

**CALIFORNIA COASTAL COMMISSION**

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# Th8a

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## STAFF REPORT: CONSENT CALENDAR

<b>Application No.:</b>	<b>6-17-0693</b>
<b>Applicant:</b>	<b>Woolf Family Trust</b>
<b>Agent:</b>	Phil Weatherly
<b>Location:</b>	721-723 Verona Court, Mission Beach, San Diego, San Diego County (APN No. 423-555-04)
<b>Project Description:</b>	Demolition of an existing 1-story, 731 sq. ft. duplex and construction of a new 3-story, 1,374 sq. ft., 29 ft. 6 in. high single family residence with an attached 360 sq. ft., 2-car garage on a 1,250 sq. ft. lot
<b>Staff Recommendation:</b>	Approval with Conditions

## SUMMARY OF STAFF RECOMMENDATION

The primary issues raised by this project relate to the protection of public views and public access. While the new structure will not block any public views to the beach along the shoreline, visual resources could be impacted if the required view corridors were blocked by landscaping as it grows in the future. In addition, the presence of construction workers and equipment in such a densely populated, popular beach area could impact public access by occupying public parking spaces for storage or blocking public right-of-ways to and along the beach, especially during the summer months when beach use is at its peak.

To address these potential adverse impacts, Commission staff is recommending several special conditions. **Special Condition 1** requires submittal of final site construction and landscaping plans that limit landscaping in the public view corridors to a height of 3 feet. **Special Condition 2** limits development activity during the busy summer months between Memorial Day Weekend and Labor Day to only those that can be wholly contained within the project site so as to remove the potential of development activity impeding coastal access. **Special Condition 3** requires the submittal of a final construction staging and storage plan that indicates that construction staging areas will not result in impacts to public access. **Special Condition 4** requires the applicant to record a deed restriction against the property that imposes the conditions of the permit for the purpose of providing notice to future property owners. Therefore, as conditioned, the project will be consistent with the public access and visual resource protection policies of Chapter 3 of the Coastal Act, and no impacts to coastal resources are anticipated.

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**EXHIBITS**

- [Exhibit 1 – Vicinity Map](#)
- [Exhibit 2 – Aerial Photo](#)
- [Exhibit 3 – Site Plan](#)

## I. MOTION AND RESOLUTION

### Motion:

*I move that the Commission **approve** the coastal development permit applications included on the consent calendar in accordance with the staff recommendations.*

Staff recommends a **YES** vote. Passage of this motion will result in approval of all the permits included on the consent calendar. The motion passes only by affirmative vote of a majority of the Commissioners present.

## II. STANDARD CONDITIONS

This permit is granted subject to the following standard conditions:

1. **Notice of Receipt and Acknowledgment.** The permit is not valid and development shall not commence until a copy of the permit, signed by the permittee or authorized agent, acknowledging receipt of the permit and acceptance of the terms and conditions, is returned to the Commission office.
2. **Expiration.** If development has not commenced, the permit will expire two years from the date on which the Commission voted on the application. Development shall be pursued in a diligent manner and completed in a reasonable period of time. Application for extension of the permit must be made prior to the expiration date.
3. **Interpretation.** Any questions of intent of interpretation of any condition will be resolved by the Executive Director or the Commission.
4. **Assignment.** The permit may be assigned to any qualified person, provided assignee files with the Commission an affidavit accepting all terms and conditions of the permit.
5. **Terms and Conditions Run with the Land.** These terms and conditions shall be perpetual, and it is the intention of the Commission and the permittee to bind all future owners and possessors of the subject property to the terms and conditions.

## III. SPECIAL CONDITIONS

This permit is granted subject to the following special conditions:

### 1. Submittal of Final Plans

- A. **PRIOR TO ISSUANCE OF THE COASTAL DEVELOPMENT PERMIT,** the applicant shall submit, for the review and written approval of the Executive Director a full-size set of the following final plans:

- a. Final Project Plans that substantially conform with the plans submitted to the Commission, titled “Woolf’s Custom Home” received at the San Diego Commission Office on 8/23/2017, and
- b. Final Landscape/Yard Area Plans that substantially conform with the plans submitted to the Commission, titled “Woolf’s Custom Home” received at the San Diego Commission Office on 8/23/2017, and shall include the following:
  - i. A view corridor, 10 feet wide, shall be preserved in the north yard area adjacent to Verona Court. All proposed landscaping in the north yard area shall be maintained at a height of three feet or lower (including raised planters) to preserve the views from Mission Boulevard toward the ocean.
  - ii. All landscaping shall be drought tolerant, native or non-invasive plant species. All landscape materials within the identified view corridors shall be species with a growth potential not to exceed three feet at maturity. No plant species listed as problematic and/or invasive by the California Native Plant Society, the California Exotic Pest Plant Council, or identified from time to time by the State of California shall be employed or allowed to naturalize or persist on the site. No plant species listed as “noxious weed” by the State of California or the U.S. Federal Government shall be utilized within the property. If using potable water for irrigation, the project shall use water-conserving emitters (e.g. microspray) and drip irrigation. Use of weather-based irrigation controllers and reclaimed water for irrigation is encouraged.
  - iii. Any fencing and walls, including glass walls, trellis walls, and retaining walls, in the northern yard setback areas along Verona Court shall not exceed a height of three feet above the existing grade or proposed grade, whichever is lower.
  - iv. A written commitment by the applicant that five years from the date of the issuance of the coastal development permit for the residential structure, the applicant will submit for the review and written approval of the Executive Director a landscaping monitoring report, prepared by a licensed Landscape Architect or qualified resource specialist, that certifies whether the on-site landscaping is in conformance with the landscape plan approved pursuant to this special condition. The monitoring report shall include photographic documentation of plant species and plant coverage.

If the landscape monitoring report indicates the landscaping is not in conformance with or has failed to meet the performance standards specified in the landscaping plan approved pursuant to this permit, the Permittee, or successor in interest, shall submit a revised or supplemental landscape plan for the review and written approval of the Executive Director. The revised landscaping plan must be prepared by a licensed Landscape Architect or qualified resource specialist and shall specify measures to remediate those portions of the approved landscaping plan that have failed or are not in conformance with the original approved plan.

- B. The permittee shall undertake development in conformance with the approved final plans unless the Commission amends this permit or the Executive Director determines that no amendment is legally required for any proposed minor deviations.

**2. Timing of Development.**

A. **PRIOR TO ISSUANCE OF THE COASTAL DEVELOPMENT PERMIT,** the applicant shall submit, for review and written approval of the Executive Director, a construction phasing schedule/timeline that that indicates construction will not occur during the summer season from Memorial Day weeked to Labor Day, unless all construction activities can be wholly contained within the project site.. The construction phasing schedule/timeline shall include the following:

1. A detailed schedule and description of all proposed construction activities, including respective timeframes for completion.
2. An estimate of the number of vehicles/workers required at the site during each phase of construction.
3. A written statement indicating that all deliveries to and from the project site shall occur before 12:00 PM on any given day.
4. If the schedule indicates that construction activities will continue through the summer season, construction shall be limited to weekdays and all construction staging and storage, as well as worker parking, must be contained within the boundaries of the project site. This shall be demonstrated by Special Condition 3.
5. A written statement indicating that the permittee agrees to stop work during the summer season (Memorial Day weekend to Labor Day) unless all construction activities can be, and are, wholly contained within the project site.. All work must stop regardless of the stage of development and the state of the project site.
6. If submitted plans indicate that construction activities and materials cannot be contained within the project site during the summer season, and thus must be suspended for the summer season, the construction schedule shall indicate how the permittee has prepared to weatherproof and/or secure the site prior to Memorial Day weekend when all activities on site must end.
7. The applicant shall submit evidence that the approved construction schedule has been incorporated into construction bid documents to ensure that contractors are aware of the summer season restrictions and plan the construction activities accordingly.

The applicant's property will be inspected on or about the week of June 14th to confirm compliance with the requirements of the summer moratorium. Nothing in this CDP is intended to limit in any way the right of entry or inspection that the Commission, or any agency, may otherwise have by operation of any law, and in addition to the inspection date noted herein, monitoring of condition compliance

by Commission staff may occur at any time necessary to ensure compliance with the CDP.

- B. The permittee shall undertake development in conformance with the approved final plans unless the Commission amends this permit or the Executive Director determines that no amendment is legally required for any proposed minor deviations.

**3. Final Construction Staging and Storage Plan.**

- A. **PRIOR TO ISSUANCE OF THE COASTAL DEVELOPMENT PERMIT**, the applicant shall submit, for the review and written approval of the Executive Director, a full size set of final construction staging plans for the summer season, from Memorial Day weekend to Labor Day, which indicate that the construction staging area(s) will not result in impacts to public access. The plans shall include, at a minimum, the following:

1. Limits of the staging and storage areas
2. Equipment staging area
3. Worker parking areas
4. Location of construction fencing and temporary structures, such as portable restrooms, waste bins, storage containers, etc.
5. No street closure or use of public parking shall occur. No construction staging or storage is allowed in public right-of-ways, public park space, public parking spaces, public roads, or other locations where such use would restrict public access to the coast at any time. All construction worker parking and materials storage (including, but not limited to, portable restrooms, waste bins, storage containers, etc.) must be contained within the boundaries of the project site.
6. The applicant shall submit evidence that the approved staging and storage plans/notes have been incorporated into construction bid documents.
7. The staging site shall be removed and/or restored immediately following completion of the development.

- B. The permittee shall undertake the development in conformance with the approved final plans unless the Commission amends this permit or the Executive Director determines that no amendment is legally required for any proposed minor deviations.

- 4. **Deed Restriction. PRIOR TO ISSUANCE OF THE COASTAL DEVELOPMENT PERMIT**, the applicant shall submit to the Executive Director for review and written approval documentation demonstrating that the applicant has executed and recorded against the parcel(s) governed by this permit a deed restriction, in a form and content acceptable to the Executive Director: (1) indicating that, pursuant to this permit, the California Coastal Commission has authorized development on the subject property subject to the terms and conditions that restrict the use and enjoyment of that property, and (2) imposing the special conditions of

this permit as covenants, conditions, and restrictions on the use and enjoyment of the property. The deed restriction shall include a legal description of the entire parcel or parcels governed by this permit. The deed restriction shall also indicate that, in the event of an extinguishment or termination of the deed restriction for any reason, the terms and conditions of this permit shall continue to restrict the use and enjoyment of the subject property so long as either this permit or the development it authorizes, or any part, modification, or amendment thereof, remains in existence or with respect to the subject property.

#### **IV. FINDINGS AND DECLARATIONS**

##### **A. PROJECT DESCRIPTION**

The proposed project is demolition of an existing 1-story, 731 sq. ft. duplex, and construction of a new 3-story, 1,374 sq. ft., 29 ft. 6 in. high single family residence with an attached 360 sq. ft., 2-car garage on a 1,250 sq. ft. lot at 721-723 Verona Court in the Mission Beach community of the City of San Diego ([Exhibit 1](#)). The subject site is within an existing residential area zoned R-N and the proposed development is similar in size and scale to the surrounding development.

The project site is located on the south side of Verona Court, facing north ([Exhibit 2](#)). In the Mission Beach neighborhood, the public right-of-way of the various courts and places, which are generally east-west running streets, as well as the yard setbacks of the adjacent properties comprise the community's public view corridors. Additionally, the public boardwalk – Ocean Front Walk – which runs north-south along the beach, serves not only as a highly popular public access way, but also serves as a public view corridor along the shoreline. Because the project is located between the first public road and the sea, there is the potential for the project to impact views to the shoreline from Mission Boulevard.

The Commission typically reviews projects to ensure that any new development does not encroach into the yard setback areas, which could impede public views to and along the ocean. Such encroachments could include structures and/or landscaping. As proposed, no structures are located in the view corridors ([Exhibit 3](#)). There is potential for landscaping in the northern yard area to impede views west towards the ocean. To ensure that public views west towards the ocean are protected, **Special Condition 1** requires the applicant to submit final plans indicating that no structures will be located in the view corridor. In addition, Special Condition 1 requires the applicant to submit a final landscaping plan requiring all landscape and hardscape in the northern yard area to consist of low-lying materials not exceeding three feet in height.

Because the subject site is constrained and has limited access and space to accommodate construction activities and staging, demolition and construction activity could impede public access by occupying public parking spaces or blocking public right-of-ways with materials or debris. Typically, the Commission prohibits any development during the busy summer months when beach use is at its peak and public access could be impacted. However, in this case, the applicant has provided a preliminary construction schedule

indicating that, while construction cannot be completed by Memorial Day, only interior work will remain and all storage and staging will be contained onsite. In addition, the property owner has a second property on the same block that can accommodate additional parking, if needed. Thus, **Special Condition 2** limits development activity during the busy summer months between Memorial Day Weekend and Labor Day to only those activities that can be wholly contained within the project site, including worker parking, so as to remove the potential of development activity impeding coastal access. **Special Condition 3** requires the submittal of a final construction staging and storage plan that indicates the limits of construction staging and storage areas, as well as working parking areas, to ensure that construction will not result in impacts to public access. Finally, **Special Condition 4** requires recordation of the permit conditions against the property to ensure future property owners are aware of the above mentioned protections and conditions.

Since the existing structure was built in 1960, it is subject to the City of San Diego's review for historical significance. Section 143.0212 of the City's Land Development Code provides that the City shall determine the need for a site-specific survey for the purposes of obtaining a construction permit or development permit for development for any parcel containing a structure that is 45 or more years old. In this particular case, the structure is approximately 57 years old, but the City's Development Services did not find the structure to be eligible for historical designation and there is no evidence that the structure has historic value.

#### **B. COMMUNITY CHARACTER/VISUAL QUALITY**

The development is located within an existing developed area and, as conditioned, will be compatible with the character and scale of the surrounding area and will not impact public views. Therefore, the Commission finds that the development, as conditioned, conforms to Section 30251 of the Coastal Act.

#### **C. PUBLIC ACCESS/PARKING**

As conditioned, the proposed development will not have an adverse impact on public access to the coast or to nearby recreational facilities. As conditioned, the proposed development conforms to Sections 30210 through 30214, Sections 30220 through 30224, Section 30252 and Section 30604(c) of the Coastal Act.

#### **D. LOCAL COASTAL PLANNING**

The subject site is located in an area of original jurisdiction, where the Commission retains permanent permit authority and Chapter 3 of the Coastal Act remains the legal standard of review. As conditioned, the proposed development is consistent with Chapter 3 of the Coastal Act. Approval of the project, as conditioned, will not prejudice the ability of the City of San Diego to continue to implement its certified LCP for the Mission Beach community.

#### **E. CALIFORNIA ENVIRONMENTAL QUALITY ACT**

The City of San Diego determined that no CEQA review was required for the proposed project since it does not require a discretionary permit, but only a ministerial construction

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permit. As conditioned, there are no feasible alternatives or feasible mitigation measures available which would substantially lessen any significant adverse effect which the activity may have on the environment. Therefore, the Commission finds that the proposed project, as conditioned to mitigate the identified impacts, is the least environmentally damaging feasible alternative and is consistent with the requirements of the Coastal Act to conform to CEQA.