VIII.FI	NDINGS AND DECLARATIONS – DE NOVO	13
A.	PROJECT LOCATION & DESCRIPTION	
В.	COASTAL DEVELOPMENT PERMIT REQUIREMENTS	

APPENDICES

Appendix A - Substantive File Documents

EXHIBITS

Exhibit 1 – Vicinity Map Exhibit 2 – Photo of Site

Exhibit 3 – Appeal

Exhibit 4 – Plans Submitted by Applicant

Exhibit 5 – Applicant's Letter

I. MOTION AND RESOLUTION

MOTION: I move that the Commission determine that Appeal No. A-5-VEN-16-0032 raises NO Substantial Issue with respect to the grounds on which the appeal has been filed under § 30602 of the Coastal Act.

Staff recommends a **NO** vote. Failure of this motion will result in a de novo hearing on the application, and adoption of the following resolution and findings. Passage of this motion will result in a finding of No Substantial Issue and the local action will become final and effective. The motion passes only by an affirmative vote of the majority of the appointed Commissioners present.

RESOLUTION:

The Commission hereby finds that Appeal No. A-5-VEN-16-0032 presents A SUBSTANTIAL ISSUE with respect to the grounds on which the appeal has been filed under § 30602 of the Coastal Act regarding consistency with Chapter 3 policies of the Coastal Act.

II. APPELLANTS' CONTENTIONS

On March 4, 2016, the Commission received an appeal of Local Coastal Exemption DIR 2015-3849-CEX from Michele Bradley, Carmen Zurlow, and George Gineris (Exhibit 3). The former two appellants withdrew their support for the appeal on March 18, 2016 – but the third appellant has maintained his right to appeal the City's action. The City's Coastal Exemption DIR-2015-3849-CEX approved a "Remodel to existing 739 sq. ft. one story house, second story addition of 672 sq. ft. roof, and roof top deck 390 sq. ft." The appeal contends that the existing structure has been identified as potentially historic by the City of Los Angeles through its SurveyLA project and therefore historic resource impacts must be analyzed under the Coastal Act and the California Environmental Quality Act, that more than 50% of the structure will be demolished, that the structure is part of a triplex not a single family residence, that the mass and scale of the locallyapproved project is inconsistent with the community character of the area and therefore is inconsistent with the Venice certified Land Use Plan (LUP) and the Chapter 3 policies of the Coastal Act, and that because the project will result in new development, the City is required to review the project for conformance with the Mello Act. For the reasons stated above, the appeal contends that the City-approved project does not qualify for an exemption and requires the review afforded through the coastal development permit process.

III. LOCAL GOVERNMENT ACTION

On October 22, 2015, the City of Los Angeles, Department of City Planning issued a Coastal Exemption (DIR 2015-3849-CEX) (**Exhibit 3**) for a "Remodel to existing 739 sq. ft. one story house, second story addition of 672 sq. ft. roof, and roof top deck 390 sq. ft." The applicant name listed on the City's exemption is Colega Architects and the property owner is Alia Congdon. The box checked on the City's exemption form is "Improvements to Existing Single-Family Residences." On November 5, 2015, the City of Los Angeles, Department of City Planning issued a Director of Planning Sign-Off (DIR 2015-4069-VSO) (**Exhibit 3**) for a "interior/exterior remodel, deck addition, on Ist floor, and 2nd story addition to an existing 1-story SFD (front unit) Lot is also with a detached 2-story unit with attached 2-car garage (rear units)." The applicant name listed on the City's Director of Planning Sign-Off form is Alia Congdon. The box checked

on that form is "Improvements to Existing Single or Multi Family Structure that is not on a Walk Street."

The City forwarded a copy of the Coastal Exemption to the Coastal Commission's South Coast District Office on February 4, 2016 – 105 days after the coastal exemption was issued. On March 4, 2016, the appellants submitted the appeal to the Commission's South Coast District Office. The appeal of the City's action was determined to be valid because it was received prior to the expiration of the twenty working-day period in which any action by the City of Los Angeles can be appealed to the Commission. On March 7, 2016, a Notification of Appeal was sent to the Los Angeles Department of City Planning and the applicant, notifying each party of the appeal of DIR-2015-3849-CEX, and therefore the decision was stayed pending Commission action on the appeal.

IV. APPEAL PROCEDURES

Section 30600(b) of the Coastal Act provides that prior to certification of its Local Coastal Program (LCP), a local jurisdiction may, with respect to development within its area of jurisdiction in the coastal zone and consistent with the provisions of Sections 30604, 30620 and 30620.5, establish procedures for the filing, processing, review, modification, approval or denial of a coastal development permit. Pursuant to this provision, the City of Los Angeles developed a permit program in 1978 to exercise its option to issue local coastal development permits. Sections 13301-13325 of Title 14 of the California Code of Regulations provide procedures for issuance and appeals of locally issued coastal development permits. Section 30602 of the Coastal Act allows *any* action by a local government on a coastal development permit application evaluated under Section 30600(b) to be appealed to the Commission. The standard of review for such an appeal is the Chapter 3 policies of the Coastal Act. [Cal. Pub. Res. Code § 30625.]

After a final local action on a local CDP application (or permit exemption), the local government is required to notify the Coastal Commission within five days of the decision. After receipt of such a notice, which contains all the required information, a twenty working-day appeal period begins during which any person, including the applicant, the Executive Director, or any two members of the Commission, may appeal the local decision to the Coastal Commission. [Cal. Pub. Res. Code § 30602.] As provided under section 13318 of Title 14 of the California Code of Regulations, the appellant must conform to the procedures for filing an appeal as required under section 13111 of Title 14 of the California Code of Regulations, including providing the specific grounds for appeal and a summary of the significant question raised by the appeal.

The action currently before the Commission is to find whether there is a "substantial issue" or "no substantial issue" raised by the appeal of the local government's decision. Sections 30621 and 30625(b)(1) of the Coastal Act require a de novo hearing of the appealed project unless the Commission determines that no substantial issue exists with respect to the grounds for appeal.

In this case, Commission staff recommends a finding of **substantial issue**. If the Commission decides that the appellants' contentions raise no substantial issue as to conformity with Chapter 3 of the Coastal Act, the action of the local government becomes final. Alternatively, if the Commission finds that a substantial issue exists with respect to the conformity of the action of the local government with the Chapter 3 policies of the Coastal Act, the local government's action (exemption) is voided and the Commission holds a public hearing in order to review the

application as a de novo matter. [Cal. Pub. Res. Code §§ 30621 and 30625.] Section 13321 of the Coastal Commission regulations specifies that de novo actions will be heard according to the procedures outlined in Sections 13114 and 13057- 13096 of the Commission's regulations.

If there is no motion from the Commission to find no substantial issue, it will be presumed that the appeal raises a substantial issue and the Commission will move to the de novo phase of the public hearing on the merits of the application. A de novo public hearing on the merits of a coastal development permit application uses the Chapter 3 policies of the Coastal Act. The certified Venice Land Use Plan (LUP) is used as guidance. Sections 13110-13120 of Title 14 of the California Code of Regulations further explain the appeal hearing process.

If the Commission decides to hear arguments and vote on the substantial issue question, those who are qualified to testify at the hearing, as provided by Section 13117 of Title 14 of the California Code of Regulation, will have three minutes per side to address whether the appeal raises a substantial issue. The only persons qualified to testify before the Commission at the substantial issue portion of the appeal process are the applicant, persons who opposed the application before the local government (or their representatives), and the local government. Testimony from other persons must be submitted in writing. The Commission will then vote on the substantial issue matter. It takes a majority of Commissioners present to find that the grounds for the appeal raise no substantial issue.

V. SINGLE/DUAL PERMIT JURISDICTION AREAS

Section 30601 of the Coastal Act provides details regarding the geographic areas where applicants must also obtain a coastal development permit from the Commission in addition to obtaining a local coastal development permit from the City. These areas are considered Dual Permit Jurisdiction areas. Coastal zone areas outside of the Dual Permit Jurisdiction areas are considered Single Permit Jurisdiction areas. Pursuant to Section 30600(b) of the Coastal Act, the City of Los Angeles has been granted the authority to approve or deny coastal development permits in both jurisdictions, but all of the City's actions are appealable to the Commission. The proposed project site is located within the Single Permit Jurisdiction Area.

VI. FINDINGS AND DECLARATIONS – SUBSTANTIAL ISSUE

A. PROJECT LOCATION AND DESCRIPTION

The project site is located in the North Venice subarea at 521 Grand Boulevard within the City of Los Angeles Single Permit Jurisdiction Area, about 0.5 miles inland of the beach (Exhibit 1). The lot area is 2,700 square feet and zoned R1-1.5 (Multi Family Residential) in the Los Angles Zoning Code. The site is currently developed with two residential structures but identified as a triplex by the Los Angeles County Recorder. The one-story approximately 739 square foot structure proposed for the subject remodel and addition fronts Grand Boulevard and was constructed in 1923 (Exhibit 2). The applicant's representatives and the plans submitted by the applicant indicate that the structure in the rear of the property is not part of the subject application and is proposed to remain in place – however it is not clear whether the City of Los Angeles considers that structure as zero, one, or two additional legal units. The small size of the lot (2,700 square feet) and the underlying zoning could preclude more than one legal unit if the entire site were redeveloped. The scope of work provided by the applicant's representative on the City's

Coastal Exemption is "Remodel to existing 739 sq. ft. one story house, second story addition of 672 sq. ft. roof, and roof top deck 390 sq. ft."

The City of Los Angeles does not retain copies of plans for projects they deem as exempt, so the Commission did not receive any plans with the requested City record. According to plans submitted by the applicant (Exhibit 4), the scope of work includes demolition of the roof, removal and replacement of the floors, demolition of approximately 70% of the interior walls, demolition of approximately 35% of exterior walls, demolition of all existing doors and windows, construction of new foundation and load bearing walls, construction of a new second story, construction of a new roof, and new roof top deck. Including the roof deck area, the new structure would be more than twice the height and mass of the existing structure, with approximately 190% of the interior floor area. There does not appear to be any proposed change to the zero parking spaces provided on site (although the two parking spaces in the structure at the rear of the lot will remain). The applicant proposes to retain an existing non-conforming front yard setback.

B. FACTORS TO BE CONSIDERED IN SUBSTANTIAL ISSUE ANALYSIS

Section 30625(b)(1) of the Coastal Act states that the Commission shall hear an appeal of a local government action carried out pursuant to section 30600(b) unless it finds that no substantial issue exists as to conformity with Chapter 3 of the Coastal Act. The term "substantial issue" is not defined in the Coastal Act or its implementing regulations. Section 13115(b) of the Commission's regulations simply indicates that the Commission will hear an appeal unless it "finds that the appeal raises no significant question." In previous decisions on appeals, the Commission has been guided by the following factors:

- 1. The degree of factual and legal support for the local government's decision that the development is consistent or inconsistent with the relevant provisions of the Coastal Act;
- 2. The extent and scope of the development as approved or denied by the local government;
- 3. The significance of the coastal resources affected by the decision;
- 4. The precedential value of the local government's decision for future interpretations of its LCP; and,
- 5. Whether the appeal raises local issues, or those of regional or statewide significance. Even when the Commission chooses not to hear an appeal, appellants nevertheless may obtain judicial review of the local government's coastal permit decision by filing petition for a writ of mandate pursuant to Code of Civil Procedure, section 1094.5.

Even when the Commission chooses not to hear an appeal, appellants nevertheless may obtain judicial review of the local government's coastal permit decision by filing petition for a writ of mandate pursuant to Code of Civil Procedure, Section 1094.5.

Staff is recommending that the Commission find that **a substantial issue exists** with respect to whether the local government action conforms to the provisions of Chapter 3 of the Coastal Act for the reasons set forth below.

C. SUBSTANTIAL ISSUE ANALYSIS

As stated in section IV of this report, the Commission shall hear an appeal unless it determines that no substantial issue exists as to conformity with Chapter 3 policies of the Coastal Act.

The grounds for this appeal are that the project is not an improvement to an existing structure and is therefore non-exempt "development" as defined in the Coastal Act and so a coastal development permit should have been required.

Coastal Act Section 30610 Developments authorized without permit, states:

Notwithstanding any other provision of this division, no coastal development permit shall be required pursuant to this chapter for the following types of development and in the following areas:

- (a) Improvements to existing single-family residences; provided, however, that the commission shall specify, by regulation, those classes of development which involve a risk of adverse environmental effect and shall require that a coastal development permit be obtained pursuant to this chapter.
- (b) Improvements to any structure other than a single-family residence or a public works facility; provided, however, that the commission shall specify, by regulation, those types of improvements which (1) involve a risk of adverse environmental effect, (2) adversely affect public access, or (3) involve a change in use contrary to any policy of this division. Any improvement so specified by the commission shall require a coastal development permit.

California Administrative Code of Regulations Section 13250 Improvements to Existing Single-Family Residences, states:

- (a) For purposes of Public Resources Code Section 30610(a) where there is an existing single-family residential building, the following shall be considered a part of that structure:
- (1) All fixtures and other structures directly attached to a residence;
- (2) Structures on the property normally associated with a single-family residence, such as garages, swimming pools, fences, and storage sheds; but not including guest houses or self-contained residential units; and
- (3) Landscaping on the lot.

Additionally, the Commission typically requires fifty percent of the structure to be maintained in order to qualify as *an existing structure*.

Section13252 Repair and Maintenance Activities That Require a Permit, states:

(b) Unless destroyed by natural disaster, the replacement of **50 percent or more** of a single family residence, seawall, revetment, bluff retaining wall, breakwater, groin or any other structure is not repair and maintenance under Section 30610(d) but instead constitutes a replacement structure requiring a coastal development permit.

Section 13253 Improvements to Structures Other than Single-Family Residences and Public Works Facilities That Require Permits, states:

- (a) For purposes of Public Resources Code section 30610(b) where there is an existing structure, other than a single-family residence or public works facility, the following shall be considered a part of that structure:
- (1) All fixtures and other structures directly attached to the structure.
- (2) Landscaping on the lot.
- (b) Pursuant to Public Resources Code section 30610(b), the following classes of development require a coastal development permit because they involve a risk of adverse environmental effect, adversely affect public access, or involve a change in use contrary to the policy of Division 20 of the Public Resources Code:
- (1) Improvement to any structure if the structure or the improvement is located: on a beach; in a wetland, stream, or lake; seaward of the mean high tide line; in an area designated as highly scenic in a certified land use plan; or within 50 feet of the edge of a coastal bluff;
- (2) Any significant alteration of land forms including removal or placement of vegetation, on a beach or sand dune; in a wetland or stream; within 100 feet of the edge of a coastal bluff, in a highly scenic area, or in an environmentally sensitive habitat area;
- (3) The expansion or construction of water wells or septic systems;
- (4) On property not included in subsection (b)(1) above that is located between the sea and the first public road paralleling the sea or within 300 feet of the inland extent of any beach or of the mean high tide of the sea where there is no beach, whichever is the greater distance, or in significant scenic resource areas as designated by the commission or regional commission an improvement that would result in an increase of 10 percent or more of internal floor area of the existing structure, or constitute an additional improvement of 10 percent or less where an improvement to the structure has previously been undertaken pursuant to Public Resources Code section 30610(b), and/or increase in height by more than 10 percent of an existing structure;
- (5) In areas which the commission or regional commission has previously declared by resolution after public hearing to have a critically short water supply that must be maintained for protection of coastal recreation or public recreational use, the construction of any specified major water using development including but not limited to swimming pools or the construction or extension of any landscaping irrigation system;
- (6) Any improvement to a structure where the coastal development permit issued for the original structure by the commission, regional commission, or local government indicated that any future improvements would require a development permit;
- (7) Any improvement to a structure which changes the intensity of use of the structure;

- (8) Any improvement made pursuant to a conversion of an existing structure from a multiple unit rental use or visitor-serving commercial use to a use involving a fee ownership or long-term leasehold including but not limited to a condominium conversion, stock cooperative conversion or motel/hotel timesharing conversion.
- (c) In any particular case, even though the proposed improvement falls into one of the classes set forth in subsection (b) above, the executive director of the commission may, where he or she finds the impact of the development on coastal resources or coastal access to be insignificant, waive the requirement of a permit; provided, however, that any such waiver shall not be effective until it is reported to the commission at its next regularly scheduled meeting. If any three (3) commissioners object to the waiver, the proposed improvement shall not be undertaken without a permit.

The project description written in the City's exemption determination lacks adequate specificity to ensure that the proposed development is actually an improvement to an existing structure rather than a new structure that must obtain a coastal development permit. Moreover, in recent similar exemption determinations, projects that have received City exemptions have demolished more than the 50 percent of the existing structure and resulted in new buildings (buildings with new foundations, floors, plumbing, walls and roofs). The City of Los Angeles Certified Land Use Plan (LUP) for Venice defines "remodel" as: an improvement to an existing structure in which no more than fifty percent (50%) of the exterior walls are removed or replaced. However, when a "remaining wall" is used as a measure to determine whether a development is a remodel or a new structure, the wall must remain intact as part of the structure, and for purposes of calculating the 50 percent guideline should retain its siding, drywall/plaster, windows, and doorways. Demolition, reconstruction, or substantial redevelopment of a project in the Venice coastal zone are not exempt under any section or provision of the Coastal Act or the Commission's Regulations – and require a coastal development permit.

In this case, the amount of the existing structure proposed to be removed is more than 50 percent and therefore cannot be considered a repair and maintenance activity that is exempt from coastal development permit requirements. According to plans submitted by the applicant (Exhibit 4), the scope of work includes demolition of the roof, removal and replacement of the floors, demolition of approximately 70% of the interior walls, demolition of approximately 35% of exterior walls, demolition of all existing doors and windows, construction of new foundation and load bearing walls, construction of a new second story, construction of a new roof, and new roof top deck. Including the roof deck area, the new structure would be more than twice the height and mass of the existing structure, with approximately 190% of the interior floor area. Therefore, a coastal development permit must be obtained. A letter from the applicant's attorney (Exhibit 5) confirms that the foundation and load bearing walls will need to be replaced in order to accommodate the new second story and roof deck. That letter also confirms that the existing structure was built in 1923 and that interior and exterior walls of the structure will be removed.

The letter from the applicant's attorney also indicates "since the project will maintain more than 50% of the existing exterior walls of the structure and [it] was deemed to qualify for a coastal exemption." There are two problems with that analysis. First, the 50% calculation does not include doors, windows, or siding, all of which are part of the structure and are mostly proposed to be removed by the subject application. Second, even if the plans indicate that portions of the

existing walls (typically just studs and framing) are to remain, the City building inspector may require replacement of those components for safety reasons. For example, when an older house is enlarged from one story to two-story, more than fifty percent of the components may need to be replaced due to termite infestation and/or dry rot, which are typical of Southern California homes that are nearly 100 years old, as is the case with the subject structure.

In its exemption determinations the City of Los Angeles has asserted that even though all that remains of the structure is some of the exposed studs of the previously existing framing (completely stripped of siding, drywall, plaster, doors, and windows), that the "walls" of the structure remain. Commission staff disagrees with this assertion. When a "remaining wall" is used as a measure to determine whether a development is a remodel or a new structure, the wall must remain intact as part of the structure, and for purposes of calculating the 50 percent guideline should retain its siding, drywall/plaster, windows, and doorways.

The final issues raised by the appeal would be relevant to a coastal development permit application processed by the City, which could consider the legal conforming or non-conforming status of the rear two units, other development standards including the size, mass, and scale of the structure, and parking and setback requirements. The City could also conduct a Mello analysis after determining the property history. The SurveyLA designation could be reviewed for Coastal Act and CEQA purposes, as well as consistency with the recently designated Lost Venice Canals Historic District. That designation (Zoning Information No. 2453) was not adopted when the Exemption was filed, so the City would need to determine whether to apply it to a coastal development permit application. The legally required process to address these issues is the coastal development permit application process, which the City is responsible for administering.

Therefore, the appeal raises a substantial issue as to conformity with the Chapter 3 policies of the Coastal Act because the development, which did not obtain a CDP, has not yet been reviewed for conformity with the Chapter 3 policies of the Coastal Act.

Applying the five factors listed in the prior section clarifies that the appeal raises "a substantial issue" with respect to Chapter 3 of the Coastal Act, and therefore, does meet the substantiality standard of Section 30625(b)(1), because the nature of the proposed project and the local government action are not consistent with the Chapter 3 policies of the Coastal Act.

The first factor is the <u>degree of factual and legal support for the local government's decision</u> that the development is exempt from CDP requirements. Issuing an exemption for a project with the scope of work that includes "Remodel to existing 739 sq. ft. one story house, second story addition of 672 sq. ft. roof, and roof top deck 390 sq. ft." could be, on its face, consistent with the Coastal Act, however, the placement of a second-floor addition on a one-story, 1923 structure may require more demolition and replacement of existing material than is anticipated due to the unknown condition and ability to endure a new structural load. The City characterized the development as a remodel consisting of demolition of the roof and a portion of the interior and exterior walls. Considering the age of the structure and the amount of demolition involved, it appears that the proposed development is more than an "improvement" to an existing structure and more than 50 percent of the existing structure will be removed in order to accommodate the new second floor addition, new roof and deck, and new foundation and floors. This raises concern over whether or not there will be enough of the existing structure remaining after demolition to add on to or improve, which would invalidate the exemption. The locally approved development

constitutes a remodel, resulting in more than 50% demolition of the existing structure and is not simply an improvement to an existing but, instead, constitutes the replacement of the structure with a new structure, which must go through the coastal development permit process. Additionally, City staff states that at the time it issued this coastal exemption, it did not retain copies of the plans for the proposed development that it exempted from coastal development permit requirements. There are no plans in the City record for Commission staff to review to determine whether the City properly determined that an exemption was appropriate. Therefore, the Coastal Commission finds that the City does not have an adequate degree of factual or legal support for its exemption determination.

The second factor is the <u>extent and scope of the development</u> as approved of denied by the local government. The extent and scope of the locally approved development is not clear because there are no City-approved plans available to determine the scope. The City characterized the development as a remodel consisting of demolition of the roof and a portion of the interior and exterior walls. This will likely result in the demolition of more than 50% of the existing structure, which exceeds the limitation to be eligible for a coastal exemption. Therefore, the full extent and scope of the City-approved project must be reviewed by the City through the local CDP process.

The third factor is the <u>significance of the coastal resources affected</u> by the decision. The coastal resource that is affected by the locally approved project is community character, which is significant in Venice. Development on Grand Blvd, in particular, has been the subject of controversy before the both City and the Commission, which the Commission has found has to potential to adversely affect the community character of the area. The City's coastal exemption process was utilized instead of the coastal development permit process, during which the proposed development would be reviewed for consistency with the character of the surrounding area. Although this exemption related to only one project, the erosion of community character is a cumulative issue, and the City's cumulative exemption of numerous large-scale remodel and demolition projects has a significant impact on Venice's visual character. See, e.g., staff report dated 1/28/16 for Appeal No. A-5-VEN-16-0005.

The fourth factor is the precedential value of the local government's decision for future interpretations of its LCP. The City does not currently have a certified LCP. Issuing exemptions for proposed projects like these that result in the construction of new larger residences circumvents the coastal development permit process and its requirement for public participation, and sets a bad precedent. As discussed above, significant adverse impacts to coastal resources would potentially occur, if the City's coastal exemption process is inappropriately used to avoid the coastal development permit process, during which the proposed development would be reviewed for consistency with the character of the surrounding area and would potentially set a bad precedent. The abuse of the City's coastal exemption process in order to avoid obtaining a coastal development permit for new development is a recurring problem. See, e.g., staff report dated 1/28/16 for Appeal No. A-5-VEN-16-0005.

The final factor is whether the appeal raises local issues, or those of regional or statewide significance. Although this appeal raises specific local issues, potentially exempting projects from the coastal development process that are not exempt pursuant to policies of the provisions of the certified Venice Land Use Plan or the Coastal Act will have potential negative and cumulative impacts to the coast. Now structures must be properly reviewed through the local coastal development permit process and monitored by the City in order to protect coastal resources. Therefore, the City's approval does raise potential issues of statewide significance.

In conclusion, the primary issue for the appeal is that the development actually constitutes the replacement of the existing residential structure with a new structure, and therefore requires a local CDP. Therefore, the Commission finds that the appeal raises a substantial issue as to conformity with the Chapter 3 policies of the Coastal Act.

VII. MOTION AND RESOLUTION – DE NOVO

Motion: I move that the Commission approve Claim of Exemption No. A-5-VEN-16-0032

for the development proposed by the applicant

Staff recommends a **NO** vote. Failure of this motion will result in denial of the *claim of exemption* and adoption of the following resolution and findings. The motion passes only by affirmative vote of a majority of the Commissioners present.

Resolution:

The Commission hereby denies the Claim of Exemption for the proposed development on the ground that the development is not exempt from the permitting requirements of the Coastal Act and adopts the findings set forth below.

VIII. FINDINGS AND DECLARATIONS – DE NOVO

A. PROJECT DESCRIPTION

The actual project as documented on the project plans provided by the applicant, is the demolition of a one-story approximately 739 square foot structure (**Exhibit 2**) and construction of a new 1,411 square foot two-story plus 390 square foot roofdeck residential structure on a 2,700 square foot residentially zoned lot with two existing non-conforming residential units in the North Venice subarea of Venice, Los Angeles (**Exhibit 4**).

B. COASTAL DEVELOPMENT PERMIT REQUIREMENTS

Section 30600(a) of the Coastal Act requires that anyone wishing to perform or undertake any development within the coastal zone shall obtain a coastal development permit. Development is broadly defined by Section 30106 of the Coastal Act, which states:

"Development" means, on land, in or under water, the placement or erection of any solid material or structure; discharge or disposal of any dredged material or of any gaseous, liquid, solid, or thermal waste; grading, removing, dredging, mining, or extraction of any materials; change in the density or intensity of use of land, including, but not limited to, subdivision pursuant to the Subdivision Map Act (commencing with Section 66410 of the Government Code), and any other division of land, including lot splits, except where the land division is brought about in connection with the purchase of such land by a public agency for public recreational use; change in the intensity of use of water, or of access thereto; construction, reconstruction, demolition, or alteration of the size of any structure, including any facility of any private, public, or municipal utility; and the removal or harvesting of major vegetation other than for agricultural purposes, kelp harvesting, and

timber operations which are in accordance with a timber harvesting plan submitted pursuant to the provisions of the Z'berg-Nejedly Forest Practice Act of 1973 (commencing with Section 451l).

Construction, reconstruction, demolition, or alteration of the size of any structure in the coastal zone is development that requires a coastal development permit, unless the development qualifies as development that is authorized without a coastal development permit.

Coastal Act Section 30610 provides, in part:

Notwithstanding any other provision of this division, **no coastal development permit shall be required** pursuant to this chapter for the following types of development and in the following areas:

- (a) Improvements to existing single-family residences; provided, however, that the commission shall specify, by regulation, those classes of development which involve a risk of adverse environmental effect and shall require that a coastal development permit be obtained pursuant to this chapter....
- (b) Improvements to any structure other than a single-family residence or a public works facility; provided, however, that the commission shall specify, by regulation, those types of improvements which (1) involve a risk of adverse environmental effect, (2) adversely affect public access, or (3) involve a change in use contrary to any policy of this division. Any improvement so specified by the commission shall require a coastal development permit.
- (d) Repair or maintenance activities that do not result in an addition to, or enlargement or expansion of, the object of those repair or maintenance activities; provided, however, that if the commission determines that certain extraordinary methods of repair and maintenance involve a risk of substantial adverse environmental impact, it shall, by regulation, require that a permit be obtained pursuant to this chapter.

Section 13252 of the Commission's regulations provide, in relevant part:

(b) Unless destroyed by natural disaster, the replacement of 50 percent or more of a single family residence, seawall, revetment, bluff retaining wall, breakwater, groin or any other structure is not repair and maintenance under Section 30610(d) but instead constitutes a replacement structure requiring a coastal development permit.

The grounds for this appeal are that the project is not exempt development as defined in the Coastal Act and, as such, the applicant must obtain a coastal development permit for the proposed development. Rather than an improvement to an existing structure, the proposed project is a new residential structure. The City's interpretation of a "remodel" is based on the City's uncertified municipal code, not the applicable provisions of the Coastal Act.

In determining whether the project constitutes the replacement of 50 percent or more of the existing duplex, Commission staff analyzes what percentage of which components and how much of each component of the house is being replaced. A single family residence or duplex consists of many components that can be measured, such as: the foundation, plumbing, electrical, walls, floor, and/or roof of the structure. The project plans must indicate the amount of demolition and

augmentation that is necessary to build the proposed remodel. If 50 percent or more of the total of these components are being replaced, then the project would not qualify as exempt development, and must obtain a coastal development permit pursuant to Section 30600(a,b) of the Coastal Act. Typically, the addition of a complete second story above a one-story duplex would not qualify for an exemption because the amount of construction required to support the additional weight of a new level would often require reinforcement of the first-floor load bearing walls, often with steel framing, and/or a new foundation which would exceed the amount of change allowable under an exemption. Even if the plans do not indicate replacement of floors and walls, the City building inspector may require replacement of these components for safety reasons. For example, when an older residence is enlarged from one story to two-story, more than fifty percent of the components may need to be replaced due to termite infestation and/or dry rot, which are typical of Southern California homes.

The proposed project, involving a triplex (not a single family residence), does not qualify for an exemption under Coastal Act Section 30610(b). Coastal Act Section 30610(b) allows *improvements* to existing structures without a coastal development permit. In this case, the applicant proposes to demolish nearly the entire structure as part of the proposed development. When an applicant proposes demolition of all or nearly all of a structure as part of a proposal for new development, there can no longer be an "existing structure" subject for improvement on the site. When more than 50 percent of a structure is demolished and rebuilt in Venice, the new development is a new structure that must obtain a coastal development permit.

In this case, the amount of the existing structure proposed to be removed is more than 50 percent and therefore cannot be considered a remodel or a repair and maintenance activity that is exempt from coastal development permit requirements. According to plans submitted by the applicant (Exhibit 4), the scope of work includes demolition of the roof, removal and replacement of the floors, demolition of approximately 70% of the interior walls, demolition of approximately 35% of exterior walls, demolition of all existing doors and windows, construction of new foundation and load bearing walls, construction of a new second story, construction of a new roof, and new roof top deck. Including the roof deck area, the new structure would be more than twice the height and mass of the existing structure, with approximately 190% of the interior floor area. A letter from the applicant's attorney (Exhibit 5) confirms that the foundation and load bearing walls will need to be replaced in order to accommodate the new second story and roof deck. That letter also confirms that the existing structure was built in 1923 and that interior and exterior walls of the structure will be removed.

The proposed project also does not qualify for an exemption under Coastal Act Section 30610(d). Coastal Act Section 30610(d) allows for repair and maintenance activities on existing structures so long as the repair and maintenance does not result in an addition to, or enlargement or expansion of, the structure. Under section 13252 of the Commission's regulations, if the repair and maintenance result in the replacement of 50 percent or more of the existing structure, then the project constitutes a replacement structure, thereby requiring a coastal development permit and the entire structure must be in conformity with applicable policies of Chapter 3 of the Coastal Act.

The letter from the applicant's attorney (**Exhibit 5**) indicates "since the project will maintain more than 50% of the existing exterior walls of the structure and [it] was deemed to qualify for a coastal exemption." In similar exemptions the City has asserted that even though all that remains

of the structure is some of the exposed studs of the previously existing framing (completely stripped of siding, drywall, plaster, doors, windows, or electrical components), that the "walls" of the structure remain. There are two problems with that analysis. First, the 50% calculation does not include doors, windows, or siding, all of which are part of the structure and are mostly proposed to be removed by the subject application. Second, even if the plans indicate that portions of the existing walls (typically just studs and framing) are to remain, the City building inspector may require replacement of those components for safety reasons. For example, when an older house is enlarged from one story to two-story, more than fifty percent of the components may need to be replaced due to termite infestation and/or dry rot, which are typical of Southern California homes that are nearly 100 years old, as is the case with the subject structure.

Coastal Act Section 30600 Coastal Development Permit; Procedures Prior to Certification of Local Coastal Program, states:

- (a) Except as provided in subdivision (e), and in addition to obtaining any other permit required by law from any local government or from any state, regional, or local agency, any person as defined in Section 21066, wishing to perform or undertake any development in the coastal zone, other than a facility subject to Section 25500, shall obtain a coastal development permit.
- (b) (1) Prior to certification of its local coastal program, a local government may, with respect to any development within its area of jurisdiction in the coastal zone and consistent with the provisions of Sections 30604, 30620, and 30620.5, establish procedures for the filing, processing, review, modification, approval, or denial of a coastal development permit. Those procedures may be incorporated and made a part of the procedures relating to any other appropriate land use development permit issued by the local government.
 - (2) A coastal development permit from a local government shall not be required by this subdivision for any development on tidelands, submerged lands, or on public trust lands, whether filled or unfilled, or for any development by a public agency for which a local government permit is not otherwise required.
- (c) If prior to certification of its local coastal program, a local government does not exercise the option provided in subdivision (b), or a development is not subject to the requirements of subdivision (b), a coastal development permit shall be obtained from the commission or from a local government as provided in subdivision (d).
- (d) After certification of its local coastal program or pursuant to the provisions of Section 30600.5, a coastal development permit shall be obtained from the local government as provided for in Section 30519 or Section 30600.5.

The City of Los Angeles has the authority to issue coastal development permits. The proposed project site is located within the *Single Permit Jurisdiction Area*. For the reasons discussed in detail above, the proposed project constitutes demolition of a one-story approximately 739 square foot structure and construction of a new 1,411 square foot two-story plus 390 square foot roofdeck residential structure, which is not exempt under any policy or provision of the Coastal Act or the Commission's Regulations. Therefore, the proposed project requires a local coastal development permit, processed by the City of Los Angeles. The appellant has expressed various concerns regarding the alleged inconsistencies between the proposed project's mass, scale and character with that of the surrounding community – in addition to other social and architectural concerns. As discussed in Section VI(C) of the substantial issue analysis within this report, the

legal conforming or non-conforming status of the rear two units, other development standards including the size, mass, and scale of the structure, and parking and setback requirements, Mello Act analysis, and potential historic designation may also be reviewed by the City of Los Angeles through its coastal development permit application process.

Because the evidence does not support the City's action in exempting the proposed project from Coastal Act permitting requirements, *Coastal Exemption No. A-5-VEN-16-0032* is denied.

Appendix A – Substantive File Documents

- 1. City of Los Angeles Certified Land Use Plan for Venice (2001)
- 2. Appeal File A-5-VEN-16-0005
- 3. Appeal File A-5-VEN-16-0006
- 4. Appeal File A-5-VEN-15-0026 & 0027 (416-422 Grand Blvd., Venice)

Vicinity Map: 521 Grand Blvd, Venice, Los Angeles

Exhibit 1

Page 1 of 1



California Coastal Commission

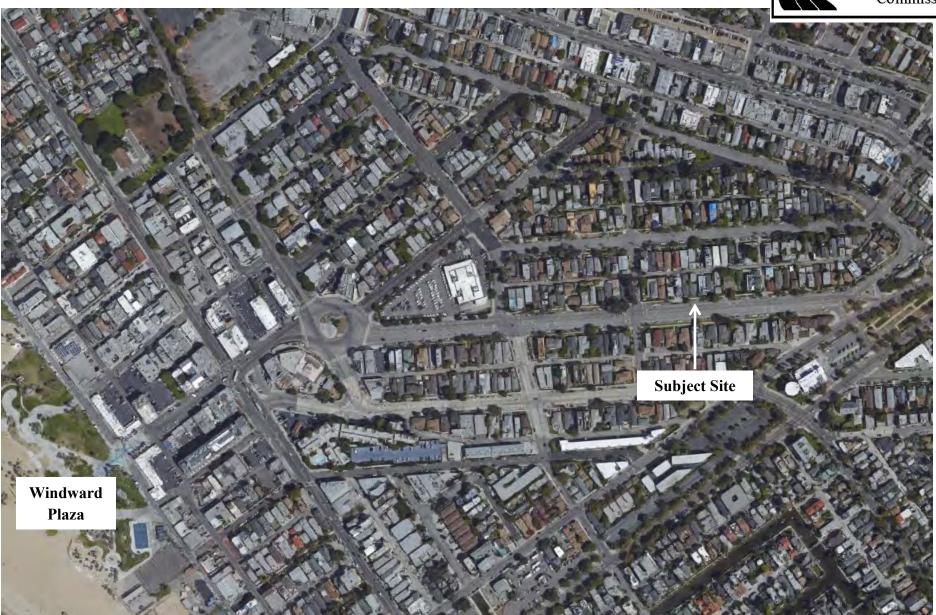


Photo: Google maps

Photo of 521 Grand Blvd, 3-10-2016

Exhibit 2

Page 1 of 2





Photo: California Coastal Commission staff

Photo of 521 Grand Blvd, 3-10-2016

Exhibit 2

Page 2 of 2





Photo: California Coastal Commission staff

EDMUND G. BROWN JR., Governor



VOICE (562) 590-5071 FAX (562) 590-5084

MMISSION

MAR - 4 2016



CALIFORNIA COASTAL COMMISSION

Michele BAPPEAL FROM COASTAL PERMIT DECISION OF LOCAL GOVERNMENT

Please Review Attached Appeal Information Sheet Prior To Completing This Form.

SECTION I. Appellant(s)

Name: Michele Bradley, Carmen Zurlow, George Gineris (see also attached)

Mailing Address: 256

256 Horizon Ave

City: Venice

Zip Code:

90291

Phone:

310-396-7727

SECTION II. Decision Being Appealed

1. Name of local/port government:

Los Angeles

2. Brief description of development being appealed:

Remodel to existing 739 sq ft 1-story house and 2nd story addition of 672 sq ft roof top deck 390 sq ft

- Development's location (street address, assessor's parcel no., cross street, etc.):
- 521 Grand Blvd, APN: 423-801-6006, Andalusia Ave

Description of decision	being appealed	i (check one.)
---	----------------	----------------

x□ Approval; no special conditions

Approval with special conditions:

☐ Denial

Note: For jurisdictions with a total LCP, denial decisions by a local government cannot be appealed unless the development is a major energy or public works project. Denial

decisions by port governments are not appealable.

TO BE COMPLETED BY COMMISSION:	
APPEAL NO:	A-5-VEN-16-0032
DATE FILED:	3-4-2016

DISTRICT: Sowh Court

521 Grand Blvd Coastal Exemption Appeal

Michele Bradley 412 Rialto Ave Venice, CA 90291

Carmen Zurlow 427 Rialto Ave Venice, CA 90291

George Gineris, as an individual & not as a member of the Venice Neighborhood Council Board or any of its committees 256 Horizon Ave Venice, CA 90291

APPEAL FROM COASTAL PERMIT DECISION OF LOCAL GOVERNMENT (Page 2)

5.	Decision being appealed was made by (chec	k one):
x	Planning Director/Zoning Administrator City Council/Board of Supervisors Planning Commission Other	
6.	Date of local government's decision:	October 22, 2015
7.	Local government's file number (if any):	DIR-2015-3849-CEX
SEC	TION III. Identification of Other Interes	ted Persons
Give	the names and addresses of the following pa	rties. (Use additional paper as necessary.)
a.	Name and mailing address of permit applica	int:
Cole	ga Architects, Bogdan Tomalevski, 2332 Cotner	Ave, #303, L.A., CA 90064
ť		those who testified (either verbally or in writing) a ner parties which you know to be interested and
(2)		
(3)		
(4)		

APPEAL FROM COASTAL PERMIT DECISION OF LOCAL GOVERNMENT (Page 3)

SECTION IV. Reasons Supporting This Appeal

PLEASE NOTE:

- Appeals of local government coastal permit decisions are limited by a variety of factors and requirements of the Coastal Act. Please review the appeal information sheet for assistance in completing this section.
- State briefly your reasons for this appeal. Include a summary description of Local Coastal Program, Land Use Plan,
 or Port Master Plan policies and requirements in which you believe the project is inconsistent and the reasons the
 decision warrants a new hearing. (Use additional paper as necessary.)
- This need not be a complete or exhaustive statement of your reasons of appeal; however, there must be sufficient
 discussion for staff to determine that the appeal is allowed by law. The appellant, subsequent to filing the appeal, may
 submit additional information to the staff and/or Commission to support the appeal request.

A property in the Venice Coastal Zone that has been identified as being eligible for historic designation status in the SurveyLA must be looked at for historical resource impacts under CEQA. The City's presumption is that if the City has found it to be significant in SurveyLA that they will continue to find it significant in their environmental reviews. Sometimes the district itself is the primary historic resource, and so it's important to think about a given neighborhood as being the historic resource. Whether or not the proposed project may have an adverse affect on, or may materially impair the significance of, the historic resource must be determined. There are two levels of potential impact: the loss of a contributor or multiple contributors to a district, if a site has been identified as a contributing structure as has the site at 521 Grand Blvd. Built in 1907, the structure is well over 100 years old. In addition, the impact to the overall integrity of the historic district must be considered, i.e. whether the project would materially impair its continued eligibility as an historic district. In the Coastal Zone, particularly in Venice where the City knows that there are ongoing multiple cases/project applications, the City also considers the potential for cumulative impacts under CEQA. In the Venice Coastal Zone, which has been designated as a Special Coastal Community, the history and historic structures and districts have a direct connection to that special coastal designation (see definition in excerpt of the certified Venice Land Use Plan, attached). On page 2 of the CEX, the top section reads: "A determination has been made that a CDP is not required for the preceding described project based on the fact that it does not involve a risk of adverse environmental effect." If the property has historic status, even if it's "potential" or pending, because historic resources are considered as coastal resources and as part of the environment, then there IS a risk of adverse environmental effect and a CDP is required. Thus, prior to making this determination for the CEX, it is necessary to determine a property's historical status, including its status in SurveyLA. The property at 521 Grand Blvd is designated in SurveyLA as a contributing property (see attached information from the SurveyLA report), therefore this determination that the project does not involve a risk of adverse environmental effect cannot be made and the project cannot be processed with a CEX; a CDP must be obtained.

In addition, state law requires that 50% or more of the structure be maintained in order to qualify as an existing structure for purposes of a Coastal Exemption. This project cannot be considered an addition to and/or a remodel of an existing single-family dwelling when it is clear that the very large size of the addition, vs. the fact that most of the entire existing structure is to be demolished, leaves little existing structure to add onto or improve, which indicates that the development is much more than an "improvement" to a single-family dwelling. It is therefore non-exempt "development" as defined in the Coastal Act, and thus a CDP should be required.

The structural integrity of the aged foundation and framing must also be considered when deciding whether such a project can be done while maintaining 50% or more of the existing structure. Such large projects are likely to require a full demolition of the existing structure, which is development that requires a CDP.

This CEX must be revoked and the Applicant must be required to obtain a CDP. This should be done

ASAP, to prevent any demolition and protect the structure.

The size and scope of the project also necessitate a review of the project for consistency under the CDP process, because the proposed new single-family dwelling is inconsistent with the Community Character policies of the Venice Land Use Plan, the L.A. General Plan and relevant Community Plan for Venice and City Codes. Also, the nature of the proposed project and the City's action are not consistent with the policies of Chapter 3 of the Coastal Act. Because an issue exists with respect to the conformity of the CEX action by the City with the Chapter 3 policies of the Coastal Act, the City's exemption action is invalid and must be voided/revoked.

The City's Coastal Exemption process is being used to avoid the CDP process, during which the proposed development would be reviewed for consistency with the character of the surrounding area. Community Character is a significant Coastal Resource, particularly in Venice, which has been designated by the Coastal Commission as a "Special Coastal Community." As also indicated in numerous Coastal Commission reports and decisions, Venice is a Coastal Resource to be protected, and as a primarily residential community, residential development is a significant factor in determining Venice's Community Character. Although this Coastal Exemption relates only to one project, the erosion of Community Character is a cumulative issue, and the City's cumulative exemption of numerous large-scale addition/remodel projects (and the usual associated demolition exceeding 50% of the existing structure) has a significant adverse impact on Venice's Community Character, which is also evidenced by the significant Community concern expressed in numerous other appeals of Coastal Exemptions.

In addition, the Venice Coastal Zone does not have a certified Local Coastal Program, and issuing exemptions for proposed projects like this one, which substantially exceed the mass and scale of the surrounding area and are also significantly larger than the existing structure, set a very damaging precedent. The abuse of the City's Coastal Exemption process in order to avoid obtaining a CDP for new development has been a recurring problem. The City has inadequate controls over the Coastal Exemption process, including a lack of adequate enforcement, resulting in developers frequently ignoring or violating regulations, including demolition of the entire structure even though the project description indicates otherwise. There is generally no penalty applied by the City when this is discovered, other than a requirement to stop work and obtain a CDP, and thus there is little to discourage Applicants from this practice. Very importantly, exempting projects from the CDP process has potential significant negative cumulative impacts to the entire California Coast, as these projects are not being properly reviewed for Community Character and conformance to Chapter 3 of the Coastal Act.

The Coastal Commission-certified Venice Land Use Plan, used as guidance for determining conformity with Chapter 3, indicates in Policy I. E. 2. that ".... All new development <u>and renovations should respect the scale, massing and landscape of existing residential neighborhoods.</u>" However, the City does not perform such a review for Coastal Exemptions, including for this project.

Relevant law includes Coastal Act Section 30610 and CCR Sections 13250 and 13252 (see attached).

Adjacent neighbors, property owners and residents in the surrounding area, and all Venice residents would be harmed by this project, as well as the cumulative effect of this project and other such projects. Not only would there be adverse effects on adjacent and surrounding properties (without an associated public process including Notice, a Public Hearing, transparency, and an Appeal right), but there would be a significant adverse impact on the Community Character of Venice, which is a protected Coastal Resource. This has the result of significantly reducing the long-term value of the Venice Coastal Zone

Community and the current and future Quality of Life for all residents of Venice.

In addition, processing of this type of project using a Coastal Exemption may result in the avoidance of a Mello Act Compliance review and Determination, and thus there is a potential for loss of Affordable Units in the Venice Coastal Zone, which is a significant and very material loss of low-income housing.

Also, it is not clear whether the structure is a 3-unit building or a single-family dwelling, as the CEX indicates. This is all the more reason for the project to be processed with a CDP.

This project constitutes the development of a new single-family residence, and therefore the Coastal Exemption and the Building Permit must be revoked immediately (or clearances stopped if the building permit is not yet issued), and a CDP must be obtained in order to ensure that the project conforms to the policies of the certified LUP and Chapter 3 of the Coastal Act, and local land use regulations.

APPEAL FROM COASTAL PERMIT DECISION OF LOCAL GOVERNMENT (Page 4)

SECTION V. Certification

The information and facts stated above are correct to the best of my/our knowledge.

Signature of Appellant(s) or Authorized Agent 2/28/16 Date: Call Call Call Call Call Call Call Cal
Section VI. Agent Authorization
I/We hereby authorize to act as my/our representative and to bind me/us in all matters concerning this appeal.
Signature of Appellant(s) Date:

RECEIVED
South Coast Region



Application

COASTAL EXEMPTION (CEX)

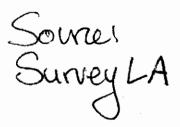
CASE NO .: DIR-2015-3849-CEX

FEB 0 4 7016

CALIFORNIA COASTAL COMMISSION

TO:	California Coastal Commission South Coastal District 200 Oceangate, 10 th Floor Long Beach, CA 90802-4302 (562) 590-5071
FROM:	Los Angeles Department of City Planning Development Services Center (DSC) 201 North Figueroa Street Los Angeles, CA 90012
SUBJECT:	COASTAL EXEMPTION—SINGLE JURISDICTION AREA ONLY
RemoAdditionProject	sumstances shall a Coastal Exemption be issued for the following scopes of work: dels which involve the removal of 50% or more of existing exterior walls on, demolition, removal or conversion of any whole residential units (unless required by LADBS) its which involve significant grading or boring in a Special Grading or Landslide area hange of use (to a more or less intensive use)
OWNE	R/APPLICANT TO COMPLETE THE FOLLOWING (type, print, or fill out on-line)
ZONE: 20 PROPOSED :	DDRESS: 521 E. 62AND BLUD CRIPTION: LOT 7 BLOCK 19 TRACT VENICE OF AMERICA O-1.5-1-0 COMMUNITY PLAN: VENKE SCOPE OF WORK: PEMBDEL TO (E) 739 LOFT ONE STORY HOUSE O STORY ADDITION OF 672 SWIFT. POOF TOP DESK 390 STORY.
RELATED PL	AN CHECK NUMBER(s): 1504 -10000 04275
Note: If there description. Ti	is related work to be pulled under a separate permit, please include in the above project ne reason for this is so Planning Staff can evaluate the project as a whole and to avoid y for another CEX for any subsequent permits related to the original scope of work.
Applicant Nam	e: COLEGA ARCAMERS - BOSDAN TOMALEVSKI
Mailing Addres	15: 2322 COTTHIS AVE # 300 LA CA 90064
Phone Numbe Signature:	E-mail Address: bogdan & COLEGA-LA.com

		THIS SECTION FOR OFFICE USE ONLY
with t Coast not: chanc	he provi lal Devel (1) invol je in use	In has been reviewed by the staff of the Los Angeles Department of City Planning in accordance sions of Section 3010 of the California Coastal Act. A determination has been made that a comment Permit is not required for the preceding described project based on the fact that it does we a risk of adverse environmental effect, (2) adversely affect public access, or (3) involve a contrary to any policy of this division pursuant to Title 14 of the California Administrative Code or an exemption under one or more of the categories checked below.
风	addition This do houses viewabl	ements to Existing Single-Family Residences. This includes interior and exterior improvements is, and uses which are accessory to a single-family residence (e.g. garages, pools, fences, storage) es not include the increase or decrease in the number of residential dwelling units (including gues), or retaining walls or pools that may have a potential significant impact on coastal resources (i.e e from the public right-of-way, involves a significant amount of grading or boring in Hillside, Landslide ial Grading areas), which may be reviewed on a case-by-case basis.
	multifar accesso increas potentia significa reviewe and bui	ements to Any Existing Structure Other Than A Single-Family Residence. For duplex of the residential uses, this includes interior and exterior improvements, additions and uses which are the residential use (e.g. garages, pools, fences, storage sheds), but does not include the period of the residential use (e.g. garages, pools, fences, storage sheds), but does not include the period of the number of residential dwelling units, or retaining walls or pools that may have a standard impact on coastal resources (i.e. viewable from the public right-of-way, involves a standard of grading or boring in Hillside, Landslide or Special Grading areas), which may be done a case-by-case basis. For non-residential uses, this includes interior and exterior improvements liding signage (excluding pole, pylon and off-site signs), but does not include any addition of square or change of use (to a more or less intense use).
		or Maintenance. This includes replacement, repair and/or maintenance activities (i.e. re-roofing ment of equipment, etc.) which do not result in any changes, enlargement or expansion.
	Abatem	tions required by LADBS. This includes projects which have been issued a Nuisance and ent or Order to Comply by the Department of Building & Safety requiring demolition due to an unsafe tandard condition. Please attach the Building & Safety Notice.
codes consi with t	s and re stent with the actual	on in no way excuses the applicant from complying with all applicable policies, ordinances, gulations of the City of Los Angeles. This exemption shall not apply if the project is not h local land use regulations. If it is found that the project description is not in conformance all project to be constructed or is not in conformance with Section 30610 of the California his exemption is null and void.
	el LoGr	
Direc	tor of Pla	
Issue	d By:	Signature Cassactive C
		Cassandra van der Zweep
		Print Name and Title
Date:		10/22/2015
Invoid	e No.:	20431 Receipt Number: 0105 03740
Attach Copy	ed: of Invoice	ce with Receipt No. Indicate the state of t



Architectural style:

Minimal Traditional



Primary Address:

517 E GRAND BLVD

Type:

Contributor

Year built:

1920

Property type/sub type:

Residential-Single Family; House

Architectural style:

Craftsman



Primary Address:

520 E GRAND BLVD

Other Address:

518 E GRAND BLVD

522 E GRAND BLVD

Type:

Non-Contributor

Year built:

1947

Property type/sub type:

Residential-Multi Family; Apartment House

Architectural style:

No style



Primary Address:

521 E GRAND BLVD

Type:

Contributor

Year built:

1923

Property type/sub type:

Residential-Single Family; House

Architectural style:

Craftsman



CITY OF LOS ANGELES



Department of City Planning — Plan Implementation Division
City Half - 200 N. Spring Street, Room 621 - Los Angelos, CA 90012

DIRECTOR OF PLANNING SIGN-OFF

Venice Coastal Zone Specific Plan (Ordinance 175,693) DIR 2015-4069-VSO Case Number Date: 11/05/2015 Project Address 521 E Grand Blvd (Venice of America Tract; Block 19; Lot 7) Zoning: RD1.5-1-0 Subarea: North Venice interior/exterior remodel, deck add'n on 1st floor, & 2rd-story add'n to an (E) 1-story SFD (front **Project Description** unit) (PCIS 15014-10000-04275) Lot is also w/ a detached 2-story duplex w/ attached 2-car garage (rear units) Proposed Use: 2-story SFD Existing Use: 1-story SFD Applicant Name Alia Congdon (e) / Bogdan Tomalevski (a); 310-660-4301

The project qualities for an Administrative Clearance, a Specific Plan Project Permit Compliance is not required units and to Section 8 of the Specific Plant for at least one of the regions paints.

In the DUAL JURISDICTION

Applicant Address

☐ Improvement to an existing single- or multi-family structure that is not on a Walk Street

2332 Cotner Avenue, #303, Los Angeles, CA 90064

In the SINGLE JURISDICTION

- Improvement to an existing single- or multi-family structure that is not on a Walk Street
- New construction of one single-family dwelling unit, and not more than two condominium units, not on a Walk Street
- New construction of four or fewer units, not on a Walk Street
- Demolition of four or fewer dwelling units

ANYWHERE In the Coastal Zone

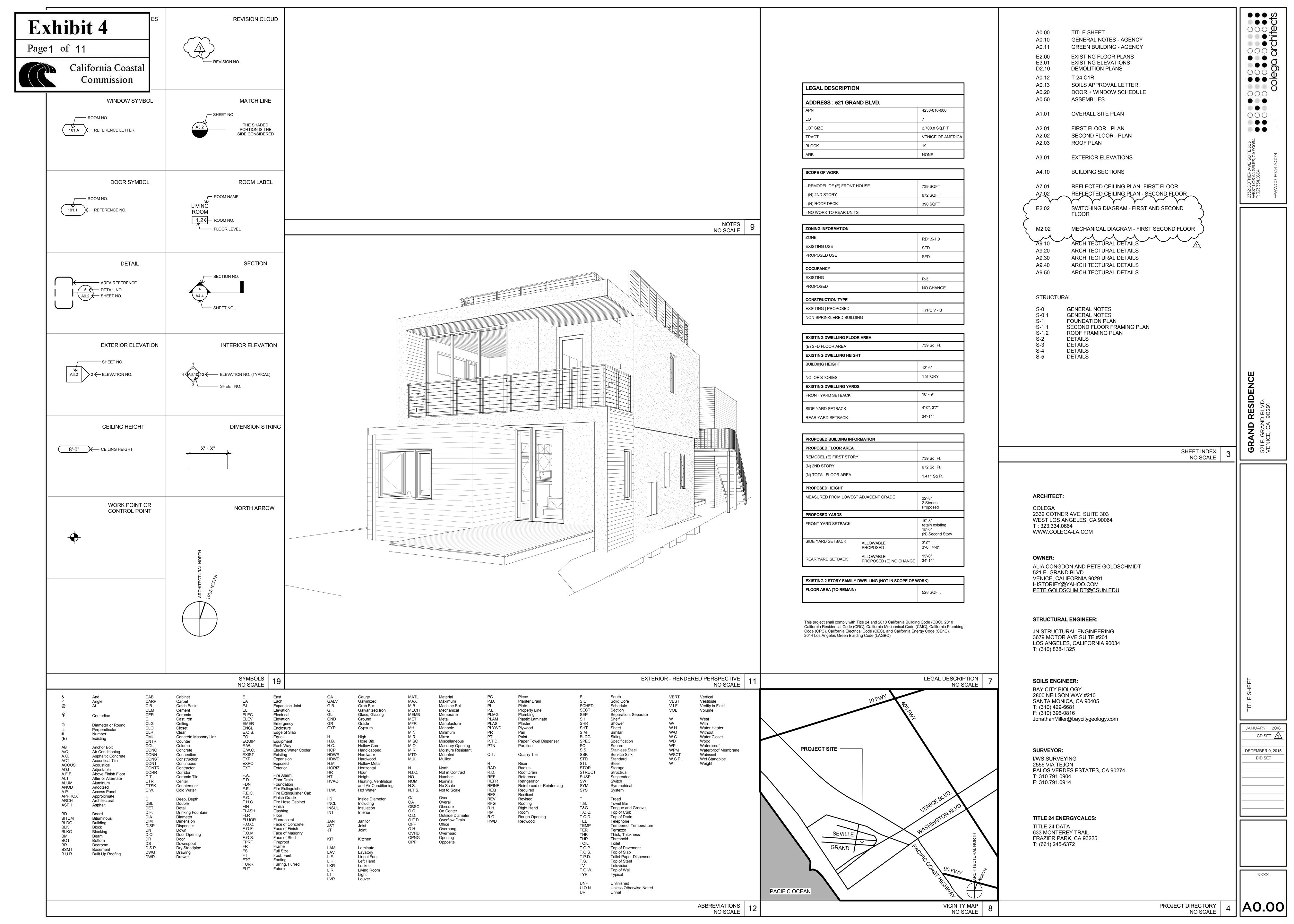
Any improvement to an existing commercial or industrial structure that increases the total occupant load, required parking or customer area by less than 10 percent (<10%)</p>

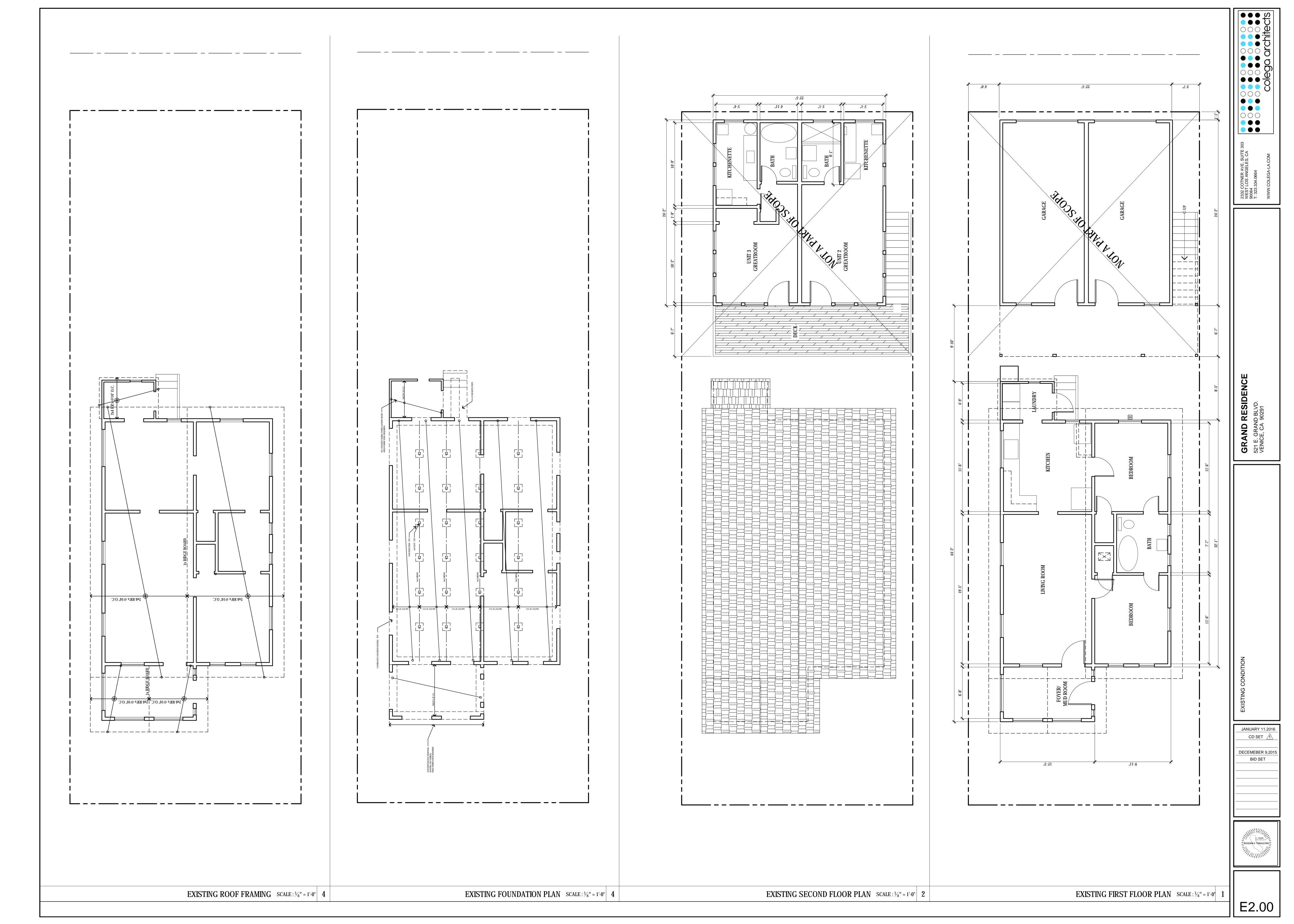
This application has been reviewed by the staff of the Metro Plan Implementation Division, and the proposed project compiles with the provisions of the Venice Coastal Zone Specific Plan including all development requirements contained in Section 9, 10.F, and 13, as evidenced below:

North Venice Subarea Development Regulations			
Section	Regulation	Proposed Project	complie
9.C. Roof Access Structure	10 ft. max. above Flat Roof (30 feet); Area ≤ 100 square feet	N/A. (N) roof deck accessed via (N) external stairwell	0
10.F.2. Density	2 units max; 1/1500sqft or 1/1200sqft	(E) NC SFD & detached duplex. No new unit.	6
10.F.3. Height	Flat Roof 30 feet Varied Roofline 35 feet	to top of parapet is 24. guardralls are 42. & of an open design.	80
10.F.4, Front Yard	Minimum 5 feet; Observe LADBS setback	(E) but shall be per Bldg& Safety	520
10.F.5. Access	Alley	Maintain from alley, Seville Court	180
13. Parking	SF - 2-3 spaces per unit pending lot width Where 50% or more of (E) exterior walls are removed/replaced, provide a min total of 7pkg sp accassed from alley. Proj affects about 37% of (E) exterior walls.	NC 2 pkg sp in attached garage of the duplex. Sec.13.B. Exception.	620

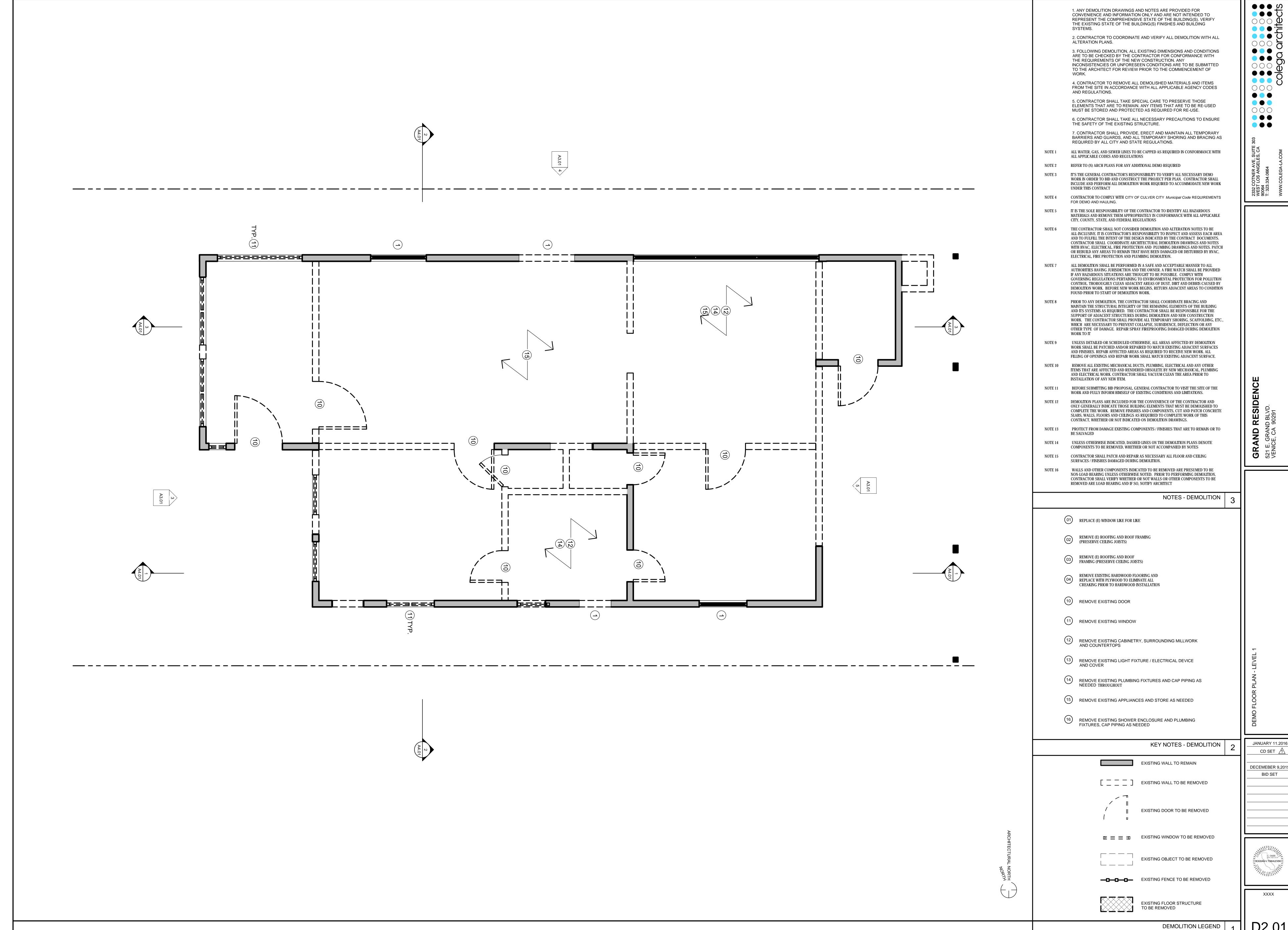
The proposed project must comply with all other regulations of its subject zone and all other provisions of the Los Angeles Municipal Code (LAMC) and must receive approval from the Los Angeles Department of Building and Safety (LADBS). This Director of Planning Sign-Off is based on the information provided by the applicant. If, at a later date, this information is found to be incorrect or incomplete, this sign-off will become invalid, and any development occurring at that time must cease until appropriate entitlements are obtained.

Socorro Smith-Yumul Venice Unit, (213) 978-1208 Joes not comply should no Thous been approved





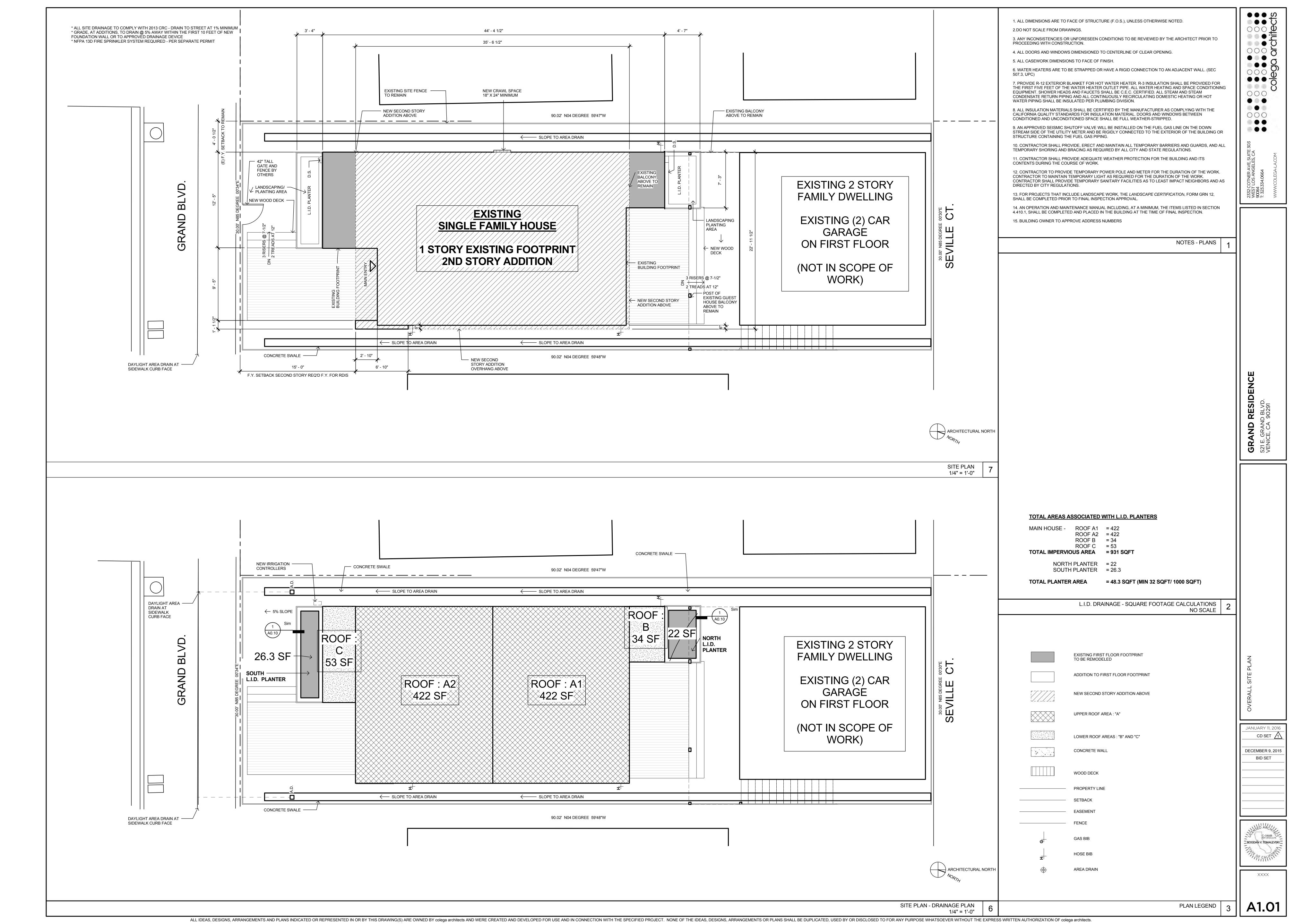


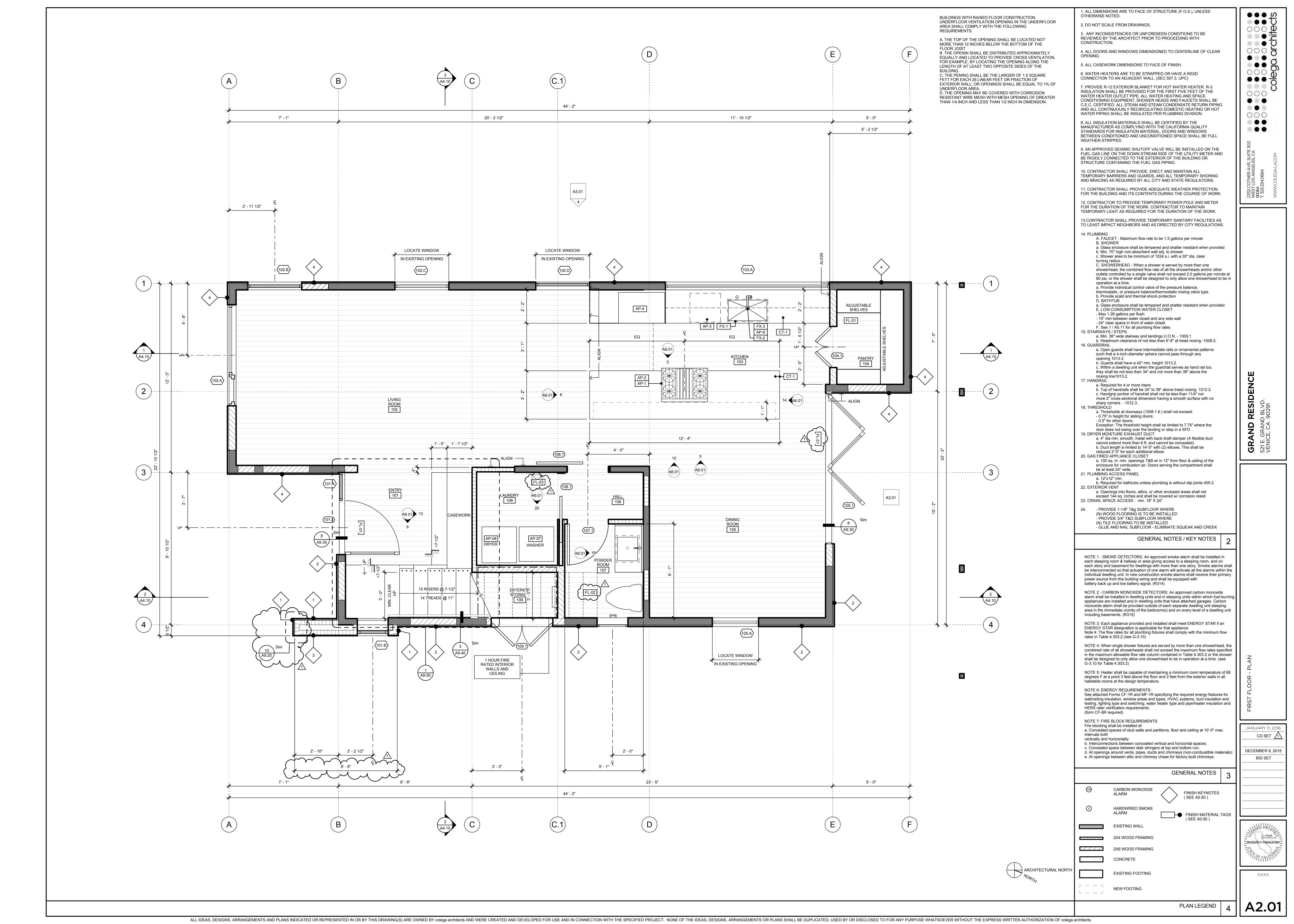


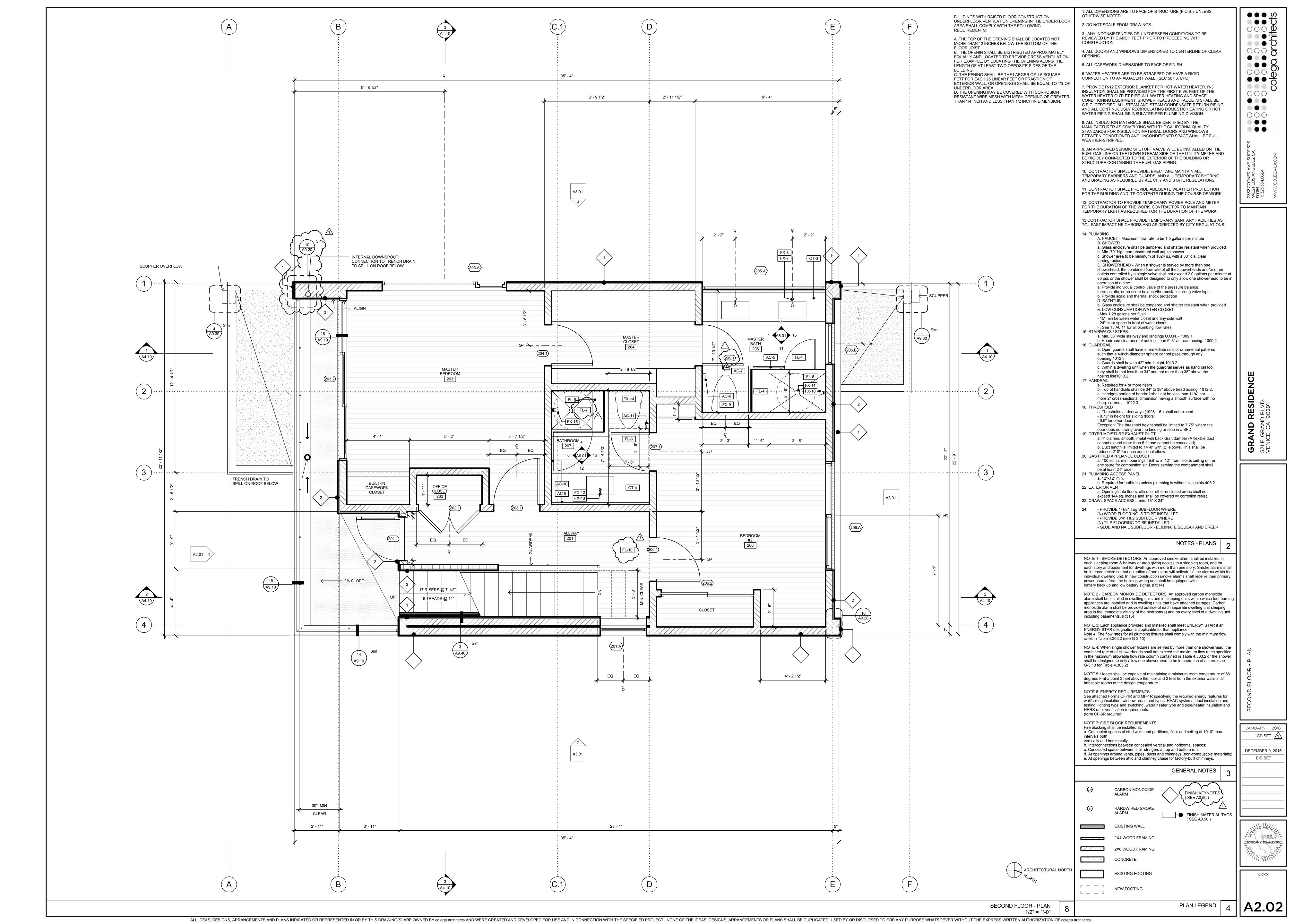
JANUARY 11.2016

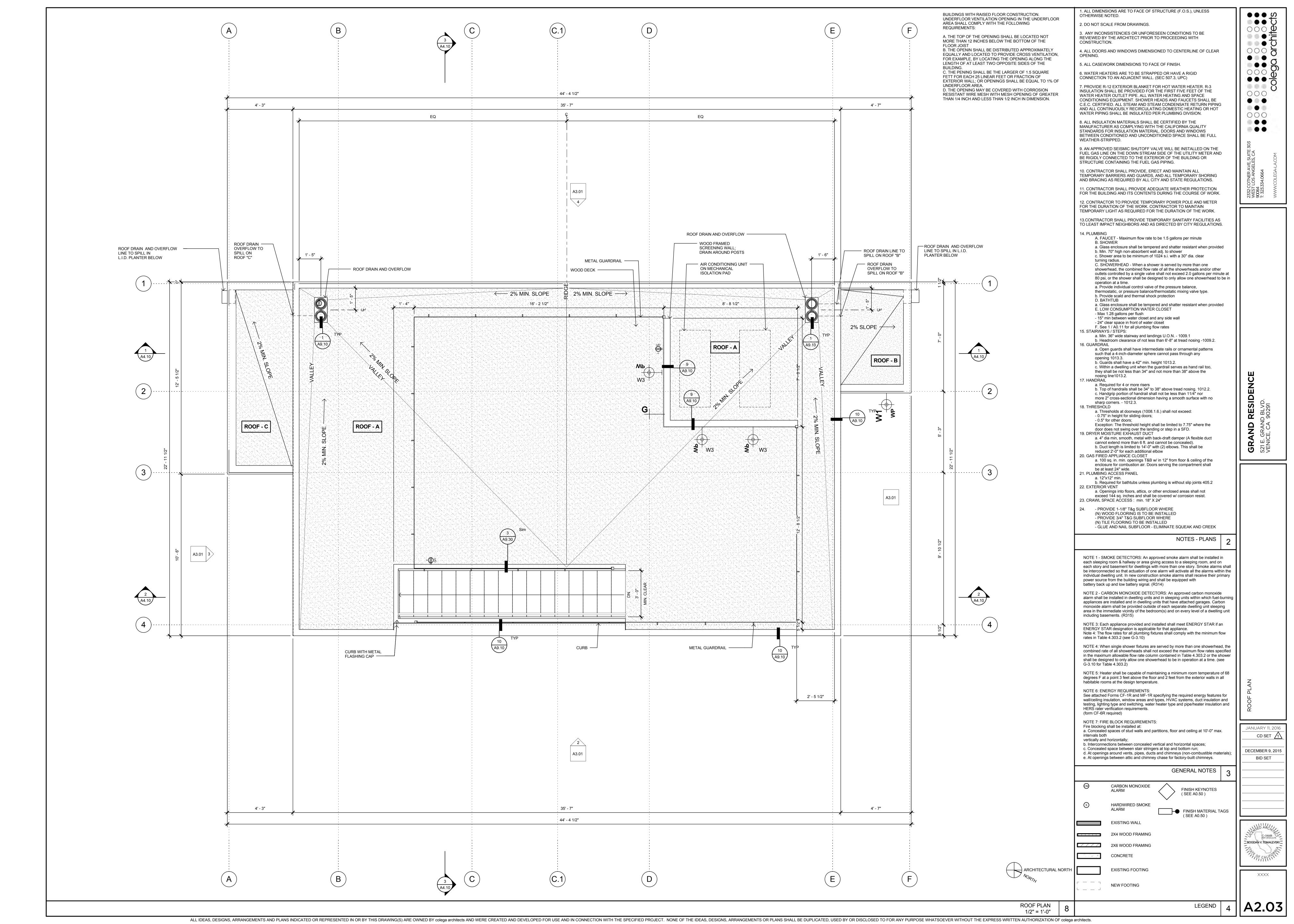
DECEMEBER 9,2015

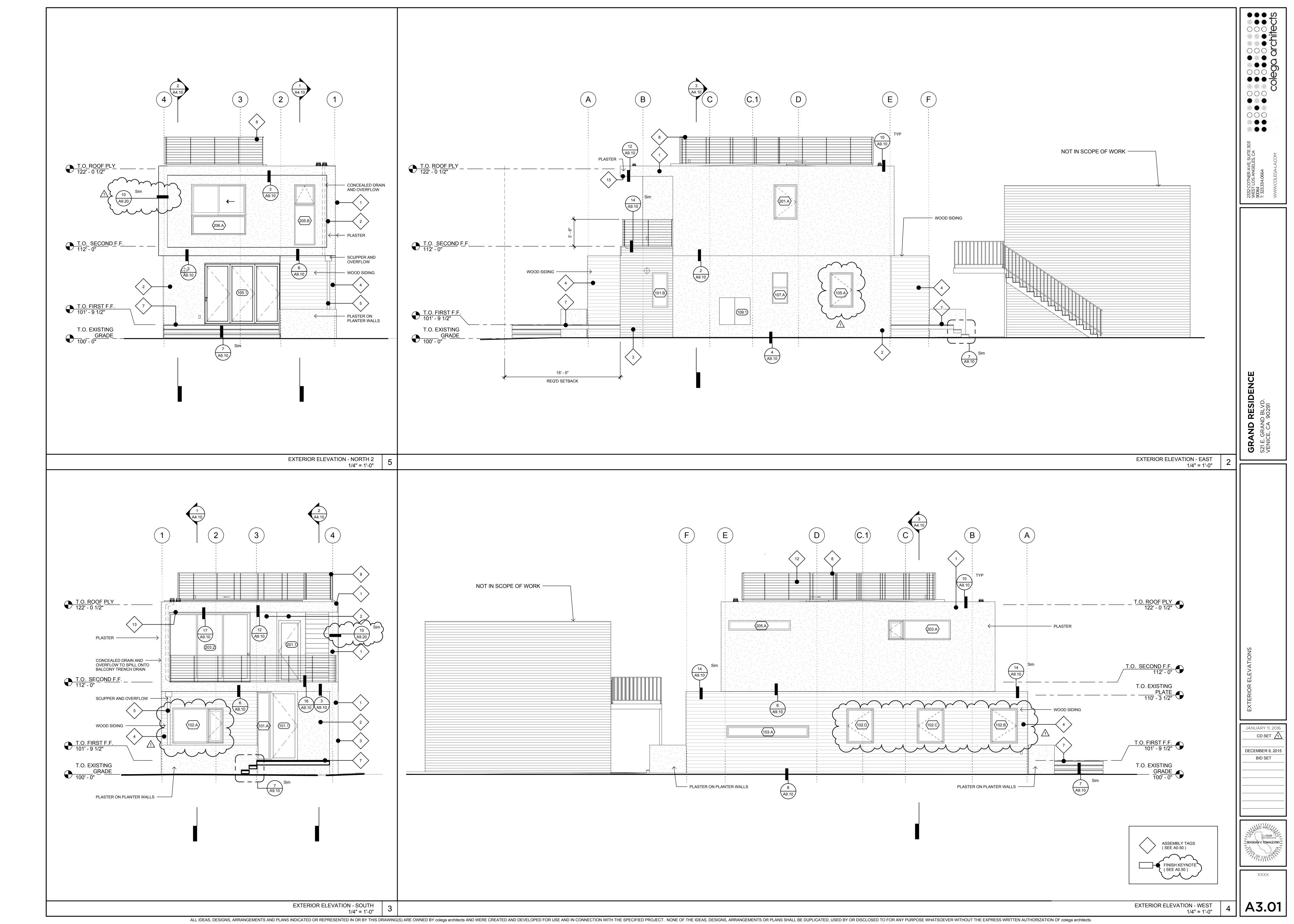


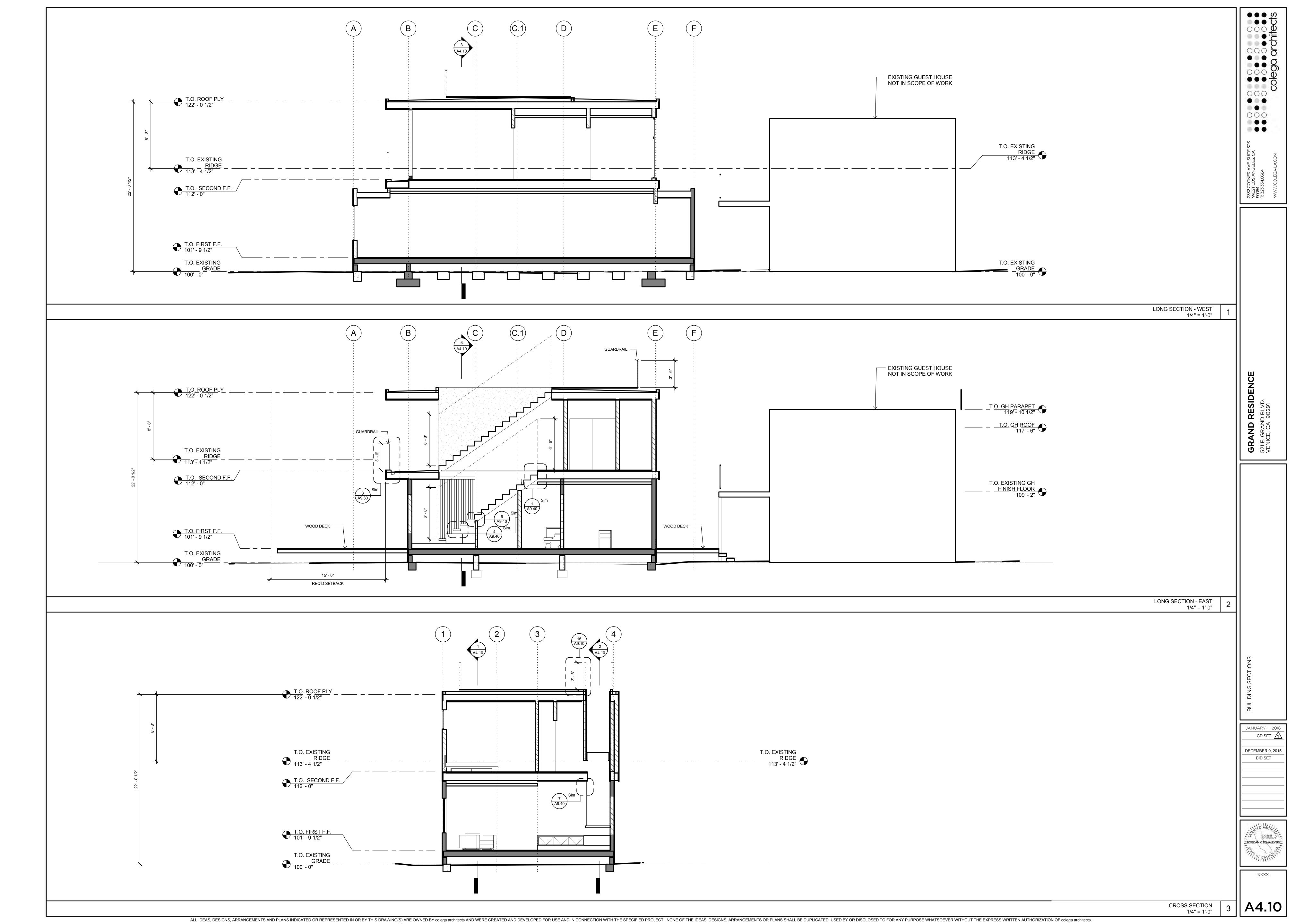


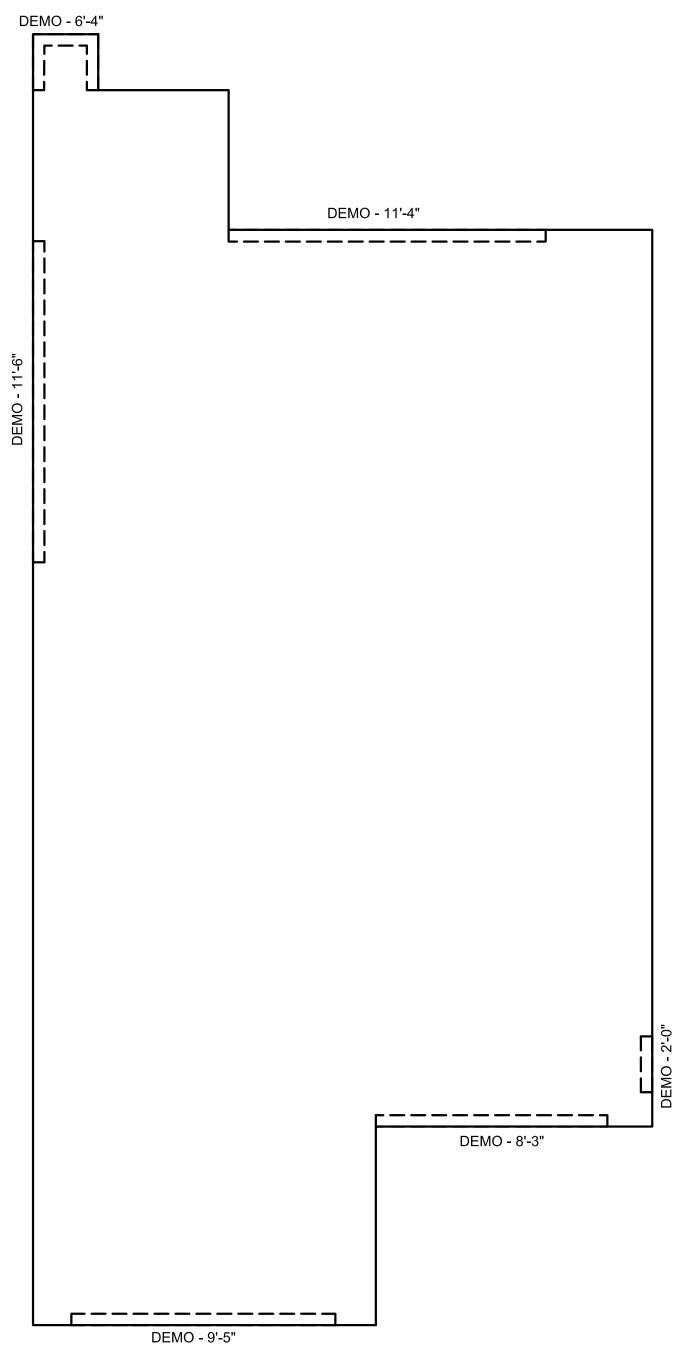












LENGTH OF TOTAL PERIMETER WALL = 136'-8" = (136.66')
TOTAL EXTERIOR WALL FOR DEMO = 48'-10" = (48.83')
PERCENTAGE OF EXTERIOR WALL DEMO = 48.83' / 136.66' = 35.7%



Exhibit 5 Page 1 of 3 California Coastal Commission

ELLIA THOMPSON PARTNER

1880 CENTURY PARK EAST, SUITE 300 LOS ANGELES, CA 90067

310.845.6416 MAIN 310.929.4478 FAX ETHOMPSON@SKLARKIRSH.COM WWW.SKLARKIRSH.COM

March 22, 2016

VIA E-MAIL

Mr. Zach Rehm Coastal Program Analyst California Coastal Commission 200 Oceangate, 10th Floor Long Beach, CA 90802

Re: Commission Appeal No. A-5-VEN-16-0032

521 E. Grand Blvd., Venice CA 90291 ("Subject Property")

Dear Zach:

Our law firm represents Peter Goldschmidt and Alia Congdon, the owners of a small, single family home located at 521 E. Grand Boulevard in the Venice area of the City of Los Angeles (the "City").

Alia Congdon, the owner of this home has lived here for more than 20 years and is planning a renovation of the interior of the existing single family structure in order to provide room for her family who now share the space with her. The project will allow for the existing two small bedrooms on the ground floor to be turned into an expansion of the existing kitchen and the addition of a dining area and a small foyer with hall closet as well as the addition of two bedrooms and bathrooms upstairs ("Proposed Project").

Ms. Congdon received a coastal exemption for the Proposed Project from the City Planning Department on November 5, 2015 (DIR 2015-4069-VSO) since the renovation will maintain more than 50% of the existing exterior walls of the structure and was deemed to qualify for a coastal exemption. The Proposed Project was also granted an Administrative Clearance since a Specific Plan Project Permit Compliance is not required because this is an improvement to an existing single family home that is not located on a Walk Street.

The owners have hired a licensed architect as well as other certified specialists and have determined the structure is very sound. However, it will be reinforced to accommodate the new addition as the existing foundation is not capable of supporting the second story. That said, the structure does not need to be replaced, it simply needs to be reinforced to construct the small, two-bedroom addition planned for the new upper story. To be clear, this home was built in 1923, not 1907 as the appellant claims in his letter to the Coastal Commission. But even if the structure had been built in 2007, the foundation would still likely need to be reinforced in order to accommodate a second story, so any argument that this structure is somehow lacking because it could not accommodate a second story without reinforcement is misleading and irrelevant.



Exhibit 5 Page 2 of 3 California Coastal Commission

ELLIA THOMPSON PARTNER

1880 CENTURY PARK EAST, SUITE 300 LOS ANGELES, CA 90067

310.845.6416 MAIN 310.929.4478 FAX ETHOMPSON@SKLARKIRSH.COM WWW.SKLARKIRSH.COM

Please see the attached signed letter from two of the three appellants, Michelle Bradley and Carmen Zurlow, who requested to withdraw their signatures and support for the appeal filed on March 4, 2016 against the Proposed Project (Exhibit A). It appears both of these individuals were given false information as to the address of the appeal that they were signing. It was not their intention to oppose the Proposed Project and in fact, they both fully support the owners' intended remodel and addition to the 739 square foot existing home.

To argue that the renovation of a 739 square foot home along with a small, 672 square foot addition to allow for two bedrooms with closets and two bathrooms is considered a "large project" and somehow not consistent with the character of Venice is ridiculous. To further claim that such a renovation to an existing house affects the "current and future quality of life for all residents of Venice" is patently absurd. There are no impacts of any kind related to the Proposed Project and the only person who argues such baseless claims is someone who lives more than a half a mile away from the site.

Further, this is a single family home that is being renovated by the family who lives there. There is no issue of Mello Act Compliance or loss of Affordable Units. There are two legal units in the rear of the property which will not be affected in any way during the construction of the Subject Property. In fact, on the set of architectural plans submitted to the Coastal Commission, this area of the Subject Property is clearly delineated as "Not a Part of Scope" The Proposed Project will not result in an increase in the number of units or density on the Subject Property.

Finally, the fact that the Subject Property is listed in a SurveyLA report does not affect the environmental review process, nor does it determine whether a structure can be modified or renovated. Also, even if the Zoning Information, ZI2453, had been in effect at the time our project was approved (which it was not), the Proposed Project would have been exempt because the owner is seeking a remodel, not a demolition of the structure.

Thank you for your attention to this letter. Please do not hesitate to contact me with any questions or if you need any additional information.

Sincerely,

Ellia Thompson

Cc: Tricia Keane, Director of Land Use & Planning, CD11

Exhibit 5

Page 3 of 3



California Coastal Commission

March 18, 2016

Mr. Zach Rehm Coastal Program Analyst California Coastal Commission 200 Oceangate, 10th Floor Long Beach, CA 90802

Re:

Commission Appeal No. A-5-VEN-16-0032

521 E. Grand Blvd., Venice CA 90291 ("Subject Property")

Dear Mr. Rehm:

This letter is to inform you that we wish to withdraw our signatures and support for the appeal filed on March 4, 2016 to the California Coastal Commission against the proposed project for the Subject Property. We were misinformed as to the nature of document we signed, believing it was solely for 407/409 Rialto Avenue, the street on which we reside. It was never our intention to be part of this appeal.

We have met with the homeowner, Alia Congdon, who gave specifics of her home's remodel, and we wish to formally remove ourselves as part of this appeal. We feel the homeowners should be allowed to move forward with the remodel of their existing single family home.

Please let us know if you have any questions or need any further information. We will not be attending the upcoming Coastal Commission hearing on this matter so please include this letter into the public record and staff report.

Thanks for your time and attention to this matter.

Kindest Regards,

Michelle Bradley

A call Brail

&

Carmen Zurlow