### CALIFORNIA COASTAL COMMISSION

NORTH COAST DISTRICT OFFICE 1385 8<sup>TH</sup> STREET • SUITE 130 ARCATA, CA 95521 VOICE (707) 826-8950 FAX (707) 826-8960



**W23b** 

**DATE**: April 29, 2016

**TO**: Coastal Commissioners and Interested Persons

**FROM**: Alison Dettmer, Deputy Director

Robert S. Merrill, North Coast District Manager

Melissa Kraemer, Supervising Analyst

**SUBJECT**: Concurrence with the Executive Director's determination that the action of the

County of Humboldt accepting the Commission's certification of LCP

Amendment No. LCP-1-HUM-15-0004-1 is legally adequate.

For the Commission meeting of May 11, 2016 in Newport Beach

#### BACKGROUND

The Commission acted on County of Humboldt LCP Amendment (LCPA) Application No. LCP-1-HUM-15-0004-1 on March 9, 2016. As submitted, the LCP amendment involves changing the development phasing requirements of the portion of the certified Humboldt County LCP that covers redevelopment of the historic timber mill company town of Samoa on the north spit of the Samoa Peninsula adjacent to Humboldt Bay. By a series of unanimous votes, the Commission: (1) rejected the amendment to the LUP as submitted; (2) approved the LUP amendment with 15 suggested modifications; (3) rejected the amendment to the IP as submitted; and (4) approved the IP amendment with three suggested modifications.

The suggested modifications relate to the phasing and development process for lands within the Samoa Town Master Plan (STMP) planning area and include several changes to development phasing requirements, including requirements that any affordable housing that occurs in new Master Parcel 2 would be allowed to occur prior to: (a) the comprehensive subdivision of STMP lands; (b) the development of various public access and recreational improvements; (c) the development of low-cost visitor serving improvements; and (d) the renovation of the existing residences in the historic town. The suggested modifications to the submitted land use plan (LUP) amendment were necessary to clarify the scope of required upgrades and improvements to the wastewater facilities and to ensure the LUP's consistency with the pertinent requirements of Sections 30230, 30231, 30240, 30244, 30250, 30251, and 30253 of the Coastal Act. The suggested modifications to the submitted implementation plan (IP) amendments were necessary to ensure that the IP will conform with its LUP counterpart and adequately carry out all applicable LUP policies as modified.

### **EFFECTIVE CERTIFICATION**

On April 26, 2016, the Humboldt County Board of Supervisors held a public hearing and adopted Resolution Nos. 16-48 and 16-49 acknowledging receipt of the Commission's resolution of certification, accepting and agreeing to the Coastal Commission's modifications, agreeing to issue permits in conformance with the modified LCP, and formally approving the necessary changes to the County's LCP (Exhibit 2). Additionally, at the same hearing, the Board adopted Ordinance No. 2549 amending the Coastal Zoning Regulations consistent with the accepted suggested modifications (Exhibit 3).

As provided in Section 13544 of the California Code of Regulations, for the amendment to become effective, the Executive Director must determine that the County of Humboldt's actions are legally adequate and report that determination to the Commission. Unless the Commission objects to the determination, the certification of LCP Amendment No. LCP-1-HUM-15-0004-1 shall become effective upon the filing of a Notice of Certification for the LCPA with the Secretary of Natural Resources, as provided in Public Resources Code Section 2180.5(2)(V).

### STAFF RECOMMENDATION

Staff recommends that the Commission concur with the determination of the Executive Director that the actions of the County of Humboldt to accept the Commission's certification of LCP Amendment No. LCP-1-HUM-15-0004-1 to adopt the necessary changes to the County's Local Coastal Program are legally adequate, as noted in the attached letter, Exhibit 1 (to be sent after Commission concurrence).

#### **EXHIBITS**

- 1. Draft Notification of Effective Certification Letter
- 2. Resolution Nos. 16-48 & 16-49
- 3. Ordinance No. 2549

#### CALIFORNIA COASTAL COMMISSION

NORTH COAST DISTRICT OFFICE 1385 EIGHTH STREET • SUITE 130 ARCATA, CA 95521 VOICE (707) 826-8950 FACSIMILE (707) 826-8960



May 12, 2016

Robert Wall, Interim Director Humboldt County Planning & Building Dept. 3015 H Street, Suite 110 Eureka, CA 95501

RE: Effective Certification of Humboldt County Local Coastal Program (LCP)

Amendment No. LCP-1-HUM-15-0004-1 (Samoa Town Master Plan phasing

changes)

Dear Mr. Wall:

The Executive Director of the Coastal Commission has reviewed Board of Supervisors Resolution Nos. 16-48 and 16-49 and Ordinance No. 2549 for effective certification of the Humboldt County LCP Amendment No. LCP-1-HUM-15-0004-1. The County's resolution indicates that the County acknowledges receipt of and accepts the Commission's resolution for certification and that the County agrees to issue permits in conformance with the modified certified local coastal program.

The Executive Director has found that the County's resolution fulfills the requirements of Section 13544(a) of the California Code of Regulations. In accordance with Section 13544(b) of the regulations, the Director has determined that the County's actions are legally adequate. The Coastal Commission concurred with this determination at its meeting of May 11, 2016 in Newport Beach.

Commission approval and the amendment process are now complete. If you have any questions, please contact me at (707) 826-8950.

Sincerely,

Melissa B. Kraemer Supervising Analyst

Cc: Dan Johnson, Samoa Pacific Group

EXHIBIT NO. 1
APPLICATION NO.
LCP-1-HUM-15-0004-1
(Samoa Town Plan
Modifications)

Notification of Effective Certification Letter (draft)

Certified copy of portion of proceedings, Meeting of April 26, 2016

**RESOLUTION NO. 16-48** 

RESOLUTION OF THE BOARD OF SUPERVISORS OF THE MAKING THE REQUIRED FINDINGS FOR CERTIFYING COLLIFORNIA ENVIRONMENTAL QUALITY ACT AND RECONDITIONAL APPROVAL OF THE SAMOA PACIFIC GRONUMBERS GPA-14-001ZR-14-001;

EXHIBIT NO. 2
APPLICATION NO.
LCP-1-HUM-15-0004-1
(Samoa Town Plan Modifications)
ADOPTED RESOLUTIONS
Page 1 of 8

ASSESSOR PARCEL NUMBERS 401-031-036, 401-031-038, 401-031-039, 401-031-044, 401-031-046, 401-031-055, 401-031-059, 401-031-065, AND 401-031-067

WHEREAS, State law provides for local governments to amend their Local Coastal Program (LCP) three (3) times per year; and

WHEREAS, Samoa Pacific Group submitted an application and evidence in support of approving the Local Coastal Program Amendment and Zoning Text changes associated with implementation of the Samoa Town Master Plan; and

WHEREAS, the proposed Local Coastal Program Amendment and Zoning Text changes may be approved if it can be found that: (1) The proposed change is in the public interest; (2) The proposed change is consistent with a comprehensive view of the General Plan; (3) The amendment is in conformity with the policies of Chapter 3 (commencing with Section 30200) of the Coastal Act; and (4) The proposed amendment does not reduce the residential density for any parcel below that utilized by the Department of Housing and Community Development in determining compliance with Housing Element law; and

WHEREAS, the County Planning Division has reviewed the submitted application and evidence and has referred the application and evidence to involved reviewing agencies for site inspections, comments and recommendations; and

WHEREAS, the project is subject to environmental review pursuant to of the California Environmental Quality Act (CEOA); and

WHEREAS, on October 27, 2009 the Board of Supervisors of the County of Humboldt certified the proposed Final Master Environmental Impact Report as required by Section 15090 of the CEQA Guidelines and approved the local coastal plan amendment subject to California Coastal Commission review. And the Board of Supervisors made the findings that: a) the Final EIR has been completed in compliance with CEQA; b) the Final EIR was presented to the Humboldt County Board of Supervisors, and the Humboldt County Board of Supervisors reviewed and considered the information contained in the Final EIR prior to approving the project; and c) the Final EIR reflects the lead agency's independent judgment and analysis; and

WHEREAS, for the proposed the Local Coastal Program and Zoning Text Amendments, the County Planning Division caused the preparation of an Addendum to the Master Environmental Impact Report in accordance with the requirements of Section 15164 of the California Environmental Quality Act (CEQA) Guidelines; and

WHEREAS, the County Planning Division engaged in formal consultation with representatives of the Wiyot Tribe, Blue Lake Rancheria and Bear River Band of the Rohnerville Rancheria in accordance with State law that resulted in the preparation of a Memorandum of Agreement setting forth the protocols to be followed by the developer and County to ensure that the project is carried out in a manner most protective of cultural resources; and

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**RESOLUTION NO. 16-48** 

WHEREAS, Attachment 2 in the Planning Commission staff report (Attachment E) includes evidence in support of making all of the required findings for approving the proposed Local Coastal Program Amendment and Zoning Text Amendment application for Case Nos.: GPA-14-001/ZR-14-001; and

WHEREAS, the County Planning Department has prepared, posted for public review, and filed with the Planning Commission reports with evidence, findings, and conclusions showing that evidence does exist in support of making the required findings for approving the project; and

WHEREAS, the Planning Commission has reviewed and considered said reports and other written evidence and testimony presented to the Commission; and

WHEREAS, the Planning Commission held a public hearings on July 3, 2014 on this matter to receive other evidence and testimony; and

WHEREAS, at their July 3, 2014 meeting, the Planning Commission resolved, determined, and ordered that the following findings be and are hereby made:

- The Planning Commission found that an Addendum to the Master Environmental Impact Report meet all requirements of the California Environmental Quality Act (CEQA) pursuant to Section 15074; and
- 2. The Planning Commission made the findings in Attachment 2 of the Planning Commission staff report for Case Nos.: GPA-14-001/ZR-14-001 based on the submitted evidence; and

WHEREAS, at their July 3, 2014 meeting the Planning Commission recommended the Board make the necessary findings and approve the amendment and zone reclassification; and

WHEREAS, a public hearing was held by the Humboldt County Board of Supervisors on January 27, 2015 and continued to February 10, 2015 to receive other evidence and testimony, and

WHEREAS, at their February 10, 2015 meeting the Humboldt County Board of Supervisors make the necessary findings and approved the amendment and zone reclassification subject to Coastal Commission adoption; and

WHEREAS, at their March 9, 2015 meeting the California Coastal Commission determined that effective certification of the LCP amendment will occur after County of Humboldt acknowledges receipt of their resolution and through an adopted resolution: A) accepts and agrees to the modifications that are suggested by the California Coastal Commission; B) takes whatever formal action is necessary to implement the modifications; and C) agrees to issue coastal development permits subject to the approved Local Coastal Program.

NOW, THEREFORE, BE IT RESOLVED, DETERMINED AND ORDERED by the Board of Supervisors, based on Planning and Building Department – Planning Division staff reports, supplemental reports, testimony presented at the public hearing, and having considered the recommended modifications of the California Coastal Commission, that:

1. The Board of Supervisors makes the findings for Case Nos.: GPA-14-001/ZR-14-001 based on the submitted evidence.

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Certified copy of portion of proceedings, Meeting of April 26, 2016

#### RESOLUTION NO. 16-48

- 2. The Board of Supervisors finds that the proposed text amendments to the HBAP and Coastal Zoning Regulations conform to the policies contained in Chapter 3 of the Coastal Act.
- The Board of Supervisors finds that the LCP Amendment will be carried out in accordance with the Coastal Act pursuant to Section 30510(a) of the Act.
- The Board of Supervisors finds that project development will conform with Government Code Section 65590 regarding low- and moderate-income housing within the Coastal Zone and the County's adopted Housing Element.
- The Board of Supervisors accepts and agrees to the modifications that are suggested by the California Coastal Commission, and approves the Local Coastal Program Amendment application as modified by the California Coastal Commission at their March 9, 2016 meeting for LCP No.: LCP-1-HUM-15-0004-1 (Humboldt County Case No. GPA-14-001/ZR-14-001).
- 6. The Board of Supervisors takes this formal action to implement the modifications.
- The Board of Supervisors agrees to issue coastal development permits subject to the approved Local Coastal Program.
- 8. The Board of Supervisors adopts Ordinance No.2549 amending Section 313-15.2, 313-15.3 and 313-34.5 of the Coastal Zoning Regulations to become effective upon determination of the California Coastal Commission's Executive Director that the resolution by the Board of Supervisors is legally adequate and the determination is files with the Secretary of Resources by the Coastal Commission staff.
- 9. The Board of Supervisors directs staff to transmit the Local Coastal Program text amendments to the Humboldt Bay Area Plan and the Coastal Zoning Regulations (Implementation Program) to the California Coastal Commission for certification in accordance with the Coastal Act.

# BE IT FURTHER RESOLVED by the Humboldt County Board of Supervisors that:

- The Board of Supervisors makes the findings contained in and adopts the Addendum to the Environmental Impact Report for the Samoa Town Master Plan (SCH No. 2003052054) in Attachment E pursuant to the State CEQA Guidelines.
- The Clerk of the Board is hereby directed to give notice of the decision to the applicant and any other interested party.

Dated: April 26, 2016

MARK LOVELACE, Chair

Humboldt County Board of Supervisors

Certified copy of portion of proceedings, Meeting of April 26, 2016

**RESOLUTION NO. 16-48** 

| Adopted on motion by Supervisor Bass, seconded by Supervisor Sundberg, and the following vo | Adopted on motion by Supervisor Bass, second | ided by Supervisor Sundt | berg, and the following vo |
|---|--|--------------------------|----------------------------|
|---|--|--------------------------|----------------------------|

AYES:

Supervisors

Sundberg, Fennell, Lovelace, Bohn, Bass

NAYS:

Supervisors

ABSENT:

Supervisors

ABSTAIN:

Supervisors

STATE OF CALIFORNIA County of Humboldt

I, KATHY HAYES, Clerk of the Board of Supervisors, County of Humboldt, State of California, do hereby certify the foregoing to be an original made in the above-entitled matter by said Board of Supervisors at a meeting held in Eureka, California.

> The within instrument is a full, true and correct copy of the original on file in this office,

ATTEST:

KATHY HAYES Clerk of the Board of Supervisors of the County of Humboldt,

IN WITNESS WHEREOF, I have hereunto set my hand and affixed the Seal of said Board of Supervisors.

Deputy Clerk of the Board of Supervisors of the

County of Humboldt, State of California

Certified copy of portion of proceedings, Meeting of April 26, 2016

**RESOLUTION NO. 16-49** 

RESOLUTION OF THE BOARD OF SUPERVISORS OF THE COUNTY OF HUMBOLDT MAKING THE REQUIRED FINDINGS FOR CERTIFYING COMPLIANCE WITH THE CALIFORNIA ENVIRONMENTAL QUALITY ACT AND DIRECTING PLANNING STAFF TO SUBMIT TO THE CALIFORNIA COASTAL COMMISSION THE PROPOSED SAMOA PACIFIC GROUP AMENDMENT TO THE LOCAL COASTAL PROGRAM FOR REVIEW AND CERTIFICATION

WHEREAS, on April 1, 2014, the Board of Supervisors approved a General Plan Petition for a Local Coastal Program (LCP) Amendment, to wit, to amend the Samoa Town Master Plan (STMP) provisions of the Humboldt Bay Area Plan and the Coastal Zoning Regulations to modify the development timing and improvement requirements of the STMP to support development of affordable housing, by facilitating infrastructure improvements, including the upgrade of the Wastewater Treatment Facility (WWTF); and

WHEREAS, the County Planning Division reviewed the submitted applications and evidence and has referred the application and evidence to involved reviewing agencies for site inspections, comments and recommendations; and

WHEREAS, the County Planning Division caused the preparation of an Addendum to the Final Master Environmental Impact Report for the LCP amendment package pursuant to the requirements of the California Environmental Quality Act (CEQA); and

WHEREAS, the County Planning Division undertook consultation with representatives of the Wiyot Tribe, Blue Lake Rancheria and Bear River Band of the Rohnerville Rancheria in accordance with State law which resulted in the preparation of a Memorandum of Agreement setting forth responsibilities of the developer in carrying out the project in a manner protective of cultural resources; and

WHEREAS, the County Planning Division prepared, posted for public review, and filed with the Planning Commission reports with evidence, findings, and conclusions showing that evidence does exist in support of making the required findings for approving the text amendment to the HBAP and Zoning Regulations (Case Nos.: GPA-14-001/ZR-14-001); and

WHEREAS, the Planning Commission reviewed and considered said reports and other written evidence and testimony presented to the Commission; and

WHEREAS, on July 3, 2014, the Planning Commission adopted Resolution No. 14-23 recommending the Board of Supervisors approve the Local Coastal Program Amendment to the HBAP and Coastal Zoning Regulations application for the Samoa Pacific Group to facilitate implementation of the Samoa Master Plan; and

WHEREAS, a public hearing was held on January 27, 2015 and continued to February 10, 2015 by the Humboldt County Board of Supervisors to receive other evidence and testimony; and

WHEREAS, at their February 10, 2015 meeting the Humboldt County Board of Supervisors make the necessary findings and approved the amendment and zone reclassification subject to Coastal Commission adoption; and

Certified copy of portion of proceedings, Meeting of April 26, 2016

RESOLUTION NO. 16-49

WHEREAS, at their March 9, 2015 meeting the California Coastal Commission determined that effective certification of the LCP amendment will occur after County of Humboldt acknowledges receipt of their resolution and through an adopted resolution: A) accepts and agrees to the modifications that are suggested by the California Coastal Commission; B) takes whatever formal action is necessary to implement the modifications; and C) agrees to issue coastal development permits subject to the approved Local Coastal Program.

NOW, THEREFORE, be it resolved, determined, and ordered by the Humboldt County Board of Supervisors that the following findings regarding the Samoa Pacific Group amendment be hereby made:

- The Plan amendment is in the public interest because the change to the phasing provisions of the Samoa Town Master Plan (STMP) adopted into the HBAP will facilitate obtaining an infrastructure grant to upgrade the wastewater treatment facility (WWTF) to serve low-income multi-family housing, funding which would otherwise be unavailable and would delay this necessary improvement.
- 2. The Plan amendment is necessary because base information and physical conditions and community values and assumptions have changed; i.e.
  - A 3.5 million dollar grant for infrastructure improvement that will facilitate an affordable housing project has become available since the adoption of the LCP amendment.
  - The timing of the grant is tied to construction of an affordable housing project.
     Currently the LCP states that new construction cannot begin until the existing town of Samoa has been subdivided. Based on projected sales of lots, this schedule cannot be met.
  - Although an affordable housing project has always been part of the Samoa Town Master Plan, the State of California promotion of a grant for infrastructure improvements has changed the timing of the development. The requested revision to the adopted LCP will provide affordable housing opportunities within the Coastal Zone at an earlier time when the County is being pressed by the State to provide for more affordable housing.

**NOW, THEREFORE**, be it further resolved that the following findings regarding the Samoa Pacific Group Zone Reclassification be hereby made:

- The Zoning Text Amendments are consistent with the comprehensive view of the Plan in that it is consistent with policies land use designations that implement the General Plan as amended.
- The Zoning Text Amendments are in the public interest because it will facilitate the development of affordable housing and the necessary upgrade of the wastewater treatment facility necessary to serve the development.

Certified copy of portion of proceedings, Meeting of April 26, 2016

**RESOLUTION NO. 16-49** 

3. Based on the evidence presented in the Final Environmental Impact Report certified on October 27, 2009, changes or alterations have been required in, or incorporated into, the project which avoid or substantially lessen the significant environmental effects as identified in the final EIR. An addendum to the Final EIR has been adopted for the project in accordance with CEQA.

**NOW THEREFORE BE IT RESOLVED** that this Board of Supervisors hereby finds that the proposed Local Coastal Program amendments and the proposed zoning text amendments have been prepared in accordance with the California Public Resources Code, Division 20, California Coastal Act of 1976, as amended, and is consistent with the provisions of said Act.

NOW THEREFORE BE IT RESOLVED that this Board of Supervisors accepts and agrees to the modifications that are suggested by the California Coastal Commission, and approves the Local Coastal Program Amendment application as modified by the California Coastal Commission at their March 9, 2016 meeting for LCP No.: LCP-1-HUM-15-0004-1 (Humboldt County Case No. GPA-14-001/ZR-14-001).

NOW THEREFORE BE IT RESOLVED that this Board of Supervisors has taken formal action to implement the modifications.

**BE IT FURTHER RESOLVED** that this Board of Supervisors agrees to issue coastal development permits subject to the approved Local Coastal Program, and hereby intends to carry out the Local Coastal Program in a manner fully consistent with the California Coastal Act.

**BE IT FURTHER RESOLVED** that this Board of Supervisors hereby provides notice to the California Coastal Commission and its staff that the proposed Local Coastal Plan Amendment and zoning ordinance amendments are adopted as amendments that will take effect immediately upon certification by the California Coastal Commission.

**BE IT FURTHER RESOLVED** that this Board of Supervisors hereby directs Planning staff to submit the approved Local Coastal Program and Zoning (Implementation Program) text amendment to the California Coastal Commission for their review and certification.

Dated: April 26, 2016

MARK LOVELACE, Chair

Humboldt County Board of Supervisors

Look funts

Certified copy of portion of proceedings, Meeting of April 26, 2016

**RESOLUTION NO. 16-49** 

| Adopted on motion by Supervisor Bass, seconded by Supervisor Sundberg, and the following vot | Adopted | on motion | by | Supervisor | Bass, | seconded | by | Supervisor | Sundberg, | and | the fo | llowing | vot | e: |
|--|---------|-----------|----|------------|-------|----------|----|------------|-----------|-----|--------|---------|-----|----|
|--|---------|-----------|----|------------|-------|----------|----|------------|-----------|-----|--------|---------|-----|----|

AYES:

Supervisors

Sundberg, Fennell, Lovelace, Bohn, Bass

NAYS:

Supervisors

ABSENT:

Supervisors

ABSTAIN:

Supervisors

STATE OF CALIFORNIA

County of Humboldt

I, KATHY HAYES, Clerk of the Board of Supervisors, County of Humboldt, State of California, do hereby certify the foregoing to be an original made in the above-entitled matter by said Board of Supervisors at a meeting held in Eureka, California.

> The within instrument is a full, true and correct copy of the original on file in this office.

ATTEST:

KATHY HAYES Clerk of the Board of Supervisors of the County of Humboldt,

State of California

IN WITNESS WHEREOF, I have hereunto set my hand and affixed the Seal of said Board of Supervisors.

By ANA HARTWELL

Deputy Clerk of the Board of Supervisors of the

County of Humboldt, State of California

Certified copy of portion of proceedings, Meeting of April 26, 2016

AN ORDINANCE OF THE BOARD OF SUPERVISORS OF THE AMENDING SECTION 311-7, CHAPTER 1, DIVISION 1, TO T HUMBOLDT COUNTY CODE (AS TO STATEMENT APPEAR ZONING MAP) AND SECTIONS 313-15.2, 313-15.3 and 313-34.5 TO TITLE III OF THE HUMBOLDT COUNTY CODE HAVING AREA COMBINING ZONES AND SAMOA TOWN PLAN STAP

**EXHIBIT NO. 3** APPLICATION NO. LCP-1-HUM-15-0004-1 (Samoa Town Plan Modifications)

> ADOPTED ORDINANCE Page 1 of 1

### **ORDINANCE NO. 2549**

The Board of Supervisors of the County of Humboldt ordains as follows:

SECTION 1. Section 311-7, Chapter 1, Division 1, to Title III of the Humboldt County Code (as to statement appearing on the Samoa Zoning map) and Sections 313-15.2, 313-15.3 and 313-34.5, Chapter 3, Division 1, to Title III of the Humboldt County Code having to do with Special Area Combining Zones and Samoa Town Plan Standards in the Coastal Zone are hereby amended as shown in Exhibit A attached.

**SECTION 2.** EFFECTIVE DATE. This ordinance shall become effective immediately upon certification by the California Coastal Commission.

SECTION 3. A summary of the adopted ordinance shall be published and a certified copy of the adopted ordinance shall be posted, along with the names of those Supervisors voting for and against the ordinance, fifteen (15) days after passage [Government Code §25124 (b) (1)].

PASSED, APPROVED AND ADOPTED this 26th day of April, 2016 on the following vote, to wit:

AYES:

Supervisors

Sundberg, Lovelace, Fennell, Bohn, Bass

NOES:

Supervisors

ABSENT:

Supervisors

The within instrument is a full, true and correct copy of the original on

file in this office. ATTEST:

KATHY HAYES Clerk of the Board of Supervisors of the County of Humboldt,

MARK LOVELACE, Chair

Board of Supervisors of the County of Humboldt,

State of California

(SEAL)

ATTEST:

Kathy Hayes, Clerk of the Board of Supervisors of the County of Humboldt, State of California

APR 26 2016

RECEIVED

CALIFORNIA COASTAL COMMISSION NORTH COAST DISTRICT

Ana Hartwell, Deputy